

Equity Analysis on 2020 Redistricting Effort – Darlene Flynn, Director of Department of Race and Equity – 12/13/22 *(Proposed Additional Commission Charter Report Reference Link)*

CITY OF OAKLAND
REDISTRICTING COMMISSION
(SPECIAL MEETING)
Meeting Agenda
Wednesday, January 19, 2022

Presentation by Darlene Flynn, Director of the Department of Race and Equity

Ms. Flynn will present [equity process overview](#) data used to evaluate the City's equity status including [voter registration information](#), Department of Transportation's equity data tool and [other indicators of City resource distribution](#). Please find more links to additional City references below.

Geographic Equity Toolbox - [OakDOT Geographic Equity Toolbox \(arcgis.com\)](#)

Business Improvement Districts (BIDS) and Map of the BID locations: <https://cao-94612.s3.amazonaws.com/documents/Business-Improvement-Districts-2018-map.pdf>

Business Networking Resources: <https://www.oaklandca.gov/resources/business-networking>

Public Ethics Commission report – Race for Power (<https://cao-94612.s3.amazonaws.com/documents/Report-Draft-Race-for-Power-9-2-20-FINAL.pdf>)

City of Oakland Equity Indicator Report (<https://oaklandca.gov/documents/equity-indicators-community-briefing-documents>).

Parks and Recreation Facilities: [City of Oakland Parks and Recreation Facilities and Recreation Centers - Google My Maps](#)

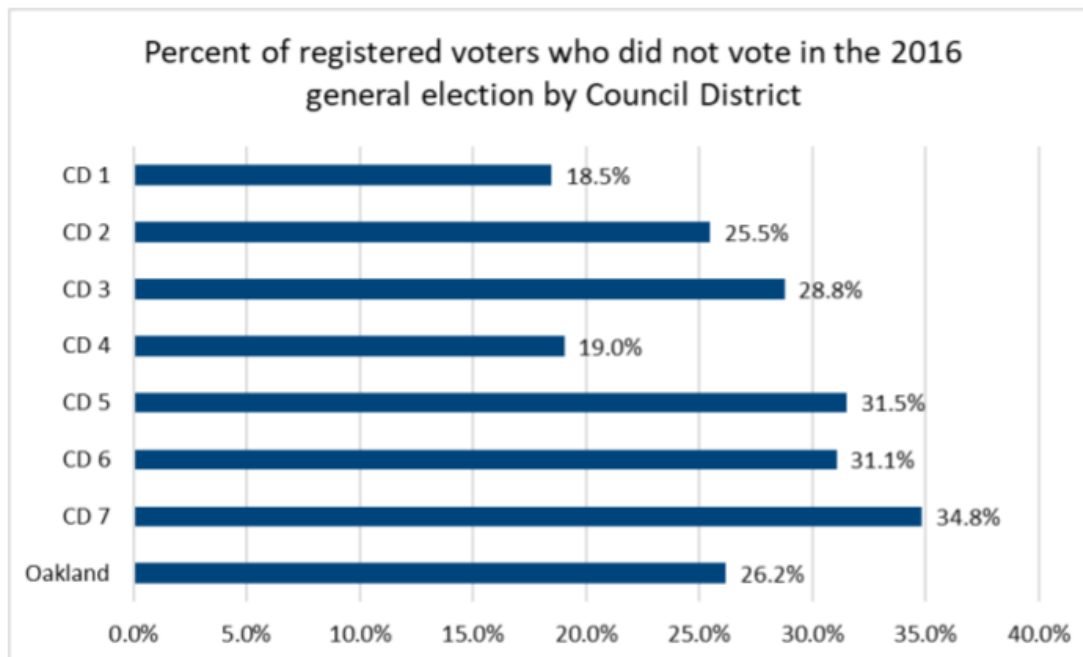
State of Oakland Parks Report: <https://www.oaklandparks.org/wp-content/uploads/2020/08/2018-Parks-Maintenance-Survey.pdf>

