

City of Oakland, Bicyclist & Pedestrian Advisory Commission
Minutes from the February 15, 2024 Meeting
City Hall, 2nd Floor, Sergeant Daniel Sakai Hearing Room (A.K.A. Hearing Room 4)
Meeting agenda at <https://www.oaklandca.gov/boards-commissions/bicyclist-and-pedestrian-advisory-commission/meetings>



Meeting called to order at 6:04 PM by BPAC Chair Gardner.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with 6 Commissioners present (X).

Commissioners	Present
Enjoleah Daye	
Alex Frank	X
Grey Gardner (Chair)	X
Phoenix Mangrum	
David Ralston (Vice-Chair)	X
Patricia Schader	X
Nick Whipps	X
Dianne Yee	X
One vacancy	

Introductions were made.

1. Staff: Pierre Gerard (Oakland Department of Transportation – OakDOT), Jason Patton (OakDOT), Noel Pond-Danchik (OakDOT), Tony Dang (OakDOT), Tonya Love (City Council D3 Office)
2. Other attendees: Ann Killebrew, Jimmy Jessup, Koushik Roy, Amanda Carson (The Crucible), Ajah Burts (Transport Oakland), Bryan Culbertson

Item 2. Open Forum / Public Comment

- The 27th Street, Bay Place, and Lakeside Family Streets Project is in its planning stages and there is currently a protected intersection proposed at the Broadway and 27th Street. More info at: <https://www.oaklandca.gov/projects/lakeside-family-streets>
- District 3 Councilmember Carroll Fife’s office is holding a Black History / Black Futures Film Festival. Next Friday, February 23, 2024, at 6 pm, Biking While Black, sponsored by Bike East Bay at City Hall, will be shown. More info at: <https://www.oaklandca.gov/officials/district-3-councilmember#black-history-month-weekly-film-screenings>
- Tonya Love (City Council D3) – There was a resolution passed in December to implement a 3-year pilot program that allows schools, businesses, and community centers that serve vulnerable populations to apply for temporary encroachment permits to install removable traffic safety treatments and create traffic calming zones in the city’s streets. There are two

public Open Houses regarding the Community Traffic Calming, one on Saturday February 24, 2024, at the 81st Ave Library and one on March 2, 2024, in West Oakland at St Paul's Episcopal School. More info at: <https://www.oaklandca.gov/officials/district-3-councilmember#east-oakland-community-meeting-for-community-driven-traffic-calming-solutions>

- This resolution should come as a presentation at the BPAC before the report is due on April 23, 2024.
- Amanda Carson (The Crucible) – The Inaugural West Oakland Bike Summit community resource fair will be happening on Saturday March 2, 2024, from 10-4. Everyone is encouraged to attend, and they are seeking BPAC Commissioners to table at the event. More info at: <https://www.thecrucible.org/event/west-oakland-bike-summit-2024/>
 - Vice Chair Ralston volunteered to table from 2-4. OakDOT can work with commissioners to provide tabling supplies.
 - OakDOT staff are working on a BPAC logo and BPAC swag.
- The City does not mark potholes with white spray paint. If they are circled with spray paint, it was likely done by community members. Potholes circled with spray paint should be reported to Oakland 311.
- Form 700 is due April 1 for all commissioners and can be completed online.

Item 3. Approval of Meeting Minutes

→ A motion to adopt the Bicyclist & Pedestrian Advisory Commission December 14, 2023 Special Meeting minutes was made (Whipps), seconded (Ralston), and approved unanimously by voice vote.

→ A motion to adopt the Bicyclist & Pedestrian Advisory Commission January 18th, 2024 Meeting minutes was made (Frank), seconded (Yee), and approved unanimously by voice vote.

Adopted minutes online at www.oaklandbikes.info/BPAC

Item 4. Recent Bicyclist and Pedestrian Fatal Traffic Crashes

Commissioner Schader (patricias.oakland@gmail.com) led the commission in a discussion of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians. The list of recent crashes was included in the meeting's agenda packet.

