

## OAK KNOLL PRELIMINARY DEVELOPMENT PLAN

September 2017

Submitted by: Oak Knoll Venture Acquisitions, LLC



#### OAK KNOLL VENTURE ACQUISITIONS LLC

c/o Suncal 2392 Morse Avenue, Irvine, CA 92614 (949) 777 4000

Architecture, Planning & Landscape Architecture HART HOWERTON

One Union St. 3rd Floor San Francisco, CA 94111 (415) 439-2200 Contact: Daniel Bucko dbucko@harthowerton.com Civil Engineering
BKF ENGINEERS
300 Frank Ogawa Plaza
Oakland, CA 94612
(510) 227-3011
Contact: Jacob Nguyen
jnguyen@bkf.com

Counsel COX, CASTLE & NICHOLSON

555 California Street, Suite #10 San Francisco, CA 94104 (415) 262-5107 Contact: Anne Mudge amudge@coxcastle.com

#### **PREFACE**

This document constitutes the Preliminary Development Plan for the Oak Knoll Mixed Use Community Plan. It includes:

- Discussion of General Plan Compliance and proposed Oak Knoll Zoning District
- Preliminary Development Plan
- Design Guidelines

#### TABLE OF CONTENTS

1.0 INTRODUCTION	
Project Location and Access	1
Project Context and Setting	
Project Summary	2
Project Ownership	4
2.0 GENERAL PLAN AND ZONING	
Prior 2006 General Plan Conformity Determination	6
Proposed Zoning District	
1,	
3.0 PRELIMINARY DEVELOPMENT PLAN	
Existing Site Character	10
Project Vision	
Community Master Plan	
Project Land Use and Program	
Residential Neighborhoods	
Open Space, Parks, and Trails	
Circulation and Complete Streets	
Proposed Project Circulation	
Parking	
Site Grading and Utilities	
Public Art Program	
Project Architecture and Landscape	
FDP Submittals Schedule	
Project Development Phasing	4
OAK KNOLL DESIGN GUIDELINES	

Separate companion document

#### **TABLES AND FIGURES**

Figure 1	Project Location and Access	. i
Table 1	Key Oak Knoll Project Characteristics	.2
Figure 2	Existing Conditions	.3
Figure 3	Ownership	٠5
Figure 4	Proposed Oak Knoll Zoning District	.9
Figure 5	Existing Site Photos	.11
Figure 6	Illustrative Master Plan	
Figure 7	Illustrative Rendering of the Village Center	.13
Table 2	Land Use and Density	
Figure 8	Proposed Land Use	
Figure 9	Club Knoll Relocation and Rehabilitation	
Figure 10	Residential Neighborhoods	
Figure 11	Illustrative Renderings Depicting Neighborhoods	
Figure 12	Illustrative Renderings Depicting Neighborhoods	
Figure 13	Admiral's Ridge Focus Area and Lot Type Location	
Figure 14	Artist's Rendering of Sloped Terraced Lots	
Figure 15	Admiral's Ridge Section and Building Heights	
Table 3	Open Space and Parks	
Figure 16	Open Space and Parks	
Figure 17	Neighborhood Park Concepts	
	Creekside Park Concept	
-	Illustrative Renderings of Village Center Plaza	
	Existing Creek Corridor and Proposed Restoration	
•	Creek Section A	
•	Creek Sections B and C	
	Project Circulation	
•	Public Streets	
	Local Neighborhood Streets	
-	Local Neighborhood Streets	
	Local Neighborhood Streets	
	Transit, Bike and Pedestrian Trails/Connections	
	Project Parking Summary	
	Typical Detention Basin Plan	
-	Typical Detention Basin Section	
	Project Phasing	
Figure 32	Artist's Concept of View West from Oak Knoll	.47

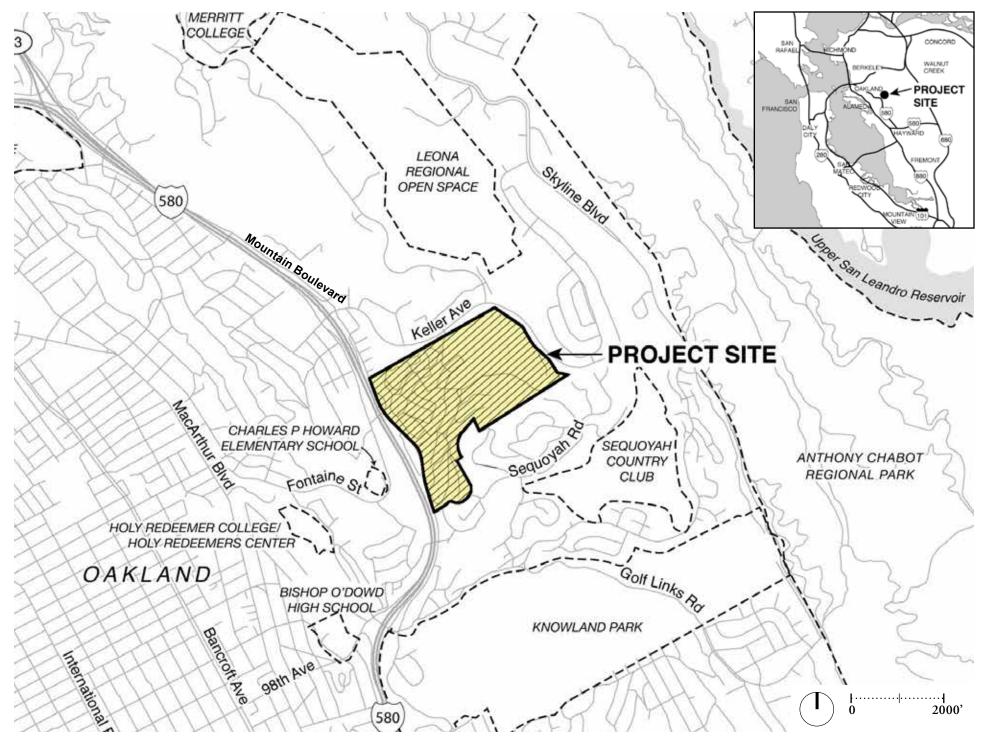


Figure 1 - Project Location and Access

# O INTRODUCTION

#### 1.0 INTRODUCTION

This document constitutes the Preliminary Development Plan ("PDP") for the Planned Unit Development Permit ("PUD") for the redevelopment and reuse of the Oak Knoll Naval Medical Center. This document includes the supplemental submittal requirements including a Preliminary Development Plan ("PDP") required by the Oakland Planning Code ("OPC") Section 17.140.020. Included as part of this document are the following:

- Discussion of General Plan Compliance
- Discussion of Proposed Oak Knoll Zoning District
- Oak Knoll Design Guidelines (separate document)

The applicant, Oak Knoll Venture Acquisitions, LLC (OKVA), is submitting additional applications to the City of Oakland related to the Oak Knoll PUD application including:

- Application for New Oak Knoll Zoning District
- Tree Removal and Preservation Permit Application
- Creek Protection Permit Application
- Vesting Tentative Map Application
- Development Agreement Application
- Final Development Plan ("FDP") for Master Development Improvements
- FDP for Club Knoll Relocation and Rehabilitation

According to OPC 17.140.020 the PUD application is to be accompanied by the following:

- PDP showing the character of the entire development (see Section 3.0)
- Land use area tabulations and residential densities (see Table 2)
- Staged development plan/phasing (see Section 3.0)
- Schedule for submission of Final Development Plans (see Section 3.0)

Future development at Oak Knoll will be required to be consistent with the PDP. Design Guidelines have been prepared to accompany the PDP to provide planning, architectural, and landscape design guidance for the overall character and intent of development at Oak Knoll. Design Guidelines are intended to be the roadmap for future designers and builders to follow when submitting Final Development Plans (FDPs) to the City. The exact location, size, configuration and slopes of streets and lots will be controlled by the Vesting Tentative Map (VTM).

#### PROJECT LOCATION AND ACCESS

The Oak Knoll Project site is located in the South Hills area of the City of Oakland, California (see Figure 1). The site is located approximately 9 miles southeast of downtown Oakland and 12 miles from the Oakland-San Francisco Bay Bridge. Interstate-580 (I-580) is the nearest regional highway and varies from approximately 100 feet to 600 feet away from the Project site's curved western boundary (Mountain Boulevard) that parallels the Highway. Highway access to the site is via the Keller Avenue off-ramp and Mountain Boulevard on-and off-ramps to I-580. Access to State Route 13 (SR-13) is located approximately 2 miles north of the site. The Oakland International Airport is located approximately 5.5 miles west of the site.

The Project site is currently accessible via Mountain Boulevard only. Other potential access points from the east-west segment of Keller Avenue and from Sequoyah Road/Barcelona Street to the south do not currently permit access.

#### PROJECT CONTEXT AND SETTING

The Project site is located in a largely residential setting in the southeast Oakland hills east of I-580 (See Figure 1). The Project site is bounded by Mountain Boulevard and Interstate 580 (I-580) to the west, Keller Avenue to the north and east, and Sequoyah Road, a City-owned property, and residential neighborhoods to the south. West of Mountain Boulevard is I-580 and a multi-family residential complex of 2 to 3 stories. To the north and east are upland hillside housing composed of both multi-family and single family homes up to two stories. Bordering the site in the northwest corner is Sequoia Community Church which occupies a relatively modern 3-story structure. Near the northeast corner of the site lies a small commercial center, Ridgemont Plaza, which borders the site. Access to Leona Regional Open Space lies approximately 1,000 feet north of Ridgemont Plaza. Neighborhoods to the south are larger lot single family one and two story homes in a wooded setting. An aerial photograph of the Project site and the surrounding vicinity is shown in Figure 2.

Existing site character is described in Section 3.0.

#### **PROJECT SUMMARY**

The Oak Knoll Project site consists of approximately 165 acres of the 183 acre former Oak Knoll Naval Medical Center Oakland (Navy) property, approximately 16 acres of an adjacent property (known as the "Hardenstine parcel"), approximately 1.6 acres of City-owned property, and 1.4 acres of East Bay Municipal Utilities District (EBMUD), for a site with a total size of approximately 186 acres. As currently proposed and described in this document, the Project is an integrated community plan of 918 residential units of varying types, 72,000 square feet of neighborhood commercial development, a 14,000 square foot community center/accessory commercial use building, approximately 85 acres of open space, parks and trails including the restoration of Rifle Range creek, and commensurate roads, infrastructure, and landscaping (See Table 1). The project is described more fully in Section 3.0 Preliminary Development Plan.

