

# SPECIAL MEETING AGENDA

November 30, 2023 - 5:30 PM City Hall Council Chambers (1 Frank H. Ogawa Plaza, Oakland)

The purpose of the Oakland Police Commission is to oversee the Oakland Police Department to ensure its policies, practices, and customs conform to national standards of constitutional policing, and to oversee the Office of the Inspector General, led by the civilian Office of Inspector General for the Department, as well as the Community Police Review Agency (CPRA), led by the Executive Director of the Agency, which investigates police misconduct and recommends discipline.

Please note that Zoom links will be to <u>observe only</u>. Public participation via Zoom is not possible currently.



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#### **PUBLIC PARTICIPATION**

The Oakland Police Commission welcomes public participation. During this time of transition back to in-person meetings, we are currently prohibited from implementing hybrid meetings. Please refer to the ways in which you can observe and/or participate below:

#### **OBSERVE:**

- To observe, the public may view the televised video conference by viewing KTOP channel 10 on Xfinity (Comcast) or ATT Channel 99 and locating City of Oakland KTOP Channel 10
- To observe the meeting by video conference, please click on this link <a href="https://us02web.zoom.us/j/85788572860">https://us02web.zoom.us/j/85788572860</a> at the noticed meeting time. Instructions on how to join a meeting by video conference are available at: <a href="https://support.zoom.us/hc/en-us/articles/201362193">https://support.zoom.us/hc/en-us/articles/201362193</a>, which is a webpage entitled "Joining a Meeting"
- To listen to the meeting by phone, please call the numbers below at the noticed meeting time: Dial (for higher quality, dial a number based on your current location):

+1 669 900 9128 or +1 669 444 9171 or +1 719 359 4580 or +1 253 215 8782 or +1 346 248 7799 or +1 646 931 3860

Webinar ID: 811 2589 9424

After calling any of these phone numbers, if you are asked for a participant ID or code, press #. Instructions on how to join a meeting by phone are available at: <a href="https://support.zoom.us/hc/en-us/articles/201362663">https://support.zoom.us/hc/en-us/articles/201362663</a>, which is a webpage entitled "Joining a Meeting By Phone."

Use of Zoom is limited to observing, public comment will not be taken via Zoom

#### PROVIDE PUBLIC COMMENT IN PERSON:

- Public comment on each agenda item will be taken. Members of the public wishing to comment must fill out a speaker card for each item they wish to comment on. Speaker cards will be accepted up until Public Comment for each item begins. Please submit your cards to the Chief of Staff before being recognized by the presiding officer.
- Comments must be made on a specific agenda item covered in the meeting that the comment was submitted for, and that item must be written on the speaker card, or they will be designated open forum comments.
- Comments designated for open forum, either intentionally or due to the comments being outside of the scope of the meeting's agenda/submitted without a including a written agenda item, will be limited to one comment per person.

#### **E-COMMENT:**

- Please email written comments to opc@oaklandcommission.org. E-comments must be submitted at least **24 hours** prior to the meeting with the agenda item to which it pertains. Open Forum comments are limited to one per person.
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# SPECIAL MEETING AGENDA

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# I. Call to Order, Welcome, Roll Call and Determination of Quorum

Chair Marsha Peterson

Roll Call: Vice Chair Karely Ordaz; Commissioner Jesse Hsieh; Commissioner Regina Jackson;

Commissioner Wilson Riles Jr.; Commissioner Angela Jackson-Castain, Alternate Commissioner Ricardo Garcia-Acosta

#### II. Closed Session (approximately 5:30 p.m. - 6:30 p.m.)

The Police Commission will take Public Comment on the Closed Session items.

THE OAKLAND POLICE COMMISSION WILL ADJOURN TO CLOSED SESSION AND WILL REPORT ON ANY FINAL DECISIONS DURING THE POLICE COMMISSION'S OPEN SESSION MEETING AGENDA.

PUBLIC EMPLOYEE APPOINTMENT

(Government Code Section 54957(b))

**Title: Chief of Police** 

**CONFERENCE WITH LEGAL COUNSEL** 

**EXISTING LITIGATION (Government Code Section 54956.9(d)(1))** 

Delphine Allen et al., v. City of Oakland, et al. N.D.Cal No, 00-cv-4599-WHO

PUBLIC EMPLOYEE DISCIPLINE/DISMISSAL/RELEASE

(Government Code Section 54957(b))

Title not disclosed under personnel privacy laws, California's Brown Act, and City's Sunshine Ordinance

- a. Discussion
- b. Public Comment
- c. Action, if any

#### **III.** Open Forum Part 1 (2 minutes per speaker, 15 minutes total)

Members of the public wishing to address the Commission on matters that are not on tonight's agenda but are related to the Commission's work should submit a speaker card prior to this item. Comments regarding agenda items should be held until the agenda item is called for discussion. Speakers not able to address the Commission during this Open Forum will be given priority to speak during Open Forum Part 2. *This is a recurring item*.

# IV. Approval of December 5, 2023, as a Regular Meeting

- a. Discussion
- b. Public Comment
- c. Action, if any
- V. Review, Discussion, and Approval of City Council Modification of Oakland Municipal Code Chapters 2.45, 2.46 and the Addition of 2.47. The Oakland Police Commission will review the City Council's Public Safety Committee's proposed modifications of the Oakland Municipal Code Chapters 2.45, 2.46, and the proposed addition of Chapter 2.47. Reviewing these amendments will ensure alignent with the Commission's work, Measure LL, and Measure S1. (Attachment 1)
  - a. Discussion
  - b. Public Comment



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c. Action, if any

### VI. Community Police Review Agency (CPRA) Update

Executive Director Mac Muir will provide updates on the CPRA, to the extent permitted by state and local law. Topics discussed in the update may include the Agency's pending cases, completed investigations, staffing, Standard Operating Procedures update, IAD transition, NACOLE Updates, and recent activities.

This is a recurring item. (Supplemental Attachment 2)

- a. Discussion
- b. Public Comment
- c. Action, if any

# VII. Update from Oakland Police Department (OPD)

Representatives of the Oakland Police Department will provide an update. Topics discussed in the update may include NSA Updates, risk analysis, crime response, a preview of topics which may be placed on a future agenda, responses to community member questions, and specific topics requested by the Commission. *This is a recurring item*.

- a. Discussion
- b. Public Comment
- c. Action, if any

# VIII. Update from OPD on the Discontinuation of the Term "Excited Delirium": Following up on the 11/16/2023 Police Commission Meeting, OPD to provide an update on its plan to comprehensively remove the term "excited delirium" in accordance with Assembly Bill 360 and the Chief's directive. (Attachment 3)

- a. Discussion
- b. Public Comment
- c. Action, if any
- **IX. Oakland Police Commission Budget Update:** The City of Oakland Finance Department to provide an update on Commission budget and spending year to date.
  - a. Discussion
  - b. Public Comment
  - c. Action, if any

## X. Upcoming/Future Agenda Items

The Commission will engage in a working session to discuss and determine agenda items for the upcoming Commission meeting and to agree on a list of agenda items to be discussed on future agendas. *This is a recurring item*.

- a. Discussion
- b. Public Comment
- c. Action, if any

# XI. Open Forum Part 2 (2 minutes per speaker, 15 minutes total)

Members of the public wishing to address the Commission on matters that were not on tonight's agenda but are related to the Commission's work should submit a speaker card prior to the start of this item. **Persons who spoke during Open Forum Part 1 will not be called upon to speak again without prior approval of the Commission's Chairperson**. *This is a recurring item*.



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XII. Re-adjourn to Closed Session (if needed) and Read-Out of Closed Session (if any)

XIII. Adjournment

**NOTICE:** In compliance with the Americans with Disabilities Act and Equal Access Ordinance, for those requiring special assistance to access the videoconference meeting, to access written documents being discussed at the Discipline Committee meeting, or to otherwise participate at Commission meetings, please contact the Police Commission's departmental email at OPC@oaklandcommission.org for assistance. Notification at least 72 hours before the meeting will help enable reasonable arrangements to ensure accessibility to the meeting and to provide any required accommodations, auxiliary aids, or services.



#### **PRELIMINARY**



# AGENDA REPORT

**DATE:** November 2, 2023 FROM: Councilmember Kalb

**TO:** Members of the City Council and

Members of the Public

**SUBJECT:** Oakland

Police

**Commission Ordinance** 

#### Recommendation:

#### **ORDINANCE:**

- (1) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.45, THE ENABLING ORDINANCE FOR THE OAKLAND POLICE COMMISSION, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE OAKLAND POLICE COMMISSION AND THE POLICE COMMISSION'S SELECTION PANEL;
- (2) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.46, THE ENABLING ORDINANCE FOR THE COMMUNITY POLICE REVIEW AGENCY, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE COMMUNITY POLICE REVIEW AGENCY; AND
- (3) ADDING CHAPTER 2.47 TO THE OAKLAND MUNICIPAL CODE, AN ENABLING ORDINANCE FOR THE OFFICE OF THE INSPECTOR GENERAL, TO IMPLEMENT CHARTER AMENDMENTS UNDER BALLOT MEASURE SI AND TO FURTHER DEFINE THE POWERS AND DUTIES OF THE OFFICE OF THE INSPECTOR GENERAL.

Dear Colleagues and Members of the Public,

On November 8, 2016, Oakland voters approved Measure LL, adding section 604 to the City Charter and establishing: (1) a Police Commission to oversee OPD policies and procedures, and (2) the Community Police Review Agency (CPRA) to investigate police misconduct and recommend discipline.

On November 3, 2020, Oakland voters approved Measure S1, creating a civilian Office of Inspector General, and further defining the authority of the Police Commission and the CPRA. On July 10, 2018, the Oakland City Council added Chapters 2.45 and 2.46 to the Oakland Municipal Code and amended them on July 16, 2019, to support the creation of the Police Commission.

Now, further amendments to the Oakland Municipal Code must be made in order to ensure the effectiveness of the Police Commission, the CPRA, and the Office of the Inspector General (OIG).

A summary of the major proposed changes are as follows:

### **Changes to the Police Commission**

#### 2.45.010 Definitions

• The definition of Serious Incident was amended to include the initiation of any administrative investigation of the Chief of Police or the Interim Chief of Police

#### 2.45.025 Conflict of interest

• The previous definition precluded the very type of individuals who would have the most interest and relevant experience to be on the Commission or Selection Panel. This issue is very evident currently, as OPC is short on members and the Selection Panel has been looking for a new Chair for some time.

# 2.45.040 Commission's Governing Policies and Rules of Procedure

- This clarifies roles and responsibilities for Commission members, who may not give direction to the CPRA Director nor the Inspector General, maintaining independence of these three agencies.
- Also specifies that Commission members must conduct themselves appropriately and
  with integrity in all interactions with City staff, members of the public, and each other.
  Complaints that any commissioner has failed to do so will be investigated by an
  independent investigator and may constitute grounds for reprimand, suspension, or
  removal by City Council.

#### 2.45.070 Functions and Duties of the Commission

- Adds a provision specifying that "cause" for removal of the Police Chief may include a final Sustained finding of Misconduct against the Chief arising from an administrative investigation where termination is within the recommended range of discipline in the Department's Discipline Matrix.
- Adds provisions specifying "cause" for removal of the Inspector General

#### 2.45.080 Access to Documents

• This change allows the Commission access to Department files and records including personnel files

### 2.45.130 Establishing Discipline Committees

• Specifies that a conflict of interest regarding a particular case, shall recuse themselves. The following are examples of potential Commissioner conflicts: a personal relationship with an individual involved in the case, participation in a discipline meeting in which the case was discussed, participation in a formal review of a case, such as Force Review Board.

### 2.45.190 Commissioner Training

• Recently, allegations of retaliation have come to the attention of the City Council and the public. To address these concerns, retaliation training shall be mandatory once a year and failure to participate may constitute a substantial neglect of a commissioner's duty.

### 2.45.220 Administrative hearing upon removal of Chief

• Upon removal of the Chief from office, for any reason by any authority within the City, the Chief shall be entitled to an administrative appeal in accordance with California Government Code section 3304(c).

- 2.46.040 Agency Director
  - This change specifies that the agency director shall be in charge of creating the agency's budget. It also ensures independence and non-interference from the Police Commission.

# **Changes to the OIG:**

- 2.47 Office of the Inspector General
  - This change creates more independence and autonomy for the OIG from the Police Commission.
  - The OIG also has expanded authority to investigate allegations against city departments for failure to provide requested files or records to the OIG.

The Office of Councilmember Dan Kalb and Councilmember Kevin Jenkins worked jointly on this ordinance in conjunction with the Oakland City Attorney's Office with input from community organizations, including the Coalition for Police Accountability. Please join us in supporting this legislation.

For questions, please reach out to: Keara O'Doherty (D1) kodoherty@oaklandca.gov and Patricia Brooks (D6) pbrooks@oaklandca.gov.

Respectfully submitted,

Dan Kall

Councilmember Dan Kalb

#### APPROVED AS TO FORM AND LEGALITY

CITY ATTORNEY'S OFFICE

# OAKLAND CITY COUNCIL ORDINANCE NO. C.M.S.

INTRODUCED BY COUNCILMEMBERS KALB AND JENKINS

#### **ORDINANCE:**

- (1) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.45, THE ENABLING ORDINANCE FOR THE OAKLAND POLICE COMMISSION, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE OAKLAND POLICE COMMISSION AND THE POLICE COMMISSION'S SELECTION PANEL;
- (2) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.46, THE ENABLING ORDINANCE FOR THE COMMUNITY POLICE REVIEW AGENCY, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE COMMUNITY POLICE REVIEW AGENCY; AND
- (3) ADDING CHAPTER 2.47 TO THE OAKLAND MUNICIPAL CODE, AN ENABLING ORDINANCE FOR THE OFFICE OF THE INSPECTOR GENERAL, TO IMPLEMENT CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO FURTHER DEFINE THE POWERS AND DUTIES OF THE OFFICE OF THE INSPECTOR GENERAL.

WHEREAS, on November 8, 2016, Oakland voters approved Measure LL, adding section 604 to the City Charter and establishing: (1) a Police Commission to oversee OPD policies and procedures; and (2) the Community Police Review Agency (CPRA) to investigate police misconduct and recommend discipline; and

**WHEREAS**, on November 3, 2020, Oakland voters approved Measure S1, creating a civilian Office of Inspector General, and further defining the authority of the Police Commission and the CPRA; and

**WHEREAS**, Charter Section 604(h) authorizes the City Council to enact legislation to further the goals and purpose of Charter section 604; and

**WHEREAS**, the Oakland City Council added Chapters 2.45 and 2.46 to the Oakland Municipal Code on July 10, 2018, and amended them on July 16, 2019, to support the implementation of Charter Section 604; and

**WHEREAS**, pursuant to charter section 604(h), the City Council finds that additional amendments to Oakland Municipal Code are necessary to further the goals and purpose of Charter Section 604.

# NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF OAKLAND DOES ORDAIN AS FOLLOWS:

**SECTION 1.** Chapters 2.45 (Oakland Police Commission) and 2.46 (Community Police Review Agency) of the Oakland Municipal Code are hereby amended as follows (section numbers and titles are indicated in bold type; additions are indicated by <u>underscoring</u> and deletions are indicated by <u>strikethrough</u>).

# **Chapter 2.45 OAKLAND POLICE COMMISSION**

#### 2.45.010 Definitions.

The following words and phrases whenever used in this Chapter shall be construed as defined in this Section:

"Ad Hoc Committee" shall mean a temporary committee formed by the Commission comprised of less than a quorum of Commission members to address a specific issue.

"Agency" shall mean the Community Police Review Agency.

"Appointing Authority" shall mean the Selection Panel established by section 604(c)(3) of the City Charter or the Mayor. "Appointing Authorities" shall mean both the Selection Panel and the Mayor.

