

City of Oakland, Bicyclist & Pedestrian Advisory Commission Minutes from the September 16<sup>th</sup>, 2021 meeting *Teleconference* 

CITY OF OAKLAND

Meeting agenda at <u>https://cao-94612.s3.amazonaws.com/documents/September-2021-BPAC-Meeting-Agenda.pdf</u>.

Meeting called to order at 6:02 pm by BPAC Vice-Chair Schader.

#### Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with seven commissioners present (X). One was excused (-) (provided notice of absence as specified in by-laws).

Commissioners	Present
Reginald K Burnette Jr	Х
Andrew Campbell (Chair)	_
Grey Gardner	Х
Mike Lok	Х
Phoenix Mangrum	Х
David Ralston	Х
Patricia Schader (Vice-Chair)	Х
Dianne Yee	Х
(one vacancy)	

Introductions were made.

- Other attendees: Dave Campbell, Ishita Chandra, Danielle Dynes, Jason Harrington, Tom Holub, Jeremiah Maller, Midori Tabata, Bike East Bay
- Staff: Jason Cook, Manuel Hernandez, Greg Minor, Jason Patton, Anthony Propernick, Noel Pond-Danchik, KTOP

#### Item 2. Open Forum / Public Comment

This item was facilitated by Midori Tabata, a member of BPAC's Open Forum Committee.

• Commissioner Yee noted this past week a street festival on Broadway from 20<sup>th</sup> St to 22<sup>nd</sup> St that blocked the sidewalk on both sides of the street. This created some challenges for pedestrian access. OakDOT staff Jason Patton responded that it may have been authorized through the Police Department's special events permit process.

#### Item 3. Approval of meeting minutes

→ A motion to adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from August 19<sup>th</sup>, 2021 was made (Mangrum), seconded (Burnette), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

#### Item 4. Recent Bicyclist and Pedestrian Fatal Traffic Crashes

Vice Chair Schader led the commission in a discussion of recent fatal traffic crashes in Oakland involving bicyclists and pedestrians:

• On 8/27/21 before 5:10am, a 29-year-old male Alameda resident was struck and killed by a big rig truck in a hit-and-run on the 200 block of Market St.

Speakers other than commissioners: None

#### Item 5. Martin Luther King Jr (MLK) Library Bike Programming

Commissioner and Oakland Public Library staff RB led a discussion on bicyclist programming efforts happening at the MLK Library located at 6833 International Blvd. Anthony Propernick and Manuel Hernandez, staff with the Oakland Public Library, provided an overview of the library's bicycle services at the 81<sup>st</sup> St Ave Library, Martin Luther King Jr Library, and other locations in partnership with the Scraper Bike Team and EBALDC. Jason Cook, OakDOT staff, provided an update on capital improvements being made to support such programming. Modified shipping containers will be installed to create a workshop, storage, and space for programming. OakDOT is partnering with the Oakland Public Library on these improvements, funded primarily by the Transformative Climate Communities grant. OakDOT is helping with the design, construction, and additional funding to prepare the site for the new repurposed shipping containers. This item was introduced by Commissioner Lok. The presentation is attached to these minutes.

Summary of Discussion:

- Tom Holub noted that the existing container for the "The Shed" will be relocated to a nearby park and continue to offer community bike services. This relocation will also clear the space for the new facility to be constructed.
- Commissioners offered thanks to the Library staff and the Scraper Bike Team for providing valuable services in Deep East Oakland where there is a lack of bike shops.
- On behalf of Bike East Bay, Dave Campbell offered thanks to Library staff for their bike programming and partnerships.

Speakers other than commissioners: Tom Holub, Dave Campbell

[Note: Item 7, the Committee Report Back, was heard before Item 6 on Flex Streets.]

#### **Item 6. Flex Streets**

Greg Minor, from the City of Oakland's Economic & Workforce Development Department, provided an update on the city's Flex Streets program, Oakland's program for outdoor merchant activity including Café seating, parklets and street closures. This presentation provided details about the scope of the program evaluation currently underway including administrative review, fiscal analysis, and design standards. You can read more about the program at: <u>https://www.oaklandca.gov/resources/business-use-of-streets-and-sidewalks-initiative</u>. This item was introduced by Commissioner Yee. The presentation is attached to these minutes.

