



OAKLAND WORKFORCE DEVELOPMENT BOARD

SPECIAL MEETING

Thursday, May 17, 2018

8:30 a.m. – 11:00 a.m.

<u>Hearing Room 3</u> Oakland City Hall One Frank H. Ogawa Plaza



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OAKLAND WORKFORCE DEVELOPMENT BOARD (OWDB)

SPECIAL MEETING NOTICE

City Hall, 1 Frank H. Ogawa Plaza, Oakland, CA Hearing Room 3 Thursday, May 17, 2018 8:30 a.m. – 11:00 a.m.

AGENDA

Members of the public wishing to address the Board on issues shall complete a Speakers Card. Members of the public who wish to address the Board on published issues should do so at the time the agenda item is being discussed. Issues that the public wishes to address that are not published on the agenda will be heard during the Public Forum section.

| I. | PROCEDURAL ITEMS | PAGE |
|------|---|------|
| | a. Call to Order and Roll Call | |
| | b. Chair Remarks | |
| | c. Adoption of the Agenda | |
| | d. Approval of Minutes (Action) | 4 |
| II. | PRESENTATION ITEM a. Alameda County Reentry Landscape | 9 |
| III. | ACTION ITEMS a. Approve FY 2018-19 OWDB Budget | 13 |
| IV. | DISCUSSION ITEMS | 34 |
| | a. Discuss Program Performance | |
| | b. OWDB Strategic Priorities – FY 2018-2019 | 40 |

V. PUBLIC FORUM

(For items that members of the public wish to address that are NOT on the agenda)

VI. STAFF REPORTS

VII. ANNOUNCEMENTS

VIII. CLOSING REMARKS & ADJOURN

NEXT SCHEDULED OWDB MEETING - THURSDAY, AUGUST 2, 2018 8:30-11:00 AM

These WIOA Title I financially assisted programs or activities are "Equal Opportunity Employers/Programs". Auxiliary aids and services are available upon request to individuals with disabilities.

City of Oakland Workforce Development Board Meeting

Date:

Hearing Room ____ Oakland City Hall One Frank H. Ogawa Plaza Oakland, CA 94612 Meeting End Time

Meeting Start Time: _

Meeting End Time: _____

| • | | | • | | | |
|-------------------------|-------------------------|-----------------------------|---------------------------|------------------------------|------------------------------|------------------------------|
| Board Roll Call | Absent or Present | Approve Board Minutes | Action Item Vote #1 | Action Item Vote #2 | Action Item Vote #3 | Action Item Vote #4 |
| Matt Alexander | | | | | | |
| John Brauer | | | | | | |
| Kathleen Burris | | | | | | |
| Kori Chen | | | | | | |
| Dan Ferreira | | | | | | |
| Herb Garrett (Chair) | | | | | | |
| Zeydi Gutierrez | | | | | | |
| Polly Guy | | | | | | |
| Derreck Johnson | | | | | | |
| Jowel Laguerre | | | | | | |
| Darien Louie | | | | | | |
| Doreen Moreno | | | | | | |
| Chudy Nnebe | | | | | | |
| Gilbert Pete | | | | | | |
| Ruben Rodriguez | | | | | | |
| Brian Salem | | | | | | |
| Obray Van Buren | | | | | | |
| Lynn Vera | | | | | | |
| Total Present | | - | - | - | - | - |
| Yes Votes | - | | | | | |
| No Votes | - | | | | | |
| Abstentions | - | | | | | |
| Recusals | - | | | | | |

| Motion: 1 st : | Motion:2 nd | |
|---------------------------|------------------------|--|
| Motion: 1 st : | Motion:2 nd | |
| Motion: 1 st : | Motion:2 nd | |
| Motion: 1 st : | Motion:2 nd | |

ITEM I.d. APPROVAL OF MINUTES

Thursday, February 1, 2018 8:30 a.m. – 11:00 a.m.

Minutes

Present: Kori Chen, Herb Garrett, Polly Guy, Derrick Johnson, Lisa Kershner, Darien Louie, Doreen Moreno, Gilbert Pete, Ruben Rodriguez, Obray Van Buren (Quorum established)

Absent: John Brauer (excused), Kathleen Burris (excused), Dan Ferreira (excused), Jowel Laguerre, Michael McDonald, Chudy Nnebe, Brian Salem (excused)

The City of Oakland Workforce Development Board (OWDB)

convened a regular meeting on February 1, 2018 at the Oakland City Hall at One Frank H. Ogawa Plaza, Oakland, CA 94612 (Hearing Room 3).

PROCEDURAL ITEMS

- The meeting was called to order by Herb Garrett, Board Chair at 8:50 a.m.
- The Chair welcomed three (3) new board members: Lynn Vera - Mettler-Toledo Rainin, LLC Zeydi Gutierrez – AB&I Foundry Matthew Alexander – Ellie Mae
- The Board chair called for adoption of the February 1, 2018 agenda.
- The Board Chair called for approval of the November 2, 2017 Board Minutes

Minutes Approved - Unanimously

Motion 1st: Obray Van Buren Motion 2nd: Ruben Rodriguez Yes Votes: 10 No Votes: 0 Abstentions: 0 Recusals: 0[×]

PRESENTATION

Youth Ventures Joint Powers Authority (JPA) presented by Lisa Villarreal

- Youth Ventures JPA is an Official State Charter.
- Trustees are publicly elected or appointed; chief elected officials, CEO's and/or Executive Directors of public agencies
- Focus on City of Oakland pilot to take issues to scale with emphasis on vulnerable populations (children, youth and families).
- Oakland Thrive is the Advisory Board
- Priority Areas (Impact Tables)
 - o Health
 - o Wealth
 - o Education

- o Housing Safety
- Michael Bloomberg in partnership with My Brother's Keeper (MBK) funded a data sharing system that would share data across several different jurisdictions in real-time.

Discussion:

- a. There is no organized Labor on the Youth Ventures JPA.
- b. Advocate for the Children Initiative (Parcel Tax). It is not a standing agenda item now but may be revisited.
- c. JPA and OWDB is aligned and would like to offer an opportunity to coordinate around our industry sectors specifically as it relates to youth.
- d. Who does your data analysis? MBK will do data analysis moving forward. East Bay EDA can share data analysis.
- e. How far along is the data system development? System is set but synthetic data.

ACTION ITEMS

- **1.** Accept an Additional \$180,000 in New Revenues Staff Presentation: Stephen Baiter
 - The East Bay Regional Planning Unit received funds to coordinate planning and service delivery regionally. The OWDB was allocated **\$30,000 for** professional development across our system.
 - The OWDB applied for a California State Workforce Board Accelerator 6.0 grant in October 2018 to grow and scale our summer jobs program. The OWDB was awarded **\$150,000**.

Motion to Accept an Additional \$180,000 in New Revenues Passed Unanimously

Motion 1st: Ruben Rodriguez Motion 2nd: Derreck Johnson Yes Votes: 10 No Votes: 0 Abstentions: 0 Recusals: 0

Discussion:

a. Acknowledgement of other Oakland awardees: Hack the Hood, Oakland Private Industry Council and Center for Employment Opportunities

2. Recommend Proposed Revision to OWDB Bylaws

Staff Presentation: Stephen Baiter

- Stephen thanked the *Ad Hoc* committee members (Chudy Nnebe, Doreen Moreno, and Kori Chen) and Dan Rossi from the City Attorney's office for their support in making the strategic changes.
- The most substantive changes were to the Executive Committee language on Page 20.

Discussion:

a. Who evaluates the Executive Director? The Executive Committee will work with the City to conduct evaluation of the Executive Director.

b. Where is the Brown Act mentioned? Page 20 Article VI. F discusses the Brown Act.

Motion to Accept Recommended Proposed Revision to OWDB Bylaws Passed Unanimously

Motion 1st: Darien Louie Motion 2nd: Gilbert Pete Yes Votes: 10 No Votes: 0 Abstentions: 0 Recusals: 0

3. America's Job Center of California (AJCC) Memorandum of Understanding (MOU) Staff Presentation: Lazandra Dial

- The Workforce Innovation and Opportunity Act requires a MOU with the OWDB, the Chief Elected Official and the AJCC mandated partners. The mandated partners are Oakland Unified School District/Adult Education, Peralta Community College, State Employment Development Department, State Department of Rehabilitation, Self Help for the Elderly, United Indian Nations, Youth Employment Partnership, Center for Employment Opportunities, Job Corps, Oakland Housing Authority, and Alameda County Social Service.
- A progress report on status of completion of the MOU is due March 30, 2018

Motion to Accept the America's Job Center of California (AJCC) Memorandum of Understanding Passed Unanimously

Motion 1st: Ruben Rodriguez Motion 2nd: Obray Van Buren Yes Votes: 10 No Votes: 0 Abstentions: 0 Recusals: 0

Discussion:

- a. Applaud the board for this work and having partners share what they bring to the table.
- b. How are partners chosen? The partners are named in the WIOA.
- **4.** Receive Summer Jobs Update & Consider Formation of *Ad Hoc* Committee for 2018 Staff Presentation: Stephen Baiter and Ricardo Quezada
 - Introduction of new staff member Christian Gutierrez to support and coordinate summer and year-round employment opportunities.
 - Total revenue for the 2017 Summer Program was \$1,274,000. There was a total of 2068 placements and of those 475 were the OWDB.

Discussion:

- a. Recommendation to send a letter to Alameda Building Trades Council to request funding and to conduct a presentation at a Council meeting.
- b. There are more public and nonprofit summer youth placements than private.

- c. Emphasis should be n private sector donation. Summer program was run by private sector company and Clorox played a key role in the development of the program. Employers had much more "skin in the game".
- d. Summer is the busiest time of the year for hospitality, look at the hospitality industry for summer employment.
- e. Alternative to employment is to get employers involved in other opportunities for engagement. There needs to be an analysis of the gaps in sectors that we are not addressing.
- f. Funding for summer employment will come from the Soda Tax Revenues instead of City of Oakland's general funds with expectations that it will link to health-related and nutrition-related opportunities.
- g. The *Ad Hoc* Committee Members are: Darien Louie, Doreen Moreno, Derreck Johnson, Ruben Rodriguez, Lisa Kershner, Polly Guy, Obray Van Buren, Gilbert Pete

Motion passed to accept job informational report and establish an *Ad Hoc* Committee passed unanimously

Motion 1st: Darien Louie. Obray Van Buren Motion 2nd: Gilbert Pete, Ruben Rodriguez Yes Votes: 10 No Votes: 0 Abstentions: 0 Recusals: 0

DISCUSSION ITEMS

1. State and Local Performance

Staff Presentation: Honorata Lindsay and Enjema Hudson,

• Overall programs are doing well. Staff are working with program providers one-on-one that are not meeting their performance to develop strategies to address the issue.

Discussion:

a. How are we reporting on ex-offenders? CalJobs allows participants to self-identify.

PUBLIC FORUM

KRA Corporation program changes, Jonathan Overall is now the Program Manager

STAFF REPORT

- Governor's Budget appropriated funds to California Workforce Development Board for Prison to Employment for \$16M FY18-19, \$20M FY19-20
- State Regional Planning Funds for sector partnership in Health, Hospitality, Retail and Construction
- Day at the Capitol, March 7th, 2018
- Economic Development Strategy adopted by City Council
- No finding in our EDD monitoring of Adult and Youth Programs
- 2nd highest in the county in Equal Opportunity

ANNOUNCEMENTS

- Oakland Small Business Week April 29 May 5, 2018
- Manufacturing Partnership Summit, May 24, 2018
- East Bay Innovations Awards, March 29, 2018
- Opening in Construction, February 5 9, 2018
- Hire a Veterans at Coast Guard Island, February 6, 2018
- EBMUD Apprenticeship Training for Journey Level Positions
- Oakland Workforce Development Lunch and Learn (Monthly)

Meeting Adjourn by the Board Chair at 10:51am



ITEM II.a. - PRESENTATION



| To: | Oakland Workforce Development Board |
|-------|-------------------------------------|
| From: | OWDB Staff |
| Date: | May 17, 2018 |
| Re: | Alameda County Reentry Landscape |

Successfully re-entering society after incarceration is extremely difficult. Often the underlying issues that led to a person's incarceration were not addressed during his/her incarceration. Upon release, many formerly incarcerated persons need a wide range of services such as housing, health care, mental health and substance abuse services, employment, and education. Likely, these needs existed prior to the person's incarceration and, without intervention, they continue to exist after the individual has been released. Faced with the added disadvantage of having a criminal record and being cut off from their social networks, most formerly incarcerated people in California will return to state prison or county jail. Breaking this cycle and the negative impact it has on our communities and families requires developing a system of reentry that begins with assisting individuals from the first point of contact with the criminal justice system through community-based supervision and community integration.