TABLE 1 KEY OAK KNOLL PROJECT CHARACTERISTICS			
Land Use/Etc. Proposed Project			
Residential	918 dwelling units		
Commercial	72,000 sf (square feet)		
Open Space	84.7 acres		
Club Knoll Relocation/Restoration	14,000 sf Civic/Commercial		
Total Site Acreage	185.5		
Creek Crossings (auto/pedestrian)	1/1		
Trails	3.5 miles		
Creek Restoration	17.8 acres		



Figure 2 - Existing Conditions

#### **PROJECT OWNERSHIP**

The Project site consists of the following Alameda County assessor parcel numbers (See Figure 3), with current ownership indicated in parentheses:

- 043A-4675-003-21 (OKVA)
- 043A-4675-047-01 (OKVA, Hardenstine Property)
- 048-6870-001 (OKVA)
- 037-3152-008 (City of Oakland)
- 037A-3152-9 (EBMUD)

Two parcels are surrounded by the Oak Knoll project site. These include:

- O43A-4675-OO3-19 (Seneca Family of Agencies)
  O43A-4675-OO3-16 (Sea West Coast Guard Federal Credit Union)

These two parcels are not part of the project.

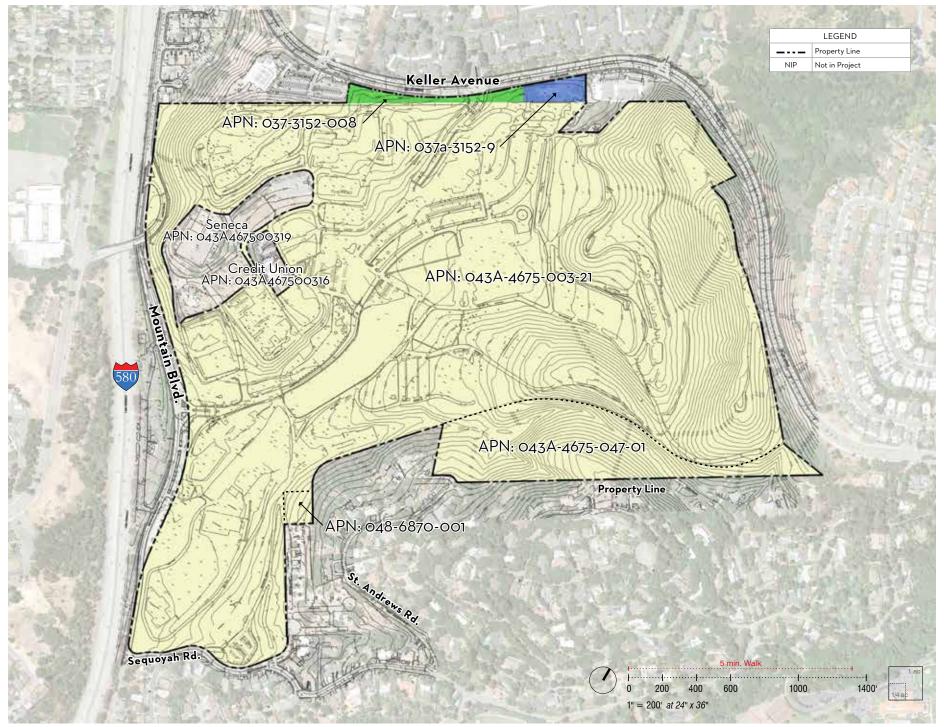


Figure 3 - Ownership

## 2.0 GENERAL PLAN AND ZONING

### PRIOR 2006 GENERAL PLAN CONFORMITY DETERMINATION

In May of 2006, the City of Oakland reviewed the Oak Knoll Mixed Use Community Plan (i.e., the 2006 Oak Knoll Plan) as was then proposed, and determined that the 2006 Oak Knoll Plan was in substantial conformance with the Oakland General Plan land use designations.

#### **Uses and Facility Types**

The uses and facility types of the 2006 Oak Knoll Plan was found to conform to the Land Use Transportation Element (LUTE) land use plan and diagram. The 2006 Oak Knoll Plan proposed a land use development program that did not change or introduce new or different land use designations for the property other than those shown on the LUTE Land Use Diagram. Boundaries of those land use designations were adjusted in part to reflect site conditions and environmental resources. The LUTE Land Use Diagram is intended to be general and broadly applied to areas without parcel-by-parcel specificity and illustrate the goals and policies of the General Plan. Existing site conditions were found to be in close correspondence with the boundaries proposed under the 2006 Oak Knoll Plan and the 2006 Oak Knoll Plan was found generally consistent with the adopted LUTE Land Use Diagram.

#### **Density of Development**

The density/intensity of the 2006 Oak Knoll Plan was found to be within the maximum limits set forth in the General Plan. The overall density of proposed residential development under the 2006 Oak Knoll Plan was found to be equal to or less than the density that would be realized under the LUTE land use designations.

- The LUTE Land Use Diagram designates approximately 91 acres of the Oak Knoll property as Hillside Residential, which has a maximum allowable density of 5 units per gross acre, enabling development of approximately 455 residential units. The 2006 Oak Knoll Plan proposed 416 residential units on properties designated Hillside Residential at a gross density of 4.57 dwelling units per acre, below the maximum gross density permitted under the General Plan.
- The LUTE Land Use Diagram also designates approximately 36.4 acres of the Oak Knoll property as Community Commercial, which has a maximum allowable density of as much as 125 units per gross acre, or a calculated density of approximately 167 units per net acre (using an average net-to-gross ratio of 75%). The 2006 Oak Knoll Plan proposed 544 residential units on properties designated Community Commercial at a net density of only 19.9 dwelling units per acre, well below the maximum residential density limits under the Community Commercial General Plan land use designation.

The total of 960 units as was proposed under the 2006 Oak Knoll Plan was found to be within the maximum density limits set forth in the General Plan.

#### **General Plan Conformity Guidelines**

The 2006 Oak Knoll Plan was found consistent with key General Plan policies cited in City-adopted guidelines, which were used at that time for determining General Plan conformity. The Oakland General Plan is comprised of numerous elements, including but not limited to, the Land Use and Transportation Element (LUTE), the Open Space Conservation and Recreation Element (OSCAR), the Housing Element, Safety Element and the Historic Preservation Element. Both the City's General Plan and case law interpreting general plan requirements recognize that the General Plan is a collection of competing goals and policies, which must be read together as a whole, and not in isolation. In reviewing a project for conformity with the General Plan, the City is required to balance these competing goals and policies. Case law has determined that a project "need not be in perfect conformity with each and every policy" and that "no project could completely

satisfy every policy stated in the General Plan, and state law does not impose such a requirement" (Sequoyah Hills Homeowners Association vs. City of Oakland - 1993).

After reviewing and weighing all pertinent goals and policies of the Oakland General Plan, the City issued a written determination concluding that the 2006 Oak Knoll Plan was in substantial compliance with the General Plan. (9)

#### 2016 Project Conformity with the General Plan Land Use Diagram

The current 2016 development plan for Oak Knoll differs slightly from the 2006 Oak Knoll Plan, but remains in substantial conformance with the prior 2006 Plan, thereby also meeting the same criteria for General Plan land use consistency.

The density of the current 2016 Oak Knoll Project is within the maximum limits set forth in the General Plan. The total residential development proposed under the current 2016 Oak Knoll Project is 918 residential units, less than the 960 units that were previously proposed in the 2006 Oak Knoll Plan and that were found to be within the maximum limits set forth in the General Plan.

Nonetheless, planning staff and the applicant belive it prudent to modify the General Plan Land Use to provide better guidance for future planning efforts. The proposed amendments to the boundaries of the existing classifications and the addition of two new land use classifications reflect three main changes to the Plan since 1998 and 2006: the addition of the 15-acre Hardenstine parcel to the project area, the relocation of the Club Knoll to the center of the site, and the desire by City staff to re-designate areas shown as Community Commmercial on the 1998 diagram where townhomes and garden court homes are proposed under the 2017 Plan. These changes are briefly discussed below:

• The addition of the 15-acre Hardenstine parcel to the project site will allow a significant increase in the number of acres to be permanently preserved as open space and allows the adjustment of the site's Urban Open Space designation to include the Hardenstine parcel, which had previously been designated as Hillside Development. This modification is consistent with OSCAR Policy OS-1.3, which states that "on large sites with subdivision potential, generally conserve ridges, knolls and other visually prominent features as open space.

Maintain development regulations which consider environmental and open space factors such as soil stability, plant and animal resources, earthquake and fire hazards, and visual impacts, in the determination of allowable density." The Hardenstine parcel is a visually prominent, wooded, undisturbed area located along one of the project area's lower ridgelines. It contains a stand of oak woodlands, and provides habitat to common wildlife species. The preservation of these 15 acres as open space better reflects the goals of OSCAR Policy OS-1.3 than providing fewer acres of open space near the corner of Mountain Blvd. and Sequoia Drive. Designating the Hardenstine parcel as open space and redesignating the area near the corner of Mountain and Sequoia for housing also reflects the current project's proposed relocation of Club Knoll, discussed below, from this corner to the center of the site.

- The 2017 project proposes the relocation of Club Knoll from the southwestern corner of the project to a more central location in the development to better serve the new community, to provide an important focal point and visual amenity along the creek and to reduce potential land use conflicts with adjacent neighboring residential uses. This modification is also consistent with the the General Plan Policy LU Policy N. 7 .1, Ensuring Compatible Development and LU Policy N5.2, Buffering Residential Areas.
- As did the 2006 project, the 2017 project proposes townhomes in the area designated Community Commercial on the 1998 Land Use Diagram. Even though townhomes are allowed in areas designated Community Commercial, planning staff believes it prudent to redesignate these areas with a land use classification that more closely matches the proposed residential zoning for these areas. When Final Development Plans are submitted for these areas in the future, it will be clear that the City's vision for these areas is not commercial but is residential.
- (1) Due to the economic downturn, the project sponsor withdrew the 2006 Oak Knoll Plan from further review in 2007. In 2011, at its own initiative, the City included the project site its City-wide zoning update effort but expressly recognized that the zoning districts it approved in 2011 (RH-4, with some pockets of RH-3) were intended to be "place-holder" zoning until there was a specific development plan to be implemented. See Draft SEIR at pp. 4.9-16-17.

