

Oakland City Planning Commission

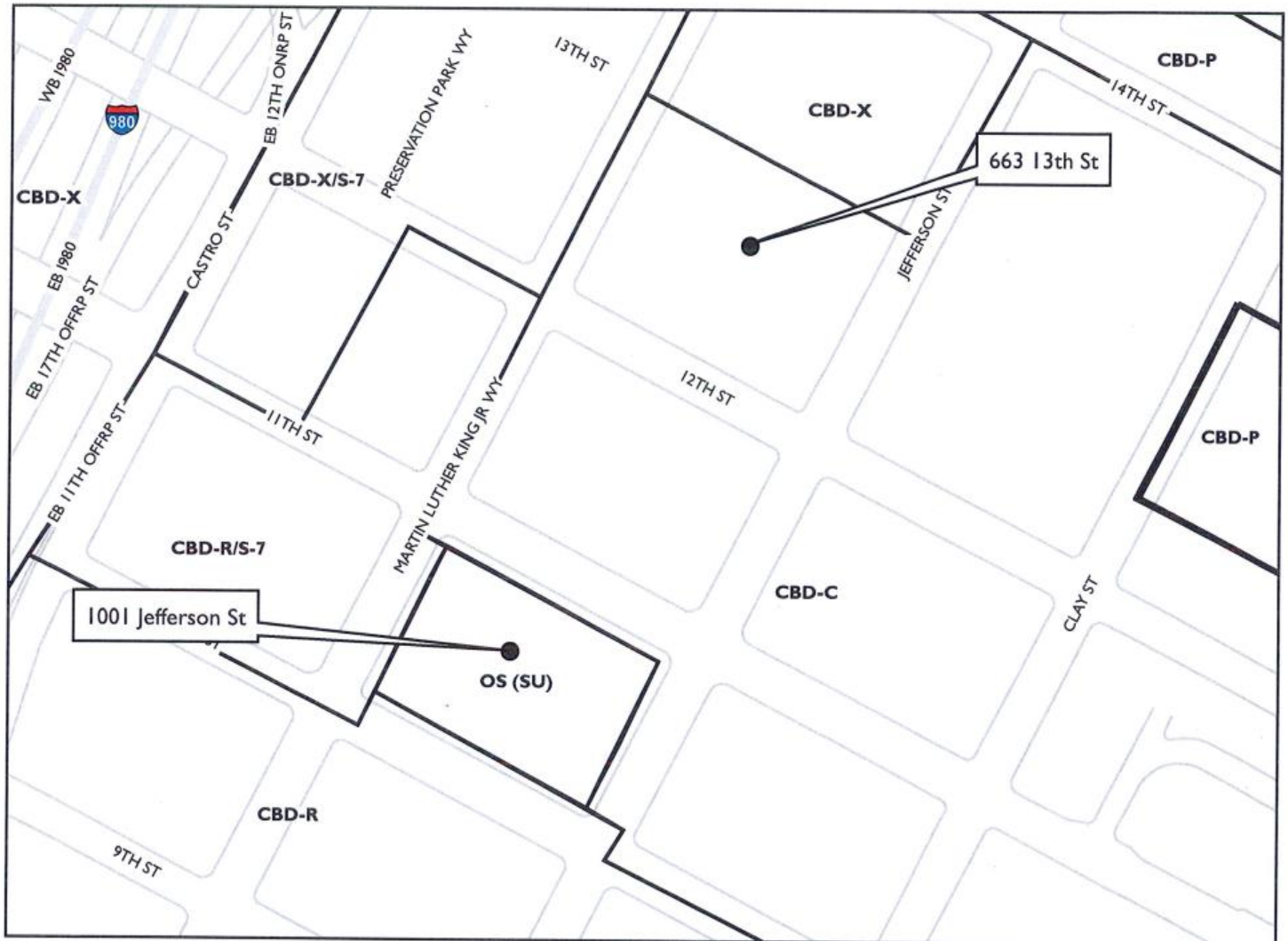
Case nos. PLN18293 / PLN18294

STAFF REPORT

August 1, 2018

Locations:	City light poles in public right-of-way adjacent to: 1) Case no. PLN18293; 1001 Jefferson St (APN: 002 002500100); Submitted: 7/9/18; Zoning: CBD-R Central Business District Residential Zone; General Plan: Central Business District; Council District: 3; 2) Case no. PLN18294; 663 13th St (Legal Address: 1260 Martin Luther King Jr Wy; APN: 002 002700609); Submitted: 7/9/18; Zoning: CBD-C Central Business District General Commercial Zone; General Plan: Central Business District; Council District: 3 <i>See map on reverse</i>
Proposal:	To consider requests for two (2) applications to install new “small cell site” Monopole Telecommunications Facilities on City light poles by attaching antenna and equipment
Applicant / Phone Number:	Mr. Justin Giarritta / Vinculums (925) 482-8519
Owner:	City of Oakland
Planning Permits Required:	Major Conditional Use Permit and Regular Design Review with additional findings for Monopole Telecommunications Facility in or near Residential Zones
Environmental Determination:	Exempt, Section 15301 of the State CEQA Guidelines: Existing Facilities; Exempt, Section 15302: Replacement or Reconstruction; Exempt, Section 15303: New Construction of Small Structures; Section 15183: Projects Consistent with a Community Plan, General Plan or Zoning
Historic Status:	Non-historic property
Action to be Taken:	Approve with Conditions
Finality of Decision:	<i>Appealable to City Council</i>
For Further Information:	Contact case planner Aubrey Rose AICP at (510) 238-2071 or by email at arose@oaklandca.gov

CITY OF OAKLAND PLANNING COMMISSION



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Case Files: PLN18293, PLN18294
Applicant: Mr. Justin Giarritta / Vinculums
Addresses: 1001 Jefferson St, 663 13th St
Zones: CBD-R, CBD-C

EXECUTIVE SUMMARY

The applicant requests Planning Commission approval to establish two (2) small cell wireless telecommunication facilities on existing City street light poles located in the public right-of-way in the Central Business District in or adjacent to residential zones. The project involves attaching one antenna within one shroud to the top of the pole and equipment mounted to the side of the pole, as described in the submitted plans, to enhance wireless services in those areas.

Regular Design Review and a Major Conditional Use Permit decided by the Planning Commission, each with additional findings, are required for the installation of a new Monopole Telecommunications Facility for sites located near a residential zone. The proposed projects, antenna and associated equipment, would be similar to other facilities around the City. The proposed telecommunication facility is therefore sited at appropriate locations and would not significantly increase negative visual impacts to adjacent properties including residences. The project meets all the required findings for approval of these two (2) small cell sites.

TELECOMMUNICATIONS BACKGROUND

Limitations on Local Government Zoning Authority under the Telecommunications Act of 1996

Section 704 of the Telecommunications Act of 1996 (TCA) provides federal standards for the siting of “Personal Wireless Services Facilities.” “Personal Wireless Services” include all commercial mobile services (including personal communications services (PCS), cellular radio mobile services, and paging); unlicensed wireless services; and common carrier wireless exchange access services. Under Section 704, local zoning authority over personal wireless services is preserved such that the FCC is prevented from preempting local land use decisions; however, local government zoning decisions are still restricted by several provisions of federal law. Specifically:

- Under Section 253 of the TCA, no state or local regulation or other legal requirement can prohibit or have the effect of prohibiting the ability of any entity to provide any interstate or intrastate telecommunications service.
- Further, Section 704 of the TCA imposes limitations on what local and state governments can do. Section 704 prohibits any state and local government action which unreasonably discriminates among personal wireless providers. Local governments must ensure that its wireless ordinance does not contain requirements in the form of regulatory terms or fees which may have the “effect” of prohibiting the placement, construction, or modification of personal wireless services.
- Section 704 also preempts any local zoning regulation purporting to regulate the placement, construction and modification of personal wireless service facilities on the basis, either directly or indirectly, on the environmental effects of radio frequency emissions (RF) of such facilities, which otherwise comply with Federal Communications Commission (FCC) standards in this regard. (See 47 U.S.C. Section 332(c)(7)(B)(iv) (1996)). This means that local authorities may not regulate the siting or construction of personal wireless facilities based on RF standards that are more stringent than those promulgated by the FCC.
- Section 704 mandates that local governments act upon personal wireless service facility siting applications to place, construct, or modify a facility within a reasonable time (See 47 U.S.C.332(c)(7)(B)(ii) and FCC Shot Clock ruling setting forth “reasonable time” standards for applications deemed complete).

- Section 704 also mandates that the FCC provide technical support to local governments in order to encourage them to make property, rights-of-way, and easements under their jurisdiction available for the placement of new spectrum-based telecommunications services. This proceeding is currently at the comment stage.

For more information on the FCC's jurisdiction in this area, consult the following:

Competition & Infrastructure Policy Division (CIPD) of the Wireless Telecommunications Bureau, main division number: (202) 418-1310. <https://www.fcc.gov/general/competition-infrastructure-policy-division-wireless-telecommunications-bureau>

PROPERTY DESCRIPTION

The sites consisting of City street light located in public right-of-way (sidewalk), measuring 25-feet at top of pole and 26'-3" at top of luminaire; site-specific descriptions are as follows:

Site # 1) Case no. PLN18293; 1001 Jefferson Street: corner near Jefferson Park, close to Old Oakland; and,

Site # 2) Case no. PLN18294; 663 13th Street (Legal Address: 1260 Martin Luther King Jr Way): adjacent shops along breezeway on block between Federal Building and Preservation Park.

PROJECT DESCRIPTION

The sites are proposed for:

- Installation by top-mounting a 4'-6" tall shroud containing one 25-inch tall canister antenna, below pole top, to total 28'-6" in height;
- Installation of two 1'-6" tall equipment packs, side-mounted equipment below the street light(s); and
- Paint the proposed antennas and associated equipment to match the pole.

No portion of the telecommunication facilities would be located at grade. The proposed antenna and associated equipment would not be accessible to the public.

SIMILAR CASES

Records show that the Planning Commission has approved numerous Monopole Telecommunications Facilities requiring Design Review and Conditional Use Permits throughout the City since 2016.

GENERAL PLAN ANALYSIS

Both sites are located in the Central Business District under the General Plan's Land Use and Transportation Element (LUTE). The intent of the area is: "to encourage, support, and enhance the downtown area as a high density mixed use urban center of regional importance and a primary hub for business, communications, office, government, high technology, retail, entertainment, and transportation in Northern California." The proposed telecommunication facilities would be mounted on existing City street light poles within the City of Oakland public right-of-way. The proposed unmanned wireless telecommunication facility would not adversely affect the characteristics of the neighborhood.

ZONING ANALYSIS

Site # 1 is located in the CBD-R Central Business District Residential Zone. Site # 2 is in the CBD-C Central Business District General Commercial Zone. Monopole Telecommunications Facilities on City light poles require a Conditional Use Permit and a Regular Design Review with additional findings; these permits are decided by the Planning Commission for sites located in or near to a residential zone. New wireless telecommunications facilities may also be subject to a Site Alternatives Analysis, Site Design Alternatives Analysis, and a satisfactory radio-frequency (RF) emissions report. Staff analyzes the proposal in consideration of these requirements in the 'Key Issues and Impacts' section of this report. Additionally, attachment to City infrastructure requires review by the City's Real Estate Department, Public Works Agency's Electrical Division, and Information Technology Department. Given customers increasing reliance upon cellular service for phone and Wi-Fi, the proposal for a Monopole Telecommunications Facility that is not adjacent to a primary living space or historic structure conforms to this intent.

ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines list the projects that qualify as categorical exemptions from environmental review. The proposed project is categorically exempt from the environmental review requirements pursuant to Section 15301, minor additions and alterations to an existing City street light pole; Section 15302, replacement or reconstruction of existing utility systems and/or facilities; Section 15303, new construction or conversion of small structures, and Section 15183, projects consistent with the General Plan or Zoning.

