



CITY HALL ▪ 1 FRANK H. OGAWA PLAZA, 2<sup>nd</sup> Floor ▪ OAKLAND, CALIFORNIA 94612  
Office of the Council President Larry Reid  
Councilmember, District Seven

**Date:** Wednesday, June 21, 2017

**To:** Members of the Oakland City Council

**Cc:** Libby Schaaf, Mayor  
Sabrina Landreth, City Administrator  
LaTonda Simmons, City Clerk  
Barbara Parker, City Attorney

**From:** Council President Larry Reid

**Re:** Council President's FY 2017-19 Budget – "Building a Healthy Future"

Colleagues:

In accordance with the Consolidated Fiscal Policies, I submit for your consideration my recommended amendments to the Mayor's Proposed FY 2017-19 Policy Budget.

A City budget reflects a community's core priorities and shared values. Our revised budget proposal underscores our steadfast investment in our community's future, our commitment to build a stronger foundation for the things that most improve and enrich our quality of life. That means fixing big economic issues like housing affordability and public safety that affect our entire city as well as ongoing basic responsibilities like upgrading our parks and filling potholes in the neighborhood.

As President of the Oakland City Council, I have sought to present a budget that is both a responsible use of limited public resources and responsive to the needs of Oaklanders. This Building a Healthy Future Budget strengthens the delivery of basic services while rising to meet the most pressing issues in Oakland today:

- Homelessness and Housing Displacement
- Violence Prevention
- Fire Safety

This budget benefitted greatly from input by Councilmembers Campbell Washington, Guillén and Gibson McElhaney. Together, we have sought to incorporate the shared priorities of both the Council and the community that have been expressed over the past two months during our budget deliberations and town halls. In addition to these major priority areas of housing affordability and public safety, we have sought to make strategic investments to improve our response to a variety of quality-of-life concerns, such as illegal dumping, workforce development, worker protections, and arts and culture. Several budget highlights are described below, with financial details indicated in the attached spreadsheets.

Meeting the Needs of the Unsheltered and Homeless: Nearly 2,000 of our Oakland neighbors do not have a permanent, safe and healthy place to live. Building a Healthy Future Budget proposes to use \$1.77 million of the Affordable Housing Trust Funds for anti-displacement and over \$5 million total to fund a comprehensive approach to help our neighbors who are in homeless encampments, to clean up these temporary places, ensure public health and provide basic services, and help unsheltered residents transition into permanent homes. Alameda County is matching the City's funds and is committed to a strong partnership to deal effectively with this regional challenge. Voter-approved measures at the City and County levels will bring up to \$100 million to create and preserve permanent, affordable housing.

Investing in Quality of Life: Building a Healthy Future Budget makes specific investments to clean up illegal dumping in our neighborhoods; restore a tree-planting crew; and repair more streets than ever before, with the help of Measure KK bond funds. This budget also significantly expands the number of school crossing guards, increases funding for the arts, continues the day laborer program, and enforces Oakland's minimum-wage law to prevent employers from keeping wages from their workers.

Building a Healthy Future Budget is in alignment with the mission of voter-approved Public Safety and Services Act of 2014 (Measure Z) to reduce acts of violence, including homicide, domestic violence and childhood sexual exploitation, using a public health model of prevention. Building a Healthy Future Budget provides funding for the Measure Z Oversight Committee endorsed Department of Violence Prevention. The establishment of a new department and the hiring of a Violence Prevention Chief will help fulfill the intent of Measure Y and Measure Z voters who want our prevention efforts be at the forefront of Oakland's overall approach to public health and safety. As the first hire, the Chief will be responsible for staffing and implementing the recommendations of the Blue Ribbon Commission.

Protecting the lives of Oaklanders is our greatest responsibility as a city. To that goal, the Building a Healthy Future Budget also makes a substantial and targeted investment in fire prevention, both in urban buildings and hillside wildfires. Building a Healthy Future budget uses a portion of the vital services stabilization fund to maintain parks and the City's existing wildfire-prevention efforts. This funding is non-recurring and anticipates the passage of a Wildfire Prevention Measure by voters in time for the next budget cycle.