Neola Crosby, Alameda County Probation Department is the Alameda County Reentry Coordinator. She will provide a high-level overview of the landscape in Alameda County (AC). Neola will present the AC Adult Reentry Strategic Plan, demographics of individuals on Probation who live in Oakland, AC Probation's Department investment is employment services/outcomes and the AC Reentry Hiring Initiative.

Captain Neideffer, Alameda County Sheriff's Department (ACSO), Youth and Family Services Division will present on Operation My Home Town. OMHT is an evidence-based adult offender reentry program led by the Alameda County Sheriff's Office (ACSO) and funded by a Bureau of Justice Administration's Second Chance Act grant. OMHT offers a continuum of care to inmates in Santa Rita Jail (SRJ) who are at medium high-risk of recidivating. The goal of OMHT is to reduce recidivism among the target population and thereby enhance public safety.

These presentations are very timely, particularly considering the Governor's proposed "Prison to Employment Initiative"; the attached document contains additional information about this proposed investment.

ATTACHMENT

State of California EDD Workforce Systems Information Notice (WSIN 17-26) "Prison to Employment Initiative"

INFORMATION NOTICE

PRISON TO EMPLOYMENT INITIATIVE

As part of Governor Brown's efforts to improve California's criminal and juvenile justice systems and reduce recidivism through increased rehabilitation, the California Workforce Development Board (State Board), California Department of Corrections and Rehabilitation (CDCR), California Prison Industry Authority, and California Workforce Association have finalized a partnership agreement that is included in amendments to the <u>California WIOA Unified Strategic Workforce</u> <u>Development Plan 2016-2020</u>.

The <u>partnership agreement</u> is intended to strengthen linkages between the workforce and corrections systems in order to improve the process by which formerly incarcerated and justice-involved¹ individuals reenter society and the labor force. The partnership agreement will inform policies specific to Local Workforce Development Boards (Local Board) and how they serve the state's formerly incarcerated and justice-involved population.

Pending Regional and Local Planning Guidance

Local Boards and workforce services providers should begin to think about how to best coordinate reentry and workforce services in each of the state's 14 regions. The State Board will be issuing draft Local and Regional Planning Guidance spelling out new planning requirements in the Spring of 2018 and final guidance in the Summer of 2018. We acknowledge that Regional Planning Units (RPU) are in the process of implementing current regional plans, and we anticipate that the new planning process will be updating, refining, and improving on existing plans. That said, the new planning guidance will require that regional plans specify how Local Boards and RPUs will partner with Community Based Organizations (CBO), CDCR contracted reentry service providers, and representatives of Parole and Probation to provide seamless, integrated services to the formerly incarcerated and other justice-involved individuals in each of the 14 RPUs. The RPUs will be encouraged to build on existing regional partnerships, including existing Community Corrections Partnerships to develop a comprehensive regional

¹ "Justice-involved" refers to individuals who are on parole, probation, mandatory supervision, or postrelease community supervision and are supervised by, or are under the jurisdiction of, a county or the CDCR.

vision and plan for successfully integrating the formerly incarcerated and other justice-involved individuals into the labor market.

Pending Budget Resources to Implement the "Prison to Employment Initiative"

The Governor's 2018 Budget proposal includes \$37 million over three budget years to fund the integration of workforce and reentry services in the state's 14 regions. Known as the "Prison to Employment Initiative," the proposal is briefly mentioned in the <u>Governor's Budget Summary</u> on page 74.

Funding for the Prison to Employment Initiative is contingent on approval by the Legislature and is intended to support regional planning efforts, fund regional plan implementation, and provide resources for direct services to the formerly incarcerated and other justice-involved individuals. It also sets aside specific resources for both supportive services and earn and learn activities.

Getting Started

Early funding under the initiative will be provided for planning activities while some grants will be awarded to high-needs areas of the state. In anticipation of new regional planning requirements and new opportunities to fund the relevant services, practitioners should begin to think about all of the following:

- The potential to work with partners who currently serve individuals supervised by state Parole or county Postrelease Community Supervision.
- How Local Boards might work with reentry service providers and CBOs, who may not currently be partners, but who provide services to formerly incarcerated and justice-involved individuals.
- How to develop or scale-up relationships with regional parole offices, and parole agents.
- How to increase involvement with county-level Community Corrections Partnership plans.
- Regional labor market needs and employers who are willing to hire formerly incarcerated and justice-involved individuals, including those with felony convictions, and ways to share this information with CBOs and other local stakeholders working with this population.
- The development of tools such as inventory and asset maps to discern the types of funding that can be utilized, and types of services that can be funded by prospective regional partners.
- The staff training needs of Local Boards and partners to adequately serve this population.
- America's Job Center of CaliforniaSM staff intake and case management needs for serving this population, including informational needs about the education and training

received by individuals while in the state prison, and ways to build on pre-release training and education post-release.

While all regions will be provided planning grants, initial initiative funding in the 2018-19 budget will be for plan implementation, direct services, and supportive services, and will be prioritized for programs that can identify high levels of need and substantially demonstrate the development of regionally integrated workforce partnerships with relevant stakeholders.

Share What You Know

Additionally, the State Board is seeking input from Local Boards with success serving formerly incarcerated and justice-involved populations. The State Board invites Local Boards to detail how they have achieved success serving this population, as well as what they know about best practices and model partnerships. Local Boards interested in providing input should contact Curtis Notsinneh at <u>curtis.notsinneh@cwdb.ca.gov</u>.

If you have any questions, please contact Curtis Notsinneh at <u>curtis.notsinneh@cwdb.ca.gov</u> or 916-657-1482, or Dan Rounds at <u>Daniel.Rounds@cwdb.ca.gov</u> or 916-657-1434.

/S/ JAIME L. GUTIERREZ, Chief Central Office Workforce Services Division



ITEM-III.a. ACTION



| To: | Oakland Workforce Development Board |
|-------|--|
| From: | OWDB Staff |
| Date: | May 17, 2018 |
| Re: | Approve FY 2018-19 OWDB Budget |

RECOMMENDATION:

That the Oakland Workforce Development Board (OWDB) take the following actions:

- 1) Approve the proposed budget for fiscal year (FY) 2018-2019 budget including recommended "up-to" (maximum) funding levels as presented in the attached draft report and direct staff to finalize the report and forward to the Oakland City Council for approval.
- 2) Request that the Oakland City Council make a one-time appropriation of \$225,000 to the OWDB in General Fund dollars to maintain direct services in FY 2018-2019.
- 3) Authorize the OWDB Executive Committee to accept and appropriate any additional grant funds above and beyond the adopted FY 2018-19 OWDB Budget.

BACKGROUND

The City of Oakland and the OWDB operate on a fiscal year calendar that runs from July 1 through June 30 of the following year. Federal law requires that the OWDB adopt its own budget, while the Oakland City Charter stipulates that this budget must also ultimately approved by the City Council. Both the City Council and OWDB must adopt a budget on or before June 30. To this end, there are additional points of intersect between these two processes that are worth further examination.

City of Oakland's Biennial Budget

The City of Oakland operates on a two-year budget cycle; the budget cycle is based upon a fiscal year calendar that runs from July 1 through June 30 of the following year. While the City's budget is adopted for a two-year period, appropriations are divided into two one-year spending plans. Currently, the City is approaching the end of the first year of the two-year cycle. During the second year, the Mayor and City Council conduct a midcycle budget review to address variances in estimated revenues and expenditures, and other changes to the City's financial condition. The basic contours of the city's midcycle budget process include the incorporation of any departmental adjustments and/or requests (March-April 2018), a proposal from the City of Oakland Administration (to be released in May 2018), and the adoption of the budget by City Council in June 2018.

OWDB Annual Budget

The OWDB is a mandated policy body appointed by the Mayor and charged with approving the use of federal Workforce Innovation and Opportunity Act (WIOA) funds that are allocated annually to Oakland through the State of California Employment Development Department (EDD), as well as other workforce development funds under the city's purview. The OWDB must develop a budget that

is subject to approval by the Chief Elected Official of an area receiving WIOA funds (which in Oakland's case is the Mayor). Additionally, because WIOA does not supersede local governance, the Oakland City Charter mandates that the Oakland City Council must also approve the allocation of WIOA funds. Within the City's budget, the OWDB's funds are received and distributed in various designated accounts, including Fund 2195 (WIOA) Fund 1010 (General Fund), Fund 1030 (Measure HH), Fund 5671 (Oakland Army Base), and Fund 7999 (Miscellaneous/Other).

CURRENT SITUATION

The development process for the OWDB's FY 2018-2019 budget has been less complex than the process that was followed during prior fiscal year in large part because it falls during the midcycle of the City of Oakland's biennial budget for FY 2017-2019. Nonetheless, efforts to balance the budget have arguably been just as challenging as the prior year, for the City of Oakland has continued to see a downward trend in WIOA -funding, which currently makes up about sixty-five percent (65%) of the OWDB's overall revenue.

Revenues

WIOA Revenues

For FY 2018-19, Oakland is estimated to receive a nine percent (9%) reduction from last year's allocations and an overall twenty percent (20%) reduction over the last two years. The WIOA prescribes a specific method to calculate sub-state "hold-harmless" levels; these provisions were established to help mitigate year-to-year volatility in funding levels and ensure that each local area receives no less than 90 percent of their average percentage share from the two prior years.

At the time of this report, final WIOA allocations have not been received. Actual appropriations are anticipated to be announced in June 2018, but there are no set dates or deadlines at this times.

| Year over Year WIOA Allocations- City of Oakland | | | | | | | |
|--|---|-------------|-------------|------------------|--|--|--|
| | FY 2016-2017 FY 2017-2018 FY 2018-2019 Total Change | | | | | | |
| | | | (estimated) | (total \$ / %) | | | |
| Adult | \$1,413,381 | \$1,265,054 | \$1,150,358 | (-\$263,023/19%) | | | |
| Dislocated Worker | \$1,076,216 | \$942,956 | \$928,747 | (-\$147,469/14%) | | | |
| Youth | \$1,437,498 | \$1,293,484 | \$1,160,969 | (-\$276,529/19%) | | | |
| Rapid Response | \$359,517 | \$245,094 | \$200,907 | (-\$158,610/44%) | | | |
| Total | \$4,286,612 | \$3,746,588 | \$3,440,981 | (-\$845,631/20%) | | | |

More information about FY 2018-2019 WIOA allocations in California can be found at http://www.edd.ca.gov/jobs_and_training/pubs/wsin17-32.pdf.

Other Revenues

The OWDB has several other revenue sources under its purview, many of which are for specific projects and/or services (such as Oakland Housing Authority funds for summer jobs, and Army Base related revenue that directly supports the West Oakland Job Resource Center). Unfortunately, several sources of revenue that were used in FY 2017-18 to offset the continued downward trend in WIOA funding reduction expire on June 30, 2018 are not expected to continue in FY 2018-19.

