

City of Oakland, Bicyclist & Pedestrian Advisory Commission Minutes from the January 21st, 2021 meeting *Teleconference*

CITY OF OAKLAND

Meeting agenda at <u>https://cao-94612.s3.amazonaws.com/documents/January-2021-BPAC-Meeting-Agenda.pdf</u>.

Meeting called to order at 6:00 pm by BPAC Vice-Chair Andy Campbell.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with nine commissioners present (X).

Commissioners	Present (X)
Reginald K Burnette Jr	Х
Andrew Campbell (2020 Vice-Chair, 2021 Chair)	Х
Grey Gardner	Х
Mike Lok	Х
Jesse Jones	Х
Phoenix Mangrum	Х
David Ralston	Х
Patricia Schader (2021 Vice-Chair)	Х
Dianne Yee	Х

Introductions were made.

- Other attendees: Mike Alston, Tim Courtney, Danielle Dynes, Phil Erickson, Mauricio Hernandez, Feliz Hill, Tom Holub, Amanda Leahy, Amy Lopez, Natalie Mall, Jeremiah Maller, George Naylor, Scott Owades, Bret Pet, Paul Phelan, Robert Prinz, Midori Tabata, Mana Tominaga, Warren Wells, Kenya Wheeler, Charlotte, one phone call-in listener
- Staff: Ariel Espiritu-Santo, Sarah Fine, Ofurhe Igbinedion, Fred Kelley, Jason Patton, David Pené, Noel Pond-Danchik, Ryan Russo, KTOP

Item 2. Open Forum / Public Comment

Commissioner Jones introduced this item. Members of the public commented on issues within BPAC's subject matter jurisdiction. The BPAC's Open Forum Committee tracks Open Forum issues raised by the public. (See <u>tinyurl.com/Oakland-BPAC-OpenForumTracking</u>.) The Committee reviews the public comments on a periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the City of Oakland Call Center; information at <u>www.oaklandca.gov/services/oak311</u>.

- Robert Prinz noted that OakDOT is requesting funding for a mini street sweeper at the 2/2/2021 City Council meeting. Commissioner Jones noted she is planning to attend to speak in support of the item.
- Tim Courtney with Safe 8th Street requested that traffic calming be coordinated with the paving of 8th Street in West Oakland. They are particularly interested in speed humps and traffic circles.
- Commissioner Yee inquired about developers working in the public right-of-way and associated issues with that construction. These issues can be reported through 311.

Item 3. Approval of meeting minutes

→ A motion to adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from December 17, 2020 was made (Schader), seconded (Burnette), and approved, with Commissioners Ralston and Lok abstaining. Adopted minutes online at <u>www.oaklandbikes.info/BPAC</u>.

Item 4. Nominations & Elections for BPAC Chair and Vice Chair

Jason Patton, OakDOT staff to the Commission, facilitated nominations and elections for 2021 BPAC Officers, following the process described in BPAC's By-Laws (<u>https://cao-94612.s3.amazonaws.com/documents/BPAC-By-Laws.pdf</u>.)

For the Chair position, Commissioner Campbell was nominated by Commissioner Mangrum, and Commissioner Schader seconded the nomination. Commissioner Campbell accepted the nomination. No other nominations were made. In a roll call vote, eight commissioners voted in support of Commissioner Campbell being the 2021 BPAC Chair, with Commissioner Campbell abstaining.

For the Vice-Chair position, Commissioner Schader was nominated by Commissioner Jones, and Commissioner Gardner seconded the nomination. Commissioner Schader accepted the nomination. No other nominations were made. In a roll call vote eight commissioners voted in support of Commissioner Schader being the 2021 BPAC Vice-Chair, with Commissioner Schader abstaining.

Jason Patton congratulated Commissioner Campbell on his election to 2021 BPAC Chair and Commissioner Schader on her election to 2021 BPAC Vice-Chair.

Speakers other than Commissioners: None.

Item 5. Commissioner Transition and Committee Appointments

Chair Campbell welcomed the new commissioners, Mike Lok and David Ralston, and the new commissioners introduced themselves. Leaders from each of the BPAC's committees provided an overview of their committee's work and purpose. Liaisons to other bodies explained how they monitor the work of those other bodies and report back to the BPAC. Commissioners and members of the public were then given the opportunity to volunteer for, switch, or remove themselves from the Commission's committees and liaison positions. A list of active committees was included in the agenda packet and at https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons.

Summary of Discussion

- Open Forum Committee: Commissioner Jones and Schader will continue with this Committee, as will Midori Tabata.
- Infrastructure Committee: Commissioners Burnette and Yee will continue. Commissioners Schader and Ralston will join the Committee. Commissioner Mangrum will step down.
- Planning Commission Review Committee: Commissioner Burnette joined this Committee.

- Bicycle Pedestrian Police Relations Committee: Commissioners Mangrum and Burnette will continue. Commissioner Schader will step down.
- Strategic Plan Task Force: Commissioner Campbell, Gardner, and Jones will continue with the Task Force.
- Legislative Committee: Commissioner Lok will join. Commissioner Mangrum will continue.
- Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee: Commissioner Ralston will fill this role.
- Liaison to the Mayor's Commission on Persons with Disabilities: Commissioner Schader will fill this role.

Speakers other than Commissioners: None

Item 6. Biannual Paving Update

Commissioner Burnette introduced this item. Sarah Fine, Complete Streets Paving & Sidewalks Program Manager, reported on implementation of the adopted 2019 3-Year Paving Plan, including an updated schedule for the remainder of the plan. For more about the plan's progress, see

<u>https://storymaps.arcgis.com/stories/f598b414ab374cb6b8104f932b3cc776</u>. The presentation is attached to the minutes.