"Chief" shall mean the Chief of Police of the Oakland Police Department.

"Commission" shall mean the Oakland Police Commission.

"Department" shall mean the Oakland Police Department.

"Misconduct" shall mean both a Department sworn employee's an Officer's affirmative act that violates, and/or his or her a failure to act in violation of, the Department's policies, procedures or directives, including without limitation the Department's Manual of Rules.

"Officer" shall mean any sworn individual employed by the Department.

"OIG" shall mean the civilian Office of Inspector General created by this Chapter 2.45,

"Serious Incident" shall mean a Department sworn employee an Officer-involved shooting,

death or serious bodily harm caused by the action and/or inaction of a Department sworn employee an Officer, in-custody death, and/or the alleged on-duty or off-duty criminal conduct of a sworn Department employee an Officer which rises to the level of a felony or serious misdemeanor. Serious Misdemeanor, and/or the initiation of any administrative investigation of the Chief of Police or the Interim Chief of Police.

"Serious Misdemeanor" shall mean any misdemeanor crime that, if convicted, could preclude active law enforcement personnel, or a sworn employee of the Department an Officer, from successfully fulfilling the responsibilities of their job classification. Examples include those crimes that involve violence, intimidation, threats, sexual offenses, theft, dishonesty, possession of drugs, purchase, ownership or possession of a firearm in violation of California Penal Code section 12021(c)(1), and those crimes where bias based on any legally protected characteristic is a motivating factor.

"Subject Officer" shall mean the Department sworn employee an Officer who is the subject of a complaint of alleged misconduct Misconduct.

#### 2.45.020 Creation of Police Commission and repeal of Citizens' Police Review Board.

Oakland City Charter section 604 has established the Oakland Police Commission. Effective the sixtieth day after the City Council's confirmation of the first group of Commissioners and alternates, Ordinance No. 12454 C.M.S., which created the Citizens' Police Review Board, shall be is repealed.

#### 2.45.025 Conflict of interest. Reserved.

The following persons shall not be eligible to serve as a Commissioner or as a member of the Selection Panel:

- A. Any attorney who represents a person or entity with a pending claim or lawsuit against the Department; or
- B. Any attorney who represented a person or entity that filed a claim or lawsuit against the Department and that claim or lawsuit which was finally resolved during within the previous year 12 months.

This Section shall not apply to the Selection Panel members already appointed prior to June 10, 2018. on the effective date of this Chapter 2.45.

#### 2.45.030 Selection Panel.

A. To the extent practicable and with the exception of the first Selection Panel previously formed under City Charter section 604(c)(3), the Mayor and the City Council shall use best efforts to appoint individuals to the Selection Panel who are broadly representative of Oakland's diversity and who represent communities experiencing the most frequent contact with the Department.

- B. With the exception of the first Selection Panel previously formed under City Charter section 604(c)(3), Selection Panel members shall be residents of Oakland.
- C. The City Administrator shall post on the City's website the names of all Selection Panel members within four (4) business days of their appointment(s) being received by the City Clerk.
- D. The Selection Panel, with the assistance of the City Administrator, shall determine how to solicit candidates for the positions of Commissioner and alternate, and shall determine, consistent with City Charter section 604, what information candidates must submit as part of their applications.
- E. In accord with the City's record retention schedule, the Selection Panel shall maintain all electronic communications to, from and/or copied to any Selection Panel member regarding any matters within the Selection Panel's jurisdiction and provide such communications to the City upon request.
- F. The Selection Panel shall receive training and orientation regarding City Charter section 604 on an annual basis.
- G. Each Selection Panel member shall observe no fewer than two (2) Commission meetings per calendar year.

### 2.45.040 Bylaws Commission's governing policies and rules of procedure.

- A. The Commission may shall prepare and maintain its own rules of procedure bylaws to govern its operations, the management of its agendas, and the conduct of its meetings.

  Any such bylaws shall be approved, or amended, by a vote of not less than five (5) affirmative votes, and shall be consistent with the City Charter and all City ordinances.
- B. The Commission shall adopt policies for official communications and direction to Commission staff and City employees generally, as well as the Agency Director, Inspector General and Police Chief specifically. Neither the Commission Chair nor any other Commissioner shall give orders or directions to the Agency Director, Inspector General or Chief except to the extent the Commission has the authority to give such direction and has specifically delegated its authority in a Commission policy or by majority vote. Any such delegation of authority by the Commission to direct the Agency Director, Inspector General or Chief must be reasonably specific in nature and may not be a general or blanket delegation.
- C. The Commission's rules of procedure shall provide a clear process for the Commission, by a motion and a vote, to schedule items to, or remove items from, future Commission agendas in accordance with applicable law. Motions and votes to schedule or remove open-session items shall occur in open session, and motions and votes to schedule or remove closed-session items shall occur in closed session.
- D. All commissioners are public officials and are required to conduct themselves with the highest integrity and leadership in all inactions. This includes conducting themselves appropriately in interactions with the public, with fellow members of the Commission, and with all City employees. Commissioners shall act in accordance with all applicable

laws and policies, including the Commission's policies and all rules of procedure. Complaints that a Commissioner has failed to abide any of the same will be assessed and investigated as appropriate by an independent investigator such as the City's office of Employment Investigations and Civil Rights Compliance (EICRC) or the Public Ethics Commission. A finding that a Commissioner has violated an applicable law, rule, or policy may result in reprimand, suspension or removal by the City Council.

E. To the extent required by law, the City will provide the employee unions with notice of such proposed bylaws amendments to the Commission's governing polices and rules of procedure prior to implementation.

# 2.45.045 Confidentiality of personnel information.

The Commission, the Agency, the OIG and their staff shall maintain the confidentiality of Department sworn employee Officer personnel records (as defined by California Penal Code section 832.7) as required by state and local law. Failure to maintain the confidentiality of Department sworn employee Officer personnel records, whether or not intentional, may subject Commission, Agency and OIG staff to discipline, up to and including termination of employment.

# 2.45.050 Designation of alternates as voting members.

Consistent with section 604(d)(3) of the Charter, the The Chair of the Commission may, in his or her their discretion, designate an alternate as a temporary voting member to establish a quorum if a Commissioner is absent from a meeting. Consistent with section 604 of the City Charter, there shall not be more than seven (7) voting members of the Commission at any given time.

#### 2.45.60 Background checks.

In accordance with federal and state law, a background check shall be performed on the Mayor's and the Selection Panel's final candidates for the position of Commissioner and alternate before their names are submitted to the City Council for confirmation. The City Administrator's Office shall retain an independent contractor to perform these background checks, which shall only include: verification of educational and employment background, and any other information that may be verified by a public records search.

A. Verification of educational and employment background, and any other information that may be verified by a public records search.

The results of the background check identified in subsection A., above, shall be treated as public records, and shall be considered by the appropriate Appointing Authority, Mayor or Selection Panel, as appropriate, prior to submitting the names of the final candidates to the City Council for confirmation.

#### 2.45.070 Functions and duties of the Commission.

In addition to the powers and duties described in section 604 of the Oakland City Charter, the Commission shall:

- A. In accord with the City's record retention schedule, maintain all electronic communications to, from and/or copied to any Commissioner or alternate regarding any matters within the Commission's jurisdiction, and provide such communications to the City upon request.
- B. Maintain the confidentiality of its business in accordance with state and local law, including without limitation, California Penal Code 832.7 and the California Public Records Act (Cal. Gov't Code sec. 6250, et seq.). A Commissioner's failure to maintain such confidentiality, whether or not intentional, may be considered "gross misconduct in office" for purposes of City Charter section 604(c)(10).
- C. Review and comment on the education and training the Department provides its sworn employees Officers regarding the management of job-related stress, and regarding the signs and symptoms of post-traumatic stress disorder, drug and alcohol abuse, and other job-related mental and emotional health issues. The Commission shall provide any recommendations for more or different education and training to the Chief who shall respond in writing consistent with section 604(b)(6) of the Oakland City Charter. The Commission shall consider whether such training is adequately funded when it reviews the Mayor's proposed budget pursuant to Charter section 604(b)(7).
- D. Prepare and deliver to the Mayor, the City Administrator and the Chief by the earlier of April 15 of each year or such other date as set by the Mayor, a proposed budgets for providing the education and training identified in subsection C., above the Commission, OIG and CPRA.
  - 1. The Inspector General and Agency Director shall submit proposed budgets for the OIG and CPRA, respectively, to the Commission for inclusion in the Commission's proposal.
  - 2. The Commission's proposal shall be adopted by majority vote in open session after receiving and discussing recommendations from members of the public.
  - 3. Once budgeted by the City Council, funds and positions shall be subject to the requirements of Charter section 604(e)(6) and Municipal Code sections 2.45.100(D) and 2.46.040(G). Consistent with the Inspector General's and Agency Director's authority under Charter section 604(e)(6) to organize and reorganize the OIG and the Agency, respectively, the Commission may not direct or require the transfer, deletion, or other alteration of funds or staff positions that City Council ultimately allocates to the OIG and the Agency.
- E. Notwithstanding section 2.29.020 of the Oakland Municipal Code and in accordance with section 604(b)(10) of the City Charter, have the authority to remove the Chief, without the approval of the Mayor, by a vote of not less than five (5) affirmative votes and only after finding cause. For purposes of removing the Chief, "cause" shall be defined as any of the following:
  - 1. Continuing, intentional, or willful failure or refusal to perform the duties and responsibilities of the Chief of Police as required by any employment agreement

- with the City, the City Charter, the City's governing laws and regulations, or any laws, rules or regulations of any governmental entity applicable to the Chief's employment by the City or to City operations, including without limitation, the inability to perform the duties and responsibilities of the Chief of Police as aforementioned as a result of alcoholism or drug addiction; or
- 2. A final Sustained finding of Misconduct against the Chief arising from an administrative investigation where termination is within the recommended range of discipline in the Department's Discipline Matrix.
- 2.3. Gross neglect of duties, material violation of any duty of loyalty to the City, or material violation of City or Department policy, including without limitation any policies or procedures pertaining to harassment and discrimination, after the Chief has received written warning of the neglect or violation and the Chief has failed to cure the neglect or violation within twenty (20) days; or
- 3.4. Conviction by, or entry of a plea of guilty or nolo contendere, in a court of competent and final jurisdiction for (a) any crime involving moral turpitude, (b) any felony offense, (c) any crime which is likely to have a material adverse impact on the business operations or financial or other condition of the City, or (d) any crime which has resulted in imprisonment; or
- 4.5. Failure or refusal to cooperate with any investigation involving employees of the Department; or
- 5.6. Obstruction of any investigation of Department employee misconduct or criminal activity; or
- 6.7. Refusal, which shall include ongoing failure, to administer or enforce any Department policy or procedure; or
- 7.8. A material act of dishonesty, fraud, embezzlement, self-dealing, or other act of moral turpitude; or
- <u>8.9.</u> A material breach of confidentiality; or
- 9.10. Loss of any professional license or other certification required by state or local law to perform the duties of the position of Chief of Police.
- F. Within two hundred and forty (240) days of the City Council's confirmation of the first group of Commissioners and alternates and on the anniversary of that date thereafter, notify the Chief regarding what information will be required in Receive and comment on the Chief's annual report to the Commission, as required by Charter section 604(b)(8), which shall include, at a minimum, the following:
  - 1. The number of complaints submitted to the Department's Internal Affairs Division (hereinafter, "IAD") together with a brief description of the nature of the complaints;
  - 2. The number of pending investigations in IAD, and the types of Misconduct that are being investigated;
  - 3. The number of investigations completed, or otherwise closed, by IAD, and the

results of the investigations, including total data on types of alleged rule violations, employee types (professional staff, police officer trainee, officer and/or supervisors), and ultimate determinations (Sustained, Not Sustained, Unfounded, Exonerated, or Administratively Closed);

- 4. The number of training sessions provided to Department sworn employees Officers, and the subject matter of the training sessions;
- 5. Revisions made to Department policies;
- 6. The number and location of <del>Department sworn employee</del> <u>Officer</u>-involved shootings;
- 7. The number of Executive Force Review Board or and Force Review Board hearings, and the results;
- 8. A summary of the Department's monthly Use of Force Reports;
- 9. Number of <del>Department sworn employees</del> <u>Officers</u> disciplined and the level of discipline imposed; and
- 10. The number of closed investigations which did not result in discipline of the subject officer Subject Officer.

The Chief shall submit the annual report by the last day of April the following calendar year. By the last day of March-December of each year, the Commission shall notify the Chief regarding any additional information requested. The Chief's annual report shall be available to the public and thus shall not disclose any information in violation of state and local law regarding the confidentiality of personnel records, including but not limited to California Penal Code section 832.7.

- Conduct an annual performance review reviews of the Inspector General, Agency Director and of the Chief. The Commission shall determine, and may periodically amend, the criteria for evaluating the Inspector General's, Agency Director's and the Chief's job performances by a majority vote in open session., and communicate those performance criteria, in addition to any other job performance expectations, to the Agency Director and the Chief one (1) full year before conducting any evaluation of their job performance. No performance criteria, or any other job expectation, may be used in a performance review unless it was adopted by the Commission eleven (11) months prior to the end of the applicable review period. The Commission shall provide any new evaluation criteria or substantive revisions or additions thereto to the City's Human Resources Department for review and input regarding consistency with both City and industry standards. The Commission may, in its discretion decide to solicit and consider, as part of its evaluation, comments and observations from the City Administrator and other City staff who are familiar with the Inspector General's, Agency Director's or the Chief's job performance. Responses to the Commission's requests for comments and observations shall be strictly voluntary. Nothing herein shall be construed to prohibit evaluation of the Inspector General, the Agency Director or the Chief in closed session, pursuant to applicable law.
- H. Consistent with section 604(e)(6) of the Charter, have the authority to remove the Inspector General by an affirmative vote of no fewer than five members only after a

finding or findings of cause. For purposes of removing the Inspector General, "cause" shall be defined as any of the following:

- 1. Continuing, intentional, or willful failure or refusal to perform the duties and responsibilities of the Inspector General as required by any employment agreement with the City, the City Charter, the City's governing laws and regulations, or any laws, rules or regulations of any governmental entity applicable to the Inspector General's employment by the City or to City operations, including without limitation, the inability to perform the duties and responsibilities of the Inspector General as aforementioned as a result of alcoholism or drug addiction; or
- 2. Gross neglect of duties, material violation of any duty of loyalty to the City, or material violation of City policy, including without limitation any policies or procedures pertaining to harassment and discrimination, after the Inspector General has received written warning of the neglect or violation and has failed to cure the neglect or violation within twenty (20) days; or
- 3. Conviction by, or entry of a plea of guilty or nolo contendere, in a court of competent and final jurisdiction for (a) any crime involving moral turpitude, (b) any felony offense, (c) any crime which is likely to have a material adverse impact on the business operations or financial or other condition of the City, or (d) any crime which has resulted in imprisonment; or
- 4. A material act of dishonesty, fraud, embezzlement, self-dealing, or other act of moral turpitude; or
- 5. A material breach of confidentiality; or
- 6. Loss of any professional license or other certification required by state or local law to perform the duties of the position of Inspector General.
- 7. Two (2) consecutive annual performance evaluations with an overall rating of less than fully effective ratings.
- H.<u>I.</u> Create a form for Commissioners to use in providing annual comments, observations and assessments to the City Administrator regarding the Inspector General's job performance. Each Commissioner shall complete the form individually and submit his or her completed form to the City Administrator confidentially. Regularly evaluate the sufficiency and performance of legal counsel.
  - 1. The Commission shall develop and implement a performance evaluation process to assess the performance of its outside counsel. Metrics to be evaluated shall include, but are not limited to: analytical abilities, legal research/writing, public speaking, professionalism, time management, productivity, and subject matter expertise/knowledge of the law. Areas of subject matter expertise shall include, but are not limited to, if applicable: understanding of the Brown Act/Sunshine Act and parliamentarian rules, public employment law, and/or policing

- policies/practices and police accountability.
- 2. <u>Performance evaluations of outside counsel shall occur regularly, but no less</u> frequently than once each calendar year.
- 3. The Commission shall report to the City Council regarding the performance evaluation of outside counsel.
- 4. If the Commission creates a staff attorney position through the Civil Service Board, in accordance with Charter sections 604(b)(12) and 604(e)(7), the Commission shall conduct performance evaluations in accordance applicable personnel rules and labor agreements.
- <u>L.J.</u> Request that the City Attorney submit <u>semi</u>annual reports to the Commission and to City Council which shall include a listing and summary of:
  - 1. To the extent permitted by applicable law, the discipline decisions that were appealed to arbitration;
  - 2. Arbitration decisions or other related results;
  - 3. The ways in which it has supported the police discipline process; and
  - 4. Significant recent developments in police discipline.