Actions that Impact Equity Outcomes

- **Dilution:** Reduction in the voting strength of a particular group resulting from redistricting and use of winner-take-all elections. The phrase "minority vote dilution" describes racial minorities being in a position of not being able to elect candidates of choice.
 - **Cracking:** Splitting a like-minded voting group's electoral strength by dividing its population into multiple districts.
 - **Racially polarized voting/racial bloc voting:** Circumstances where the voting preferences of a particular group consistently vary from the preferences of other groups. When a white majority consistently defeats the preferences of a racial minority that is protected under the Voting Rights Act, a jurisdiction may need to change its district plan and/or electoral structure under Section 2 of the Voting Rights Act.
 - **Packing:** Consolidating a minority group's population into one district to give it more representation than is needed to create a majority in that district while reducing its presence, and electoral influence, in surrounding districts.
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Voter Disparity Data

Data:



Source: Alameda County Registrar of Voters, 2016, <https://data.acgov.org/Voting/Alameda-County-Voter-Precincts/q6ek-ybkr/data>

Vote Count – Oakland City Council 2020

Member, City Council, Dist. 1 - Oakland (RCV)		
13 of 13 Precincts Reported(100.00%)		Vote for One (1) Only
Contest	Votes	Percentage
Dan Kalb	19,734	53.51 %
Steph Dominguez Walton	11,227	30.44 %
Tri Ngo	5,452	14.78 %
Write-in	466	1.26 %

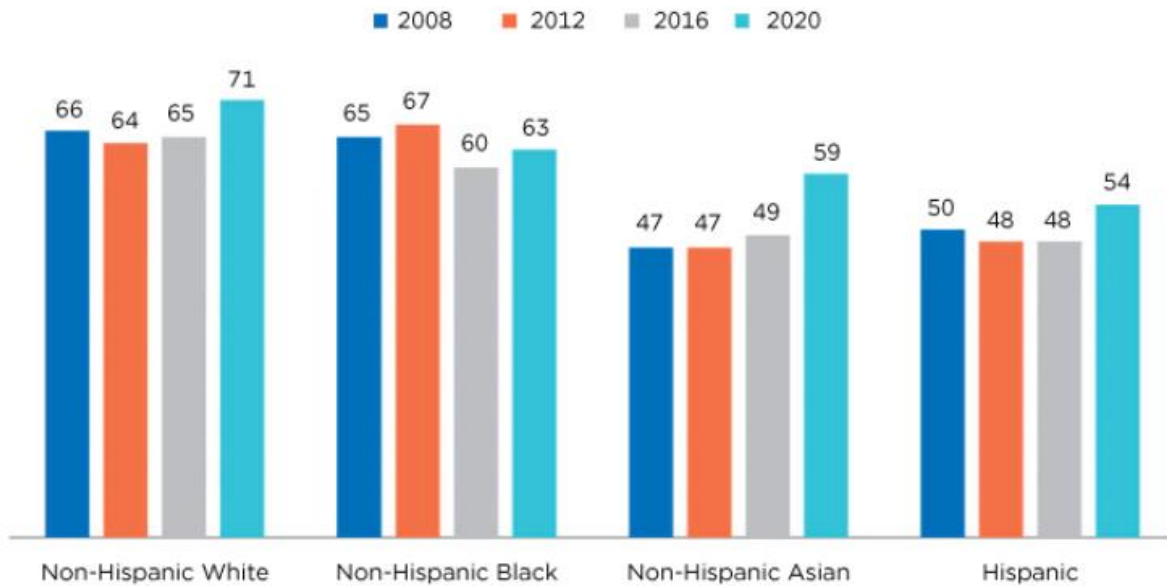
*Total number of Votes represents Ranked Choice Voting (RCV) First Choice Column only, please contact Registrar of Voters Office for complete RCV results.

Member, City Council, Dist. 7 - Oakland (RCV)		
14 of 14 Precincts Reported(100.00%)		Vote for One (1) Only
Contest	Votes	Percentage
Treva Reid	6,863	35.39 %
Robert Bob Jackson	4,472	23.06 %
Aaron Clay	3,209	16.55 %
Marcie Hodge	2,774	14.31 %
Marchon Tatmon	1,775	9.15 %
Write-in	298	1.54 %

*Total number of Votes represents Ranked Choice Voting (RCV) First Choice Column only, please contact Registrar of Voters Office for complete RCV results.

Figure 2.

Voter Turnout by Race and Hispanic Origin, Presidential Elections 2008-2020
(Percentage of citizens 18 and over)



Source: U.S. Census Bureau, Current Population Survey, November supplement, 2008 to 2020.