Building a Healthy Future Budget is responsible in its use of funds, and I believe that it responds to the most pressing needs of our beloved Oakland community and helps strengthen our foundation for a healthier and more prosperous future for all of our residents.



Larry Reid  
Council President

**GENERAL PURPOSE FUND (1010) AMENDMENTS**

**REVENUE**

Item #	Dept.	Description	FY 2017-18 Ongoing	FY 2017-18 One-Time	FY 2018-19 Ongoing	FY 2018-19 One-Time	Totals
1	Citywide	Reallocate Use of Fund Balance from FY 2018-19 to FY 2017-18		\$ 730,204		\$ (730,204)	\$ -
2	Citywide	Cannabis Waste Surcharge/Excess Litter Fee	\$ 60,000		\$ 60,000		\$ 120,000
3	Citywide	Increased Parking Enforcement fines from filling budgeted parking control officer vacancies	\$ 250,000		\$ 250,000		\$ 500,000
4	Citywide	Reimbursement from special events from 2015		\$ 250,000			\$ 250,000
<b>Subtotal of Revenue Adjustments</b>			<b>\$ 310,000</b>	<b>\$ 980,204</b>	<b>\$ 310,000</b>	<b>\$ (730,204)</b>	<b>\$ 870,000</b>

**REDUCTIONS**

Item #	Dept.	Description	FY 2017 - 18	One-Time	FY 2018 - 19	One-Time	Totals
<b>Admin Budget Adjustments (Errata #2)</b>							
5	OPD	Eliminate FY16-17 "3rd academy" costs that was continued into FY18-19 beyond the required number of months (should have only been funded through November 2017)		\$ (2,537,390)		\$ (4,594,460)	\$ (7,131,850)
<b>Contract Contingencies</b>							
6	EWD	Reduction in existing and unspent contract contingencies		\$ (100,000)			\$ (100,000)
<b>Staff Reductions</b>							
7	DIT	Chief Security Officer (GPF proportional savings)	\$ (84,426)		\$ (175,886)		\$ (260,311)
8	CAO	Deputy City Administrator (Chief Resiliency Officer) - Downgrade to Assistant to the City Administrator	\$ (43,803)		\$ (53,558)		\$ (97,361)

Item #	Dept.	Description	FY 2017 - 18	One-Time	FY 2018 - 19	One-Time	Totals
<b>Programming Reductions</b>							
9	HSD	Additional funds for homeless encampments (fund through AHTF)		\$ (250,000)		\$ (250,000)	\$ (500,000)
10	Non-Departmental	Reduction in set-aside allocation to Measure HH discretionary funding to hire staff position	\$ (180,000)		\$ (180,000)		\$ (360,000)
11a	EWD	Reduction in set-aside allocation to Measure HH discretionary funding for Youth Summer Jobs				\$ 400,000	\$ 400,000
11b	Non-Departmental	Reduction in set-aside allocation to Measure HH discretionary funding for Youth Summer Jobs				\$ (400,000)	\$ (400,000)
12	OPD	3rd Police Academy rightsizing from 50 to 35 - reflects recent Academy outcomes and June 1 start date				\$ (358,000)	\$ (358,000)
<b>Subtotal of Reductions</b>			<b>\$ (308,229)</b>	<b>\$ (2,887,390)</b>	<b>\$ (409,444)</b>	<b>\$ (5,202,460)</b>	<b>\$ (8,807,522)</b>
<b>Funds Available for Programming</b>			<b>\$ 618,229</b>	<b>\$ 3,867,594</b>	<b>\$ 719,444</b>	<b>\$ 4,472,256</b>	<b>\$ 9,677,522</b>