KEY ISSUES AND IMPACTS

The proposal to establish a Monopole Telecommunications Facility is subject to the following Planning Code development standards, which are followed by staff's analysis in relation to this application:

17.128.080 Monopole Telecommunications Facilities.

A. General Development Standards for Monopole Telecommunications Facilities.

1. Applicant and owner shall allow other future wireless communications companies including public and quasi-public agencies using similar technology to collocate antenna equipment and facilities on the monopole unless specific technical or other constraints, subject to independent verification, at the applicant's expense, at the discretion of the City of Oakland Zoning Manager, prohibit said collocation. Applicant and other wireless carriers shall provide a mechanism for the construction and maintenance of shared facilities and infrastructure and shall provide for equitable sharing of cost in accordance with industry standards. Construction of future facilities shall not interrupt or interfere with the continuous operation of applicant's facilities.

The proposal involves use of an existing City of Oakland metal street light pole that would remain available for future collocation purposes as practicable.

2. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained.

Recommended conditions of approval require painting and texturing the antenna and equipment to match the appearance of the metal pole. There is no equipment shelter or cabinet proposed; however, minimal equipment would be closely mounted onto the side of the metal pole.

3. When a monopole is in a Residential Zone or adjacent to a residential use, it must be set back from the nearest residential lot line a distance at least equal to its total height.

None of the sites are in Residential Zones or adjacent to a residential property.

4. In all zones other than the D-CE-5, D-CE-6, IG, CIX-2, and IO Zones, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may be increased from the otherwise required maximum height to forty-five (45) feet upon the granting of a Conditional Use Permit (see Chapter 17.134 for the Conditional Use Permit Procedure).

This requirement does not apply. The subject property is not located in any of the described zoning districts. Nonetheless, the facility would not exceed the height of 28'-6".

5. In the D-CE-5, D-CE-6, CIX-2, and IO Zones, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may be increased from the otherwise required maximum height to eighty (80) feet upon the granting of a Conditional Use Permit (see Chapter 17.134 for the Conditional Use Permit Procedure).

This requirement does not apply. The subject property is not located in any of the described zoning districts. Nonetheless, the facility would not exceed the height of 28'-6".

6. In the IG Zone, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may reach a height of forty-five (45) feet. These facilities may reach a height of eighty (80) feet upon the granting of Regular Design Review approval (see Chapter 17.136 for the Design Review Procedure).

This requirement does not apply. The subject property is not located in the described zoning district. Nonetheless, the facility would not exceed the height of 28'-6".

7. The applicant shall submit written documentation demonstrating that the emissions from the proposed project are within the limits set by the Federal Communications Commission.

This standard is met by the proposal; a satisfactory emissions report has been submitted and is attached to this report (Attachments C-D).

8. Antennas may not extend more than fifteen (15) feet above their supporting structure.

The proposed antenna would project less than fifteen feet above the City light pole.

17.128.110 Site location preferences.

New wireless facilities shall generally be located on the following properties or facilities in order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.**
- B. City-owned properties or other public or quasi-public facilities.**
- C. Existing commercial or industrial structures in Nonresidential Zones (excluding all HBX Zones and the D-CE-3 and D-CE-4 Zones).**
- D. Existing commercial or industrial structures in Residential Zones, HBX Zones, or the DCE-3 or D-CE-4 Zones.**
- E. Other Nonresidential uses in Residential Zones, HBX Zones, or the D-CE-3 or D-CE-4 Zones.**
- F. Residential uses in Nonresidential Zones (excluding all HBX Zones and the D-CE-3 and D-CE-4 Zones).**
- G. Residential uses in Residential Zones, HBX Zones, or the D-CE-3 or D-CE-4 Zones.**

Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis. Facilities proposing to locate on a D through G ranked preference, inclusive, must submit a site alternatives analysis as part of the required application materials. A site alternatives analysis shall, at a minimum, consist of: a. The identification of all A, B and C ranked preference sites within one thousand (1,000) feet of the proposed location. If more than three (3) sites in each preference order exist, the three such closest to the proposed location shall be required. b. Written evidence indicating why each such identified alternative cannot be used. Such evidence shall be in sufficient detail that independent verification, at the applicant's expense, could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. refusal to lease, inability to provide utilities).

A site alternatives analysis is not required because the proposal conforms to 'B' as it would be located on a public facility (City light pole). Nonetheless, the applicant has submitted an analysis which is attached to this report (Attachments C-D).

17.128.120 Site design preferences.

New wireless facilities shall generally be designed in the following order of preference:

- A. Building or structure mounted antennas completely concealed from view.
- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right-of-way.
- E. Monopoles.
- F. Towers.

Facilities designed to meet an A or B ranked preference do not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of: a. Written evidence indicating why each such higher preference design alternative cannot be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

The proposal most closely conforms to 'E' (monopole) and the applicant has submitted a satisfactory site design alternatives analysis (Attachments C-D).

17.128.130 Radio frequency emissions standards.

The applicant for all wireless facilities, including requests for modifications to existing facilities, shall submit the following verifications:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

A satisfactory report is attached to this report (Attachments C-D).

Analysis

The proposed site design would not be situated on an historic or decorative pole or structure, would not create a view obstruction, and would not negatively impact a view from a primary living space such as a living room or bedroom window. Staff, therefore, finds the proposal to provide an essential service with a least-intrusive possible design. Draft conditions of approval stipulate that the components be painted and textured to match the metal pole in appearance for camouflaging.

In conclusion, staff recommends approval subject to recommended Conditions of Approval.

RECOMMENDATIONS:

1. Affirm staff's environmental determination.
2. Approve the Major Conditional Use Permit and Regular Design Review, subject to the attached Findings and Conditions of Approval.

Prepared by:

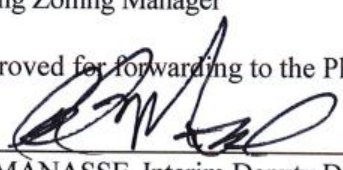


AUBREY ROSE, AICP
Planner III

Reviewed by:


CATHERINE PAYNE
Acting Zoning Manager

Approved for forwarding to the Planning Commission:


ED MANASSE, Interim Deputy Director
Planning Bureau

ATTACHMENTS:

- A. Findings
- B. Conditions of Approval

Plans / Photo-Simulations / Site Analyses / RF Report / Proof of Posting:

- C. Site # 1) Case no. PLN18293; 1001 Jefferson Street
- D. Site # 2) Case no. PLN18294; 663 13th Street (Legal Address: 1260 Martin Luther King Jr Way)

ATTACHMENT A: FINDINGS

This proposal meets the required findings under General Use Permit Criteria (OMC Sec. 17.134.050), Conditional Use Permit Criteria for Monopole Facilities (OMC Sec. 17.136.040 (A)), Regular Design Review Criteria for Nonresidential Facilities (OMC Sec. 17.136.050(B)), and Design Review Criteria for Monopole Telecommunications Facilities (OMC Sec. 17.128.070(B)), as set forth below. Required findings are shown in **bold type**; explanations as to why these findings can be made are in normal type.

GENERAL USE PERMIT CRITERIA (OMC SEC. 17.134.050):

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The proposal is to establish a Monopole Telecommunications Facility in a residential or commercial zone by attaching to an existing City light pole. Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design. The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

D. That the proposal conforms to all applicable design review criteria set forth in the design review procedure at Section 17.136.070.

The proposal conforms to Design Review findings which are included in that section of this attachment of Findings for Approval.

E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council.

Both sites are located in the Central Business District under the General Plan's Land Use and Transportation Element (LUTE). The intent of the area is: "to encourage, support, and enhance the downtown area as a high density mixed use urban center of regional importance and a primary hub for business, communications, office, government, high technology, retail, entertainment, and transportation in Northern California."

The proposed telecommunication facilities would be mounted on existing City street light poles within the City of Oakland public right-of-way. The proposed unmanned wireless telecommunication facility would not adversely affect the characteristics of the neighborhood.

**CONDITIONAL USE PERMIT CRITERIA FOR MONOPOLE FACILITIES (OMC
SEC. 17.128.070(C))**

1. The project must meet the special design review criteria listed in subsection B of this section.

The proposal conforms to Design Review findings which are included in that section of this attachment of Findings for Approval.

2. Monopoles should not be located any closer than one thousand five hundred (1,500) feet from existing monopoles unless technologically required or visually preferable.

Use of this pole precludes placement of a new pole with facility fronting an upper story residences at various viable sites in the surrounding area and is therefore “visually preferable.”

3. The proposed project must not disrupt the overall community character.

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design. The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

4. If a major conditional use permit is required, the Planning Director or the Planning Commission may request independent expert review regarding site location, collocation and facility configuration. Any party may request that the Planning Commission consider making such request for independent expert review.

a. If there is any objection to the appointment of an independent expert engineer, the applicant must notify the Planning Director within ten (10) days of the Commission request. The Commission will hear arguments regarding the need for the independent expert and the applicant's objection to having one appointed. The Commission will rule as to whether an independent expert should be appointed.

b. Should the Commission appoint an independent expert, the Commission will direct the Planning Director to pick an expert from a panel of licensed engineers, a list of which will be compiled, updated and maintained by the Planning Department.

c. No expert on the panel will be allowed to review any materials or investigate any application without first signing an agreement under penalty of perjury that the expert will keep confidential any and all information learned during the investigation of the application. No personnel currently employed by a telecommunication company are eligible for inclusion on the list.

d. An applicant may elect to keep confidential any proprietary information during the expert's investigation. However, if an applicant does so elect to keep confidential various items of proprietary information, that applicant may not introduce the confidential proprietary information for the first time before the Commission in support of the application.

e. The Commission shall require that the independent expert prepare the report in a timely fashion so that it will be available to the public prior to any public hearing on the application.

f. Should the Commission appoint an independent expert, the expert's fees will be paid by the applicant through the application fee, imposed by the City.

A Major Conditional Use Permit is required and the Planning Director or Planning Commission may therefore independent expert review in addition to that which is attached to this report.

REGULAR DESIGN REVIEW CRITERIA FOR NON-RESIDENTIAL FACILITIES (OMC SEC. 17.136.050(B))

- 1. That the proposed design will create a building or set of buildings that are well related to the surrounding area in their setting, scale, bulk, height, materials, and textures:**

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design.

- 2. That the proposed design will protect, preserve, or enhance desirable neighborhood characteristics;**

The proposal will not create a view obstruction, will not be directly adjacent to a residential facility's primary living space windows, and will not be located on an historic or decorative structure.

- 3. The project will provide a necessary function without negatively impacting surrounding opens pace and hillside residential properties.**

The proposal will enhance essential services in a residential or commercial district.

- 4. That the proposed design will be sensitive to the topography and landscape.**

The proposal will not be ground mounted.

- 5. That, if situated on a hill, the design and massing of the proposed building relates to the grade of the hill.**

This finding is inapplicable because the site is level.

- 6. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.**

This finding is met by this proposal as described in a previous section of this attachment.

DESIGN REVIEW CRITERIA FOR MONOPOLE TELECOMMUNICATIONS FACILITIES (OMC SEC. 17.128.070(B))

- 1. Collocation is to be encouraged when it will decrease visual impact and collocation is to be discouraged when it will increase negative visual impact.**

The project does not involve collocation as it involves the establishment of a new telecommunications facility; however, the project should not preclude any future proposals for location at the site.

- 2. Monopoles should not be sited to create visual clutter or negatively affect specific views.**

The Monopole Facility is sited on existing infrastructure where it will not create clutter or negatively affect specific views. The view of the City street light from the adjacent story residence should remain of the pole below the antenna and above the equipment.

- 3. Monopoles shall be screened from the public view wherever possible.**

The Monopole Facility will be camouflaged and texturized to match the appearance of the existing light pole that will host it. The City street light is not located adjacent to a residential facility

4. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained.

Recommended conditions of approval require painting and texturing the antenna and equipment to match the appearance of the metal pole. There is no equipment shelter or cabinet proposed, however minimal equipment would be closely mounted on the side of the metal pole.

5. Site location and development shall preserve the preexisting character of the surrounding buildings and land uses and the zone district as much as possible. Wireless communication towers shall be integrated through location and design to blend in with the existing characteristics of the site to the extent practical. Existing on-site vegetation shall be preserved or improved, and disturbance of the existing topography shall be minimized, unless such disturbance would result in less visual impact of the site to the surrounding area.

The proposed Monopole Facility will be placed in an existing non-decorative City light pole. This enables the preservation of character in the area and will not pose a negative visual impact as the proposal will be camouflaged to match the pole. There is no adjacent vegetation or topography.

6. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices.

The minimal clearance to the facility will reduce or eliminate public access.

Attachment B: Conditions of Approval

1. Approved Use

The project shall be constructed and operated in accordance with the authorized use as described in the approved application materials, **staff report** and the approved plans **dated October 4, 2017 and submitted July 19, 2018**, as amended by the following conditions of approval and mitigation measures, if applicable (“Conditions of Approval” or “Conditions”).

Two (2) approvals to install new “small cell site” Monopole Telecommunications Facilities on an existing City street light pole in public right-of-way (sidewalk) by attaching one antenna within a shroud to the top of the pole and equipment mounted to the side of the pole adjacent to:

Site # 1) Case no. PLN18293; 1001 Jefferson St (APN: 002 0025-001-00); and,

Site # 2) Case no. PLN18294; 663 13th St (Legal Address: 1260 Martin Luther King Jr Wy; APN: 002 002700609)

2. Effective Date, Expiration, Extensions and Extinguishment

This Approval shall become effective immediately, unless the Approval is appealable, in which case the Approval shall become effective in ten calendar days unless an appeal is filed. Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the Approval date, or from the date of the final decision in the event of an appeal, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this Approval, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit or other construction-related permit for this project may invalidate this Approval if said Approval has also expired. If litigation is filed challenging this Approval, or its implementation, then the time period stated above for obtaining necessary permits for construction or alteration and/or commencement of authorized activities is automatically extended for the duration of the litigation.

3. Compliance with Other Requirements

The project applicant shall comply with all other applicable federal, state, regional, and local laws/codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City’s Bureau of Building, Fire Marshal, and Public Works Department. Compliance with other applicable requirements may require changes to the approved use and/or plans. These changes shall be processed in accordance with the procedures contained in Condition #4.

4. Minor and Major Changes

- a. Minor changes to the approved project, plans, Conditions, facilities, or use may be approved administratively by the Director of City Planning.
- b. Major changes to the approved project, plans, Conditions, facilities, or use shall be reviewed by the Director of City Planning to determine whether such changes require submittal and approval of a revision to the Approval by the original approving body or a new independent permit/approval. Major revisions shall be reviewed in accordance with the procedures required for the original permit/approval. A new independent permit/approval shall be reviewed in accordance with the procedures required for the new permit/approval.

5. Compliance with Conditions of Approval

- a. The project applicant and property owner, including successors, (collectively referred to hereafter as the “project applicant” or “applicant”) shall be responsible for compliance with all the Conditions of Approval and any recommendations contained in any submitted and approved technical report at his/her sole cost and expense, subject to review and approval by the City of Oakland.
- b. The City of Oakland reserves the right at any time during construction to require certification by a licensed professional at the project applicant’s expense that the as-built project conforms to all applicable requirements, including but not limited to, approved maximum heights and minimum setbacks. Failure to construct the project in accordance with the Approval may result in remedial reconstruction, permit revocation, permit modification, stop work, permit suspension, or other corrective action.
- c. Violation of any term, Condition, or project description relating to the Approval is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approval or alter these Conditions if it is found that there is violation of any of the Conditions or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions. The project applicant shall be responsible for paying fees in accordance with the City’s Master Fee Schedule for inspections conducted by the City or a City-designated third-party to investigate alleged violations of the Approval or Conditions.

6. Signed Copy of the Approval/Conditions

A copy of the Approval letter and Conditions shall be signed by the project applicant, attached to each set of permit plans submitted to the appropriate City agency for the project, and made available for review at the project job site at all times.

7. Blight/Nuisances

The project site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60 days of approval, unless an earlier date is specified elsewhere.

8. Indemnification

- a. To the maximum extent permitted by law, the project applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the Oakland Redevelopment Successor Agency, the Oakland City Planning Commission, and their respective agents, officers, employees, and volunteers (hereafter collectively called “City”) from any liability, damages, claim, judgment, loss (direct or indirect), action, causes of action, or proceeding (including legal costs, attorneys’ fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called “Action”) against the City to attack, set aside, void or annul this Approval or implementation of this Approval. The City may elect, in its sole discretion, to participate in the defense of said Action and the project applicant shall reimburse the City for its reasonable legal costs and attorneys’ fees.

- b. Within ten (10) calendar days of the filing of any Action as specified in subsection (a) above, the project applicant shall execute a Joint Defense Letter of Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and the Joint Defense Letter of Agreement shall survive termination, extinguishment, or invalidation of the Approval. Failure to timely execute the Letter of Agreement does not relieve the project applicant of any of the obligations contained in this Condition or other requirements or Conditions of Approval that may be imposed by the City.

9. Severability

The Approval would not have been granted but for the applicability and validity of each and every one of the specified Conditions, and if one or more of such Conditions is found to be invalid by a court of competent jurisdiction this Approval would not have been granted without requiring other valid Conditions consistent with achieving the same purpose and intent of such Approval.

10. Job Site Plans

Ongoing throughout demolition, grading, and/or construction

At least one (1) copy of the stamped approved plans, along with the Approval Letter and Conditions of Approval, shall be available for review at the job site at all times.

11. Special Inspector/Inspections, Independent Technical Review, Project Coordination and Monitoring

The project applicant may be required to cover the full costs of independent third-party technical review and City monitoring and inspection, including without limitation, special inspector(s)/inspection(s) during times of extensive or specialized plan-check review or construction, and inspections of potential violations of the Conditions of Approval. The project applicant shall establish a deposit with the Bureau of Building, if directed by the Building Official, Director of City Planning, or designee, prior to the issuance of a construction-related permit and on an ongoing as-needed basis.

12. Public Improvements

The project applicant shall obtain all necessary permits/approvals, such as encroachment permits, obstruction permits, curb/gutter/sidewalk permits, and public improvement ("p-job") permits from the City for work in the public right-of-way, including but not limited to, streets, curbs, gutters, sidewalks, utilities, and fire hydrants. Prior to any work in the public right-of-way, the applicant shall submit plans for review and approval by the Bureau of Planning, the Bureau of Building, and other City departments as required. Public improvements shall be designed and installed to the satisfaction of the City.

13. Construction Days/Hours

Requirement: The project applicant shall comply with the following restrictions concerning construction days and hours:

- a. Construction activities are limited to between 7:00 a.m. and 7:00 p.m. Monday through Friday, except that pier drilling and/or other extreme noise generating activities greater than 90 dBA shall be limited to between 8:00 a.m. and 4:00 p.m.
- b. Construction activities are limited to between 9:00 a.m. and 5:00 p.m. on Saturday. In residential zones and within 300 feet of a residential zone, construction activities are allowed from 9:00 a.m. to 5:00 p.m. only within the interior of the building with the doors and windows closed. No pier drilling or other extreme noise generating activities greater than 90 dBA are allowed on Saturday.

- c. No construction is allowed on Sunday or federal holidays.

Construction activities include, but are not limited to, truck idling, moving equipment (including trucks, elevators, etc.) or materials, deliveries, and construction meetings held on-site in a non-enclosed area.

Any construction activity proposed outside of the above days and hours for special activities (such as concrete pouring which may require more continuous amounts of time) shall be evaluated on a case-by-case basis by the City, with criteria including the urgency/emergency nature of the work, the proximity of residential or other sensitive uses, and a consideration of nearby residents'/occupants' preferences. The project applicant shall notify property owners and occupants located within 300 feet at least 14 calendar days prior to construction activity proposed outside of the above days/hours. When submitting a request to the City to allow construction activity outside of the above days/hours, the project applicant shall submit information concerning the type and duration of proposed construction activity and the draft public notice for City review and approval prior to distribution of the public notice.

When Required: During construction

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

PROJECT-SPECIFIC CONDITIONS

14. Emissions Report

Requirement: A RF emissions report shall be submitted to the Planning Bureau indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

Requirement: Prior to a final inspection

When Required: Prior to final building permit inspection sign-off

Initial Approval: N/A

Monitoring/Inspection: N/A

15. Camouflage

Requirement: The antenna and equipment shall be painted, texturized, and maintained the same color and finish of the City light pole.

When Required: Prior to a final inspection

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

16. Operational

Requirement: Noise levels from the activity, property, or any mechanical equipment on site shall comply with the performance standards of Section 17.120 of the Oakland Planning Code and Section 8.18 of the Oakland Municipal Code. If noise levels exceed these standards, the activity causing the noise shall be abated until appropriate noise reduction measures have been installed and compliance verified by the Planning and Zoning Division and Building Services.

When Required: Ongoing

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

17. Graffiti Control

Requirement:

- a. During construction and operation of the project, the project applicant shall incorporate best management practices reasonably related to the control of graffiti and/or the mitigation of the impacts of graffiti. Such best management practices may include, without limitation:
- b. The project applicant shall remove graffiti by appropriate means within seventy-two (72) hours. Appropriate means include the following:
 - i. Removal through scrubbing, washing, sanding, and/or scraping (or similar method) without damaging the surface and without discharging wash water or cleaning detergents into the City storm drain system.
 - ii. For galvanized poles, covering with new paint to match the color of the surrounding surface.
 - iii. Replace pole numbers.

When Required: Ongoing

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

ATTACHMENT C

Site # 1) Case no. PLN18293; 1001 Jefferson Street

Plans / Photo-Simulations / Site Analyses / RF Report / Proof of Posting

PROJECT TEAM	<p>LEASING CONTACT: Matt Vengoklos 601 Executive Parkway San Ramon, CA 94583 925.376.1000 571 Lerrimon Lane Walnut Creek, CA 94598 1.415.576.3474 mrvengoklos@att.net</p> <p>CONSTRUCTION MANAGER: Tom Vengoklos 571 Lerrimon Lane Walnut Creek, CA 94598 1.415.576.3474 tvengoklos@gmail.com</p>
GENERAL NOTES	<p>1. THIS IS AN UNMANNED TELECOMMUNICATIONS FACILITY FOR THE 451 LAMBERTS, BROWNE CORP. THE FACILITY IS TO BE CONSTRUCTED AND OPERATED IN ACCORDANCE WITH THE LOCAL GOVERNING AGENCIES' ORDINANCES AND ANY LOCAL BUILDING CODES. THE FACILITY IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES.</p> <p>2. A TECHNICIAN WILL VISIT THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE. THE PROJECT IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES. THE FACILITY IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES. THE FACILITY IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES.</p> <p>3. CHANGES FROM THE APPROVED PLANS DURING THE COURSE OF CONSTRUCTION SHALL BE SUBJECT TO THE REVIEW AND APPROVAL OF THE LOCAL GOVERNING AGENCIES' ORDINANCES AND ANY LOCAL BUILDING CODES. THE FACILITY IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES.</p>
CODE COMPLIANCE	<p>ALL WORK AND MATERIALS SHALL BE PERFORMED AND INSTALLED IN ACCORDANCE WITH THE CURRENT EDITIONS OF THE FOLLOWING CODES AS ADOPTED BY THE LOCAL GOVERNING AUTHORITIES. NOTHING IN THESE PLANS IS TO BE CONSTRUCTED TO REMAIN WORK NOT CONFORMING TO THESE CODES:</p> <ul style="list-style-type: none"> • CALIFORNIA CODES • 2014 CALIFORNIA BUILDING CODE • 2014 CALIFORNIA ELECTRICAL CODE • 2014 CALIFORNIA PLUMBING CODE • 2014 CALIFORNIA MECHANICAL CODE • 2014 GREEN BUILDING CODE • 2014 CALIFORNIA FIRE CODE • 2014 CALIFORNIA ENERGY STANDARDS • ANY LOCAL BUILDING CODES • CITY / COUNTY ORDINANCES • CITY OF OAKLAND PUBLIC WORKS DEPARTMENT • GENERAL ORDER 95 (JUNE 2007 EDITION)
SITE IMAGE	

[illegible]

GENERAL	
---------	--



AT&T Worldnet
9001 Lennex Parkway
San Ramon, CA 94583

Client:



Metropolitan Management LLC
100 Oak Grove Avenue
San Ramon, CA 94583
June 2017
Contract: CA-1048
100 Oak Grove Avenue
San Ramon Management

Project Architect:



VINCULUMS
375 LINCOLN LANE
SUITE 125
WILSON, CA 94593
707.462.4500

Site Agent:

95% Zoning Drawings

Drawing Phase:

CRAN_RSR_SF06_K6_004
ROW AT 1001 JEFFERSON ST
OAKLAND, CA 94607
COUNTY: ALAMEDA

Site Name:

Professional Seal:

This is a certification of the design of the project, and the design of the project is the responsibility of the Architect/Engineer. It is not a certification of the project as a whole.