Summary of Discussion:

- The City should consider additional safety measures at Flex Streets installations, like the barricades that have been used at some street closure locations.
- The one parklet on International Blvd (at 46<sup>th</sup> Ave) was hit by a drunk driver. The parklet was not rebuilt. The restaurant moved its outdoor dining to its parking lot.
- The City's previous parklet program only replaced parking spaces with parklets. The Flex Streets program has replaced other curb uses including red curb, loading zones, and bike parking.
- The Flex Streets evaluation process should give additional attention to accessibility for people with disabilities, improving upon the ADA compliance guide that is already in place.
- Consider using the evaluation process to develop updated design guidelines.
- Based on the recommendations developed for City Council, the future program could involve a permitting fee that would help cover the City costs of the program. A fee-based program could include a waiver component to ensure the program is widely accessible to Oakland businesses.
- Staff is seeking to finalize recommendations for City Council by March 2022. The public is encouraged to submit comments in the next couple of months.
- Consider surveying businesses, especially asking businesses why they didn't participate. For example, on Telegraph Ave there are many installations in the Temescal but none in KONO. Notably, the roadway configuration is the same in both neighborhoods.
- Consider studying traffic speeds as part of the evaluation. For example, traffic on Telegraph Ave in the Temescal is now very slow.
- Parklets provide a personal security benefit by having more people on the street at night.
- Consider the impacts on other businesses of Flex Streets occupying loading zones and parking spaces.
- The Flex Streets program includes mobile food vendors both food trucks and push carts by waiving permit fees and eliminating the limits on the allowed number of mobile food vendors.
- Explore opportunities for mini-grants to support small businesses with few resources to take advantage of the program.

Speakers other than commissioners: Robert Prinz, Dave Campbell, Shifra de Benedictis-Kessner, Tom Holub

#### Item 7. Committee Report Back

Committees of the BPAC provided brief updates to the Commission. A list of active committees was included in the agenda packet and at <u>https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons</u>.

Summary of Discussion:

- 2022 Recruitment Committee: Midori Tabata reported that the committee members have been meeting weekly in anticipation of new commissioner applications being received by this Friday, 9/17, for the upcoming 2022 appointments to the BPAC. The committee consists of Commissioners Burnette, Mangrum, and Schader, and Midori Tabata.
- Bicyclist Pedestrian Police Relations Committee: Commissioner Mangrum noted the committee has scheduled December 4 for its next ride with the Oakland Police Department. The committee is also interested in developing a new mission statement and strategic plan for the Commission's input. Commissioner Mangrum is interested in starting 2022 with this updated mission and plan. Commissioner Mangrum also noted State legislation on the Governor's desk that would allow bicyclists to treat stop signs as yield signs (AB 122). Another bill would decriminalize jaywalking, allowing pedestrians to legally cross mid-block (AB 1238). Both bills would help reduce

opportunities for law enforcement to profile people of color while bicycling and walking. Commissioner Mangrum asked the commissioners to support these bills.

 Infrastructure Committee: Commissioner Yee noted the committee will meet next on Thursday, October 7, 3:30pm. They are considering items on access to Coliseum BART and the Martin Luther King Jr Shoreline, Measure DD-funded Bay Trail Projects, Slow Streets, the Rapid Response program, a project to implement Lead Pedestrian Interval (LPI) timing at eighty downtown traffic signals, and the sideshow prevention pilot program.

Speakers other than commissioners: None

#### Item 8. Three-month look-ahead, suggestions for meeting topics, announcements

A three-month look-ahead was included in the agenda packet.

Suggestions for meeting topics

- Safe Oakland Streets Initiative (Commissioner Gardner): OakDOT staff noted that this topic is being scheduled for City Council in March 2022 and an update to the BPAC will be coordinated on this timeframe.
- General Plan Update (Commissioner Ralston): OakDOT staff noted this item could be coordinated with the recurring update from the Planning Department's Strategic Planning group.

A collection of announcements was included in the agenda packet.

Meeting adjourned at 7:34 pm.

#### Attachments

- Martin Luther King Jr (MLK) Library Bike Programming presentation
- Flex Streets presentation

Minutes recorded by Jason Patton, Bicycle & Pedestrian Program Supervisor, emailed to meeting attendees for review on September 17, 2021 with comments requested by 5pm, Monday, September 27, 2021 to <u>NPond-Danchik@oaklandca.gov</u>. Revised minutes will be attached to the October 2021 meeting agenda and considered for adoption at that meeting.

