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## MEMORANDUM

Date: March 29, 2011
To:
From:
Catherine Payne Lynette Dias, AICP
Planner III
Principal
CEDA Planning and Zoning Division

## RE: CEQA Compliance for MacArthur BART Transit Village Stage ${ }^{1} 2$ FDP

In accordance with the Conditions of Approval for the MacArthur Bart Transit Village Preliminary Planned Unit Development and the terms of the Development Agreement, the City is in receipt of an application for a Final Development Permit for Stage Two (Stage Two FDP) proposed on Parcel D of the MacArthur Transit Village project site. The key purpose of this review is to determine whether the environmental effects of the Stage Two FDP are adequately analyzed in the 2008 Certified Environmental Impact Report (EIR) prepared for the project. As described below, this approval was considered in the EIR and as proposed would not result in new or more severe environmental impacts beyond those identified in the EIR. As a result, the City does not need to prepare a Subsequent or Supplemental EIR to satisfy the environmental review requirements of CEQA. This EIR remains adequate for the proposed Stage Two FDP.

The discussion below summarizes the following items: (1) overview of project approvals and environmental review; (2) relationship of the proposed Stage Two FDP with the approved Preliminary PUD/PDP and the project analyzed in the EIR; and (3) findings that the Stage Two FDP falls within the scope of the EIR and does not trigger the conditions described in CEQA Guidelines Section 15162 and Section 15163 calling for preparation of subsequent or supplemental environmental review.

## Project Approvals and Environmental Review

The City has taken several actions to review and plan for the future development of the MacArthur BART Transit Village. These include, without limitation: (1) certified an EIR, (SCH No.

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2006022075 ) on July 1, 2008; (2) approved Ordinance No. 12883 C.M.S. amending Section 17.97.170 of the Oakland Planning Code related to the minimum usable open space requirements in the S-15 zone and rezoning the Project Site to S-15 Transit-Oriented Development Zone on July 1, 2008; (3) adopted and approved a Preliminary Planned Unit Development (Preliminary PUD/PDP) permit on July 1, 2008 to allow development of 624 to 675 residential units, 42,500 square feet of neighborhood-serving retail and commercial uses (including 7,000 square feet of live/work units), a 5,000 square feet community center use, and parking garage for BART patrons; (4) adopted and approved a major conditional use permit to exceed parking requirements and to allow off-street parking for non-residential uses on July 1, 2008; (5) approved preliminary design review for the Preliminary PUD/PDP on July 1, 2008; and (6) approved Ordinance No. 12959 C.M.S on July 21, 2009 enacting a Development Agreement. The Planning Commission has also reviewed the Stage One FDP and Vesting Tentative Tract Map (VTTM) on November 3, 2010 and March 16, 2011 and recommended approval to the City Council. The City Council will consider approval of the Stage One FDP and VTTM on April 5, 2011.

The Development Agreement and PUD, which were both considered in the EiR, anticipate that the City will timely consider additional future approvals, including, without limitation, Final PUD (FDP) permits for each of the Project Stages, a vesting tentative map, final design review, tree removal, and conditional use permits.

The phasing plan included in the Development Agreement provided for five separate development phases each having its own schedule for submission of a final development plan (FDP) and target approval date: (1) Phase 1 consisting of the new BART garage on block E, site remediation, BART plaza improvements, internal Drive, Frontage Road improvements, and a portion of Village Drive; (2) Phase 2 consisting of the affordable rental development on block D; (3) Phase 3 consisting of the mixed-use market rate development on block $A$; (4) Phase 4 consisting of the mixed-use market rate development on block B; and (5) Phase 5 consisting of the mixed use market rate development on block $C$, which includes the Surgery Center parcel.

The Stage Two FDP project plans, dated March 16, 2011, were submitted by the project applicant in accordance with the MTV project approvals and the Development Agreement phasing provisions. The Stage Two FDP includes 90 affordable rental residential units, 90 parking spaces, and usable open space. City staff reviewed the Stage Two plans and found the proposal to be in substantial conformance with the approved PUD and its Conditions of Approval and the terms of the Development Agreement.

Urban Planning Partners reviewed the Stage Two plans and found that there are no substantial project changes, no substantial changes in the project circumstances, and no new information of substantial importance, which could not have been known with the exercise of reasonable diligence when the EiR was certified, that would require major revisions of the certified 2008 EiR, because of a new significant effect or an increase in the severity of a previously identified

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significant effect. Under CEQA section 21166 and CEQA Guidelines sections 15162 and 15163, no further environmental review is required.

A summary of the relationship of these approvals relative to the Preliminary PUD/PDP approval and the certified EIR is provided below.

## Relationship to approved Preliminary PUD/PDP

City staff evaluated the proposed Stage Two FDP and found that in all fundamental respects the Stage Two FDP is in substantial compliance with the project approved in the PUD. The April 2, 2011 Planning Commission Staff Report finds that there are no new or changed uses; no new facilities; no change in the overall residential unit count; no change in the amount of retail/commercial space; no change in community space; no change in the height or bulk controls; no change in the community benefits; and no change in project staging. The changes in the location of Parcel D are a result of minor changes to the garage (e.g., parcel adjustment, realignment of internal Street) required to implement the terms of the Draft Traffic Demand Management Plan (TDMP) included in the Preliminary PUD/PDP approval. Additionally, none of the changes would violate the Development Agreement. The April 2, 2011 Staff Report also concludes that the facts described in the report support a finding by the City that the Stage Two FDP, including the refinements summarized above and described in the Staff Report, substantially conforms to the Preliminary PUD/PDP.

## Relationship to EIR

The Stage Two FDP is within the scope of the project evaluated in the EIR and would not trigger any new significant impacts or a substantial increase in the severity of previously identified impacts. The MacArthur Transit Village project analyzed in the certified EIR consisted of a new BART parking garage; improvements to the BART Plaza; up to 675 residential units (both marketrate and affordable); up to 44,000 square feet of commercial space (including live/work units); 5,000 square feet of community center or childcare space; approximately 1,000 structured parking spaces, including the 300 space BART parking garage (which was increased to 480 spaces pursuant to the Conditions of Approval); approximately $30-45$ on-street parking spaces, pedestrian and bicycle friendly internal streets and walkways; improvements to the Frontage Road; a new internal street, Village Drive, located between Frontage Road and Telegraph Avenue; two new traffic signals at the intersections of Village Drive/Telegraph Avenue and West MacArthur Boulevard/Frontage Road; a rezoning of the Project site to $S-15$, and a text amendment to the S-15 zone. Multiple FDPs were contemplated in the EIR (See Draft EIR, pages 72-74) to implement the Preliminary PUD/PDP.

For Building $D$, the project considered in the EIR included a 5 -story building located immediately north of the parking structure and west of internal Street. The building was 124,300 square feet and would accommodate 90 affordable units and include a below-grade podium parking structure. The Stage Two FDP building is also 5 stories with a below-grade parking structure. It is

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a 134,868 square feet which Is approximately 10,000 square feet larger than the building considered In the 2008 EIR. This slight increase In the building size would not result in any new or substantially greater impacts than what was considered In the 2008 EIR particularly as the there is no Increase in the number of units and the overall development will be limited to a maximum of 675 residential units.

The conceptual plan included In the 2008 EIR showed Building D west of Internal Street. The shift in the location of Building $D$ is necessary to accommodate refinements to the parking structure that were necessary to implement TDMP. The proposed shift would not change any of the 2008 EIR findings as development of a very similar density and scale has always been contemplated on this portion of the MTV project site. Figure III-3, Conceptual site Plan, in the 2008 EIR shows the subject portion of the site (Parcel D), being developed with Building C which included a 6 -story building with a below-grade podium parking structure. The Stage Two proposal would result in less Intense development on this portion of the site as the proposed structure is only 5 stories. The 2008 EIR also specifically recognized and considered that the phasing was conceptual and that parcels may be developed out of sequence.

The MTV Project conditions of approval and mitigation measures detailed in the 2008 EIR and the adopted Mitigation Monitoring and Reporting Program will adequately address significant impacts identified for the MTV project In the 2008 EIR. No new significant impacts or a substantial increase in the severity of previously Identified impacts would occur with the development of Building $D$ as the proposal substantially conforms to the project considered and analyzed in the 2008 EIR. Consequently, there are no substantial project changes, no substantial changes in the project circumstances, and no new information of substantial importance that would require major revisions of the certified 2008 EIR, because of a new significant effect or an Increase in the severity of a previously identified significant effect. Under CEQA section 21166 and CEQA Guidelines sections 15152 and 15163 , no further environmental review Is required. Thus, in considering approval of the Stage Two FDP, the City should rely on the previously certified 2008 EIR.

During the City's review of the Stage One FDP and VTTM, Holland \& Knight, who represent Alta Bates Summit Medical Center Surgery Property Company LLC(the Surgery Center) submitted three letters to the City expressing concerns about the adequacy of CEQA review.

The Surgery Center Is located at 3875 Telegraph Avenue on a parcel that is in Stage Five of the MTV Project. Although the letters were specific to the previously approved Stage One FDP and TTM8047, It is anticipated that similar issues may be raised for Stage Two FDP. The Surgery Center letters mistakenly state that the MTV Project has been changed to exclude the Surgery Center parcel; based on this change: (1) construction of the MTV Project will have significant noise, vibration, and air quality impacts on the operations, services, and patient care at the Surgery Center; and (2) the City should defer its approval of the MTV Project until these impacts

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on the Surgery Center are studied in a subsequent EIR. The Surgery Center letters do not raise any issues or contain any new information requiring the City to prepare a supplemental or subsequent EIR for the MTV Project for the reasons summarized in the staff report and detailed in the Memorandum from Urban Planning Partners to Eric Angstadt and Catherine Payne, dated March 18, 2011, regarding Response to Letters Received Regarding the MacArthur Tränsit Village Stage One Final Development Plan Permit and Vesting Tentative Track Map 8047. (Attached as Exhibit A)

## Conclusion

As discussed above, the development proposed in the Stage Two FDP application was considered in the EIR as it is in conformance with the approved PUD. The refinements incorporated into the application represent no change in development Intensity or significant physical changes on the MacArthur Transit Village site from the project analyzed in the EIR. Therefore, these changes would not result In new or more severe impacts (or require new or significantly altered mitigation measures) beyond those already identified in the EIR. The EIR is adequate and no subsequent or supplemental environmental review.

The following discussion summarizes the reasons why no supplemental or súbsequent CEQA review is necessary pursuant to CEQA Guidelines Section 15162 and the City can rely on the previously certified EIR.

Substantial Changes to the Project. The refinements to the project are minor and necessary to accommodate the reconfiguration of the garage and the shift of Internal Street which were considered as part of the Stage One FDP and VTTM and such refinements were necessary to implement the Conditions of Approval of the Preliminary PUD/PDP as discussed in the Preliminary PUD/PDP and Phase 1 and VTTM Substantial Conformance Memo, dated October 26,2010 . The shift In the location of Building $D$ and other minor refinements would not result in new significant environmental impacts or a substantial increase In the severity of impacts already Identified in the 2008 EIR. Therefore, the proposed changes to the project are considered minor refinements, not substantial changes.

Proiect Circumstances. Since certification of the EIR, conditions In and around the MacArthur Transit Village have not changed and thus Implementation of the project (including the proposed refinements) would not result in new significant environmental effects or a substantial increase In the severity of environmental effects already identified in the 2008 EIR. No substantial changes in noise levels, air quality, traffic, or other conditions have occurred within and around the project site since certification of the EIR.

New Information. No new information of substantial importance, which was not known and could not have been known with the exercise of reasonable diligence at the time the 2008 EIR

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was certified, has been identified which is expected to result in: 1) new significant environmental effects or a substantial increase in the severity of environmental effects already Identified in the EIR; or 2) mitigation measures or alternatives which were previously determined not to be feasible would in fact be feasible, or which are considerably different from those recommended in the 2008 EIR, and which would substantially reduce significant effects of the project, but the project applicant declines to adopt them.

As described previously, changes to the proposed project would not result in significant environmental effects (including effects that would be substantially more severe than impacts identified In the 2008 EIR). Existing regulations (Including City General Plan policies and ordinances In the Municipal Code) and mitigation measures included in the 2008 EIR would be adequate to reduce the impacts resulting from implementation of changes to the proposed project to less-than-sIgnificant levels.

## Attachment

Exhibit A: Response to Letters Received Regarding the MacArthur Transit Village Stage One Final Development Plan Permit and Vesting Tentative Track Map 8047.

## MEMORANDUM

Date: March 18, 2011

To:
Eric Angstadt and Catherine Payne CEDA, City of Oakland 250 Frank H. Ogawa Plaza, Suite 3315
Oakland, CA 94612-2032

## FROM:

Lynette Dias, AICP

## RE: Response to Letters Received Regarding the MacArthur Transit Village Stage One Final Development Plan Permit and Vesting Tentative Track Map 8047.

## A. EXECUTIVE SUMMARY AND OVERVIEW

## 1. The Surgery Center Letters

The City has received two letters (dated December 17 and December 21, 2010) from Holland \& Knight, who represent Alta Bates Summit Medical Center Surgery Property Company LLC, The Surgery Center at Alta Bates Summit Medical Center, including Alta Bates Summit Medical Center, a Sutter Health affiliate (the Surgery Center). The Surgery Center is located at 3875 Telegraph Avenue on a parcel that is in Phase 5 of the MacArthur Transit Village Project (MTV Project). (See, MTV Project Site Location and Illustrative Plans, Exhibit A.) The Surgery Center letters mistakenly state that: the MTV Project has been changed to exclude the Surgery Center parcel; based on this change: (1) construction of the MTV Project will have significant noise, vibration, and air quality impacts on the operations, services, and patient care at the Surgery Center; and (2) the City Council should defer its approval of the MTV Project's Phase 1 Final Development Permit (FDP), Vesting Tentative Track Map (VTTM), and other entitlements until these impacts on the Surgery Center are studied in a subsequent EIR.

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## 2. Summary Conclusion: No Additional Environmental Review Is Required

The Surgery Center letters do not raise any issues or contain any new information requiring the City to prepare a supplemental or subsequent EIR for the MTV Project Phase 1 FDP and VTTM for the following reasons:

- No Project Changes: The MTV Project has not been changed or modified to exclude the Surgery Center parcel. The MTV Project analyzed in the 2008 EIR and approved by the City is a phased development. The mixed-use building proposed for the Surgery Center parcel has always been in Phase 5, the final phase of development, for which a final development permit application is not required to be submitted until 2019. Thus, the Surgery Center parcel has not been expected or required to be included in the Phase 1 FDP application or approval. The VTTM covers those portions of the MTV Project site controlled by the project sponsor. Although the Surgery Center parcel and one other MTV Project parcel (3901 Telegraph Avenue) are not included in the VTTM, the development of these parcels are in later Project phases and, if subdivision maps are required for the development of these parcels, the necessary subdivision maps will be submitted with (or before) the FDP applications for these later phases are filed. Additionally, future development of the Surgery Center parcel could occur within its existing boundaries and no additional subdivision map may be necessary. Consequently, neither the Phase 1 FDP nor the VTTM change the MTV Project to exclude the Surgery Center and thus no project change has occurred that would require additional environmental review under CEQA.
- No New Information: The EIR, which analyzed a phased buildout of the MTV Project, including the noise, vibration, and air quality impacts associated with construction activities, contemplated that the Surgery Center, which would not be removed until in the final phase of development, could be operating during and subsequent to construction of the initial MTV Project phases. The Surgery Center's construction concerns could have been raised in 2008 and 2009 during the public review of the MTV Project EIR and the City's consideration of the initial Project approvals. Thus, these concerns do not constitute new information that could not have been known when the EIR was certified. Consequently, the Surgery Center has not provided new information that would require additional environmental review under CEQA.
- Project Conditions/Mitigations Sufficient: The MTV Project conditions of approval and mitigation measures address construction related air, noise, and vibration impacts on the surrounding area, including the Surgery Center parcel. The City's Standard Conditions of Approval (SCA) for dust control (COA-AIR 1) and construction emissions

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(COA-AIR 2) will reduce the potential air quality impacts on uses adjacent to the construction site (see Exhibit B, Referenced Conditions of Approval). Additionally, in response to the Surgery Center's air quality health risk concerns, LSA Associates prepared a health risk assessment to evaluate the construction related dust and emissions on the Surgery Center (see Exhibit C, Health Risk Assessment). The health risk assessment determined that the potential dust and diesel emissions impacts on the Surgery Center would be below the thresholds of significance. A site specific construction noise plan has been prepared pursuant to COA-NOISE 5 (see Exhibit D, Noise Reduction Plan). The analysis conducted for this plan confirms the EIR's conclusion that, with implementation of the City's SCAs and the noise control strategies provided for in the plan, construction noise impacts on the Surgery Center will be less than significant. In accordance with COA-NOISE-6, Wilson Ihrig and Associates, a vibration expert has evaluated the construction plan for areas near the Surgery Center and has confirmed that the vibration impacts will be less than significant based on the use of certain construction techniques and timing restrictions (see Exhibit E, Vibration Memorandum).