#### PROPOSED ZONING DISTRICT

The Project proposes rezoning the Project site to better match the broad mix of land use types allowed under the General Plan Land Use Diagram, to accurately reflect the Oak Knoll PDP's proposed Land Use Plan, and to codify the specific development standards for new development under the Oak Knoll PUD permit.

#### New D-OK District Sub-Zones

The proposed rezoning would create site-specific D-OK Oak Knoll District Zone with a series of sub-zones. The intent of the regulations associated with the new Oak Knoll District Sub-zones are to:

- create, maintain, and enhance residential areas characterized by single family homes and townhouses at a mix of densities,
- allow different types and character of development where appropriate
  on the site.
- provide for appropriately scaled retail and commercial uses in a village center setting,
- allow neighborhood and community-serving assembly uses in the relocated and rehabilitated Club Knoll building, and
- identify areas best suited for recreation and conservation and permanently protect these areas as parks and open space.

The provisions of the new D-OK zoning district are similar to the City's existing RH-4, RM-4, CN-4, and OS zoning districts but with development standards that better accommodate the mix of development proposed by the Project. For example, the new D-OK zoning district will enable the Project to include a variety of residential development types. In addition, one or more of the D-OK sub-zones would allow commercial uses such as the neighborhood retail envisioned in the Village Center and any accessory commercial uses in the relocated and rehabilitated Club Knoll building. At least one of the D-OK sub-zones would result in generally smaller lots with smaller setbacks, and enable zero-lot line development. The proposed zoning district sub-zones are shown in Figure 4.

Use

Low Density

Medium-Low Density

Medium Density

Village Retail

Community Use and

Limited Commercial
Active Recreation and

Park Uses Creek, Natural Features,

Hiking, and Buffers

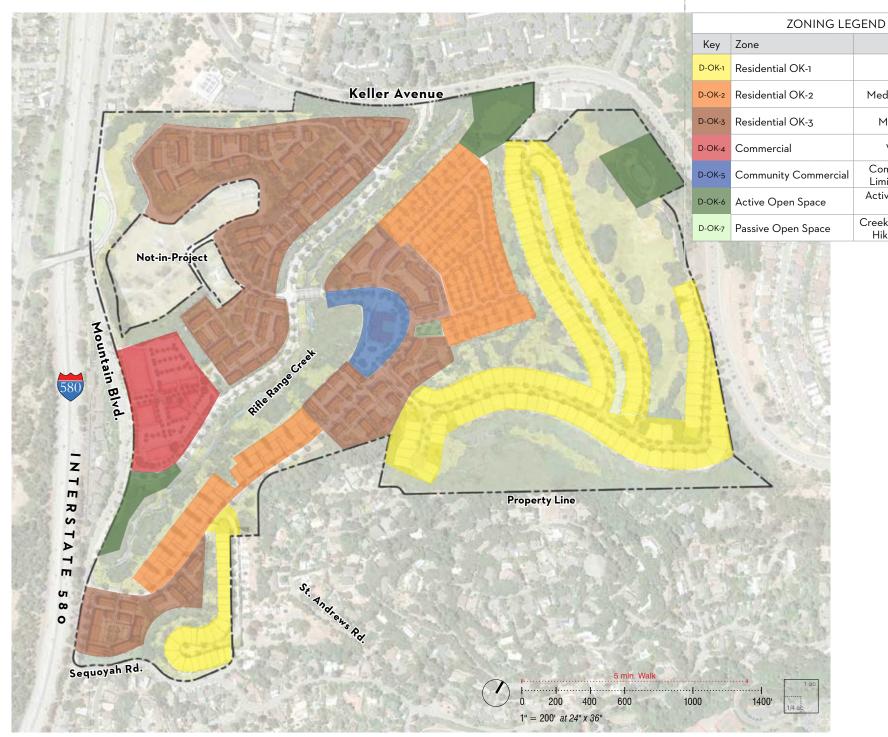


Figure 4 - Proposed Oak Knoll Zoning District

## 3.0 PRELIMINARY DEVELOPMENT PLAN

#### **EXISTING SITE CHARACTER**

The 190.9 acre Oak Knoll site has varied terrain and features including remnants of past Navy activity. Rifle Range Creek, a tributary of Arroyo Viejo Creek, flows from north to south through the central portion of the property, and is one of the most prominent natural features of the Project site. Through the north-central portion of the site, the Creek runs through an approximately 900-foot-long pipe beneath roadway and other paved areas. Two secondary drainages, Powerhouse Creek and Hospital Creek, join Rifle Range Creek in the east portion of the site.

Much of the Project site consists of hilly terrain with oak, eucalyptus, Monterey pine, and riparian and annual grassland habitats. Three ridge and hillside areas distinguish the site: 1) a broad ridge situated between Mountain Boulevard and Rifle Range Creek (which includes a prominent knoll at the northwest corner of the site); 2) a narrow ridge situated near the southern property line (which includes a second prominent knoll); and 3) a prominent ridge near the Project site's eastern property line.

In general, topography on the Project site is downsloping toward the west, from the Eastern Ridge. Elevations onsite range from a low of approximately 222 feet where Rifle Range Creek discharges from the site at Mountain Boulevard, to a high of about 665 feet on the Eastern Ridge. Most of the topography on the site has been altered by previous grading and slopes as steep as 1:1 (horizontal:vertical) have been created.

Although most of the Navy facilities on the site have been demolished and removed some features remain including:

- Club Knoll clubhouse
- Parking lots, pathways, and a pedestrian bridge over Rifle Range Creek
- Dormant underground utilities and piping

 Facilities associated with the Seneca and Navy Credit Union parcel which are not included in the project area.

The existing site character is depicted in photographs shown in Figure 5.

#### **PROJECT VISION**

The community at Oak Knoll is planned as a walkable collection of neighborhoods anchored by a village commercial center, neighborhood parks, a relocated and rehabilitated Club Knoll building, and natural accessible open space. The primary landscape features around which the land plan is shaped is the restored branch of Rifle Range Creek and the surrounding upland areas to the north, south and east of the Creek. Neighborhoods are woven together through an extensive system of trails and carefully designed streetscapes and "Complete Streets." (See Circulation and Complete Streets).

#### **COMMUNITY MASTER PLAN**

The overall community plan is organized to preserve major open space features such as the Oak Knoll on the eastern edge of the site and open spaces areas that flank the southeastern and northwestern corners of the site. An illustrative rendition of the master plan is shown in Figure 6. The project site is moderately sloped in the southern and western portions. These areas are most suitable for the village commercial center adjacent to the project entry along Mountain Boulevard. Higher density townhomes and small lot single family development are located within walking distance to the Village commercial center, restored Creek trails and open space and the Project's community center/clubhouse. See proposed project renderings at the end of Section 3.0

The existing Club Knoll building will be relocated to the center of the site and act as a focal point for the community. The building will be rehabilitated for community, HOA, and community commercial uses.

Per the City of Oakland's Public Art Ordinance the project will also include a public art component. This is discussed later in this Section.



Figure 5 - Existing Site Photos



Figure 6 - Illustrative Master Plan

#### PROJECT LAND USE AND PROGRAM

The project program includes 918 residential units and 72,000 square feet of commercial uses. An additional 10,000 square feet of community related commercial and 4,000 of community/HOA space may occupy the relocated Club Knoll building. Table 2 contains the Land Use and Density tabulations for the proposed project. Figure 8 shows the distribution of land uses on the site and proposed residential densities.

Land uses are organized such that the village commercial area and community center area (Club Knoll) are centrally located in the lower areas of the site. Both areas are accessible to Mountain Boulevard and Keller Avenue via collector streets. Adjacent to the Village Center and Community Center are medium density townhome developments and small lot single family neighborhoods to the east. Lower density single family residential areas occupy the upland areas of the site to the east and south. Protected open space, trails, and parks are woven throughout the site and are discussed later in this section.

Using a factor of 2.77 people per household based on Alameda County's average persons per household (U.S. Census, 2010), the site would have an approximate build-out population of 2,590 persons.

#### Village Center Commercial Areas

The Village Center commercial area represents the focal point of the Oak Knoll community and provides retail, services, a plaza, and space for community events (see Figure 7). It is connected to both transit, trails, and bike trails. The retail program may include a grocer, convenience retail, small office medical, restaurant(s), bank, and office uses. The Village Center will provide parking for commercial and public use. 72,000 square feet of gross leasable space is planned for the Village Center.

The character and organization of the Village Center is discussed in more detail in the Design Guidelines.



Figure 7 - Illustrative Rendering of Village Center

TABLE 2
LAND USE AND DENSITY

		LAND OSL AND DEI	10111			
Land Use	Density	Gross Area (Acres)	Net Area (Acres)	Units	Net Density (1)	Floor Area (SF)
					(du/ac)	(approx.)
RESIDENTIAL						
Typical Single Family Detached Lots	Low	30.7	22.2	170	7.7	475,000
42' x 90', 45' x 100', 55' x 90', 60' x 100'						
Small Lot Single Family Detached	Medium-Low	17.1	12.5	179	14.3	400,000
42' x 50', 50' x 60'						
Townhomes	Medium	33.3	33.3	569	17.1	1,150,000
18'-25' Wide						
subtotal		81.1	68.0	918	13.5	2,025,000
COMMERCIAL/COMMUNITY FACILIT	IES					
Village Center			8.4			72,000
Community Center			2.8			14,000
subtotal			11.2			86,000
OPEN SPACE						
Public Parks			7.6			
Undisturbed Open Space			39.0			
Revegetated Slope Banks			20.3			
Restored Creek Corridor			17.8			
subtotal			84.7			
STREETS						
Collector Streets			10.1			
Neighborhood Streets			11.5			
subtotal			21.6			
SITE TOTAL			185.5			2,111,000