# Bikes @ OPL

Access to bikes, bike repair and supporting community with family biking needs.

- Bike Repair:
  - Bike to Books, a Friday bike fix-it clinic at 81st Ave Library
  - Mobile bike repair pop-ups
- Bike Tool Lending
- Bike giveaway/earn-a-bike

# Bike Repair Fix-it Clinics @ 81st Ave Library



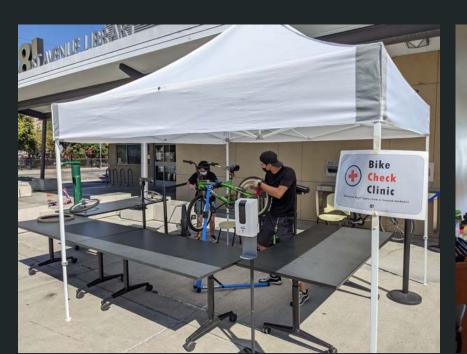












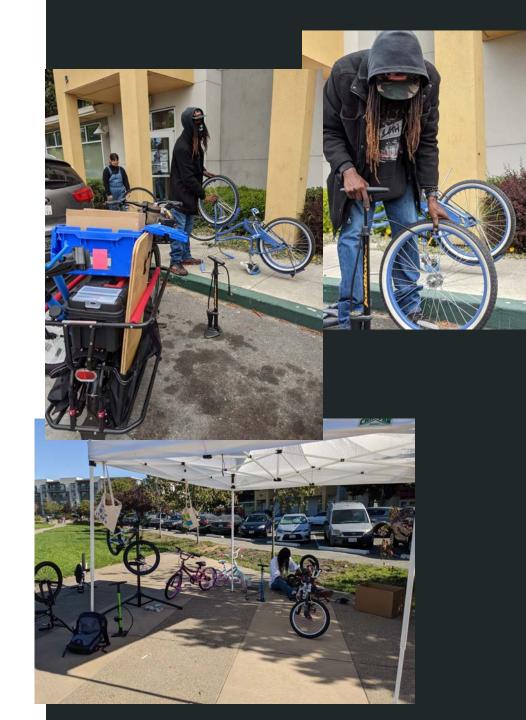






# Mobile Bike Repair Pop-ups

- MLK Jr Branch Library
- Lions Creek Crossing/EBALDC
- Lavamae Pop-up Care Village/Oscar Grant Plaza



