

CITY OF OAKLAND



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Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda **Thursday, March 21, 2019; 6:00-8:00 pm** **City Hall, Hearing Room 4**

BPAC Home Page: www.oaklandca.gov/boards-and-commissions/bicyclist-and-pedestrian-advisory-commission
Resources for Commissioners: <https://www.oaklandca.gov/resources/resources-for-bpac-members>

Commissioners

Reginald K Burnette Jr, Andrew Campbell, Jesse Jones, Phoenix Mangrum, George Naylor (Vice Chair),
Zachary Norris, Mariana Parreiras, Midori Tabata, Kenya Wheeler (Chair)

Time	#	Topic
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|------|---|---|
| 6:00 | 1 | Roll Call/Determination of Quorum/Introductions (5 minutes) |
| 6:05 | 2 | Approval of meeting minutes Attachment (5 minutes) — Seek motion to adopt the February 2019 BPAC minutes. |
| 6:10 | 3 | Open Forum / Public Comment (10 minutes) — Members of the public may comment on any issue within BPAC's subject matter jurisdiction. Comments on a scheduled agenda item will be heard with that item. The BPAC's Open Forum Committee tracks Open Forum issues raised by the public. (See tinyurl.com/Oakland-BPAC-OpenForumTracking .) The Committee reviews the public comments on a periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the City of Oakland Call Center; information at www.oaklandca.gov/services/oak311 . |
| 6:20 | 4 | Committee Report Back Attachment (10 minutes) — Committees of the BPAC with activities in the past month will provide brief updates to the Commission. A list of active committees is included in the agenda packet. |
| 6:30 | 5 | TDA Projects: Recommended List (20 minutes) — Bruce Williams, DOT Funding Program Manager, will present a draft project list for fiscal year 2019-20 Transportation Development Act Article 3 funding and the Commission will provide input on priorities. |
| 6:50 | 6 | AHSC Grant Applications (15 minutes)— Julieth Ortiz, Strategic Planning & Administration Analyst, will provide an overview of the applications OakDOT recently submitted for cycle 4 of this state grant. The Affordable Housing and Sustainable Communities Program (AHSC) is administered by the Strategic Growth Council and implemented by the California Department of Housing and Community Development. AHSC is one of the CA Climate Investments programs whose goal is to integrate affordable homes and sustainable transportation. |
| 7:05 | 7 | Bike to Work Day Planning (15 minutes) — Chris Hwang from Walk Oakland Bike Oakland (WOBO) will be sharing preliminary plans and volunteer roles throughout the city for Bike to Work Day celebrations and Bike Month activities. |
| 7:20 | 8 | Strategic Plan Check-In (15 minutes) — Kenya Wheeler, BPAC Chair and George Naylor, BPAC Vice-Chair, will provide an update of the BPAC 2019 Strategic Plan goals, with a recap of the specific goals, BPAC Commissioner assignments and progress to date. (15 minutes) |



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Địa điểm tổ chức cuộc họp có đường dành riêng cho xe lăn. Để yêu cầu các phương tiện hỗ trợ phục vụ người khuyết tật hoặc yêu cầu thông dịch viên ASL, tiếng Quảng Đông, tiếng Quan Thoại hoặc tiếng Tây Ban Nha, vui lòng gửi email đến địa chỉ [staff email address] hoặc gọi đến số (510) 238 - 4753 hoặc 711 (với Dịch vụ Tiếp âm) ít nhất hai (2) ngày làm việc trước khi cuộc họp diễn ra. Vui lòng không sử dụng các sản phẩm có mùi thơm khi tham gia cuộc họp này như một phép lịch sự đối với những người tham dự nhạy cảm đối với các chất hóa học.



City of Oakland, Bicyclist & Pedestrian Advisory Commission
DRAFT Minutes from the February 21st, 2019 meeting
City Hall, 2nd Floor, Sgt Daniel Sakai Hearing Room (aka Hearing Room 4)

Meeting agenda at <https://cao-94612.s3.amazonaws.com/documents/2-19-BPAC-Agenda.pdf>.

Meeting called to order at 6:02 pm by BPAC Chair, Kenya Wheeler.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with eight commissioners present (X). One arrived just after roll call (x).

Commissioners	Present
Reginald K Burnette Jr	X
Andrew Campbell	X
Jesse Jones	x
Phoenix Mangrum	X
George Naylor (Vice-Chair)	X
Zachary Norris	X
Mariana Parreiras	X
Midori Tabata	X
Kenya Wheeler (Chair)	X

Introductions were made.