These funds include:

| Source | Amount |
|--|-----------|
| 1. One-time General Funded Subsidy (Service Provider Operations) | \$225,000 |
| 2. Career Pathways Trust I | \$135,637 |
| 3. WIOA Discretionary Funds | \$ 73,145 |
| Total | \$433,782 |

Funds Remaining from FY 2017-2018

At this time, staff has identified an estimated total of \$500,642 in unspent funds from FY 2017-18 available for reallocation to the FY 2018-19 budget. Any additional contracted funds not fully spent by June 30, 2018 will be calculated after the prior year accounting is completed. Staff will return to the OWDB with a report of any unobligated, unspent funds as soon as these amounts are known, most likely in Fall 2018.

Expenditures

To offset the OWDB's reductions in funding, the proposed budget reflects the following changes from FY 2017-2018:

- 1) A reduced share of WIOA funds allocated to the City as the system administrator by reallocating staff resources and freezing a vacant position.
- 2) Termination of a service provider contract (KRA), which will result in reassigning these functions and services to City staff and other contracted service providers.
- 3) Elimination of items supported by one-time funding from the Oakland City Council during FY 2017-2018.

The FY 2018-19 OWDB budget and contract recommendations are scheduled for consideration by the Community and Economic Development Committee (CED) of the Oakland City Council at its June 12, 2018 meeting.

ATTACHMENTS

Attachments A and B provide appropriate background on WIOA revenues from the United States Department of Labor (U.S. DOL) and the State of California Employment Development Department.

Attachment C is the latest draft of the report being prepared for the Oakland City Council reflecting the aforementioned changes and updates.

Attachment A – U.S. Department of Labor Training & Employment Guidance Letter (TEGL) 13-17 Attachment B– State of California EDD Workforce Systems Information Notice (WSIN 17-32) Attachment C – DRAFT Report to Oakland City Council for OWDB FY 2018-19 Budget

EMPLOYMENT AND TRAINING ADMINISTRATION ADVISORY SYSTEM U.S. DEPARTMENT OF LABOR Washington, D.C. 20210

| CLASSIFICATION WIOA | | | | | |
|------------------------|--|--|--|--|--|
| CORRESPONDENCE SYMBOL | | | | | |
| DATE | | | | | |
| March 23, 2018 | | | | | |

ADVISORY: TRAINING AND EMPLOYMENT GUIDANCE LETTER NO. 13-17

- TO: STATE WORKFORCE AGENCIES ALL STATE WORKFORCE LIAISONS
- FROM: ROSEMARY LAHASKY Deputy Assistant Secretary
- SUBJECT: Planning Estimate for Workforce Innovation and Opportunity Act (WIOA) Youth, Adult, and Dislocated Worker Program Allotments for Program Year (PY) 2018
- 1. <u>Purpose</u>. To transmit to States and outlying areas estimated funding levels for WIOA Title I Youth, Adult, and Dislocated Worker program allotments for PY 2018.

2. <u>References</u>.

- Bipartisan Budget Act of 2018 (Pub. L. 115-123) (Feb. 9, 2018);
- Consolidated Appropriations Act, 2017 (Pub. L. 115-31);
- Workforce Innovation and Opportunity Act of 2014, Public Law 113-128, as amended;
- <u>Training and Employment Guidance Letter (TEGL) No. 27-16, Change 1</u>, October 20, 2017, Fiscal Year (FY) 2018 Advance Funding Levels Available October 2017 for Workforce Innovation and Opportunity Act (WIOA) Programs and Correction to the Amounts for Youth and Adult Small State Minimum Allotments; and,
- <u>TEGL No. 27-16</u>, June 9, 2017, Workforce Innovation and Opportunity Act (WIOA) Adult, Dislocated Worker and Youth Activities Program Allotments for Program Year (PY) 2017; Final PY 2017 Allotments for the Wagner-Peyser Act Employment Service (ES) Program Allotments; and Workforce Information Grants to States Allotments for PY 2017.
- **3.** <u>Background</u>. ETA is providing states with estimated allotment levels for the WIOA Youth, Adult, and Dislocated Worker programs for PY 2018 to use for planning purposes. These allotment levels are provided as an estimate and will change based on the enacted fiscal year (FY 2018) full-year appropriation. The funding levels in this guidance letter can provide states with a general idea of how their funding will change in PY 2018. To date, Congress enacted the Bipartisan Budget Act of 2018, which funds the Federal Government through March 23, 2018, and includes a 0.6791 percent reduction.
- 4. <u>Methodology</u>. To provide States with estimated PY 2018 funding levels to use for planning purposes, ETA: 1) used the data that ETA will use to calculate the actual PY 2018 allotments (note, this includes updates to the disadvantaged Youth and Adult data factors last updated in

| RESCISSIONS | EXPIRATION DATE |
|-------------|-----------------|
| TEGL 14-16 | Continuing |

PY 2013), and 2) estimated funding for the programs based on the full-year funding levels for these programs in PY 2017 as indicated in TEGL 27-16. See TEGL 27-16 for further description of the funding levels used, as well as descriptions of the WIOA Youth, Adult, and Dislocated Worker formulas and data factors.

ETA used the following funding levels to prepare allotment estimates for PY 2018:

- A. WIOA Youth Activities total \$851,428,600 for States and \$2,133,906 for outlying areas;
- B. WIOA Adult Activities total \$807,132,332 for States and \$2,022,888 for outlying areas; and
- C. WIOA Dislocated Worker Activities total \$1,012,847,700 for States and \$3,079,936 for outlying areas.

ETA used the following data in the WIOA Adult and Youth formulas:

- A. The average number of unemployed individuals for Areas of Substantial Unemployment (ASUs) for the 12-month period July 2016 through June 2017;
- B. The number of excess unemployed individuals or excess unemployed individuals in ASUs (depending on which is higher) averages for the same 12-month period as used for ASU unemployed data; and
- C. The number of disadvantaged Youth; or, for the Adult formula, the number of disadvantaged Adults based on special tabulations of data from the Census Bureau's American Community Survey (ACS) collected between January 1, 2011, and December 31, 2015.

Please note ETA last updated the disadvantaged Youth and Adult data for PY 2013, and indicated at that time the intent to update this data factor every five years. The ACS data used are the five-year moving average data collected between January 1, 2011, and December 31, 2015.

States will need to update the disadvantaged Youth and Adult data used in their substate allocation formulas for PY 2018. ETA will post the updated data to <u>https://www.doleta.gov/budget/disadvantagedYouthAdults.cfm</u> and publish a TEGL notifying states of the availability of the data. ETA anticipates completing these tasks in early 2018.

ETA used the following data in the WIOA Dislocated Worker State formula:

- A. The number of unemployed, averaged for the 12-month period, October 2016 through September 2017;
- B. The number of excess unemployed, averaged for the 12-month period, October 2016 through September 2017; and

- C. The number of long-term unemployed, averaged for the 12-month period, October 2016 through September 2017.
- 5. <u>SF-424 Submission (Youth only)</u>. All states should submit an electronically signed copy of an SF- 424, Application for Federal Assistance, through Grants.gov for Youth funding using the amounts listed in this Planning Estimate TEGL. ETA will award the PY 2018 WIOA Youth funds once they are available for obligation and as SF-424s are received. If the final allotment amount a state receives is higher than what is indicated in this planning estimate TEGL, the state will have to submit a revised SF-424 showing the adjustment.
- 6. <u>Final Allotment Levels</u>. ETA will issue the final PY 2018 allotment levels for WIOA Title I Youth, Adult, Dislocated Worker, Wagner-Peyser Act Employment Service, and Workforce Information Grant programs to States after the enactment of a full-year appropriation for FY 2018.
- 7. <u>Inquiries</u>. Please direct questions regarding these estimated full year allotments to the appropriate Regional Office.

8. Attachment.

A. Planning Estimate: PY 2018 WIOA Youth, Adult, and Dislocated Worker State Allotments

18

Attachment A

U. S. Department of Labor

Employment and Training Administration

Planning Estimate: PY 2018 WIOA Youth, Adult, and Dislocated Worker State Allotments ***THESE AMOUNTS ARE NOT THE FINAL AMOUNTS AVAILABLE FOR PY 2018***

| ***THESE AMOUNTS ARE NOT THE FINAL AMOUNTS AVAILABLE FOR PY 2018*** | | | | | | |
|---|--------------------------|--------------------------|--------------------------|---------------------------|--|--|
| | WIOA | WIOA | WIOA | | | |
| State | Youth Activities | Adult Activities | Dislocated Workers | Total | | |
| Total with Evaluations and PI | \$873,416,000 | \$815,556,000 | \$1,241,719,000 | \$2,930,691,000 | | |
| Total | \$866,560,920 | \$809,155,220 | \$1,231,974,405 | \$2,907,690,545 | | |
| Alabama | 16,193,450 | | 18,881,278 | 50,755,846 | | |
| Alaska | 3,129,584 | 15,681,118 2,919,960 | 4,799,076 | 10,848,620 | | |
| Arizona | 21,320,428 | 20,155,453 | 22,697,587 | 64,173,468 | | |
| Arkansas | 6,318,318 | 6,022,520 | 6,251,682 | 18,592,520 | | |
| California | 117,927,789 | 113,215,265 | 151,114,303 | 382,257,357 | | |
| Colorado | 9,012,702 | 8,357,736 | 9,931,857 | 27,302,295 | | |
| Connecticut | 9,764,945 | 8,998,766 | 14,318,917 | 33,082,628 | | |
| Delaware | 2,128,572 | 2,017,831 | 2,402,580 | 6,548,983 | | |
| District of Columbia | 3,245,971 | 2,868,045 | 6,331,221 | 12,445,237 | | |
| Florida | 49,049,343 | 49,405,243 | 52,429,191 | 150,883,777 | | |
| Georgia | 24,748,175 | 23,707,995 | 39,487,280 | 87,943,450 | | |
| Hawaii | 2,128,572 | 2,017,831 | 1,582,116 | 5,728,519 | | |
| ldaho Illinois | 2,373,019 | 2,204,058 | 1,922,513 61,423,644 | 6,499,590 141,222,371 | | |
| Indiana | 41,165,226 13,753,071 | 38,633,501 12,471,675 | 13,751,527 | 39,976,273 | | |
| lowa | 4,604,254 | 3,258,784 | 4,045,512 | 11,908,550 | | |
| Kansas | 4,981,195 | 4,184,470 | 4,561,200 | 13,726,865 | | |
| Kentucky | 13,264,852 | 13,195,759 | 17,344,824 | 43,805,435 | | |
| Louisiana | 16,535,647 | 15,987,846 | 20,249,198 | 52,772,691 | | |
| Maine | 2,586,000 | 2,348,579 | 2,619,167 | 7,553,746 | | |
| Maryland | 12,016,761 | 11,151,770 | 14,974,603 | 38,143,134 | | |
| Massachusetts | 12,568,773 | 11,211,781 | 15,504,161 | 39,284,715 | | |
| Michigan | 27,561,902 | 25,092,475 | 29,222,475 | 81,876,852 | | |
| Minnesota | 9,724,276 | 8,136,609 | 8,500,217 | 26,361,102 | | |
| Mississippi Missouri | 9,684,327 13,549,936 | 9,297,702 12,584,100 | 12,474,772 13,815,417 | 31,456,801 39,949,453 | | |
| Montana | 2,128,572 | 2,017,831 | 1,524,397 | 5,670,800 | | |
| Nebraska | 2,558,639 | 2,017,831 | 2,341,552 | 6,918,022 | | |
| Nevada | 8,921,942 | 8,678,951 | 13,593,087 | 31,193,980 | | |
| New Hampshire | 2,128,572 | 2,017,831 | 1,717,012 | 5,863,415 | | |
| New Jersey | 20,066,711 | 19,387,744 | 31,278,144 | 70,732,599 | | |
| New Mexico | 8,840,066 | 8,548,526 | 13,346,736 | 30,735,328 | | |
| New York | 48,379,923 | 47,415,034 | 50,313,692 | 146,108,649 | | |
| North Carolina | 26,714,029 | 25,303,014 | 29,472,588 | 81,489,631 | | |
| North Dakota Ohio | 2,128,572 35,020,650 | 2,017,831 32,442,658 | 792,946 | 4,939,349 | | |
| Oklahoma | 9,225,898 | 8,715,141 | 38,745,824 7,543,448 | 106,209,132 25,484,487 | | |
| Oregon | 9,220,904 | 8,824,904 | 11,396,070 | 29,441,878 | | |
| Pennsylvania | 37,972,832 | 34,908,991 | 52,263,246 | 125,145,069 | | |
| Puerto Rico | 25,579,776 | 26,712,572 | 43,423,747 | 95,716,095 | | |
| Rhode Island | 3,224,256 | 2,759,343 | 4,034,220 | 10,017,819 | | |
| South Carolina | 12,539,614 | 12,072,447 | 15,149,307 | 39,761,368 | | |
| South Dakota | 2,128,572 | 2,017,831 | 1,135,744 | 5,282,147 | | |
| Tennessee | 16,861,523 | 16,345,732 | 18,654,693 | 51,861,948 | | |
| Texas Utah | 73,171,456 3,522,722 | 69,058,709 2,753,454 | 60,657,647 4,291,990 | 202,887,812 10,568,166 | | |
| Vermont | 2,128,572 | 2,753,454 2,017,831 | 4,291,990 | 4,985,908 | | |
| Virginia | 12,675,959 | 11,785,962 | 13,657,006 | 38,118,927 | | |
| Washington | 18,413,501 | 17,299,701 | 26,149,016 | 61,862,218 | | |
| West Virginia | 5,622,782 | 5,579,588 | 7,323,854 | 18,526,224 | | |
| Wisconsin | 10,786,897 | 9,288,172 | 11,492,752 | 31,567,821 | | |
| Wyoming | 2,128,572 | 2,017,831 | 1,073,159 | 5,219,562 | | |
| State Total | 851,428,600 | 807,132,332 | 1,012,847,700 | 2,671,408,632 | | |
| American Samoa | 227,760 | 215,479 731,402 | 328,076 | 771,315 | | |
| Guam Northern Marianas | 773,087 422,385 | 399,609 | 1,113,592 608,422 | 2,618,081 1,430,416 | | |
| Palau | 422,385 | 75,000 | 114,191 | 264,191 | | |
| Virgin Islands | 635,674 | 601,398 | 915,655 | 2,152,727 | | |
| Outlying Areas Total | 2,133,906 | 2,022,888 | 3,079,936 | 7,236,730 | | |
| Native Americans | 12,998,414 | 0 | 0 | 12,998,414 | | |
| National Reserve | 0 | 0 | 216,046,769 | 216,046,769 | | |
| Evaluations set aside | 2,488,000 | 2,323,000 | 3,536,000 | 8,347,000 | | |
| Program Integrity set aside | 4,367,080 | 4,077,780 | 6,208,595 | 14,653,455 | | |