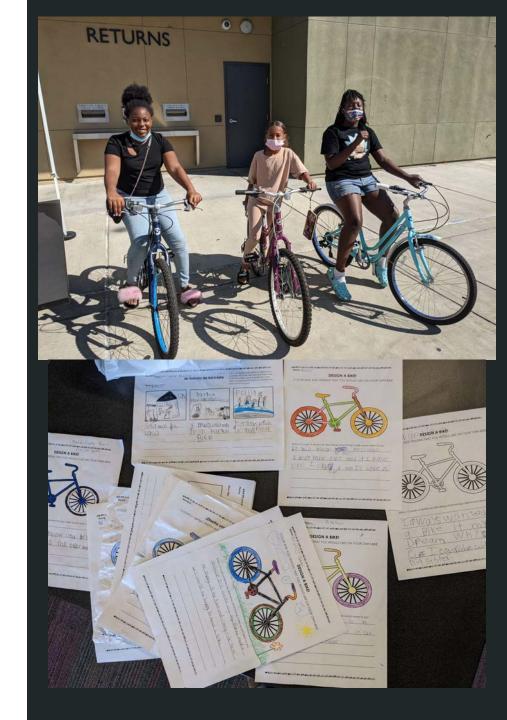
# Bike Tool Lending

Themed Tool Kits

- Flat Tire Kit
- Drive chain and brake kit

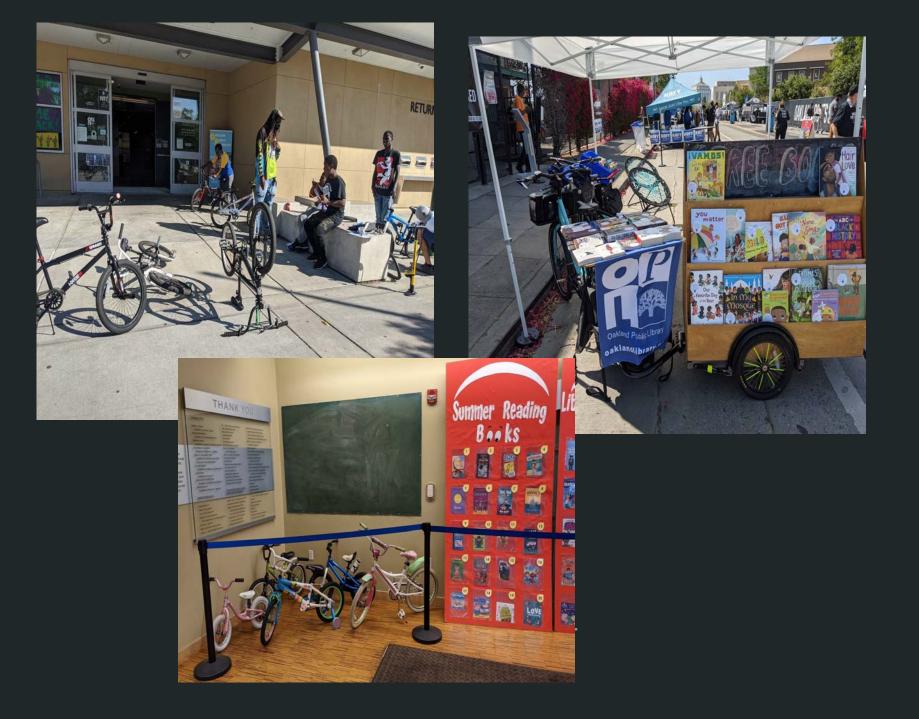


# Bike giveaways/ Earn-a-bike









# Oakland

FLEX Streets:

# BPAC, September 13th, 2021



Gregory Minor, Department of Economic and Workforce Development

TELEGRAPH

VAN KLEEF WAY

FLEX STREET

### Overview

Flex Streets Team

Program Background

Application Overview

Flex Streets Program Roadmap

Program Evaluation



### Flex Streets Team



## Program Background

Minor Encroachment

Major Encroachment

Mobile Food vending

Private Parking Lots/Zoning

Vacant Public Land

### Flex Streets Application

## Program Background

Minor Encroachment Major Encroachment Mobile Food vending Private Parking Lots/Zoning Vacant Public Land Flex Streets Application