The City Attorney's <u>semi</u>annual reports shall not disclose any information in violation of state and local law regarding the confidentiality of personnel records, including but not limited to California Penal Code section 832.7.

- J.K. Provide policy guidelines input to the Agency Director for assistance in determining case prioritization.
- K.L. Make available on its website, to the extent permitted by law:
  - 1. The Commission's annual report;
  - 2. The Chief's annual report;
  - 3. The Agency's reports;
  - 4. The Agency Director's monthly reports; and
  - 5. The Inspector General's annual report. OIG's reports, and
  - 6. Access to the City's public records portal

No information shall be distributed in any form, including but not limiting to using any print media, or posted using any electronic media, in violation of state and local law regarding the confidentiality of personnel records or privilege, including but not limited to confidentiality of personnel records under California Penal Code section 832.7.

L.M. Direct the Agency to investigate a serious incident Serious Incident when requested by the Mayor, the City Administrator, and/or the City Council by an affirmative majority vote. This does not affect the Agency's ability to investigate any complaint of misconduct, whether public or not.

- M.N. Review the Agency's dismissal and/or administrative closure of all complaints of misconduct Misconduct involving Class I offenses, including any Agency investigative file regarding such complaints, and, in its discretion and by five (5) affirmative votes, direct the Agency to reopen the case and investigate the complaint. For purposes of this subsection, the definition of "Class I offenses" shall be the same as the definition of "Class I offenses" in the Department's Discipline Policy.
- N.O. Submit an annual, written report as required by Charter section 604(b)(9) to the Mayor, City Council and the public by May 30 of each year. In association with the Agency Director and in consultation with the Chief or the Chief's designee, establish rules and procedures for the mediation and resolution of complaints of misconduct. To the extent required by law, the City will provide the employee unions with notice of such proposed bylaws prior to implementation.
- O. Receive any and all reports prepared by the Community Policing Advisory Board (hereinafter referred to as "CPAB") and consider acting upon any of the CPAB's recommendations for promoting community policing efforts and developing solutions for promoting and sustaining a relationship of trust and cooperation between the Department and the community.
- P. Review and comment on the Department's policy and/or practice of publishing Department data sets and reports regarding various Department activities, submit its comments to the Chief, and request the Chief to consider its recommendations and respond to the comments in writing.
- Q. Solicit and consider input from members of the public regarding the quality of their interactions with the Agency, the OIG, and the Commission.
- R. Hold at least two public hearings each calendar year to discuss potential amendments to update the Commission's rules of procedure and to ensure compliance with section 2.45.040. The Department, through the City Administrator or his or her designee, shall report to the Commission on issues identified by the Commission through the Commission's Chair. The City Administrator, or his or her designee, shall attend in person unless impracticable, and shall be prepared to discuss and answer questions regarding the issues identified by the Commission.
- S. On behalf of the City of Oakland, have the authority to bind the City by written contract, as described in Oakland Municipal Code Chapter 2.04, for such professional, technical or scientific services as are necessary to fulfill its Charter duties. No Commission member may participate in a vote to approve a contract until he or she completes prior to completing the contract training described in section 2.45.190 N, such training to be provided by City Administration within sixty (60) days of final passage of this section 2.45.070 S. and, thereafter, as prescribed by section 2.45.190 N.

Failure to complete contract training before participating Participating in a vote to approve a contract without completing contract training, and/or failure failing to adhere to the requirements, procedures and policies set forth in Chapter 2.04 of the Oakland Municipal Code, may be considered "gross misconduct in office" for purposes of Charter section 604(c)(10).

The Council recognizes and acknowledges that the City may need the cooperation and assistance of Commission members to address contract disputes that arise in connection with contracts that the Commission approves during the tenure of such Commissioners' service as a regular or alternate member on the Commission. Each Commissioner shall have the responsibility and duty to cooperate and provide assistance to the City to address contract disputes that arise in connection with contracts that the Commission approves during his/her tenure as a regular or alternate member of the Commission.

T. No Commissioner shall interfere with an open Agency investigation or any other administrative investigation of an Officer, except in accordance with its functions and duties as explicitly set forth in section 604 of the Charter and this Chapter.

### 2.45.075 Serious incidents Incidents.

Within one hundred and eighty (180) days after the effective date of this Chapter 2.45, the The City Administrator or their designee shall ensure establish the Department establishes and maintains a protocol for notifying the Commission, the Agency Director and the Inspector General of serious incidents Serious Incidents within forty-eight (48) hours of the Chief knowing or having a reasonable suspicion that a serious incident Serious Incident has occurred, or knowing of an allegation that a Serious Incident has occurred. For purposes of this subsection, "Reasonable Suspicion" shall mean that, from the totality of the circumstances, there is a specific, articulable, and objective basis for suspecting personnel of criminal activity. There must be specific facts beyond the mere allegation of criminal misconduct. The City Administrator or her or his designee shall also provide a confidential status report to the Chair of the Commission, the Agency Director and the Inspector General within ten (10) calendar days of the date on which the serious incident Serious Incident occurred, and a second confidential status report to the Chair of the Commission, the Agency Director and the Inspector General within forty-five (45) calendar days of the date on which the serious incident occurred. The City Administrator or her or his designee shall also brief the Commission Chair, the Agency Director and the Inspector General at least once a month regarding allegations of all serious incidents Serious Incidents under investigation.

#### 2.45.080 Access to documents

- A. The Commission shall have access to Department files and records, including personnel files, in accordance with Charter Section 604(f)(2). Commission requests for Department records shall be submitted in writing to the Captain of Internal Affairs and/or the Chief.

  The Department shall be responsible for responding to Commission requests for Department records in accordance with Charter section 604(f)(2).
- A.B. Subject to applicable law, the Commission shall have access to all Agency and Department files and records, with the exception of personnel records, and to all files and records of other City offices, departments or agencies that are relevant and necessary to the performance of its duties, with the exception of personnel records. Requests for access to files and records under this subsection shall be made by a majority vote of the Commission, which shall articulate a reasonable nexus to one or more of the Commission's powers and duties enumerated in Charter Section 604(b).

- C. Subject to applicable law, the Commission shall have access to all Department files and records, with the exception of personnel records, and to all files and records of other City departments and agencies that are relevant to a <u>serious incident Serious Incident</u>. Notwithstanding the foregoing, the Commission shall have access to the personnel records necessary to perform its duties described in City Charter section 604(g)(3) and in section 2.45.070 M. of this Chapter of the Oakland Municipal Code.
- D. The Commission shall have access files and records, including personnel records, necessary to perform its duty to review the Agency's closure of certain use-of-force, sexual misconduct, and untruthfulness investigations pursuant to Charter section 604(g)(3).
- E. The Commission shall have access files and records, including personnel records, necessary to perform its duty to review the Agency's dismissal and/or administrative closure of all complaints of Misconduct involving Class I offenses pursuant to section 2.45.070(M) of this Chapter.
- C.F. The Discipline Committees shall have access to all files, including personnel records, that are included in the Chief's and Agency's submissions, as described in City Charter section 604(g)(2) and in this Chapter 2.45.
- D. The Inspector General shall have access to all files, including personnel records, that are necessary to perform his or her duties described in this Chapter 2.45.
- E. The Commission and the OIG shall follow Department policies and procedures regarding the release of videotape and audio tape recordings of alleged Class 1 violations committed by police officers.
- F.G. To the extent possible, any confidential documents, files and records shall be made available to the Commissioners, the Inspector General and the Discipline Committees in electronic format on a secure server. Each individual who has access to this server shall have his or her their own password. Each page of any printed copies of confidential documents, records or files shall bear a watermark consisting of the name of the individual for whom the printed copies are made. All such copies must be stored in a secure place, and must be shredded when no longer needed. Upon expiration of his or her their term, a Commissioner must return to the City any and all copies of confidential materials that have not been shredded.

# 2.45.090 Meetings.

In conducting its meetings, the Commission shall comply with all requirements of the Brown Act, California Government Code section54950, et seq., and Article II of Chapter 2.20 of the Oakland Municipal Code.

A. Consistent with City Charter section 604(d)(1), the Commission shall meet at least twice each month at an established time and place suitable to its purpose. Such meetings shall be designated regular meetings and shall be held at City Hall. If the Commission determines, by a majority vote of those present at a regular meeting, that a second regular meeting in that month is not necessary, it shall provide public notice of the meeting

- cancellation as required by all applicable State and local laws. Video recordings of all open sessions of Commission meetings shall be aired on KTOP-TV10. The Commission shall work with City Administration to facilitate public participation via internet platforms such as Zoom. The Commission shall report out to the public regarding the progress made in this regard at least quarterly until such remote access is established.
- В. Consistent with City Charter section 604(d)(1), at least twice each calendar year, the Commission shall hold one (1) of its regularly scheduled meetings at a location outside of City Hall. These offsite meetings shall be designated special meetings subject to the ten-day agenda notice requirement for purposes of Article II of Chapter 2.20 of the Oakland Municipal Code and shall include an agenda item titled "community roundtable," or something similar. The purpose of the community roundtable agenda item shall be to solicit community testimony and other input in discussions regarding community policing, building trust between the community and the Department, and other similar and relevant subjects as determined by the Commission. The Commission shall consider inviting to each roundtable individuals and groups familiar with the issues involved in building and maintaining trust between the Department and the community, including but not limited to representatives from the Department, members of faith-based groups, youth groups, advocacy groups, residents of neighborhoods that experience the most frequent contact with the Department and, to the extent practicable, formerly incarcerated members of the community.
- C. "Final Actions," as defined by state and local open meeting laws, taken by the Commission in closed session shall be publicly reported with the vote or abstention on that action of every member present. Closed sessions that are scheduled in conjunction with regular Commission meetings shall be held at the end of Commission meetings, prior to open forum and adjournment, unless holding closed session earlier is necessary to accommodate attendance by a person other than a Commissioner, Commission staff, or the Commission's outside counsel.

#### 2.45.110 Civilian Inspector General.

- A. Within one (1) year of the City Council's confirmation of the first group of Commissioners and alternates, the Commission, with the assistance of the Human Resources Management Department and in accordance with the City's Civil Service Rules, shall prepare a job description and list of required qualifications for the position of civilian Inspector General. After all required approvals have been obtained for adding this position to the City's Classification Plan (as defined by the City's Civil Service Rules), the Commission, with the assistance of the City Administrator shall be responsible for hiring the first and all subsequent civilian Inspectors General. The Inspector General shall be subject to a background check as described in section 2.45.060, above, before hiring except that the results of the background check shall be submitted only to the Commission.
- B. Within ninety (90) days of his or her appointment, the Inspector General shall, at a minimum, receive the training described in City Charter section 604(c)(9) and in section 2.45.190 A. through F. of this Chapter 2.45. The Commission may propose any additional training it deems necessary for the Inspector General to perform the functions and duties of the OIG.

- C. The Inspector General shall report to the Commission, and may only be removed according to the City's Civil Service Rules and any applicable memorandum of understanding between the City and a union.
- D. The Inspector General shall be responsible for the day to-day operations of the OIG, including but not limited to the supervision and direction of all OIG staff.
- E. The Inspector General shall be permitted to attend, as an observer, Executive Force Review Board, Force Review Board, and, to the extent permitted by law, Skelly hearings if he or she chooses to do so. The Inspector General shall not have any decision making authority regarding the specific cases being heard, and shall maintain the confidentiality of the hearings as required by law. The Inspector General shall not be permitted to attend any Executive Force Review Board, Force Review Board, or Skelly hearing until he or she has completed the training identified in section 2.45.190 C.

# 2.45.120 Functions and duties of the Office of Inspector General.

The Commission shall advise the OIG of its priorities and the functions and duties the Commission establishes for the Office of Inspector General, which shall include, without limitation:

- A. Preparing an annual report, summarizing the results of the annual reviews of:
  - 1. The Department's processes and procedures for investigating alleged Misconduct;
  - 2. The Department's processes and procedures for determining the appropriate level of discipline for sustained findings of misconduct;
  - 3. The Agency's processes and procedures for investigating alleged Misconduct;
  - 4. The Agency's processes and procedures for determining the appropriate level of discipline for sustained findings of misconduct;
  - 5. Trends and patterns regarding Department training and education, and the Department's use of any early warning system(s);
  - 6. Training and/or policy issues that arise during the investigations of complaints; and
  - 7. Trends and patterns regarding use of force and Department sworn employee-involved shootings.

This annual report shall be presented to the Commission, the Mayor, the City Council's Public Safety Committee, the City Council and to the Chief and shall include, where appropriate, recommendations for changes in the processes and procedures that were reviewed.

B. Monitoring and evaluating, on at least an annual basis, the number and percentage of sworn officers who have received in service training on profiling and implicit bias, procedural justice, de escalation, diplomacy, situational problem solving, and work-related stress management, and make recommendations, as appropriate, to the Commission regarding changes to the Department's training programs.

- C. Developing and presenting a plan to the Commission to measure the performance of each element of the Department's discipline process for sworn Department employees.
- D. Completing all audits or reviews requested by the Mayor, the City Administrator, and/or the City Council by an affirmative majority vote. The Inspector General shall report all findings to the office that requested the audit or review.
- E. Monitoring, evaluating, and making recommendations regarding the Department's recruitment and hiring practices for sworn personnel.
- F. Monitoring, evaluating, and making recommendations regarding the Department's policies and procedures as requested by the Commission in furtherance of its duties under City Charter section 604(b)(4), (5) and (6).
- G. Monitoring, evaluating, and making recommendations regarding the Department's risk management practices.
- H. Any reports, plans, audits, reviews and recommendations generated by the OIG shall not disclose information in violation of state and local law regarding the confidentiality of personnel records, including but not limited to California Penal Code section 832.7.

#### 2.45.130 Establishment of the Establishing Discipline Committees.

A separate Discipline Committee will be established for each Department sworn employee Officer discipline or termination case. The Chairperson of the Commission Chair shall appoint three (3) Commission members to serve on a Discipline Committee and shall designate one (1) of these three (3) Commission members as the Committee's chair Chairperson. The Discipline Committees shall decide any dispute between the Agency and the Chief regarding the proposed or final findings or proposed or final level of discipline to be imposed on a subject officer Subject Officer.

- A. No Discipline Committee established by the Commission shall decide any dispute between the Chief and the Agency, as directed by section 604(g) of the City Charter, until each member of the Discipline Committee has completed: (1) orientation regarding Department operations, policies and procedures, including but not limited to discipline procedures for Misconduct, and (2) the training described in section 2.45.190 A. through F.
- B. Membership in the Discipline Committees shall rotate for each Department sworn employee Officer discipline or termination case, as determined by the Chairperson of the Commission Chair.
- C. <u>All Commissioners</u>, including Alternate Commissioners, who have satisfied the training requirements, may serve as Discipline Committee members.
- D. Any Commissioner with a conflict of interest regarding a particular case, shall recuse themselves as appropriate from serving on a Discipline Committee. The following are examples of potential Commissioner conflicts: a personal relationship with an individual involved in the case, participation in a discipline meeting in which the case was discussed, participation in a formal review of a case, such as Force Review Board.