“The most common reason for not voting among registered nonvoters was they were not interested in the election (17.6%). Other reasons included not liking the candidates or campaign issues, being too busy and forgetting to vote.” – U.S. Census Report, 4/29/21

Equity Outcome

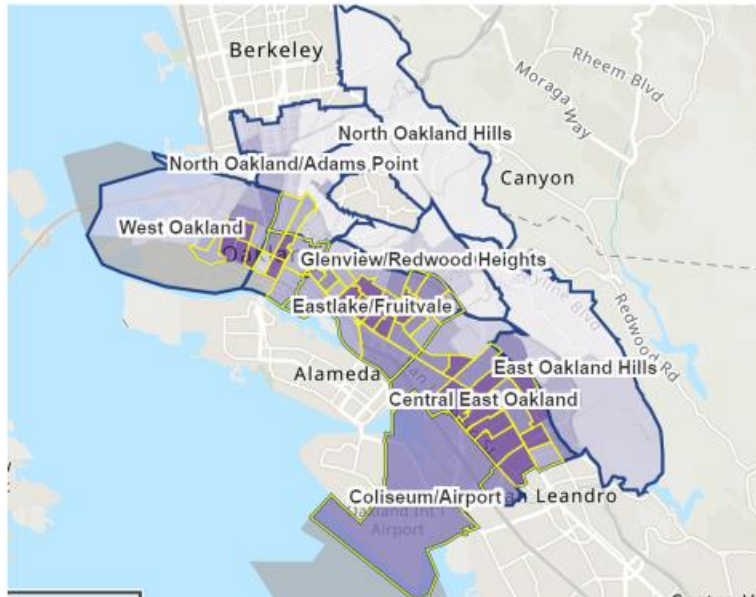
Oakland districts produce fair and equitable outcomes, without regard to incumbency, political affiliation, or race, and give voters a greater voice in our democracy by ensuring a competitive electoral environment.

Possible Outcome Measurements:

- Public opinion about fairness of Oakland districts (w/cross tabs for race and/or zip code)
- Level of voter participation
- Diversity of candidates running for office and winning/retaining seats

Oakland Department of Transportation (OakDOT) Geographic Equity Toolbox was created as a way for the City of Oakland to prioritize neighborhoods based on concentrations of people with demographic factors determined to have experienced historic and current disparities in key life outcomes.