Consequently, there are no substantial project changes, no substantial changes in the project circumstances, and no new information of substantial importance, which could not have been known with the exercise of reasonable diligence when the EIR was certified, that would require major revisions of the 2008 EIR, because of a new significant effect or an increase in the severity of a previously identified significant effect. Under CEQA section $21166^{1}$ and CEQA Guidelines section $15162^{2}$, no further environmental review is required. Thus, in considering approval of the Phase 1 FDP and VTTM, the City should rely on the previously certified 2008 EIR.

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## 3. MacArthur Transit Village Project Approvals and Current Applications

In July of 2008, the City Council approved the MTV Project. The MTV Project is the phased buildout of a new mixed-use transit village development located at the existing MacArthur BART station. The MTV Project consists of up to 675 residential units (market-rate and affordable), 42,500 square feet of retail and commercial uses, a 5,000 square foot community center use, a 480 space BART parking garage, and a number of infrastructure improvements. The MTV Project site includes the existing BART surface parking lots and several private lots on West MacArthur Boulevard and Telegraph Avenue, including 3875 Telegraph Avenue, which is the location of the Surgery Center. The City prepared and certified an EIR (the 2008 EIR) that evaluated the potential impacts of the phased buildout of the MTV Project. The 2008 MTV Project approvals include a rezoning of the MTV Project site; a planned unit development permit (PUD), which includes a preliminary development plan (PDP); design review; a major conditional use permit; and the associated conditions of approval that include, design guidelines, a draft traffic demand management program, and a mitigation monitoring and reporting program (collectively, "the MTV Project approvals").

In July of 2009, the City Council approved a Development Agreement for the MTV Project, which included a phasing plan generally consistent with the 2008 approvals (see Exhibit F, Development Agreement, Section 3.3.3). The phasing plan provided for five separate development phases each having its own schedule for submission of a final development plan (FDP) and target approval date: (1) Phase 1 consisting of the new BART garage on block E, site remediation, BART plaza improvements, Internal Drive, Frontage Road improvements, and a portion of Village Drive; (2) Phase 2 consisting of the affordable rental development on block D; (3) Phase 3 consisting of the mixed-use market rate development on block A; (4) Phase 4 consisting of the mixed-use market rate development on block B; and (5) Phase 5 consisting of the mixed use market rate development on block C, which includes the Surgery Center parcel. The FDP and other necessary applications for Phase 5 may be submitted up to ten years from July 7, 2009 (i.e., July 2019), the date of the Owner Participation Agreement approval, per Development Agreement, Section 3.3.3.

In accordance with the MTV Project approvals and the Development Agreement phasing provisions, the Phase/Stage $1^{3}$ FDP includes the new BART parking garage and the project site infrastructure improvements required to be included in Phase 1. The project sponsor also has submitted a VTTM for those parcels in the MTV Project site controlled by the project sponsor.

[^2]The MTV Project parcels not included in the VTTM, the Surgery Center parcel and the 3901 Telegraph Avenue parcel, will be included in future phases and if any subdivision maps are required in connection with development on these parcels, the appropriate maps will be filed with the final development permit applications as required by Condition of Approval No. 26 (see Exhibit B, Referenced Conditions of Approval). The project sponsor has filed the FDP application for the Phase/Stage 2 development on parcel D and that application is under review by the City staff.

## B. RESPONSES TO COMMENTS

The following analysis provides responses to each comment raised in the Surgery Center's December 21, 2010 letter. ${ }^{4}$ The responses are keyed to each comment included in the Surgery Center letter (see Exhibit G, letter with enumerated comments).

## Comment 1 - MTV Project

The Surgery Center asserts that the MTV Project has been changed to delete the Surgery Center site. Additionally, the Surgery Center asserts that the Staff Report contains inconsistent project descriptions.

Response 1. The MTV Project has not changed to exclude the Surgery Center parcel. The MTV Project has always been proposed, analyzed in the 2008 EIR, and approved as a phased project. The Phase/Stage 1 FDP under consideration by the City Council simply represents the first phase of the MTV Project. The 2008 EIR, the MTV PUD, and the MTV Development Agreement all describe a phased project and establish requirements related to the phased final applications. The Surgery Center parcel is located in block C of the MTV Project site (see Exhibit A). The development on block $C$ is designated as Phase 5 and the final applications for block $C$ are not expected to be pursued for several years. Consequently, there is no reason or requirement to include the development proposed for the Surgery Center parcel in the Phase/Stage 1 FDP application.

The MTV Project phasing description in the EIR and the phasing requirements in the Conditions of Approval and Development Agreement are summarized below.

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## 2008 EIR

The 2008 EIR states the following:

The project would be constructed over approximately seven years (see Table III-
$3)^{5}$. The phasing program discussed below is conceptual in that phasing is expected to occur sequentially; however, some phases could occur concurrently, or phasing may occur out of sequence depending on market conditions. (p.68)

Table III-3 Phasing Schedule

| Phase | Schedule |
| :--- | :---: |
| BART Plaza Improvements | 2009 |
| Site Remediation and <br> Demolition | 2009 |
| BART Parking Structure <br> (Building E) | 2009 |
| Affordable Development <br> (Building D) | 2009 |
| Building B | 2010 |
| Building A | 2014 |
| Building C [Surgery Center] |  |

Source: MTCP, 2007.

The 2008 EIR described the buildout of the MTV Project as occurring in five phases. (Draft EIR, p.70.) Phase I included the BART garage (block/building E), site remediation, and certain site infrastructure improvements. The Phase 1 FDP application is consistent with the Phase I description in the 2008 EIR. The phasing schedule included the development proposed for the Surgery Center parcel (block/building C) in the final phase. Thus, the 2008 EIR did not anticipate that the Surgery Center parcel development would be included in the Phase/Stage 1 FDP. The Phase 1 FDP is consistent with the 2008 EIR MTV Project and phasing description.

[^4]
## Conditions of Approval for the MTV Project

The City Council adopted final Conditions of Approval in connection with its July 1, 2008 approval of the MTV Project. Condition No. 2 (Effective Date, Expiration, Extensions and Extinguishment) addresses phasing/staging of the MTV Project (see Exhibit B, Referenced Conditions of Approval). This condition states that the submittal of "Final Development Plans (FDPs) shall be permitted in five (5) stages over a 10 year time period." The description of the Phase/Stage 1 FDP includes the new BART parking garage, site remediation, Internal Drive, the Frontage Road improvements, and a portion of Village Drive. (Condition 2.(a)(i).) The Phase/Stage 1 FDP meets the requirements of this condition.

Under Condition of Approval No. 2, the development approved for block C, which includes the Surgery Center parcel, is designated Phase/Stage 5. The FDP for Phase/Stage 5 is required to be submitted to the Planning Department for review and processing within 10 years from the date of the PUD approval. (Condition No. 2.(a)(v).) Thus, the development on the Surgery Center parcel is not required to be a part of the Phase/Stage 1 FDP. Condition No. 2 confirms that: (a) the MTV Project was approved as a phased development; (b) the MTV Project approvals do not require development of the Surgery Center parcel to be included in the Phase/Stage 1 FDP; and (c) development on, and the submittal of the FDP for, the Surgery Center parcel is not expected or required for a number of years.

Although Condition of Approval No. 2 allows the project sponsor discretion to substitute different blocks/buildings in the Phase/Stage 3, 4, and 5 applications, the Phase/Stage 1 and 2 applications must be processed in accordance with the terms of the condition. (Condition No. 2(c).) This provision reflects the City's policy determination regarding the importance of proceeding with the Phase/Stage 1 and 2 improvements early in the development phasing. Additionally, Condition No. 2 provides that the phasing timeframes prescribed in the Development Agreement would supersede this condition. (Condition No. 2(e).) The Development Agreement phasing provisions are discussed below.

Condition of Approval No. 26 (Subdivision Maps) states that the FDP for each development phase must be accompanied by the required subdivision map necessary to subdivide the property (see, Exhibit B, Referenced Conditions of Approval). The VTTM under consideration by the City Council covers all of the MTV Project parcels that are under the project sponsor's control. At the time the FDP for the Surgery Center parcel is pursued, a determination will be made as to whether a subdivision map is required. Development on the Surgery Center parcel, however, may not require a new subdivision map or an amendment of the VTTM. The project sponsor's current MTV Project site plan shows that the existing Surgery Center parcel

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configuration would accommodate the planned development (see Exhibit A, MTV Project Illustrative Plans).

## Development Agreement

Section 3.3.3 of the Development Agreement adopted by the City Council details the requirements for the MTV Project phasing (see, Exhibit A, MTV Project Illustrative Plans). Consistent with the 2008 EIR and the Conditions of Approval, Section 3.3 .3 provides for a fivephase development plan. Pursuant to Section 3.3.3, the Phase/Stage 1 FDP includes the BART parking garage, site remediation, BART plaza improvements, Internal Drive, the Frontage Road improvements and a portion of Village Drive. In compliance with the Development Agreement, the project sponsor timely submitted the FDP for Phase/Stage 1 together with the necessary VTTM. The FDP applications for the remaining four project phases are required to be submitted over approximately ten years. The Phase/Stage 5 Surgery Center parcel FDP application is not required until 2019. Thus, the Phase/Stage 1 FDP and the VTTM are consistent with the phasing requirements of the Development Agreement. The submittal of the FDP application for, and development of, the Surgery Center parcel are not required for many years.

## Phase/Stage 1 FDP and VTTM

The Phase/Stage 1 FDP does not include the development planned for the Surgery Center parcel because it is not part of the Phase/Stage 1 development. It is neither necessary nor required by any of the MTV Project approvals for the development of Phase 1 to include the development on the Surgery Center parcel. The VTTM does not include the Surgery Center parcel because the project sponsor does not yet control the Surgery Center parcel. These circumstances are not project changes. As anticipated by the 2008 EIR, the MTV Project Conditions of Approval, and the Development Agreement, it is expected that the project sponsor will proceed with the FDPs for future phases and, if necessary, subdivision maps or VTTM amendments, in accordance with the Project phasing schedule and following any necessary acquisition of the parcels included in these future phases.

## Consistent Project Description

The Surgery Center letter states that the City Staff Report contains an inconsistent Project description. This comment misinterprets the Staff Report. The Surgery Center's assessor parcel number is listed as part of the overall MTV Project site approved in the PUD (and other MTV Project approvals) and the parcel is shown as part of the MTV Project site on the zoning map included in the Staff Report. This information confirms that the Surgery Center parcel remains a part of the MTV Project, even though it is not included in the Phase/Stage 1 FDP and the VTTM.

The Surgery Center letter also characterizes one of the Project modifications as "not requiring

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acquisition of 3875 Telegraph Avenue (the Surgery Center property)." Again, this comment misinterprets the Staff Report. The Staff Report lists the Phase/Stage 1 refinements that have occurred between the PUD/preliminary development plan approval and the FDP in the context of demonstrating that the FDP substantially conforms to the PUD/preliminary development plan. One of the changes listed is the minor shift in the location of a portion of Village Drive in order to align Village Drive with the existing $39^{\text {th }}$ Street. The City Council Staff Report, dated December 14, 2010, states (p.5):

- Village Drive, has been shifted to line up with the $39^{\text {th }}$ Street right-of-way and to allow the Stage One VTTM to move forward prior to the acquisition of the Surgery Center property.

Although it was originally anticipated that a portion of Village Drive would require use of a portion of the Surgery Center parking area, the original alignment of Village Drive did not require demolition of the Surgery Center building. Moreover, the realignment of Village Drive to avoid the Surgery Center parking area does not preclude acquisition of the Surgery Center parcel and its development in Phase/Stage 5 consistent with Project described in the 2008 EIR, the MTV Project approvals, and the Development Agreement. The Staff Report analysis confirms that the Phase/Stage 1 project refinements reflected in the FDP and VTTM are in substantial conformance with the PUD/preliminary development plan and do not constitute substantial changes or substantial new information that would require revisions to the 2008 EIR. Shifting Village Drive allows acquisition of the Surgery Center parcel after the Phase/Stage 1 approvals; it does not remove Phase/Stage 5 and the development of the Surgery Center parcel from the MTV Project. As shown in the discussion above, Phase/Stage 5 is not anticipated to be developed for quite a few years and there is no reason or obligation to include the development of Phase/Stage 5 or the Surgery Center parcel in the Phase/Stage 1 final approvals.

In summary, the MTV Project has not been changed to exclude the development of the Surgery Center parcel. The development of this parcel is just not part of the Phase/Stage 1 FDP or the VTTM.

## Comment 2 - Analysis of Impacts on the Surgery Center

The comment states that, because the project has been changed to exclude the Surgery Center, the EIR did not evaluate project's impacts on the continued operation of the Surgery Center.

Response 2. The 2008 EIR described the MTV Project as a phased development and described the proposed five development phases. (See, Response 1.). The 2008 EIR assumed demolition of the Surgery Center at the time the Surgery Center parcel would be developed, which was

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projected to occur in the final, fifth phase of the MTV Project. The illustrative phasing schedule included in the 2008 EIR showed development of the Surgery Center property in 2014. The 2008 EIR fully considered the construction and operational environmental impacts of the MTV Project on the surrounding area, which, during the first phases of buildout, would include the Surgery Center parcel.

The MTV Project phasing has remained consistent: this is a five phase project and the development on the Surgery Center is part of Phase/Stage 5, which is not expected or required to be initiated for a number of years. No provision in any of the MTV Project approvals requires the Phase/Stage 1 FDP or the initial VTTM to include the Phase/Stage 5 development proposed for the Surgery Center parcel. Abiding by the approved phasing plan does not mean that the Surgery Center parcel has been excluded from the MTV Project. The facts do not support the Surgery Center's assertion that the project has changed. Consequently, there is no substantial project change that would trigger the potential for new environmental review.

Additionally, the concerns now raised by the Surgery Center about its ongoing operations is not new information of substantial importance that could not have been known at the time the 2008 EIR was certified. The 2008 EIR plainly analyzed a phased project with development on the Surgery Center parcel in the final phase. The construction and operational impacts of the MTV Project on surrounding uses were fully assessed in the 2008 EIR. Additionally, the EIR included an alternative (Alternative 3, "Mitigated Reduced Building/Site Alternative") that examined the construction and operational impacts of a project without the Surgery Center site. Thus, the Surgery Center was aware that the first phases of the MTV Project or the implementation of Alternative 3 would involve construction activities adjacent to its site. All of the concerns raised in the Surgery Center letter were known and could have been raised in 2008. The Surgery Center could have, but did not, raise its concerns at the time the City certified the 2008 EIR. The Surgery Center's December 2010 comments on the 2008 EIR do not meet the CEQA definition of new information of substantial importance that was not known, or could not have been known with the exercise of due diligence, at the time the EIR was certified. (CEQA Guidelines section 15162.)

In light of these facts, the 2008 EIR remains valid and no longer subject to challenge. The City filed the following Notices of Determination for the MTV Project: (1) July 16, 2008 - NOD for the MTV Project approvals; (2) July 10, 2009 - NOD for the Owner Participation Agreement; (3) July 23, 2009 - NOD for Development Agreement. No legal challenge to the 2008 EIR was filed. The time to do so has long expired.

Moreover, as part of the City staff review of the Phase/Stage 1 FDP and the VTTM, the staff considered the differences between the approved PUD/preliminary development plan and the Phase/Stage 1 FDP and the VTTM to determine whether any additional environmental review

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would be required pursuant to CEQA and the CEQA Guidelines. The staff found that no subsequent or supplemental environmental review was necessary, because the minor refinements to the site plan, some of which implemented Conditions of Approval, did not constitute substantial changes in the project, substantial changes to the project circumstances, or new information of substantial importance that would result in any new significant impacts or a substantial increase in the severity of impacts already identified in the 2008 EIR. See Approved November 3, 2010 Planning Commission Report (revised on 11/13/10).

## Comment 3 - Notice to the Surgery Center

The comment states that the project sponsor has "unilaterally, and without prior notice" to the Surgery Center changed the project and additional environmental review should be required to consider noise, vibration, dust and diesel particulate matter.

Response 3. The MTV Project has not been changed to exclude the Surgery Center (see discussion above pp 1-10). The Surgery Center owners have known about the MTV Project for several years and were informed that the project sponsor was proceeding with the first phase of development. The project sponsor has provided documentation that since 2008 the project sponsor and the Surgery Center owners have met and corresponded a number of times to discuss the project sponsor's acquisition of the Surgery Center parcel (see Exhibit H, Summary of Negotiations with the Surgery Center).

With respect to the Phase/Stage 1 FDP and the VTTM, the documentation provided by the project sponsor shows that a representative of the Surgery Center attended the April 21, 2010 community presentation by the project sponsor at which the Phase/Stage 1 FDP and construction schedule were reviewed. On June 2, 2010, the project sponsor sent a letter to the Surgery Center to provide an update on the Phase/Stage 1 FDP and the anticipated dates for City hearings on the plan. This letter specifically described the realignment of Village Drive to allow Phase/Stage 1 to proceed without acquiring the right to use a portion of the Surgery Center parcel. The letter also reiterated that the Surgery Center parcel continued to be included as part of the MTV Project and is shown on block C-3 in the current MTV Project Illustrative Plan, which reflects the FDP plans for Phases 1 and 2 (see Exhibit A). Representatives of the project sponsor also met with the Surgery Center owners on December 1, 2010 to discuss the MTV Project status and the continued interest in the acquisition.