Summary of Discussion

- Larger projects that are scoped more like streetscape projects are managed by other groups, and these projects may include project evaluation for their effects on vehicle speeds. Routine paving projects typically do not have before/after traffic studies.
- Lakeside Dr was recently discussed at the BPAC's Infrastructure Committee. This project may get underway in late 2021, with construction more likely in 2022.
- Following the current Three Year Plan, OakDOT will develop a new Paving Plan based on a new survey of pavement condition. This work with continue with Measure KK funds for as long as those funds last. The next Paving Plan could extend beyond the availability of Measure KK funds, so it could include a drop in annual mileage corresponding to that drop in funding.
- All paving projects include high-visibility crosswalks to improve pedestrian safety at intersections. Streets on the Paving Plan that overlap with the High Injury Network often receive additional attention. One upcoming example is the six-lane portion of Martin Luther King Jr Wy in North Oakland. Another current example includes upgrading an "Essential Places" location, part of the Slow Streets Program, to improve a pedestrian crossing at a grocery store on Bancroft Ave at Avenal Ave which will receive a raised concrete median.
- W Grand Ave is coming up for paving and the project will add buffered bike lanes by converting the roadway from six lanes to four lanes. There are also more ambitious plans under consideration on a longer timeframe.
- 8th Street in West Oakland was discussed in the context of its planned paving, a Capital Improvement Program (CIP) request submitted by residents, and how OakDOT works to leverage transportation improvements and neighborhood benefits through its routine paving.
- The City of Oakland has been taking on more ambitious transportation projects through its paving work, but at the same time there has been less communication with the BPAC on the scope of paving projects as they relate to bicyclists and pedestrians.
- There are also more ambitious plans under consideration on a longer timeframe, through the Grand Avenue Mobility Plan.

Speakers other than Commissioners: Tim Courtney, Robert Prinz

Item 7. OakDOT Budget and Organizational Update

Commissioner Gardner introduced this item. Ryan Russo, OakDOT Director (<u>rrusso@oaklandca.gov</u>), and Ariel Espiritu-Santo, OakDOT Agency Administrative Manager (<u>aespiritusanto@oaklandca.gov</u>), provided an overview of the current organization including updates to department leadership, the vacancy rate and 2020 accomplishments. Additionally, Mr. Russo and Ms. Espiritu Santo provided an update on the Fiscal Year 21-23 budget process that is underway. The OakDOT organizational chart was included in the agenda packet. The presentation is attached to the minutes.

Summary of Discussion

- Measures B and BB give OakDOT some flexibility in negotiating the budget challenge in that these funds can be allocated for either operations or maintenance. Measure KK is also helpful in that bond funds are not affected by the economic downturn in the way that sales tax revenues are affected.
- OakDOT was able to use Measure KK funds to re-create and build up an in-house paving team.
- While the economic downturn creates a bleak situation for local governments, the possibility of infrastructure funding from the Federal government and/or the State of California are potential bright spots on the horizon.
- \$54 million in COVID response funding is coming from the Metropolitan Transportation Commission for transportation safety projects.
- The evaluation of projects has been challenging due to staffing limitations, and many jurisdictions struggle with evaluating and communicating the benefits of their projects. BPAC is advocating for more evaluation to improve public understanding of the department's work.
- OakDOT continues to build itself as an inclusive organization with staff who are representative of Oakland.
- Oakland's bicycle and pedestrian community has numerous community-based organizations that can be partners to OakDOT's projects, both to help deliver the projects and to help sustain and grow these organizations during a time of economic hardship for all and that create many benefits for Oakland.
- In its budget requests, OakDOT has been seeking to build the capacity of the Traffic Maintenance Section to increase the department's in-house ability to deliver striping and painting for safety improvements that can be rapidly deployed.
- The Reimagining Public Safety Task Force will be making recommendations in the coming months, and these recommendations may have ramifications for traffic safety.
- The February 2 meeting of the City Council's Finance and Management Committee provides an opportunity for the public to begin commenting on the budget process, as the Committee begins public discussion on how to close the funding gap in the current fiscal year, FY2020-21.
- The BPAC could consider providing input or comments to the Alameda County Transportation Commission (ACTC), as this entity plays an important role in distributing transportation funding throughout Alameda County.

Speakers other than Commissioners: George Naylor

→ A motion to *extend the meeting by 15 minutes* was made (Campbell), seconded (Burnette), and approved by consent.

Item 8. Committee Report Back

Committees of the BPAC provided brief updates to the Commission. A list of active committees was included in the agenda packet and is available at <u>https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons</u>.

Summary of Discussion

- Strategic Plan Task Force: Chair Campbell explained the BPAC's process over the past two years to develop and adopt annual Strategic Plans. Each of those processes included a special meeting early in the calendar year to workshop the plan, and these special meetings were facilitated by Yvonna Cazares from the Mayor's Office. This year the Commission will have the Strategic Plan Task Force develop a draft update to the Strategic Plan for the BPAC's consideration. Commissioner Jones will be reaching out individually to Commissioners to gather information for the process.
- Infrastructure Committee: The next meeting will be February 4, 3:30pm.
- The Legislative Committee met on December 29 to continue discussion of legislation to expedite traffic safety improvements, including speed reduction and rapid response initiatives.
- The public is welcomed and encouraged to participate in Committee meetings.