- Other attendees: Tom Holub, Daniel Swafford, Grey Gardner, Scott Amundson, Dave Campbell, Robert Prinz, John Martoni, Bradley Cleveland, Efrom Stone, Patricia Schader, Jumana Nabti, Scott Blanks, Jennifer Anderson, Jayne Chang, Dianne Yee, Denise Bartolone, Chris Hwang
- City Staff: Bruce Williams, Ed Manasse, Catherine Payne, Edmond Siu, Hank Phan, Lisa Jacobs, Eva Phillips, Jason Patton, Noel Pond-Danchik

Commissioner Wheeler announced that Item 8. Biannual Major Development Projects would go after Item 5. TDA Article 3 Projects Update.

Item 2. Approval of meeting minutes

- A motion to **adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from the January 17th, 2019 meeting and January 31st, 2019 special meeting** was made (Tabata), seconded (Parreiras), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 3. Open Forum / Public Comment

- Commissioner Tabata noted that the only reason she did not nominate Commissioner Burnette Jr. for an officer position last month was that he declined a nomination because he is already very busy with other bicyclist and community engagement work. She thanked Commissioner Burnette Jr. For being very active in the community and representing his community at the BPAC.
- Robert Prinz congratulated the City for fixing thirty-two out of thirty-five potholes he reported on SeeClickFix within a week and a half. On the other hand, he has issues getting gaps in the concrete fixed. He suggested short term concrete fixes as an item for the Infrastructure Committee of BPAC

or the full BPAC. To report problems to the City yourself, go to <https://www.oaklandca.gov/services/oak311>.

- Efrom Stone from the Beth Jacob Congregation Synagogue asked that the rectangular rapid flashing beacon (RRFB) at the intersection of Park Blvd and E 38th St, right next to the synagogue, be set to recall on the Sabbath and holidays because many Jewish people cannot use electricity on those days and thus cannot actuate the RRFB.
- Scott Blanks reported frustration with issues he reported on SeeClickFix not being resolved or resulting only in patch fixes. One issue is about the wooden bridges like the one on the south-east corner of the Racine St and North St intersection that often gets knocked out by weather or people parking their cars on it. While there needs to be a more permanent fix than these wooden bridges, the issue is marked “resolved” when the bridge wood has been replaced without fixing the underlying issue.
 - Commissioner Wheeler urged people to continue reporting problems of all sizes to SeeClickFix because even if the City cannot immediately fix larger projects, it still calls the issue to the attention of the City and gives them a sense of how important the issue is to people.
 - ~~Commissioner Parreiras called it a priority that all the wooden bridges be replaced with safer, longer term fixes.~~
 - Commissioner Parreiras agreed with Scott and added that the broken bridges are a tripping hazard and a safety issue because they essentially create a hole. She called it a priority that all the wooden bridges be replaced with safer, longer term fixes.
- Daniel Swafford of the Montclair Village Association announced that the Montclair Village Antioch Court Improvement Project is shovel ready. They are seeking support for construction dollars. See the attached handout for more details.
 - Commissioner Wheeler suggested considering the project for discussion at a further meeting, potentially during the Capital Improvements Project (CIP) and City budget discussion which will come within the next few months.

Item 4. Committee Report Back

Committees of the BPAC with activities in the past month provided brief updates to the Commission. Committee announcements sent in ahead of time and a list of active committees are included as attachments.

- Commissioner Parreiras from the ~~Legislative Infrastructure~~ Committee contacted Yvonna Cázares of the Office of the Mayor to connect with Joanne Karchmer, Deputy Chief of Staff from the Office of the Mayor, to talk about upcoming legislative items for this year.
- Commissioner Jones met with Ahmed Ali Bob from Oakland’s Department of Transportation (OakDOT) and obtained a list of community groups. She is interested in discussing what to do with the list at another BPAC meeting.
- Commissioner Wheeler from the Committee on Police and Bicyclist/Pedestrian Relations announced that they will schedule their next meeting at the end of the BPAC meeting.

Item 5. TDA Article 3 Projects Update

Bruce Williams, OakDOT Funding Manager, provided a brief update on the process and timeline for programming annual state Transportation Development Act (TDA) Article 3 grant funds, which total approximately \$400K per year for bicycle and pedestrian projects. The City proposes projects and they must be reviewed by the BPAC.