See responses to the Surgery Center Letter Attachments A and B below regarding noise, vibration, and dust and diesel particulate matter.

## Comment 4 - Surgery Center Operations

This comment provides information regarding the Surgery Center's operations, services, and patient care, which it characterizes as "uniquely sensitive receptors."

Response 4. The 2008 EIR noise and air quality analyses considered the category of sensitive receptors, which includes residences and hospitals among other uses. To the extent that a surgery center also could be considered a sensitive receptor, it would be covered by the requirements in the City's standard conditions of approval and imposed on the MTV Project to reduce construction noise, vibration, and air quality impacts on these uses. ${ }^{6}$ See responses to the Surgery Center Letter Attachments A and B below regarding noise, vibration, and dust and diesel particulate matter.

## Comment 5 - Surgery Center Parcel and the Phase/Stage 1 Applications

This comment states that the project sponsor has acknowledged that the Surgery Center has been removed from the Project and dismisses the Project's impacts on the Surgery Center.

Response 5. This comment misinterprets the information it quotes from the October 26, 2010 memorandum from Art May to Catherine Payne. First, as discussed above (Response 1), the MTV Project has not been changed to remove the Surgery Center parcel. In fact, the memorandum quoted in the Surgery Center letter states the project sponsor expects to include the Surgery Center parcel in an amended VTTM when the project sponsor gains control of the Surgery Center parcel. Nothing is this statement "acknowledges" or implies that the project sponsor has amended the MTV Project to delete Phase/Stage 5 and the development of the Surgery Center parcel. This memorandum merely acknowledges that the Surgery Center parcel is not necessary for the Phase/Stage 1 FDP and the initial VTTM. Second, the memorandum does not dismiss the MTV Project impacts on the Surgery Center. Instead, the quoted sentence from the memorandum means that the Phase/Stage 1 development will not require the use of any portion of the Surgery Center parcel and in this sense will not affect the Surgery Center. The main point of the quoted statement is that the construction of the Phase/Stage 1 development is not dependent on acquisition of the Surgery Center site.

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## Comment 6 - Construction Impacts

This comment states that because the Surgery Center has been removed from the MTV Project it will be affected by the construction impacts on its patients, employees, operations, and equipment from noise, vibration, dust and diesel particulate, and fumes.

Response 6. As discussed above, the Surgery Center has not been removed from the MTV Project and no additional CEQA analysis is warranted on this basis. (See, Responses 1 and 2 above.) The 2008 EIR covered the construction impacts of the MTV Project. The 2008 EIR analyzed the MTV Project as a phased project, with the Surgery Center site development in the final phase. Consequently, the construction impacts from the early development phases on sites included in later development phases were considered in the construction impact analysis. Additionally, the EIR included Alternative 3, a project without the Surgery Center site. This alternative included an evaluation of construction impacts.

To respond to the concerns raised by the Surgery Center, the project sponsor retained LSA Associates and Wilson Ihrig and Associates to (1) prepare a health risk assessment to evaluate the air quality (dust and diesel emission) concerns; (2) prepare the construction noise plan required by the COA-NOISE-5 and evaluate whether the measures included in this plan would ensure that the construction noise would meet City requirements; and (3) evaluate the vibration concerns and recommend any necessary vibration reduction strategies pursuant to COA-NOISE6. These analyses confirm the EIR's determination that project construction activities undertaken pursuant to the City's Standard Conditions of Approval would not result in significant adverse air quality, noise, or vibration impacts. The LSA Associates and Wilson Ihrig and Associates analyses are discussed in detail below in Responses to the Attachment A and B of the December 21, Surgery Center letter.

In order to provide the City Council with additional information about the potential impacts of construction projects adjacent to medical facilities, we reviewed two EIRs recently certified by the City for new hospitals/medical centers, both of which involve construction activities adjacent to existing hospitals: the Alta Bates Summit Medical Center, Summit Campus Seismic Upgrade and Master Plan EIR (ABSMC EIR) and the Kaiser Permanente Oakland Medical Center Master Plan Project EIR (Kaiser EIR). These hospitals are significantly larger than the Surgery Center, provide more medical services and have more equipment than the Surgery Center, and, unlike the Surgery Center, operate 24 hours a day and accommodate short-term and long-term patient stays.

Construction Air Quality Comparison: Both the ABSMC EIR and the Kaiser EIR relied solely on the City's SCAs to mitigate potential construction air quality impacts. The air quality SCAs included in

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the MTV 2008 EIR require more stringent mitigation of dust and equipment emissions than the SCAs included in the ABSMC EIR and the Kaiser Medical Center EIR.

Construction Noise Comparison: The less-than-significant noise finding in the MTV 2008 EIR is consistent with the findings included in the ABSMC EIR and the Kaiser EIR. Both of the ABSMC and Kaiser projects proposed the use of heavy construction equipment immediately adjacent to existing hospital uses. The Kaiser EIR considers the use of pile drivers and the ABSMC EIR considers the use of drilled piles, which would be installed (for both projects) immediately adjacent to existing hospital facilities. The noise SCAs included in the MTV EIR are identical to those included in the ABSMC EIR and slightly more restrictive than those included in the Kaiser EIR, which Charles M. Salter Associates (noise consultant for Kaiser EIR) found to be adequate to reduce the construction noise impacts to a less-than-significant level. The Surgery Center has not identified any unique circumstances of the Surgery Center or the MTV Project would necessitate mitigation beyond what is required by the SCAs and was found to adequately mitigate the construction noise impacts for the ABMSC or the Kaiser projects.

Construction Vibration Comparison: The less-than-significant vibration impact finding in the MTV 2008 EIR is consistent with the findings in the ABSMC EIR and the Kaiser EIR. Neither the ABSMC EIR nor the Kaiser EIR identified any vibration impacts and both projects include construction activities that are significantly more intense than the MTV Project. The ABSMC EIR states: "since the proposed project would not include any vibration-causing activity aside from that associated with construction and motor vehicles, it can be assumed that no impact would occur with regard to criterion 6) [vibration]. (Draft EIR page 4.5-12). The Kaiser EIR noise and vibration analysis is silent on the topic.

## Comment 7 - Environmental Review for the Stage One FDP and VTTM

The comment asserts that a subsequent EIR must be prepared to analyze the impact of the "modified" project on the Surgery Center, the new circumstance of the continued operation of the Surgery Center, and the new information regarding the removal of the Surgery Center from the project.

Response 7. See Responses 1 and 2 above. The Surgery Center is not being removed from the MTV project. Thus, this is not a substantial change to the MTV Project. The continued operation of the Surgery Center until Phase 5 is proposed for development was assumed in the 2008 EIR. Thus, this is not a substantial change with respect to the circumstances under which the project is undertaken. Because the Surgery Center is not being removed from the MTV Project, this is
not new information. Therefore, none of the CEQA Guidelines 15162 criteria for subsequent environmental review are triggered and no subsequent EIR is required.

## Comment 8 - Substantial Conformance with Preliminary Development Plan Approval

The comment asserts that because the Surgery Center has been removed from the MTV Project, the Phase/Stage 1 FDP is not in substantial conformance with the approved preliminary development plan. Additionally, the comment asserts that the City cannot make the required findings for a PUD approval.

Response 8. As explained above, the Surgery Center has not been removed from the MTV Project. City staff evaluated the Phase/Stage 1 FDP application and found it substantially conforms to the approved PUD/preliminary development plan (see Approved November 3, 2010 Planning Commission Report (revised on 11/3/10). The PUD for the MTV Project was approved in 2008. This approval and its findings are no longer subject to challenge.

## Comment 9 - Approval the Stage One VTTM

The comment asserts that the City cannot approve the VTTM because the Project is likely to cause serious public health and safety problems related to significant impacts on patients at the Surgery Center and the City's SCAs are not adequate.

Response 9. Please refer to Air Quality Master Response to Attachment A, Illingworth \& Rodkin, letter dated December 21, 2010, below, which demonstrate that the approval of the VTTM will not cause any public health or safety problems for the Surgery Center patients.

## Attachment A: Illingworth \& Rodkin, letter dated December 21, 2010

This letter details the Surgery Center's specific air quality concerns. The letter presents concerns regarding acute impacts from increased dust and increased exposure to diesel particulate matter that would result based on the assertion that the MTV Project has been changed to eliminate the Surgery Center site and construction will occur immediately adjacent to the Surgery Center.

The following analysis provides a Master Response to the air quality issues raised.

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## Air Quality Master Response

As discussed above, the MTV Project has not been changed to eliminate the Surgery Center site. This comment also incorrectly states that the 2008 EIR did not identify any sensitive receptors adjacent to the Project and did not address localized impacts from construction equipment exhaust. The 2008 EIR air quality analysis identifies sensitive receptors and provides an analysis of construction-related air quality impacts.

The 2008 EIR states that the MTV Project would contribute to regional ozone emissions in the form of emissions from construction vehicles and would contribute to particulate matter emissions through construction vehicle emissions and the disturbance of soil within the project site during the construction period (p.245). Additionally, an estimate of the construction emissions was prepared based on preliminary construction plans using the URBEMIS 2007 model. Table IV.D-6 (Draft EIR, p. 247) shows the construction emission model results. ${ }^{7}$ The temporary construction-period air quality impacts (for all pollutants) were found to be less-than-significant with the implementation of both the City's air quality SCAs, including the standard and enhanced measures for dust control and the construction equipment measures (listed as listed as COA AIR-1 and AIR-2 in the 2008 EIR).

The MTV Project's potential effects on sensitive receptors are addressed on page 246 of the Draft EIR under subsection (5) "Exposure of sensitive receptors to substantial pollutant concentrations." The section describes sensitive receptors as facilities that house or attract children, the elderly, and people with illnesses or others who are especially sensitive to the effects of air pollutants. Hospitals, schools, convalescent facilities, and residential areas are cited as examples of sensitive receptors. The 2008 EIR finds that construction of the project would temporarily increase localized emissions and that construction-period air quality impacts (for all pollutants), including impacts to sensitive resources, would be less-than-significant with implementation of the SCAs for dust control and construction equipment measures. (Draft EIR page 246.)

Although no new analysis is warranted under CEQA, a health risk assessment was undertaken to address the Surgery Center's concerns and confirm the EIR's finding that no significant impacts related to construction air quality concerns would occur (see, Health Risk Assessment, Exhibit C). The analysis considered a detailed construction equipment schedule for Phases 1 and 2 that was

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provided by the project sponsor (see Exhibit I, Construction Equipment Schedule, dated January 28,2011 ). The findings from this health risk assessment are summarized below.

A health risk assessment (HRA) was conducted to assess health related air quality impacts from construction on patients and workers at the Surgery Center. The HRA assessed the impacts from the Phase/Stage 1 FDP and the Phase/Stage 2 FDP construction activities, because the project sponsor has submitted to the City the Phase/Stage 2 FDP application. Using the detailed construction schedule and equipment list provided by the Keystone Development Group and a combination of the California Air Resources Board's URBEMIS 2007 and HARP models, a detailed HRA was developed. The URBEMIS 2007 model was used to translate the construction details into pollutant emissions rates. These emissions were then assigned locations on the MTV Project site corresponding with the construction phasing plan and within those areas, placed closer to the Surgery Center to maximize the predicted impact. The HARP model was then used to combine these emissions and local meteorological conditions into an air dispersion model to predict pollutant concentrations and corresponding health risk levels. To insure completeness, the health risk levels were determined not only for the patients and workers at the Surgery Center, but also for the residences adjacent to the project site. It is standard HRA methodology to assess only the outdoor risk levels, since the amount of protection afforded by buildings varies substantially. It is probable that the Surgery Center provides above average protection to patients and workers inside the building, however, this HRA does not attempt to quantify that protection.

The primary health concern is the short-term acute affects from the exhaust of the heavy-duty construction equipment operating in close proximity to the Surgery Center. However, there is also a longer term exposure to the workers at the Surgery Center, and possibly to patients of the Surgery Center. Although the Surgery Center does not have inpatient accommodations, this HRA includes the expected carcinogenic and chronic health risks to a patient staying not only overnight but doing so for the entire construction period. It is assumed that the workers stay 8 hours per day on average and continue to work at the Surgery Center for the entire construction period. The HRA conservatively assumes that doctors, nurses, and patients spend all day outside on the side of the Surgery Center building nearest to the construction activities. Based on these conservative assumptions, Table 1 shows the HRA results. The BAAQMD additionally requires that the long-term carcinogenic health risk results have age factors applied to account for the range of age groups in the general population. Table 2 shows the age groups, their adjustment factors, and the adjusted carcinogenic health risk level for someone staying at the Surgery Center for the full construction period, 24 hours a day or for residents of the nearby homes.

Table 1: Inhalation Health Risks from Construction Operations

| Risk Category | Carcinogenic <br> Inhalation Health <br> Risk | Chronic <br> Inhalation <br> Health Index | Acute <br> Inhalation <br> Health Index | Threshold <br> Exceeded |
| :--- | :---: | :---: | :---: | :---: |
| 2-Year Patient Risks | 0.24 in 1 million | 0.0061 | 0.04 | No |
| Worker Risks | 0.047 in 1 million | 0.0061 | 0.04 | No |
| Residential Risks | 0.24 in 1 million | 0.0061 | 0.04 | No |
| BAAQMD Threshold | 10 in 1 million | 1 | 1 |  |

Source: LSA Associates, Inc., January 2011

Table 2: 70-Year Carcinogenic Age Group Adjustment

| Risk Group | ASF | Duration | Carcinogenic Inhalation <br> Health Risk |
| :--- | :---: | :---: | :---: |
| 3rd Trimester to age 2 years | 10 | $2.25 / 70$ | 0.077 in a million |
| age 2 years to age 16 years | 3 | $14 / 70$ | 0.14 in a million |
| age 16 to 70 years | 1 | $54 / 70$ | 0.20 in a million |
| Adjusted 70 year lifetime risk | $\mathbf{0 . 4 1}$ in a million |  |  |
| BAAQMD Threshold | 10 in a million |  |  |
| Threshold Exceeded | No |  |  |

Source: LSA Associates, Inc., January 2011

As shown on Tables 1 and 2 for both patients and workers at the Surgery Center, as well as nearby residents, construction operations would result in a maximum health risk level that is below the BAAQMD's criterion of significance (10 in 1 million) for cancer health effects and for chronic or acute health risks. While the Surgery Center patients may be uniquely sensitive to air pollution, these health risk levels are substantially below the BAAQMD's thresholds of significance, making it unlikely that anyone, even uniquely sensitive individuals, would experience a negative health effect.

Historically, the BAAQMD has used the criterion of 10 in 1 million to determine the risk for point sources such as emissions from industrial facilities. This threshold was developed for these kinds of emissions sources that operate continuously for decades. Applying this threshold to a relatively brief event, such as the construction of this project, is very conservative. Additionally, the BAAQMD has documented that the best management approach to fugitive dust emissions from construction activities is an effective approach that reduces fugitive dust from 30 percent to more than 90 percent. Through the City's SCA, which are listed as COA AIR-1 and AIR-2 in the

2008 EIR, the MTV Project must implement best management practices to reduce fugitive dust emissions.

## Attachment B: Charles M Salter Associates, letter dated December 21, 2010

This letter details the Surgery Center's specific construction noise and vibration concerns and asserts that the project would result in potentially significant noise and vibration impacts. The concerns presented are based on the incorrect assertion that the MTV Project has been changed to eliminate the Surgery Center site.

## Noise Master Response

The 2008 EIR, Section IV.E-7, Noise, includes a discussion of potential effects associated with sensitive receptors during both construction and operation periods and assumes that pile driving may be necessary. The analysis assumes that the MTV Project will be built in five phases, over a seven-year period (page 299) and that the Surgery Center property would be the last phase (page 70). Page 299 of Section IV.E-7, Noise, states:

Construction of the project is to occur over a seven-year period, beginning in 2009. During this period, a wide variety of construction remediation and demolition equipment would be used and materials would be transported to and from the site during each development phase.

The 2008 EIR evaluated the increase in traffic flow on local streets associated with the transport of workers, equipment, and materials to and from the project site. The 2008 EIR found that the increase in traffic flow on the surrounding roads due to construction traffic would be minimal, but there would be short-term intermittent high noise levels associated with trucks arriving to and departing from the project site.

The 2008 EIR also evaluated noise generated by heavy equipment operating on the project site, including the potential for pile driving. The 2008 EIR found that construction-related noise associated with typical construction equipment would be 91 dBA Lmax at a distance of 50 feet and that sensitive land uses (or sensitive receptors) would be located within 50 feet of construction. For pile driving on the MTV Project site, the 2008 EIR found that sensitive receptors located within 50 feet of the MTV Project site could be exposed to maximum noise levels of up to 93 dBA Lmax. (Draft EIR p. 299)

The analysis found that the MTV Project construction-related noise effects would be reduced to less than significant with implementation of the City's SCAs for construction noise which are included in the 2008 EIR as: COA NOISE-1: Days/Hours of Construction Operation; COA NOISE-2:

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Noise Control; COA NOISE-3: Noise Complaint Procedures; and COA NOISE-5: Pile Driving and Other Extreme Noise Generators.