Cafe Seating

**Parklets** 

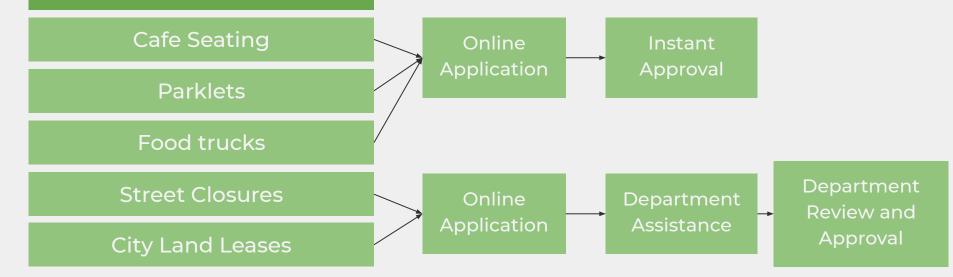
Street Closures

Food trucks

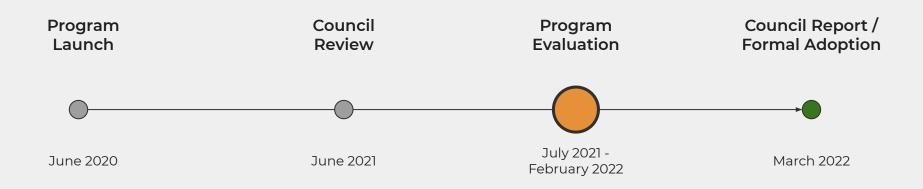
**City Land Leases** 

## Application Overview

Flex Streets Application



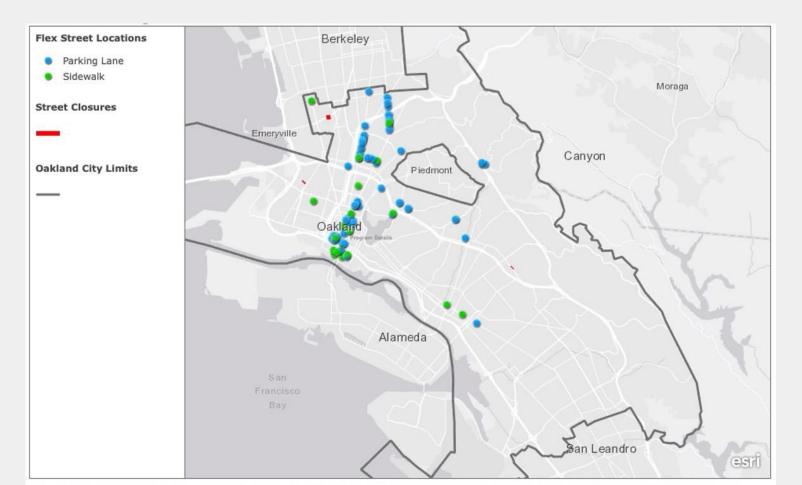
## Flex Streets Roadmap



## Program Evaluation

		1.000	Potential	
Program Administration Review	How can we manage this program effectively and sustainably?	Ac	Outcomes Iministration	
Code Compliance Review	What are best practices for code compliance?		guidelines	
Design Review	What are the creative ways merchants used public space?		Design mplates and checklists	Council Report → and Formal
Fiscal Impact analysis	What is the fiscal impact to City funds?	Fe	ee schedule and fee waivers	Adoption
Technical Support Analysis	What type of technical support do merchants need to activate public space?		quity-based	
Equity Assessment	Who is benefiting from these programs and who else might benefit?	programming	<ul> <li>assistance programming</li> </ul>	