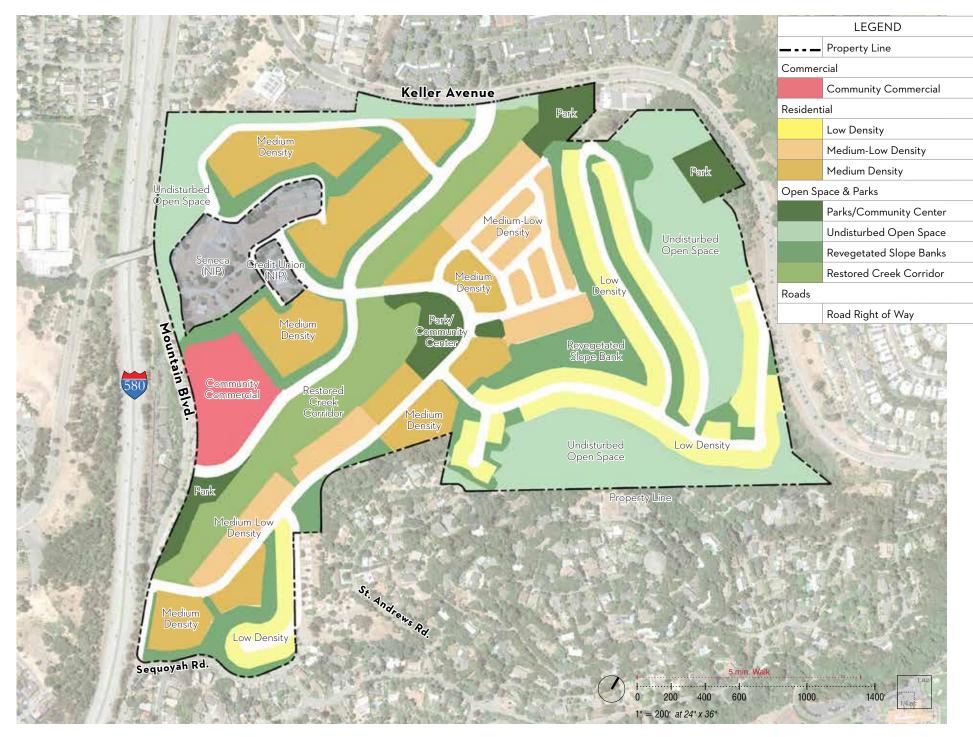


Figure 8 - Proposed Land Use

#### Reclocation and Rehabilitation of Club Knoll

The Project proposes to relocate and rehabilitate the key historical portions of Club Knoll, a locally-designated historic resource constructed in 1924 as a clubhouse to the Oak Knoll Golf and Country Club and then used as an Officer's Club when the site was used as naval hospital. Club Knoll is located in the southwestern part of the Project site near Sequoyah Road (the site's southern boundary) and is currently in disrepair, having been vacant for many years. See Figure 9 for the existing location of Club Knoll and proposed relocation site. Also shown is a concept site plan and aerial illustrations of the future rehabilitated building.

The proposed Project would relocate and restore the key historic portions of Club Knoll in a central and publicly prominent portion of the site and reuse it as a community center with accessory commercial uses. The portions of the building to be relocated include the main hall, dining hall, lobby/mezzanine areas, building wings, courtyard and cupola. The components of the building proposed for demolition include the basement, and the additional third wing used for administrative/office purposes. The garage, which is not considered to be a historic resource, would also be demolished.

The Club Knoll building may provide space for community use, HOA offices and activities, and accessory commercial uses. Commercial uses may include a health club/fitness center, cafe or coffee/juice bar. The large rooms provided in the rehabilitated Club Knoll building may provide space for programmable activities which may include:

- Resident activities such as meetings, programmed events, and social activities
- Space available on rental basis for both residents and non-residents for events such as weddings and Bar Mitzvahs.

Outdoor activities and uses at the community center may include:

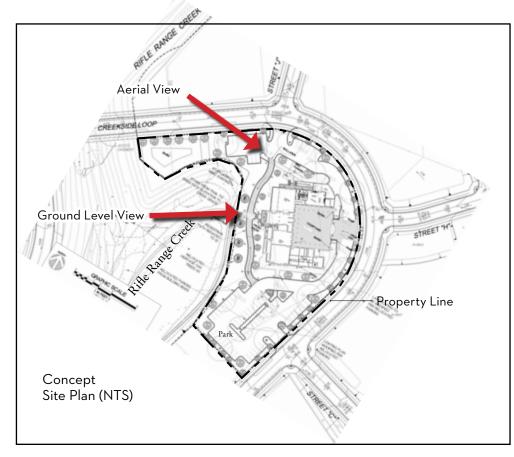
- Events and dining in a picnic/patio space
- Picnic and seating areas
- Potential public art location(s)
- Stormwater management



Aerial View from Northwest



Ground Level View from West





Location of Existing Building and Relocation Site (NTS)

Figure 9 - Club Knoll Relocation and Rehabilitation

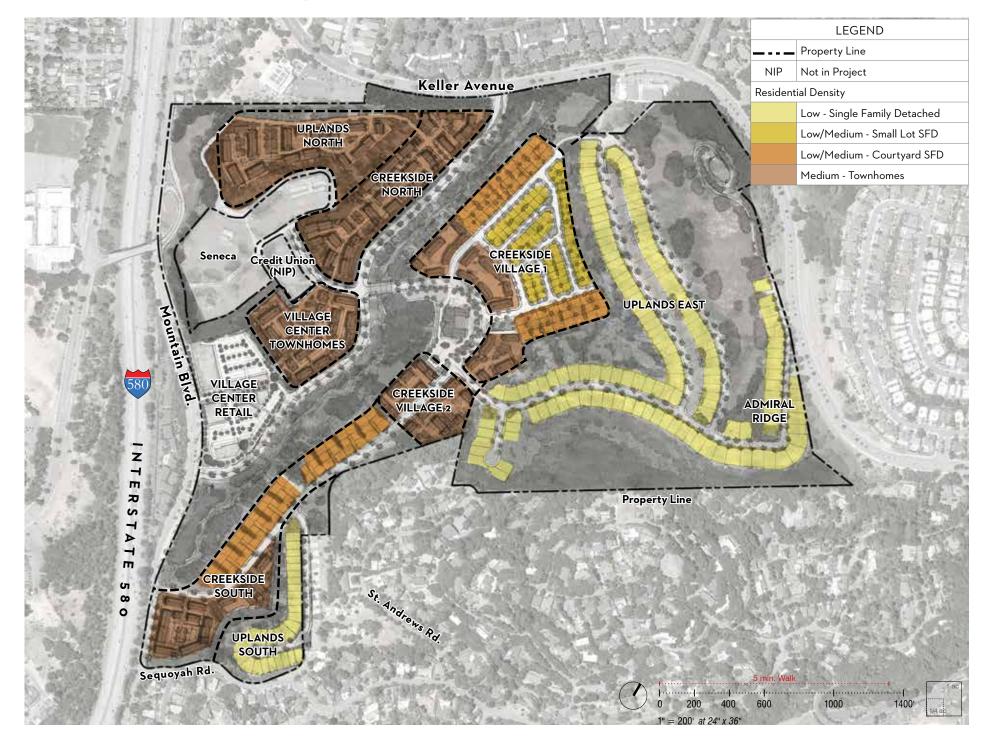


Figure 10 - Residential Neighborhoods

#### RESIDENTIAL NEIGHBORHOODS

To provide a diverse range of housing and residential opportunities for new residents there are three general housing types proposed at Oak Knoll; townhome, small lot single family detached (SFD) homes, and more conventional SFD homes. The three housing types are briefly described below. See Design Guidelines for additional information on building type, arrangement, massing, character and other features. For development standards that apply to these housing types, the Oak Knoll District Zoning should be consulted.

**Townhomes** may be two or three stories. Townhomes should be organized in attached buildings of no more than 10 units. Townhome units will range from 1600 to 2400 square feet and each have garage space for two vehicles accessible from an alley or internal driveway. The front of the townhome units may face an internal driveway, paseo, or edge of parcel condition which may include open space or neighborhood street. Each townhome neighborhood has shared group open space and guest parking. Townhome neighborhoods are within the D-OK-3 Sub-zone of the Oak Knoll (OK) Zoning District (see Figure 4).

Small Lot Single Family Detached Homes are organized into coherent small scaled neighborhoods similar to those found in the lowland areas of Oakland and Berkeley. Lot sizes range between 2000 and 3500 square feet. These small homes are 2 or 3 stories. Floorplans range from 1600 to 2400 square feet and each unit has garage space for two vehicles accessible from the neighborhood street or a courtyard drive. The courtyard homes are arranged in clusters of 4 or 6 homes which share a "driveway" which is not a public street. Small lot neighborhoods are within the D-OK-2 Sub-zone of the OK Zoning District (see Figure 4).

Single Family Detached Homes are found in the eastern and southwestern uplands of the project site. Lot sizes range from 3750 to over 6000 square feet. These homes will not exceed 2 stories. Floorplans range from 2200 to 3500 square feet and each unit has garage space for two vehicles accessible from the neighborhood street. SFD neighborhoods are within the D-OK-1 Sub-zone of the OK Zoning District (see Figure 4).

For information on residential development standards see the proposed Oak Knoll District Zone Regulations.

These housing types are organized into distinct neighborhoods each representing a different character, response to topographic conditions, density, and mixture of housing types. The location of distinct neighborhoods and their associated densities are shown in Figure 10. Artist's renderings showing the character of neighborhood areas are shown in Figure 11 and Figure 12.

#### Creekside Village Neighborhoods

The Creekside Village neighborhoods lie south of the restored Rifle Range Creek corridor on flatter areas of the site. The Community Center/Club Knoll building lies at the center of these neighborhoods and provides nearby community facilities. A vehicular bridge and pedestrian bridge connect these neighborhoods to the Village Center retail area and multi-use path along Creekside Parkway. Creekside Village neighborhoods have narrower street widths and smaller block patterns that reinforce the smaller lots single family homes and townhome character. A neighborhood park that includes active and passive uses lies just north of the Creekside 1 nighborhood. Creekside Village neighborhoods include:

- Creekside Village 1 (Townhomes, Small Lot and Courtyard SFD homes)
- Creekside Village 2 (Townhomes)
- Creekside South (Townhomes and Courtyard SFD homes)

#### Townhome Neighborhoods North of the Creek

These townhome neighborhoods all lie northwest of Rifle Range Creek. The towhomes are organized into coherent neighborhoods of 90 to 120 units on stepped terraces leading away from the creek. The graded terraces are remnents of building pads occupied by Navy buildings. Terraces will be seperated by vegetation including mitigation oak trees. These neighborhoods include:

- Upland North
- Creekside North
- Village Center Townhomes



Small Lot SFD Neighborhoood



Small Lot SFD Streetscape







#### Uplands Single Family Detached Neighborhoods

On the uplands east of Rifle Range Creek lie SFD neighborhoods. These neighborhoods support larger lots and homes often with dramatic views to the southwest and northwest. Upland areas closer to the high point of the site known as Admiral's Ridge (see Figure 10) have several hillside sloped lots which have finished graded slopes greater than 20%. Development standards for sloped lots over 20% are in the Oak Knoll District Zoning. Additional measures may be adopted for homes on Admiral's Ridge, which are visible from public viewpoints to the west. As shown in Figure 10 Upland Single Family neighborhoods include:

- Uplands East
- Uplands South
- Admiral's Ridge



**Upland Frontyard Treatments** 



Upland Streetscape



Upland SFD Homes

#### Admiral's Ridge Focus Area

The Admirals Ridge focus area includes 18 single family lots on the eastern edge of the project flanking Keller Avenue. Due to the increased visibility of the 13 lots west of the project street, special height standards will be applied to two lot conditions; "terraced" lots and "sloped" lots. The third lot condition, on the east side of the road, does not have the same visibility issue as the lots on the west side of the street. The location of the Admiral Ridge focus area and three lot conditions are shown in Figure 13. Refer to Figure 15 for a section view showing the height limitations for each lot type. Figure 14 provides an artist's illustration of the height restrictions that apply to the terraced and sloped lot conditions.