Speakers other than Commissioners: None

Item 9. Three-month look-ahead, suggestions for meeting topics, announcements

The three-month look-ahead was included in the agenda packet.

Suggestions for meeting topics

- General Plan updates underway by the Planning Department (Ralston)
- OakDOT's grant applications to the Alameda County Transportation Commission's Comprehensive Investment Plan (Yee)

Announcements

• Commissioner Jones reported back on Open Forum comments regarding Telegraph Ave. OakDOT is requesting funding from City Council to purchase a mini street sweeper. There are two surveys out regarding Telegraph Ave in the Northgate neighborhood. One survey was created by OakDOT and it is intended for residents of the neighborhood. The second survey was created by Bike East Bay and WOBO and it is intended for the general public.

Meeting adjourned at 8:19 pm.

Attachments (to be appended to adopted minutes)

- Biannual Paving Update Presentation
- OakDOT Budget and Organizational Update Presentation

Minutes recorded by Jason Patton, Bicycle & Pedestrian Program Supervisor, emailed to meeting attendees for review on January 22, 2021 with comments requested by 5pm, February 5, 2021 to <u>NPond-</u>

<u>Danchik@oaklandca.gov</u>. Revised minutes will be attached to the February 2021 meeting agenda and considered for adoption at that meeting.

Biannual Paving Update OakDOT Complete Streets Paving January 21, 2021

2019 3-Year Paving Plan

Demonstrate quick action with a **3-year citywide paving plan**.



- 5

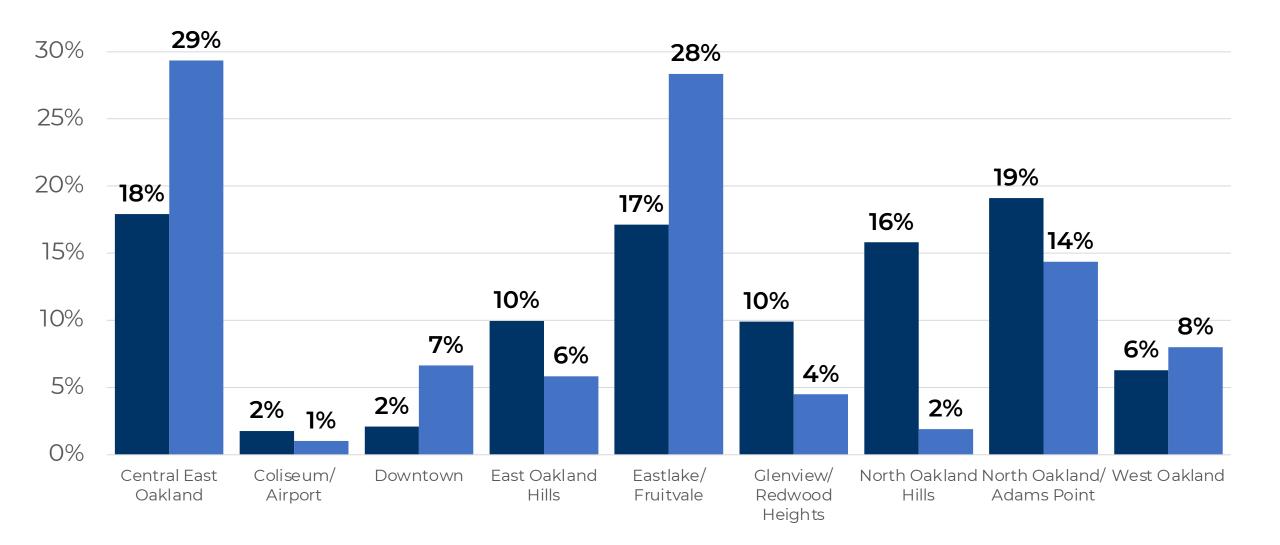
Deliver **\$100M in paving construction**, tripling average annual spending.

Prioritize \$75M on local streets to improve neighborhood quality of life.

Street Condition & Equity

35%

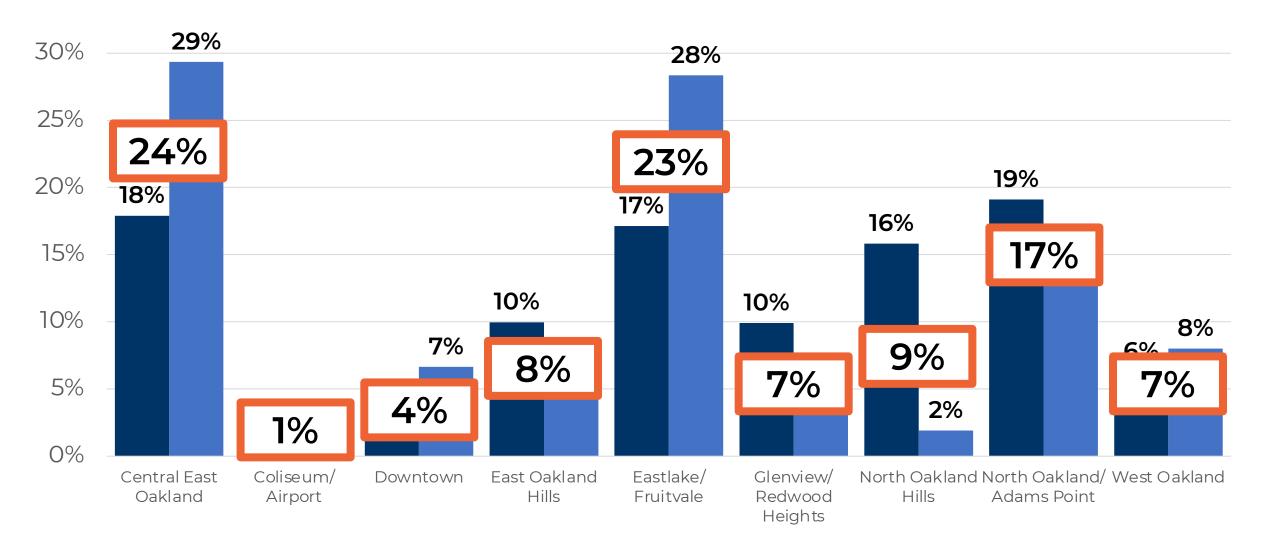
- Share of Local Streets In Poor Condition
- Share of Underserved Populations