Summary of Discussion:

- This is the third crash in the 90s blocks of East Oakland. There is a recording of the crash on the app Citizen.
- Commissioner Schader shared some non-fatal or severe injury crashes she found through nextdoor.com or the app Citizen. On February 5, 2024, the same day as the crash in the agenda, there was a crash at 1745 International Blvd. On February 1, 2024, at West Grand Ave and San Pablo Ave a pedestrian was struck. On February 7, 2024, there was a motorcycle/pedestrian crash. Last Tuesday a pedestrian was struck at 68th Ave.

- Many crashes happen near the center boarding islands on International. Most pedestrians are not waiting the 1.5 minutes it takes for the light to change and the signal timing should be changed so pedestrians do not need to queue as long.
- Commissioners would like to create an Ad Hoc Committee as part of the Policy and Legislative committee on the topic of safer design standards with a focus on intersection design.
- If there are two fatalities on the same street in the same area there should be a quick-build solution. There have already been three fatalities on International in 2024 in the same area.
- Speed bumps or speed cushions are recommended as a quick build on International Blvd.
- The BPAC should write a letter to Oakland City Council about the crisis of traffic crashes in Oakland. The letter should be sent as soon as possible and be specific in its recommendations. It should recommend City Council work with the BPAC on recommended quick-build solutions.
- City Council should alert the BPAC as to when they will visit the sites so that the BPAC may attend.
- It is important to understand the context of traffic in the area when making recommendations and observation of both pedestrian and vehicle behavior on International Blvd should be conducted before design recommendations are made.
- The BPAC and other advocates should make comments about traffic safety concerns at the Public Safety Committee of City Council and at City Council.
- There was a similar situation on Foothill Blvd, where there were a number of crashes along a segment of the street and OakDOT implemented multi-intersection improvements in response to those crashes.
- Commissioner Whipps wrote a letter to officials at OakDOT, Oakland City Council, AC Transit, and Caltrans regarding crashes on International Blvd on November 27, 2023.
- OakDOT staff and Commissioner Yee are working to bring the 2023 Chair's Report to Public Works Committee of Oakland City Council which could be a good opportunity to bring up the subject of crashes on Oakland streets.

→ A motion to write and send a letter to Oakland City Council to alert them to the high number of crashes in Oakland in 2023 and 2024 to date and to call for quick-build infrastructure improvements on an emergency basis was made (Gardner), seconded (Schader), and approved unanimously by voice vote.

Speakers other than Commissioners: Bryan Culbertson, Ajah Burts, Tonya Love, Jason Patton

Item 5. BPAC Update on New Commissioners

OakDOT staff to the BPAC, Jason Patton, and members of the former BPAC 2023 Ad-Hoc Recruitment Committee provided an update on the status of new commissioners and requested a motion for the BPAC to recommend applicant Jimmy Jessup to fill the existing vacancy per the discussion at the January 2024 BPAC meeting. Jimmy Jessup's recommendation from the Mayor for appointment to the BPAC is on the February 20th Oakland City Council Agenda.

→ A motion to recommend Jimmy Jessup to be appointed to the BPAC was made (Whipps), seconded (Schader), and approved unanimously by voice vote.

Summary of Discussion:

- none

Speakers other than Commissioners: Jason Patton, Jimmy Jessup

Item 6. 2023 State Legislation Review

Tony Dang (tdang@oaklandca.gov) from OakDOT provided a status update of state legislation impacting transportation introduced in 2023, the status of those proposals, and OakDOT's plans for implementing bills that were signed into law. Dang covered Assembly Bill (AB) 645 (Friedman), AB 251 (Ward), AB 413 (Lee), and AB 361 (Ward) which were signed into law, and AB 825 (Bryan) which was vetoed. OakDOT asked that the taskforce for AB 251 be convened as soon as possible, that OakDOT be represented, and that the taskforce finishes their report sooner than 2026. Regarding AB 413, OakDOT is working to implement the new no-parking zones near intersections by painting red curb through existing OakDOT processes through the Paving Program or capital projects. One challenge is that many new no-parking zones may impact existing disabled parking zones, commercial vehicle loading zones, and existing parking meters, and OakDOT will be evaluating how best to address the removal or relocation of these facilities. The new no-parking zones near intersections will be enforced by Parking Enforcement which is within OakDOT. Regarding AB 361, OakDOT is prioritizing the implementation of AB 645, the speed safety camera program, before the implementation of AB 361. Implementation of AB 361 would require acquiring new equipment and additional staffing for enforcement. Regarding AB 645, OakDOT is in coordination with other pilot cities and Caltrans. OakDOT is also hiring a temporary program manager to focus on implementation of AB 645. AB 825 would have allowed bicyclists to ride on sidewalks. The presentation is provided as an attachment to these minutes.