Funding may be used for:

1. Construction and/or engineering of a bike/pedestrian projects
2. Maintenance of a multi-purpose path
3. Bicycle safety education program (limited to 5% of county total)
4. Development of bike and pedestrian plans
5. Restriping Class II bike lanes

Examples of previous uses of the funding are the Stairs and Paths Project, education classes offered through Bike East Bay, bicycle wayfinding signage, “swift and effective” projects, funding completion of grant funded projects, and the Peralta Streetscape Project. Williams will be returning to the BPAC next month to review proposed projects. Then City Council will adopt the list and the application will be submitted to MTC for their action. Funds will be available by July 1, 2019.

Summary of Discussion:

- TDA Article 3 funds should be used in future years once the East Bay Greenway is built to commit to maintaining the East Bay Greenway because Alameda County Transportation Commission (Alameda CTC) will not build the portion in Oakland until there is a commitment to maintain it.

Speakers other than commissioners: Dave Campbell

Item 8. Biannual Major Development Projects

Catherine Payne from Oakland’s Planning Department presented a list of major development projects to flag for the BPAC’s review. Out of the many projects currently under development, Payne chose seven projects to discuss with the Commission: California College of the Arts, 98th St and San Leandro St, Brooklyn Basin, Howard Terminal (A’s Stadium), Lake Merritt BART Transit Oriented Development (TOD), 500 Kirkham, and West Oakland BART. Development projects greatly affect the streetscape and are an opportunity for the Commission to tell City Council what they want to see and influence the pedestrian and bicyclist facilities. See the attached handout for a list of all planning projects and the attached presentation for further details.

Summary of Discussion:

- There is no updated information from the applicant of the Safeway site at Broadway and Pleasant Valley Ave.
- The Zoning Code 17.116 Off-Street Parking and Loading Requirements has been updated twice in the past few years which included eliminating all residential parking minimums downtown. They look forward to working with OakDOT to continue to update the code to look at transit stops and lower the parking maximums.
 - Commissioner Parreiras reported that the amount of parking approved since the updates to the code implemented in 2016 has dropped 44%, a huge improvement. The Commission is interested in how much parking is proposed for the new developments.
- Since many projects do not have Environmental Impact Reports (EIRs), the best way to hear about projects is probably to have Catherine Payne come to the BPAC on a regular basis to present on projects and follow up with her with contacts about specific projects. There is also an online tool that lists projects which you can find at <https://aca.accela.com/OAKLAND/Default.aspx>.
- The sidewalk around the Brooklyn Basin on Embarcadero is only about six or seven feet wide, likely because the project was approved in 2006.

- There should be a bikeway by Brooklyn Basin alongside the Bay Trail. Originally, they needed two traffic lanes in each direction and one lane of parking, but they may remove the parking and install a class 4 bikeway in the future.
- On the West Oakland BART project, nothing was mentioned about Fifth Street which currently has broken or no sidewalk, homeless encampments, parking, and flooding caused by the rain.
 - Payne recommended calling the Code Enforcement Hotline to report unsafe conditions in vacant projects at (510) 238-3381.
- The Planning Department works with OakDOT to review the applications for developments at several steps in the design and review process.
- Wider sidewalks were recommended across all projects.

Speakers other than commissioners: Ed Manasse, Dianne Yee

Item 6. Downtown Specific Plan

Ed Manasse, Interim Deputy Director of the City of Oakland Bureau of Planning, presented on the Downtown Oakland Specific Plan Preliminary Draft. This plan has been ongoing since 2015 and the preliminary draft presented at the meeting was just published in January of this year. The comment period for the Notice of Preparation concluded today, and the Environmental Impact Report will be finished before this August. This initial version of the Downtown Specific Plan describes transformative ideas and initial recommendations that connect the community's downtown goals to strategic actions. The Preliminary Draft Plan contains potential supportive policies to embrace opportunity and address racial disparities towards an inclusive and equitable downtown. The Preliminary Draft Plan is available on the City's website: <https://www.oaklandca.gov/documents/preliminary-draft-plan>. The vision for transportation is found on page 54-55. Mobility and Accessibility is addressed in Chapter 3 (page 143). See the attached presentation for more details.

Summary of Discussion:

- Since the Lake Merritt Station Area Plan was already adopted, the Downtown Specific Plan does not study that area but does bring recommendations for the Chinatown area on things like park improvements, community center needs, and bicyclist/pedestrian improvements into the Downtown Specific Plan section on implementation. From a transportation perspective, Chinatown was included as part of the Downtown Specific Plan.
- While the City is trying to leverage money coming from outside developers to achieve greater goals, many of the projects listed in the Plan can be done with independent funding sources like grants.
 - The City is considering raising the transportation impact fee which currently covers CEQA impacts but no actual improvements. With an enhanced impact fee, the City can use the money to pay for transportation projects as they see fit.
- It is important to connect Downtown with the water given there is a freeway in the way. The City is looking at ways to use money from the enhanced impact fee or incentivizing developments to meet their public art requirement to make underpass improvements.
- The two-way street conversion priorities were chosen by OakDOT and were identified for their potential to make significant complete street improvements to the streets since doing two-way conversions are very expensive and require replacing all the traffic signals.
- While the Plan discusses removing Interstate 980 to enhance the connection between downtown and West Oakland it is too big of a project to be within the scope of the Environmental Impact Report and will need its own project as a follow up to the Downtown Specific Plan.
- One way streets make some bicyclists feel more comfortable especially for left turns.