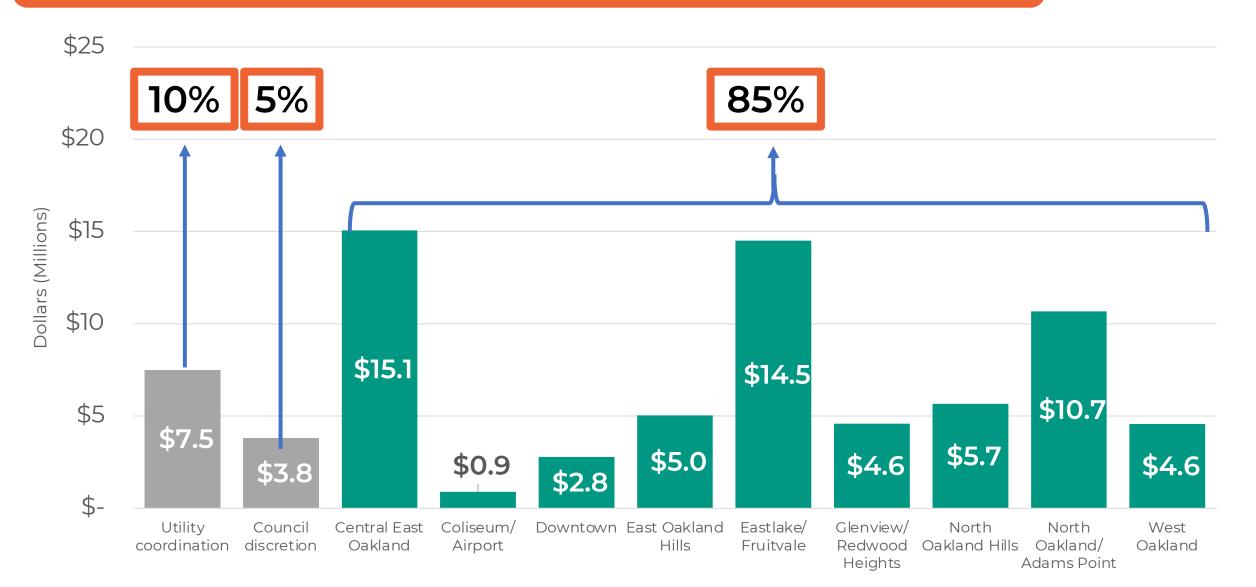
Funding By Planning Area

35%

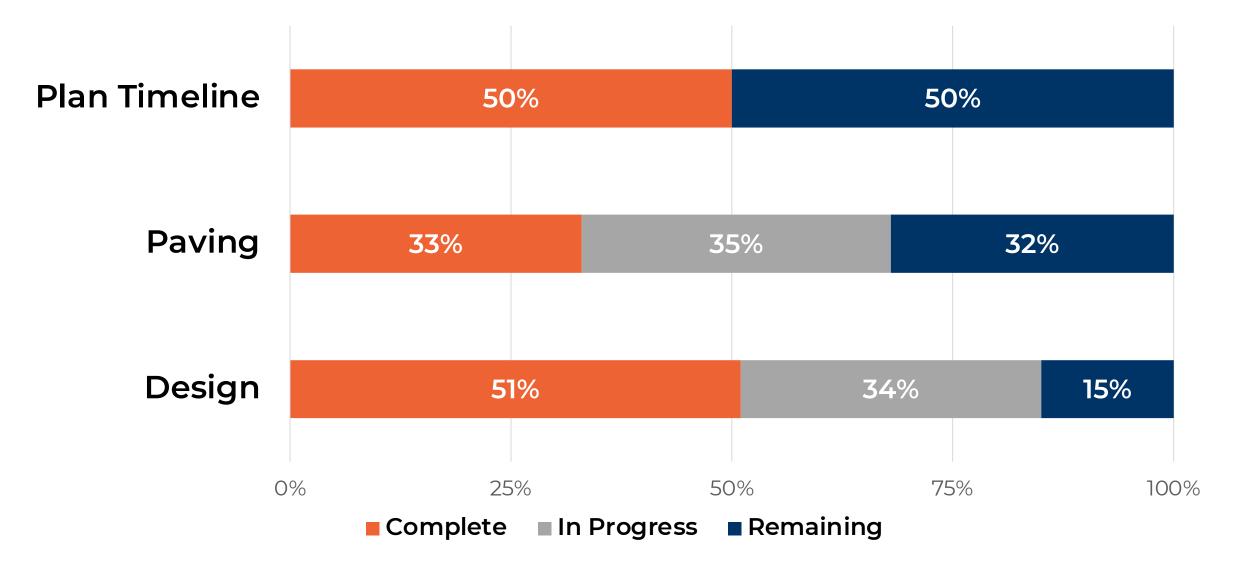
Distribute funding for local streets by the share of underserved populations and share of local street miles in poor condition



