| Location: | 3600 Alameda Avenue |
| ---: | :--- |
| Assessor's Parcel Number: | 033 -2250-011-04 |
|  | Scoping session for a proposal to demolish all existing <br> structures on the approximately 23.9-acre site and construct an <br> approximately 426,022 square foot, 56-foot-tall industrial <br> warehouse facility including approximately 30,000 square feet <br> of accessory office. The site would include an employee <br> parking lot on the northern side of the proposed building and <br> truck loading docks and parking on the southern side of the <br> building. The proposal includes extending E. 7th Street east <br> across Fruitvale Avenue to connect to 37 Avenue, extending <br> 37th Avenue to connect to Alameda Avenue, and a realignment <br> of Alameda Avenue to provide opportunity for expanded open <br> space adjacent to the estuary shoreline. The proposal also <br> includes creation of a separate parcel at the southeastern <br> portion of the site at the intersection of 37th \& Alameda <br> Avenues to potentially accommodate a future commercial <br> development for a retail/restaurant building. |
| Proposal: |  |

## CITY OF OAKLAND PLANNING COMMISSION



Case File: PLN2I233-EROI
Applicant: Duke Realty
Address: $\quad 3600$ Alameda Avenue
Zone: D-CE-6

## SUMMARY

Duke Realty Limited Partnership have filed a request for environmental review to begin review and consideration of a proposal to redevelop the former Owens-Brockway glass plant property.

The City has determined that project impacts may be significant and an Environmental Impact Report (EIR) will be prepared. The City will be the Lead Agency pursuant to the California Environmental Quality Act (CEQA). As such, the City has the responsibility to prepare an EIR for the project. The City has not prepared an Initial Study.

The Notice of Preparation (NOP) was published on April 4, 2022. This scoping session is being held to solicit public and Planning Commission comments on what information and analysis should be contained in the EIR. Specifically, comments should focus on discussing possible impacts on the physical environment, ways in which potential adverse effects might be minimized, and alternatives to the project in light of the EIR's purpose to provide useful and accurate information about such factors. In addition to the oral and written comments received at the scoping meeting, written comments will be accepted until May 3, 2022 at 4 PM. Written comments are encouraged in order to provide an accurate record of public comments and the City prefers written comments to be submitted electronically via e-mail to the case planner at pvollmann@oaklandca.gov. If necessary, written comments may also be mailed to: Peterson Vollmann, Planner IV, City of Oakland Bureau of Planning, 250 Frank H. Ogawa Plaza, Suite 2214, Oakland, CA 94612.

## SITE DESCRIPTION

The project site is an approximately 23.9-acre lot located at 3600 Alameda Avenue generally between Fruitvale Avenue to the west and $37^{\text {th }}$ Avenue to the east in Oakland. The site is bordered by Alameda Avenue and the Oakland Estuary to the south, Fruitvale Avenue and commercial/industrial uses to the west, a Home Depot with associated surface parking to the east, and a mixed-use residential neighborhood and I-880 to the north. The project site is currently occupied by Plant 20 of the Oakland Owens-Brockway, formerly Owens-Illinois Pacific Coast Company, a container glass and cardboard packaging material manufacturing facility, which ceased operations and has been vacant since 2015. The site contains multiple vacant manufacturing structures totaling approximately 1.24 million square feet. The project site is predominantly flat and is mostly covered by existing structures and paving with little existing vegetation.

The project site is included in the list of Hazardous Waste and Substances sites in the Department of Toxic Substances Control (DTSC) EnviroStor database. The applicant has entered into a Voluntary Remedial Action Agreement with Alameda County Department of Environmental Health (ACDEH). In addition, the site is subject to the Toxics and Substance Control Act (TSCA) with oversight by the US Environmental Protection Agency (EPA).

The site was reviewed by Oakland Cultural Heritage Survey (OCHS) and was identified as a Potentially Designated Historic Property (PDHP), and was given a survey rating of Cb , which
represents a property of secondary importance ("C"), with a contingency rating ("b") that the property could be of Major Importance if restored. A "B" rating would also qualify the property as a local register property and thus a historic resource under CEQA. Given the contingency rating, staff required the preparation of a Historic Resource Evaluation (HRE), which was prepared by Page \& Turnbull, and peer reviewed by the City's CEQA consultant and OCHS staff for acceptance.

The HRE evaluated the property for eligibility for listing in the California Register and for designation as a historical resource at the local level. In summary, while the property was found to be significant as a district for its design as an industrial facility, comprising 11 contributing buildings built between 1936 and 1938, the buildings lack sufficient integrity of setting, design, materials, workmanship, feeling, and association to be eligible for listing in the California Register. Further, the property does not retain the level of integrity necessary for designation as a City of Oakland Landmark. The HRE also advised that the current OCHS rating of Cb was appropriate. The subject property is therefore not a historical resource for the purposes of CEQA.