The amounts provided in this table can be used to get a general idea of the funding that could be available to each state if funding levels for these programs are exactly the same as announced at the beginning of PY 2017 (see TEGL 27-16). In this table, the total dollars estimated to be available for PY 2018 were distributed among states according to the updated data factors for PY 2018. A number of decisions that have yet to be made could impact the final amounts obligated to each state.

INFORMATION NOTICE

WIOA FORMULA PLANNING ESTIMATE ALLOCATIONS – PY 18-19

The Employment Development Department is providing *Workforce Innovation and Opportunity Act* (WIOA) Title I formula estimate allocations for each Local Workforce Development Area (Local Area), for the Adult, Youth, and Dislocated Worker funding streams for Program Year (PY) 2018-19. These allocations are based on the estimated allotment levels issued by the U.S. Department of Labor, Employment and Training Administration in Training and Employment Guidance Letter 13-17, dated March 23, 2018.

These allocations are provided as an estimate for planning purposes and will change based on the enacted PY 18 full-year appropriation expected later this year. The planning estimates below can provide Local Areas with a general idea of how their funding will change in PY 18, assuming there are no major increases or decreases enacted by Congress. Current data was used to calculate the estimated allocations for each Local Area. The same data will be used when calculating the actual allocations, meaning that even if the actual amounts change, the percentage of funding to each Local Area will remain.

The allotment to California and the amounts available for the formula allocation to its Local Areas are listed below. Attachment 1 reflects the total amount Local Areas will receive for each of the funding streams for PY 18-19. Additionally, Attachment 2 provides a breakdown of how each of the three funding streams are allocated.

| PY 18-19 | Total Federal Allotment | Amount Available for Formula Allocation | |
|---------------------------|-------------------------|--|--|
| Youth Program | \$117,927,789 | \$100,238,621 | |
| Adult Program | \$113,215,265 | \$96,232,976 | |
| Dislocated Worker Program | \$151,114,303 | \$90,668,582 | |
| Total | \$382,257,357 | \$287,140,179 | |

If you have any questions, please contact Wai Tin Wong from the Financial Management Unit at <u>WaiTin.Wong@edd.ca.gov</u> or by phone at 916-653-8213.

/S/ JAIME L. GUTIERREZ, Chief

Central Office Workforce Services Division

Attachments are available on the internet:

- 1. Youth, Adult, and Dislocated Worker Activities Program Estimate Allotments
- 2. WIOA Estimate Funding SFY 2018-19

| Local Area | Youth | Adult | Dislocated Worker | Grand Total |
|----------------------------|---------------|--------------|----------------------|---------------|
| Alameda | \$1,446,162 | \$1,363,093 | \$1,990,389 | \$4,799,644 |
| Anaheim City | \$690,251 | \$665,661 | \$580,987 | \$1,936,899 |
| Contra Costa | \$1,336,260 | \$1,325,632 | \$1,768,573 | \$4,430,465 |
| Foothill | \$510,475 | \$527,498 | \$502,765 | \$1,540,738 |
| Fresno | \$5,343,611 | \$5,079,131 | \$4,410,031 | \$14,832,773 |
| Golden Sierra | \$797,850 | \$782,692 | \$1,028,353 | \$2,608,895 |
| Humboldt | \$312,781 | \$271,459 | \$249,208 | \$833,448 |
| Imperial | \$2,541,672 | \$2,496,360 | \$2,195,980 | \$7,234,012 |
| Kern, Inyo, and Mono | \$5,127,368 | \$4,947,275 | \$4,528,009 | \$14,602,652 |
| Kings | \$743,810 | \$817,487 | \$628,794 | \$2,190,091 |
| Long Beach/Pacific Gateway | \$1,595,119 | \$1,455,074 | \$1,027,273 | \$4,077,466 |
| Los Angeles City | \$12,077,707 | \$11,730,597 | \$8,245,523 | \$32,053,827 |
| Los Angeles County | \$9,531,815 | \$9,156,945 | \$7,376,122 | \$26,064,882 |
| Madera | \$725,071 | \$733,459 | \$583,280 | \$2,041,810 |
| Merced | \$1,555,576 | \$1,480,241 | \$1,308,236 | \$4,344,053 |
| Monterey | \$1,788,554 | \$1,802,219 | \$2,094,614 | \$5,685,387 |
| Mother Lode | \$354,744 | \$416,839 | \$359,987 | \$1,131,570 |
| North Central Counties | \$1,191,983 | \$1,114,607 | \$1,053,771 | \$3,360,361 |
| Nortec | \$2,341,372 | \$2,259,111 | \$1,940,621 | \$6,541,104 |
| North Bay | \$785,010 | \$862,244 | \$978,222 | \$2,625,476 |
| NOVA | \$1,247,294 | \$1,264,038 | \$1,821,111 | \$4,332,443 |
| Oakland City | \$1,160,969 | \$1,150,358 | \$928,747 | \$3,240,074 |
| Orange | \$2,638,720 | \$2,457,656 | \$3,893,444 | \$8,989,820 |
| Richmond City | \$301,999 | \$316,995 | \$227,761 | \$846,755 |
| Riverside | \$6,357,270 | \$6,136,604 | \$5,618,464 | \$18,112,338 |
| Sacramento | \$3,573,701 | \$3,422,305 | \$3,201,849 | \$10,197,855 |
| San Benito | \$203,380 | \$192,932 | \$205,446 | \$601,758 |
| San Bernardino County | \$5,616,054 | \$5,342,779 | \$4,510,723 | \$15,469,556 |
| , San Diego | \$6,358,129 | \$5,828,166 | \$6,216,504 | \$18,402,799 |
| San Francisco | \$1,043,003 | \$1,154,481 | \$1,599,935 | \$3,797,419 |
| San Joaquin | \$3,009,022 | \$2,829,785 | \$2,494,240 | \$8,333,047 |
| San Jose - Silicon Valley | \$1,991,848 | \$1,887,755 | \$2,235,373 | \$6,114,976 |
| San Luis Obispo | \$534,943 | \$412,413 | \$446,053 | \$1,393,409 |
| Santa Ana City | \$830,502 | \$815,593 | \$485,461 | \$2,131,556 |
| Santa Barbara | \$1,193,208 | \$882,453 | \$978,958 | \$3,054,619 |
| Santa Cruz | \$1,068,599 | \$955,088 | \$964,512 | \$2,988,199 |
| SELACO | \$905,216 | \$861,933 | \$872,040 | \$2,639,189 |
| Solano | \$938,267 | \$1,027,757 | \$1,036,640 | \$3,002,664 |
| Sonoma | \$761,017 | \$719,507 | \$809,146 | \$2,289,670 |
| South Bay | \$1,396,434 | \$1,436,135 | \$1,354,815 | \$4,187,384 |
| Stanislaus | \$2,412,740 | \$2,330,751 | \$2,081,834 | \$6,825,325 |
| Tulare | \$2,986,461 | \$2,856,189 | \$2,610,078 | \$8,452,728 |
| Ventura | \$1,570,980 | \$1,441,508 | \$2,001,694 | \$5,014,182 |
| Verdugo | \$629,776 | \$674,340 | \$678,436 | \$1,982,552 |
| Yolo | \$711,898 | \$547,831 | \$544,580 | \$1,804,309 |
| Total | \$100,238,621 | \$96,232,976 | \$90,668,582 | \$287,140,179 |



TO:

Sabrina B. Landreth

FROM: Mark Sawicki, Director, EWD

AGENDA REPORT

SUBJECT: Workforce Development Board FY 2018-19 Budget and Contracts

City Administrator

DATE: June 12, 2018

City Administrator Approval

Date:

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution (1) Adopting The Fiscal Year 2018-2019 Workforce Development Budget; (2) Accepting And Appropriating Workforce Innovation And Opportunity Act (WIOA) Title I Formula Funds For Adult, Dislocated Worker, Youth And Rapid Response Services In The Estimated Amount Of \$3,440,981; (3) Authorizing Contracts With Service Providers Competitively Selected By The Oakland Workforce Development Board To Provide Comprehensive, Specialized, And Youth Services From WIOA Title I Formula Funds And Other Funds For Fiscal Year 2018-2019; And (4) Authorizing The City To Apply For, Accept And Appropriate Grants And Contributions For Workforce Development Services Beyond The WIOA Title I Formula Funding Up To \$200,000 With The Approval Of The Workforce Development Board Without Returning To Council; OR

Adopt A Resolution (1) Adopting The Fiscal Year 2018-2019 Workforce Investment Budget; (2) Accepting And Appropriating Workforce Innovation And Opportunity Act (WIOA) Title I Formula Funds For Adult, Dislocated Worker, Youth And Rapid Response Services In The Estimated Amount Of \$3,440,981; (3) Authorizing Contracts With Service Providers Competitively Selected By The Oakland Workforce Development Board To Provide Comprehensive, Specialized, And Youth Services From WIOA Title I Formula Funds And Other Funds For Fiscal Year 2018-2019; (4) Authorizing The City To Apply For, Accept And Appropriate Grants And Contributions For Workforce Development Services Beyond The WIOA Title I Formula Funding Up To \$200,000 With The Approval Of The Workforce Development Board Without Returning To Council And (5) Appropriate An Additional \$225,000 In One-Time Funds For Workforce Development For Direct Services For FY 2018-2019.