# Evaluation: Equitable Distribution



# **Evaluation:** Parklet Typology

Informal Parklets





**Chocolate Dragon** 



Artichoke Basille's Pizza

Seawolf Public House



The Homeroom Restaurant



Ramen Shop

Traditional Parklets

# Evaluation: Parklet Typology

Bar

### Market

### Restaurant



## **Evaluation: ADA Compliance**

### Observed ADA Compliance

- Meets all Flex Street ADA requirements



### Superficial ADA Compliance

- Looks ADA compliant but is not compliant
- Clearance issues

Co Nam

### **No ADA Ramp**

#### Not ADA compliant

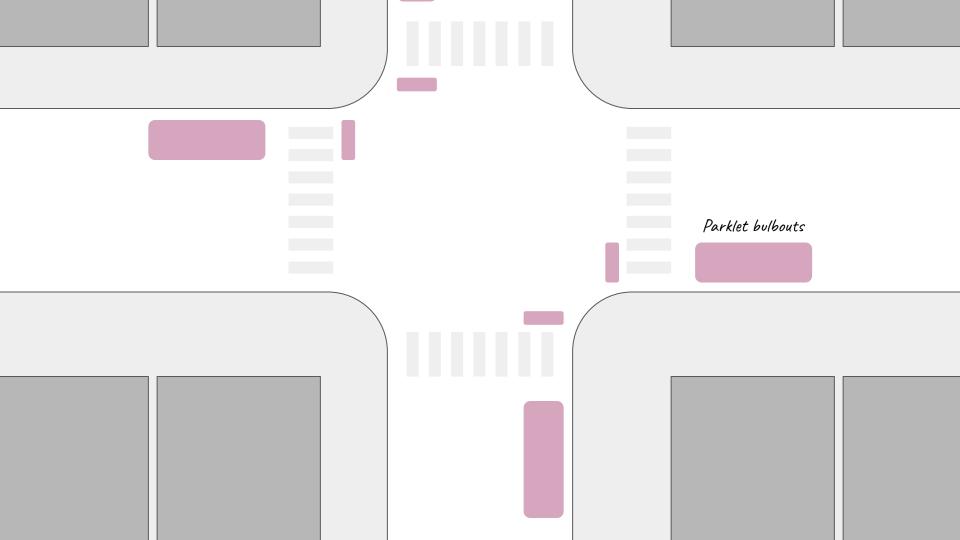


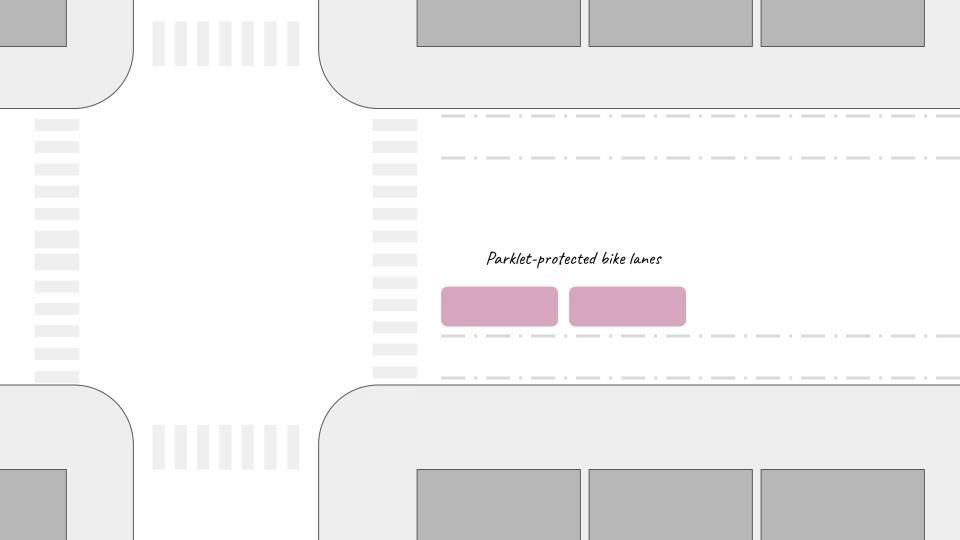
Hella Nuts The Plant-Based Eatery

OakDOT Policy & Project Development Considerations

### **OakDOT Policy and Project Development**

		These questions might relate to PPD projects
What are the creative ways merchants used public space?	and checklists	PPD projects
	Administrativ checklists and preapproved testign guidelines	
What type of technical support do merchants need to activate public space?	assistrice programming	
Who is benefiting from these programs and who else might benefit?	New program opportunities	





Parklet ADA Checklist		
Туре	Description	
А	Located on legal parking spot	
В	Must have barriers to protect seated customers (stable barriers vs heavy barriers depended on street per Flex Street Guide)	
С	3' gap for every 20' for access	
D	must provide at least one (1) accessible table (ADA height, min 4' distance to nearest obstruction, maintain accessible route, display International Symbol of Accessibility)	
E	does not block existing bike lanes	
F	temporary ramps must be provided per requirements of CA Building Code, Chapter B when not adjacent or connected to existing curb ramp	

Per ADA Accessibility Guidelines for Businesses Participating in the OakDOT Flex Street Program (https://cao-94612.s3.amazonaws.com/documents/ADA-Accessibility-Guidelines-for-Businesses-Participating-in-the-OakDOT-FlexStreets-Program-9.1.2020.pdf)

### Site Visit - ADA Checklist

Parklet ADA Checklist		
Туре	Description	40%
А	Located on legal parking spot	-
В	Must have barriers to protect seated customers (stable barriers vs heavy barriers depended on street per Flex Street Guide)	-
С	3' gap for every 20' for access	
D	must provide at least one (1) accessible table (ADA height, min 4' distance to nearest obstruction, maintain accessible route, display International Symbol of Accessibility)	20%
E	does not block existing bike lanes	-
F	temporary ramps must be provided per requirements of CA Building Code, Chapter B when not adjacent or connected to existing curb ramp	12%

Per ADA Accessibility Guidelines for Businesses Participating in the OakDOT Flex Street Program

(https://cao-94612.s3.amazonaws.com/documents/ADA-Accessibility-Guidelines-for-Businesses-Participating-in-the-OakDOT-FlexStreets-Program-9.1.2020.pdf)