Rev.	Date	Description
01	09/11/17	Zoning Draw 50%
02	09/06/17	Zoning Draw 10%

Project No.:

Date: 10/04/17 Job No.:

Scale: AS SHOWN CAD File:

Designed by: JG Checkbook: 88

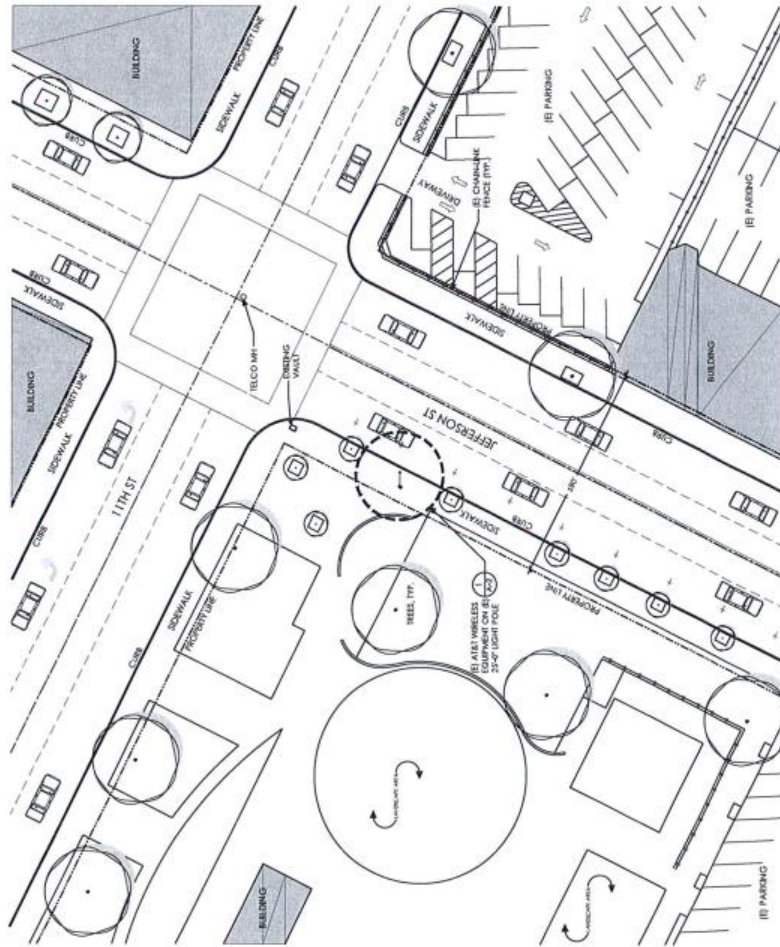
OVERALL SITE PLAN

Sheet Title:

A.1

Sheet No.:

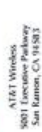
©Metropolitan Management LLC, 2017



NOTE:
THIS SITE PLAN WAS GENERATED WITHOUT THE USE OF A SURVEY. PROPERTY LINES, SIDEWALKS, POWER & TELECOM UTILITY POINT CONNECTIONS/ROUTES AND DIMENSIONS SHOWN ON THE PLAN WERE OBTAINED BY A SEARCH OF AVAILABLE RECORDS AND VISUAL INSPECTION OF THE SITE. ALL DIMENSIONS AND DIMENSIONS SHOULD BE VERIFIED IN THE FIELD.

UNDERGROUND UTILITIES NOTE:
THE LOCATION AND EXISTENCE OF ANY UNDERGROUND PIPES, STRUCTURES, OR UTILITIES SHOWN ON THE PLAN WERE OBTAINED BY A SEARCH OF AVAILABLE RECORDS AND VISUAL INSPECTION OF THE SITE. THE CONTRACTOR IS REQUIRED TO TAKE PRECAUTIONARY MEASURES TO PROTECT THE UTILITY LINES SHOWN AND ANY OTHER LINES NOT SHOWN ON THE PLAN.

OVERALL SITE PLAN



McGraw-Hill Management LLC
 1221 Ave. of the Americas
 54th Fl.
 New York, N.Y. 10018
 (212) 512-2000



875 LINDEN LANE
SUITE 125
WALNUT CREEK, CA 94598
T 925-482-8500

95% Zoning Drawings

CRAN_RSFR_SF0K6_004

PAGE ID:
NW AT 1001 JEFFERSON ST
OAKLAND, CA 94607
COUNTY: ALAMEDA

Professional Seal

It is a violation of law for any person, unless they are acting under the direction of a Licensed Professional Architect/Engineer, to alter this document.

Rev.	Date	Description
01	02/11/17	Zoning Change 30%
02	03/04/17	Zoning Change 35%

Year	1994/95	1995/96
1994/95	10,000,000	10,000,000
1995/96	10,000,000	10,000,000

Year	1994/95	1995/96
1994/95	10,000,000	10,000,000
1995/96	10,000,000	10,000,000

Grades	Percentage	Pass rate
1st	100%	100%
2nd	100%	100%
3rd	100%	100%
4th	100%	100%
5th	100%	100%
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10th	100%	100%
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12th	100%	100%

Scale: AS SHOWN CAD File:

Designed By: KG Checked:

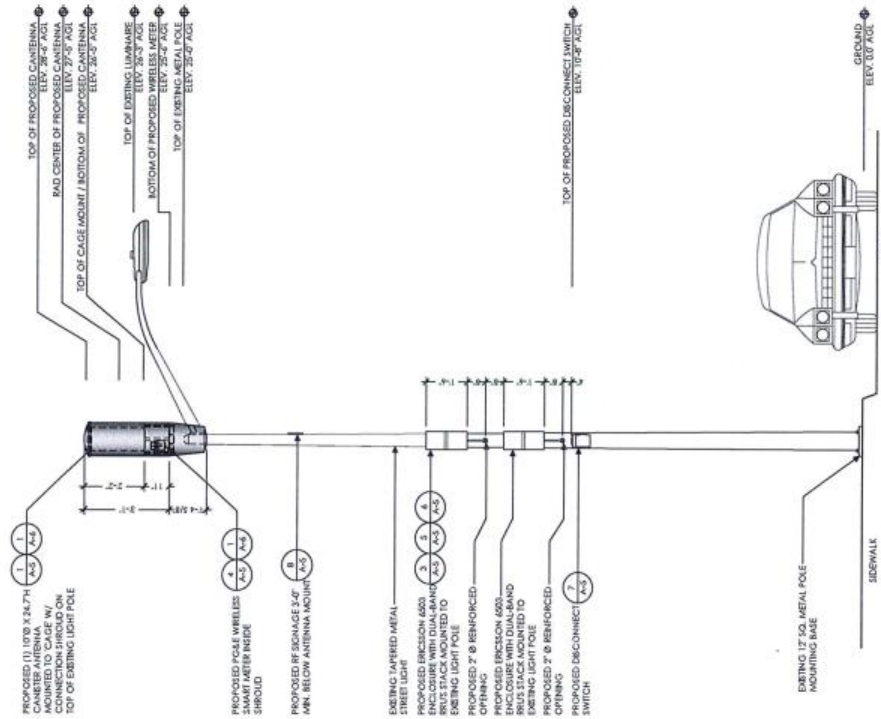
ELEVATIONS

Chest Tubes

A.3

Sheet No.:

© Blackwell Publishers Ltd. 2001



SCALE NOTE:
IF DIMENSIONS SHOWN ON PLAN DO NOT SCALE
CORRECTLY, CHECK FOR REDUCTION OR
ENLARGEMENT FROM ORIGINAL PLANS.

SOUTHWEST ELEVATION - EXISTING

SOUTHWEST ELEVATION - PROPOSED

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AT&T Worldnet
5001 Embarcadero
San Francisco, CA 94133

Client:



Metropolitan Management LLC
2000 Oak Grove Road
Suite 201
Oakland, CA 94612
Tel: 415.778.2000
Fax: 415.778.2001

Project Architect



575 LINCOLN LANE
SUITE 100
WARM SPRINGS, CA 94595
TEL: 415.402.8500

Site Agent

95% Zoning Drawings

Drawing Number

CRAN_RSFR_SF016_004

ROW AT 1001 JEFFERSON ST
OAKLAND, CA 94607
COUNTY: ALAMEDA

Site Name

Professional Seal

It is the responsibility of the architect to ensure that all drawings are accurate and that they are acting under the direction of a licensed professional architect.

Rev.	Date	Description
01	08/11/17	Zoning Dept 50%
02	08/01/17	Zoning Dept 50%

Project No.:
Date: 08/01/17 Job No.:
Scale: AS SHOWN CAD File:
Designed By: JG Checked: KB

ELEVATIONS

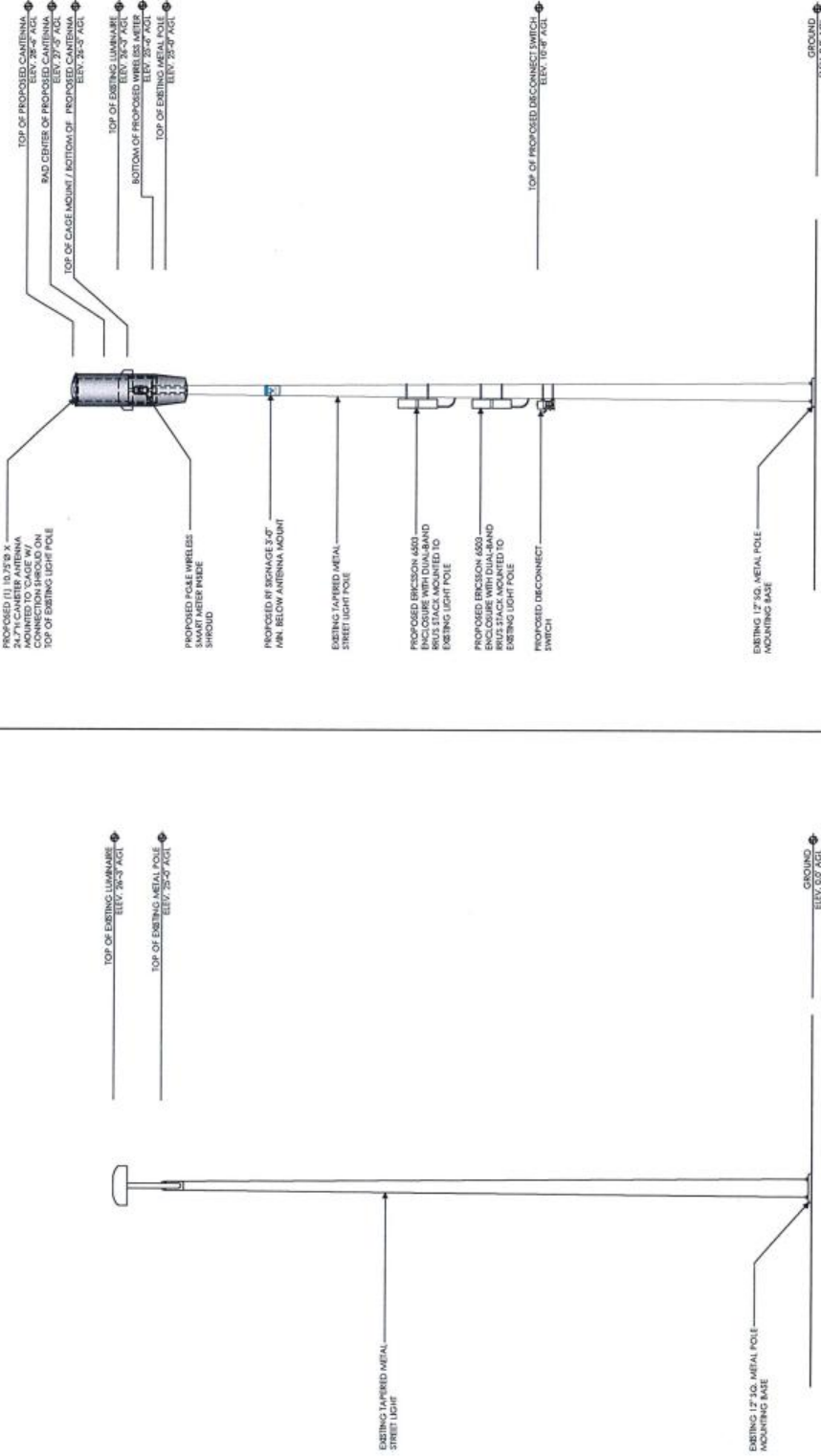
Sheet Title

A.4

Sheet No.