- Scooters are mentioned in the plan but there are no detailed recommendations because the transportation scope was done before the scooters arrived in Oakland. The plan will add information on scooters in the next six months, but their impact should be studied separately.
- The Planning Department is working with the Mayor's Commission on Persons with Disabilities to include specific recommendations on disability access/accessibility over the next six months.

Speakers other than commissioners: Hank Phan, Sarah Fine, Kent Lewandowski, Hank Phan, Jayne Chang, Scott Blanks

Item 7. ATP 19th Street BART to Lake Merritt Urban Greenway

Edmond Siu, Civil Engineer in Complete Streets Design with OakDOT, provided an update on the Active Transportation Program (ATP) funded 19th Street BART to Lake Merritt Urban Greenway project on Thomas L. Berkley Way (20th Street) between Broadway and Harrison Street, currently undergoing design by City staff. The project will provide pedestrian and bicycle safety improvements, signal and lighting modifications, wayfinding signage, and minor landscaping. The purpose of this project is to improve infrastructure to facilitate multimodal access into and around Downtown Oakland for recreation and commute destinations. See the attached presentation and handout for more details.

Summary of Discussion:

- AC Transit busses will be rerouted off 20th St, continuing up Broadway and onto Grand Ave.
 - The City needs to address Broadway, especially with more bus lines and regarding conflicts with Transportation Network Companies (TNCs) like Uber and Lyft.
- There were multiple comments about the need to reduce space for cars and widen the sidewalks given the high pedestrian density and future higher density once all the new developments are built.
 - There is little turning action for cars on 20th St so the left turn pockets should be eliminated so that there is more room to widen the sidewalk.
 - The intersections should be made right turn only from 20th St to avoid stalling traffic and because left turns often cause crashes especially in an area with so many pedestrians.
 - The street should be designed for pedestrians and see what space is left over for other modes.
 - The sidewalk should be widened to connect the new pedestrian plaza to BART.
- Either add a bike box on Franklin St to make a left onto 20th St or convert Franklin St into a two-way street as recommended in the Downtown Specific Plan as soon as possible.
- There will be ramps up from the bike lane to access the BART station.
- There should be a striped and geofenced place for scooter drop-off.
- The bicyclist area and pedestrian area should be separated as much as possible especially in the TNC pick-up/drop-off zone. The bike lane should be at street level and there should be a railing so that pedestrians do not walk throughout the bike lane and are channeled across it at specific locations.
- The bike racks in front of the entrance should be moved closer to the building face.
- Currently BART's service vehicles park on the sidewalk, but they should park in the TNC pick-up/drop-off zones.

Speakers other than commissioners: Efrom Stone, Dave Campbell, Dianne Yee, Jumana Nabti

- A motion to ***extend the meeting by thirty minutes*** was made (Tabata) and seconded (Parreiras), with all commissioners voting in favor. The motion passed.

Item 9. Oakland's Next Paving Plan

Sarah Fine, Complete Streets Paving Program Manager, presented on staff's progress developing a citywide plan for which streets to pave over the next few years. In the past, the City prioritized major streets for repaving due to limited funds. Now with Measure KK and SB1, the City can increase paving on neighborhood streets while keeping major streets in good condition. Following policy direction from City Council, staff have developed a proposal that incorporates equity, street condition, and safety to prioritize repaving. See the attached presentation for more details.