EXECUTIVE SUMMARY

The FY 2018-19 budget for the Oakland Workforce Development Board (OWDB), as presented in this staff report and resolution, are to be considered by the OWDB at a special meeting on May 17, 2018. The budget reflects the State's estimated allocation of Workforce Innovation and Opportunity Act (WIOA) Formula funding of \$3,440,981 to the City of Oakland for FY 2018-2019. This represents an overall nine percent (9%) reduction from the prior fiscal year, and a decrease of \$341,463 for WIOA program services and system administration. Actual funding levels are still to be determined and are unlikely to substantially deviate from these totals.

The FY 2018-19 OWDB budget, "Budget A", as proposed, shows a total reduction from the prior fiscal year of 13 percent or \$868,369. These further reductions are due to 1) Various one-time contributions from the City's general fund that are not included in the City's baseline budget proposed for FY 2018-19; 2) Miscellaneous donations in support of the summer youth employment program; and 3) Various grant funds that ended in FY 2017-18. To offset the proposed reduction in funding, Budget A reflects a reduced share of WIOA funds allocated to the City as the system administrator by freezing a currently vacant staff position. It also requires one service provider contract to be terminated and the reassignment of some services to City staff and other contracted service providers.

These reductions could negatively impact the OWDB's ability to manage the local workforce system, and to implement and fulfill the vision of OWDB's recently adopted strategic plan as WIOA requires increased regional coordination and alignment with other WDBs, higher expectations of accountability and reporting, and a larger emphasis on employer engagement.

Because the City Council has provided additional one-time funds in the past in support of local workforce development, the OWDB has also approved a "Budget B" to reflect how additional support of \$225,000 from the City's General Purpose Fund (Fund 1010) could best be directed to ensure that all deliverables under WIOA and the OWDB strategic plan are being adequately met. If the City Council were to consider such additional funding, the \$225,000 would be used to maintain funding to service providers similar to what was recommended and approved by the City Council for FY 2017-2018.

REASON FOR URGENCY

For new contracts to be in place for the new fiscal year, approval of the OWDB budget and selection of service providers must be completed as soon as possible. Both the OWDB and the City must approve the budget and contracts. A delay in the approval timeline could lead to a disruption in funding to providers. Also, any changes to the budget that Council makes will require returning to the OWDB for its consideration and approval at a special meeting. (The next regularly scheduled meeting of the OWDB is August 2, 2018.)

BACKGROUND / LEGISLATIVE HISTORY

The OWDB is a federally-mandated policy body whose members are appointed by the Mayor and charged with approving the use of local workforce development funds and ensuring fidelity around any regulations associated with their implementation. The Chief Elected Official of an area receiving WIOA funds (which in Oakland's case is the Mayor) and the OWDB must agree on the budget. Since the WIOA does not supersede local governance, the Oakland City Charter mandates that the Oakland City Council must also approve the allocation of funds. The OWDB budget is made up of on multiple funding streams that support the Workforce Development work. WIOA funds are received and distributed in Fund 2195, other grant contributions are received and distributed in Fund 7999 and general fund contributions are received and distributed in Fund 1010. The City of Oakland and the OWDB operate on a fiscal year calendar that runs from July 1 through June 30 of the following year. Both the City Council and OWDB must adopt a budget on or before June 30.

The City and the OWDB contract with many experienced local nonprofit organizations to provide workforce development services for recently displaced and long-term unemployed adults and low-income youth and young adults between the ages of 16-24. The overall goals of the OWDB's federal investments are to help adults and youth in Oakland develop the necessary skills, obtain the requisite knowledge, and access the resources needed to thrive in careers; and to provide employers with the skilled workers needed to sustain and competitively grow their businesses. The OWDB seeks to provide a coordinated set of relationships among providers and partners in the workforce system that can connect residents, particularly those with barriers to employment, to career pathways leading to family-sustaining jobs in growing industries.

The OWDB adopted both a local and regional strategic plan, which sets forth the following priorities:

- <u>Business Services:</u> Align and mobilize a distributed network of business service providers within the City of Oakland to deploy resources that support a robust local economy and business climate offering an abundance of high quality jobs.
- <u>Adult Services:</u> Lead and support key citywide and regional innovations and partnerships that advance the economic security and resilience of Oakland's most vulnerable workers and residents.
- <u>Youth Services:</u> Work with public, private, and community-based organizations and key local initiatives to empower disconnected young people in the City of Oakland to access meaningful employment opportunities.
- <u>Workforce System</u>: Position the OWDB to lead and support citywide and regional efforts that strengthen local and regional economic prosperity and increase equity.

This report includes the recommendations provided to the OWDB to award contracts for services to multiple providers based on the proposed budget allocations for such services, for a term of one year through June 30, 2019. The FY 2018-19 budget and service provider contracts presented in this staff report and resolution were considered and approved by the OWDB at a special meeting.

ANALYSIS AND POLICY ALTERNATIVES

Projected WIOA Funds for FY 2018-2019

The OWDB's WIOA revenues consist of four separate grants which include: Adult, Dislocated Worker, Youth, and Rapid Response. From time to time, the OWDB may receive special grants to complement the WIOA funding. On April 26, 2018, the State of California Employment Development Department (EDD) provided estimated WIOA allocations for FY 2018-19 for the Adult, Youth, and Dislocated Worker funding streams. These levels were released as estimates for planning purposes and may change based on the final enacted 2018-19 full-year appropriation as determined by Congress and the U.S. Department of Labor. Actual appropriations are anticipated to be announced in June; as of this writing, final allocations had not been received yet. More information can be found at: http://www.edd.ca.gov/jobs_and_training/pubs/wsin17-32.pdf.

The City of Oakland has continued to see a downward trend in WIOA funding year over year; the formula includes a hold harmless provision to ensure that each Local Area will receive no less than 90 percent of its average percentage share from the two prior years. For FY 2018-19, Oakland is estimated to receive a nine percent (9%) reduction from last year's allocations and an overall twenty percent (20%) reduction over the last two years. The reduction in Oakland's WIOA budget was based on a decrease in Oakland's overall unemployment rate.

| Year over Year WIOA Allocations- City of Oakland | | | | | | | | | |
|--|-------------------------|--------------------|--------------|------------------|--|--|--|--|--|
| | FY 2016-2017 | FY 2017-2018 | FY 2018-2019 | Total Change | | | | | |
| | <i>Ф</i> 440.004 | \$4,005,054 | (estimated) | (total \$ / %) | | | | | |
| Adult | \$1,413,381 | \$1,265,054 | \$1,150,358 | (-\$263,023/19%) | | | | | |
| Dislocated Worker | \$1,076,216 | \$942,956 | \$928,747 | (-\$147,469/14%) | | | | | |
| Youth | \$1,437,498 | \$1,293,484 | \$1,160,969 | (-\$276,529/19%) | | | | | |
| Rapid Response | \$359,517 | \$245,094 | \$200,907 | (-\$158,610/44%) | | | | | |
| Total | \$4,286,612 | \$3,746,588 | \$3,440,981 | (-\$845,631/20%) | | | | | |

Funds Remaining from FY 2017-2018

An estimated total of \$500,642 in unspent funds from the FY 2017-18 budget has been identified for reallocation to the FY 2018-19 budget; more than half of this amount is from grants that span multiple fiscal years and include specific deliverables and requirements in FY 2018-2019. Any additional contracted funds not fully spent by June 30, 2018 will be calculated after the prior year accounting is completed. Staff will provide a report of any unobligated funds to the OWDB as soon as these amounts are known, most likely in Fall 2018.

Other Revenue

The OWDB has several other revenue sources under its purview, many of which are for specific projects and/or services (such as Oakland Housing Authority funds for summer jobs, and Army Base related revenue that directly supports the West Oakland Job Resource Center). Unfortunately, several sources of revenue that were used in FY 2017-18 to offset the continued

downward trend in WIOA funding reduction expire on June 30, 2018 are not expected to continue in FY 2018-19. These funds include:

| 1. | One-time General Funded Subsidy (Service Provider Operations) | \$225,000 |
|----|---|------------------|
| 2. | Career Pathways Trust I | \$135,637 |
| 3. | WIOA Discretionary Funds | \$ <u>73,145</u> |
| | Total Other Revenue Reduction | \$433,782 |

Expenditures

There are three main expenditure categories in the OWDB budget:

- Service Provider Contracts: The City and the OWDB contract with experienced organizations to provide workforce development services to Oakland. The overall goals of these workforce organizations are to help Oakland residents develop the skills to attain the knowledge, and access the resources need to thrive in a career; and provide employers with the skilled workers needed to sustain and competitively grow their businesses. Nearly two-thirds of the budget (65%) go to service provider contracts.
- 2) <u>Direct Client Support</u>: This includes financial assistance towards participant training and support to enable an individual to participate in WIOA activities.
- 3) <u>City Operations</u>: The OWDB and City of Oakland workforce staff, as the system administrator, are responsible under WIOA Section 107(d) for a range of functions as listed below, including directing funds to be used for industry or sector partnerships (Sec. 134(c)(1)(A)(v)). Below are some of the primary OWDB functions:
 - Development of the local plan
 - Workforce research and regional labor market analysis
 - Convening, brokering, leveraging workforce system partners
 - Employer engagement
 - Career pathways development
 - Identifying and promoting proven and promising best practices
 - Technology & data systems
 - Program oversight
 - Negotiation of local performance
 - Selection of one-stop operators, and providers
 - Coordination with education partners
 - Budget and administration
 - Accessibility for individuals with disabilities

Contract Service Provider Recommendations

The OWDB conducted multiple competitive Request for Proposals (RFP) processes in FY 2016-17. The results of that process informed the awarding of contracts to service providers for up to a three (3) year period, FY 2018-19 is the final year of this procurement cycle. The FY 2018-19 service provider recommendations are based on (1) lower WIOA allocations and General Fund support, (2) higher expectations of accountability and reporting performance, (3) the influence of the OWDB strategic plan, and (4) how to minimize the impact on Oakland residents who benefit from workforce programs.

The functions that were contracted with KRA Corporation this past year will be absorbed by City workforce staff, in collaboration with other service providers and the Business Development division of the Economic & Workforce Development Department.

Total to be Approved Fund Category AGENCY Fund Project Not to Exceed: **Adult Service Provider Contracts Program Operations** 1004085 Adult \$551,607 Dislocated \$498,417 2195 1004086 Worker **Rapid Response** 1004087 \$64,771 Program Operation Subtotal \$1,114,795 OPIC **Direct Client Support** America's Job Center of CA Adult Training \$184,057 (AJCC) 1004085 Adult Support \$60,000 Svs 2195 DW Training \$148,600 1004086 DW Support Svs \$40,000 Direct Client Support Subtotal \$432,657 **OPIC AJCC** \$1,547,452 Total **Program Operations** 1004078 Adult \$76,700 2195 Dislocated 1004079 \$50,800 Worker Program Operation Subtotal \$127,500 **Direct Client Support** Adult Training \$46,015 Unity Council AJCC 1004078 Adult Support \$15,000 Svs 2195 DW Training \$37,149 1004079 DW Support Svs \$10,000 Direct Client Support Subtotal \$108,164 **Unity AJCC** \$235,664 Total

The FY 2018-19 service provider recommendations include:

| | | Dra | ogram Operations | |
|------------------------------|---------|------------|----------------------|-------------|
| | | 1004075 | Adult | ¢ε.000 |
| | | 1004075 | | \$5,000 |
| OPIC Eastbay Works (EBW) | 2195 | 1004076 | Dislocated Worker | \$5,000 |
| | | | OPIC EBW Total | \$10,000 |
| Day Labor Contor (DLC) | 1010 | | General Fund | \$195,000 |
| Day Labor Center (DLC) | | | DLC Total | \$195,000 |
| West Oakland Job Resource | 5671 | 1000036 | Billboard | \$355,237 |
| Center (WOJRC) | 3071 | | WOJRC Total | \$355,237 |
| Youth | ntracts | | | |
| Lao Family Community | 2195 | 1004082 | Youth | \$209,776 |
| Development | | | Total | \$209,776 |
| Youth Employment Partnership | 2195 | 1004083 | Youth | \$209,776 |
| | 2195 | | Total | \$209,776 |
| Youth Radio | 2195 | 1004084 | Youth | \$209,776 |
| | 2195 | | Total | \$209,776 |
| Unity Council | 2195 | 1004080 | Youth | \$209,776 |
| Unity Council | 2195 | | Total | \$209,776 |
| | 2195 | 1004081 | Youth | \$106,776 |
| Civicorps | 1010 | 1001206 | One-time GFP | \$103,000 |
| | | | Total | \$209,776 |
| | 1030 | 1003817 | Measure HH | \$400,000 |
| Youth Summer Program | 7999 | TBD | OHA | \$450,000 |
| routi Summer Program | 1999 | 1000500 | Misc Donations | \$143,079 |
| | | | Total | \$993,079 |
| | Tota | Service Pr | rovider Allocation | \$4,385,312 |

City General Fund Support for Workforce System Activities

The FY 2018-19 OWDB budget has realized a total reduction from the prior fiscal year of fourteen (14) percent or \$963,765. Attachment 1 - "Budget A" reflects a reduced share of WIOA funds to support the City of Oakland as the system administrator, resulting in the freezing of a vacant staff person. It also requires a service provider contract to be terminated and the reassignment of some services to City staff and other contracted service providers.