### **2.45.140** Discipline.

In accordance with section 604(g)(4) of the City Charter, all Department sworn employees Officers shall be afforded their due process and statutory rights, including Skelly rights, as follows:

- A. With respect to misconduct Misconduct that is given a Class I designation pursuant to the Department's Discipline Policy, the Chief and the Agency Director shall include probative video and/or audio recordings videotape and/or audiotape from their respective investigations in their submissions to the Discipline Committee pursuant to City Charter section 604(g)(2). The Discipline Committee shall have the authority to require the Chief and the Agency Director to provide any additional videotape, audiotape recordings, and/or documents (including without limitation any existing transcripts of subject officer Subject Officer or witness interviews) from the Agency's and the Department's investigation files that it deems relevant to its deliberations, and shall also have the authority to require the Chief and the Agency Director, or their non-attorney designees, to appear before the Discipline Committee to present their findings and recommendations and to answer questions.
- B. The record submitted to the Discipline Committee by the Chief regarding any misconduct Misconduct shall include the subject officer's Subject Officer's history of discipline for the previous five (5) years. All documents submitted to the Discipline Committee by either the Agency Director or the Chief shall not include any redactions unless such redactions are required by law.
- C. After the investigation of a complaint has been completed and a decision has been made regarding the proposed findings and the proposed level of discipline (hereinafter referred to as the "proposed discipline"), either by agreement between the Chief and the Agency or by decision of the Discipline Committee, the Chief shall send a notice of intent to impose discipline or a notice of intent to terminate to the subject officer Subject Officer. Consistent with City policy and applicable law, the Department shall offer the subject officer Subject Officer a Skelly hearing to be conducted by an assigned Skelly officer. After completion of the Skelly hearing, the Skelly officer shall issue his or her a report which shall include his or her a recommendation regarding whether the proposed discipline should be affirmed or modified in any way.
- D. The Skelly report shall be submitted to the Chief and to the Agency Director if the Chief and the Agency Director agreed on the Proposed Discipline. The Chief and the Agency Director shall consider the Skelly report and consult with each other regarding the final set of findings and level of discipline to be imposed (hereinafter referred to as "final discipline").
  - 1. If the Chief and the Agency Director agree on the final discipline, the Chief shall send a notice of discipline or notice of termination to the <u>subject officer Subject Officer</u>.
  - 2. If the Chief and the Agency Director do not agree on the final discipline, the Skelly report shall be submitted to the Discipline Committee which shall decide the final discipline based solely on the record reviewed and considered by the Skelly Officer (which shall include the notice of intent to discipline or terminate with all attachments). The Discipline Committee shall also have the authority to require the

Chief and the Agency Director, or their non-attorney designees, to appear before the Discipline Committee to present their recommendations and to answer questions. After determining the final discipline, the Discipline Committee shall direct the Chief to send a notice of discipline or notice of termination to the subject officer Subject Officer.

- E. The Skelly report shall be submitted to the Discipline Committee if the Discipline Committee decided the proposed discipline. The Skelly report shall also be submitted to the Chief and the Agency Director. The Discipline Committee shall consider the Skelly report in deciding the final discipline. After such determination, the Discipline Committee shall direct the Chief to send a notice of discipline or notice of termination to the subject officer Subject Officer.
- F. After the final discipline has been determined by either the agreement of the Agency Director and the Chief, or by the Discipline Committee, and to the greatest extent permitted by law, the complainant(s) shall be informed of the disposition of the complaint.
- G. The Discipline Committee shall maintain the confidentiality of all personnel and/or privileged information as required by State and local law. After the Discipline Committee has concluded its deliberations regarding the Proposed Discipline and/or the final discipline, it shall return all records and information it received (if not received electronically) to the party from which it received such records and information. Members of the Discipline Committee shall not retain copies of the records they receive from the Chief and the Agency, nor shall they publicly comment about, or discuss any personnel matter with anyone, including another member of the Discipline Committee, outside of Discipline Committee meetings, except as required by a valid subpoena. This subsection G. shall not preclude any member of a Discipline Committee from participating in any grievance procedure, including without limitation testifying in an appeal before the Civil Service Board or an arbitration or other type of administrative hearing.
- H. The <u>subject officer Subject Officer</u> may appeal the imposition of discipline or termination to the Civil Service Board. In addition, the <u>subject officer Subject Officer</u> may grieve the imposition of discipline or termination as prescribed in a collective bargaining agreement.

### 2.45.150 Establishment of other Establishing additional committees.

The Commission may establish either an ad hoc or standing sommittee by majority vote of the Commission. Membership on a Committee shall be proposed by the Chair and ratified by a majority vote of the Commission.

The Commission must obtain City Council approval prior to the creation of any standing committee <u>only if the committee will require additional resources</u>. A proposal to create a standing committee of the Commission must include information regarding the costs associated with staffing the standing committee, if any, and the costs of complying with noticing and reporting requirements resulting from its establishment. City Council approval shall not be required for creating temporary or ad hoc committees.

#### 2.45.160 Public statements of the Commission.

The Commission may authorize one <u>or more</u> of its members to issue statements to the public regarding the Commission's official business, to the extent such business is not confidential or privileged under State or local law only after the statement has been approved by an affirmative vote of not less than four (4) votes in a public meeting. Commissioners may publicly discuss their roles as Commissioners and the Commission's public and official business for the purpose of educating the community provided they adhere to the notice requirements of the Brown Act and Oakland's Sunshine Ordinance.

# 2.45.170 Election of Chairperson Electing a Commission Chair and Vice-Chair.

At <u>The Commission shall elect a Commission Chair and Vice-Chair at</u> its first regular meeting, the members shall elect a Chairperson and a Vice-Chairperson. Beginning February 1, 2019, the members shall elect a Chairperson and a Vice-Chairperson at the first regular meeting of each calendar year, and as necessary to fill a vacancy.

#### 2.45.180 Staff assistance. Reserved

- A. Within two hundred and forty (240) days of the City Council's confirmation of the first group of Commissioners and alternates and on an ongoing basis as appropriate, the Commission shall provide the City Administrator with its proposal for the staff positions necessary to permit the Commission and the Agency to fulfill its functions and duties as set forth in this Chapter 2.45, Chapter 2.46, and as set forth in section 604 of the City Charter.
- B. Pursuant to City Charter section 604(e)(5) and, to the extent practicable, within one (1) week of the City Council's confirmation of the first group of Commissioners and alternates, the City Administrator shall assign an administrative staff person under her/his jurisdiction to provide administrative support to the Commission and to act as liaison between the Commission and the City Administrator's office.
- C. At a minimum, the City Council shall allocate the equivalent of an additional one-half (½) of a full-time administrative position (0.5 FTE) to the City budget for the purpose of providing adequate administrative support for the Commission.
- D. The full time equivalent non City Attorney legal advisor position assigned by the City Attorney after consultation with the Chair shall be divided into two (2) part time positions: a one-half (½) or two-thirds (½) time position with specific responsibilities for providing legal services to the Agency related to investigations and discipline, and a one-half (½) or one-third (⅓) time position as legal advisor to the Commission. The legal advisor to the Agency and the legal advisor to the Commission shall report to the Commission. Neither the legal advisor to the Agency nor the legal advisor to the Commission shall report to or be supervised by the City Attorney or any Deputy City Attorney. Pursuant to City Charter Section 401(6), the City Attorney shall act as counsel to the Agency and the Commission in any litigation brought against either in their official capacity and shall provide legal advice only upon request of the Commission.

# 2.45.190 Commissioner training.

A. Immediately upon appointment, each Commissioner and alternate shall familiarize

- themselves with City Charter section 604 and with Chapters 2.45 and 2.46 of the Oakland Municipal Code.
- B. Within the Commission's budget there shall be a line item for attendance at conferences offered by organizations such as the National Association for Civilian Oversight of Law Enforcement ("NACOLE").
- C. Ongoing or repeated failure to complete training within the timeframes proscribed by City Charter and/or this Section may constitute a substantial neglect of a Commissioner's duty.
- D. Each Commissioner and alternate shall complete the City's on-line training on workplace retaliation training at least once each calendar year. Commissioner and alternates shall compete the first such training within sixty days of appointment, or as soon thereafter as possible. The Public Ethics Commission shall request and receive an annual report in January of each year regarding the Commission's workplace retaliation training activity for the preceding calendar year.
- E. Within six (6) months of appointment, or as soon thereafter as possible and with the exception of the first group of Commissioners and alternates, each Commissioner and alternate shall receive training on:
  - A. Become familiar with City Charter section 604 and with Chapters 2.45 and 2.46 of the Oakland Municipal Code:
  - B.1. Receive training in basic principles of constitutional due process and administrative hearing procedures;
  - C.2. Receive training in the legal requirements for maintaining the confidentiality of personnel records and other confidential documents or information;
  - D.3. Receive briefing on the negotiated settlement agreement in the case of Delphine Allen, et al. v. City of Oakland, and all related court orders for so long as they remain in effect:
  - <u>E4.</u> Receive information regarding constitutional civil rights guaranteed to all citizens as such rights are affected by law enforcement;
  - F5. Receive training in the legal requirements of the California's Political Reform Act (Cal. Gov't Code section 81000, et seq.), Oakland's Conflict of Interest Code (Oakland Municipal Code Chapter 3.16), California's Brown Act (Cal. Gov't Code section 54950, et seq.), Oakland's Sunshine Ordinance (Oakland Municipal Code Chapter 2.20), and California's Public Records Act (Cal. Gov't Code section 6250, et seq.);
  - G.6. Receive training in open session in the legal requirements of California's Meyers Milias Brown Act (Cal. Gov't Code section 3500, et seq.) (MMBA), the Public Employment Relations Board's administration of the MMBA, the City's Memoranda of Understanding with the Oakland Police Officers' Association and other represented City employees, the City's Civil Service Board, and other relevant City personnel policies and procedures, which training shall be provided by the City Administrator or their designee(s) from Human Resources and/or Employee

# Relations and shall occur in open session; and

- H.7. Receive training in open session in the legal requirements of California's Public Safety Officers Procedural Bill of Rights Act (Cal. Gov't Code section 3300, et seq.), and other California Code sections pertaining to peace officers' rights, which training shall be provided by the Agency Director and/or their designees(s) and shall occur in open session; and
  - 8. City policies and procedures regarding Officer misconduct and discipline, including Relevant Department and CPRA policy and procedure.

The first group of Commissioners and alternates shall comply with the requirements of subsections A. through H. within twelve (12) months of their appointment.

- F. In addition, within twelve (12) months of appointment, or as soon thereafter as possible and with the exception of the first group of Commissioners and alternates, each Commissioner and alternate shall:
  - **L.1.** Receive the training and orientation specified by section 604(c)(9) of the City Charter;
  - J.2. Participate in a Department "ride-along" and attend a police academy curriculum designed for them by the Chief after consultation with the Commission. The curriculum shall be designed so that criminal background checks will not be required for attendance;
  - K.3. Complete the Department's implicit bias training, and crisis intervention training;
  - L.4. Complete Peace Officer Standards and Training (POST) Learning Domains 15 (Laws of Arrest) and 16 (Search and Seizure); and
  - M.5. Receive training regarding racial equity.

The first group of Commissioners and alternates shall comply with the requirements of subsections I. through M. within eighteen (18) months of their appointment.

The City Administrator shall assist the Commission in scheduling and facilitating all training and orientation required by this Section and by section 604 of the City Charter. Within the Commission's budget there shall be a line item for attendance at conferences offered by organizations such as the National Association for Civilian Oversight of Law Enforcement ("NACOLE").

- N.6. Receive training on the City's public contracting requirements, policies and procedures for the purchase of professional, technical, and/or scientific services before the Commissioner casts a vote on any such contract, notwithstanding the sixmonth time frame provided for training in this Section 2.45.190 and in accord with Section 2.45.070, which provides that Commissioners must receive training on public contracting before the Commissioner votes on such contracts and that failure to do so constitutes gross misconduct in office and grounds for removal.
- G. The City Administrator shall assist the Commission in scheduling and facilitating all training and orientation required by this Section and by Charter section 604. Within

the Commission's budget there shall be a line item for attendance at conferences offered by organizations such as the National Association for Civilian Oversight of Law Enforcement ("NACOLE").

# 2.45.200 Hearings.

It shall be the sole and exclusive responsibility of the Commission to determine the order and conduct of any public hearing, consistent with applicable law.

### 2.45.210. Authority of Public Ethics Commission.

If either the Commissioner Commission or the Inspector General does not receive the files and records requested pursuant to section 604 of the City Charter or pursuant to this Chapter 2.45 within fifteen (15) business days of its request, the Public Ethics Commission shall have the authority to investigate allegations that the head of the offending City department or agency failed to provide the requested files or records as required by section 604 of the City Charter or this Chapter 2.45. Such requirements shall be subject to enforcement by the City in the same manner as violations of Chapter 2.25 of the Oakland Municipal Code.

## 2.45.220 Reporting to City Council. Administrative hearing upon removal of Chief

The Commission shall submit its first annual, written report to the Mayor, City Council and the public within eighteen (18) months of the City Council's confirmation of the first group of Commissioners and alternates. The Commission's subsequent reports shall be submitted annually on or near the anniversary of that date.

Upon removal of the Chief from office, for any reason by any authority within the City, the Chief shall be entitled to an administrative appeal in accordance with California Government Code section 3304(c). Removal for the purposes of this section shall include any action that constitutes removal under the Code, including but not limited to termination.

The Chief shall have ten calendar days from service of the notice of the action constituting removal to request an administrative appeal. The request for appeal much be in writing and must be directed to, at a minimum, the Commission, the Mayor, and the City Attorney.

# The administrative appeal procedure shall be as follows:

The City will retain an independent hearing officer, the cost of which shall be borne by the City. The hearing officer's assessment of the removal and findings of fact related to the same shall serve as a non-binding recommendation to the City. The hearing officer shall receive evidence solely through records, sworn declarations and argument. The parties' arguments shall be oral, except that either party may also elect to submit a closing brief following the presentation of evidence. Any evidence introduced in a closing brief not previously introduced or submitted to the arbitrator will not be considered. Closing briefs shall be submitted within twenty (30) calendar days of the close of the hearing. The hearing officer will not consider briefs submitted after the deadline. The hearing officer will finalize the evidentiary record and submit a written report rendering a non-binding recommendation to the City and, as necessary to make such recommendation, make

underlying findings of fact, about the removal of the Chief. whether or not the removal decision was supported by just cause.

The hearing officer shall submit the report within thirty (30) calendar days of the close of the hearing; unless either party timely submits a closing brief, in which case the record shall be finalized and the complete report shall be delivered within sixty (60) calendar days after the close of the hearing.

The Hearing Officer shall provide the following materials to the Removing Authorities for their consideration, which shall constitute the official hearing record: (1) A summation page delineating the name of the Hearing; any and all issues set forth by the Parties during the administrative appeal hearing; a brief summary of the written report; (2) the complete written report rendering all findings and recommendations; (3) any documentary evidence, and any written briefs submitted; and (4) the cassette tape(s) of the hearing.

The hearing shall be audio-recorded by the City. Copies of the recording will be available to the appellant, upon written request, for no charge.

The hearing shall be closed to the public. The hearing officer's report and all other related or accompanying documents and materials shall remain confidential to the extent required by law.