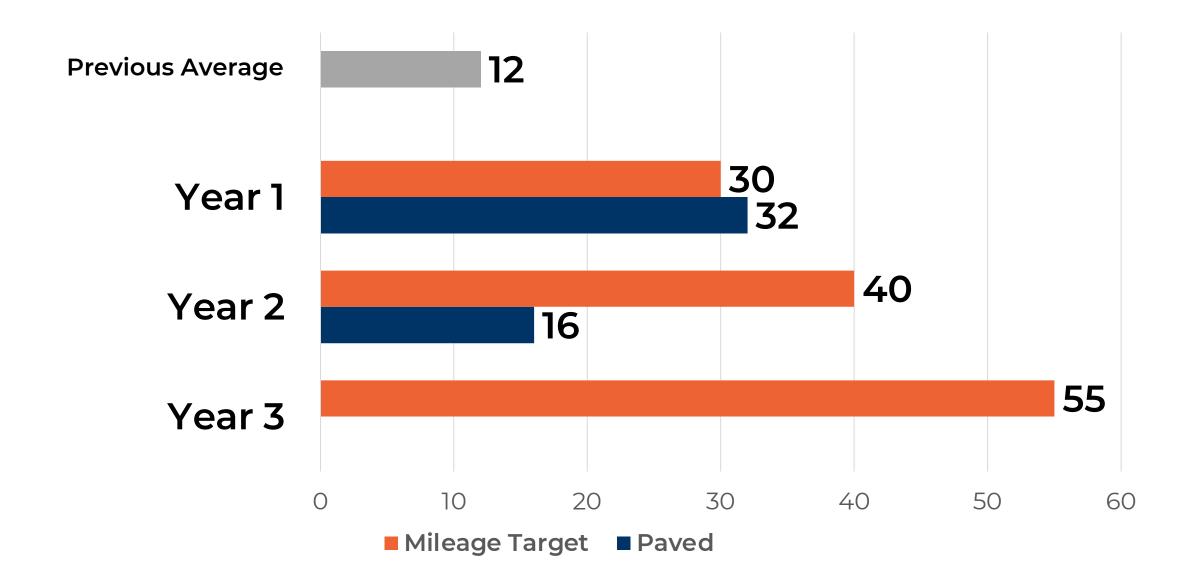
Adopted Local Streets Funding



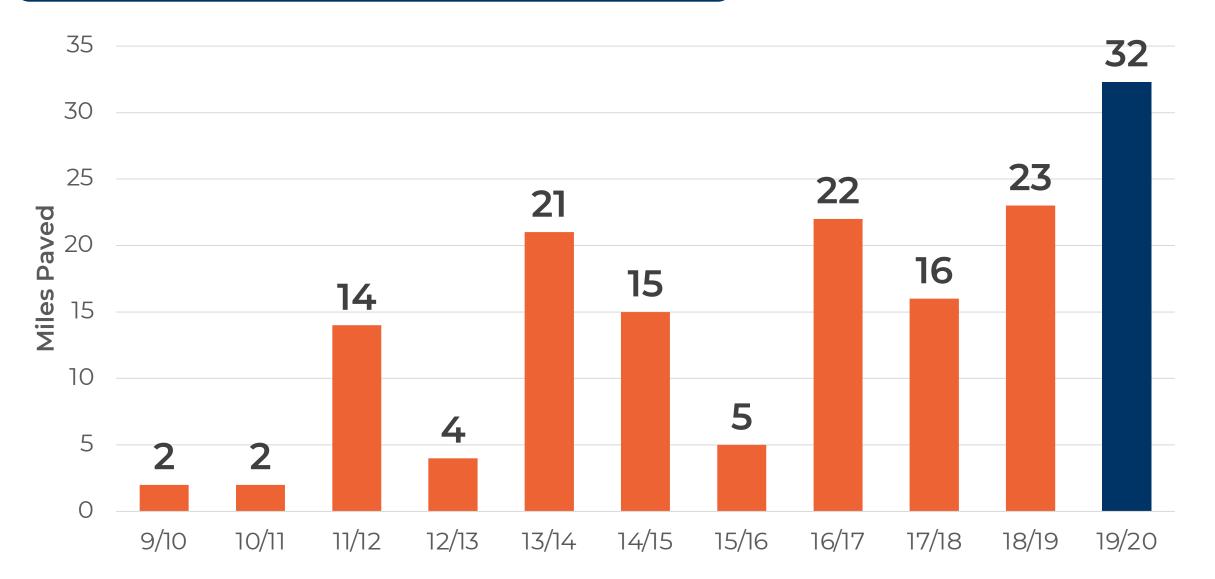
3YP Current Status



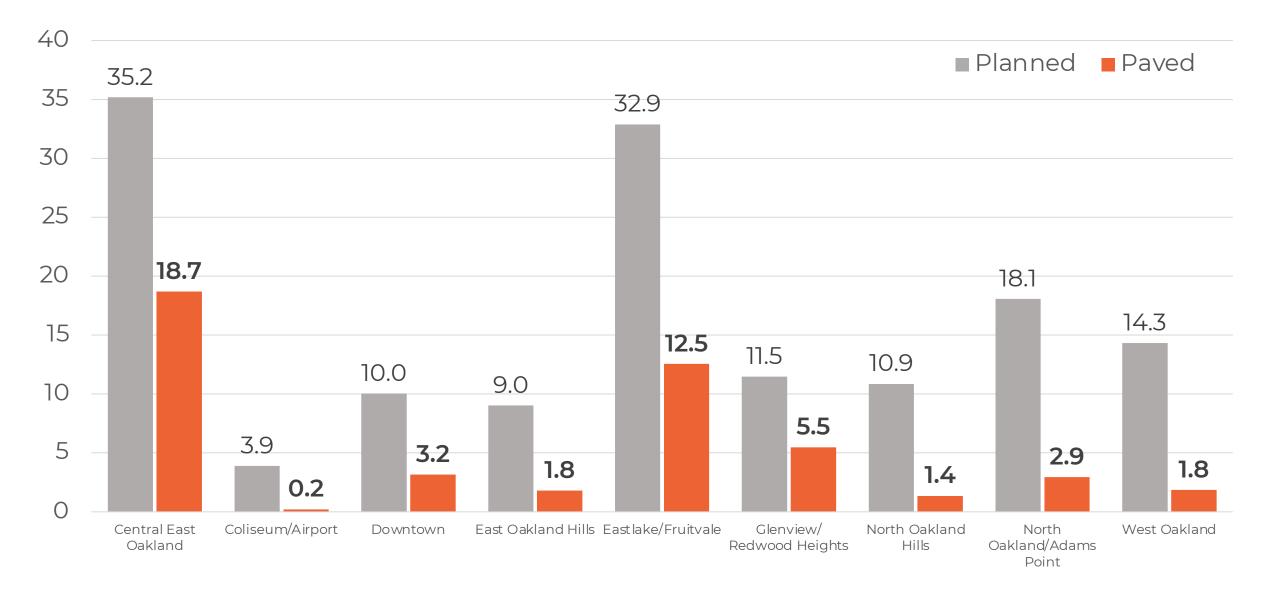
3-Year Paving Plan: Targets & To Date



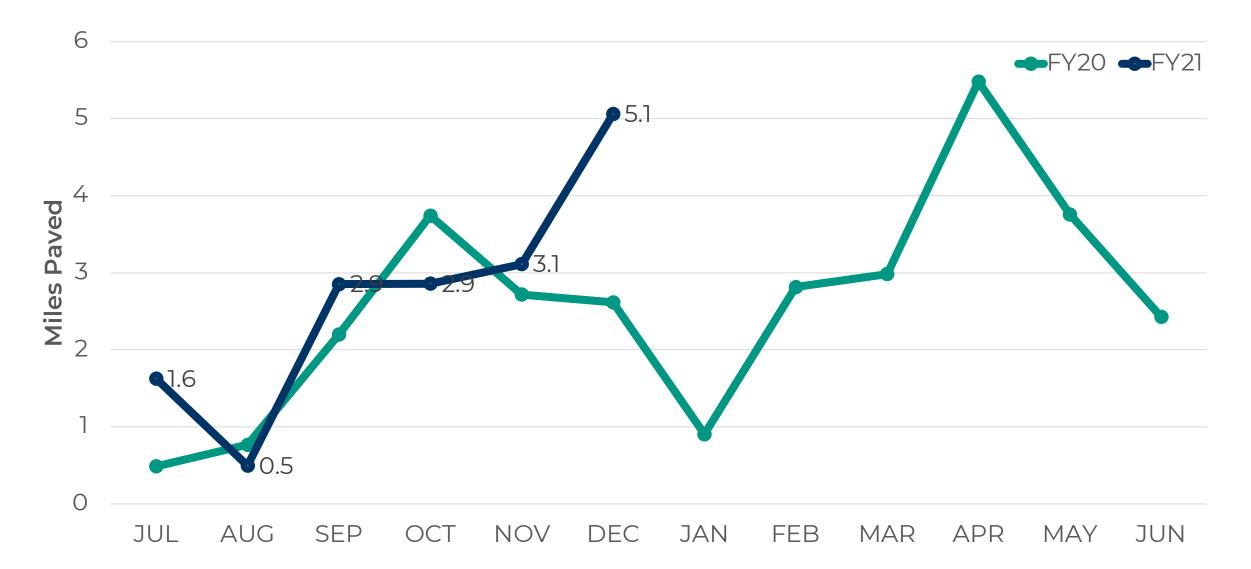
Annual Mileage Totals



Progress By Planning Area



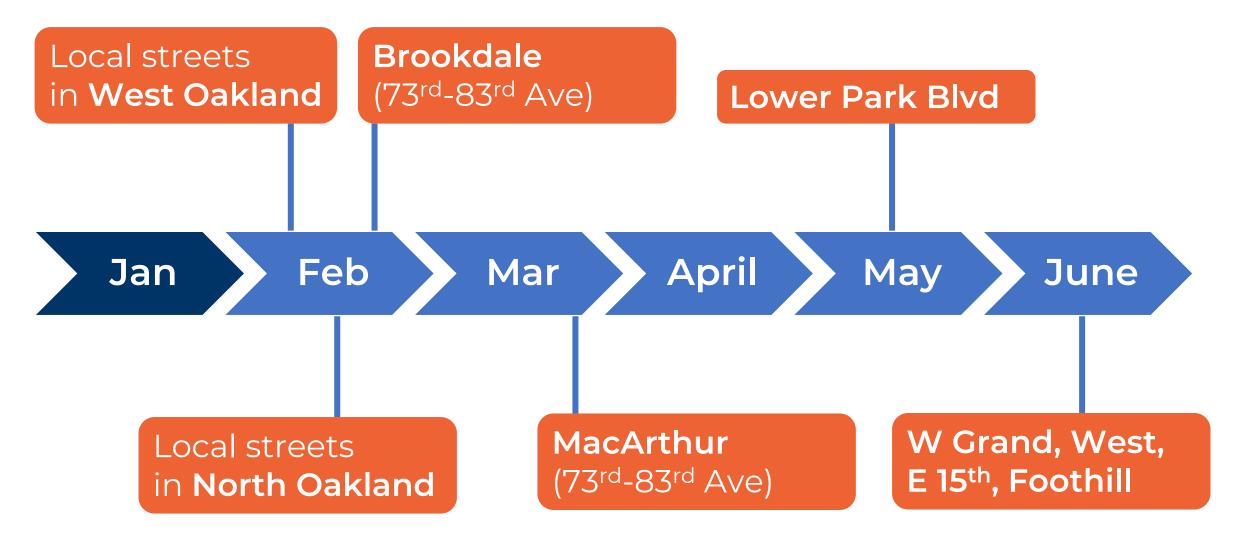
Monthly Paving Totals (FY20-FY21)





	July-December 2020	3YP Cumulative
Curb Ramps	122	877
Crosswalks	287	1185
Sidewalk Repair (sf)	10,166	34,550
New bikeways (mi)	4.6	8.4