As part of the process of preparing for construction of Phase/Stage 1 and Phase/Stage 2 and in compliance with COA NOISE-5, the project applicant retained an acoustical consultant to prepare a final noise plan based on the FDP submittal that details a set of site specific noise attenuation measures to ensure that maximum feasible noise attenuation will be achieved. ${ }^{8}$ The plan (see Exhibit D) considers both Phase/Stage 1 and Phase/Stage 2 of the MTV Project and the associated construction equipment schedules provided by the project sponsor (see Exhibit I, Construction Equipment Schedule, dated January 28, 2011). The plan confirms that noise levels from construction activities would be reduced consistent with the requirements of COA-NOISE-5 with implementation of the noise conditions, including the best management practices outlined in COA NOISE 2 and the use of temporary sound walls in certain areas, consistent with the types of measures listed in the COA-NOISE-5, which states:

The noise reduction plan shall include, but not be limited to, an evaluation of implementing the following measures. These attenuation measures shall include as many of the following control strategies as applicable to the site and construction activity:
a) Erect temporary plywood noise barriers around the construction site, particularly along on sites adjacent to residential buildings;
b) Implement "quiet" pile driving technology (such as pre-drilling of piles, the use of more than one pile driver to shorten the total pile driving duration), where feasible, in consideration of geotechnical and structural requirements and conditions;
c) Utilize noise control blankets on the building structure as the building is erected to reduce noise emission from the site;
d) Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings by the use of sound blankets for example, and implement such measure if such measures are feasible and would noticeably reduce noise impacts; and
e) Monitor the effectiveness of noise attenuation measures by taking noise measurements.

The noise reduction plan includes the following requirements, which will reduce the projected worst case hourly average construction noise levels at the closest receptor sites:
(1) Prior to initiation of on-site construction-related earthwork activities, a minimum 8-foot high temporary sound barrier shall be erected along the project property line abutting the residential sensitive land uses that are adjacent to the construction site on MacArthur Boulevard and Telegraph Avenue.

[^7](2) Prior to initiation of on-site construction-related earthwork activities, a minimum 6 foot high temporary sound barrier shall be erected along the project property line abutting the outpatient Surgery Center.
(3) These sound barriers shall be constructed with a minimum surface weight of 4 pounds per square foot and shall be constructed so that vertical and horizontal gaps are eliminated. These temporary barriers shall remain in place through the construction phase in which heavy equipment, such as excavators, dozers, scrapers, loaders, rollers, pavers, and dump trucks are operating within 150 feet of the edge of the construction site and the adjacent sensitive land uses.

These noise reduction strategies will ensure that construction noise during the loudest periods of construction for the Phase/Stage 1 and Phase/Stage 2 FDPs will be reduced as required by COA-NOISE-5. In addition, the Project contractor must also comply with all of the other noise reduction strategies in the COA-NOISE-1,-2,-3, and -4 , which will further reduce construction noise impacts in the Project vicinity. The noise reduction plan also includes requirements for monitoring construction noise through measurements and for adjusting equipment use if the monitoring identifies construction noise that exceeds the City's thresholds.

## Construction Vibration Master Response

The 2008 EIR acknowledged that construction activities could cause ground-borne vibration in the Project vicinity (see Draft EIR p. 300). Under the City's significance criteria, temporary vibration from construction work is not considered significant. The City's Standard Condition of Approval for vibration (listed as COA-NOISE-6, Vibration Adjacent Historic Structures, in the 2008 EIR) requires the project applicant to retain an appropriate professional to determine threshold levels of vibration that could damage nearby buildings and design means and methods of construction that would not exceed the thresholds.

Pursuant to the SCA, to respond to the Surgery Concerns, and to confirm that no significant impacts related to vibration would result from the MTV Project construction using the FTA criteria referenced by the Surgery Center, the project sponsor retained Wilson, Ihrig and Associates (WIA), experts in vibration analysis, to analyze the Construction Equipment Schedule (see Exhibit I) for Phases 1 and 2 (see Exhibit E, Vibration Memorandum). As part of the Construction Equipment Schedule, the Project Sponsor has committed to the use of reducedvibratory construction methods, which would reduce the vibration generated by the construction activities to below the FTA thresholds proposed by the Surgery Center.

The WIA analysis confirms that anticipated vibration from construction activities for Phase 1 and 2 of the MTV Project would not exceed the FTA Category 1 criterion, which applies to buildings where vibration would interfere with interior operations, at the Surgery Center.

Pursuant to the SCA (see COA NOISE-6 in 2008 EIR), WIA recommends that (1) the contractors implement the Construction Equipment Schedule elements detailed in Exhibit I; and (2) vibration monitoring be conducted at the Surgery Center to document the baseline conditions during operations prior to construction and to monitor the vibration at the facilities during the key periods of construction that are subject to vibration to verify that construction-related vibration is not exceeding the FTA category 1 criterion. The key periods of construction would occur when the equipment discussed above are in operation (e.g., vibratory roller compactor, vibrating plate compactors, and/or jumping jack). As part of compliance with COA NOISE-6, the project sponsor will be required to comply with these recommendations which will ensure the impact remains less than significant.

## Conclusion

The Surgery Center letters do not raise any issues or contain any new information requiring the City to prepare a supplemental or subsequent EIR for the MTV Project Phase 1 FDP and VTTM as described in the Executive Summary above.

## Exhibits

Exhibit A, MTV Project Site Location and Illustrative Plans
Exhibit B, Referenced Conditions of Approval
Exhibit C, Health Risk Assessment
Exhibit D, Noise Reduction Plan
Exhibit E, Vibration Memorandum
Exhibit F, Development Agreement, Section 3.3.3
Exhibit G, December 21 Letter from Surgery Center with comments enumerated
Exhibit H, Summary of Negotiations with the Surgery Center
Exhibit I, Construction Equipment Schedule



EXHIBIT A


# CONDITIONS OF APPROVAL FOR THE MACARTHUR TRANSIT VILLAGE PROJECT 

## Part 1: General Conditions of Approval

## 1. Approved Use <br> Ongoing

a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials, staff report, and the plans submitted on May 28, 2008, and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall require prior written approval from the Director of City Planning or designee. The project may however increase the number of permitted residential dwelling units up to a maximum of 675 dwelling units, as analyzed in the MacArthur Transit Village Project EIR provided that a) the ratio of affordable units ( $20 \%$ of market rate units) is maintained; and the resulting project design with the additional units shall conform in all major respects with the approved Preliminary Development Plan.
b) This action by the City Planning Commission ("this Approval") includes the approvals set forth below. This Approval includes:
i.Planned Unit Development (PUD), under Oakland Planning Code Chapters 17.122 and 17.140;
ii.Major Conditional Use Permit (CUP), under Oakland Planning Code Chapter 17.134; and
iii.Design Review, under Oakland Planning Code Chapter 17.136
c) This Approval shall not become effective unless the proposed legislative actions (rezoning and text amendment) occur as stated in Condition of Approval 20.

## 2. Effective Date, Expiration, Extensions and Extinguishment Ongoing

Unless a different termination date is prescribed, this Approval shall expire two years from the approval date, unless within such period all necessary permits for construction of Stage 1 (the BART Parking Garage) have been issued. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant two one-year extensions of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired. These time periods are "tolled" due to litigation challenging this approval and thus such time shall not be counted toward expiration of this approval. The Preliminary Development Plan Approval for the Planned Unit Development Permit shall expire June 4, 2018 and all Final Development Plan phases shall be reviewed and approved by that date (see below for details on FDP Staging).

Notwithstanding, the timeframes provided for in this Condition no. 2 the project sponsor shall, if feasible, make reasonable effort to proceed with all phases of the project as expeditiously as possible, and have the full build out of the project be completed as early as possible.

## FDP Staging

Submittal of Final Development Plans (FDPs) shall be permitted in five (5) stages over a 10 year time period from the date of this approval, as detailed below.
(a) Each stage of FDP is described below:
i. Stage 1. Stage 1 FDP for the project will include the construction of Building E, the replacement BART parking garage, site remediation, Internal Drive, the Frontage Road improvements, and the portion of Village Drive that extends from the Frontage Road to the Internal Drive. Stage 1 FDP shall be submitted to the Planning Department for review and processing and the project applicant shall make regular and consistent progress toward approval of Stage 1 FDP within 1 year from the date of this approval. If approved, construction associated with Stage 1 FDP shall commence in earnest by not later than 2 years from the date of Stage 1 FDP approval.
ii. Stage 2. Stage 2 FDP for the project will include construction of Building D, consisting of a minimum of 90 below market rate rental units. Stage 2 FDP shall be submitted to the Planning Department for review and processing and the project applicant shall make regular and consistent progress toward approval of Stage 2 FDP within 3 years from the date of this approval. If approved, construction associated with Stage 2 FDP shall commence in earnest by not later than 2 years from the date of Stage 2 FDP approval.
iii. Stage 3. Stage 3 FDP for the project will include construction of Building A, consisting of up to 240 ownership residential units and 26,000 square feet of commercial space. All street improvements, including the completion of Village Drive and any new traffic signals required by the project, will be completed in this phase. This phase will also include the completion of a public plaza directly across Frontage Road from the existing BART Plaza. Stage 3 FDP shall be submitted to the Planning Department for review and processing and the project applicant shall make regular and consistent progress toward approval of Stage 3 FDP within 3 years-from_the date of this approval. If not feasible, Stage 3 FDP approval may be delayed up to a year. If approved, construction associated with Stage 3 FDP shall commence in earnest not later than 2 years from the date of Stage 3 FDP approval.
iv. Stage 4. Stage 4 FDP for the project will include the construction of Building B, consisting of up to 150 ownership residential units and 5,500 square feet of commercial space. Stage 4 FDP shall be submitted to the Planning Department for review and processing and the project applicant shall make regular and consistent progress toward approval of Stage 4 FDP within 8 years from the date of this approval. If approved, construction
associated with Stage 4 FDP shall commence in earnest not later than 2 years from the date of Stage 4 FDP approval.
v. Stage 5. Stage 5 FDP for the will include the construction of Building C, consisting of up to 195 ownership residential units and 12,500 square feet of commercial space. This phase will also include the construction of a community center use on the ground floor of Building C. Stage 5 FDP shall be submitted to the Planning Department for review and processing 10 years from the date of this approval. If approved, construction associated with Stage 5 FDP shall commence in earnest not later than 2 years from the date of Stage 5 FDP approval.
(b) For purposes of this conditions, the term "commence in earnest" shall mean to initiate activities based on a City-issued building permit and other necessary permit (s) and diligently prosecute such permit(s) in substantial reliance thereon and make regular and consistent progress toward the completion of construction and the issuance of final certificate of occupancy, including successful completion of building inspections to keep the building permit and other permits active without the benefit of extension.
(c) Provided that Stage 1 and 2 FDPs are approved in accordance with the above time frames, the Developer shall have the discretion to change which buildings ( $\mathrm{A}, \mathrm{B}$, or C ) are constructed in which Stages $(3,4$ or 5$)$ provided that the FDP submittal dates for these stages remain the same. All other modifications to FDP staging shall be subject to review and approval by the Planning Commission.
(d) FDP Stages may be combined and reviewed prior to the outlined time frames. If each stage of FDP is not submitted/completed within the time frames outlined above, the PDP shall be considered null and void.
(e) If, subsequent to this approval, a Development Agreement for this project is adopted by the City, the phasing and construction timeframes prescribed within the Development Agreement shall supersede this condition of approval and govern construction phasing for the project.

## 3. Scope of This Approval; Major and Minor Changes <br> Ongoing

The project is approved pursuant to the Planning Code only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

## 4. Conformance to Approved Plans; Modification of Conditions or Revocation

 Ongoinga) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of the project sponsor obtaining site control, unless an earlier date is specified elsewhere.
b) The City of Oakland reserves the right at any time during construction to require certification by a licensed professional that the as-built project conforms to all applicable zoning requirements, including but not limited to approved maximum heights and minimum setbacks. Failure to construct the project in accordance with approved
accordance with the California Air Resources Board and the Office of Environmental Health and Hazard Assessment for exposure to vehicular exhaust from roadways, the project sponsor has agreed to incorporate into the project a mechanical ventilation system that meets the efficiency standard of the MERV 13 for those units with windows fronting the freeway or Frontage Road. The ventilations shall be subject to review and approval by the City's Building Services Division. Appropriate maintenance, operation and repair materials will be furnished to project residents.

## 25. Components of Final Development Plans.

## Prior to approval of Any Final Development Plans

In accordance with the Planning Code Chapter 17.140, each stage of FDP shall:
(a) Conform to all major respects with the approved Preliminary Development Plan received by the Planning Division on May 28, 2008, and included as Exhibit F;
(b) Comply with development standards of the S-15 Zone, except and modified for building height as bonus for the Planned Unit Development and shown in the Preliminary Development Plan;
(c) Be consistent with the MacArthur Transit Village Design Guidelines included in these conditions as Exhibit C-3;
(d) Include all information included in the preliminary development plan plus the following:
i. the location of water, sewerage, and drainage facilities;
ii. detailed building floor plans, elevations and landscaping plans;
iii. the character and location of signs;
iv. plans for street improvements; and
v. grading or earth-moving plans.
(e) Be sufficiently detailed to indicate fully the ultimate operation and appearance of the development stage including the quality of exterior materials and windows; and
(f) Include copies of legal documents required for dedication or reservation of group or common spaces, for the creation of nonprofit homes' association, or for performance bonds, shall be submitted with each Final Development Plan.

## 26. Subdivision Maps

## Prior to final approval of Each Final Development Plan

Final Development Plans shall be accompanied by subdivision maps as required to subdivide the property. The subdivision maps shall be reviewed and processed in accordance with Title 17, Subdivisions, of the City of Oakland Municipal Code and the Subdivision Map Act.

## 27. Final Development Review and Approval by City Council. Prior to final approval of Any Final Development Plan

All Final Development Plan(s) shall be subject to review and recommendation by the Planning Commission's Design Review Committee and Planning Commission, with final approval by the City Council.

## 28. Minimum Setback to Buildings Adjacent to Project Site. Prior to issuance of a building permit

All buildings within the project shall maintain a minimum 5 foot setback, except at the ground level, to existing buildings adjacent to the project site. The 5 foot minimum setback will ensure a minimum setback of 9 feet from the south windows located in the building light

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| D. AIR Quality |  |  |  |  |  |
| COA AIR-1: Dust Control. Prior to issuance of a demolition, grading, or building permit. During construction, the project applicant shall require the construction contractor to implement the following measures required as part of BAAQMD basic and enhanced dust control procedures required for construction sites. These include: <br> BASIC (Applies to ALL construction sites) <br> a) Water all active construction areas at least twice daily. Watering should be sufficient to prevent airborne dust from leaving the site. Increased watering frequency may be necessary whenever wind speeds exceed 15 miles per hour. Reclaimed water should be used whenever possible. <br> b) Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least 2 feet of freeboard (i.e., the minimum required space between the top of the load and the top of the trailer). <br> c) Pave, apply water three times daily, or apply (non-toxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites. <br> d) Sweep daily (with water sweepers using reclaimed water if possible) all paved access roads, parking areas and staging areas at construction sites. <br> e) Sweep streets (with water sweepers using reclaimed water if possible) at the end of each day if visible soil material is carried onto adjacent paved roads. <br> f) Limit the amount of the disturbed area at any one time, where feasible. | Ongoing throughout demolition, grading, and/or construction | City of Oakland, CEDA, Building Services Division | - Make regular visits to the project site to ensure that all dust-control mitigation measures are being implemented. <br> - Verify that a designated dust control coordinator is on-call during construction periods. |  |  |


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| g) Suspend excavation and grading activity when winds (instantaneous gusts) exceed 25 mph . <br> h) Pave all roadways, driveways, sidewalks, etc. as soon as feasible. In addition, building pads should be laid as soon as possible after grading unless seeding or soil binders are used. <br> i) Replant vegetation in disturbed areas as quickly as feasible. <br> j) Enclose, cover, water twice daily or apply (non-toxic) soil stabilizers to exposed stockpiles (dirt, sand, etc.). <br> k) Limit traffic speeds on unpaved roads to 15 miles per hour. <br> I) Clean off the tires or tracks of all trucks and equipment leaving any unpaved construction areas. |  |  |  |  |  |
| ENHANCED (All "Basic" Controls listed above plus the following if the construction site is greater than 4 acres) <br> a) All "Basic" controls listed above, plus: <br> b) Install sandbags or other erosion control measures to prevent silt runoff to public roadways. <br> c) Hydroseed or apply (non-toxic) soil stabilizers to inactive construction areas (previously graded areas inactive for one month or more). <br> d) Designate a person or persons to monitor the dust control program and to order increased watering, as necessary, to prevent transport of dust offsite. Their duties shall include holidays and weekend periods when work may not be in progress. The name and telephone number of such person shall be provided to the BAAQMD prior to the start of construction as well as posted on-site over the duration of construction. <br> e) Install appropriate wind breaks at the construction site to minimize wind blown dust. |  |  |  |  |  |