N= 45 Observed Flex Street Parklets

### Site Visit - ADA Checklist

# Flex Streets ADA Compliance

**Draft Analysis** 





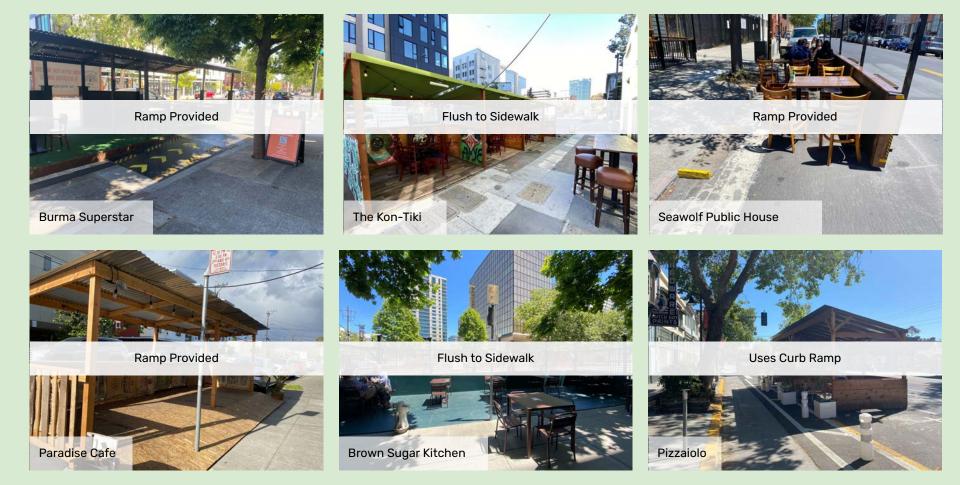








### **ADA Group - Observed Compliance**



### ADA Group - Observed Compliance









### Superficial ADA Compliance: Looks ADA but It's Not



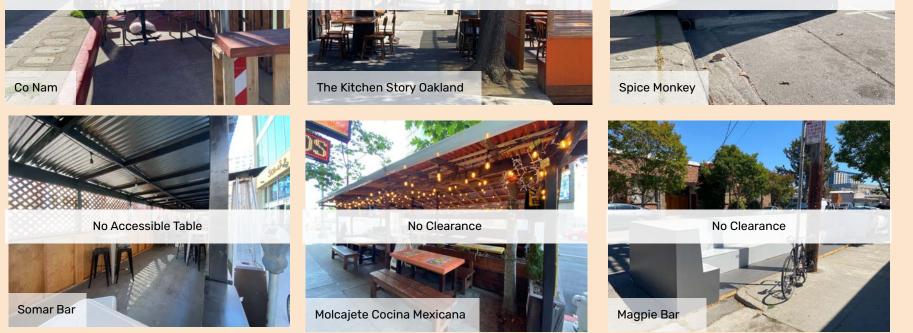
Ramp Accessible but no 3' Clearance



No Clearance



Ramp not compliant



### Superficial ADA Compliance: Looks ADA but It's Not







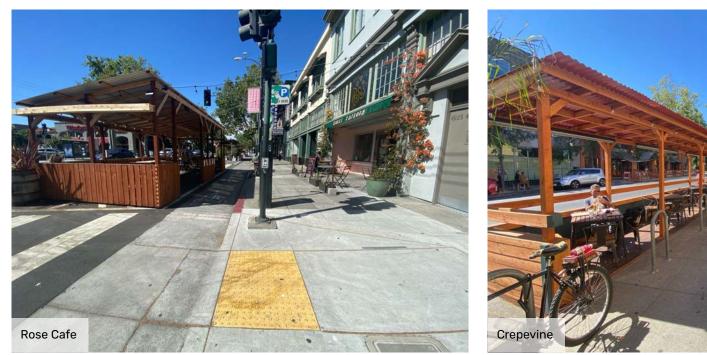




### **ADA Group - No Ramp**

### Bike Lane between Parklet and Sidewalk

### Bike Lane outside of Parklet



### ADA Trends per Street Typology

## Program Evaluation Roadmap

Program Administration Review	How can we manage this program effectively and sustainably?	─ Staff interviews →	Administration guidelines Staff assignments	
Code Compliance Review	What are best practices for code compliance?	Staff interviews Site inspections	Administrative checklists Pre-approved design guidelines	
Fiscal Impact analysis	- What is the fiscal impact to City funds?	FTE Analysis, fee schedule analysis	Fee schedule and fee waivers	March 2022
Design Review	What are the creative ways merchants used public space?	— Site inspections →	Design templates and checklists	Council Report
Technical Support Analysis	What type of technical support do merchants need to activate public space?	Merchant surveys Stakeholder interviews	Equity-based assistance programming	
Equity Assessment	Who is benefiting from these programs and who else might benefit?	Merchant surveys Stakeholder interviews	New program opportunities	