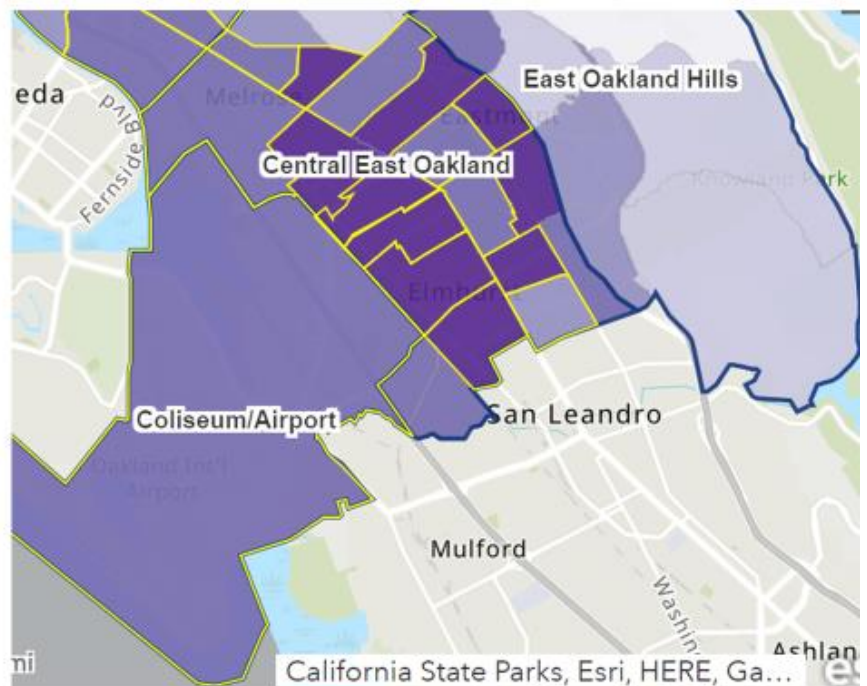
Geographic Equity Toolbox



Central/E. Oakland Equity Community of Interest

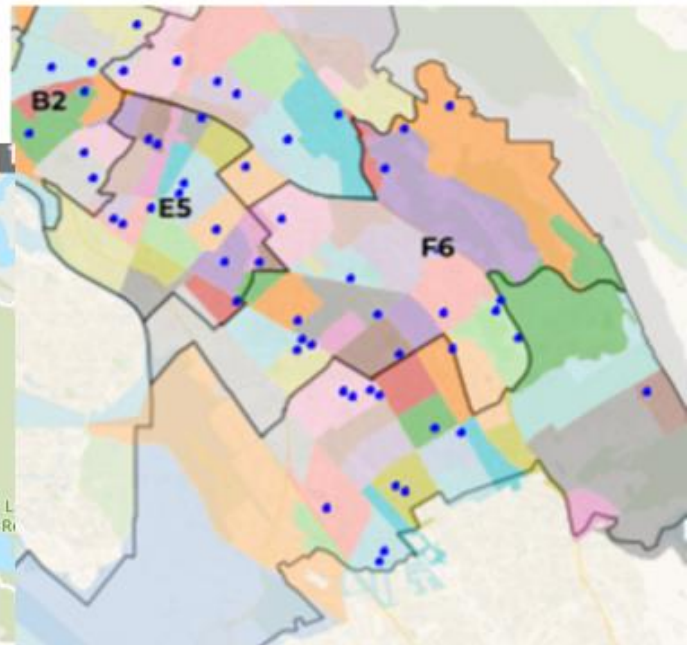
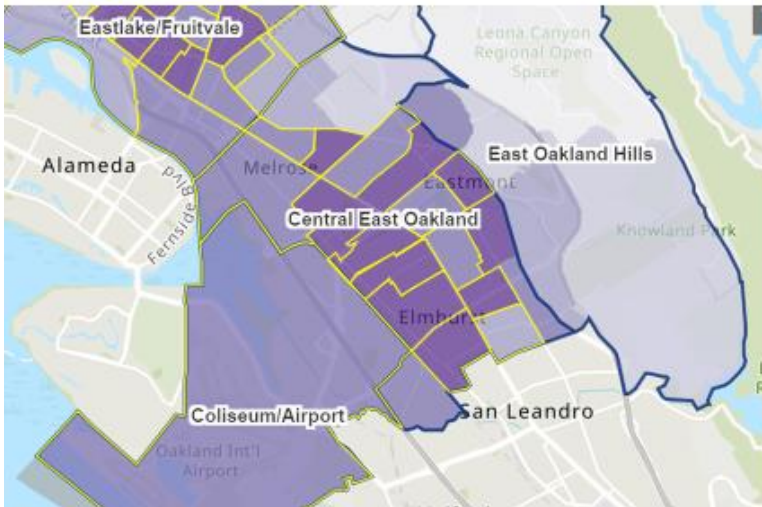
As defined by population equity indicator disparity data:

- Low access to meaningful economic opportunity
- Extreme housing cost burden/low household income
- Gentrification/housing insecurity/displacement
- Lack of community safety
- Pollution burden and poor health outcomes and life expectancy
- Schools impacted by socio-economic disadvantage
- Historic disenfranchisement, low voter turn out and resulting lack of political influence