**ADDITIONS**

Item #	Dept.	Description	FY 2017 - 18	One-Time	FY 2018 - 19	One-Time	Totals
13a	OPW	Illegal dumping crew	\$ 340,000	\$ 350,000	\$ 450,000		\$ 1,140,000
13b	CAO	Expand Excess Litter Fee contract to cover areas around the Cannabis dispensaries	\$ 60,000		\$ 60,000		\$ 120,000
14	PWA	Continue Anti-Graffiti Pilot Program in D2&D3		\$ 50,000		\$ 50,000	\$ 100,000
15a	City Attorney	One-time funding for Neighborhood Law Corps and Constituent Services		\$ 150,000		\$ 150,000	\$ 300,000
15b	City Attorney	Paralegal to prosecute illegal dumping	\$ 120,151		\$ 124,507		\$ 244,658
16	OPD	School-Site Safety Improvements/Crossing Guards (8-10 PT guards)		\$ 174,843		\$ 174,843	\$ 349,686

Item #	Dept.	Description	FY 2017 - 18	One-Time	FY 2018 - 19	One-Time	Totals
17	DVP	Chief of Violence Prevention (9 months funding for FY17-18. Director level position)	\$ 218,195		\$ 301,475		\$ 519,670
18a	DVP	Deputy Director for Violence Against Families and Children (6 month costing for FY17-18)	\$ 44,400		\$ 92,021		\$ 136,421
18b	CAO	Fund positions removed from Measure Z	\$ 150,356		\$ 155,805		\$ 306,161
19	Non-Departmental	Set-aside for employee compensation		\$ 1,000,000			\$ 1,000,000
20a	Fire	Full-time Wildfire inspector		\$ 109,935		\$ 113,920	\$ 223,855
20b	Fire	Part-time Wildfire inspector		\$ 36,982		\$ 36,982	\$ 73,964
21	Fire	Roadside parcel clearance and goat grazing in Wildfire Prevention District (funded by Vital Services Stabilization Fund)		\$ 364,981		\$ 1,135,019	\$ 1,500,000
22a	Fire	One-time Fire Commission staff (6 months funding for FY17-18)		\$ 54,482		\$ 112,915	\$ 167,397
22b	Fire	Continue funding in FY18-19 for existing Wildfire Program Analyst II (from Vital Services Stabilization Fund)				\$ 117,988	\$ 117,988
23	OPD	Police Commission Administrative Analyst I (0.5 FTE, 9 months funding for FY17-18)	\$ 40,861		\$ 56,456		\$ 97,317
24	OPD	Police Commission Staffing - Office Assistant II (0.5 FTE, 6 months funding for FY17-18)	\$ 18,154		\$ 37,627		\$ 55,781
25	EWD	Arts and Culture Commission - Administrative Analyst I (6 months funding for FY17-18)	\$ 54,482		\$ 112,915		\$ 167,397
26	EWD	Cultural Arts Grants				\$ 233,696	\$ 233,696
27	EWD	Funds for Youth Workforce Intervention (matched by WIOA board)		\$ 103,000		\$ 103,000	\$ 206,000