Because the City Council has provided additional one-time funds in the past in support of local workforce development, the OWDB has also approved a "Budget B" to reflect how additional support of \$225,000 from the City's General Purpose Fund (Fund 1010) could best be directed to ensure that all deliverables under WIOA and the OWDB strategic plan are being adequately

met. If the City Council were to consider such additional funding, the \$225,000 would be used to maintain funding to service providers similar to what was recommended and approved by the City Council for FY 2017-2018.

The federal mandate under WIOA requires the OWDB staff to strengthen oversight, enhance system development and optimize performance reporting, as well as provide technical assistance to system partners as they work to navigate the new requirements of WIOA. The City's capacity to give service providers the quality and quantity of program and administrative support they need requires staff's best efforts and adequate staffing levels. The level of complexity of implementing WIOA has increased, and includes higher expectations of accountability and reporting, as well as regional coordination with the other three (3) WDBs in the East Bay Regional Planning Unit (RPU), particularly around increasing employer engagement through regional industry sector partnerships that support both Oakland and the broader East Bay. City staff will continue to seek and identify other grant sources for programs and service providers so the system funding is more diversified and less reliant on WIOA funding.

Investment in workforce development from the City of Oakland General Fund is a critical component to helping fill gaps in the local system that are unable to be supported with federal WIOA funds. As shown in the table on page 4 of this report, the FY 2019-2019 workforce development budget is facing challenges that are compounded by continued reductions in projected local WIOA formula allocations. Additional support from the General Fund will reduce cuts to direct services, which have an immediate and tangible impact on Oakland businesses and residents. Additionally, General Fund support will provide an essential piece to ensuring that the OWDB, the City of Oakland, and our many partners and stakeholders can fulfill the vision and promise of the 2017-2020 OWDB strategic plan, work that must be done while the city continues to perform its function as to local system administrator. Fulfilling the functional requirements of the system administrator is very important in that it has direct implications for the future certification of the local workforce development board and the City's ability to retain federal workforce funding into the future.

Applying, Accepting and Appropriating Grants

From time to time the OWDB may apply for grants. To build capacity and diversify workforce funding sources, staff recommends that the OWDB be allowed to apply, accept and appropriate these funds up to \$200,000 will allow the OWDB to respond quicker to funding service providers.

FISCAL IMPACT

Budget A reflects the State's estimated allocation of Workforce Innovation and Opportunity Act (WIOA) Formula funding of \$3,440,981 to the City of Oakland for FY 2018-2019. This represents an overall nine percent (9%) reduction from the prior fiscal year, and a decrease of \$341,463 for WIOA program services and system administration and a total reduction from the prior fiscal year of 13 percent or \$868,369. These additional reductions are due to 1) Various one-time contributions from the City's general fund that are not included in the City's baseline budget proposed for FY 2018-19; 2) Miscellaneous donations in support of the summer youth employment program; and 3) Various grant funds that ended in FY 2017-18.

The budget for FY 2018-19 is balanced through a reduced share of WIOA funds allocated to the City as the system administrator by freezing a currently vacant staff position. It also requires one service provider contract to be terminated and the reassignment of some services to City staff and other contracted service providers. Recognizing that City Council provided significant one-time additional funds in prior fiscal years, the OWDB has also approved a contingent "Budget B", allocating an additional \$225,000 of General Purpose Funds if City Council were to provide such additional funding to support the workforce system in FY 2018-19.

PUBLIC OUTREACH / INTEREST

Contracted service providers were competitively procured through the FY 2016-19 RFP process in which the OWDB conducted extensive public outreach including: speaker's bureau presentations, in-person surveys, and executive interviews with leading Oakland employers and business organizations as part of the outreach strategy. The OWDB Executive Committee discussed the FY 18-19 budget at a Special Meeting on April 27, 2018 that was attended by the public and included opportunities for open forum.

COORDINATION

Workforce Development staff works closely with the Finance and Management Agency to ensure fiscal compliance with the expenditure of WIOA funds. Staff also works closely with the City Attorney's Office for counsel and advice on matters such as proper noticing, board process, and conflict of interest. Workforce Development is a unit within the Department of Economic and Workforce Development.

SUSTAINABLE OPPORTUNITIES

Economic: Oakland's Workforce Development System provides qualified workers for Oakland businesses, and prepares Oakland residents for gainful employment and career paths leading to family sustaining jobs.

Environmental: This report does not directly address environmental sustainability.

Social Equity: Participants who receive intensive services in Oakland's Workforce Development System have multiple barriers to employment, are unemployed or have require support in gaining the pre-employment and vocational skills needed to become gainfully employed.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution (1) Adopting The Fiscal Year 2018-2019 Workforce Development Budget; (2) Accepting And Appropriating Workforce Innovation And Opportunity Act (WIOA) Title I Formula Funds For Adult, Dislocated Worker, Youth And Rapid Response Services In The Estimated Amount Of \$3,440,981; (3) Authorizing Contracts With Service Providers Competitively Selected By The Oakland Workforce Development Board To Provide Comprehensive, Specialized, And Youth Services From WIOA Title I Formula Funds And Other Funds For Fiscal Year 2018-2019; And (4) Authorizing The City To Apply For, Accept And Appropriate Grants And Contributions For Workforce Development Services Beyond The WIOA Title I Formula Funding Up To \$200,000 With The Approval Of The Workforce Development Board Without Returning To Council; OR

Adopt A Resolution (1) Adopting The Fiscal Year 2018-2019 Workforce Investment Budget; (2) Accepting And Appropriating Workforce Innovation And Opportunity Act (WIOA) Title I Formula Funds For Adult, Dislocated Worker, Youth And Rapid Response Services In The Estimated Amount Of \$3,440,981; (3) Authorizing Contracts With Service Providers Competitively Selected By The Oakland Workforce Development Board To Provide Comprehensive, Specialized, And Youth Services From WIOA Title I Formula Funds And Other Funds For Fiscal Year 2018-2019; (4) Authorizing The City To Apply For, Accept And Appropriate Grants And Contributions For Workforce Development Services Beyond The WIOA Title I Formula Funding Up To \$200,000 With The Approval Of The Workforce Development Board Without Returning To Council And (5) Appropriate An Additional \$225,000 In One-Time Funds For Workforce Development For Direct Services For FY 2018-2019.

For questions regarding this report, please contact Stephen Baiter, Executive Director, Oakland Workforce Development Board, at (510) 238-6440.

Respectfully submitted,

Mark Sawicki Director, EWD

Reviewed by: Stephen Baiter, Executive Director Oakland Workforce Development Board

Prepared by: Honorata Lindsay, Program Analyst II

Attachment 1-Budget A Attachment 2- Budget B

ATTACHMENT 1- BUDGET A

OAKLAND WORKFORCE DEVELOPMENT BOARD – FY 2018-2019

| А | В | С | D | E | F | G | Н | 1 | J | К | L | М | N | 0 | Р |
|----|---|-----------|------------|---------------|----------------|-------------|---------------|--------------|------------|-----------|-------------|-----------|-----------|---------------|-------------|
| 1 | | | Workf | orce Innovati | ion and Opport | unity Act | | | | | her Revenue | | • | • | |
| 2 | | | | | Fund 2195 | | | Fund 1010 | Fund 1030 | Fund 5671 | | Fund 7999 | | | |
| | | | Dislocated | Rapid | | Workforce | | | | | | | Misc | Other Revenue | |
| 3 | | Adult | Worker | Response | Youth | Accelerator | WIOA Subtotal | General Fund | Measure HH | Billboard | CPT II | OHA | Donations | Subtotal | GRAND TOTAL |
| 4 | ESTIMATED REVENUES | | | | | | | | | | | | | | |
| 5 | Carryover Revenue | 4,059 | 3,981 | 130,010 | 77,062 | 150,000 | 365,112 | 33,212 | | | 102,318 | | | 135,530 | 500,642 |
| 6 | FY 2018-19 Revenue | 1,150,358 | 928,747 | 200,907 | 1,160,969 | | 3,440,981 | 445,315 | 400,000 | 453,532 | | 450,000 | 143,079 | 1,891,926 | 5,332,907 |
| 7 | TOTAL REVENUE | 1,154,417 | 932,728 | 330,917 | 1,238,031 | 150,000 | 3,806,093 | 478,527 | | 453,532 | 102,318 | 450,000 | 143,079 | 2,027,456 | 5,833,549 |
| 8 | EXPENDITURES | | | | | | | | | | | | | | |
| 9 | SERVICE PROVIDER CONTRACTS | | | | | | | | | | | | | | |
| 10 | Youth Services | | | | | | | | | | | | | | |
| 11 | Civicorps | | | | 106,776 | | 106,776 | 103,000 | | | | | | 103,000 | 209,776 |
| 12 | | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 13 | Unity Council | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 14 | Youth Employment Partnership | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 15 | Youth Radio | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 16 | Youth Summer Employment Program | | | | | | 0 | | 400,000 | | | 450,000 | 143,079 | 993,079 | 993,079 |
| 17 | Adult Services | | | | | | | | | | | | | | |
| 18 | Day Labor Center | | | | | | 0 | 195,000 | | | | | | 195,000 | 195,000 |
| 19 | OPIC America's Job Center of CA (AJCC) | 551,607 | 498,417 | 64,771 | | | 1,114,795 | | | | | | | 0 | 1,114,795 |
| 20 | Unity America's Job Center of CA (AJCC) | 76,700 | 50,800 | | | | 127,500 | | | | | | | 0 | 127,500 |
| 21 | West Oakland Job Resource Ctr (WOJRC) | | | | | | 0 | | | 355,237 | | | | 355,237 | 355,237 |
| 22 | Professional Services | | | | | | | | | | | | | | |
| 23 | KRA Vendor Pay Agent | | | | | | 0 | | | | | | | 0 | 0 |
| 24 | OPIC EASTBAY Works | 5,000 | 5,000 | | | | 10,000 | | | | | | | 0 | 10,000 |
| 25 | Service Provider Subtotal | 633,307 | 554,217 | 64,771 | 945,880 | 0 | 2,198,175 | 298,000 | 400,000 | 355,237 | 0 | 450,000 | 143,079 | 1,646,316 | 3,844,491 |
| _ | DIRECT CLIENT SUPPORT | | | | | | | | | | | | | | |
| 27 | | 184,057 | 148,600 | | | | 332,657 | | | | | | | 0 | 332,657 |
| 28 | | 46,015 | 37,149 | | | | 83,164 | | | | | | | | |
| 29 | | 60,000 | 40,000 | | | | 100,000 | | | | | | | 0 | 100,000 |
| 30 | | 15,000 | 10,000 | | | | 25,000 | | | | | | | 0 | 25,000 |
| 31 | | 305,072 | 235,749 | 0 | 0 | 0 | 540,821 | 0 | | 0 | 0 | 0 | 0 | 0 | 540,821 |
| _ | | | | | | | | | | | | | | | |
| 33 | | 49,860 | 45,026 | | 49,860 | | 144,746 | | | | | | | 0 | 144,746 |
| 34 | | 10,693 | 16,650 | 1,133 | 19,446 | | 47,922 | 16,869 | | 9,346 | | | | 26,215 | 74,137 |
| 35 | Program Staff | 151,426 | 77,105 | 265,013 | 205,783 | 150,000 | 849,327 | 163,658 | | 88,949 | 102,318 | | | 354,925 | 1,204,252 |
| 36 | | 4,059 | 3,981 | | 17,062 | | 25,102 | | | | | | | 0 | 25,102 |
| 37 | | 216,038 | 142,762 | 266,146 | 292,151 | 150,000 | 1,067,097 | 180,527 | 0 | 98,295 | 102,318 | 0 | 0 | 381,140 | 1,448,237 |
| 38 | | , - , | 932,728 | 330,917 | 1,238,031 | 150,000 | 3,806,093 | 478,527 | 400,000 | 453,532 | 102,318 | 450,000 | 143,079 | 2,027,456 | 5,833,549 |
| 39 | Fund Balance | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | 0 | 0 | 0 | 0 | 0 | 0 |