Central/E. Oakland Equity Community of Interest

Draft F5 Map

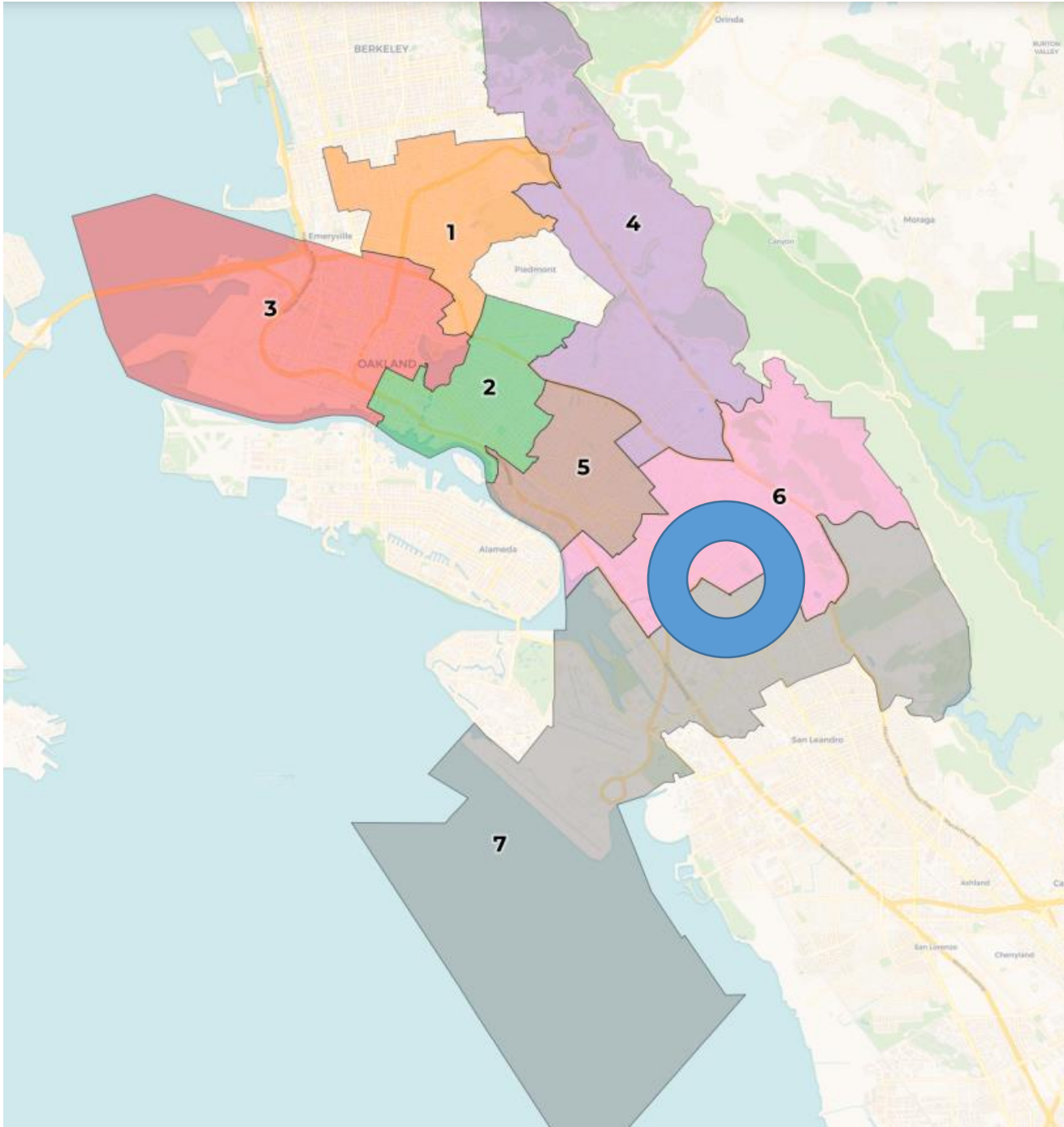


City Code Criteria

(4)The geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes their division to the extent possible without violating the requirements of any of the preceding subsections. A community of interest is a contiguous population that shares common social and economic interests that should be included within a single district for purposes of its effective and fair representation. Communities of interest shall not include relationships with political parties, incumbents, or political candidates.

Note: The Commission ran out of time and bandwidth, and the F5 map was not thoroughly vetted against these criteria. The geographic area of Oakland with the highest concentration of racial disparities, historical disinvestment and political disenfranchisement received the least consideration and engagement with residents of this community of interest. Sadly, the current

arrangement has measurably underserved this community with tragic results. While this was a missed opportunity to address the history and tensions this analysis raises, the Commission has documented the challenges it faced that contributed to leaving these issues unresolved. With careful attention to that feedback and this equity analysis, there is hope that the next effort will be better positioned to center the needs of our most marginalized communities.



With heartfelt thanks to the City of Oakland’s first citizen redistricting commissioners for their dedicated service and courageous Charter Report outlining the lessons learned from this initial undertaking.

Darlene Flynn, Director - City of Oakland Department of Race and Equity