# **Chapter 2.46 COMMUNITY POLICE REVIEW AGENCY**

#### 2.46.010 Definitions.

The following words and phrases whenever used in this Chapter shall be construed as defined in this Section:

"Agency" shall mean the Community Police Review Agency.

"Commission" shall mean the Oakland Police Commission. "Department" shall mean the Oakland Police Department.

"Misconduct" shall mean both a Department sworn employee's an Officer's affirmative act that violates, and/or his or her a failure to act in violation of, the Department's policies, procedures or directives, including without limitation the Department's Manual of Rules.

"Officer" shall mean any sworn individual employed by the Department.

"Subject Officer" shall mean the Department sworn employee Officer who is the subject of a complaint of alleged Misconduct.

# 2.46.020 Creation.

Oakland City Charter section 604 has established the Community Police Review Agency. It is in the public interest to facilitate the Agency's receipt of public complaints regarding alleged misconduct Misconduct. Thus, some of the Agency staff should be located in a street-level or ground-floor, visible office that is accessible by public transportation. The Commission, in

consultation with the Agency Director, shall determine the number of existing Agency staff who would work at such a location. Hours of operation for this location shall be clearly posted on the office door and inside the office. The address of this office location, together with hours of operation and a telephone number shall be posted on the City's website and on the Agency's website.

#### 2.46.030 Functions and duties.

In addition to the powers and duties prescribed in section 604 of the Oakland City Charter, the Agency's functions and duties are as follows:

- A. Use the same complaint form as used by the Department in receiving all public complaints concerning alleged <u>misconduct</u> <u>Misconduct</u>, including complaints from Department non-sworn employees. All complaints, wherever filed, shall <u>be indicate</u> date-stamped of receipt and <u>numbered sequentially be assigned an internally generated case number.</u> A copy of the numbered and date-stamped complaint shall be provided to the complainant <u>whenever possible</u> and to the Department's Internal Affairs Division within one (1) business day of receipt.
- B. Make complaint forms available to the public by posting the forms and information about the complaint process on the Agency's website and by accepting the online filing of complaints and attachments via the Agency's website, and by making information about the complaint process available at other public locations to be determined by the Agency Director.
- C. Ensure that all investigators receive any necessary training in conducting fair and impartial investigations.
- D. Request the Commission to issue a subpoena, in accordance with City Charter section 604(b)(3), to compel a subject officer Subject Officer and any other sworn employee of the Department Officer to fully cooperate with an Agency investigation. The Chief shall order all Department sworn employees Officers subject to any subpoena issued by the Commission to comply with all requirements of the subpoena.
- E. Videotape record the interviews of all Subject Officers who are alleged to have committed a Class I offense. For purposes of this subsection, the definition of "Class I offense" shall be the same as the definition of "Class I offense" in the Department's Discipline Policy.
- F. Request, without requiring, that the complainant(s) and witnesses of Class I allegations agree to be audiotaped or videotaped if, in the Agency's discretion, its investigation would benefit from such taping.
- G. In consultation with and upon the approval of the Commission, establish rules and procedures for the operation of its business including, but not limited to, procedures for the intake of complaints.
- H. No less than At least twice a each calendar year and as permitted by applicable law, issue submit a report to the Public Safety Committee which shall include the following information:
  - 1. The number of complaints submitted to the Agency together with a brief description

- of the nature of the complaints and the identification of the Council District from which the complaint originated;
- 2. The demographic profiles of the complainants to the extent that information exists or is voluntarily provided by the complainants;
- 3. The number of the Agency's pending investigations, and the types of Misconduct that is being investigated;
- 4. The number of investigations completed by the Agency, the results of the investigations, and the amount of time number of days spent on the investigations;
- 5. The number of Department sworn employees for Officers whom sustained findings of misconduct Misconduct were made and the level of discipline proposed;
- 6. The number of closed investigations which did not result in sustained findings and/or discipline of the subject officer Subject Officer;
- 7. The number of cases referred to mediation;
- 8. The number of cases in which the Agency failed to meet (a) the one-hundred-and-eighty-day (180) goal specified by City Charter section 604(f)(3), and/or (b) the deadline specified by California Government Code section 3304; and
- 9. The number of times a Department employee failed to comply with the Agency's request for an interview or for the production of documents, and the number of times a Department sworn employee an Officer failed to comply with a valid subpoena, and whether discipline was imposed for any such non-compliance.

#### 2.46.040 Agency Director.

The Agency Director shall report to the Commission and shall be responsible for the day-to-day operations of the Agency. The Agency Director's job responsibilities shall include, but not be limited to, the following:

- A. Identifying the staff positions, in addition to the position of Investigator, necessary to perform the Agency's functions and duties;
- B. Assigning complaints to investigators, consulting with investigators regarding, and monitoring the progress of, their investigations;
- C. Monitoring the workload of all Agency staff;
- D. Reporting to the Commission once a month regarding the Agency's pending cases. The following information shall be included in the Agency Director's monthly written report:
  - 1. The case number;
  - 2. The name of the complainant;
  - 3. The initials of the investigator assigned to investigate the complaint;
  - 4. The date the complaint was filed with the Agency and the date the complaint was filed with the Department's Internal Affairs Division;
  - 5. The date by which the investigation must be completed if the Agency is to meet the

- one-hundred-and-eighty-day (180) goal specified by City Charter section 604(f)(3);
- 6. The deadline by which the investigation must be completed, as specified by California Government Code section 3304;
- 7. The date of the incident that is the subject of the complaint; and
- 8. If City Charter section 604(f)(1) requires the Agency to investigate the complaint, whether the complaint involves uses of force, in- custody deaths, profiling based on any of the protected characteristics identified by federal, state, or local law, and First Amendment assemblies. If City Charter section 604(f)(1) does not require the Agency to investigate the complaint, a brief, general description of the type of complaint. This brief, general description must be similar in length and generality to the description of the types of complaints the Agency is required to investigate, as stated in City Charter section 604(f)(1); and
- 9. The number of times the Department and/or a Department employee refused to comply with a written request for information, and the number of times a Department sworn employee an Officer refused to comply with a valid subpoena.
- E. Conducting annual job performance evaluations of all Agency staff;
- F. Responding to questions and issues raised by the public, as permitted by applicable law; and
- G. Preparing a proposed budget for the Agency. The proposed budget shall be delivered to the Commission by February 1 of each year. In addition to submitting the Agency's proposed budget to the Commission, the Agency Director may submit the proposed budget directly to the Mayor and the City Administrator by the earlier of April 1 of each year or such other date as set by the Mayor. Consistent with the Agency Director's authority to organize and reorganize the Agency and their designation as a department head under Charter section 604(e)(6), the Commission may not direct or require the transfer, deletion, or other alteration of funds and staff positions that the City Council ultimately budgets to the Agency.
- G.H. Any other duties <u>assigned by the Commission</u>, consistent with the Agency's powers and duties as described in section 604 of the City Charter and subject to any constraints imposed by the Agency's budget.

## 2.46.050 Background checks.

In accordance with federal and state law and consistent with section 604(e)(7) of the City Charter, background checks shall be performed on all new Agency Complaint Investigators Agency staff and on the Agency Director, before hiring. The City Administrator's Office shall retain an outside person or entity to perform these background checks, which shall include:

- A. Verification of educational and employment background, and any other information that may be verified by a public records search; and
- B. Results of a Criminal Records Search. The results of the background checks may be used solely for the purpose of evaluating the candidates for the Agency Director and for

Agency Complaint Investigator. The results of any background checks of candidates for the position of Agency Director shall be submitted only to the Commission. The results of any background checks of candidates for the position of Agency Complaint Investigatorstaff positions shall be submitted only to the Agency Director.

#### 2.46.060 Mediation Program.

Upon the agreement of the Chief, the Agency Director, the complainant(s) and the subject officer Subject Officer(s), the Agency Director shall appoint a qualified mediator with at least five (5) years of experience in mediating employment or other relevant disputes, from a conflict resolution company or association that employs mediators, to mediate a final resolution of the complaint in accordance with the Commission's established rules and procedures. The Chief and Agency Director shall agree upon: (1) types of cases that can be referred to mediation; (2) guidelines regarding the process, including but not limited to, confidentiality and agreement of the parties to participate. Any Commissioner, City employee, or former Department sworn officer shall Officer not be appointed mediator. Both the Chief and the Agency Director must approve of any settlement offer before it is proposed to the subject officer Subject Officer and/or before any such offer is accepted.

### 2.46.070 Authority of Public Ethics Commission.

If the Agency does not receive the files and records requested pursuant to section 604 of the City Charter or pursuant to this Chapter 2.45 within fifteen (15) business days of its request, the Public Ethics Commission shall have the authority to investigate allegations that the head of the offending City department or agency failed to provide the requested files or records to the Agency as required by section 604 of the City Charter or this Chapter 2.46. Such requirements shall be subject to enforcement by the City in the same manner as violations of Chapter 2.25 of the Oakland Municipal Code.

**SECTION 2.** Chapter 2.47 (Office of Inspector General) of the Oakland Municipal Code is hereby added as follows (section numbers and titles are indicated in bold type; additions are indicated by <u>underscoring</u>).

# **Chapter 2.47 OFFICE OF INSPECTOR GENERAL**

### **2.47.010 Definitions**

The following words and phrases whenever used in this chapter shall be construed as defined in this section:

"OIG" shall mean the Office of Inspector General.

"Commission" shall mean the Oakland Police Commission.

"Department" shall mean the Oakland Police Department.

"Inspector General" shall mean the Director of the OIG.

#### **2.47.020 Creation**

Oakland City Charter Section 604 has established the Office of Inspector General.

- A. The city shall allocate a sufficient budget for the OIG to perform its functions and duties.
- B. All OIG staff shall be civil service employees in accordance with section 604(e)(7) and article IX of the Charter.
- C. The Inspector General shall be subject to a background check as described in section 2.45.060, above, before hiring except that the results of the background check shall be submitted only to the Commission.
- D. Any reports, plans, audits, reviews and recommendations generated by the OIG shall not disclose information in violation of state and local law regarding confidentiality or privilege, including but not limited to California Penal Code section 832.7.

#### 2.47.030 Functions and duties.

<u>In addition to the powers and duties prescribed in section 604 of the Oakland City Charter, the OIG's functions and duties are as follows:</u>

- A. Conducting any audit or review of the Department necessary to assess the Department's performance and adherence to constitutional policing practices, and any audit or review of the Department's policies and procedures, including any pattern of non-compliance with the foregoing, as necessary or helpful for the Commission to fulfill its duties under City Charter section 604(b)(4), (5) and (6).
- B. Preparing a biennial report, summarizing the results of the biennial reviews of:
  - 1. The Department's processes and procedures for investigating alleged Misconduct;
  - 2. The Department's processes and procedures for determining the appropriate level of discipline for sustained findings of Misconduct;
  - 3. The Agency's processes and procedures for investigating alleged Misconduct;
  - 4. The Agency's processes and procedures for determining the appropriate level of discipline for sustained findings of Misconduct;
  - 5. Trends and patterns regarding Department training and education, and the Department's use of any early warning system(s);
  - 6. Training and/or policy issues that arise during the review of completed investigations of complaints; and
  - 7. Trends and patterns regarding use of force and Officer-involved shootings.

- This biennial report shall be presented to the Commission, the Mayor, the City Council's Public Safety Committee, the City Council and to the Chief and shall include, where appropriate, recommendations for changes in the processes and procedures that were reviewed.
- C. Monitoring and evaluating, on at least an annual basis, the number and percentage of Officers who have received in-service training on profiling and implicit bias, procedural justice, de-escalation, diplomacy, situational problem-solving, and work-related stress management, and make recommendations, as appropriate, to the Commission regarding changes to the Department's training programs.
- D. Developing and presenting a plan to the Commission to measure the performance of each element of the Department's discipline process for Officers.
- F. Monitoring, evaluating, and making recommendations regarding the Department's recruitment and hiring practices for Officers.
- G. Monitoring, evaluating, and making recommendations regarding the Department's policies and procedures as requested by the Commission in furtherance of its duties under City Charter section 604(b)(4), (5) and (6).
- H. Monitoring, evaluating, and making recommendations regarding the Department's risk management practices.

### 2.47.040 Civilian Inspector General.

The Inspector General's job responsibilities shall include, but not be limited to, the following:

- A. Managing all OIG audits, evaluations, inspections and reviews. Subject to Charter Section 604(f)(5), the Inspector General shall have sole discretion in deciding whether and how to conduct any OIG audit, evaluation, inspection or review, including decisions regarding timing, methodology, findings, recommendations, and reporting. In considering requests for audits, evaluations, inspections or reviews, including requests from the Mayor, City Administrator, or City Council, the Inspector General shall take into consideration the OIG's priorities, resources, and available funding.
- B. Completing the training described in City Charter section 604(c)(9) and in section 2.45.190 A through F of this Chapter 2.45 within ninety (90) days of taking office.
- C. Overseeing the day-to-day operations of the OIG, including but not limited to the supervision and direction of all OIG staff. Subject to any duty to meet and confer with an affected union, the Inspector General shall have sole discretion in setting the operating procedures for the OIG.
- D. Reporting quarterly to the Police Commission at a public meeting on recently completed, pending, and upcoming audits, evaluations, inspections or reviews. The Inspector General may, upon mutual agreement between the Inspector General and the Police Commission, report more frequently.

- E. Observing, or having a designee observe, Executive Force Review Boards, Force Review Boards, and, to the extent permitted by law, Skelly hearings. Attendance at such events by the OIG shall be at the Inspector General's discretion. The Inspector General shall not have any decision-making authority regarding the specific cases being heard and shall maintain the confidentiality of the hearings as required by law. The Inspector General shall not be permitted to attend any Executive Force Review Board, Force Review Board, or Skelly hearing until they have completed the training identified in section 2.45.190 C.
- F. Preparing a proposed budget for the OIG. The proposed budget shall be delivered to the Commission by February 1 of each year. In addition to submitting the OIG's proposed budget to the Commission, the Inspector General may submit the proposed budget directly to the Mayor and the City Administrator by the earlier of April 1 of each year or such other date as set by the Mayor. Consistent with the Inspector General's authority to organize and reorganize the OIG and their designation as a department head under Charter section 604(e)(6), the Commission may not direct or require the transfer, deletion, or other alteration of funds and staff positions that the City Council ultimately budgets to OIG.

### 2.47.050 Background checks.

In accordance with federal and state law and consistent with section 604(e)(7) of the City Charter, background checks shall be performed on all new OIG staff before hiring. The City Administrator's Office shall retain an outside person or entity to perform these background checks, which shall include:

- A. Verification of educational and employment background, and any other information that may be verified by a public records search; and
- B. Results of a Criminal Records Search. The results of the background checks may be used solely for the purpose of evaluating the candidates and shall be submitted to the IG.

### 2.47.060 Authority of Public Ethics Commission.

If the OIG does not receive the files and records requested pursuant to section 604 of the City Charter or pursuant to this Chapter 2.47 within fifteen (15) business days of its request, the Public Ethics Commission shall have the authority to investigate allegations that the head of the offending City department or agency failed to provide the requested files or records to the OIG as required by section 604 of the City Charter or this Chapter 2.47. Such requirements shall be subject to enforcement by the City in the same manner as violations of Chapter 2.25 of the Oakland Municipal Code.