ATTACHMENT 2 - BUDGET B

OAKLAND WORKFORCE DEVELOPMENT BOARD – FY 2018-2019

| А | В | С | D | E | F | G | Н | I | J | К | L | М | N | 0 | Р |
|----|--|-----------|------------|---------------|---------------|-------------|----------------|--------------|------------|--------------|-------------|-----------|-----------|---------------|-------------|
| 1 | | | Workf | orce Innovati | on and Opport | unity Act | | | | | her Revenue | | | | |
| 2 | | | | | Fund 2195 | | | Fund 1010 | Fund 1030 | Fund 5671 | | Fund 7999 | | | |
| | | | Dislocated | Rapid | | Workforce | | | | | | | Misc | Other Revenue | |
| 3 | | Adult | Worker | Response | Youth | Accelerator | WIOA Subtotal | General Fund | Measure HH | Billboard | CPT II | OHA | Donations | Subtotal | GRAND TOTAL |
| 4 | ESTIMATED REVENUES | | | | | | | | | | | | | | |
| 5 | Carryover Revenue | | 3,981 | 130,010 | 77,062 | 150,000 | 365,112 | 33,212 | | | 102,318 | | | 135,530 | 500,642 |
| 6 | FY 2018-19 Revenue | , , | 928,747 | 200,907 | 1,160,969 | | 3,440,981 | 670,315 | 400,000 | 453,532 | | 450,000 | 143,079 | 2,116,926 | 5,557,907 |
| 7 | TOTAL REVENUE | 1,154,417 | 932,728 | 330,917 | 1,238,031 | 150,000 | 3,806,093 | 703,527 | 400,000 | 453,532 | 102,318 | 450,000 | 143,079 | 2,252,456 | 6,058,549 |
| 8 | <u>EXPENDITURES</u> | | | | | | | | | | | | | | |
| | SERVICE PROVIDER CONTRACTS | | | | | | | | | | | | | | |
| 10 | Youth Services | | | | | | | | | | | | | | |
| 11 | Civicorps | | | | 106,776 | | 106,776 | 103,000 | | | | | | 103,000 | 209,776 |
| 12 | Lao Family | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 13 | · | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 14 | | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 15 | | | | | 209,776 | | 209,776 | | | | | | | 0 | 209,776 |
| 16 | , , | | | | | | 0 | | 400,000 | | | 450,000 | 143,079 | 993,079 | 993,079 |
| | Adult Services | | | | | | | | | | | | | | |
| 18 | · · · · · · · · · · · · · · · · · · · | | | | | | 0 | 195,000 | | | | | | 195,000 | 195,000 |
| 19 | | · | 498,417 | 64,771 | | | 1,114,795 | 175,000 | | | | | | 175,000 | 1,289,795 |
| 20 | · · · · · · · · · · · · · · · · · · · | 76,700 | 50,800 | | | | 127,500 | | | | | | | 0 | 127,500 |
| 21 | West Oakland Job Resource Cntr (WOJRC) | | | | | | 0 | | | 355,237 | | | | 355,237 | 355,237 |
| 22 | Cypress Mandela | | | | | | | 50,000 | | | | | | 50,000 | |
| 23 | Professional Services | | | | | | | | | | | | | | |
| 24 | OPIC EASTBAY Works | <i>,</i> | 5,000 | | | | 10,000 | | | | | | | 0 | 10,000 |
| 25 | Service Provider Subtotal | 633,307 | 554,217 | 64,771 | 945,880 | 0 | 2,198,175 | 523,000 | 400,000 | 355,237 | 0 | 450,000 | 143,079 | 1,871,316 | 4,069,491 |
| 26 | DIRECT CLIENT SUPPORT | | | | | | | | | | | | | - | |
| 27 | Adult and DW Training Services (PIC) | 184,057 | 148,600 | | | | 332,657 | | | | | | | 0 | 332,657 |
| | Adult and DW Training Services (Unity) | 46,015 | 37,149 | | | | 83,164 | | | | | | | | |
| 28 | Adult and DW Supportive Services (PIC) | 60,000 | 40,000 | | | | 100,000 | | | | | | | 0 | 100,000 |
| 29 | Adult and DW Supportive Services (Unity) | 15,000 | 10,000 | | 0 | 0 | 25,000 | | | 0 | 0 | 0 | 0 | 0 | 25,000 |
| 30 | Direct Client Support Subtotal CITY OPERATIONS | 305,072 | 235,749 | 0 | U | 0 | 540,821 | 0 | | 0 | 0 | 0 | 0 | 0 | 540,821 |
| 20 | EWD Admin/Finance | 49,860 | 45,026 | | 49,860 | | 144,746 | | | | | | | 0 | 144,746 |
| 28 | · · · · | | 16,650 | 1,133 | 19,446 | | 47,922 | 16,869 | | 9,346 | | | | 26,215 | 74,137 |
| 29 | | | 77,105 | 265,013 | 205,783 | 150,000 | 849,327 | 163,658 | | 88,949 | 102,318 | | | 354,925 | 1,204,252 |
| 30 | | 4,059 | 3,981 | 205,015 | 17,062 | 130,000 | 25,102 | 105,050 | | 30,345 | 102,310 | | | 0 | 25,102 |
| 31 | City Operations Subtotal | 216,039 | 142,762 | 266,146 | 292,151 | 150,000 | 1,067,097 | 180,527 | 0 | 98,295 | 102,318 | 0 | 0 | 381,140 | 1,448,237 |
| 32 | , i | | 932,728 | 330,917 | 1,238,031 | 150,000 | 3,806,093 | 703,527 | 400,000 | 453.532 | 102,318 | 450.000 | 143,079 | 2,252,456 | 6,058,549 |
| 33 | | 1,154,417 | 0 | 0 | 0 | 0 | 3,808,093 0 | 0 | 400,000 | 455,552 0 | 0 | 430,000 | 143,079 | 2,252,450 | 0,038,549 |
| 33 | Fuild Balance | | | | 0 | | U | 0 | 0 | | 0 | | | | |





ITEM IV.a - DISCUSSION

| То: | Oakland Workforce Development Board |
|-------|---|
| From: | OWDB Staff |
| Date: | May 17, 2018 |
| Re: | 2017/2018 Adult, Dislocated Worker, and Youth Performance Reports |

BACKGROUND

Workforce Innovation and Opportunity Act (WIOA) performance targets are meant to align with current economic indicators, reflect local area service strategies and local achievements. At the same time building on the overall system goal of continuous improvement for our clients and customers, providing the greatest return on workforce investments, and enabling the regional planning implementation by providing an industry-relevant skills attainment framework for individuals with barriers to employment.

The City of Oakland Workforce Development Board (OWDB) performance measures were negotiated with the California Workforce Development Board (CWDB) for Program Year 2017-2018.

Primary indicators of performance negotiated with the CWDB are:

Adult, Dislocated Worker, and Youth Programs

- 1. The percentage of program participants who are in unsubsidized employment during the second quarter after exit from the program (for Title I Youth, the indicator is participants in education, or training activities or employment in the 2nd quarter after exit).
- 2. The percentage of program participants who are in unsubsidized employment during the fourth quarter after exit from the program (for Title I Youth, the indicator is participants in education, or training activities or employment in the 4th quarter after exit).
- 3. The percentage of program participants who attain a recognized postsecondary credential, or a secondary school diploma or its recognized equivalent, during participation in or within 1 year after exit from the program.
- 4. The median earnings of program participants who are in unsubsidized employment during the second quarter after exit from the program.

Adult and Dislocated Worker Programs Only

1. The median earnings of program participants who are in unsubsidized employment during the second quarter after exit from the program.

Baseline indicators were also setup to include Adult, Dislocated Worker, and Youth "measurable skill gains" and "employer effectiveness" as well as Youth "median earnings" mentioned above. Baseline indicators are indicators for which local areas do not propose an expected level of performance and will not need to come to agreement with the state on negotiated levels of performance.

WIOA State Negotiate Performance Levels for the City of Oakland in FY 2017-18 was set as follows:

| State Negotiated Goals | Adult | Dislocated Workers | Youth |
|---|---------|-----------------------|----------|
| Employment Rate 2nd Quarter After Exit | 70% | 72% | 66% |
| Employment Rate 4th Quarter After Exit | 66% | 70% | 68% |
| Median Earnings 2nd Quarter After Exit | \$5,200 | \$7,700 | baseline |
| Credential Attainment within 4 Quarters After Exit | 56% | 70% | 58% |

IMPORTANT: Because WIOA performance measures calculated based upon specific timeintervals, OWDB members should be advised that <u>actual performance calculations are not final;</u> the ensuing tables simply provide a current point-in-time status. The OWDB is currently in its fourth and final performance period for FY 2017-18. Final annual performance is due to the Department of Labor (DOL) on October 1, 2018. The table below outlines the period of performance for each of the indicators.