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| COA AIR-2: Construction Emissions. Prior to issuance of a demolition, grading, or building permit. To minimize construction equipment emissions during construction, the project applicant shall require the construction contractor to: <br> a) Demonstrate compliance with BAAQMD Regulation 2, Rule 1 (General Requirements) for all portable construction equipment subject to that rule. BAAQMD Regulation 2, Rule 1, provides the issuance of authorities to construct and permits to operate certain types of portable equipment used for construction purposes (e.g., gasoline or diesel-powered engines used in conjunction with power generation, pumps, compressors, and cranes) unless such equipment complies with all applicable requirements of the "CAPCOA" Portable Equipment Registration Rule" or with all applicable requirements of the Statewide Portable Equipment Registration Program. This exemption is provided in BAAQMD Rule 2-1-105. <br> b) Perform low- NOx tune-ups on all diesel-powered construction equipment greater than 50 horsepower (no more than 30 days prior to the start of use of that equipment). Periodic tune-ups (every 90 days) shall be performed for such equipment used continuously during the construction period. | Prior to issuance of a demolition, grading, or building permit; and ongoing throughout construction | City of Oakland, CEDA, Building Services Division | Verify that all construction equipment meets mitigation measures. |  |  |
| E. Noise and Vibration |  |  |  |  |  |
| COA NOISE-1: Days/Hours of Construction Operation. Ongoing throughout demolition, grading, and/or construction. The project applicant shall require construction contractors to limit standard construction activities as follows: <br> a) Construction activities are limited to between 7:00 a.m. and 7:00 p.m. Monday through Friday, except that pile driving and/or other extreme noise generating activities greater than 90 dBA limited to between 8:00 a.m. and 4:00 p.m. Monday through Friday. | Ongoing throughout demolition, grading, and/or construction | City of Oakland, CEDA, Building Services Division | Make regular visits to the construction site to ensure that construction activities are restricted the hours designated in COA NOISE-1. |  |  |


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| b) Any construction activity proposed to occur outside of the standard hours of 7:00 a.m. to 7:00 p.m. Monday through Friday for special activities (such as concrete pouring which may require more continuous amounts of time) shall be evaluated on a case-by-case basis, with criteria including the proximity of residential uses and a consideration of resident's preferences for whether the activity is acceptable if the overall duration of construction is shortened and such construction activities shall only be allowed with the prior written authorization of the Building Services Division. |  |  |  |  |  |
| c) Construction activity shall not occur on Saturdays, with the following possible exceptions: <br> - Prior to the building being enclosed, requests for Saturday construction for special activities (such as concrete pouring which may require more continuous amounts of time), shall be evaluated on a case-by-case basis, with criteria including the proximity of residential uses and a consideration of resident's preferences for whether the activity is acceptable if the overall duration of construction is shortened. Such construction activities shall only be allowed on Saturdays with the prior written authorization of the Building Services Division. <br> - After the building is enclosed, requests for Saturday construction activities shall only be allowed on Saturdays with the prior written authorization of the Building Services Division, and only then within the interior of the building with the doors and windows closed. |  |  |  |  |  |
| d) No extreme noise generating activities (greater than 90 dBA ) shall be allowed on Saturdays, with no exceptions. |  |  |  |  |  |

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| e) No construction activity shall take place on Sundays or Federal holidays. <br> f) Construction activities include but are not limited to: truck idling, moving equipment (including trucks, elevators, etc.) or materials, deliveries, and construction meetings held on-site in a non-enclosed area. |  |  |  |  |  |
| COA NOISE-2: Noise Control. Ongoing throughout demolition, grading, and/or construction. To reduce noise impacts due to construction, the project applicant shall require construction contractors to implement a site-specific noise reduction program, subject to city review and approval, which includes the following measures: <br> a) Equipment and trucks used for project construction shall utilize the best available noise control techniques (e.g., improved mufflers, equipment redesign, use of intake silencers, ducts, engine enclosures and acousticallyattenuating shields or shrouds, wherever feasible). <br> b) Except as provided herein, impact tools (e.g., jack hammers, pavement breakers, and rock drills) used for project construction shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed air exhaust from pneumatically powered tools. However, where use of pneumatic tools is unavoidable, an exhaust muffler on the compressed air exhaust shall be used; this muffler can lower noise levels from the exhaust by up to about 10 dBA . External jackets on the tools themselves shall be used if such jackets are commercially available, and this could achieve a reduction of 5 dBA . Quieter procedures shall be used, such as drills rather than impact equipment, whenever such procedures are available and consistent with construction procedures. | Ongoing throughout demolition, grading, and/or construction | City of Oakland, CEDA, Building Services Division | - Verify that a sitespecific noise reduction program has been prepared and implemented. <br> - Make regular visits to the construction site to ensure that noise from construction activities is appropriately controlled. |  |  |


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| c) Stationary noise sources shall be located as far from adjacent receptors as possible, and they shall be muffled and enclosed within temporary sheds, incorporate insulation barriers, or use other measures as determined by the City to provide equivalent noise reduction <br> d) The noisiest phases of construction shall be limited to less than 10 days at a time. Exceptions may be allowed if the City determines an extension is necessary and all available noise reduction controls are implemented. |  |  |  |  |  |
| COA NOISE-3: Noise Complaint Procedures. Ongoing throughout demolition, grading, and/or construction. Prior to the issuance of each building permit, along with the submission of construction documents, the project applicant shall submit to the City Building Services Division a list of measures to respond to and track complaints pertaining to construction noise. These measures shall include: <br> a) A procedure and phone numbers for notifying the City Building Services Division staff and Oakland Police Department; (during regular construction hours and offhours); <br> b) A sign posted on-site pertaining with permitted construction days and hours and complaint procedures and who to notify in the event of a problem. The sign shall also include a listing of both the City and construction contractor's telephone numbers (during regular construction hours and off-hours); <br> c) The designation of an on-site construction complaint and enforcement manager for the project; | Submit list prior to the issuance of a building permit; Ongoing throughout demolition, grading, and/or construction | City of Oakland, CEDA, Building Services Division | Verify the implementation of the list of measures to respond to and track complaints pertaining to construction noise. |  |  |

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| d) Notification of neighbors and occupants within 300 feet of the project construction area at least 30 days in advance of extreme noise generating activities about the estimated duration of the activity; and <br> e) A preconstruction meeting shall be held with the job inspectors and the general contractor/on-site project manager to confirm that noise measures and practices (including construction hours, neighborhood notification, posted signs, etc.) are completed. |  |  |  |  |  |
| COA NOISE-4: Interior Noise. Prior to issuance of a building permit. If necessary to comply with the interior noise requirements of the City of Oakland General Plan Noise Element and achieve an acceptable interior noise level, noise reduction in the form of sound-rated assemblies (i.e., windows, exterior doors, and walls) shall be incorporated into project building design, based upon recommendations of a qualified acoustical engineer. Final recommendations for sound-rated assemblies will depend on the specific building designs and layout of buildings on the site and shall be determined during the design phase; however, the following sound-rated assembly recommendations, based on the conceptual project layout and design (described in Chapter III, Project Description) should be included in the final study and will be included in the Standard Condition of Approval: <br> An alternate form of ventilation, such as air conditioning systems, shall be included in the design for all units located within 659 feet of the centerline of SR-24, or within 153 feet of the centerline of $40^{\text {th }}$ Street, or within 166 feet of the centerline of MacArthur Boulevard to ensure that widows can remain closed for prolonged periods of time to meet the interior noise standard and Uniform Building Code Requirements. | Submit noise recommendations prior to the issuance of a building permit for each phase of construction containing residential units <br> Implement recommend ations according to timeframes outlined in plan | City of Oakland, CEDA, Building Services Division | Verify that appropriate sound-rated assemblies to reduce noise levels have been incorporated into the project building design. |  |  |

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| All residential building façades directly exposed to and within 240 feet of the centerline of SR-24 must be constructed to meet the interior DNL 45 dB requirement; this likely could be achieved with an overall STC-30 rating with windows having a minimum STC-34 rating. This could be achieved with a typical 1 -inch insulated glazing assembly, possibly with one light being laminated (or other appropriate example assembly). Quality control must be exercised in construction to ensure all air-gaps and penetrations of the building shell are controlled and sealed. |  |  |  |  |  |
| COA NOISE-5: Pile Driving and Other Extreme Noise <br> Generators. Ongoing throughout demolition, grading, and/or construction. To further reduce potential pier drilling, pile driving and/or other extreme noise generating construction impacts greater than 90 dBA , a set of site-specific noise attenuation measures shall be completed under the supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted for review and approval by the City to ensure that maximum feasible noise attenuation will be achieved. This plan shall be based on the final design of the project. A third-party peer review, paid for by the project applicant, may be required to assist the City in evaluating the feasibility and effectiveness of the noise reduction plan submitted by the project applicant. The criterion for approving the plan shall be a determination that maximum feasible noise attenuation will be achieved. A special inspection deposit is required to ensure compliance with the noise reduction plan. The amount of the deposit shall be determined by the Building Official and the deposit shall be submitted by the project applicant concurrent | Submit plan prior commencing construction activities involving pile driving or other extreme noise generators; Implement measures according to timeframes outlined in the plan | City of Oakland, CEDA, Building Services Division | - Verify that a plan for reducing extreme noise generating construction impacts has been prepared. <br> - Verify that the plan will achieve the maximum feasible noise attenuation. <br> - Verify that a special inspection deposit has been submitted. |  |  |


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|  | Monitoring Schedule | Monitoring Responsibility | Monitoring Procedure | Comments | Date/ Initials |
| COA NOISE-6: Demolition/Construction Adjacent to Historic <br> Structures. The project applicant shall retain a structural engineer or other appropriate professional to determine threshold levels of vibration and cracking that could damage the buildings adjacent to the project site and design means and methods of construction that shall be utilized to not exceed the thresholds. Additionally, the project applicant shall submit a demolition plan for review and approval so as not to unduly impact neighboring property improvements particularly 505 40th Street. Neighboring property improvements within 10 of the project boundary shall be indicated on the demolition plan. The method of protection for any improvements within 5 feet of the project boundary shall be specifically addressed in the demolition plan. The applicant shall submit such engineering report and demolition plan and means of compliance with the engineering recommendations to the City (CEDA Building Services) for review and approval and implement the approved plan. <br> f) | Prior to the issuance of a demolition, grading, or building permit for building A | City of Oakland, CEDA, Building Services Division | Verify that a structural engineer or other appropriate professional has determined the means and methods of construction will not exceed threshold levels of vibration that may damage buildings adjacent to the project site. |  |  |

## MEMORANDUM

| Date: | March 11, 2011 |
| :--- | :--- |
| to: | Joe McCarthy, Project Manager, and Art May, Development Director, MacArthur <br> Transit Community Partners |
| From: | Tony Chung and Ronald Brugger, LSA Associates, Inc. |
| subject: | Response to Holland \& Knight Comment Letter on the EIR for the MacArthur <br> Transit Village Project in the City of Oakland, California. |

LSA Associates, Inc. (LSA) has reviewed the comment letter provided by Holland \& Knight dated December 21, 2010 on the MacArthur Transit Village Project. Although none of the criteria have been met or circumstances have occurred under CEQA Guidelines section 15162 that would require any additional environmental review with respect to the Project, we have prepared an analysis, including a health risk assessment, responding to the contentions in this letter. The scope of this analysis was to evaluate the air quality impacts associated with construction of the Phase 1 and Phase 2 Final Development Plans of the MacArthur Transit Village project (Phase 1 and 2 FDPs) ${ }^{1}$ based on the Construction Equipment Schedule, dated January 28, 2011.

In summary our analysis demonstrates (1) as stated in the Project EIR, the City's Standard Conditions of Approval with respect to dust and diesel emissions will mitigate potential impacts on the Surgery Center; and (2) the project construction would not create a health risk for patients and employees of the Surgery Center. Our responses are provided below.

Comment: The Surgery Center states that the following impacts will occur from Project construction:

- Dust and diesel particulate matter impacts on respiratory and cardiovascular patients uniquely sensitive to air pollution.
- Dust contamination of sterile medical devices, and
- Diesel particulate matter and fume impacts on patients and employees at the Surgery Center, including headaches and nausea.

LSA Response: The MacArthur Transit Village EIR correctly analyzed the dust and diesel particulate matter emissions associated with Project construction. The Project is subject to the City's Standard Conditions of Approval for dust (SCA-AIR-1) and construction equipment (SCA-AIR2), which are designed to reduce any potential impacts to a less-than-significant level. The requirements of these Standard Conditions of Approval are consistent with the Bay Area Air Quality Management District's (BAAQMD) basic and enhanced construction mitigation measures that were in effect when the EIR was published and remain generally consistent with the BAAQMD's basic and additional construction

[^8]mitigation measures in the 2010 BAAQMD CEQA Guidelines (page 2-6). Additionally, the Project EIR quantified the estimated construction emissions based on the phased construction schedule in Table IV.D-6 (EIR p.247). This Table confirms that the Project's unmitigated construction emissions are below the BAAQMD's 2010 CEQA Guidelines threshold's of significance for construction emissions. Consequently, there is no evidence to suggest that the Surgery Center would experience any significant adverse impacts related to dust and diesel emissions from the Project construction. The potential dust and diesel particulate matter emissions from the Project construction will be significantly reduced and controlled through implementation of SCA-AIR-1 and SCA-AIR-2. These conditions of approval protect the Surgery Center.

A health risk assessment (HRA) was conducted to more precisely assess the air quality impacts from construction on the project site to patients and workers at the Surgery Center. Using the detailed Construction Equipment Schedule, dated January 28, 2011, provided by the MacArthur Transit Community Partners (MTCP) and a combination of the California Air Resources Board's URBEMIS 2007 and HARP models, a very detailed HRA was developed. The URBEMIS 2007 model was used to translate the construction details into pollutant emissions rates. These emissions were then assigned locations on the project site corresponding with the construction phasing plan and within those areas, placed closer to the Surgery Center to maximize the predicted impact. The HARP model was then used to combine these emissions and local meteorological conditions into an air dispersion model to predict pollutant concentrations and corresponding health risk levels. It is standard HRA methodology to assess only the outdoor risk levels, since the amount of protection afforded by buildings vary substantially. It is probable that the Surgery Center provides above average protection to patients and workers within, however, this HRA does not attempt to quantify that protection. Thus, this HRA assumes that the exposure occurs for the standard California-recommended 24 hours per day, 7 days per week, 240 days per year.

The primary health concern is the short-term acute affects from the exhaust of the heavy-duty construction equipment operating in close proximity to the Surgery Center. However, there is also the potential for a longer term exposure to the workers at the Surgery Center, and possibly to patients of the Surgery Center. The Surgery Center currently provides ambulatory care, performing outpatient surgeries and nursing care. It does not have inpatient accommodations. However, since this project has no control over how the Surgery Center operates, this HRA also includes the predicted carcinogenic and chronic health risks to a patient staying not only overnight, but doing so for the entire construction period. It is assumed that the Surgery Center workers stay 8 hours per day on average and continue to work at the Surgery Center for the entire construction period. To insure completeness, the health risk levels were determined not only for the patients and workers at the Surgery Center, but also for the homes surrounding the project site. Again, the HRA assumes the doctors, nurses and patients all spend all day outside on the side of the Surgery Center building nearer to the construction activities. Table 1 shows the HRA results.

Table 1: Inhalation Health Risks from Construction Operations

|  | Carcinogenic <br> Inhalation Health <br> Risk | Chronic <br> Inhalation <br> Health Index | Acute <br> Inhalation <br> Health Index | Threshold <br> Exceeded <br> $\boldsymbol{?}$ |
| :--- | :---: | :---: | :---: | :---: |
| 2-Year Patient Risks | 0.24 in 1 million | 0.0061 | 0.040 | No |
| Worker Risks | 0.047 in 1 million | 0.0061 | 0.040 | No |
| Residential Risks | 0.24 in 1 million | 0.0061 | 0.040 | No |
| BAAQMD Threshold | 10 in 1 million | 1 | 1 |  |

Source: LSA Associates, Inc., February 2011

The BAAQMD additionally requires that the long-term carcinogenic health risk results have age factors applied to account for the range of age groups in the general population. Table 2 shows the age groups, their adjustment factors, and the adjusted carcinogenic health risk level for someone staying at the Surgery Center for the full construction period 24 hours a day or for residents of the nearby homes.

Table 2: 70-Year Carcinogenic Age Group Adjustment

| Risk Group | ASF | Duration | Carcinogenic Inhalation <br> Health Risk |
| :--- | :---: | :---: | :---: |
| 3rd Trimester to age 2 <br> years | 10 | $2.25 / 70$ | 0.077 in a million |
| age 2 years to age 16 <br> years | 3 | $14 / 70$ | 0.14 in a million |
| age 16 to 70 years | 1 | $54 / 70$ | 0.20 in a million |
| Adjusted 70 year lifetime risk | $\mathbf{0 . 4 1}$ in a million |  |  |
| BAAQMD Threshold | $\mathbf{1 0}$ in a million |  |  |
| Threshold Exceeded ? |  |  |  |

Source: LSA Associates, Inc., February 2011

This HRA completely assessed health risk levels; however, there is no quantitative method to predict fume impacts. Since there is a correlation between pollutant concentrations and the resulting odor, it is logical to conclude that since the HRA shows very low concentrations of pollutants there will not be a odor impact.