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SCALE NOTE:
IF DIMENSIONS ARE GIVEN ON PLANS DO NOT SCALE
CORRECTLY. CHECK FOR REDUCTION OR
ENLARGEMENT FROM ORIGINAL PLANS.



SOUTHEAST ELEVATION - EXISTING

SOUTHEAST ELEVATION - PROPOSED

SCALE
1/2" = 1'-0"

SCALE
1/2" = 1'-0"

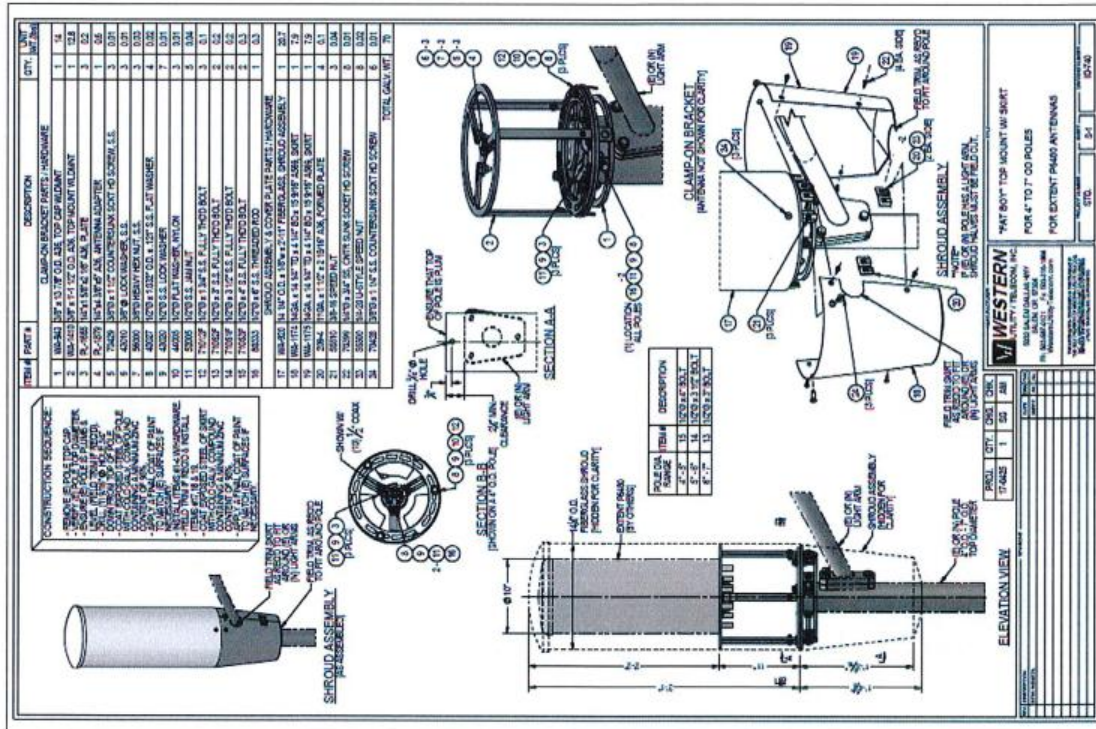
2

Rev.	Date	Description
01	2001/1/7	Zoning Drop 90%
02	10/04/17	Zoning Drop 55%

Project No.:	Date:	10/04/17	Job No.:
	Scale:	AS SHOWN	CAD File:
	Described by:	JG	Checked:
			RE:

EQUIPMENT
DETAILS

A.6

Sheet No.: _____
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Existing



Proposed



view from Jefferson Street looking southeast at site

AdvanceSim 
Photo Simulation Solutions
CONTACT: 925.1.202.8507

 **AT&T Wireless**

CRAN-RSFR-SF0K6-004
ROW at 1001 Jefferson Street, Oakland, CA
Photosims Produced on 9-22-2017

Existing

Proposed

view from Jefferson Street looking northwest at site
CRAN-RSFR-SF0K6-004
ROW at 1001 Jefferson Street, Oakland, CA
Photosims Produced on 9-22-2017



ALTERNATIVE DESIGN ANALYSIS



Full-Sized Tower:

- Too big/bulky.
- Requires 300' sq. area.
- Does not nestle coverage/capacity.



Shrouded Pole Equipment:

- Too big/bulky.
- Adds unnecessary equipment.
- Small cell equipment is already sleek.



Equipment Cabinet:

- Too big/bulky.
- Adds unnecessary ROW equipment.
- Pole-mounted equipment blends in with pole.

Utility Contact System Search

The Utility Contact System (UCS) is the Communications Division's database for the primary regulatory contact for each telephone corporation operating in California. The Communications Division sends important regulatory notices to the regulatory contact for each telephone corporation via e-mail, so it is important for primary regulatory contacts to update their UCS record if their e-mail address changes.

Telephone corporations may update UCS contact information using the form on the following page: [Carrier Reporting Requirements](#)

A description of the different utility types (granted authorities) are listed on the following page: [Utility Type Descriptions](#)

Search Utility Name		Search Utility Number 3060					Search		Clear	
Utility Name ▲	Alias (DBA Name)	Utility Number	Street Address	City	State	Zip	Phone Number	Email	Utility Type	CPCN Appro
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	430 BUSH STREET	SAN FRANCISCO	CA	94108	(415) 778-1299	att-regulatory-ca@att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	7405 GREENHAVEN DRIVE	SACRAMENTO	CA	95831	(800) 498-1912	west.region.oopsac@awsmail.att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	11760 US HIGHWAY ONE, WEST TOWER	NORTH PALM BEACH	FL	33048	770-240-8849		CEC	12-21-1995

[Save Search Results as CSV Spreadsheet](#)

[Comments & Feedback](#)

Alternative Site Analysis – SF0K6_004



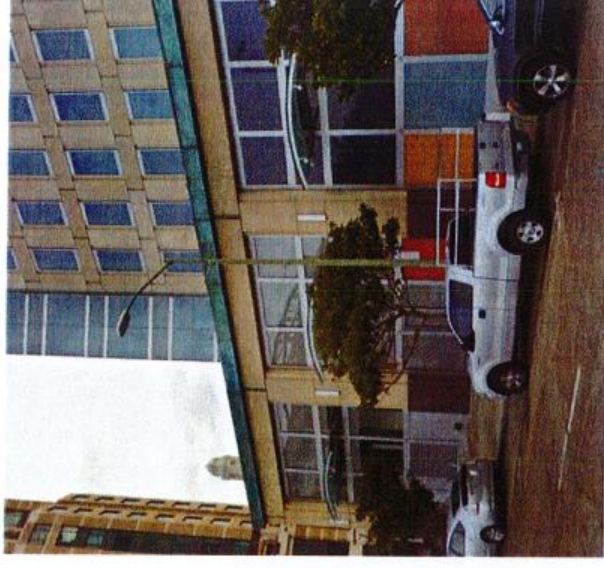
Node 4A

- Primary candidate
- Preferred due to adjacent commercial use and for best meeting AT&T's RF needs.



Node 4B:

- Potentially viable alternative
- Less preferred due to adjacent residential units.



Node 4C:

- Potentially viable alternative
- Less preferred considering location may not meet RF needs.

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK6-004)
1001 Jefferson Street • Oakland, California

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a personal wireless telecommunications carrier, to evaluate its small cell (No. CRAN-RSFR-SFOK6-004) proposed to be sited in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency ("RF") electromagnetic fields.

Executive Summary

AT&T proposes to install an omnidirectional cylindrical antenna on a light pole sited in the public right-of-way at 1001 Jefferson Street in Oakland. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission ("FCC") evaluate its actions for possible significant impact on the environment. A summary of the FCC's exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm ²	1.00 mW/cm ²
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

General Facility Requirements

Small cells typically consist of two distinct parts: the electronic transceivers (also called "radios") that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are typically mounted on the support pole or placed in a cabinet at ground level, and they are connected to the antennas by coaxial cables. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. This means

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK6-004)
1001 Jefferson Street • Oakland, California

that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by AT&T, including drawings by Meridian Management LLC, dated September 14, 2017, it is proposed to install one Galtronics Model P6480, 2-foot tall, omnidirectional cylindrical antenna, on top of an existing light pole sited in the public right-of-way on the west side of Jefferson Street in Oakland, next to Lafayette Square. The antenna would employ no downtilt and would be mounted at an effective height of about 27½ feet above ground. The maximum effective radiated power in any direction would be 80 watts for PCS service. There are reported no other wireless telecommunications base stations at this site or nearby.

Study Results

For a person anywhere at ground, the maximum RF exposure level due to the proposed AT&T operation is calculated to be 0.0011 mW/cm², which is 0.11% of the applicable public exposure limit. The maximum calculated level at any nearby building is 0.43% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels from the proposed operation.

No Recommended Mitigation Measures

Due to its mounting location and height, the AT&T antenna would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. The occupational limit is calculated to extend 4 inches from the antenna and, due to this short distance, the proposed operation is considered intrinsically compliant with that limit.

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK6-004)
1001 Jefferson Street • Oakland, California

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that operation of the small cell proposed by AT&T Mobility at 1001 Jefferson Street in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating small cells.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2019. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.




William F. Hammett, P.E.
707/996-5200

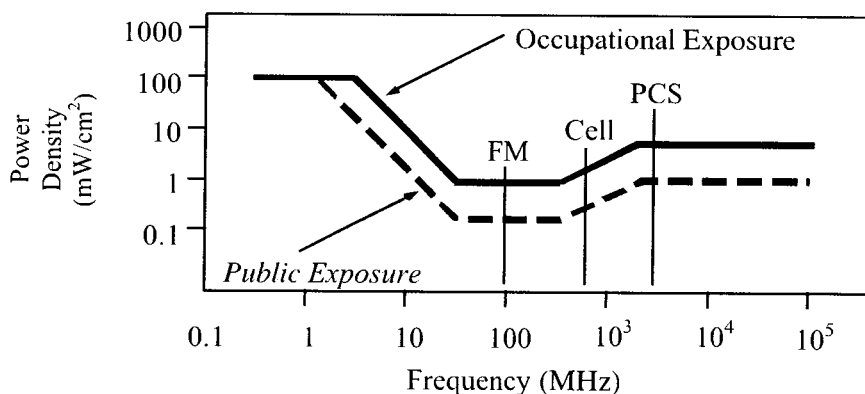
November 15, 2017

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (<i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm ²)	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f²</i>
3.0 – 30	1842/f	<i>823.8/f</i>	4.89/f	<i>2.19/f</i>	900/f ²	<i>180/f²</i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	<i>f/300</i>	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.

RFR.CALC™ Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

P_{net} = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

$$\text{power density } S = \frac{2.56 \times 1.64 \times 100 \times \text{RFF}^2 \times \text{ERP}}{4 \times \pi \times D^2}, \text{ in mW/cm}^2,$$

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ($1.6 \times 1.6 = 2.56$). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.