**SECTION 3. Severability**. If any section, subsection, sentence, clause or phrase of this Ordinance is for any reason held to be invalid or unconstitutional by decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the Chapter. The City Council hereby declares that it would have passed this Ordinance and each

section, subsection, clause or phrase thereof irrespective of the fact that one or more other sections, subsections, clauses or phrases may be declared invalid or unconstitutional.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES – FIFE, GALLO, JENKINS, KALB, KAPLAN, RAMACHANDRAN, REID, AND PRESIDENT FORTUNATO BAS

NOES – ABSENT – ABSTENTION –

ATTEST:_	
	ASHA REED
	City Clerk and Clerk of the Council of the
	City of Oakland, California

Date of Attestation:

### NOTICE AND DIGEST

### **ORDINANCE:**

- (1) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.45, THE ENABLING ORDINANCE FOR THE OAKLAND POLICE COMMISSION, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE OAKLAND POLICE COMMISSION AND THE POLICE COMMISSION'S SELECTION PANEL; AND
- (2) AMENDING OAKLAND MUNICIPAL CODE CHAPTER 2.46, THE ENABLING ORDINANCE FOR THE COMMUNITY POLICE REVIEW AGENCY, TO BE CONSISTENT WITH CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO MODIFY THE POWERS AND DUTIES OF THE COMMUNITY POLICE REVIEW AGENCY; AND
- (3) ADDING CHAPTER 2.47 TO THE OAKLAND MUNICIPAL CODE, AN ENABLING ORDINANCE FOR THE OFFICE OF THE INSPECTOR GENERAL, TO IMPLEMENT CHARTER AMENDMENTS UNDER BALLOT MEASURE S1 AND TO FURTHER DEFINE THE POWERS AND DUTIES OF THE OFFICE OF THE INSPECTOR GENERAL.

This ordinance will amend Oakland Municipal Code Chapters 2.45 and 2.46, which are the enabling ordinances for the Oakland Police Commission and Community Police Review Agency, respectively, and will add Chapter 2.47, which will be the enabling ordinance for the Office of Inspector General, to implement amendments to the City Charter adopted with the passage ballot measure S1 in 2020, as well as to further define the powers and duties of the Police Commission, Community Police Review Agency, and the Office of Inspector General.



Page 1 of 10 (Total Completed = 36)

Assigned Inv.	Case #	Incident Date	Completion Date	1-Year Goal	Officer	Allegation	Finding/Conclusion
	22-1428	10/26/2022	10/2/2023	10/25/2023	Subject 1	No Duty/No MOR Violation	No MOR Violation
	22-1592	11/30/2022	10/8/2023	11/30/2023	Subject 1	Use of Physical Force	Unable to Fully Investigate
	23-0118	1/20/2023	11/21/2023	1/19/2024	Subject 1	Conduct Toward Others - Harassment and Discrimination / Race	Complaint Withdrawn
	23-0995	6/14/2023	10/8/2023	6/12/2024	Subject 1	Use of Physical Force	Complaint Withdrawn
						Conduct Toward Others - Harassment and Discrimination / Race	Complaint Withdrawn
						Conduct Toward Others - Demeanor	Complaint Withdrawn
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Complaint Withdrawn
					Subject 2	Use of Physical Force	Complaint Withdrawn
						Conduct Toward Others - Harassment and Discrimination / Race	Complaint Withdrawn
						Conduct Toward Others - Demeanor	Complaint Withdrawn
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Complaint Withdrawn
	23-0996	6/14/2023	10/18/2023	6/12/2024	Subject 1	No Duty/No MOR Violation	No MOR Violation
						No Duty/No MOR Violation	No MOR Violation
	22-1364	10/11/2022	9/29/2023	10/10/2023	Subject 1	Prohibited Activity On-Duty – Sexual Activity	604(g)3 – Sustained
						General Conduct	604(g)3 – Sustained
					•		

604(g)3 - Sustained

Interfering with Investigations



Page 2 of 10 (Total Completed = 36)

Assigned Inv.	Case #	Incident Date	Completion Date	1-Year Goal	Officer	Allegation	Finding/Conclusion
						Departmental Property and Equipment	604(g)3 – Sustained
	23-0991	10/07/2015	10/12/2023	6/13/2024	Subject 1	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	See below <sup>i</sup>
						Performance of Duty - General	See below <sup>i</sup>
					Subject 2	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	See below <sup>i</sup>
						Performance of Duty - General	See below <sup>i</sup>
	22-1402	10/21/2022	10/12/2023	10/20/2023	Subject 1	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Within OPD Policy
					Subject 2	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Within OPD Policy
					Subject 3	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Within OPD Policy
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Sustained
						Conduct Toward Others - Harassment and Discrimination / Race	Not Sustained
	23-0683	5/6/2023	10/12/2023	5/4/2024	Subject 1	Conduct Toward Others - Harassment and Discrimination / Race	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate
	23-0164	2/1/2021	10/12/2023	1/26/2024	Subject 1	Service Complaint	Complaint Withdrawn
					1	Conduct Toward Others - Harassment and Discrimination / General	Complaint Withdrawn



Page 3 of 10 (Total Completed = 36)

Assigned Inv.	Case #	Incident	Completion Date	1-Year Goal	Officer	Allegation Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Finding/Conclusion Complaint Withdrawn
						General Conduct	Complaint Withdrawn
					·	Service Complaint	Complaint Withdrawn
	23-0656	3/11/2023	10/2/2023	4/30/2024	Subject 1	No MOR Violation	Duplicate
						No MOR Violation	Duplicate
						Performance of Duty - General	Duplicate
						Truthfulness	Duplicate
	23-1114	7/1/2023	10/2/2023	6/30/2024	Subject 1	No MOR Violation	No MOR Violation
						No MOR Violation	No MOR Violation
	23-0176	1/27/2023	10/9/2023	1/27/2024	Subject 1	Conduct Toward Others - Harassment, Discrimination, or Profiling by Sexual Orientation	Administrative Closure (Lacks Specificity)
	23-0962	9/11/2021	10/11/2023	6/7/2024	Subject 1	Performance of Duty - General	See below <sup>i</sup>
	23-1160	7/13/2023	10/11/2023	7/11/2024	Subject 1	No Duty/No MOR Violation	See below <sup>i</sup>
						No Duty/No MOR Violation	See belowi
						Conduct Toward Others - Demeanor	See belowi
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	See below <sup>i</sup>
	22-0040	1/15/2022	11/7/2023	1/18/2023	Subject 1	Use of Physical Force	Unable to Fully Investigate



## CITY OF OAKLAND COMMUNITY POLICE REVIEW AGENCY

October/November 2023 Completed Investigations

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Finding/Conclusion	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	Unable to Fully Investigate	604g3 - Within OPD Policy	604g3 - Unfounded	604g3 - Not Sustained	604g3 - Sustained	604g3 - Unfounded	604g3 – Not Sustained
Allegation	Conduct Toward Others - Harassment and Discrimination / Age	Performance of Duty - Intentional, Search, Seizure, or Arrest	Conduct Toward Others - Harassment and Discrimination / Race	Conduct Toward Others - Harassment and Discrimination / Race	Conduct Toward Others - Demeanor	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Conduct Toward Others - Harassment and Discrimination / Race	Conduct Toward Others - Demeanor	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Reports and Bookings	Performance of Duty – Custody of Prisoners	Refusal to Provide Name or Serial Number	Performance of Duty – PDRD	Performance of Duty - Care of Property
Officer	Subject 1		Subject 1	Subject 1			Subject 2			Subject 1					
1-Year Goal	9/15/2023		9/20/2023	10/26/2023						11/9/2023					
Completion Date	8/24/2023		8/24/2023	8/24/2023						11/1/2023					
Incident Date	9/16/2022		9/21/2022	10/27/2022						11/11/2022					
Case #	22-1217		22-1241	22-1465						22-1500					
Assigned Inv.															

604g3 - Within OPD Policy

Performance of Duty - General



Assigned <u>n</u>

# CITY OF OAKLAND COMMUNITY POLICE REVIEW AGENCY October/November 2023 Completed Investigations

Page 5 of 10 (Total Completed = 36)

Case #	Incident Date	Completion Date	1-Year Goal	Officer	Allegation	Finding/Conclusion
					Conduct Toward Others - Demeanor	604g3 - Sustained
				Subject 2	Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	604g3 - Within OPD Policy
					Use of Physical Force	604g3 - Within OPD Policy
					Reports and Bookings	604g3 - Unfounded
					Performance of Duty – Custody of Prisoners –	604g3 – Not Sustained
					Performance of Duty - Care of Property	604g3 – Not Sustained
					Performance of Duty – General	604g3 - Within OPD Policy
					Conduct Toward Others – Demeanor	604g3 - Sustained
22-1547	11/20/2022	11/6/2023	11/19/2023	Subject 1	Service Complaint	Unable to Fully Investigate
					No MOR Violation	Unable to Fully Investigate
				Subject 2	Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
				Subject 3	Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
				Subject 4	Conduct Toward Others - Demeanor	Unable to Fully Investigate
					Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
					Use of Physical Force	Unable to Fully Investigate

Unable to Fully Investigate

Subject 5 Use of Physical Force



# CITY OF OAKLAND COMMUNITY POLICE REVIEW AGENCY October/November 2023 Completed Investigations

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Assigned Inv.	Case #	Incident Date	Completion Date	1-Year Goal	Officer	Allegation	Finding/Conclusion
						Use of Physical Force	Unable to Fully Investigate
						Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
					Subject 6	Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	22-1550	11/19/2022	8/24/2023	11/18/2023	Subject 1	Conduct Toward Others - Harassment and Discrimination / Race	Unable to Fully Investigate
	22-1565	11/25/2022	10/8/2203	11/24/2023	Subject 1	Conduct Toward Others - Harassment and Discrimination / General	Unable to Fully Investigate
					Subject 2	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
					Subject 3	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
	22-1604	12/3/2022	11/9/2023	12/3/2023	Subject 1	Use of Physical Force	Unable to Fully Investigate
						Performance of Duty – Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Performance of Duty – Unintentional/Improper Search, Seizure,	Unable to Fully Investigate

or Arrest



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Assigned Inv.	Case #	Incident Date	Completion Date	1-Year Goal	Officer	Allegation	Finding/Conclusion
	22-1607	12/3/2022	8/31/2023	12/2/2023	Subject 1	Conduct Toward Others - Harassment and Discrimination / Race	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	22-1617	10/11/2022	11/6/2023	12/5/2023	Subject 1	Use of Physical Force	Unable to Fully Investigate
						Conduct Toward Others - Demeanor	Unable to Fully Investigate
						No Duty/No MOR Violation	Unable to Fully Investigate
						No Duty/No MOR Violation	Unable to Fully Investigate
	23-0147	7/22/2022	11/6/2023	1/24/2024	Subject 1	Service Complaint	Unable to Fully Investigate
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	23-0173	10/24/2022	11/6/2023	1/26/2024	Subject 1	Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Performance of Duty - Personal Digital Recording Device (PDRD)	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	23-0174	4/20/2022	11/6/2023	1/28/2024	Subject 1	Conduct Toward Others - Demeanor	Unable to Fully Investigate
						Conduct Toward Others - Demeanor	Unable to Fully Investigate



of 10	= 36)
Page 8	Completed
	(Total

Unable to Fully Investigate
Performance of Duty -

ngined nv.	Case #	Date	Date	Goal		Allegation	
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	23-0569	4/21/2023	11/19/2023	4/19/2024	Subject 1	Use of Physical Force	Unable to Fully Investigate
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
					Subject 2	Use of Physical Force	Unable to Fully Investigate
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
					Subject 3	Conduct Toward Others - Demeanor	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	23-0827	5/22/2023	11/9/2023	5/20/2024	Subject 1	Use of Physical Force	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate



## CITY OF OAKLAND COMMUNITY POLICE REVIEW AGENCY

October/November 2023 Completed Investigations

Page 9 of 10 (Total Completed = 36)

Assigned	Case #	Incident	Completion Date	1-Year	Officer	Allegation	Finding/Conclusion
À		Date	Date	B000	Subject 2	Use of Physical Force	Unable to Fully Investigate
						Performance of Duty - General	Unable to Fully Investigate
					Subject 3	Conduct Toward Others - Harassment and Discrimination / Race	Unable to Fully Investigate
	23-0857	5/24/2023	11/19/2023	5/22/2024	Subject 1	Use of Physical Force	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
	23-0892	5/28/2023	11/19/2023	5/26/2024	Subject 1	Conduct Toward Others - Demeanor	Unable to Fully Investigate
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
						Use of Physical Force	Unable to Fully Investigate
					Subject 2	Conduct Toward Others - Demeanor	Unable to Fully Investigate
						Performance of Duty - Unintentional/Improper Search, Seizure, or Arrest	Unable to Fully Investigate
					-	Use of Physical Force	Unable to Fully Investigate
	23-1043	6/23/2023	11/7/2023	6/21/2024	Subject 1	Use of Physical Force	Unable to Fully Investigate
	23-1068	6/28/2023	11/7/2023	6/26/2024	Subject 1	Use of Physical Force	Unable to Fully Investigate
					Subject 2	Use of Physical Force	Unable to Fully Investigate
	23-1293	8/01/2023	11/1/2023	7/30/2024	Subject 1	Conduct Toward Others - Harassment and Discrimination / General	See below <sup>i</sup>



## COMMUNITY POLICE REVIEW AGENCY CITY OF OAKLAND

October/November 2023 Completed Investigations

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### Finding Definitions:

Sustained: The investigation disclosed sufficient evidence to determine that the alleged conduct did occur and was in violation of law and/or Oakland Police Department rules, regulations, or policies. Exonerated/Within OPD Policy: The alleged conduct did occur, but was in accord with law and with all Oakland Police Department rules, regulations, or policies. For reporting purposes, CPRA is using the term "Within OPD Policy" to provide greater clarity and transparency to the community regarding the meaning of the term "Exonerated."

Unfounded: The investigation disclosed sufficient evidence to determine that the alleged conduct did not occur.

Not Sustained/Unable to Determine: The available evidence can neither prove nor disprove that the alleged conduct occurred. For reporting purposes, CPRA is using the term "Unable to Determine" to provide greater clarity and transparency to the community regarding the meaning of the phrase "Not Sustained."

### Additional Definitions:

Administrative Closure: Complaint lacks specificity and complainant refuses or is unable to provide further clarification necessary to investigate the

No Jurisdiction: The Subject Officer of the allegation is not a sworn member of the OPD.

No MOR Violation: The alleged conduct does not violate any department rule or policy.

Service Related: The allegation pertains to the level of service provided by the Department as opposed to the misconduct of a single sworn officer.

BWC footage did not reveal misconduct or the likelihood of misconduct. As the CPRA only has the resources to complete investigative reports into cases allegations in this case. However, in each case under this designation, all relevant evidence was reviewed, and investigative supervisors determined that Unable to Fully Investigate (Temporary Provision): Presently, the CPRA does not have the resources to complete a full investigation regarding the that reveal misconduct or the likelihood of misconduct, this case has been closed under the designation "Unable to Fully Investigate."

discipline to proceed as proposed by the Chief, except that in investigations of Level 1 uses of force, sexual misconduct or untruthfulness, the Commission must approve the Agency's decision by a majority vote. If the Agency chooses not to close its investigation, imposition of final discipline shall be delayed 604(g)3 Adjudication: If the Chief of Police prepares his or her own findings and proposed discipline and provides it to the Agency before the Agency's investigation is initiated or completed, the Agency may close its investigation or may choose not to conduct its own investigation in order to allow final until the Agency's investigation is completed and the Agency makes its findings and recommendations for discipline.

Initially, this case was determined to have included a "mandated" allegation and was assigned to a staff member. Upon supervisory review, the CPRA found the allegation had been miscategorized. Therefore, it is being removed from the Pending Case List.

## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023

(Sorted by One-Year Goal)

(Total Pending = 161) Page 1 of

Use of Force, Performance Use of Force, False Arrest, Use of Force, Performance Misconduct, Performance Use of Force, Demeanor Use of Force, Miranda, Reports and Bookings Performance of Duty, Discrimination, False Racial discrimination. Performance of Duty Performance of Duty Performance of Duty Use of Force, Sexual Use of Force, Racial of Duty, Demeanor Racial Harassment Discrimination, Discrimination Discrimination, Allegation(s) Use of Force Demeanor Demeanor of Duty Arrest Allegation Count 15 17 4 7 9 2 4 4 4 N 7 4 4 4 Officers Subject 14 \_ 3 7 2 2 4  $\alpha$  $\overline{\phantom{a}}$ a 7 Class  $\overline{\phantom{a}}$ Use of Force, Racial Failure to obey laws Sex Discrimination Racial Harassment 1-Year Goal Type (604(f)(1) or Other)Discrimination Discrimination Discrimination Discrimination Use of Force Reports and Bookings Pursuit Racial 11/21/2023 12/13/2023 12/28/2023 01/04/2024 12/12/2023 12/13/2023 12/14/2023 01/06/2024 01/19/2024 11/08/2023 11/18/2023 12/05/2023 01/04/2024 01/18/2024 01/01/2024 01/13/2024 12/22/2033 Tolled Tolled Tolled Tolled 180-Day Goal 04/15/2023 05/08/2023 06/04/2023 06/11/2023 06/12/2023 06/27/2023 07/01/2023 07/02/2023 03/22/2022 06/22/2022 02/19/2023 05/18/2023 05/21/2023 06/12/2023 06/13/2023 07/04/2023 05/19/2022 07/29/2023 06/20/2023 07/06/2023 07/13/2023 Unassigned Unassigned Unassigned Assigned Staff (ED) (ED) (FC) CES JS WA WA WA WA EM AY JS WA AYAYEM KC EM ΚŢ ΚŢ S Investigator Intake or Intake Intake Intake Intake Intake Date Received 11/16/2022 04/19/2023 12/16/2022 01/02/2023 01/03/2023 01/10/2023 01/31/2023 01/25/2023 10/17/2022 11/23/2022 12/16/2022 12/16/2022 12/21/2022 01/18/2023 12/28/2021 11/22/2022 12/07/2022 12/23/2022 01/03/2023 11/20/2021 09/22/202 Date Received 08/23/2022 11/09/2022 09/22/2021 10/17/2022 11/19/2022 11/22/2022 12/06/2022 12/13/2022 12/15/2022 12/15/2022 12/15/2022 12/23/2022 12/29/2022 01/02/2023 01/03/2023 01/05/2023 01/07/2023 01/14/2023 11/20/2021 01/20/2023 12/24/2021 01/02/2023 08/23/2022 10/17/2022 11/06/2022 12/13/2022 12/14/2022 12/13/2022 03/11/2022 12/29/2022 12/18/1998 01/05/2023 01/07/2023 01/14/2023 11/20/2021 12/24/2021 11/09/2022 11/18/2022 03/26/2022 12/15/2022 01/20/2023 09/22/2021 Incident Date 22-1660 23-0118 21-1114 22-1493 22-1615 22-1710 23-0023 22-1379 22-1546 22-1558 22-1656 22-1729 23-0014 23-0029 21-1410 21-1558 22-1102 22-1657 22-1664 23-0161 23-0089 Case#

Racial Harassment, false

Use of Force

a

01/21/2024 Use of Force

Racial Harassment

01/21/2024

07/20/2023 07/21/2023

SH

Intake

01/21/2023

01/21/2023

01/21/2023

23-0119

WA

Intake

01/22/2023

01/22/2023 01/21/2023

23-0120

Discrimination

Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations. \*Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under



## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023 (Sorted by One-Year Goal)

**Page 2 of 7** (Total Pending = 161)

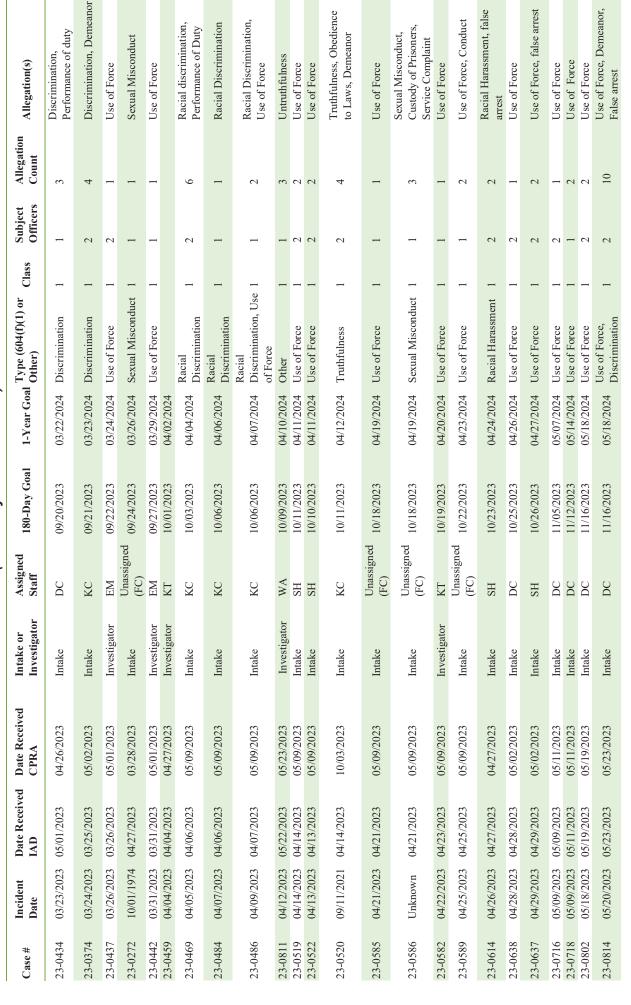
Case#	Incident Date	Date Received IAD	Date Received CPRA	Intake or Investigator	Assigned Staff	180-Day Goal	1-Year Goal Type ((	Type (604(f)(1) or Other)	Class	Subject Officers	Allegation Count	Allegation(s)
23-0182	01/23/2023	01/23/2023	01/25/2023	Intake	SH	07/22/2023	01/22/2024	Use of Force	1	1	1	Use of Force
23-0134	01/24/2023	01/25/2023	01/26/2023	Intake	KC	07/24/2023	01/24/2024	Discrimination, Use of Force	e 1	1	1	Discrimination, Use of Force
23-0548	02/06/2023	04/18/2023	05/09/2023	Investigator	JS	08/05/2023	02/05/2024	Discrimination	_	_	1	Discrimination
23-0250	02/12/2023	02/12/2023	04/26/2023	Intake	DC	08/11/2023	02/11/2024	Use of Force	_	2	2	Use of Force
22-0622	05/25/2022	05/25/2022	05/25/2022	Investigator	JS	11/21/2022	02/15/2024	Use of Force	1	1	1	Use of Force
23-0300	01/25/2023	02/17/2023	04/26/2023	Intake	Unassigned (FC)	08/16/2023	02/16/2024	Use of Force			1	Use of Force
23-0558	02/17/2023	02/17/2023	02/17/2023	Investigator	Unassigned (AL)	08/16/2023	02/16/2024	Use of Force	1	2	2	Use of Force
23-0315	02/19/2023	02/19/2023	04/26/2023	Intake	Unassigned (FC)	08/18/2023	02/18/2024	Racial Profiling	1	2	4	False Arrest, Racial Profiling
23-0325	02/20/2023	02/21/2023	04/26/2023	Intake	MM	08/19/2023	02/19/2024	Use of Force	-	2	3	Use of Force
23-0257	02/22/2023	02/22/2023	04/26/2023	Investigator	AY	08/21/2023	02/21/2024	Use of Force		2	4	Use of Force
23-0358	02/22/2023	02/22/2023	04/26/2023	Intake	SH	08/21/2023	02/21/2024	Use of Force	-	-	1	Use of Force
23-0376	02/24/2023	02/24/2023	04/26/2023	Intake	SH	08/23/2023	02/23/2024	Use of Force	1	2	1	Use of Force
23-0320	02/25/2023	02/25/2023	04/26/2023	Intake	Unassigned (FC)	08/24/2023	02/24/2024	Racial Profiling	-	2	4	False Arrest, Racial Profiling
23-0258	02/26/2023	02/27/2023	04/27/2023	Intake	KC	08/26/2023	02/26/2024	Racial Discrimination	_	П	1	Racial Discrimination
23-0454	02/28/2023	02/28/2023	05/01/2023	Intake	DC	08/27/2023	02/27/2024	Use of Force	1	1	3	Use of Force
23-0275	03/03/2023	03/03/2023	04/26/2023	Intake	Unassigned (FC)	08/30/2023	03/01/2024	Use of Force	-	2	2	Use of Force
23-0265	03/11/2023	03/11/2023	04/26/2023	Intake	Unassigned (FC)	09/07/2023	03/09/2024	Harassment	1	1	3	Harassment, Demeanor, Performance of Duty
23-0319	03/11/2023	03/11/2023	04/26/2023	Intake	MM	09/07/2023	03/09/2024	Use of Force	1	2	2	Use of Force
23-0352	03/11/2023	03/12/2023	05/02/2023	Intake	KC	09/08/2023	03/10/2024	Use of Force	1	2	2	Use of Force
23-0400	03/12/2023	03/12/2023	03/13/2023	Intake	SH	09/08/2023	03/10/2024	Truthfulness	1	8	5	Untruthfulness, Performance of duty general. Demeanor
23-0269	03/14/2023	03/14/2023	04/26/2023	Intake	Unassigned (FC)	09/10/2023	03/12/2024	Racial Profiling	1	3	3	Racial Profiling
23-0324	03/15/2023	03/15/2023	04/26/2023	Intake	KC	09/11/2023	03/13/2024	Racial Discrimination	1	2	4	False Arrest, Racial Profiling
23-0357	03/14/2023	03/15/2023	05/02/2023	Intake	KC	09/11/2023	03/13/2024	Use of Force	1	2	9	Use of Force, Performance of Duty
23-0334	03/20/2023	03/21/2023	04/26/2023	Investigator	EM	09/17/2023	03/19/2024	Sexual Misconduct	-	9	2	Sexual Misconduct
23-0372	03/23/2023	03/23/2023	05/02/2023	Intake	KC	09/19/2023	03/21/2024	Racial Discrimination	-	2	∞	Racial discrimination, Performance of Duty
23-0414	03/24/2023	03/24/2023	05/01/2023	Intake	SH	09/20/2023	03/22/2024	Use of Force	1	1	1	Use of Force

<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

## COMMUNITY POLICE REVIEW AGENCY

Pending Cases as of November 2023 (Sorted by One-Year Goal)

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<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023 (Sorted by One-Year Goal)

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Use of Force, Performance Use of Force, false arrest Use of Force, Demeanor Use of Force, demeanor Discrimination, service Discrimination, Sexual Misconduct, No MOR Racial Discrimination, Racial Discrimination Discrimination, False Performance of Duty Discrimination, Discrimination, Use of Force, Use of Force, Use of Force, Allegation(s) Use of Force complaint of Duty of Duty of Duty of duty Allegation Count 4 3 2 a 4 00 4 4 N 2 4 Subject Officers a 3 a a a 2 2 N 00 2  $\alpha$ 2  $\alpha$ 2 2 Class \_ \_ 1-Year Goal Type (604(f)(1) or Other) Discrimination Discrimination Discrimination 05/25/2024 Discrimination Discrimination Discrimination Use of force, Use of Force Racial Racial 05/27/2024 05/20/2024 05/27/2024 06/07/2024 05/28/2024 06/06/2024 05/24/2024 05/27/2024 06/01/2024 06/02/2024 06/04/2024 06/08/2024 06/10/2024 05/21/2024 05/24/2024 05/26/2024 06/02/2024 05/26/2024 06/04/2024 06/05/2024 06/15/2024 180-Day Goal 11/19/2023 12/03/2023 12/04/2023 11/18/2023 11/20/2023 11/20/2023 11/23/2023 11/24/2023 11/25/2023 11/25/2023 11/25/2023 12/01/2023 12/01/2023 12/03/2023 12/05/2023 12/06/2023 12/07/2023 12/09/2023 12/14/2023 11/24/2023 11/24/2023 11/30/2023 Assigned Staff WA  $\mathbb{Z}$ KC KC KC SH KC KC KC KC KC HS SH $\mathbf{SH}$ KC SH $\mathbf{SH}$ KC SHSH SHSH Investigator Intake or Intake Date Received 06/08/2023 05/17/2023 06/06/2023 06/09/2023 05/23/2023 05/26/2023 05/26/2023 05/31/2023 05/31/2023 05/31/2023 05/31/2023 05/31/2023 06/13/2023 06/13/2023 07/21/2023 05/31/2023 05/31/2023 06/01/2023 06/06/2023 06/06/2023 06/13/2023 06/13/2023 Date Received IAD 05/15/2023 05/29/2023 06/10/2023 05/23/2023 05/24/2023 05/24/2023 05/27/2023 05/28/2023 05/28/2023 05/29/2023 05/29/2023 05/28/2023 06/03/2023 05/29/2023 06/04/2023 06/06/2023 06/06/2023 06/07/2023 06/08/2023 06/07/2023 06/12/2023 07/17/2023 06/06/2023 05/27/2023 05/29/2023 05/22/2023 05/15/2023 05/24/2023 05/28/2023 05/29/2023 05/28/2023 06/02/2023 05/29/2023 06/04/2023 05/26/2023 06/07/2023 06/06/2023 06/09/2023 07/17/2023 05/24/2023 05/28/2023 05/29/2023 06/09/2023 06/11/2023 Incident 23-0920 23-0871 23-0916 23-1176 23-0772 23-0856 23-0884 23-0878 23-0898 23-0942 23-0954 23-0965 23-0822 23-0860 23-0891 23-0882 23-0897 23-0877 23-0941 23-0957 23-0971 23-0968 Case #

<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023 (Sorted by One-Year Goal)

**Page 5 of 7** (Total Pending = 161)

Discrimination, Obedience Use of Force, Performance Use of Force; Performance Harassment/Discriminatio Use of Force, False arrest, Use of Force, false arrest Use of Force, false arrest Racial Discrimination, Racial Discrimination, Racial Discrimination Racial Discrimination Performance of Duty Use of Force, Racial Obedience to laws Delay of service Discrimination Discrimination Discrimination Discrimination Use of Force, Use of Force Allegation(s) Use of Force Allegation Count 3 ~ 7 9 9 Officers Subject a \_  $\alpha$ 7 2 4 N 3 3 Class Use of Force, Racial Discrimination Discrimination, Use 1-Year Goal Type (604(f)(1) or Other) Obedience to laws Discrimination Discrimination Discrimination Discrimination Discrimination Discrimination Discrimination Use of force, Use of Force Harassment of Force Racial Racial Racial Racial 06/24/2024 08/02/2024 06/25/2024 07/24/2024 08/04/2024 08/11/2024 08/11/2024 06/17/2024 07/10/2024 07/22/2024 07/28/2024 07/29/2024 08/04/2024 08/05/2024 08/12/2024 07/11/2024 07/22/2024 07/24/2024 07/30/2024 08/05/2024 08/12/2024 06/28/2024 07/25/2024 08/12/2024 06/25/2024 180-Day Goal 12/23/2023 12/24/2023 01/08/2024 01/26/2024 01/27/2023 02/02/2024 02/02/2024 12/16/2023 12/24/2023 12/27/2023 01/20/2024 01/19/2024 01/19/2023 02/03/2024 02/10/2024 01/20/2024 01/23/2024 01/28/2024 01/31/2024 02/03/2023 02/06/2033 02/09/2024 02/10/2024 02/10/2024 1/9/2024 Assigned Staff KCDC DC DC KC 200 KC KC KC DC DC DC DC SHSHHS DC SH HSKC SHS Investigator Investigator Intake or Intake Date Received 06/26/2023 07/31/2023 07/27/2023 08/01/2023 08/02/2023 08/10/2023 08/14/2023 06/20/2023 05/12/2023 07/26/2023 08/01/2023 08/07/2023 08/10/2023 08/14/2023 06/29/2023 06/29/2023 07/06/2023 07/18/2023 07/27/2023 07/26/2023 08/02/2023 08/05/2023 08/15/2023 08/15/2023 08/15/2023 Date Received IAD 01/01/2008 06/26/2023 08/06/2023 06/19/2023 06/27/2023 06/27/2023 06/30/2023 05/12/2023 07/13/2023 07/24/2023 07/24/2023 07/23/2023 07/23/2023 08/03/2023 07/30/2023 07/31/2023 08/01/2023 08/04/2023 07/31/2023 08/07/2023 08/10/2023 08/13/2023 08/13/2023 08/14/2023 08/14/2023 08/14/2023 08/04/2023 07/23/2023 07/23/2023 07/27/2023 07/30/2023 07/30/2023 06/18/2023 06/27/2023 06/27/2023 06/30/2023 05/10/2023 07/13/2023 06/18/2023 07/24/2023 07/30/2023 04/01/2019 08/06/2023 08/07/2023 08/13/2023 08/13/2023 08/14/2023 07/31/2023 08/14/2023 08/07/2023 Incident 23-0724 23-1215 23-1272 23-1330 23-1355 23-1357 23-1015 23-1066 23-1312 23-1358 23-1075 23-1089 23-1233 23-1219 23-1274 23-1268 23-1069 23-1159 22-1232 23-1283 23-1326 23-1328 23-1327 23-1347 23-1348 Case #