| Annual Report Program Year 2017 | | | | | | | |
|---|---|--|--|--|--|--|--|
| Employment Rate Second Quarter After Exit | Exit between 7/1/16 and 6/30/17 | | | | | | |
| Employment Rate Fourth Quarter After Exit | Exit between 7/1/16 and 12/31/17 | | | | | | |
| Median Earnings Second Quarter After Exit | Exit between 7/1/16 and 6/30/17 | | | | | | |
| Credential Attainment Rate | Exit between 7/1/16 and 12/31/17 | | | | | | |
| Measurable Skill Gain | Enrolled in Education or Training Between 7/1/17 and 6/30/18 | | | | | | |
| Effectiveness in Serving Employers | Received Services Between 7/1/16 and 6/30/17 | | | | | | |

| | Actual | LWDB Plan | % Goal Achieved through Q3 | Variance from LWDB |
|------------------------|--------|--------------|----------------------------------|-----------------------|
| numerator | 210 | 210 | | |
| denominator | 340 | 340 | | |
| Employment Q2 Adult | 61.8% | 70.0% | 88.2% | -8.2% |
| numerator | 50 | 50 | | |
| denominator | 66 | 66 | | |
| Employment Q2 DW | 75.8% | 72.0% | 105.2% | 3.8% |
| numerator | 51 | 51 | | |
| denominator | 80 | 80 | | |
| Employment Q2 Youth | 63.8% | 66.0% | 96.6% | -2.3% |
| numerator | 77 | 77 | | |
| denominator | 112 | 112 | | |
| Employment Q4 Adult | 68.8% | 66.0% | 104.2% | 2.8% |
| numerator | 17 | 17 | | |
| denominator | 24 | 24 | | |
| Employment Q4 DW | 70.8% | 70.0% | 101.2% | 0.8% |
| numerator | 44 | 44 | | |
| denominator | 59 | 59 | | |
| Employment Q4 Youth | 74.6% | 68.0% | 109.7% | 6.6% |
| numerator | 10 | 10 | | |
| denominator | 305 | 305 | | |
| Skill Gains Adult | 3.3% | 0.0% | Baseline | 3.3% |
| numerator | 4 | 4 | | |
| denominator | 139 | 139 | | |
| Skill Gains DW | 2.9% | 0.0% | Baseline | 2.9% |
| numerator | 38 | 38 | | |
| denominator | 141 | 141 | | |
| Skill Gains Youth | 27.0% | 0.0% | Baseline | 27.0% |
| numerator | 3 | 3 | | |
| denominator | 15 | 15 | | |
| Credential Adult | 20.0% | 56.0% | 35.7% | -36.0% |
| numerator | 3 | 3 | | |
| denominator | 4 | 4 | | |
| Credential DW | 75.0% | 70.0% | 107.1% | 5.0% |
| numerator | 35 | 35 | | |
| denominator | 38 | 38 | | |
| Credential Youth | 92.1% | 58.0% | 158.8% | 34.1% |

City of Oakland 2017-18 WIOA Performance through the Third Quarter

City of Oakland 2017-18 Performance Results by Service Provider

ADULT AND DISLOCATED WORKER SERVICE PROVIDERS

WIOA Adult/Dislocated Worker Providers did not meet most of their local contracted goals, with the exception of Adult enrollments for one service provider. While our capture data has improved, we are still lacking in achieving training and credential attainment. FY 2017-18 marks the second year of recording Credential Attainment. Additionally, lack of UI customer traffic at our Comprehensive site, declining unemployment rates, and exhausting training funds early in the year have been factors in the decline of performance. OWDB Staff has continued to provide technical assistance to ensure that all service providers receive CalJOBS training on Enrollment, Job Placement, Training, and Credential Attainment information.

| Adult Provider Name | Contracte | ed Enrollment Goals | Actual Enrolled | | | |
|---------------------|-------------------------|---------------------|-----------------|-------------------|--|--|
| | Adult Dislocated Worker | | Adult | Dislocated Worker | | |
| OPIC | 21 | 14 | 21 | 11 | | |
| | | | | | | |
| | Contrac | ted Job Placement | Actu | al Job Placement | | |
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| OPIC | 18 | 6 | 15 | 4 | | |
| | | | | | | |
| | Contra | cted Training Goal | Α | ctual Training | | |
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| OPIC | 12 | 8 | 8 | 2 | | |
| | | | | | | |
| | Contr | acted Credential | Act | tual Credential | | |
| | | Attainment | | Attainment | | |
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| OPIC | 12 | 8 | 7 | 3 | | |
| | | | | | | |

Oakland Private Industry Council

Unity Council – Sector Access Point

| Adult Provider Name | Contra | cted Enrollment | A | tual Enrolled | | |
|---------------------|----------|-------------------|-----------------|-------------------|--|--|
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| Unity Council | 21 | 14 | 21 | 11 | | |
| | | | | | | |
| | Contract | ted Job Placement | Actu | al Job Placement | | |
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| Unity Council | 18 | 6 | 15 | 4 | | |
| | | | | | | |
| | Contrac | ted Training Goal | Actual Training | | | |
| Unity Council | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| | 12 | 8 | 8 | 2 | | |
| | | | | | | |
| Unity Council | Contra | acted Credential | Act | tual Credential | | |
| | ļ | Attainment | Attainment | | | |
| | Adult | Dislocated Worker | Adult | Dislocated Worker | | |
| | 12 | 8 | 7 | 3 | | |
| | | | | | | |

YOUTH SERVICE PROVIDERS

Youth service provider enrollments generally look good at this point in time through the fiscal year. Although job placements and credential attainment rates are lagging, this is not atypical, as both of these outcome/performance indicators are usually reported right at the end of a fiscal year.

The ensuing tables provide a snapshot about each of the five (5) contracted youth service providers, including enrollments, job placement rates, and credential attainment rates.

| Contracted Enrollment Goals | Actual Enrolled |
|------------------------------------|--|
| Youth | Youth |
| 40 | 40 |
| | |
| | |
| Contracted Job Placement | Actual Job Placement |
| 26 | 0 |
| | |
| | |
| Contracted Credential | Actual Credential |
| Attainment | Attainment |
| 23% | 0% |
| | |
| | |
| | Youth 40 Contracted Job Placement 26 Contracted Credential Attainment |

Civicorps

Lao Family

| Youth Provider Nam | e Contracted Enrollment Goals | Actual Enrolled | |
|--------------------|---------------------------------|----------------------|--|
| | Youth | Youth | |
| Lao Family | 32 | 34 | |
| | | | |
| | | | |
| | Contracted Job Placement | Actual Job Placement | |
| Lao Family | 21 | 31 | |
| | | | |
| | | | |
| | Contracted Credential | Actual Credential | |
| | Attainment | Attainment | |
| Lao Family | 19 | 8 | |
| | | | |
| | | | |

Unity Council

| Youth Provider Name | Contracted Enrollment Goals | Actual Enrolled | |
|---------------------|------------------------------------|----------------------|--|
| | Youth | Youth | |
| Unity Council | 36 | 28 | |
| | | | |
| | | | |
| | Contracted Job Placement | Actual Job Placement | |
| Unity Council | 21 | 31 | |
| | | | |
| | | | |
| | Contracted Credential | Actual Credential | |
| | Attainment | Attainment | |
| Unity Council | 19 | 8 | |
| | | | |
| | | | |

Youth Employment Partnership

| Youth Provider Name | Contracted Enrollment Goals | Actual Enrolled | |
|---------------------|------------------------------------|----------------------|--|
| | Youth | Youth | |
| YEP | 32 | 15 | |
| | | | |
| | | | |
| | Contracted Job Placement | Actual Job Placement | |
| YEP | 21 | 5 | |
| | | | |
| | | | |
| | Contracted Credential | Actual Credential | |
| | Attainment | Attainment | |
| YEP | 19 | 0 | |
| | | | |
| | | | |

Youth Radio

| Youth Provider Name | Contracted Enrollment Goals | Actual Enrolled | |
|---------------------|-----------------------------|---------------------------------|--|
| | Youth | Youth | |
| YR | 40 | 34 | |
| | | | |
| | Contracted Job Placement | Actual Job Placement | |
| YR | 26 | 33 | |
| | | | |
| | Contracted Credential | Actual Credential Attainment | |
| | Attainment | | |
| YR | 23 | 0 | |
| | | | |
| | | | |



ITEM # IV.b.



To:Oakland Workforce Development Board Executive CommitteeFrom:OWDB Executive CommitteeDate:May 17, 2018Subject:OWDB Strategic Priorities – FY 2018-2019

This memo brings forth the first draft of the Oakland Workforce Development Board (OWDB) Fiscal Year (FY) 2018-2019 annual operating calendar as a means of reviewing and discussing strategic priorities on deck for the coming fiscal year.

BACKGROUND

Working with the OWDB Executive Committee, the OWDB staff have developed a draft annual operating calendar to assist the board in anticipating the yearly cycle for strategic planning, budget development, programmatic priorities, and more. This tool provides a quick and easy reference for staff, board, and other stakeholders to know what activities and responsibilities are on the board's agenda for the coming year.

CURRENT SITUATION

FY 2018-2019 will be a critical year for the OWDB on several fronts, with two key activities taking center stage: 1) updating the OWDB strategic plan in accordance with requirements from the California Workforce Development Board (CWDB); 2) completing a Request for Proposals (RFP) process for Workforce Innovation and Opportunity Act (WIOA) services, including services for adult job seekers, youth services, and One-Stop operator. Each of these aforementioned activities will require a great deal of time, effort, and resources on the part of OWDB members and staff alike.

The proposed draft calendar for FY 2018-2019 attached to this report is being presented for discussion purposes and is subject to change. Board members are encouraged to review the attached calendar with a critical eye toward the proposed timing of specific activities and make suggestions for edits/revisions to the proposed calendar.

SCHEDULE

The 2018-2019 OWDB annual operating calendar should be finalized by the OWDB Executive Committee at its June 2018 meeting.

ATTACHMENTS

IV. b. 1. - Draft FY 2018-2019 Operational Calendar

| Month | Key Priorities | Key Operational Activities | Key Administrative Items & Events | Meeting Dates* Board |
|-----------|---|--|---|------------------------------|
| July | Asset Mapping Capacity Building | (Staff) Capacity Building workshops & activities for OWDB partners (Staff) Begin development of Request for Proposals (RFP) for FY 2019-2020 (for services starting July 1, 2019) | (Staff) Execute/Finalize 2018-2019 contracts (Staff) Convene workgroups for FY 2018-2019 activities | Boura |
| August | Strategic Planning | Board Retreat (Date TBD) Finalize 2018-2019 priorities | (Board & Staff) Review & develop frameworks for California Workforce Development Board (CWDB) required strategic plan updates (due March 2019) | Thursday 8/2/18 |
| September | | (Staff) Capacity Building & Program Development | (Board & Staff) California Workforce Association (CWA) Fall Conference (Monterey, September 4-6, 2018) (Exec) Review board member & committee chair appointments | Friday 9/21/18 (Exec) |
| October | | 2018 Summer Jobs Wrap-Up Event (Staff) Release OWDB Youth Services RFP | (Staff) Convene workgroups/develop workplans | |
| November | Performance | • (Board & Staff) Review 2017- 2018 performance | Local Workforce Development Board (LWDB) annual goals submitted to California Workforce Development Board (CWDB) | Thursday 11/1/18 |
| December | Compliance with administrative and regulatory requirements | • (Board) Refine 2018- 2019 Priorities | • (Staff) State of California Employment Development Department (EDD) program monitoring (tentative) | Friday 12/21/18 (Exec) |
| January | Budget Development | (Staff) Release OWDB Adult Services & One- Stop Operations RFP | (Staff) Biennial citywide budget process begins (FY 2019-2021) (Board & Staff) CWA Youth Conference (Long Beach) | |
| February | Strategic Planning | (Board) Approve 2019-2021 Goals/Priorities (Board) Approve youth services contracts and preliminary awards for 2019-2020 | (Board) Review 2018-2019 midyear progress and program performance (Staff) Finalize 2019 Summer Jobs contracts | Thursday 2/7/19 |
| March | Budget Development | (Staff) Submit OWDB Strategic Plan 2019-2021 Updates to California Workforce Development Board (CWDB) | (Board & Staff) NAWB Forum (Washington, DC) – March 2019 (Board & Staff) OWDB Member Term Renewals | Friday 3/15/19 (Exec) |
| April | Summer Jobs 2019 | • Earn and Learn East Bay 2019 Summer Launch | (Board & Staff) Form 700 filings due to Oakland City Clerk's office (Staff) State of California Employment Development Department (EDD) fiscal & procurement monitoring (tentative) (Board & Staff) CWA Spring Conference – Southern California | |
| May | OWDB Governance | (Board) Approve Adult services and One-Stop operator contracts and awards for 2019-2020 (Board) Approve 2019-2020 Final Budget | (Staff) Management/oversight of RFP transition issues | Thursday 5/2/19 |
| June | Adoption of FY 2019-2020 budget | • (City Council) Adopt City of Oakland 2019-2021 Biennial Budget & 2019-2020 OWDB Budget | • (Staff) Finalize service contracts for FY 2019-2020 year-round services | Friday 6/21/19 (Exec) |

*NOTE: Additional OWDB Committee Meeting Dates TBD