## PROJECT DESCRIPTION

The Project Applicant is proposing to demolish all existing structures on the project site and construct an approximately 426,022 square-foot, 56 -foot-tall industrial building with a floor area ratio (FAR) of 0.42. The applicant proposes the Project on a speculative basis as the end-user and nature of the use are unknown at this time. However, for the purposes of a conservative analyses, the end use is assumed to be a distribution warehouse.

The main building entrance and employee amenity space would be located at the corner of Fruitvale Avenue and E. 7th Street (to be extended east across Fruitvale Ave as part of the Project proposal). The new facility would include up to 30,000 square feet of accessory office space likely distributed in three spaces along E. 7th and Boehmer Streets at the northwest and northeast corners, and in the central-northern portion of the new building. The Project would include an employee parking lot to the north of the building, as well as a loading dock and associated parking areas in the southern part of the project site. A portion of the southeast corner of the site (intersection of Alameda Avenue and the proposed extension of $37^{\text {th }}$ Avenue) would be left open for future development as retail use or a restaurant. For the purposes of the analyses, an approximately 4,000 square-foot café/restaurant is assumed to be located at that location as a part of future project operations.

As noted above, the Project would also include an extension of E $7^{\text {th }}$ Street east of Fruitvale Avenue to $37^{\text {th }}$ Avenue, an extension of $37^{\text {th }}$ Avenue to connect with Alameda Avenue, and a realignment of Alameda Avenue. The Alameda Avenue re-alignment would include widened sidewalks and a bike path.

## GENERAL PLAN

The General Plan's Estuary Policy Plan (EPP) classifies the project site as located in the Heavy Industrial General Plan land use designation, which identifies the continued heavy industrial character of the area, and the EPP sets forth the following specific policies regarding the OwensBrockway site.

EPP Policy SAF5: Retain the existing industrial use of the Owens-Brockway site.
SAF5.1: Improve the compatibility between industrial and residential uses and enhance the relationship of the plant with the waterfront.

The site is also located within the Central Estuary Specific Plan Area, which recites the specific policy statements regarding the subject property as in the EPP. The Central Estuary Plan also includes recommendations for long term transportation infrastructure improvement goals for better connecting the areas along the waterfront by making additional street connections as larger sites redevelop. The connections include the extension of $37^{\text {th }}$ Avenue to Alameda Avenue, as proposed by the project. Also included is an enhanced east-west connection across Fruitvale Avenue, identified in the Plan by extending Ford Street east to and across Fruitvale Avenue and through the subject property to connect to $37^{\text {th }}$ Avenue. The Project proposes that east-west connection instead at E. $7^{\text {th }}$ Street due to fact that it already intersects with Fruitvale Avenue on the west side whereas Ford Street does not. Acquisition and demolition of other private properties not under the applicant or City's control would be necessary in order to extend Ford Street eastward to intersect with Fruitvale Avenue.

## ZONING DISTRICT

The project site is in the Central Estuary Plan Area's Central Estuary Industrial Zone-6 (D-CE-6) zoning district. The D-CE-6 Zone is intended to create, preserve, and enhance areas of the Central Estuary that are appropriate for a wide variety of businesses and related commercial and industrial establishments that may have the potential to generate off-site impacts, such as noise, light/glare, odor, and traffic. This zone allows industrial and manufacturing uses, transportation facilities, warehousing and distribution, and similar related supporting uses. Uses that may inhibit such uses, or the expansion thereof, are prohibited. This district is applied to areas with good freeway, rail, seaport, and/or airport access.

The D-CE-6 Zone permits the proposed warehousing and distribution warehouse activities proposed by the project, and allows a floor area ratio (FAR) of 2.0.

## ENVIRONMENTAL REVIEW PROCESS

Staff has determined that an EIR is required. The main purpose of this scoping session is to solicit comments from both the Planning Commission and the public on what types of
information and analysis should be considered in the EIR. Specifically, comments should focus on discussing possible impacts on the physical environment, ways in which potential adverse effects might be minimized, and alternatives to the project in light of the EIR's purpose to provide useful and accurate information about such factors. Comments related to policy considerations and the merits of the project will be the subject of future, duly noticed public meetings.

Staff published the Notice of Preparation (NOP) on April 4, 2022. The public comment period lasts until May 3, 2022. Staff expects the Draft EIR (DEIR) will be available in the fall of 2022. Once the DEIR is published, staff will continue to work with the project sponsor to refine their project, respond to the information and analysis contained in the DEIR, and move ahead toward the final consideration of the project once the Final EIR (FEIR) is completed. As with previous projects, and as permitted by CEQA (Section 15004), the EIR process and project review, to the maximum extent feasible, should be coordinated and run concurrently. The EIR will address potential environmental impacts associated with construction and operation of the project including construction of the proposed project and obtainment of all necessary zoning, grading and building permits, and any other discretionary actions required by the City of Oakland and other governmental agencies.