Summary of Discussion:

- If stolen vehicles or vehicles with stolen license plates receive a citation, vehicle or license plate owners can provide an affidavit to the City to avoid receiving the citation.
- Speed enforcement is an interim strategy being used at the same time as implementing traffic calming.
- According to AB 645, speed cameras cannot be put on Caltrans right of way which includes parts of International Blvd, 42nd Ave, Doolittle Ave, and San Pablo Ave.
- There are some parking violations that members of the public can report to be cited through Oakland 311. This should also include the no-parking zones.
- If allowed, cameras to enforce bike lane parking restrictions should be attached to all kinds of City vehicles including trash trucks.
- AB 645 allows for "mobile system" speed cameras which must be stationed at a single location for a minimum of 18 months.
- Once AB 361 is implemented, since only Parking Enforcement can issue a citation, the option for members of the public to report bike lane parking violations should be added to Oakland 311 so Parking Enforcement can be dispatched to the location.
- The City of Oakland's legislative agenda is usually discussed at the end of the year and usually introduced and adopted at City Council in January or February and is based off of set topic

priorities. Other legislation can be submitted by members of the public through the Rules Committee, often through a City Council person.

- OakDOT should do outreach to the public regarding the implementation of AB 645. The Project Manager who is being hired to implement the speed safety camera program could work on this.
- Implementation of AB 645 should happen as soon as possible. The BPAC should be notified when it goes to the Oakland Privacy Commission so they can show support.
- There is a BPAC Policy & Legislative Committee which would like to be kept up to date on policy issues.
- Regarding AB 413, City of Oakland staff should install red curb and curb extensions.
- AB 413 applies to unmarked crosswalks. It is still to be decided if it will be enforced at unmarked crosswalks.
- AB 645 did not come with funding and the cost of implementation is unknown.
- There is interest in a future update on the status of implementation of AB 43 which allows speed limits to be lowered in business activity districts and was passed in 2021.

Speakers other than Commissioners: Koushik Roy, Tonya Love (D3 Council Office), Bryan Culbertson, Jimmy Jessup

→ A motion **to extend the meeting by 15 minutes** was made (Schader), seconded (Gardner), and approved unanimously by voice vote.

Item 7. BPAC Strategic Planning Review & Look Ahead for 2024

BPAC Chair Gardner and Vice Chair Ralston led the commission in a discussion on updating the 2023 Strategic Plan. A presentation is attached to these minutes.

Summary of Discussion:

- The BPAC should continue to be committed to Goal 4: “Build relationships with policymakers and provide feedback on policies that affect walking and bicycling in Oakland” and its tasks.
- A new goal should be added on improving public outreach. BPAC meetings should take place at different locations throughout the City and BPAC Commissioners should do outreach in their own neighborhoods. The goal should be to have at least two meetings per year take place in other locations.
- This is an opportunity for new commissioners and members of the public to review and make suggestions to the Strategic Plan.
- Every January BPAC meeting should include an agenda item on agenda planning for the year.
- The Strategic Plan should last for two years.
- The BPAC can organize their own items and make recommendations without a presenter.
- Suggestions for future agenda topics:
 - The Land Use and Transportation Element of the General Plan Update

- Recommendations on design standards and safe intersections from the Policy & Legislative Committee
- OakDOT staff vacancy issue
- Small business groups like the Temescal, Rockridge, and Piedmont groups on their perceptions on pedestrian and bicyclist projects
- Committees of the BPAC could take bring more recommendations to the full BPAC. The monthly item on committee report backs could go at the beginning of the agenda. Members of the public are encouraged to become members of BPAC committees.
- There could be an Ad Hoc committee on crashes.
- The BPAC should make more recommendations and motions.
- Letters should be shared amongst the commissioners to be shared out to their Councilmembers.
- BPAC Commissioners should review the 2023 BPAC Strategic Plan and this discussion should be continued at the next BPAC meeting.