## CONCLUSIONS

As shown in Tables 1 and 2 for both patients and workers at the Surgery Center, as well as to nearby residents, construction operations would result in a maximum health risk level that is below the BAAQMD's criterion of significance for cancer health effects (10 in 1 million), and for chronic or acute health risks. While the Surgery Center patients may be uniquely sensitive to air pollution, these health risk levels are substantially below the BAAQMD thresholds of significance, making it unlikely that anyone, even uniquely sensitive individuals, would experience a negative health effect.

Historically, the BAAQMD has used the criterion of 10 in 1 million to determine the risk for point sources such as emissions from industrial facilities. This threshold was developed for these kinds of emissions sources that operate continuously for decades. Applying this threshold to a relatively brief event, such as the construction of this project, is very conservative. Additionally, the BAAQMD has documented that the average ambient air in the San Francisco Bay area has pollutant levels such that everyone living there has a carcinogenic health risk of 602 in 1 million. ${ }^{2}$ The increase in health risk to the patients and workers at the Surgery Center is so small that no real difference would be detectable.

[^9]Dust control is a major concern of the BAAQMD for all construction operations. As described on page D-47 of the BAAQMD CEQA Guidelines: "For fugitive dust emissions, the BAAQMD recommends following the current best management practices approach which has been a pragmatic and effective approach to the control of fugitive dust emissions. Studies have demonstrated (Western Regional Air Partnership, U.S.EPA) that the application of best management practices at construction sites have significantly controlled fugitive dust emissions. Individual measures have been shown to reduce fugitive dust by anywhere from 30 percent to more than 90 percent. In the aggregate best management practices will substantially reduce fugitive dust emissions from construction sites. These studies support staff's recommendation that projects implementing construction best management practices will reduce fugitive dust emissions to a less than significant level." This project is committed to follow all best management practices to minimize fugitive dust impacts.

Whether a particular odor is objectionable can be very subjective. Odors rarely have direct health impacts, but they can be very unpleasant and can lead to anger and concern over possible health effects among the public. The current BAAQMD odor impact threshold is five confirmed complaints per year over a three year period. This project will be sensitive to odor complaints and make all efforts to minimize odor impacts.

Attachment: HRA Worksheets and modeling files

HRA Worksheets and Modeling Files

EXHIBIT A

EXHIBIT C

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$\begin{array}{lll}\text { SRCGROUP } & \text { STRTV4 } & \text { STRTV4 } \\ \text { SRCGROUP } & \text { STRTV5 } & \text { STRTV5 } \\ \text { SRCGROUP } & \text { STRTV6 } & \text { STRTV6 } \\ \text { SRCGROUP } & \text { STRTV7 } & \text { STRTV7 } \\ \text { SRCGROUP } & \text { STRTV8 } & \text { STRTV8 }\end{array}$
1ST




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00 UAIRDATA 23230 1978 OAKLAND/WSO AP 569300.00 4172700.00

> ISCST3 Output Pathway
$* * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * * *$

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$\begin{array}{lll}* & & \\ * \\ * & * & *\end{array}$

[^10]
## EXHIBIT A

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[^11]PLOTFILE 1 STRTV32 1ST 01H1G034.PLT
PLOTFILE PERIOD STRTV32 PE00G034. PLT
PLOTFILE 1 STRTV33 1ST 01H1G035.PLT
PLOTFILE PERIOD STRTV33 PE00G035. PLT
PLOTFILE 1 STRTV34 1ST 01H1G036.PLT
PLOTFILE PERIOD STRTV34 PE00G036. PLT
PLOTFILE 1 STRTV4 1ST 01H1G037. PLT
PLOTFILE PERIOD STRTV4 PE00G037.PLT
PLOTFILE 1 STRTV5 1ST 01H1G038.PLT
PLOTFILE PERIOD STRTV5 PE00G038.PLT
PLOTFILE 1 STRTV6 1ST 01H1G039.PLT
PLOTFILE PERIOD STRTV6 PE00G039.PLT
PLOTFILE 1 STRTV7 1ST 01H1G040.PLT
PLOTFILE PERIOD STRTV7 PE00G040.PLT
PLOTFILE 1 STRTV8 1ST 01H1G041. PLT
PLOTFILE PERIOD STRTV8 PE00G041.PLT
FINISHED


## EXHIBIT C

 Mass Grading 04/01/2011-05/31/2011 Mass Grading 05/01/2011-05/31/2011 Trenching 06/01/2011-06/30/2011
 I IOZ/IE/80-II0Z/L0/L0 แо!ب! !owə




Asphalt 10/01/2011-10/31/2011

 ZIOZ/LE/E0-ILOZ/L0/LI su!̣⿺oว Fine Grading 11/01/2011-11/30/2011 Asphalt 12/01/2011-02/28/2012 Asphalt 12/01/2011-12/31/2011 BART Garage
ER\&BH
BART Garage
BART Garage
BART Garage
Street Vols 18-34
Street Vols 18-34
BART Garage
BART Plaza
BART Plaza
Street Vols 18-34
Street Vols 18-34
BART Garage
ER\&BH
ER\&BH
Street Vols 18-34 $\begin{array}{ll}\text { BRiDGE - Concrete } & \text { ER\&BH } \\ \text { BART Garage - Exterior Skin } & \text { BART Garage } \\ \text { BART Plaza - Demo } & \text { BART Plaza } \\ \text { BART Plaza - Concrete } & \text { BART Plaza } \\ \text { BART Garage - Sitework } & \text { BART Garage } \\ \text { Internal Streets \& Village - Earthwork } & \text { Street Vols 1-16 } \\ \text { Internal Streets \& Village - Utilties } & \text { Street Vols 1-16 } \\ \text { Internal Streets \& Village - Paving \& Sidewal Street Vols 1-16 } \\ & \\ \text { Internal \& Village - Paving \& Sidewalks } & \text { Street Vols 1-16 }\end{array}$ \&BH


$$
\begin{aligned}
& \text { Asphalt } 12 / 01 / 2011-02 / 28 / 2012 \\
& \text { Coating } 11 / 01 / 2011-03 / 31 / 2012 \\
& \text { Demolition } 01 / 01 / 2012-01 / 31 / 2012 \\
& \text { Asphalt } 02 / 01 / 2012-02 / 28 / 2012 \\
& \text { Building } 02 / 01 / 2012-03 / 31 / 2012 \\
& \text { Fine Grading } 04 / 01 / 2012-05 / 31 / 2012 \\
& \text { Trenching } 09 / 01 / 2012-11 / 30 / 2012 \\
& \text { Asphalt } 11 / 01 / 2012-01 / 30 / 2013
\end{aligned}
$$

## 2012

LSA Associates, Inc

| Construction $\qquad$ | Number of modeling sources | URBEMIS PM10 tons/year | URBEMIS ROG tons/year | Years of Construction | Annual Emissions (lb/year) |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | PM10 | 1,3-butadiene | acetaldehyde | benzene | ethylbenzene | formaldehyde | methanol | mek | naphthalene | styrene | toluene | xylene |
| BART Garage | 2 | 0.135617852 | 1.541871863 | 2 | 3.875 | $8.37 \mathrm{E}-02$ | 3.24 | 0.882 | 0.134 | 6.48 | 0.0132 | 0.651 | 0.0374 | 0.0256 | 0.649 | 0.269 |
| EvRem \& BRiDGE | 4 | 0.044060998 | 0.089987592 | 2 | 0.629 | $2.44 \mathrm{E}-03$ | 0.0945 | 0.0257 | 0.00392 | 0.189 | $3.86 \mathrm{E}-04$ | 0.019 | 0.00109 | 7.46E-04 | 0.0189 | 0.00785 |
| BART Plaza | 2 | 0.017904201 | 0.038869131 | 2 | 0.512 | $2.11 \mathrm{E}-03$ | 0.0817 | 0.0222 | 0.00339 | 0.163 | $3.33 \mathrm{E}-04$ | 0.0164 | $9.44 \mathrm{E}-04$ | $6.44 \mathrm{E}-04$ | 0.0164 | 0.00679 |
| Internal Street | 16 | 0.057327581 | 0.110995353 | 2 | 0.205 | $7.53 \mathrm{E}-04$ | 0.0291 | 0.00793 | 0.00121 | 0.0583 | $1.19 \mathrm{E}-04$ | 0.00586 | $3.37 \mathrm{E}-04$ | $2.30 \mathrm{E}-04$ | 0.00584 | 0.00242 |
| Frontage Rd | 17 | 0.050392666 | 0.09809643 | 2 | 0.169 | $6.26 \mathrm{E}-04$ | 0.0242 | 0.0066 | 0.00101 | 0.0485 | $9.89 \mathrm{E}-05$ | 0.00487 | $2.80 \mathrm{E}-04$ | $1.91 \mathrm{E}-04$ | 0.00486 | 0.00201 |
|  | 41 | 0.305303299 | 1.879820369 |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  | Hourly Emissions (lb/hr) |  |  |  |  |  |  |  |  |  |  |  |
|  |  | Construction | Construction |  | PM10 | 1,3-butadiene | acetaldehyde | benzene | ethylbenzene | formaldehyde | methanol | mek | naphthalene | styrene | toluene | xylene |
| BART Garage |  | days/year | hours/day |  | $1.94 \mathrm{E}-03$ | $4.19 \mathrm{E}-05$ | $1.62 \mathrm{E}-03$ | $4.41 \mathrm{E}-04$ | $6.70 \mathrm{E}-05$ | $3.24 \mathrm{E}-03$ | 6.60E-06 | 3.26E-04 | $1.87 \mathrm{E}-05$ | $1.28 \mathrm{E}-05$ | $3.25 \mathrm{E}-04$ | $1.35 \mathrm{E}-04$ |
| EvRem \& BRiDGE |  | 250 | 8 |  | $3.15 \mathrm{E}-04$ | $1.22 \mathrm{E}-06$ | $4.73 \mathrm{E}-05$ | $1.29 \mathrm{E}-05$ | $1.96 \mathrm{E}-06$ | $9.45 \mathrm{E}-05$ | $1.93 \mathrm{E}-07$ | $9.50 \mathrm{E}-06$ | $5.45 \mathrm{E}-07$ | $3.73 \mathrm{E}-07$ | 9.45E-06 | 3.93E-06 |
| BART Plaza |  |  |  |  | $2.56 \mathrm{E}-04$ | $1.06 \mathrm{E}-06$ | $4.09 \mathrm{E}-05$ | $1.11 \mathrm{E}-05$ | $1.70 \mathrm{E}-06$ | $8.15 \mathrm{E}-05$ | $1.67 \mathrm{E}-07$ | 8.20E-06 | $4.72 \mathrm{E}-07$ | $3.22 \mathrm{E}-07$ | $8.20 \mathrm{E}-06$ | $3.40 \mathrm{E}-06$ |
| Internal Street |  |  |  |  | $1.02 \mathrm{E}-04$ | $3.77 \mathrm{E}-07$ | $1.46 \mathrm{E}-05$ | $3.97 \mathrm{E}-06$ | $6.05 \mathrm{E}-07$ | $2.92 \mathrm{E}-05$ | $5.95 \mathrm{E}-08$ | 2.93E-06 | $1.69 \mathrm{E}-07$ | $1.15 \mathrm{E}-07$ | $2.92 \mathrm{E}-06$ | $1.21 \mathrm{E}-06$ |
| Frontage Rd |  |  |  |  | $8.47 \mathrm{E}-05$ | $3.13 \mathrm{E}-07$ | $1.21 \mathrm{E}-05$ | $3.30 \mathrm{E}-06$ | $5.05 \mathrm{E}-07$ | $2.43 \mathrm{E}-05$ | $4.95 \mathrm{E}-08$ | $2.44 \mathrm{E}-06$ | $1.40 \mathrm{E}-07$ | $9.55 \mathrm{E}-08$ | $2.43 \mathrm{E}-06$ | $1.01 \mathrm{E}-06$ |

EXHIBIT C MTC1101

[^12]xylene
From the ARB website: Speciation Profiles Used in ARB Modeling $\frac{\text { http://www.arb.ca.gov/ei/speciate/dnldopt.htm\#specprof }}{\text { downloaded 10/14/2010 }}$
EMISSION RATES HAVE BEEN MANUALLY EDITED BY USER CHEMICALS ADDED OR DELETED: ADDED DieselExhPM
ADDED 1,3-Butadiene
ADDED 1,3-Butadiene 9901
ADDED Acetaldehyde 106990 ADDED Benzene 75070 ADDED Ethyl Benzene 71432

## ADDED MEK 67561 ADDED Naphthalene 78933 ADDED Styrene 91203 ADDED Toluene 100425 ADDED Xylenes 108883



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| :---: | :---: | :---: |
|  |  |  |


| SOURCE MULTIPLIER＝1 |  |
| :--- | :--- |
| CAS | ABBREV |
| 9901 | DieselExhPM |
| 106990 | 1，3－Butadiene |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |

D

| EMISSIONS FOR FACILITY FAC＝1 |  |
| :--- | :---: |
| SOURCE MULTIPLIER＝1 |  |
| CAS | ABBREV |
| 9901 | DieselExhPM |
| 106990 | 1，3－Butadiene |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |

DEV=*

[^13]

$$
\text { NAME=STRTV6 STACK } 1
$$
（lbs／yr）
MAX
EMS

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S
\[

$$
\begin{aligned}
& \text { STK }
\end{aligned}
$$
\]

EMISSIONS FOR FACILITY FAC＝1
SOURCE MULTIPLIER＝1

| EMISSIONS FOR FACILITY FAC＝1 |  |
| :--- | :--- |
| SOURCE MULTIPLIER＝1 |  |
| CAS | ABBREV |
| 9901 | DieselExhPM |
| 106990 | $1,3-B u t a d i e n e ~$ |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |



EMISSIONS FOR FACILITY FAC＝1
SOURCE MULTIPLIER＝1

| SOURCE MULTIPLIER＝1 |  |
| :--- | :--- |
| CAS | ABBREV |
| 9901 | DieselExhPM |
| 106990 | 1，3－Butadiene |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |

EMISSIONS FOR FACILITY FAC＝1
SOURCE MULTIPLIER＝1

$$
\text { NAME=STRTV7 STACK } 1 \text { EMS (lbs/yr) }
$$

| CAS | ABBREV |  | MULTIPLIER |  | BG | (ug/m^3) | AVRG | (lbs/yr) | MAX | (lbs/hr) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 9901 | DieselExhPM |  |  | 1 |  |  |  | 0.205 |  | $1.02 \mathrm{e}-4$ |
| 106990 | 1,3-Butadiene |  |  | 1 |  |  |  | $7.53 \mathrm{e}-4$ |  | $3.77 \mathrm{e}-7$ |
| 75070 | Acetaldehyde |  |  | 1 |  |  |  | 0.0291 |  | $4.16 \mathrm{e}-5$ |
| 71432 | Benzene |  |  | 1 |  |  |  | $7.93 \mathrm{e}-3$ |  | $3.97 \mathrm{e}-6$ |
| 100414 | Ethyl Benzene |  |  | 1 |  |  |  | 0.00121 |  | $6.05 \mathrm{e}-7$ |
| 50000 | Formaldehyde |  |  | 1 |  |  |  | 0.0583 |  | $2.92 \mathrm{e}-5$ |
| 67561 | Methanol |  |  | 1 |  |  |  | $1.19 \mathrm{e}-4$ |  | $5.95 \mathrm{e}-8$ |
| 78933 | MEK |  |  | 1 |  |  |  | 0.00586 |  | $2.93 \mathrm{e}-6$ |
| 91203 | Naphthalene |  |  | 1 |  |  |  | $3.37 \mathrm{e}-4$ |  | $1.69 \mathrm{e}-7$ |
| 100425 | Styrene |  |  | 1 |  |  |  | $2.30 \mathrm{e}-4$ |  | $1.15 \mathrm{e}-7$ |
| 108883 | Toluene |  |  | 1 |  |  |  | 0.00584 |  | $2.92 \mathrm{e}-6$ |
| 1330207 | Xylenes |  |  | 1 |  |  |  | 0.00242 |  | $1.21 \mathrm{e}-6$ |
| EMISSION | ACILITY FAC=1 | DEV $=*$ | PRO=* S | STK=1 |  | NAME=ER\&BH1 | STACK | 1 EMS | (lbs/yr) |  |
| SOURCE MULTIPLIER=1 |  |  |  |  |  |  |  |  |  |  |
| CAS | ABBREV |  | MULTIPLIER |  |  | (ug/m^3) | AVRG | (lbs/yr) | MAX | (lbs/hr) |
| 9901 | DieselExhPM |  |  | 1 |  |  |  | 0.629 |  | $3.15 \mathrm{e}-4$ |
| 106990 | 1,3-Butadiene |  |  | 1 |  |  |  | $2.44 \mathrm{e}-3$ |  | $1.22 \mathrm{e}-6$ |
| 75070 | Acetaldehyde |  |  | 1 |  |  |  | 0.0945 |  | $4.73 \mathrm{e}-5$ |
| 71432 | Benzene |  |  | 1 |  |  |  | 0.0257 |  | $1.29 \mathrm{e}-5$ |
| 100414 | Ethyl Benzene |  |  | 1 |  |  |  | 0.00392 |  | $1.96 \mathrm{e}-6$ |
| 50000 | Formaldehyde |  |  | 1 |  |  |  | 0.189 |  | $9.45 \mathrm{e}-5$ |
| 67561 | Methanol |  |  | 1 |  |  |  | $3.86 \mathrm{e}-4$ |  | $1.93 \mathrm{e}-7$ |
| 78933 | MEK |  |  | 1 |  |  |  | 0.019 |  | $9.50 \mathrm{e}-6$ |
| 91203 | Naphthalene |  |  | 1 |  |  |  | 0.00109 |  | $5.45 \mathrm{e}-7$ |
| 100425 | Styrene |  |  | 1 |  |  |  | $7.46 \mathrm{e}-4$ |  | $3.72 \mathrm{e}-7$ |
| 108883 | Toluene |  |  | 1 |  |  |  | 0.0189 |  | $9.45 \mathrm{e}-6$ |
| 1330207 | Xylenes |  |  | 1 |  |  |  | 0.00785 |  | $3.93 \mathrm{e}-6$ |
| EMISSION | ACILITY FAC=1 | DEV $=*$ | $\mathrm{PRO}=* \quad \mathrm{~S}$ | STK=1 |  | NAME $=$ ER\&BH 4 | STACK | 1 EMS | (lbs/yr) |  |
| SOURCE MULTIPLIER=1 |  |  |  |  |  |  |  |  |  |  |
| CAS | ABBREV |  | MULTIPLIER |  | BG | (ug/m^3) | AVRG | (lbs/yr) | MAX | (lbs/hr) |
| 9901 | DieselExhPM |  |  | 1 |  |  |  | 0.629 |  | 3.15e-4 |
| 106990 | 1,3-Butadiene |  |  | 1 |  |  |  | $2.44 \mathrm{e}-3$ |  | $1.22 \mathrm{e}-6$ |
| 75070 | Acetaldehyde |  |  | 1 |  |  |  | 0.0945 |  | $4.73 \mathrm{e}-5$ |
| 71432 | Benzene |  |  | 1 |  |  |  | 0.0257 |  | $1.29 \mathrm{e}-5$ |
| 100414 | Ethyl Benzene |  |  | 1 |  |  |  | 0.00392 |  | $1.96 \mathrm{e}-6$ |
| 50000 | Formaldehyde |  |  | 1 |  |  |  | 0.189 |  | $9.45 \mathrm{e}-5$ |
| 67561 | Methanol |  |  | 1 |  |  |  | $3.86 \mathrm{e}-4$ |  | $1.93 \mathrm{e}-7$ |
| 78933 | MEK |  |  | 1 |  |  |  | 0.019 |  | $9.50 \mathrm{e}-6$ |
| 91203 | Naphthalene |  |  | 1 |  |  |  | 0.00109 |  | $5.45 \mathrm{e}-7$ |
| 100425 | Styrene |  |  | 1 |  |  |  | $7.46 \mathrm{e}-4$ |  | $3.72 \mathrm{e}-7$ |
| 108883 | Toluene |  |  | 1 |  |  |  | 0.0189 |  | $9.45 \mathrm{e}-6$ |
| 1330207 | Xylenes |  |  | 1 |  |  |  | 0.00785 |  | $3.93 \mathrm{e}-6$ |
| SOURCE MULTIPLIER=1 |  |  |  |  |  |  |  |  |  |  |
| CAS | ABBREV |  | MULTIPLIER |  | BG | (ug/m^3) | AVRG | (lbs/yr) | MAX | (lbs/hr) |
| 9901 | DieselExhPM |  | 1 | 1 |  |  |  | 0.629 |  | 3.15e-4 |
| 106990 | 1,3-Butadiene |  | 1 | 1 |  |  |  | $2.44 \mathrm{e}-3$ |  | $1.22 \mathrm{e}-6$ |
| 75070 | Acetaldehyde |  | 1 | 1 |  |  |  | 0.0945 |  | $4.73 \mathrm{e}-5$ |
| 71432 | Benzene |  | 1 | 1 |  |  |  | 0.0257 |  | $1.29 \mathrm{e}-5$ |
| 100414 | Ethyl Benzene |  | 1 | 1 |  |  |  | 0.00392 |  | $1.96 \mathrm{e}-6$ |
| 50000 | Formaldehyde |  | 1 | 1 |  |  |  | 0.189 |  | 9.45e-5 |
| 67561 | Methanol |  | 1 | 1 |  |  |  | $3.86 \mathrm{e}-4$ |  | $1.93 \mathrm{e}-7$ |
| 78933 | MEK |  | 1 | 1 |  |  |  | 0.019 |  | $9.50 \mathrm{e}-6$ |
| 91203 | Naphthalene |  | 1 | 1 |  |  |  | 0.00109 |  | $5.45 \mathrm{e}-7$ |
| 100425 | Styrene |  | 1 | 1 |  |  |  | $7.46 \mathrm{e}-4$ |  | $3.72 \mathrm{e}-7$ |
| 108883 | Toluene |  | 1 | 1 |  |  |  | 0.0189 |  | $9.45 \mathrm{e}-6$ |
| 1330207 | Xylenes |  | 1 | 1 |  |  |  | 0.00785 |  | $3.93 \mathrm{e}-6$ |
| EMISSION <br> SOURCE | $\begin{aligned} & \text { ACILITY FAC=1 } \\ & E R=1 \end{aligned}$ | DEV=* | PRO=* S | STK=1 |  | NAME $=$ ER\&BH2 | STACK | 1 EMS | (lbs/yr) |  |
| CAS | ABBREV |  | MULTIPLIER |  | BG | $(\mathrm{ug} / \mathrm{m} \wedge 3)$ | AVRG | (lbs/yr) | MAX | (lbs/hr) |




| NAME=BARTGRG2 STACK 1 EMS |  |  | (lbs/yr) |  |
| :---: | :---: | :---: | :---: | :---: |
| BG (ug/m^3) | AVRG | (lbs/yr) | MAX | (lbs/hr) |
|  |  | 3.875 |  | $1.94 \mathrm{e}-3$ |
|  |  | $8.37 \mathrm{e}-2$ |  | $4.19 \mathrm{e}-5$ |
|  |  | 3.24 |  | $1.62 \mathrm{e}-3$ |
|  |  | 0.882 |  | $4.41 \mathrm{e}-4$ |
|  |  | 0.134 |  | $6.70 \mathrm{e}-5$ |
|  |  | 6.48 |  | $3.24 \mathrm{e}-3$ |
|  |  | 0.0132 |  | $6.60 \mathrm{e}-6$ |
|  |  | 0.651 |  | $3.26 e-4$ |
|  |  | 0.0374 |  | $1.87 e-5$ |
|  |  | 0.0256 |  | $1.28 \mathrm{e}-5$ |
|  |  | 0.649 |  | $3.25 \mathrm{e}-4$ |
|  |  | 0.269 |  | $1.35 \mathrm{e}-4$ |




| 9901 | DieselExhPM |
| :--- | :--- |
| 106990 | 1,3-Butadiene |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |




 SOURCE MULTIPLIER=1 $9901 \quad$ DieselExhPM $106990 \quad 1,3$-Butadiene $75070 \quad$ Acetaldehyde 100414 Ethyl Benzene
 प्रHW
Toueप əuәтеч子чden Styrene
Toluene
Xylenes
EMISSIONS FOR FACILITY FAC=1 SOURCE MULTIPLIER=1 ABBREV
DieselExhPM
 Benzene
 TоиечҰәW
әр чәртеитод əuәтеч7Чden
प्रはW Styrene Toluene
Xylenes əนәтеч7чđеN
EMISSIONS FOR FACILITY FAC=1 SOURCE MULTIPLIER=1
CAS ABBREV



| 106990 | 1,3 -Butadiene |
| :--- | :--- |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |




EMISSIONS FOR FACILITY FAC=1
SOURCE MULTIPLIER=1

| CAS | ABBREV |
| :--- | :--- |
| 9901 | DieselExhPM |
| 106990 | 1,3-Butadiene |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |




$\mathrm{DEV}=\star$

EMISSIONS FOR FACILITY FAC=1
SOURCE MULTIPLIER=1 CAS ABBREV

DieselExhPM 1,3-Butadiene Acetaldehyde
Benzene
 Formaldehyde Methanol Naphthalene

Styrene
Toluene
Xylenes
EMISSIONS FOR FACILITY FAC=1
SOURCE MULTIPLIER=1

CAS

9901
106990
$\begin{array}{ll}6 & \\ h & 0 \\ h & 0 \\ 0 & 0 \\ 0 & n\end{array}$
75070
71432
100414
100414
50000
67561
$\begin{array}{ll}-1 & m \\ 6 & m \\ n & 0 \\ r & \infty\end{array}$
78933
91203

00425
08883
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EMISSIONS FOR FACILITY FAC=1
SOURCE MULTIPLIER=1 ABBR


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$2.43 e-5$
$4.95 e-8$
$2.44 e-6$
$1.40 e-7$
$9.55 e-8$
$2.43 e-6$
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| 106990 | $1,3-B u t a d i e n e ~$ |
| 75070 | Acetaldehyde |
| 71432 | Benzene |
| 100414 | Ethyl Benzene |
| 50000 | Formaldehyde |
| 67561 | Methanol |
| 78933 | MEK |
| 91203 | Naphthalene |
| 100425 | Styrene |
| 108883 | Toluene |
| 1330207 | Xylenes |

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MEK
Naphthalene
Styrene
Toluene
Xylenes

MacArthur BART Construction

| Receptor <br> Number | 70-Year Adult <br> Carcinogenic Risk <br> \# in a million | 40-Year Worker <br> Carcinogenic Risk <br> \# in a million | Chronic <br> Hazard Index | Acute <br> Hazard Index | UTM Coordinates <br> Easting |  |
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| Northing |  |  |  |  |  |  |$|$

# LSA ASSOCIATES, INC. 

March 11, 2011

Mr. Joe McCarthy
MacArthur Transit Community Partners, LLC
345 Spear Street, Suite 700
San Francisco, CA 94105
Subject: Construction Noise Reduction Plan for Phase 1 and 2 FDPs of the MacArthur Transit Village Project in Oakland, California

Dear Mr. McCarthy:
LSA Associates, Inc. (LSA) is pleased to submit this construction period Noise Reduction Plan for Phase 1 and Phase 2 Final Development Plans of the MacArthur Transit Village Project (Phase 1 and 2 FDPs) ${ }^{1}$ in the City of Oakland (City), California. This report fulfills the requirements of the City's Standard Conditions of Approval NOISE-5 for the preparation of a site-specific Noise Reduction Plan, summarizes the results of the construction noise impact modeling and analysis for Phase 1 and 2 FDPs, and provides recommended feasible strategies to reduce construction noise impacts.

## PURPOSE AND SCOPE

Noise impacts from implementation of the project were analyzed in the MacArthur Transit Village Project EIR dated January 2008. This Noise Reduction Plan for construction noise impacts has been prepared to meet the requirements of the City of Oakland's Standard Condition of Approval NOISE5. The purpose of the Noise Reduction Plan is to demonstrate how noise associated with potential pier drilling and other extreme noise generators and construction activities associated with implementation of Phase 1 and 2 FDPs of the MacArthur Transit Village Project can be further reduced to ensure that maximum feasible noise attenuation is achieved. This Noise Reduction Plan summarizes the applicable noise limits, provides projected noise levels from construction activities, and outlines strategies consistent with the City's Standard Conditions of Approval to reduce construction noise levels to meet City standards.

For reference, the City's Standard Conditions of Approval that are applicable to this analysis are listed in Table 2 of this report. Per Condition NOISE-5, if any extreme noise generating construction activity will exceed $90 \mathrm{dBA} \mathrm{L}_{\text {max }}$, a set of site-specific noise attenuation measures shall be prepared by a qualified acoustical consultant. The condition requires a plan for such measures that is based on the final design of the project be submitted for review and approval by the City prior to commencement of construction.

[^14]
## EXHIBIT D

## NOISE TERMINOLOGY

Several noise measurement scales exist which are used to describe noise in a particular location. A decibel $(\mathrm{dB})$ is a unit of measurement which indicates the relative intensity of a sound. The 0 point on the dB scale is based on the lowest sound level that the healthy, unimpaired human ear can detect. Changes of 3.0 dB or less are only perceptible in laboratory environments. Audible increases in noise levels generally refer to a change of 3.0 dB or more, as this level has been found to be barely perceptible to the human ear in outdoor environments. Sound levels in dB are calculated on a logarithmic basis. An increase of 10 dB represents a 10 -fold increase in acoustic energy, while 20 dB is 100 times more intense, 30 dB is 1,000 times more intense. Each $10-\mathrm{dB}$ increase in sound level is perceived as approximately a doubling of loudness. Sound intensity is normally measured through the $A$-weighted sound level (dBA). This scale gives greater weight to the frequencies of sound to which the human ear is most sensitive.

Noise impacts can be described in three categories. The first is audible impacts, which refers to increases in noise levels noticeable to humans. Audible increases in noise levels generally refer to a change of 3.0 dB or greater, since this level has been found to be barely perceptible in exterior environments. The second category, potentially audible, refers to a change in the noise level between 1.0 and 3.0 dB . This range of noise levels has been found to be noticeable only in laboratory environments. The last category is changes in noise level of less than 1.0 dB , which are inaudible to the human ear. Only audible changes in existing ambient or background noise levels are considered potentially significant.

As noise spreads from a source, it loses energy so that the farther away the noise receiver is from the noise source, the lower the perceived noise level would be. Geometric spreading causes the sound level to attenuate or be reduced, resulting in a $6-\mathrm{dB}$ reduction in the noise level for each doubling of distance from a single point source of noise to the noise sensitive receptor of concern. There are many ways to rate noise for various time periods, but an appropriate rating of ambient noise affecting humans also accounts for the annoying effects of sound. Equivalent continuous sound level ( $\mathrm{L}_{\mathrm{eq}}$ ) is the total sound energy of time-varying noise over a sample period. However, the predominant rating scales for human communities in the State of California are the $\mathrm{L}_{\mathrm{eq}}$ and community noise equivalent level (CNEL) or the day-night average level ( $\mathrm{L}_{\mathrm{d} \mathrm{n}}$ ) based on A-weighted decibels (dBA). CNEL is the time-varying noise over a 24 -hour period, with a 5 dBA weighting factor applied to the hourly $\mathrm{L}_{\mathrm{eq}}$ for noises occurring from 7:00 p.m. to 10:00 p.m. (defined as relaxation hours) and a 10 dBA weighting factor applied to noise occurring from 10:00 p.m. to 7:00 a.m. (defined as sleeping hours). $\mathrm{L}_{\mathrm{dn}}$ is similar to the CNEL scale but without the adjustment for events occurring during the evening hours. CNEL and $L_{d n}$ are within one dBA of each other and are normally exchangeable. The noise adjustments are added to the noise events occurring during the more sensitive hours.

Other noise rating scales of importance when assessing the annoyance factor include the maximum noise level ( $\mathrm{L}_{\max }$ ), which is the highest exponential time-averaged sound level that occurs during a stated time period. The noise environments discussed in this analysis are specified in terms of maximum levels denoted by $L_{\text {max }}$ for short-term noise impacts. $\mathrm{L}_{\text {max }}$ reflects peak operating conditions and addresses the annoying aspects of intermittent noise.

## EXHIBIT D

## NOISE SENSITIVE RECEPTORS

Noise sensitive receptors are defined in the City's Noise Element as land uses whose purpose and function can be disrupted or jeopardized by noise. Sensitive receptors include residences, schools, churches, hospitals, elderly care facilities, hotels and libraries and certain types of passive recreational open space. Understandably, noise is of special concern when it occurs near sensitive receptors. ${ }^{2}$

The closest sensitive receptors to the proposed construction site are the residential land uses located on MacArthur Boulevard that border the southern boundary of the construction site and the residential land uses on Telegraph Avenue that border the eastern boundary of the construction site. Although outpatient surgery centers are not specifically identified by the City as noise sensitive uses, this analysis treats the surgery center on Telegraph Avenue as a sensitive receptor. These three sensitive land use areas have been evaluated for potential noise impacts from construction activities associated with implementation of Phase 1 and 2 FDPs.

## PROJECTED CONSTRUCTION NOISE IMPACTS

Construction noise impacts have been projected for Phase 1 and 2 FDPs based on project specific phasing and construction equipment details provided by the project construction engineer as part of the Construction Equipment Schedule dated January 28, 2011. The construction noise calculation spreadsheets are provided as Attachment A of this report. The Construction Equipment Schedule is provided in Attachment B. A summary of the projected noise levels is shown in Table 1.