#### KEY LOT TYPE



**Terraced Lots.** These lots have terraced building pads to better integrate homes into the hillside topography.



**Sloped Lots.** These lots are located in the steeper visible area to the north. The majority of the area within each lot's buildable envelope is sloped.



**Padded Lots.** These lots are padded to allow for a full flat building site and are not located in the highly visible areas west of the road.



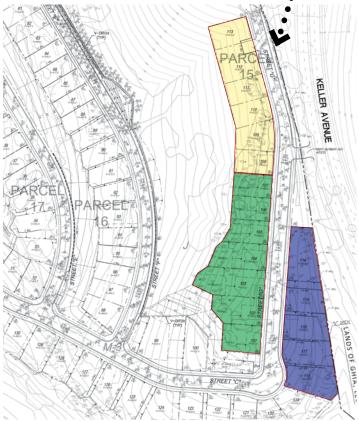
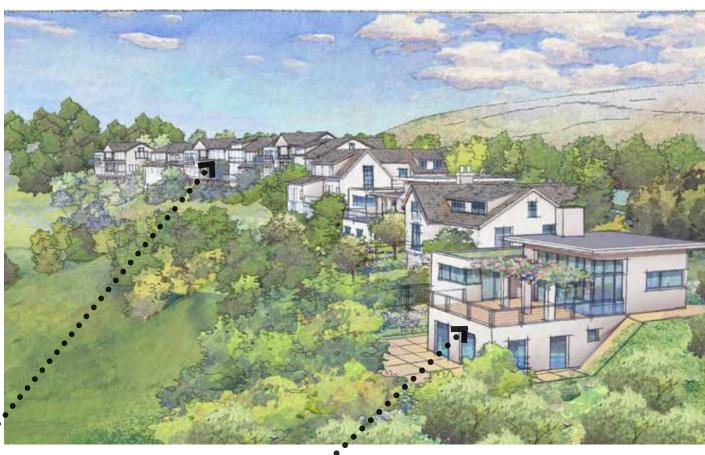
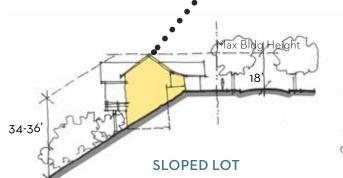


Figure 13 - Admiral's Ridge Focus Area and Lot Type Locations



Figure 14 - Artist's Concept of Sloped and Terraced Lots





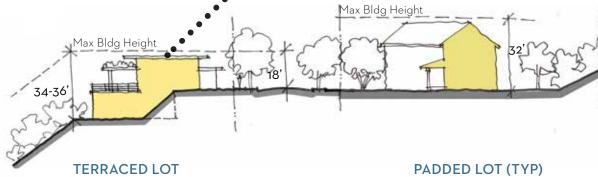


Figure 15 - Admiral's Ridge Section and Building Heights by Lot Type

#### OPEN SPACE, PARKS, AND TRAILS

A major defining feature of the Oak Knoll Plan is the extensive open space network. Approximately 85 acres of permanent open space is planned within the community. Open space areas include more sensitive areas of the site such as the Rifle Range Creek corridor, visible high points, and the wooded Hardenstine property. Also included are areas for active and passive parks, wildlife habitat, and visual slope buffers providing separation between neighborhoods. Trails and complete streets provide connections between open space and neighborhoods. Smaller neighborhood parks are provided in the public realm and group open space is planned within in-tract townhome parcels. The open space and park areas are separated in four categories and the acreages are summarized in Table 3. Figure 16 shows the extent of open space and park areas proposed within Oak Knoll.

The parks and open space types are summarized in the next sections. Hiking trails are addressed more fully in the Project Circulation section. For more information on the overall site landscape concept within open space and park areas and landscape treatments within neighborhoods and private lots see the Design Guidelines.

TABLE 3 OPEN SPACE AND PARKS				
Туре	Acreage			
Public Parks	7.6			
Undisturbed Open Space	39.0			
Revegetated Slope Banks	20.3			
Restored Creek Corridor	17.8			
Total	84.7			



Figure 16 - Open Space and Parks



	LEGEND
	Property Line
Open Sp	ace & Parks
	Neighborhood Parks
/////	Community Center
	Undisturbed Open Space
	Revegetated Slope Banks
	Restored Creek Corridor
	Village Center Plaza

See Park Legend on Page 27

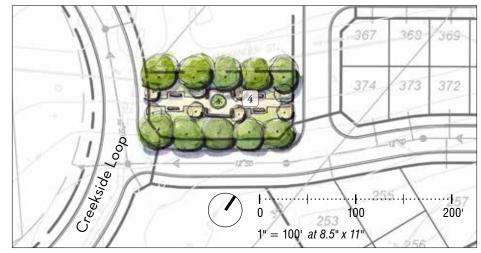
Neighborhood Park Locations



Oak Knoll Memorial Park



North Neighborhood Park



Village Pocket Park



	PARK LEGEND
#	Use/Activity
1	Informal Playfield
2	Picnic Area
3	Tot Lot
4	Seating Area
5	Paseo
6	Trail
7	Detention Basin
8	Potential Public Art Location

Figure 18 - Creekside Park Concept

#### Public Parks (7.6 acres)

Active parks include four publicly accessible neighborhood parks and private parks within the Townhome neighborhoods Village Center. Public park locations are shown in Figure 17 and 18 with concept diagrams showing potential uses and activities within the parks. Park uses are further detailed in the proposed Oak Knoll zoning districts. Potential park uses and activities are summarized below:

#### Publically Accessible Neighborhood Parks

#### Creekside Park

- Picnic and seating areas
- Trail connections along Creek
- Potential public art location
- Stormwater control

#### North Neighborhood Park

- Informal play field
- Picnic and seating areas
- Playground/Tot lot
- Dog play area
- Trailhead connections
- Stormwater control
- Potential public art location

#### Village Pocket Park

- Shaded seating areas
- Potential public art location

#### Oak Knoll Memorial Park

- Seating, view and picnic area
- Potential public art location
- Trailhead connections



Figure 19 - Illustrative Rendering of Village Center Plaza

#### Club Knoll Community Center (2.8 acres)

The relocated and renovated club knoll building sits on a 2.8 acre site (see Figure 9) providing publically accessible areas including:

- Seating areas
- Outdoor courtyard space for public and private events and gatherings
- Potential public art locations
- Walking paths/trailhead connections
- · Stormwater management

#### Townhome Recreation Facilities

Townhome neighbhorhoods will provide recreation and open space areas for the use of townhome residents. Open space requirements per OPC require 170 square feet of group open space per unit or 70 square feet of private open space such as a porch or balcony (to a maximum of 50% of required group open space). Recreation areas and uses will be identified in the FDP submittals of townhome areas. Recreation and open space areas within townhome neighborhoods are not included in Table 3. Recreational activities and uses may include:

- Seating and picnic area
- Children plays area
- Paseos providing landscape areas for internal walkways
- Green space buffering adjacent development
- Recreation facilities such as a clubhouse or swimming pool
- Balconies, patios, or decks (private open space)
- Stormwater management

#### Village Center Plaza

Additional park and open space area will be provided within the Village Center. The Village Center will include spaces such as the village plaza which will include shade trees, both hardscape and softscape, benches, and other improvements. Figure 19 provides an illustrative rendering of the proposed Village Center plaza. The Village Center plaza area is not included in Table 3.

Uses and activities may include:

- Plaza which will serve public gathering and programmed events such as farmer's market, art fairs, etc.
- Informal seating and gathering in both Plaza and retail street
- · Hardscape and softscape areas
- · Shade and ornamental planting
- Potential public art location(s)
- Stormwater management

#### Undisturbed Open Space (39.0 acres)

The largely undisturbed areas of the site include the "Oak Knoll" area, the Hardenstine Parcel, and areas on the northwest and southeast borders of the site. Some parts of these open space areas are suitable for tree mitigation as described in the Tree Preservation and Removal Permit Application. Consult the Design Guidelines for more information on the tree mitigation planting. Publicly accessible activities and uses within this area may include:

- Passive recreation
- Hiking trails
- Wildlife habitat
- Stormwater management

#### Revegetated Slopes (20.3 acres)

Graded slopes between neighborhoods address grade changes, enhance both on-site and off-site views, provide neighborhood separation and opportunities for significant new vegetation. All of the revegetated slopes will receive landscape treatment including significant tree mitigation planting. These areas will not be publicly accessible and uses include:

- Visual buffer
- Wildlife habitat
- Stormwater management/erosion control

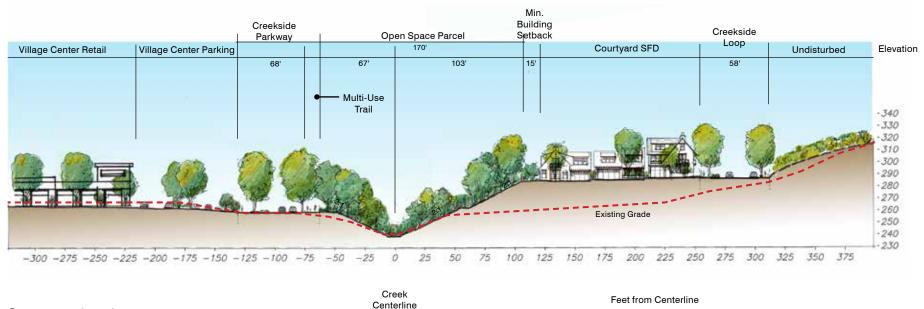


Figure 20 - Existing Rifle Range Creek Corridor and Proposed Restoration Area

Two major defining open space features on the site are the existing creek environment and riparian area associated with Rifle Range Creek. Currently, the northern portion of this creek lies within a pipe under abandoned parking areas and roads. The southern portion includes open creekbed and riparian vegetation. This area of the creek is deeply eroded with an incised creekbed and unstable banks. Figure 20 shows the existing extend of the creek and the extent of the planned creek restoration area.