Improved bikeways (mi)	2.8	3.4

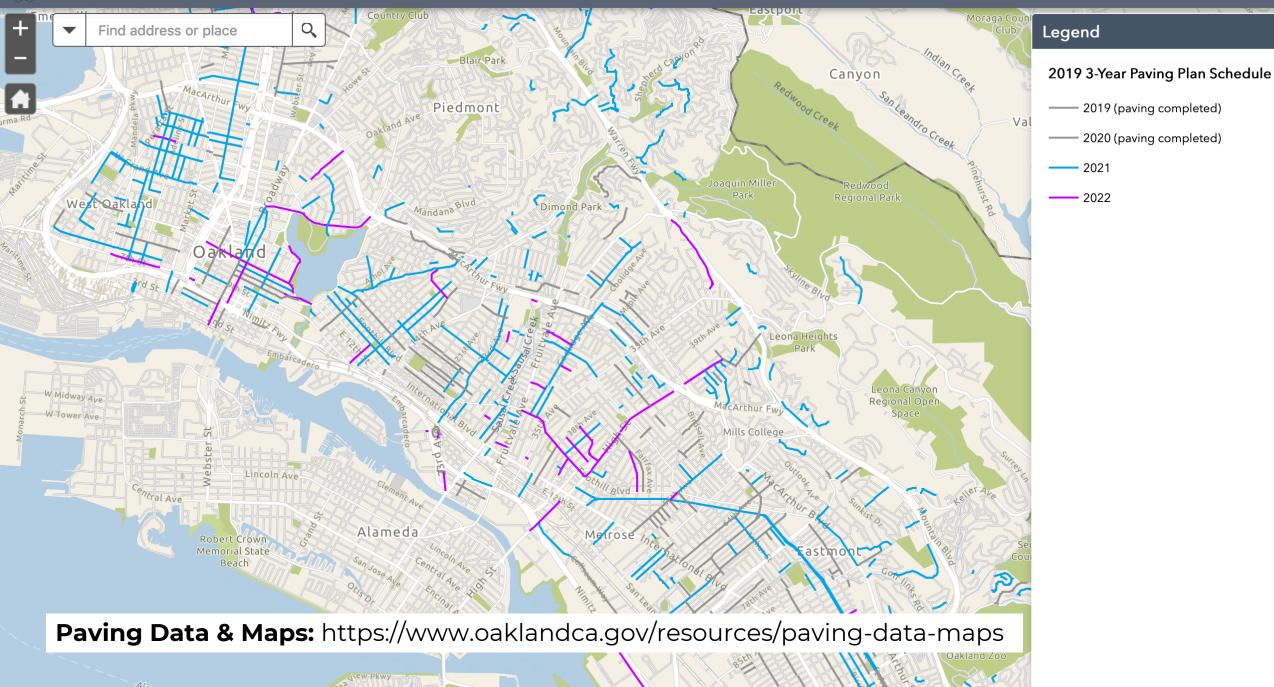
(Some) Upcoming Paving*



*Subject to Change 3-Month Lookahead: https://www.oaklandca.gov/resources/upcoming-paving

2019 3-Year Paving Plan Schedule (Subject to Change)

with Web AppBuilder for ArcGIS



Thank you!

 Sarah Fine City of Oakland
Department of Transportation Paving Program Manager @oakDOT

Paving Web Home: https://www.oaklandca.gov/topics/paving

Presentation to Oakland Bicycle & Pedestrian Advisory Committee

OakDOT Budget and Organizational Update

Oakland Department of Transportation (OakDOT)

Ariel Espiritu Santo, Agency Administrative Manager Ryan Russo, Director

January 21, 2021

98th Ave & Cherry St Rapid Response

aren

Oakland's 3-Year Paving Plan - Year 1 in Review

The Plan incorporates equity, street condition, and safety metrics to prioritize repaying across Oakland.

akland Department of Transportation (OakDOT)

Oakland Slow Streets: Essential Places

OakDOT made major strides in filling in key leadership gaps & managing succession