Item #	Dept.	Description	FY 2017 - 18	One-Time	FY 2018 - 19	One-Time	Totals
28	Non-Departmental	Day Laborer Program Increase		\$ 30,411		\$ 25,000	\$ 55,411
29	EWD	West Oakland One-Stop Neighborhood Career Center/Private Industry Council		\$ 175,000			\$ 175,000
30	EWD	Mandela Cypress Training Center support		\$ 50,000			\$ 50,000
31	CAO	Community Enforcement of Measure FF (Minimum Wage)		\$ 240,000		\$ 240,000	\$ 480,000
32	OPR	Parks and Recreation Foundation		\$ 40,000			\$ 40,000
33	City Council	Improve constituent responsiveness by restoring positions from past cuts	\$ 401,286		\$ 415,835		\$ 817,121
34	DHS	Safety and Sanitation for Homeless Encampments				\$ 250,000	\$ 250,000
35	DHS	Safe Haven Sites				\$ 450,000	\$ 450,000
36	DHS	Family Shelter Beds				\$ 100,000	\$ 100,000
37	Non-Departmental	Transitional housing and shelter facilities grants to combat the Commercial Sexual Exploitation of Children (CSEC) in Oakland		\$ 100,000		\$ 100,000	\$ 200,000
<b>Subtotal of Additional GPF Investments</b>			<b>\$ 1,447,885</b>	<b>\$ 3,029,634</b>	<b>\$ 1,806,640</b>	<b>\$ 3,393,363</b>	<b>\$ 9,677,522</b>
<b>Surplus (Deficit) after modifications</b>			<b>\$ (829,657)</b>	<b>\$ 837,960</b>	<b>\$ (1,087,196)</b>	<b>\$ 1,078,893</b>	<b>\$ 0</b>

**NON-GENERAL PURPOSE FUND AMENDMENTS**

**Fund 2216 - Measure BB**

Item #	Dept.	Description	FY 2017-18 Ongoing	FY 2017-18 One-Time	FY 2018-19 Ongoing	FY 2018-19 One-Time	Totals
1	OPW	Restore Tree Crew	\$ 805,000	\$ 625,000	\$ 825,000		\$ 2,255,000
2	OPW	Staff to identify balancing measures	\$ (805,000)	\$ (625,000)	\$ (825,000)		\$ (2,255,000)
<b>Surplus (Deficit) after modifications</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**Fund 1870 - Affordable Housing Trust Fund (Requires Ordinance Amendments)**

Item #	Dept.	Description	FY 2017-18 Ongoing	FY 2017-18 One-Time	FY 2018-19 Ongoing	FY 2018-19 One-Time	Totals
1	HCD	Temporary Emergency Re-allocation of Affordable Housing Boomerang Funds		\$ (1,900,000)		\$ (2,270,000)	\$ (4,170,000)
2	HSD	Safety and Sanitation for Homeless Encampments		\$ 150,000		\$ -	\$ 150,000
3	HSD	Safe Haven Sites		\$ 450,000		\$ -	\$ 450,000
4	Planning and Building	Healthy Housing Code Enforcement (PRI) system to reduce childhood lead poisoning and asthma in most impacted neighborhoods.		\$ 500,000		\$ 900,000	\$ 1,400,000
5	OPW	Anti-displacement funds		\$ 700,000		\$ 1,070,000	\$ 1,770,000
6	HSD	Family Shelter Beds		\$ 100,000		\$ -	\$ 100,000
7	HSD	Operations of 2nd Henry Robinson - Navigation Center				\$ 300,000	\$ 300,000
<b>Surplus (Deficit) after modifications</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**Fund 2252 - Measure Z**

Item #	Dept.	Description	FY 2017-18 Ongoing	FY 2017-18 One-Time	FY 2018-19 Ongoing	FY 2018-19 One-Time	Totals
1	CAO	Evaluation and Commission Support Services	\$ (543,050)		\$ (559,238)		\$ (1,102,288)
2	DVP	Evaluation and Commission Support Services	\$ 543,050		\$ 559,238		\$ 1,102,288
3	CAO	Staff Support for the Measure Z Commission	\$ (150,356)		\$ (155,805)		\$ (306,161)
4	DVP	Administrative Analyst II	\$ 63,083		\$ 130,740		\$ 193,823
5	Mayor	Deletion of savings from past funded vacancy of Director of Public Safety		\$ (24,083)			\$ (24,083)
6	DVP	Partial Funding of Deputy Director for Violence against Families and Children	\$ 44,400		\$ 92,021		\$ 136,421
<b>Surplus (Deficit) after modifications</b>			<b>\$ (42,873)</b>	<b>\$ (24,083)</b>	<b>\$ 66,956</b>	<b>\$ -</b>	<b>\$ (0)</b>