The creek will be daylighted, remedially graded, and restored for its length to include new creek bottom lands, riparian oak woodlands, other native species and public trail access. A shared multi-use trail runs parallel to the corridor on the north east side within the Creekside Parkway right-of-way (ROW). At the center of the restoration area beyond the eastern "top of bank" lies the community center/clubhouse. Shown in Figures 21 and 22 are

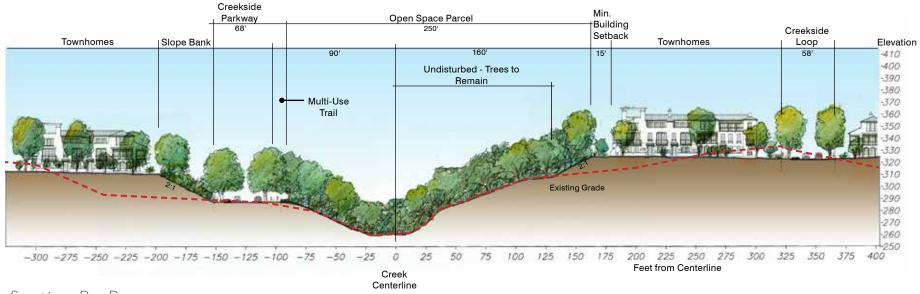




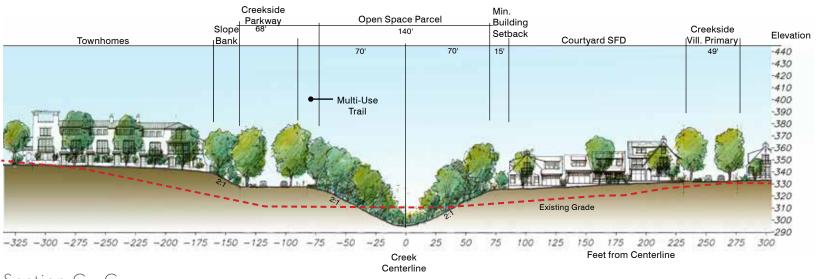
Section A - A

Figure 21 - Creek Section A

31



Section B - B



Section C - C

Figure 22 - Creek Sections B and C

proposed sections through the restored creek at three locations. The Creek Protection Permit Application should be consulted for detailed information on the proposed Creek restoration. Publicly accessible activities and uses in the restored creek area may include:

- Hiking/biking trails
- Wildlife habitat
- · Possible public art locations along trails
- Stormwater treatment

# Private Open Space in Single Family Neighborhoods

Open space is required within private residential lots either as private or group open space (see OPC, Section 17.126). These areas are not included in the public open space acreage summaries given in Table 3. Private open space is planned to be associated with each residential unit satisfying the requirement and providing both private and semi-private outdoor areas for each homeowner.

See proposed Oak Knoll District Zoning and Design Guidelines for more information on open space within private parcels.

#### CIRCULATION AND COMPLETE STREETS

Complete Streets are integral component of the Project. Complete Streets provide safe, convenient and comfortable travel and access for users of all ages and abilities regardless of their mode of transportation. Complete streets are designed, implemented and operated to also provide health benefits and improve economic and environmental outcomes within communities. Complete streets make it easier to access transit, bicycle to work or shopping, walk with children to parks and schools, and allow motorists to move safely and conveniently to their destination. A complete street also combines trees and landscape for shade, to modulate reflection, create wildlife habitat, and to treat stormwater. Complete streets are also beautiful streets. Complete streets shall meet all fire and accessibility requirements.

## Complete Street Design

Complete streets integrate standard elements and additional components that are designed on a case-by-case basis depending on local conditions. Local conditions may include the land use the street serves, level of motorist traffic, pedestrian and bike usage, slope and curvature of street corridors, existing vegetation, and stormwater control requirements.

#### Standard elements include:

- Standard lane and sidewalk widths
- · Accessible features including curb ramps and markings at crosswalks
- Street trees
- Pedestrian and bike accommodations
- Stormwater control (where feasible)

#### Additional components may include:

- Street parking accommodations appropriate to the location and demand
- Pedestrian signalization
- Corner curb extensions and bulb-outs

- Traffic calming devices such as a chicane
- Accommodations for transit
- Sidewalk planters/tree grates
- · Special paving or materials
- Site furnishings, lighting, and signage
- Special connections to trails, parks, or other uses

## Streetscape Context at Oak Knoll

Oak Knoll streets will be situated in a suburban setting in rolling to hilly terrain. The streets will serve a variety of users and land uses including neighborhoods of varying residential density, commercial and community hubs, and park and open space areas. Collector streets will serve vehicular traffic commuting on and off-site (there will be limited jobs and no schools at Oak Knoll), pedestrians and bikes accessing transit connections, and people moving between neighborhoods to shopping and parks. Neighborhood streets will serve the neighborhoods proper with little through-vehicular traffic. Additionally, smaller neighborhood streets will serve vehicular traffic and provide a "front yard" for people and children to walk and play in a shaded safe area.

#### Complete Street Strategies at Oak Knoll

Strategies implemented in the Project street designs include:

- Emergency and fire access should be paramount in street design and connectivity
- Vehicular lane widths should be narrow to control traffic speeds, conserve land, and free up space for other uses within the street corridor
- All streets should have pedestrian accommodations that connect to the internal open space and trails system and to off-site trails and transit connections
- The commercial village primary street should be urban in character, provide direct access to shops and plazas, accommodate short term parking, and be amenitized to be comfortable and inviting to pedestrians

- A major Class I bikeway should connect the main site gateways at Mountain Boulevard and Keller Avenue
- Street trees should be a major component of all streetscapes
- Street ROW stormwater should be detained within the ROW in landscaped infiltration basins. Where longitudinal slopes are too steep to allow for treatment in the ROW, centralized neighborhood basins should be utilized.

## Typical Lane Widths

Proposed collector streets in Oak Knoll will employ a travel lane width of 11' consistent with the Urban Street Design Guide, National Association of City Transportation Officials, NY, NY, 2013. The 11' lane width provides adequate width for anticipated vehicular design speeds and provides traffic calming to encourage safety for pedestrian and bicyclists. Minor streets such as neighborhood streets and alleys may have a 10' travel lane width with no street parking.

#### Stormwater Detention

Stormwater falling within the street ROW will be detained locally in infiltration basins integrated into the street profile where possible. Infiltration basins are located at intervals in "bulb-outs" along the travel lanes within the street parking lanes. Stormwater from street pavements and sidewalks will flow into the infiltration basins and infiltrate into the soil. The bulb-outs also act as traffic calming devices and add greenscape to the street corridor. Additional information on the location and design of infiltration basins is presented in the Design Guidelines. Where segmented infiltration basins are not possible in the streets due to street grade or narrow lots requiring curb cuts and area for on-street parking, more localized infiltration basins will be utilized.

Additional information on street alignments, intersections, project grading, and stormwater details are contained in the Vesting Tentative Map.

## PROPOSED PROJECT CIRCULATION

The Oak Knoll site will be served by a multi-modal circulation system using the Complete Street network. In addition, there will be walking and bike trails independent of the Complete Street network integrated into open space areas and connected to the street network. The proposed project circulation is shown in Figure 20.

#### OAK KNOLL COMPLETE STREETS

Project circulation is based on two types of streets:

- Collectors providing site access and connectivity to Project neighborhood and community amenities, and
- Local neighborhood streets connecting residential areas internally and externally.

All project sidewalks and parkways (tree planters) are five to six foot in width. All public streets include street trees on both sides of the street. Figure 23 should be referenced for the proposed street circulation network. Public street types are discussed below with typical sections shown in Figures 24, 25, 26, and 27:

## Public Collector Street (Figure 24)

A: Creekside Parkway is the major project thoroughfare that connects the project gateways, Mountain Boulevard to Keller Avenue. It also connects to the Village commercial center and internal project and neighborhood streets. This street will have a dedicated shared trail for bikes (Class I) and pedestrians that runs parallel to the preserved Creek Corridor. There is onstreet parking integrated between the bioretention basins on both sides of the street. There will not be residential driveway access or cuts on Creekside Parkway.

## Local Neighborhood Streets (Figures 24, 25, 26 and 27)

**B:** Creekside Loop is a local street that runs roughly parallel to Creekside Parkway on the eastern side of the creek corridor. This street provides

a second project entrance from Mountain Boulevard and connects to all neighborhoods east of the Creek and the community center/clubhouse. There is on-street parking integrated between bioretention basins on one side of the street. There will be no driveway cuts on Creekside Parkway (private drive courts will connect to Creekside Loop).

C1: Creekside Village Primary is a local street serving the small lot single family homes and courtyard homes neighborhoods east of the creek. There is on-street parking integrated on one side of the street.

**C2:** Creekside Village Secondary is a smaller local street serving the small lot single family homes east of the creek. There is no on-street parking on this street.

**D1: Uplands Primary** This local street serves the eastern areas of the site and includes biorentention basins and on-street parking on both sides of the street. In areas that are too steep for bioretention basins localized retention basins are reserved within the ROW but outside of street pavements and sidewalk area.

**D2: Uplands Secondary** This local street serves the single loaded single family lots in upland areas of the site and includes on-street parking on one side of the street, adjacent to the home lots. The street roadbed is "superelevated" towards the inboard, upland area of the site where stormwater from the ROW follows into a bio-retention swale that runs parallel to the street.

**E: Uplands North** This local street connects the Townhome Neighborhoods north of the Creek and also provides secondary access to the Seneca property.

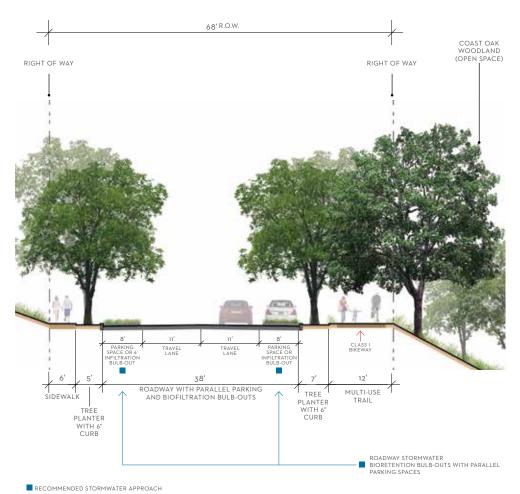
# **Private Neighborhood Streets**

Additional "private streets" provide access within smaller neighborhood clusters and townhome areas. These include driveways, alleys and drive courts. All private streets will meet fire accessibility standards where applicable. These private streets are described in the Landscape Design Guidelines.