It is anticipated that the project may have the potential for significant environmental impacts related to the following environmental topic areas, which will be evaluated in the Draft EIR: air quality and health risk, greenhouse gas emissions, hazards and hazardous materials, noise, and transportation and traffic. The project is not anticipated to have significant environmental impacts related to aesthetics, wind and shadow, agriculture and forestry resources, biological resources, cultural resources, energy, geology and soils, hydrology and water quality, land use and planning, mineral resources, population and housing, public services and recreation facilities, tribal resources, utilities and service systems, and wildfire. A brief discussion of these topics, and documentation as to why impacts related to this topic will not be significant, will be provided in the Draft EIR. The level of analysis and discussion for these topics is anticipated to be similar to what would typically be included in an Initial Study. The City's Standard Conditions of Approval will be referenced where applicable.

The Draft EIR will also examine a reasonable range of alternatives to the project, including the CEQA-mandated No Project Alternative, and other potential alternatives that may be capable or reducing or avoiding potential environmental effects.

## CONCLUSION

Staff requests the public and the Planning Commission provide comments on what types of information and analysis, including alternatives, should be considered in the Draft EIR.

Prepared by:


PETERSON Z. VOLLMANN
Planner IV
Approved by:

## Catherine Payne

CATHERINE PAYNE
Development Planning Manager
Bureau of Planning

Approved for Forwarding to the City Planning Commission:


ED MANASSE
Deputy Director
Bureau of Planning

Attachments:
A. Notice of Preparation (NOP)
B. Preliminary Plans

# CITY OF OAKLAND 

Bureau of Planning
250 Frank H. Ogawa Plaza, Suite 3315, Oakland, California, 94612-2032

## NOTICE OF PREPARATION (NOP) OF A DRAFT ENVIRONMENTAL IMPACT REPORT (DEIR) FOR THE 3600 ALAMEDA AVENUE PROJECT

The City of Oakland's Bureau of Planning is preparing an Environmental Impact Report (EIR) for the 3600 Alameda Avenue Project (Project). The City is requesting comments on the scope and content of the EIR. A description of the Project and its location, together with a summary of the probable environmental effects that will be addressed in the EIR are included herein. Pursuant to California Environmental Quality Act (CEQA) Guidelines §15063(a), the City has not prepared an Initial Study.

The EIR for the Project is being prepared in compliance with CEQA (California Public Resources Code $\S \$ 21000$ et. seq.) and the State CEQA Guidelines (Guidelines) (California Code of Regulations, Title 14, Division 6, Chapter 3 , $\S \S 15000$ et. seq.). The City of Oakland is the Lead Agency for the Project and is the public agency with the greatest responsibility for considering approval of the Project and/or carrying it out. Pursuant to Guidelines §15082(a), upon deciding to prepare an EIR, the City as the lead agency must issue a Notice of Preparation (NOP) to inform the Governor's Office of Planning and Research, trustee and responsible agencies, and the public of that decision.

The purpose of the NOP is to provide information describing the Project and its potential environmental effects to those who may wish to comment regarding the scope and content of the information to be included in the EIR. This notice is being sent to responsible or trustee agencies and other interested parties. Responsible and trustee agencies are those public agencies, besides the City of Oakland, that may also have a role in considering approval and/or carrying out the Project. The City encourages responsible and trustee agencies and the Office of Planning and Research to provide this information to the City so that the City can ensure that the EIR meets the needs of those agencies. Once the DEIR is published, it will be sent to all responsible or trustee agencies and to others who respond to this NOP or who otherwise indicate that they would like to receive a copy.

SUBMITTING COMMENTS IN RESPONSE TO THIS NOP: Comments may be submitted in writing or made at the public scoping meeting described below. The City encourages written comments to be submitted electronically via e-mail to the case planner at pvollmann@oaklandca.gov. Written comments may also be mailed to: Peterson Vollmann, Planner IV, City of Oakland Bureau of Planning, 250 Frank H. Ogawa Plaza, Suite 2214, Oakland, CA 94612. Comments should be received via the above e-mail address or mailing address by 4:00 p.m. on May 3, 2022. Please reference Case File Number PLN21223-ER01 in all correspondence.

Comments and suggestions as to the appropriate scope of analysis in the EIR are invited from all interested parties and should focus on the potential physical environmental impacts of the Project. Commenters are encouraged to identify ways that potential adverse effects resulting from the Project might be minimized and to identify reasonable mitigation measures and alternatives to the Project.