PUBLIC
CITY OF


CITY OF OAKLAND
Planning and Building Department
Bureau of Planning




1000 10/10/06

California
6TAX106

ATTACHMENT D

Site # 2) Case no. PLN18294; 663 13th Street (Legal Address: 1260 Martin Luther King Jr Way)

Plans / Photo-Simulations / Site Analyses / RF Report / Proof of Posting

<p><u>AFFILIATE:</u> AT&T 500 Executive Parkway Ft. Worth, TX 76102</p> <p><u>ARCHITECT/ENGINEER:</u> Mendon Management LLC 10000 West Grove Road E2 Creston, CA 94318 Tel: 925.438.0000 mymgrall@gmail.com</p> <p><u>TOURING CONTACT:</u> Adam Topogochin VacuumKum Services 14111 E. 15th Avenue Suite 125 Westland Creek, CA 94398 Tel: 925.438.0000 mymgrall@gmail.com</p>	<p><u>LEASING CONTACT:</u> Adam Topogochin VacuumKum Services 14111 E. 15th Avenue Suite 125 Westland Creek, CA 94398 Tel: 925.438.0000 mymgrall@gmail.com</p> <p><u>CONSTRUCTION MANAGER:</u> VacuumKum Services 14111 E. 15th Avenue Suite 125 Westland Creek, CA 94398</p>	<p>GENERAL NOTES</p> <ol style="list-style-type: none"> THIS IS AN UNMANNED TELECOMMUNICATIONS FACILITY FOR THE AT&T WIRELESS NETWORK. THE PURPOSE OF THE INSTALLATION AND OPERATION OF AN UNMANNED AND ASSOCIATED COMMUNICATIONS FACILITY IS TO PROVIDE THE PUBLIC WITH HIGH-SPEED INTERNET ACCESS TO THE INTERNET AND NOT FOR HUMAN HABITATION. A TECHNICIAN WILL USE THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE. THE PROJECT WILL NOT RESULT IN ANY SIGNIFICANT DISTURBANCES OR EFFECTS TO NEIGHBORHOODS. THERE WILL BE NO SIGNIFICANT EMISSIONS OF AIR POLLUTANTS, NOISE, OR VIBRATION. THERE WILL BE NO SIGNIFICANT DEGRADATION OF WATER, OR HAZARDOUS WASTE, OR HAZARDOUS MATERIALS. THERE WILL BE NO SIGNIFICANT DEGRADATION OF SOILS OR PLANT LIFE. THERE WILL BE NO SIGNIFICANT DEGRADATION OF VISUAL QUALITY. THERE WILL BE NO SIGNIFICANT DEGRADATION OF CULTURAL RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF HISTORIC RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF GEOLOGIC OR SOIL RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF PLANT OR ANIMAL RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF RECREATION RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF AESTHETIC RESOURCES. THERE WILL BE NO SIGNIFICANT DEGRADATION OF OTHER RESOURCES. CHANGES FROM THE PROPOSED PLANS DURING THE COURSE OF CONSTRUCTION SHALL BE SUBMITTED TO THE CITY FOR REVIEW AND APPROVAL.
<p><u>APPLICANT:</u> AT&T 500 Executive Parkway Ft. Worth, TX 76102</p>	<p><u>LEASING CONTACT:</u> Adam Topogochin VacuumKum Services 14111 E. 15th Avenue Suite 125 Westland Creek, CA 94398 Tel: 925.438.0000 mymgrall@gmail.com</p>	<p>CODE COMPLIANCE</p> <p>ALL WORK AND MATERIALS SHALL BE PERFORMED AND INSTALLED IN ACCORDANCE WITH THE CURRENT EDITIONS OF THE FOLLOWING CODES AS ADOPTED BY THE LOCAL GOVERNING AUTHORITIES. NOTHING IN THESE PLANS IS TO BE CONSTRUCTED TO VIOLATE WORK NOT CONFORMING TO THESE CODES:</p> <ul style="list-style-type: none"> CALIFORNIA CODES 2016 CALIFORNIA BUILDING CODE 2016 CALIFORNIA MECHANICAL CODE 2016 CALIFORNIA PLUMBING CODE 2016 CALIFORNIA ELECTRICAL CODE 2016 GREEN BUILDING CODE 2016 EDITION OF TITLE 24 ENERGY STANDARDS ANY LOCAL BUILDING CODE AMENDMENTS TO THE ABOVE ANY LOCAL PLUMBING CODE AMENDMENTS TO THE ABOVE CITY OF OAKLAND PUBLIC WORKS DEPARTMENT GENERAL ORDER #5 (JUNE 2009 EDITION)
<p>SITE IMAGE</p>		
		

[illegible]



AT&T Wireless
3000 Lakeside Drive
San Ramon, CA 94583

Client



Project Architect



VINCULUMS
SAN LUIS OBISPO
WHEELER DRIVE, CA 95068
TEL: 408.255.1000

Site Agent

95% Zoning Drawings

Drawing Name

CRAN-RSFR-SFOK6-005
ROW AT 443 13TH ST
OAKLAND, CA 94612
COUNTY: ALAMEDA

Site Number

Professional Seal

It is a violation of law to copy, print, or reproduce this drawing without the written consent of a licensed Professional Architect. It is the responsibility of the Architect to verify the accuracy of the information provided to the Architect.

Rev	Date	Description
01	08/04/17	Zoning Draw 90%
02	10/04/17	Zoning Draw 95%
03	10/04/17	Zoning Draw 95%

Project No.

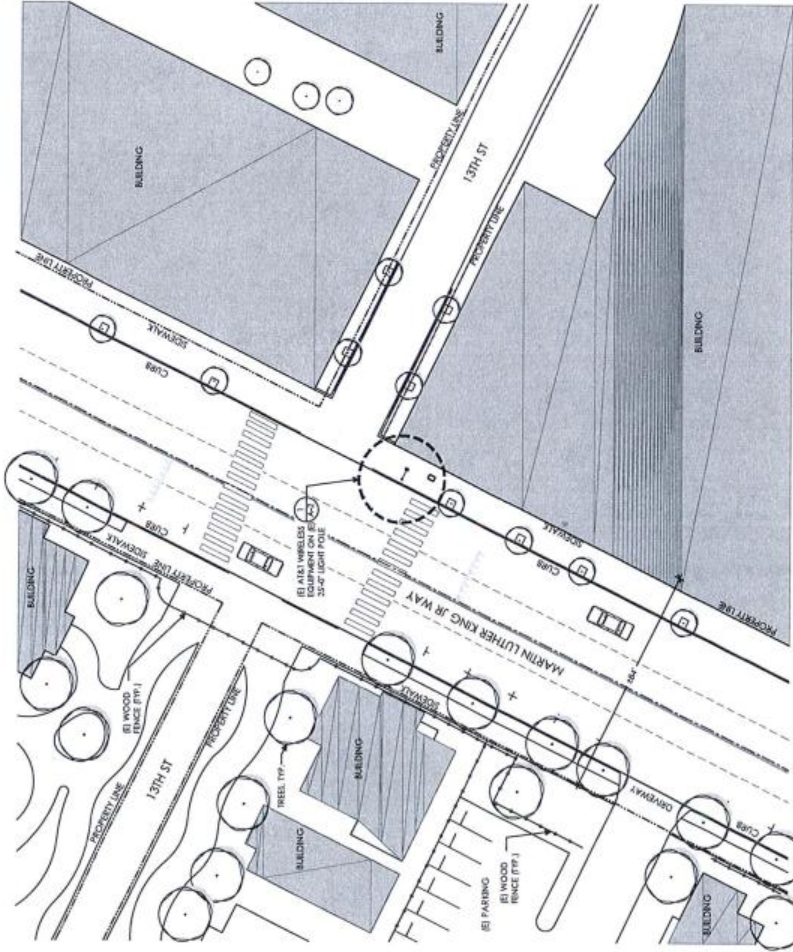
Date: 10/04/17 Job No.:
Scale: AS SHOWN CAD File:
Designed By: JC Checked: RB

OVERALL SITE
PLAN

Sheet Title

A.1

Sheet No.:
© Vinculum Management LLC, 2017



NOTE:
THE SITE PLAN WAS GENERATED WITHOUT THE USE OF A SURVEY. PROPERTY LINES, BUILDINGS, POWER & TELECOM UTILITY POINT CONNECTIONS/ROUTES AND DIMENSIONS SHOWN ON THIS PLAN ARE BASED ON THE RECORDS AND DIMENSIONS SHOWN IN THE FIELD.

UNDERGROUND UTILITIES NOTE:
THE LOCATION AND EXISTENCE OF ANY UNDERGROUND PIPES, STRUCTURES, AND UTILITIES ARE NOT SHOWN ON THIS PLAN. THE CONTRACTOR IS RESPONSIBLE FOR VERIFYING THE LOCATION AND EXISTENCE OF ANY UNDERGROUND UTILITIES. OTHER THAN THOSE SHOWN ON THE PLAN, THE CONTRACTOR IS REQUIRED TO TAKE ALL NECESSARY PRECAUTIONS TO AVOID ANY DAMAGE TO ANY EXISTING UTILITIES AND OTHER LINES NOT SHOWN ON THE PLAN.

OVERALL SITE PLAN



1

AT&T Wireless
9001 Executive Parkway
San Ramon, CA 94583

Metropolitan Management LLC
10000 Old Highway 12
Suite 200
Walnut Creek, CA 94598
925.937.0000
www.metropolitanmanagement.com

VINCULUMS
575 LINDEN BLVD
SUITE 100
WALNUT CREEK, CA 94598
925.947.2500

Client:

Project Architect:

Site Agent:

95% Zoning Drawings

81 LIGHT POLE

Drawn: (Name)

CHECKED: (Name)

DATE: 10/20/17

CRAN-RSFR-SFOK-005

PAGE: 01

800 ALVARADO STREET
SUITE 100
WALNUT CREEK, CA 94598
COUNTY: ALAMEDA

Sheet Name:

Professional Seal:

It is a violation of law for any person, unless they are acting under the direction of a duly licensed professional, to alter this document.

Rev.	Date	Description
01	10/20/17	Issue for 95% Zoning
02	10/20/17	Issue for 95% Zoning

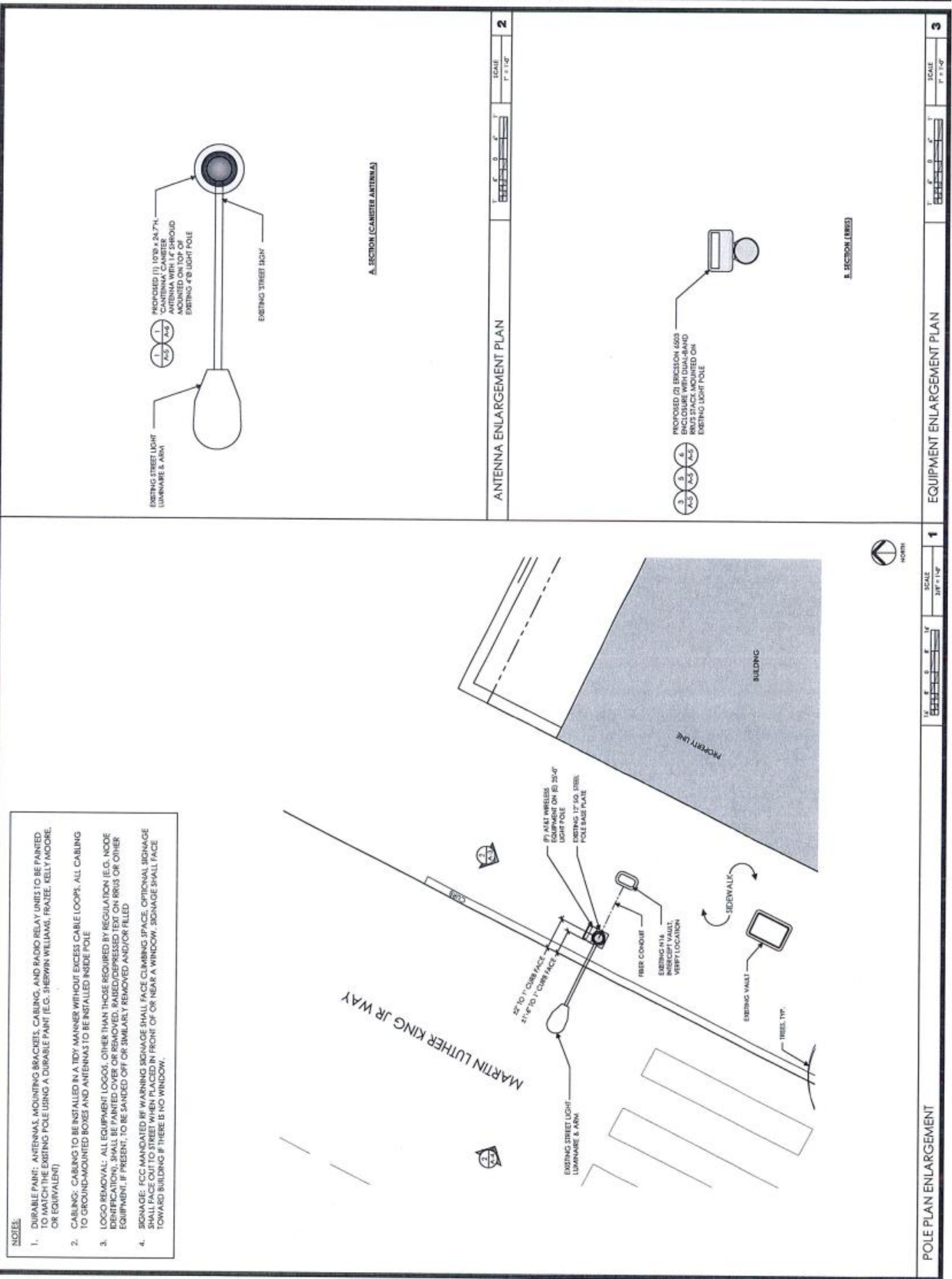
Project No.: 1000017
Job No.: 1000017
Scale: AS SHOWN
CAD File:
Designed By: JC
Checked: RB