4.0 PRELIMINARY DEVELOPMENT PLAN

# A: CREEKSIDE PARKWAY

# NEIGHBORHOOD



# B: CREEKSIDE LOOP

LOCAL STREET

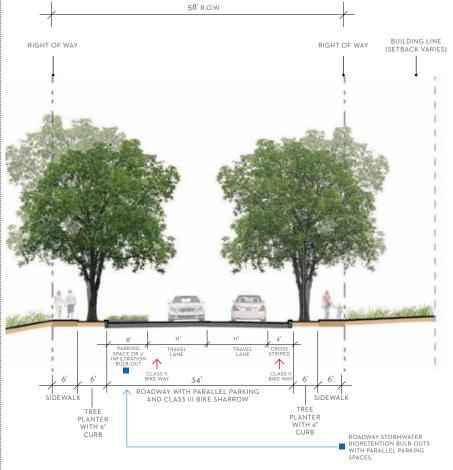
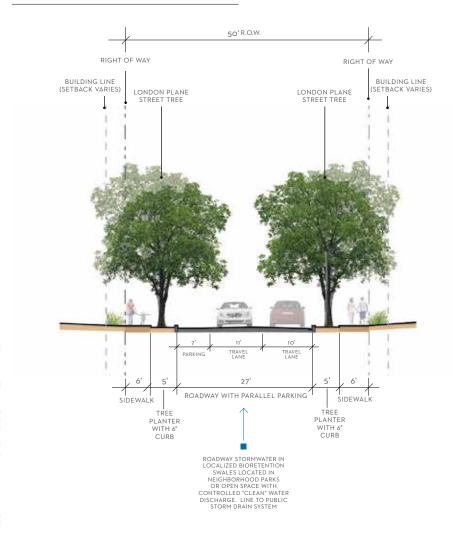


Figure 24 - Public Streets

SECTIONS ARE NOT TO SCALE

# C: CREEKSIDE VILLAGES

#### C1: CREEKSIDE VILLAGE PRIMARY



## C2: CREEKSIDE VILLAGE SECONDARY

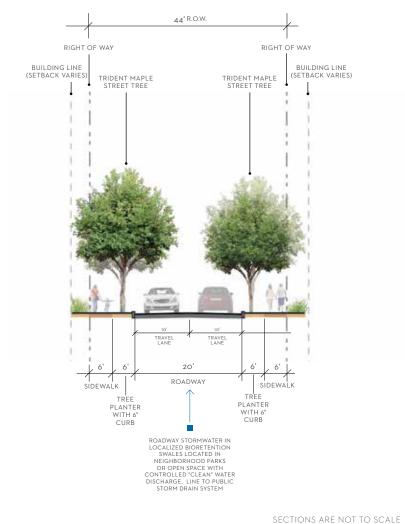
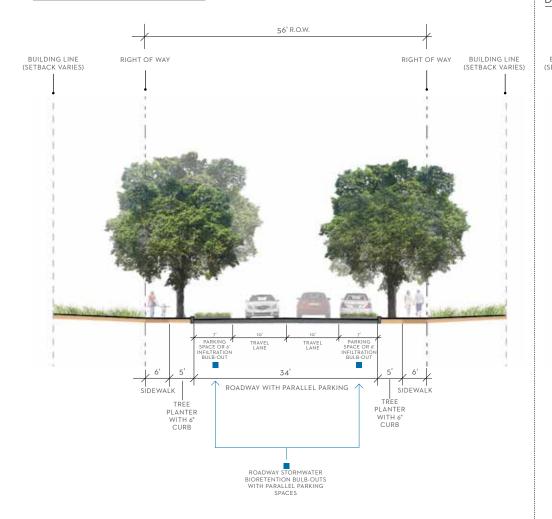


Figure 25 - Local Neighborhood Streets

# D: UPLANDS

## D1: UPLAND PRIMARY



## D2: UPLAND SECONDARY

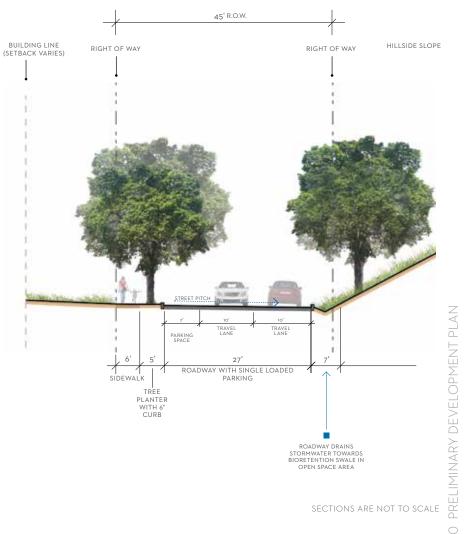


Figure 26- Local Neighborhood Streets

#### D: UPLANDS

#### D3: UPLAND NORTH

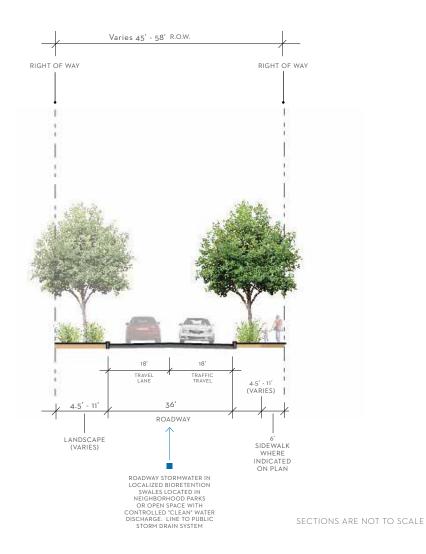


Figure 27 - Local Neighborhood Streets

#### PEDESTRIAN, BIKE, AND TRANSIT CIRCULATION

#### On-Site Pedestrian and Bike Circulation

A significant feature of the site is a system of walking trails and bike ways connecting neighborhoods and open space areas within the site and also existing and future trails/bike ways that lie outside the site. Figure 28 shows proposed on-site trails and bike ways and connections to off-site trails, bike paths, and transit connections. Proposed trails on-site include:

- Hiking trails through open space areas and parks
- Hiking trails through the restored creek corridor
- Shared-use trail paralleling the creek corridor along Creekside Parkway
- Neighborhood paths that use a combination of sidewalks and paths through local parks and open space areas.

Proposed on-site bike paths serve neighborhoods, connections to the Village Center, and connections to off-site trails, bike paths, and transit connections. Proposed bike paths on-site include:

- Class I bike path occupying the shared mulit-use path along Creekside Parkway
- Class III bike way integrated within Creekside Loop
- Low traffic volume neighborhood streets, which have been trafficcalmed with Complete Street strategies, do not require formal bike way designations.

#### Off-Site Pedestrian, Bike, and Transit Circulation/Connections

The Oak Knoll site will be served by existing and proposed off-site multimodal transportation options including vehicular, pedestrian, bike, and transit. Critical to developing a multi-modal transportation concept are connections to off-site transportation facilities that exist today and those that are proposed in the future. Connectivity to adjacent neighborhoods include vehicular, bike paths, sidewalks, and hiking trails. Off-site connections, both existing and planned, are shown in Figure 28.

Figure 28 - Transit, Bike and Pedestrian Trails/Connections

PRELIMINARY DEVELOPMENT PLAN

Existing and proposed off-site trail and pedestrian connections include:

- Cross-walk at Creekside Parkway and Keller Avenue to connect the on-site shared-use trail and the Leona Canyon Regional Open Space trails. This connection requires walkers to use the sidewalk on the north side of Keller Avenue and cyclists to use the Keller roadway. A future Class III bikeway is planned for Keller Avenue.
- Trail/walking connections across and along Mountain Boulevard ultimately connecting to Knowland Park in the southern direction
- The connection of the northern on-site walking trail along the projects northern boundary with the vehicular bridge crossing both Mountain Boulevard and I-580 and connecting with Fontaine Street. This gives pedestrians a safe and clear connection to neighborhoods west of the site with Oak Knoll and Keller Avenue.
- Off-site pedestrian connections utilizing the planned project EVA at Barcelona Street
- An easterly connection from the Upland portion of the project with Keller Avenue east of Oak Knoll.

Off-site bike ways include a connection to the existing Class III bike way along Mountain Boulevard. Off-site project improvements include creating a Class II bike way along Mountain Boulevard for a portion of the project frontage.

Existing Alemeda County (AC) transit serves the project site. Two local AC Transit bus lines run on Mountain Boulevard directly in front of the site. The 46 and 46L run east west from the Oakland Zoo to the Coliseum BART station. There is a bus stop at the project's current entry and it would be anticipated that this stop would continue at the new project entry at Creekside Parkway. There is no direct transit connection from the site to downtown Oakland. However, an express bus (NX4) that originates in Castro Valley connects to the Transbay Terminal in San Francisco. An NX4 stops lies about a 10 minute walk north of the site along Mountain Boulevard.

#### **PARKING**

The anticipated parking program for the site is summarized in Table 4. The parking meets off-street parking and loading requirements stated in Section 17.116 of the Oakland Planning Code.

TABLE 4 PROJECT PARKING SUMMARY	
On-Street	500
Off-Street Village Commercial/ Community Center	400
Off-Street Residential (includes garages and townhome guest parking)	2,500
Off-Street Trailhead/Park	6
Total (approximate)	3,406

## SITE GRADING AND UTILITIES

## Site Grading

Corrective (remedial) grading will be required prior to any new development to accommodate past naval activities and facilities which often lie on poor soils. Corrective grading is required for most developed areas which consist of unconsolidated (poorly compacted) soils which will need to be escavated and re-compacted. The majority of Rifle Range Creek will need to be overexcavated, reconstructed with the installation of new keyways to create slope stability. To meet the City of Oakland's street design standards grading will be required to support safe street design in some upland residential areas. Graded areas will be contoured and planted primarily with native oak trees so that in time they appear natural and well vegetated. The VTM and Final Development Plan (FDP) as well as the Final Grading Permit should be consulted for information on proposed site grading.