- First permanent Safe Streets Division Manager, Megan Wier (March)
- 4 Section Leader Positions Filled:
 - Capital Finance Craig Raphael (March)
 - **Structures & Emergency Repairs** Amit Salwan (August)
 - ROW & Engineering Services Joe Grassick (August)
 - Multi-Modal Corridors/Signal Operations Dean Hsiao (November)
- **Parking Enforcement Supervisor 2** position created to provide essential front-line leadership to Parking Enforcement staff (July)
- Recruited successor to OakDOT's sole Assistant Director (Fred Kelley, Jan. 2021)





Megan Wier Safe Streets Division Manager, OakDOT

OakDOT

Personnel Announcement



Fred Kelley Assistant Director

Continuing to Build a Better OakDOT

Promoting From Within. Titles where we've done this in the last year:

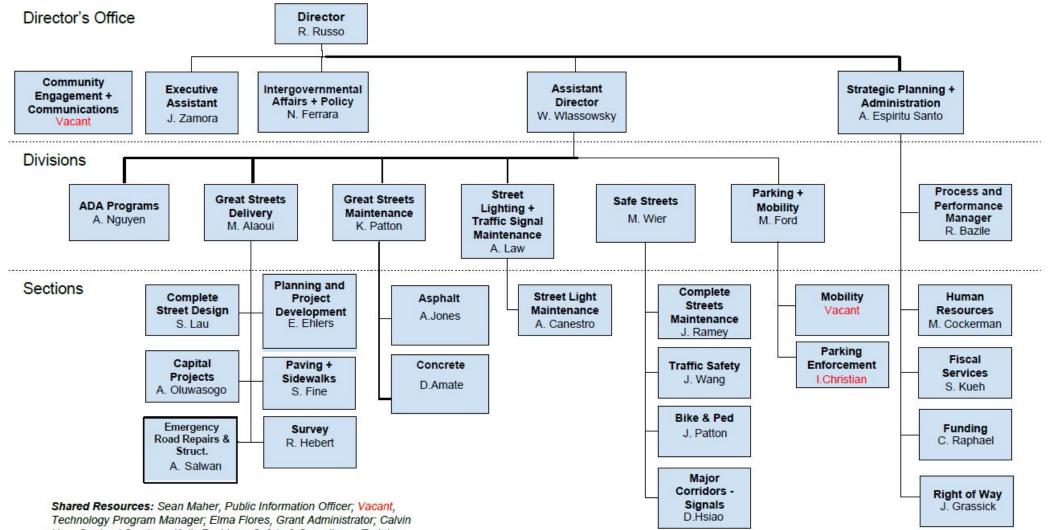
- Street Maintenance Leader
- Parking Technician (Full Time, Permanent Part Time)
- Transportation Planner III
- Executive Assistant to Director

Deepening Commitment to Equity. OakDOT's Racial Equity Team being integrated into day-to-day management of OakDOT

Inclusive & Representative OakDOT. A department that espouses equity and receives recognition for it should reflect the community it serves



OakDOT Continues to build out its organizational structure



Hao, Contract Services; Kelly Pschirrer, Safety & Compliance Training Coordinator

Vacancy rates vary by position type; on-going hiring is frozen

Department Vacancy Rate by Position Type

Position Type	Hired	Frozen or Vacant	Total	Vacancy Rate
Administrative	11	2	13	15%
Field	106	14	120	12%
Leadership	29	2	31	6%
Parking	43	22	65	34%
Technical	57	29	85	34%
Crossing Guard	1	27	28	96%
Total	247	96	342	28%
w/o TPT Releases	247	47	294	16%
Total (2019)	253	64	317	20%



The City is currently working to close a shortfall in the FY 21 budget, and develop the FY 21-23 budget

Key Budget Dates/Milestones

Jan 25 - Finance Committee to discuss options to close FY 21 budget gap

Feb 3 - Departments submit FY 21-23 budget proposals

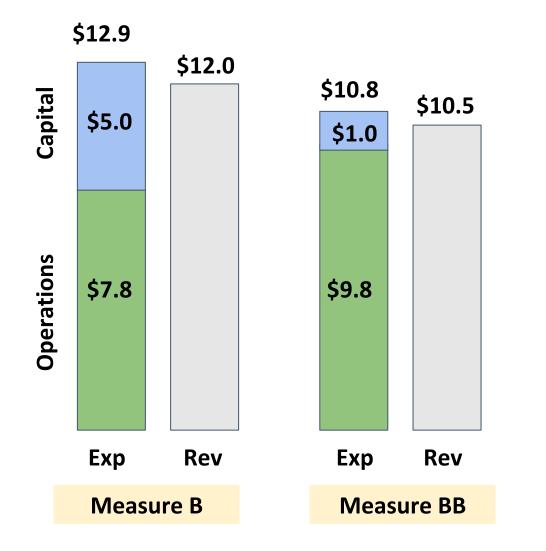
Feb-April - Departments work with Administration to finalize budget submittals

May - Mayor releases her FY 21-23 budget

June 30 - Council approves FY 21-23 budget

Balancing funds for the FY 21-23 budget will require OakDOT to make trade-off decisions between operations and capital





- These revenue assumptions for Measure B/BB have not been updated since July 2020. They may go down even more once ACTC provides an update
- Any fund balances are assumed to be used to cover FY 21 revenue shortfalls
- We are hopeful that we will not need to make major adjustments related to gas tax, but are still working with Finance on those projections

Thank you!

Oakland Department of Transportation OakDOT<u>@oaklandca.gov</u> / @oakdot