POLE PLAN
EQUIPMENT
ENLARGEMENTS

Sheet Title:

A.2

Sheet No.:
Revision Management LLC 2017





AT&T Wireless
9001 Louisa Parkway
San Ramon, CA 94583

Client:



Meridian Management, LLC
400 Oak Grove Road #17
Suite 201
Campbell, CA 95008
408.285.0086
www.meridianmanagement.com

Project Architect:



VINCULUMS
575 LINCOLN LANE
SUITE 125
WAKULU, CA 94598
925.442.2500

Site Agent:

95% Zoning Drawings

Drawing Phase:

CRAN-RSFR-SFOK6-005

ROW AT 643.13th ST
OAKLAND, CA 94612
COUNTY: ALAMEDA

Site Name:

Professional Seal:

It is a violation of law for any person
when they are acting under the direction
of a licensed Professional
Architect to sign a document
without the signature of the Architect.

Rev.	Date	Description
01	09/14/17	Zoning Map 10%
02	09/05/17	Zoning Map 10%
03	09/05/17	Zoning Map 10%
04	09/05/17	Zoning Map 10%
05	09/05/17	Zoning Map 10%
06	09/05/17	Zoning Map 10%
07	09/05/17	Zoning Map 10%
08	09/05/17	Zoning Map 10%
09	09/05/17	Zoning Map 10%
10	09/05/17	Zoning Map 10%

Project No.:
Date: 10/04/17 Job No.:
Scale: AS SHOWN CAD File:
Designed By: JC Checked: KB

ELEVATIONS

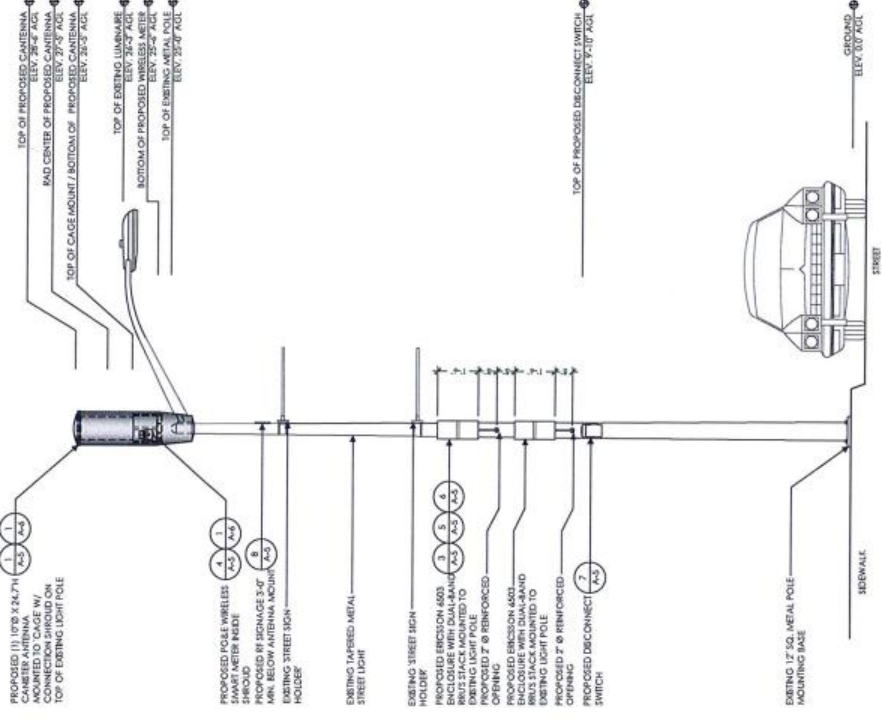
Sheet Title:

A.3

Sheet No.:

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SCALE NOTE:
IF DIMENSIONS SHOWN ON PLANS DO NOT SCALE
CORRECTLY, CHECK FOR REDUCTION OR
ENLARGEMENT FROM ORIGINAL PLANS.



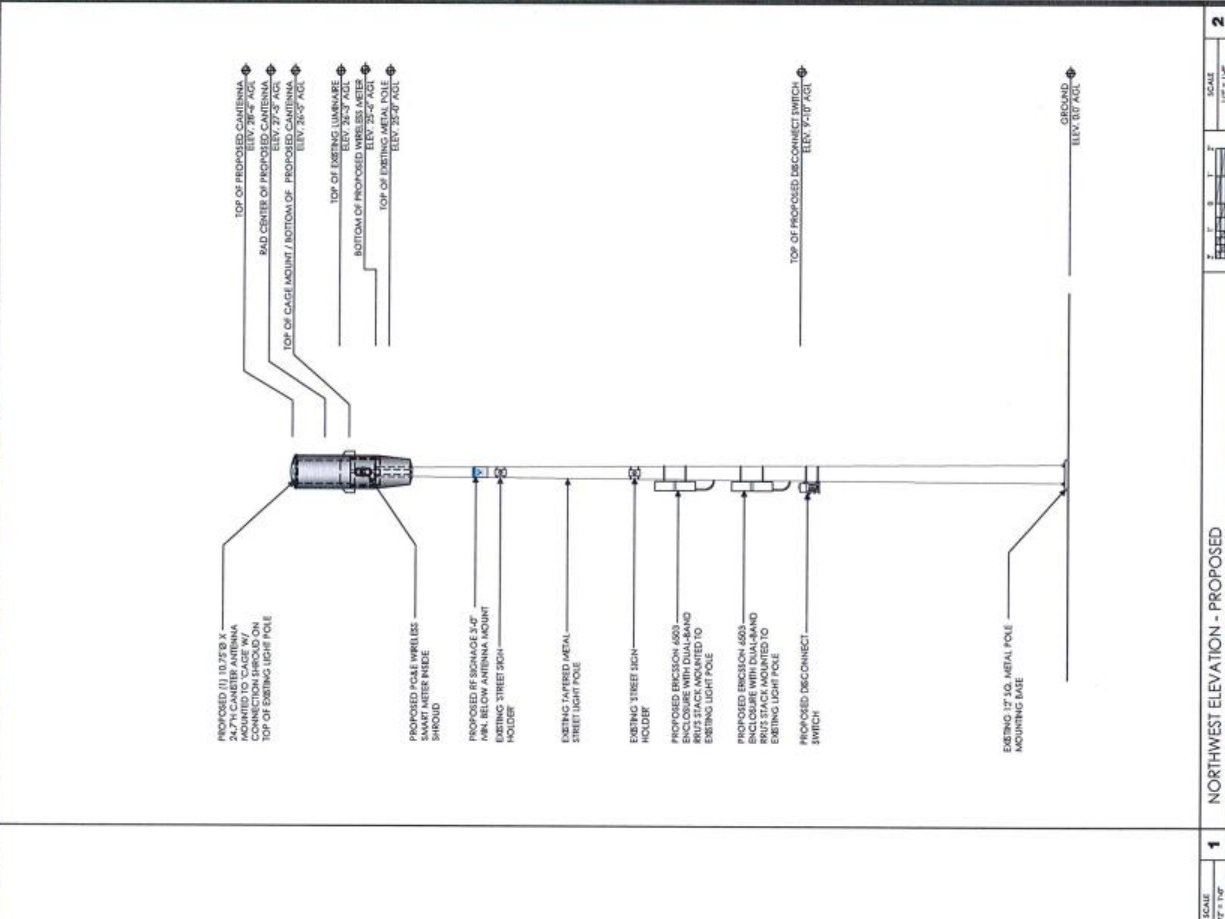
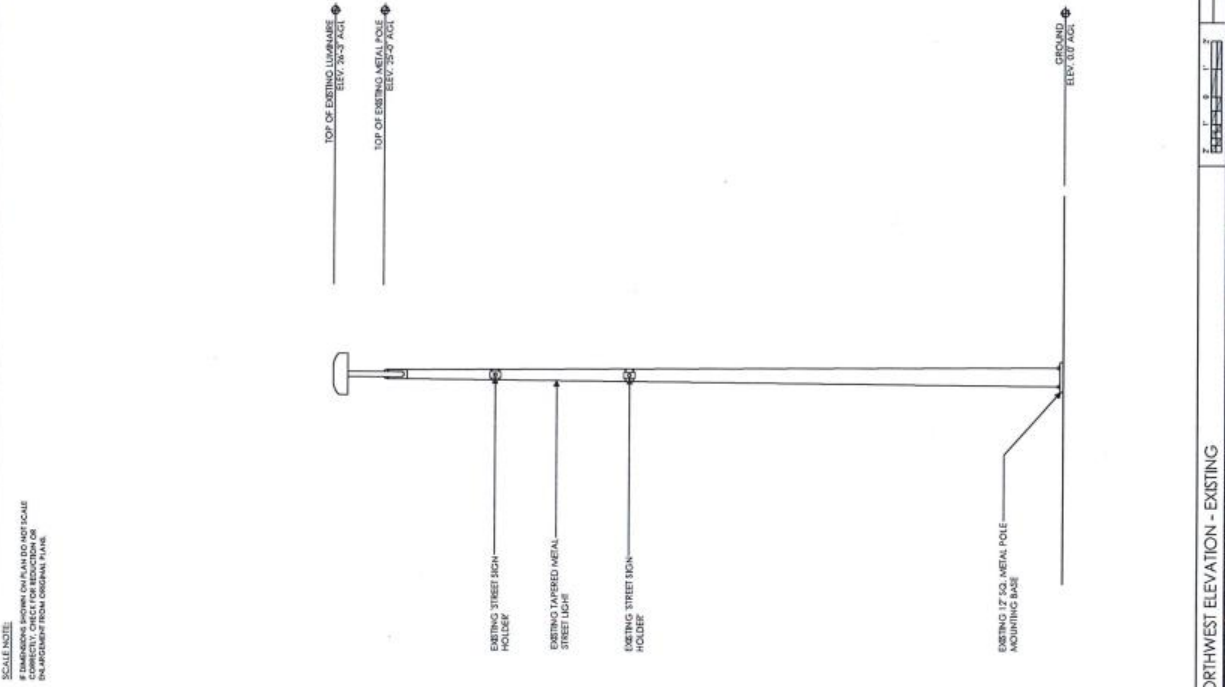
NORTHEAST ELEVATION - EXISTING

SCALE
1/8" = 1'-0"

NORTHEAST ELEVATION - PROPOSED

SCALE
1/8" = 1'-0"

SCALE NOTE:
 DIMENSIONS SHOWN ON ALL ELEVATION POLE
 CONNECTIONS, DIRECT FOR REDUCED POLE
 ENLARGEMENT FROM ORIGINAL PLANS



AT&T Wireless
 5000 Executive Parkway
 San Ramon, CA 94583

Mason Management LLC
 10000 Glen Road
 Suite 100
 Concord, CA 94520
 925.302.5000
 www.mason-management.com

VINCULUMS
 575 LINDEN AVE
 WAREHOUSES
 WAREHOUSES
 1-707-412-2000

Client: _____

Project Architect: _____

95% Zoning Drawings

Drawing Phase: _____

Site Name: _____

CRAN-RSFR-SFO-K6-005
 FACED
 800 W. 10TH ST
 OAKLAND, CA 94612
 COUNTY: ALAMEDA

Professional Seal
 It is a violation of law for any person, other than a duly licensed Professional Engineer, to draw this document.