Summary of Discussion:

- Right now, developments pave half of the street in front of the development, but it was suggested that they pave the whole block in front of the development.
- In addition to coordinating with utilities, the City could require steeper penalties when a cut must be made on a moratorium street. should impose a moratorium on tearing up a street for five years after a street has been paved. While moratoriums do not mean that a street cannot be cut into within those five years, it just means they will need to provide additional street restoration pay fines.—The restoration requirements fines should be raised to further discourage cutting into freshly paved streets.
- The City now has City Council authorization to enter agreements with PG&E.
- Giving Councilmembers some paving money to use at their discretion allows them to do something about the intense pressure they get from their constituents. If they choose not to use the money, it will go back to being prioritized by OakDOT's method. One difference between the previous paving prioritization method is that at least now the streets that City Council chooses will be publicized and transparent.
- While bike routes will not inherently be prioritized higher, they are more likely to be chosen since the new paving plan focuses on paving arterial streets, which most bike routes are. The Paving Program is coordinating with the Bike Plan team to choose between neighborhood streets.
- If a street is paved in addition to other capital projects on the street, that money comes from paving, although striping and other bikeway improvements are relatively cheap.
- The Pavement Condition Index (PCI) map will be updated at the online open house. (See the presentations for more details)

Speakers other than commissioners: Scott Blanks, Dave Campbell, Lisa Jacobs, Grey Gardner

- A motion to **extend the meeting by fifteen minutes** was made (Tabata) and seconded (Parreiras), with all commissioners voting in favor. The motion passed.

Item 10. Three-month look-ahead, suggestions for meeting topics, announcements

Announcements

- Commissioner Tabata: On January 29th, Commissioners Tabata, Wheeler, and Naylor presented the 2018 BPAC annual report to Public Works Committee which was well received by the Committee.
- Commissioner Tabata: Jelani Killings of the Public Ethics Commission is researching a question about conflicts of interest about whether commissioners must recuse themselves from discussions about projects on the streets they live on.
- Commissioner Naylor: Commissioners Tabata, Wheeler, and Naylor met with the Chief of Staff for the Councilmember from District 4, Sheng Thao who is leading a meeting on street calming measures on 35th Ave and public safety issues on Wednesday, March 13th at 6pm at the Redwood Heights Recreation Center. See attached flyer for more details.

- Robert Prinz: Bike East Bay (TDA Article 3 funded) bicycle skills classes are coming up. The first class of 2019 is at Chavez Library from 1-3pm on Saturday, March 9th. See the attached flyer and calendar or go to <https://bikeeastbay.org/UC101> for more details.

Meeting adjourned at 9:05 pm.

Minutes recorded by Noel Pond-Danchik, Pedestrian Program Coordinator, emailed to meeting attendees for review on February 26th, 2019 with comments requested by 5pm, Tuesday, March 12th, 2019 to NPond-Danchik@oaklandca.gov. Revised minutes will be attached to the March 2019 meeting agenda and considered for adoption at that meeting.

March 2019 BPAC Agenda Item #4 Attachment

Active BPAC Committees/Task Forces/Liaisons

Committee Name / Liaison Role	Date Created	Purpose	Commissioners	Community Members
Infrastructure Committee	2/16/17	Review and comment on the design of projects	Burnette Jr, Mangrum, Parreiras, Tabata	Robert Prinz
Legislative Committee	6/21/18	Research and develop policy recommendations for consideration by the BPAC	Mangrum, Naylor (Vice Chair), Parreiras, Wheeler (Chair)	Grey Gardner, Chris Kidd
Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee	5/17/18	Monitor Committee activities and report back to the BPAC	Naylor (Vice Chair)	
Liaison to Mayor's Commission on Persons with Disabilities	5/17/18	Monitor MCPD activities and report back to the BPAC	Campbell; Parreiras (substitute)	
Open Forum Committee	3/17/16	Review and analyze comments received during Open Forum	Jones, Norris, Tabata	
Bicyclist Pedestrian Police Relations Committee	9/20/18		Wheeler (Chair), Naylor (Vice Chair)	Tom Holub
Planning Commission Review Committee	1/17/2019		Campbell, Naylor (Vice Chair), Jones, Wheeler (Chair)	

March 2019 BPAC Agenda Item #9 Attachment

Three-month agenda look-ahead

April

- ACTC's San Pablo Multi-Modal Corridor Plan
- Bike Plan Update
- Biannual Paving Update
- Telegraph Update
- CIP Process Update

May

- Bike to Work Day Report Back
- Biannual Strategic Planning Projects
- Adaptive Bike Share Pilot Program

June

- Bike to Work Day Post-Processing
- Infrastructure Committee Report Back

Commissioner announcements

- I. None

Staff announcements

- I. The Bike Plan is having community meetings for the release of the draft bike plan! For further details and to stay up to date, subscribe to the bike plan newsletter here: <https://www.oaklandca.gov/projects/lets-bike-oakland-oaklands-bike-plan>. The meetings will take place:
 - a. Wednesday, March 27th, 7-9pm: Partnering with East Oakland Collective
 - b. Saturday, March 30th, 11-2 at the West Oakland Branch Library partnering with Bikes 4 Life
-