Speakers other than Commissioners: Jason Patton, Jimmy Jessup

→ A motion **to extend the meeting by 10 minutes** was made (Gardner), seconded (Schader), and approved unanimously by voice vote.

Item 8. Committee Overviews, Report Backs, and New Assignments

Committees of the BPAC provided brief overviews and updates to the Commission. A list of active committees is included in the agenda packet and at <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>.

Summary of Discussion:

- **Infrastructure Committee:** the committee met on Thursday, January 11th, 2024, and heard three items: Oakland Bike Plan Implementation Review & Discussion, 7th Street East Port of Oakland Project Bike/Walk Access Construction Mitigation, and the 7th Street Connection Project. The 7th St Connection project 35% designs are now posted online, and comments should be submitted to the OakDOT Major Projects Division. The meeting notes are published online and can be found at <https://docs.google.com/document/d/1qgS46y3dWNeAxMVwU3HTwunj-b0pwANtZix-CisiWA/> Feel free to submit comments on the plans presented at that meeting to either Robert (robert@bikeeastbay.org) or Commissioner Yee (ye.e.bpac@gmail.com). The next meeting will be held on the first Thursday of March, on March 7th, 2024, from 3:30 PM to 5:30 PM in the Broadway Conference Room (4th floor) at 250 Frank Ogawa Plaza. During this meeting, they will review the Lakeshore designs and are open to further item recommendations.
- **Policy and Legislative Committee:** the committee met on Monday, February 12th, 2024, from 5:30 PM to 7:00 PM in City Hall, Hearing Room 2. The committee re-elected Commissioner Frank as Committee Chair. They discussed the Fire Code Amendments regarding lane widths and street safety, the General Plan Update's Land Use and Transportation Element which Vice-Chair Ralston will lead an ad-hoc committee on, and an ad-hoc committee on street design standards

in particular intersection design. There is another ad-hoc committee on traffic safety and data being led by Natalie Mall from Transport Oakland. The next meeting is on May 13th but ad-hoc groups may meet earlier, and members of the public are encouraged to reach out if they are interested in the topics described. Minutes from the last meeting will be posted at:

<https://www.oaklandca.gov/meeting/february-2024-bicyclist-pedestrian-advisory-commission-bpac-policy-and-legislative-committee-meeting>

Speakers other than Commissioners: none

Item 10. Three-month agenda look-ahead, suggestions for meeting topics, announcements

The three-month look-ahead and announcements was included in the meeting's agenda packet.

Announcements:

- No new announcements were made

Suggestions for Meeting Topics

- The Land Use and Transportation Element of the General Plan Update
- Recommendations on design standards and safe intersections from the Policy & Legislative Committee
- OakDOT staff vacancy issue
- Small business groups like the Temescal, Rockridge, and Piedmont groups on their perceptions on pedestrian and bicyclist projects
- 2024 BPAC Strategic Plan
- Oakland City Council District 3's Legislation for Community Driven Traffic Calming Solutions
- AB 43 Implementation Status

Meeting adjourned at 8:25 PM.

Attachments:

- Item 6. 2023 State Legislation Review Presentation
- Item 7. BPAC Strategic Planning Review & Look Ahead for 2024 Presentation

Minutes recorded by Noel Pond-Danchik, Bicycle & Pedestrian Program Transportation Planner II, emailed to meeting attendees for review on 2/20/24 with comments requested by 3/8/24 to npond-danchik@oaklandca.gov. Revised minutes will be attached to the March 2024 meeting agenda and considered for adoption at that meeting.