Rev.	Date	Description
01	09/24/17	Zoning Change 50%
02	10/09/17	Zoning Change 50%

Project No.: _____
 Date: 10/04/17
 Scale: AS SHOWN
 CAD File: _____
 Designed By: JC
 Checked: RB

ELEVATIONS
 Sheet Title: _____

A.4
 Sheet No.: _____
 © Mason Management LLC, 2017



AT&T Wireless
5001 Luccombe Parkway
San Ramon, CA 94583

Client:



Project Architect:



Site Agent:

95% Zoning Drawings

Drawing Phase:

CRAN-RSFR-SFOK-005
PAGE ID:
ROW AT 663 13TH ST
OAKLAND, CA 94612
COUNTY: ALAMEDA

Site Name:

Professional Seal:

It is a condition of this set of drawings
that they are not to be used for any purpose
other than that intended by the Architect
without the written consent of the Architect.
Architect's Signature: [Signature]

Rev	Date	Description
01	08/01/07	Issued for 95% Zoning
02	08/01/07	Issued for 95% Zoning
03	08/01/07	Issued for 95% Zoning
04	08/01/07	Issued for 95% Zoning
05	08/01/07	Issued for 95% Zoning
06	08/01/07	Issued for 95% Zoning
07	08/01/07	Issued for 95% Zoning
08	08/01/07	Issued for 95% Zoning
09	08/01/07	Issued for 95% Zoning
10	08/01/07	Issued for 95% Zoning

Project No.:
Date: 08/01/07
Job No.:
Scale: AS SHOWN
CAD File:
Designed By: JC
Checked: RM

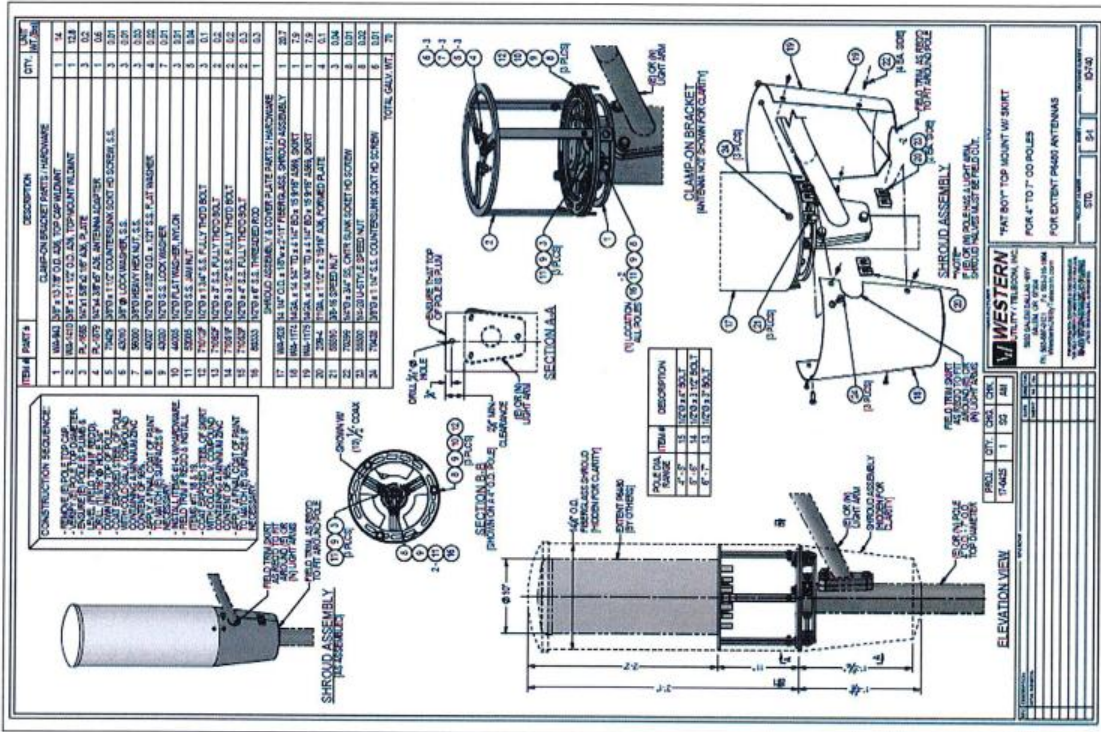
EQUIPMENT
DETAILS

Sheet Title:

A.6

Sheet No.:

© Anderson Manufacturing LLC, 2017



POLE TOP MOUNT W/ SKIRT ASSEMBLY DETAIL

Existing



Proposed



view from Martin Luther King Jr. Way looking south at site
CRAN-RSFR-SFOK6-005
ROW at 663 13th Street, Oakland, CA
Photosims Produced on 9-22-2017



AdvanceSims
Photo Simulation Solutions
Contact (925) 202-8507

Existing



Proposed



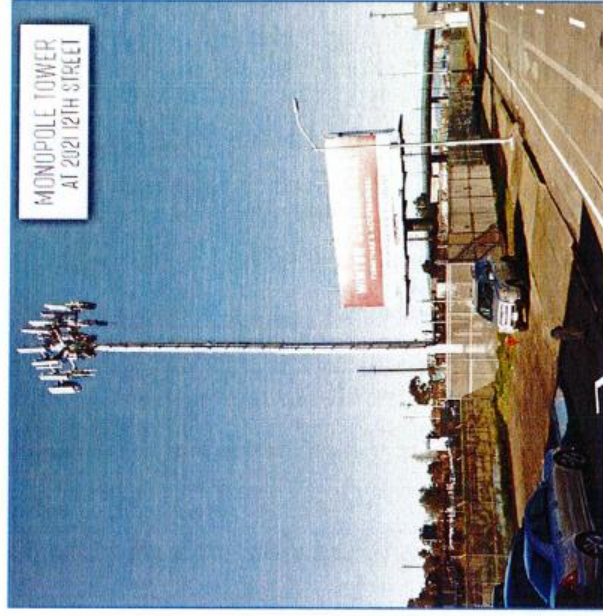
view from Martin Luther King Jr. Way looking northeast at site

AdvanceSim
Photo Simulation Solutions
Contact | 925 | 202-8507

 **AT&T Wireless**

CRAN-RSFR-SFOK6-005
ROW at 663 13th Street, Oakland, CA
Photosims Produced on 9-22-2017

ALTERNATIVE DESIGN ANALYSIS



Full-Sized Tower:

- Too big/bulky.
- Requires 300' sq. area.
- Does not nestle coverage/capacity.



Shrouded Pole Equipment:

- Too big/bulky.
- Adds unnecessary equipment.
- Small cell equipment is already sleek.



Equipment Cabinet:

- Too big/bulky.
- Adds unnecessary ROW equipment.
- Pole-mounted equipment blends in with pole.

Alternative Site Analysis – SFOK6_005



Node 5A

- Primary candidate
- Preferred due to adjacent commercial use and for best meeting AT&T's RF needs.



Node 5B:

- Potentially viable alternative
- Less preferred due to adjacent residential units.



Node 5C:

- Potentially viable alternative
- Less preferred considering location may not meet RF needs.

Utility Contact System Search

The Utility Contact System (UCS) is the Communications Division's database for the primary regulatory contact for each telephone corporation operating in California. The Communications Division sends important regulatory notices to the regulatory contact for each telephone corporation via e-mail, so it is important for primary regulatory contacts to update their UCS record if their e-mail address changes.

Telephone corporations may update UCS contact information using the form on the following page: [Carrier Reporting Requirements](#)

A description of the different utility types (granted authorities) are listed on the following page: [Utility Type Descriptions](#)

Search Utility Name Search Utility Number 3060 Search Clear

Utility Name ▲	Alias (DBA Name)	Utility Number	Street Address	City	State	Zip	Phone Number	Email	Utility Type	CPCN Appro
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	430 BUSH STREET	SAN FRANCISCO	CA	94108	(415) 778-1299	att-regulatory-ca@att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	7405 GREENHAVEN DRIVE	SACRAMENTO	CA	95831	(800) 498-1912	west.region.oopsac@awsmail.att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	11760 US HIGHWAY ONE, WEST TOWER	NORTH PALM BEACH	FL	33048	770-240-8849		CEC	12-21-1995

[Save Search Results as CSV Spreadsheet](#)

[Comments & Feedback](#)

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK6-005)
663 13th Street • Oakland, California

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a personal wireless telecommunications carrier, to evaluate its small cell (No. CRAN-RSFR-SFOK6-005) proposed to be sited in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

Executive Summary

AT&T proposes to install an omnidirectional cylindrical antenna on a light pole sited in the public right-of-way at 663 13th Street in Oakland. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm ²	1.00 mW/cm ²
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

General Facility Requirements

Small cells typically consist of two distinct parts: the electronic transceivers (also called “radios”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are typically mounted on the support pole or placed in a cabinet at ground level, and they are connected to the antennas by coaxial cables. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. This means

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK6-005)
663 13th Street • Oakland, California

that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by AT&T, including drawings by Meridian Management LLC, dated September 14, 2017, it is proposed to install one Galtronics Model P6480, 2-foot tall, omnidirectional cylindrical antenna, on top of an existing light pole sited in the public right-of-way in front of the office building located at 1250 Martin Luther King Jr. Way in Oakland. The antenna would employ no downtilt and would be mounted at an effective height of about 27½ feet above ground. The maximum effective radiated power in any direction would be 80 watts for PCS service. There are reported no other wireless telecommunications base stations at this site or nearby.

Study Results

For a person anywhere at ground, the maximum RF exposure level due to the proposed AT&T operation is calculated to be 0.0011 mW/cm², which is 0.11% of the applicable public exposure limit. The maximum calculated level at any nearby building is 1.8% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels from the proposed operation.

No Recommended Mitigation Measures

Due to its mounting location and height, the AT&T antenna would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. The occupational limit is calculated to extend 4 inches from the antenna and, due to this short distance, the proposed operation is considered intrinsically compliant with that limit.

AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SF0K6-005)
663 13th Street • Oakland, California

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that operation of the small cell proposed by AT&T Mobility at 663 13th Street in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating small cells.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2019. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.



William F. Hammett
William F. Hammett, P.E.
707/996-5200

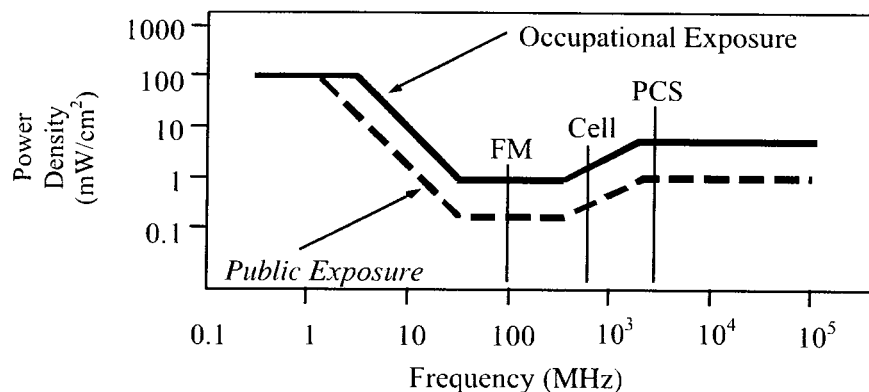
November 15, 2017

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (f is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm ²)	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f²</i>
3.0 – 30	1842/f	<i>823.8/f</i>	4.89/f	<i>2.19/f</i>	900/f ²	<i>180/f²</i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√f	<i>1.59√f</i>	√f/106	<i>√f/238</i>	f/300	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.

RFR.CALC™ Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

P_{net} = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

$$\text{power density } S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}, \text{ in mW/cm}^2,$$

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ($1.6 \times 1.6 = 2.56$). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.



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