The site may be graded in phases, largely coinciding with the project construction phases presented in the next section. Phase 1 may include a "borrow" area from Phase 2 to provide additional fill material to create a balance of cut and fill in Phase 1. Over all three phases the project is anticipated to balance cut and fill.

#### **Utilities**

Proposed project infrastructure and utilities are addressed in the FDP as well as the Final P-job Permit. Stormwater management within the public ROW was discussed earlier as part of the Complete Street strategy. All stormwater generated within private lots (SFD lots, townhome parcels, and Village Center) will handled within localized infiltration basins or street swales in the case of some upland streets.

#### Stormwater

Project stormwater will be detained on-site and released as treated stormwater into the creek corridor and off-site stormwater facilities. As mentioned in the Complete Streets section of this document, street stormwater falling in the ROW will be treated in "rain gardens" or in localized treatment basins (see Design Guidelines). The public parks will also have detention basins within the park boundaries. Stormwater from private parcels, including the Club Knoll parcel, will be treated either in on-site detention areas or in localized detention basins. Reference the project VTTM for more details on the storm water system.

All detention basins visible from project streets, neighborhoods, and parks will graded to soften the geometric shape of the basins and be screened with trees and shrubs. Localized basins will also be fenced for security. The basins and fencing will be screened with shrubs and groundcover. See Figures 29 and 30 for typical detention basin planting treatments.

#### **PUBLIC ARTS PROGRAM**

The City ordinance requiring public art will apply to the Oak Knoll project. Funds for public art are derived based on building development costs declared on building permit applications and may be exercised in two ways. The developer can acquire and install publicly accessible works of art on the development site, or the developer can make an in-lieu contribution to the City of Oakland Public Art Project Account for the acquisition and placement of public art throughout the city.

OKVA plans to engage artists during the design phase of development. OKVA and project designers will work in a collaborative manner to ensure that the artist-provided engineering and/or design essentials are embedded in the development construction documents. Furthermore, in an effort to maximize the art budget, OKVA will be seeking site contractor bids that include any public art infrastructure requirements.

Following approval of the PDP, an project art master plan will be developed and submitted to the City of Oakland's public art advisory committee.

# TYPICAL DETENTION BASIN SHOWING SOFTENED GRADES AND SCREEN PLANTING TO REDUCE VISUAL IMPACTS

BASIN BOTTOM PLANTED WITH WATER TOLERANT NATIVE GRASS PLUGS -

3:1 BASIN SLOPE PLANTED WITH WATER TOLERANT TREES AND SHRUBS - SUCH AS JUNCUS AND BIG-LEAF MAPLE

DENSE NATIVE STRUBS AND GROUNDCOVER FOR BASIN SCREENING IN FRONT OF FENCE

SECURITY FENCE LINE; WOOD POST WITH METAL FABRIC MESH -



Figure 29 - Typical Detention Basin Plan

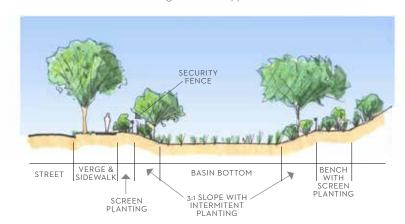


Figure 30 - Typical Detention Basin Section

#### PROJECT ARCHITECTURE AND LANDSCAPE

The character of the Oak Knoll community, as defined by building architecture and landscape, is presented in the Design Guidelines which are a companion document to this PDP.

#### FDP SUBMITTALS SCHEDULE

## Master Developer Project Improvements FDP

A Final Development Plan (FDP) has submitted by the Master Developer in conjunction with this PDP to describe the project land development and amenities associated the master community development. These improvements allow the necessary infrastricture and access for home builder parcels. Improvements in this Master Developer FDP package include:

- Streets, street lighting and streetscape plantings for Creekside Parkway, Creekside Loop, and local street extensions
- Site grading, retaining walls, including side yard retaining walls
- Master utilities including sewer, water, storm drainage and franchise utilities
- Rifle Range Creek restoration
- Public parks, open space planting, and trails
- Monumentation and signs
- Slope erosion control/planting
- Club Knoll relocation and rehabilation

#### Club Knoll Relocation and Rehabilitation FDP

A FDP has submitted by Master Developer for the Relocation and Rehabilitation of Club Knoll.

#### Home Builder and Village Center FDPs

Indiviual FDPs will be submitted by home builders for each of the townhome and single family detached neighborhoods. Additionally, an FDP will be

submitted by the developer of the the Village Center commercial area. The submittal of home builder FDPs are anticipated to follow the sequence of master site development. However, the submittal of home builder FDPs are subject to market conditions so the timing and rate of submittals may vary.

It is anticipated that the home builders will be submitting their FDP in conjunction with building permit submissions. More than one FDP may be submitted for individual residential neighborhoods. It is possible that multiple FDPs will be submitted by homebuilders including a subsequent phase of development that may also be underway at the same time.

#### FDP'S REQUESTING EXCEPTIONS

The City of Oakland's current entitlement and approval process for new development will adequately address any future developer that seeks exceptions to the approved Oak Knoll Preliminary Development Plan (PDP) and/or the Proposed Oak Knoll District zoning ordinance. The approved plans and code provides the necessary guidance for the City to review and assess the conformance of future developer Final Development Plans with the approved PDP, as required by the PUD permit. Minor changes to an approved PDP or FDP may be approved administratively by the Planning Director.

Where a future developer seeks an exception, either the City determines the exception is substantially in compliance with the approved PDP or zoning code; or the major changes would require the developer to amend the PDP and potentially amend the zoning ordinance, or seek a zoning variance, respectively. Such amendments require discretionary action required by the Planning Commission, and in the event of an amendment to the zoning ordinance, by the City Council.

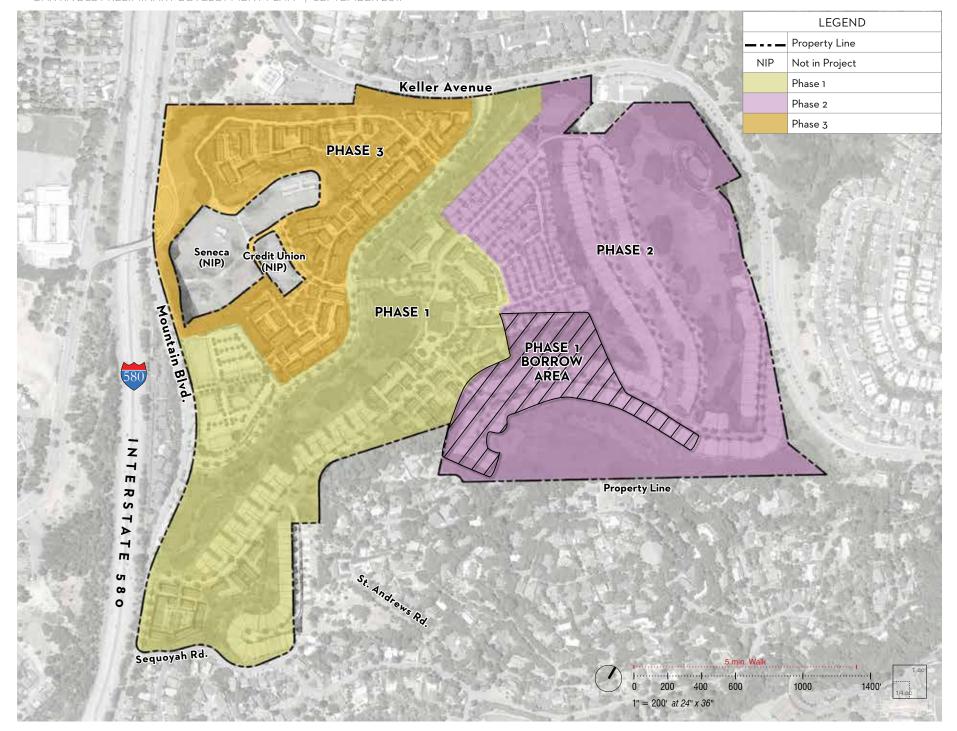


Figure 31 - Project Phasing

## PROJECT DEVELOPMENT PHASING

Refer to Figure 31 for the anticipated construction phasing. The phasing plan accommodates earthwork balance activities, logical extensions of streets and utility services, circulation and access considerations, project open space amenities, and the anticipated market timing of the home builder activity.

Within the project phases the master developer and home builder activities are anticipated to include the following. Neighborhood areas identified below can be found in Figure 10.

Phase 1 is anticipated to include the following:

- Phase 1 site grading and utilities including soil material borrow area located in Phase 2
- Master Developer Project Improvements listed on page 42 to provide streets, access and infrastructure to Phase 1 amenities and neighborhoods.
- · Rifle Range Creek restoration
- Club Knoll relocation and rehabilitation
- Village Center commercial area
- Parks, open space and trails within Phase 1 areas
- Townhome parcels including Creekside South, Creekside Village 1, Creekside Village
- Single Family Detached neighbrhoods including Creekside South and Uplands South parcels

Phase 2 is anticipated to include the following:

- Phase 2 site grading and utilities
- Neighborhood streets serving Creekside and Upland neighborhoods
- Neighborhood park north of Creekside Village 1 neighborhood
- Single Family Detached neighbrhoods including Creekside Village 1 small lot homes and Upland East homes
- Parks, open space and trails within Phase 2 areas including Club Knoll Memorial Park (see Figure 32)

Phase 3 is anticipated to include the following:

- Phase 3 site grading and utilities
- Neighborhood streets and access way serving Village Center, Creekside North and Uplands North neighborhoods
- Townhome parcels including Village Center, Creekside North and Uplands North
- Parks, open space and trails within Phase 3

Phasing may be adjusted due to market conditions or other factors that may cause variations in both the sequencing and timing of development.

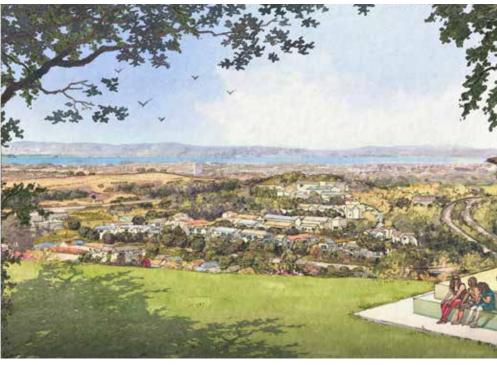


Figure 32 Artist's Concept of View West from Oak Knoll