<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023 (Sorted by One-Year Goal)

**Page 6 of 7** (Total Pending = 161)

Use of Force, Performance Use of Force, Performance Use of Force, false arrest Use of Force, false arrest Fruthfulness, Obedience Use of Force, demeanor, Use of Force, demeanor Use of Force, demeanor, Use of Force, demeanor Use of Force, demeanor, Harassment, demeanor, Discrimination, service detention, illegal search Use of Force, unlawful Racial Discrimination, Racial Discrimination Performance of Duty Discrimination discrimination Use of Force Allegation(s) Use of Force false arrest false arrest false arrest complaint of Duty of Duty Allegation Count 9 3 7  $\infty$ 9 7 Officers Subject 3 \_ 4 4 a 4 9  $\alpha$ 2 Class \_ Sexual Misconduct 1-Year Goal Type (604(f)(1) or Other) Discrimination Discrimination Discrimination Discrimination Use of Force Use of force Use of Force Use of force Use of Force, Use of Force 09/30/2024 Use of force Truthfulness Harassment Racial 08/14/2024 09/13/2024 09/14/2024 09/14/2024 08/13/2024 09/14/2024 09/05/2024 09/17/2024 09/30/2024 08/19/2024 09/06/2024 09/16/2024 09/16/2024 09/18/2024 08/20/2024 09/02/2024 09/04/2024 09/12/2024 09/12/2024 08/15/2024 08/21/2024 08/23/2024 08/24/2024 09/04/2024 09/07/2024 09/11/2024 180-Day Goal 02/11/2023 02/22/2024 03/04/2024 03/05/2024 03/06/2024 03/14/2024 03/12/2024 03/18/2024 03/14/2024 03/16/2024 03/17/2024 03/18/2024 03/30/2024 03/30/2024 02/12/2023 02/13/2024 02/17/2024 02/18/2023 2/21/2024 09/02/2024 03/04/2024 03/07/2024 03/11/2024 03/13/2024 03/14/2024 03/16/2024 2/19/2024 Assigned Staff DC DC SH 200 DC DC DC DC KC KC DC SHHSKC DC SHSHSH SHSHSH SH SHSH Investigator Intake or Intake Date Received 09/12/2023 09/12/2023 09/19/2023 08/16/2023 08/17/2023 08/26/2023 08/27/2023 09/04/2023 09/12/2023 09/15/2023 09/20/2023 09/16/2023 09/19/2023 09/21/2023 10/02/2023 08/18/2023 08/23/2023 09/13/2023 09/20/2023 09/20/2023 08/22/2023 08/24/2023 09/12/2023 09/19/2023 09/16/2023 09/19/2023 10/15/2023 Date Received IAD 09/06/2023 08/15/2023 08/16/2023 08/17/2023 08/21/2023 08/22/2023 08/23/2023 08/25/2023 08/26/2023 09/06/2023 09/06/2023 09/11/2023 09/12/2023 09/09/2023 09/13/2023 09/18/2023 09/15/2023 09/15/2023 09/16/2023 09/16/2023 09/16/2023 09/19/2023 09/19/2023 09/19/2023 09/21/2023 10/02/2023 10/02/2023 10/04/2023 09/15/2023 08/16/2023 08/17/2023 03/14/2023 09/06/2023 09/14/2023 09/16/2023 09/16/2023 09/15/2023 09/18/2023 09/18/2023 09/19/2023 09/20/2023 03/29/2023 08/15/2023 08/22/2023 08/23/2023 08/02/2023 08/26/2023 09/03/2023 09/06/2023 09/07/2023 09/08/2023 09/09/2023 09/12/2023 09/18/2023 Incident Date 23-1610 23-1403 23-1423 23-1457 23-1493 23-1499 23-1508 23-1544 23-1481 23-1611 23-1373 23-1478 23-1518 23-1520 23-1547 23-1361 23-1380 23-1386 23-1407 23-1442 23-1485 23-1521 23-1525 23-1522 23-1542 23-1555 23-1602 Case #

<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

## COMMUNITY POLICE REVIEW AGENCY Pending Cases as of November 2023

(Sorted by One-Year Goal)

**Page 7 of 7** (Total Pending = 161)

Case#	Incident Date	Date Received Date Received IAD CPRA	Date Received CPRA	Intake or Investigator	Assigned Staff	180-Day Goal	1-Year Goal	1-Year Goal Type (604(f)(1) or Class	Class	Subject Officers	Allegation Count	Allegation(s)
23-1655	10/06/2023 10/06/2023	10/06/2023	10/06/2023	Intake	DC	04/03/2024	10/04/2024	10/04/2024 Use of Force	_	2	2	Use of Force
23-1658	10/07/2023 10/07/2023	10/07/2023	10/10/2023	Intake	KC	04/04/2024	10/05/2024	10/05/2024 Use of Force	1	S	12	Use of Force, Performance of Duty
23-1659	10/07/2023 10/07/2023	10/07/2023	10/10/2023	Intake	KC	04/04/2024	10/05/2024	10/05/2024 Use of Force	П	-	_	Use of Force
23-1649	10/08/2023	10/08/2023	10/09/2023	Intake	HS	04/05/2024	10/06/2024	10/06/2024 Use of Force	1	3	12	Use of Force
23-1665	10/09/2023	10/09/2023	10/10/2023	Intake	SH	04/06/2024	10/07/2024	10/07/2024 Use of Force	_	8	8	Use of Force
23-1697	10/13/2023	10/13/2023	10/17/2023	Intake	KC	04/10/2024	10/11/2024	10/11/2024 Use of Force	1	5	5	Use of Force
23-0768	05/16/2023 05/17/2023	05/17/2023	07/07/2023	Intake	KC	11/13/2023	05/14/2024	05/14/2024 Racial harrassment	1	2	9	Racial harrassment, Performance of duty
23-1686	10/12/2023 10/13/2023	10/13/2023	10/15/2023	Investigator	MM	04/10/2024	10/11/2024	10/11/2024 Obedience to laws	1	1	1	Obedience to laws
23-1702	10/15/2023	10/15/2023	10/18/2023	Intake	DC	04/13/2024	10/14/2024	10/14/2024 Use of Force	_	-	_	Use of Force
23-1754	10/26/2023	10/26/2023	10/30/2023	Intake	SH	04/27/2024	10/24/2024	10/24/2024 Use of Force	1	3	3	Use of Force
23-1804	11/08/2023	11/10/2023	11/10/2023	Intake	DC	05/06/2024	11/07/2024	11/07/2024 Discrimination	_	3	3	Discrimination
23-1834	11/14/2023	11/15/2023	11/17/2023	Intake	DC	11/12/2024	11/13/2024	11/13/2024 Discrimination	1	1	2	Discrimination
23-1835	11/14/2023	11/15/2023	11/15/2023	Intake	SH	05/12/2024	11/12/2024	11/12/2024 Use of Force	_	2	3	Use of Force, demeanor
23-1818	11/12/2023 11/12/2023	11/12/2023	11/14/2023	Intake	KC	05/10/2024	11/10/2024	11/10/2024 Use of Force	1	3	6	Use of Force,

<sup>\*</sup>Type (604(f) or Other) column indicates the allegations for which a full investigation is mandated under Oakland City Charter Section 604 (Measure LL). "Other" indicates the case does not include any such allegations.

### Office of the Inspector General

### Memo

To: Marsha Peterson, Police Commission Chair

Members of the Police Commission

From: Michelle N. Phillips, Inspector General

Date: November 28, 2023

Re: The Removal of Excited Delirium from Oakland Police Department Policies and

**Procedures** 

**Summary:** The Office of the Inspector General (OIG) recommends the Oakland Police Commission ("Commission") and Oakland Police Department (OPD) do the following to effectively remove the term 'excited delirium' from OPD's policies and procedures:

- 1. Ensure that OPD is in compliance with Special Order 9188 (Attachment 1);
- 2. Ensure that all references to excited delirium are deleted from all active policies and;
- 3. Ensure relevant information or directives that provide protections to members of the public or guidance to OPD officers are **not removed** when the term excited delirium is deleted.

### **Background**

On October 8, 2023, the California State Assembly passed <u>Assembly Bill (AB) 360</u>, requiring police departments to discontinue the use of the term excited delirium as a description in an incident report, or as a valid medical diagnosis in any form. To fulfill this requirement, OPD introduced Special Order 9216 (Attachment 2) to remove the term excited delirium from their existing policies.

To date, the term excited delirium appears in the following departmental policies and procedures that are available to the public:

- Oakland Police Department Policy Manual: Procedure 302 Handcuffing and Restraints (Attachment 3)
- Oakland Police Department Policy Manual: Procedure 304 Electronic Control Weapon (Attachment 4)
- Training Bulletin III B.08 The Wrap Restraint Device (Attachment 5)
- Oakland Police Department Basic Academy Course Outline Expanded Course Outline Regular Basic Course (Attachment 6)

The Office of the Inspector General recommends the Commission and OPD consider the following three recommendations related to Special Order 9216:

### 1. Ensure that the Department is in compliance with Special Order 9188

On April 11, 2018, the Oakland Police Department implemented Special Order 9188 – Discontinuation of Lexipol. Special Order 9188 was designed to facilitate a move away from Lexipol – a private company specializing in policy development for law enforcement – in order to increase departmental control of the policy-making procedure. This policy reform effort required OPD to reformat and reissue several Lexipol policies to Departmental General Orders (DGOs). Special Order 9188 identified 12 policies, which were to be reformatted and reissued by May 1, 2018:

Lexipol Policy-Discontinued	Departmental General Order-Currently Actively
104 Annual Management Reports	DGO A-07 Annual Management Reports
200 Organizational Structure and Responsibility	DGO A-03 Department Organization
202 Emergency Management Plan	DGO L-01 Emergency Management Plan
205 Administrative Communications	DGO A-02 Administrative Communications
206 Staffing Levels	DGO A-19 Supervisory Span of Control
302 Handcuffing and Restraints	DGO K-07 Handcuffing and Restraints
304 Electronic Control Weapon	DGO K-08 Electronic Control Weapon
405 Ride Along	DGO J-07 Patrol Ride Along Program
430 Automated License Plate Readers (ALPRs)	DGO I-11 Automated License Plate Readers (ALPRs)
609 Cellular Site Simulator Policy	DGO I-12 Cellular Site Simulator
610 Private Video Camera Registry	DGO I-22 Private Video Camera Registry
704 Cash Handling, Security and Management Policy	DGO F-08 Cash Handling, Security, and Management

Additionally, according to Special Order 9188 three Lexipol policies and procedures were to be revised and reissued as, or incorporated into the following DGOs at a later date:

- 103 Policy Manual: Will be incorporated into DGO A-01 Department Publications
- 201 Special Orders: Will be incorporated into DGO A-01 Special Orders
- 415 Immigration: Will be revised, reformatted, and reissued as DGO O-10 Immigration

The OIG recommends the Commission direct OPD to reformat and reissue the remaining Lexipol procedures, in accordance with Special Order 9188, and discontinue the future use of Lexipol policies.

The process of reformatting and reissuing Lexipol procedures as DGOs will take time. To avoid any policy gaps, the OIG also recommends that the Commission direct OPD to provide an action plan on how they will replace and reissue current Lexipol procedures as DGOs.

### 2. Ensure that all references to excited delirium are deleted from all active policies

The Special Order, as presented on November 16, 2023, removed excited delirium from the following OPD policies:

- Training Bulletin III-B.8 The Wrap Restraint Device
- Oakland Police Department Policy Manual:
  - o Procedure 302.26.4.2 Safety of the Wrap
  - o Procedure 304.5.2, section (e) Deployment Considerations
  - o Procedure 304.18.3, section (b) Excited Delirium Assessment

Excited delirium also appears in the following OPD policies:

- Oakland Police Department Policy Manual (Attachment 7)
  - o Procedure 302.28 Sudden Custody Death Syndrome
  - o Procedure 302.28.1 Excited Delirium
  - o Procedure 304.20, section (b) Arrest Team
- Oakland Police Department Basic Academy Course Outline
  - o Expanded Course Outline Regular Basic Course, Section (OO).5.

In accordance with Special Order 9216, OIG recommends OPD provide a comprehensive report and/or presentation to the Commission and members of the public to ensure <u>all</u> references to excited delirium have been removed from departmental policies.<sup>1</sup>

3. Ensure relevant information or directives that provide protections to members of the public or guidance to OPD officers are <u>not removed</u> when the term excited delirium is deleted.

While excited delirium is not a valid medical diagnosis, many of its described symptoms are associated with other medical issues. Therefore, OPD should not remove useful policies in its deletion of the term excited delirium. An area of concern is evident in a paragraph found in both Training Bulletin III-B.8 and Procedure 302.26.4.2:

If the restrained subject complains of or show signs of breathing distress (shortness of breath, sudden calmness, a change in facial color, etc.) or cardiac failure <u>due to excited delirium</u>, officers shall provide medical attention immediately!

<sup>&</sup>lt;sup>1</sup> Given the OIG's limited capacity and resources, additional mentions of the term 'excited delirium' may exist beyond the policies outlined in this memo.

Additionally, OPD has detailed first aid procedures located in Training Bulletin III K. However, the OIG has only been able to identify this policy that explicitly states that a restrained subject showing the aforementioned symptoms should receive immediate medical attention.

To preserve the original intent of this paragraph the OIG recommends removing only the underlined clause, preserving the core of the paragraph while eliminating mention of excited delirium.

### **Conclusion**

The OIG recommends the Commission and OPD do the following:

- 1. Ensure that OPD is in compliance with Special Order 9188;
- 2. Ensure that all references to excited delirium are deleted from all active policies and;
- 3. Ensure relevant information or directives that provide protections to members of the public or guidance to OPD officers are <u>not removed</u> when the term excited delirium is deleted.

The purpose of these recommendations is to make sure OPD is brought into full compliance with AB 360, while maintaining the directives and impact of relevant policies.

Attached to this memo are copies of the referenced OPD policies and procedures. The OIG hopes these recommendations prove useful for both the Commission and OPD in the upcoming discussions of Special Order 9216.

Sincerely,

Michelle N. Phillips, Inspector General

Michelle N Phillips

City of Oakland, Office of the Inspector General