## EIR SCOPING MEETINGS:

The City of Oakland Planning Commission will conduct a public scoping meeting on the EIR for the 3600 Alameda Avenue Project on Wednesday, April 20, 2022 at 3:00 p.m. The meeting will be held on-line via Zoom and you may access the meeting information one week prior to the meeting at the following website: https://www.oaklandca.gov/boards-commissions/planning-commission

PROJECT TITLE: 3600 Alameda Avenue Project (Case File No. PLN21223-ER01)
PROJECT LOCATION: The project site is an approximately 23.9 -acre lot located at 3600 Alameda Avenue generally between Fruitvale Avenue to the west and $37^{\text {th }}$ Avenue to the east in Oakland. The project site is in the Central Estuary Plan Area's Central Estuary Industrial Zone-6 (D-CE-6) zoning district and has an Estuary Policy Plan (EPP) Heavy Industry General Plan land use designation (Assessor's Parcel Number [APN] 033 2250-01104). The site is bordered by Alameda Avenue and the Oakland Estuary to the south, Fruitvale Avenue and commercial/industrial uses to the west, a Home Depot with associated surface parking to the east, and a mixed-use residential neighborhood and I-880 to the north.

## PROJECT SPONSOR: Duke Realty

EXISTING CONDITIONS: The project site is currently occupied by the former Owens-Brockway Glass manufacturing facility, which was identified in the Central Estuary Plan EIR as a Potentially Designated Historic Property (PDHP). The facility contains multiple manufacturing structures totaling approximately 1.24 million square feet. The project site is predominantly flat and is mostly covered by existing structures and paving with little existing vegetation. There is one tree in the project site interior and several trees at the existing facility entrance along Alameda Avenue. Street trees line the east side of the existing and proposed extension of 37th Avenue. There are multiple existing curb cuts along Alameda Avenue, Fruitvale Avenue, and 37th Avenue. The project site is included in the list of Hazardous Waste and Substances sites in the Department of Toxic Substances Control (DTSC) EnviroStor database.

PROJECT DESCRIPTION: The Project Applicant is proposing to demolish all existing structures on the project site and construct an approximately 426,022 square foot, 56 -foot-tall industrial building with a floor area ratio (FAR) of 0.42 . The applicant proposes the Project on a speculative basis as the end-user and nature of the use are unknown at this time. However, for the purposes of the conservative analyses, the end use is assumed to be a distribution warehouse.

The main building entrance and employee amenity space would be located at the corner of Fruitvale Avenue and E. 7th Street. The new facility would include up to 30,000 square feet of accessory office space likely distributed in three spaces along E. 7th and Boehmer Streets at the northwest and northeast corners of the building and in the central-northern portion of the building. The Project would include an employee parking lot to the north of the building as well as a loading dock and associated parking areas in the southern part of the project site. A portion of the southeast corner of the site (intersection of Alameda Avenue and the proposed extension of $37^{\text {th }}$ Avenue) would be left open for future development as retail use or a restaurant. For the purposes of the analyses, an approximately 4,000 square-foot café/restaurant is assumed to be located at that location as a part of project operations.

The Project would also include an extension of E $7^{\text {th }}$ Street east of Fruitvale Avenue to $37^{\text {th }}$ Avenue, an extension of $37^{\text {th }}$ Avenue to connect with Alameda Avenue, and a re-aligned Alameda Avenue. The Alameda Avenue realignment would include widened sidewalks and a bike path.

PROBABLE ENVIRONMENTAL EFFECTS AND PROPOSED SCOPE OF THE EIR: Probable environmental effects to be addressed and evaluated in the EIR include: Air Quality and Health Risk, Greenhouse Gas Emissions, Hazards and Hazardous Materials, Noise, and Transportation and Circulation.

Environmental factors that are expected to have no impact or a less-than-significant impact will be discussed in the EIR, and are expected to include: aesthetics, wind and shadow, agriculture and forestry resources, biological resources, cultural resources, energy, geology and soils, hydrology and water quality, land use and planning, mineral resources, population and housing, public services and recreation facilities, tribal resources, utilities and service systems, and wildfire.

The DEIR will also examine a reasonable range of alternatives to the Project, including the CEQA-mandated No Project Alternative, and other potential alternatives capable of reducing or avoiding potential significant environmental effects.

April 4, 2022
Case File Number: PLN21223-ER01


Ed Manasse
Environmental Review Officer Planning and Building Department

Attachments:
Figure 1, Project Location Map
Figure 2, Project Site Plan



## ATTACHMENT B

## Preliminary Project Plans









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3600 ALAMEDA AVENUE
OAKLAND, CALIFORNIA


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Exterior Lighting on Building ANP Lighting Warehouse W527



3600 ALAMEDA AVENUE

REALTY


3600 Alameda Ave.
Oakland, CA


3600 Alameda Ave.
Oakland, CA

## PRELIMINARY SITE IMPROVEMENT PLANS

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