Noise levels were calculated for each of the three months with the highest number of pieces of equipment scheduled to be used (May, June, and September of 2011). Both the maximum noise level, $\mathrm{L}_{\text {max }}$ and the worst case hourly average noise level $\mathrm{L}_{\mathrm{eq}}(\mathrm{h})$ were calculated for the three nearest sensitive land uses identified above. The calculated noise levels from construction activities have been made using the following formula:

$$
\mathrm{L}_{\mathrm{eq}}(\mathrm{~h})=\mathrm{E} . \mathrm{L} .+10 \log (\mathrm{U} . \mathrm{F} .)-20 \log (\mathrm{D} / 50)-10 \log (\mathrm{D} / 50)-\mathrm{A}_{\text {shielding }}
$$

Where:
E.L. $=$ reference equipment noise emission level (based on $L_{\text {max }}$ at 50 feet)
U.F. = equipment usage factor (percent in use per typical hour as a fraction of 100 percent)
$\mathrm{D}=$ distance between source and receiver in feet
$\mathrm{G}=$ ground effects constant
$\mathrm{A}_{\text {shielding }}=$ attenuation provided by intervening barriers
The calculations use the general noise reference levels for each identified piece of construction equipment listed in Chapter 9 of the FHWA's Highway Construction Noise Handbook. The usage factor for the worst case hour calculation assumes that all pieces of equipment that would be used during that month would be operating at their full capacity during a typical hour. Those pieces of equipment that would be operating on-site, such as the 2000 Cat 330B Excavator, are assumed to operate 100 percent of the hour, while equipment that would never operate on-site for a full-hour in sequence,

[^15]
## EXHIBIT D

such as dump trucks which will only operate while arriving and leaving the site, are assumed to operate a maximum of a half-hour.

Anticipated construction activities for the months of May and June 2011 are projected to result in noise levels in excess of $90 \mathrm{dBA} \mathrm{L}_{\text {max }}$ at the residential land uses on MacArthur Boulevard that border the construction site. In addition, for the month of May, the anticipated construction activities are also projected to exceed $90 \mathrm{dBA}_{\mathrm{max}}$ at the residential land uses on Telegraph Avenue that border the construction site. As shown in Table 1, projected construction noise levels at the surgery center land use would reach up to $89 \mathrm{dBA} \mathrm{L}_{\text {max }}$.

The projected worst case hourly average $\mathrm{L}_{\mathrm{eq}}(\mathrm{h})$ noise levels for anticipated construction activities would range up to $73 \mathrm{dBA} \mathrm{L}_{\mathrm{eq}}(\mathrm{h})$ at the closest residential land uses, and up to $67 \mathrm{dBA} \mathrm{L}_{\mathrm{eq}}(\mathrm{h})$ at the surgery center.

However, implementation of the noise reduction strategies outlined in the Standard Conditions of Approval would reduce these potential construction-related noise levels. In particular, compliance with Condition NOISE-5a, erection of temporary sound barriers along the property lines of impacted sensitive receptors would reduce these impacts. Therefore, the following site-specific noise reduction strategies shall be implemented as part of Phase 1 and 2 FDPs:

- Prior to initiation of on-site construction-related earthwork activities, a minimum 8 foot high temporary sound barrier shall be erected along the project property line abutting the residential sensitive land uses that are adjacent to the construction site on MacArthur Boulevard and Telegraph Avenue. The location of the temporary sound barriers is shown in Figure 1.
- Prior to initiation of on-site construction-related earthwork activities, a minimum 6 foot high temporary sound barrier shall be erected along the project property line abutting the outpatient surgery center land uses that is adjacent to the construction site on Telegraph Avenue.
- These temporary sound barriers shall be constructed with a minimum surface weight of 4 pounds per square foot and shall be constructed so that vertical or horizontal gaps are eliminated; these temporary barriers shall remain in place through the construction phase in which heavy construction equipment, such as excavators, dozers, scrapers, loaders, rollers, pavers, and dump trucks, are operating within 150 feet of the edge of the construction site by adjacent sensitive land uses.

Implementation of these site-specific noise reduction strategies are anticipated to reduce construction noise levels by a minimum of 8 dBA at the residential land uses on MacArthur Boulevard and Telegraph Avenue, and by a minimum of 5 dBA at the outpatient surgery center land use (see Table 1).

## EXHIBIT D

Table 1: Summary of Projected Construction Noise Levels

| Receptor | Phase Month | Noise Levels Prior to Implementation of Noise Reduction Strategies (dBA) |  | Noise Levels With Implementation of Noise Reduction Strategies (dBA) |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\mathbf{L}_{\text {max }}{ }^{\text {a }}$ | $\mathrm{L}_{\text {eq }}(\mathrm{h})$ | $\mathbf{L}_{\text {max }}$ | $\mathrm{L}_{\mathrm{eq}}(\mathrm{h})^{\text {b }}$ |
| Residential on MacArthur Boulevard | May 2011 | 92 | 69 | 84 | 61 |
|  | June 2011 | 92 | 73 | 84 | 65 |
|  | September 2011 | 89 | 69 | 81 | 61 |
| Residential on Telegraph Avenue | May 2011 | 92 | 70 | 84 | 62 |
|  | June 2011 | 78 | 65 | 70 | 57 |
|  | September 2011 | 78 | 62 | 70 | 54 |
| Surgery Center on Telegraph Avenue | May 2011 | 89 | 67 | 84 | 62 |
|  | June 2011 | 74 | 60 | 69 | 55 |
|  | September 2011 | 71 | 61 | 66 | 56 |

${ }^{a}$ Projected $L_{\text {max }}$ is the loudest value.
${ }^{\mathrm{b}}$ Includes shielding reduction calculation for use of temporary sound barriers.
Source: LSA Associates, Inc. 2011

-..... Project Site

$\square$
8 Foot High Temporary Sound Barrier

MacArthur Transit Village Project Noise Reduction Plan Temporary Sound Barrier Locations

## EXHIBIT D

## STANDARD CONDITIONS OF APPROVAL REQUIREMENTS

The City's Standard Conditions of Approval are summarized in Table 2. The table describes how applicable conditions will be implemented into Phase 1 and 2 FDPs.

Table 2: Applicable Standard Conditions of Approval

| SCA <br> Number | Requirement | Implementation |
| :---: | :--- | :--- |
| Action |  |  |

LSA ASSOCIATES, INC.

EXHIBIT D

|  | available, and this could achieve a reduction of 5 dBA . Quieter procedures shall be used, such as drills rather than impact equipment, whenever such procedures are available and consistent with construction procedures. |  |
| :---: | :---: | :---: |
| 2c | Stationary noise sources shall be located as far from adjacent receptors as possible, and they shall be muffled and enclosed within temporary sheds, incorporate insulation barriers, or use other measures as determined by the City to provide equivalent noise reduction. | Will be complied with. |
| 2d | The noisiest phases of construction shall be limited to less than 10 days at a time. Exceptions may be allowed if the City determines an extension is necessary and all available noise reduction controls are implemented. | The strategies included in the plan will ensure that all feasible noise reduction controls will be implemented per Condition NOISE-5. |
| NOISE-3 | Noise Complaint Procedures. Ongoing throughout demolition, grading, and/or construction. Prior to the issuance of each building permit, along with the submission of construction documents, the project applicant shall submit to the City Building Services Division a list of measures to respond to and track complaints pertaining to construction noise. These measures shall include: | Will be complied with. |
| 3a | A procedure and phone numbers for notifying the City Building Services Division staff and Oakland Police Department; (during regular construction hours and offhours) shall be submitted to the Building Services Division. | Will be complied with. |
| 3 b | A sign posted on-site pertaining with permitted construction days and hours and complaint procedures and who to notify in the event of a problem. The sign shall also include a listing of both the City and construction contractor's telephone numbers (during regular construction hours and off-hours). | Will be complied with. |
| 3c | The designation of an on-site construction complaint and enforcement manager for the project. | Will be complied with. |
| 3d | Notification of neighbors and occupants within 300 feet of the project construction area at least 30 days in advance of extreme noise generating activities about the estimated duration of the activity. | Will be complied with. ${ }^{\text {b }}$ |
| 3 e | A preconstruction meeting shall be held with the job inspectors and the general contractor/on-site project manager to confirm that noise measures and practices (including construction hours, neighborhood notification, posted signs, etc.) are completed. | Will be complied with. |
| NOISE-5 | Pile Driving and Other Extreme Noise Generators. Ongoing throughout demolition, grading, and/or construction. To further reduce potential pier drilling, pile driving and/or other extreme noise generating construction impacts greater than 90 dBA , a set of site-specific noise attenuation measures shall be completed under the supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted for review and approval by the City to ensure that maximum feasible noise attenuation will be achieved. This plan shall be based on the final design of the project. A third-party peer review, paid for by the project applicant, may be required to assist the City in evaluating the feasibility and effectiveness of the noise reduction plan submitted by the project applicant. The criterion for approving the plan shall be a determination that maximum feasible noise attenuation will be achieved. A special inspection deposit is required to ensure compliance with the noise reduction plan. The amount of the deposit shall be determined by the Building Official, and the deposit shall be submitted by the project applicant concurrent with submittal of the noise reduction plan. | This report is submitted. |
| 5a | Erect temporary plywood noise barriers around the construction site, particularly along on sites adjacent to residential buildings. | Will be complied with. |
| 5b | Implement "quiet" pile driving technology (such as pre-drilling of piles, the use of more than one pile driver to shorten the total pile driving duration), where feasible, in consideration of geotechnical and structural requirements and conditions | Torque down or auger cast piles are planned to be used. |
| 5c | Utilize noise control blankets on the building structure as the building is erected to reduce noise emission from the site. | Not anticipated |
| 5d | Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings by the use of sound blankets for | With implementation of reduction measures |

## EXHIBIT D

|  | example, and implement such measure if such measures are feasible and would <br> noticeably reduce noise impacts. | impacts are not <br> anticipated. |
| :---: | :--- | :---: |
| 5 e | Monitor the effectiveness of noise attenuation measures by taking noise <br> measurements. | Will be complied with. |

${ }^{\mathrm{a}}$ The SCA Number equates to the numbering found in the Conditions of Approval for the MacArthur Transit Village Project, as approved by Planning Commission action on June 4, 2008 and subsequently amended by City Council action on July 7, 2008.

## NOISE REDUCTION PLAN

Site-Specific Strategies. Projected construction noise levels could result in noise levels that exceed 90 $\mathrm{dBA} \mathrm{L}_{\text {max }}$. In order to reduce construction noise levels to the maximum extent feasible pursuant to Condition NOISE-5 for identified impacted land uses, the following site-specific noise reduction strategies shall be implemented as part of Phase 1 and 2 FDPs:

- Prior to initiation of on-site construction-related earthwork activities, a minimum 8-foot high temporary sound barrier shall be erected along the project property line abutting the residential sensitive land uses that are adjacent to the construction site on MacArthur Boulevard and Telegraph Avenue. The location of the temporary sound barriers is shown in Figure 1.
- Prior to initiation of on-site construction-related earthwork activities, a minimum 6-foot high temporary sound barrier shall be erected along the project property line abutting the outpatient surgery center land uses that is adjacent to the construction site on Telegraph Avenue.
- These temporary sound barriers shall be constructed with a minimum surface weight of 4 pounds per square foot and shall be constructed so that vertical or horizontal gaps are eliminated; these temporary barriers shall remain in place through the construction phase in which heavy construction equipment, such as excavators, dozers, scrapers, loaders, rollers, pavers, and dump trucks, are operating within 150 feet of the edge of the construction site by adjacent sensitive land uses.

These noise reduction strategies will reduce construction noise during the loudest periods of construction for Phase 1 and 2 FDPs as shown in Table 1.

Standard Conditions of Approval. In addition to these site-specific noise reduction strategies, the project contractor shall comply with all the general noise reduction strategies of Conditions NOISE-1, $-2,-3$, and -5 listed in Table 2 of this report. Implementation of these strategies will further reduce construction noise impacts in the project vicinity.

Supplemental Noise Reduction Strategies. Further noise reduction could be achieved with implementation of the following supplemental noise reduction strategies.

Whenever feasible, the project contractor shall encourage implementation of the following strategies throughout all phases of construction:

- Use smaller or quieter equipment;
- Use electric equipment in lieu of gasoline or diesel powered equipment;
- Turn off all idling equipment when anticipated to not be in use for more than 5 minutes;
- Minimize drop height when loading excavated materials onto trucks;


## EXHIBIT D

- Minimize drop height when unloading or moving materials on-site; and
- Sequence noisy activities to coincide with noisiest ambient hours.


## NOISE MONITORING PLAN

Noise monitoring is required for all construction activities that would be considered extreme noise generators, activities that would result in noise levels in excess of $90 \mathrm{dBA} \mathrm{L}_{\text {max }}$ as measured at the receiving property. As noted previously, anticipated construction activities for the months of May and June 2011 could result in noise levels in excess of $90 \mathrm{dBA} \mathrm{L}_{\text {max }}$ at the residential land uses on MacArthur Boulevard that border the construction site. The anticipated construction activities for the month of May may also exceed $90 \mathrm{dBA}_{\mathrm{L}_{\text {max }}}$ (without implementation of recommended strategies) at the residential land uses on Telegraph Avenue that border the construction site. Therefore, a noise monitoring program is required to monitor the noise levels at these potentially impacted sensitive receptor locations.

In addition to monitoring for exceedances of the maximum noise level threshold, Condition NOISE5 e requires noise monitoring to measure the effectiveness of noise attenuation measures. The noise monitoring effort shall be conducted as follows:

- Noise measurements shall be conducted on a weekly basis during the phases associated with the anticipated activities for the months of May, June, and September, and shall be conducted by a qualified acoustical consultant or a person trained by such a qualified consultant.
- These measurements shall be taken during mid-morning and mid-afternoon hours when background noise levels are anticipated to be lowest so as to try to capture noise from only construction noise sources.
- The measurements shall be taken at distance greater than 10 feet from the temporary sound barriers on the receptor property in order to determine the effectiveness of the sound barrier.
- If exceedances are identified, then the on-site construction manager shall be notified and the equipment use shall be adjusted so that noise levels are reduced.


## CONCLUSION

With implementation of the site-specific noise reduction strategies outlined above, noise impacts from project-related construction activities would be reduced at impacted land uses. In addition, further noise reduction will be achieved with implementation of the strategies listed in the Standard Conditions of Approval and the supplemental noise reduction strategies outlined in this report. Furthermore, implementation of the noise monitoring program will ensure that potential noise impacts are monitored and action taken if exceedances are identified.

This report meets the requirements of Condition of Approval NOISE-5 for a site-specific noise reduction plan for Phase 1 and 2 FDPs.

Thank you for requesting LSA's services for this task.

Sincerely,
LSA ASSOCIATES, INC.

# pomplacira 

David Close, AICP
Principal-in-Charge


Philip Ault, LEED-AP
Noise \& Air Quality Specialist/Project Manager

Attachments:
Attachment A - Construction Noise Calculation Tables
Attachment B - Construction Equipment Schedule and Key

ATTACHMENT A:
CONSTRUCTION NOISE CALCULATION TABLES
Phase work for May 2011: Environmental Remediation and Bart Garage Earthwork
Receptor: Residential on MacArthur Boulevard $\quad$ Reference $\quad$ Noise Level Calculation Prior to Implementation of N


| Noise Level Calculation with Noise Attenuation Requirements implemented |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{array}{\|l\|} \hline \text { Usage } \\ \text { factor } \end{array}$ | Distance to Receptor  <br> Closest Average |  | Ground Effect | Shielding (dBA) | ${ }_{\text {Lmax }}^{\text {Calculate }}$ | Led (dBA) | 0.1*Leq | antiLog | Attenuation technique implemented |
| 1 | 30 | 120 | 0.52 |  | 8 71.43697 | 57.41868 | 5.741867671 | 551909.247 | 4 Temporary 8 ft sound barrier |
| 1 | 30 | 120 | 0.52 |  | 88.43697 | 66.41868 | 6.641867671 | 4383970.98 | 2 Temporary 8 ft sound barier |
| 1 | 30 | 120 | 0.52 | 8 | 80.43697 | 66.41868 | 6.641867671 | 4383970.98 | Temporary 8 ft sound barrier |
| 1 | 30 | 120 | 0.52 |  | 884.43697 | 70.41868 | 7.041867671 | 11012037.2 | Temporary 8 ft sound barrier |
| 1 | 30 | 120 | 0.52 |  | 880.43697 | 66.41868 | 6.641867671 | 4383970.98 | Temporary 8 ff sound barier |
| 0.5 | 30 | 120 | 0.52 |  | 884.43697 | 67.40838 | 6.740837675 | 5506018.61 | Temporary 8 ft sound barrier |
| 0.5 | 30 | 120 | 0.52 | 8 | 881.43697 | 64.40838 | 6.440837675 | 2759546.23 | Temporary 8 ft sound barrier |
| 0.5 | 30 | 120 | 0.52 |  | 869.43697 | 52.40838 | 5.240837675 | 174115.596 | Temporary 8 ft sound barrier |
|  | 30 | 120 | 0.52 |  | 8 75.43697 | 58.40838 | 5.840837675 | 693166.67 | Temporary 8 ft sound barrier |
| 0.5 | 30 | 120 | 0.52 | 8 | 875.43697 | 58.40838 | 5.840837675 | 693166.67 | Temporary 8 ft sound barrier |








EXHIBIT D
Phase work for May 2011: Environmental Remediation and Bart Garage Earthwork
Receptor: Residential on Telegraph

| Receptor: Residential on Telegraph |  | Reference | Noise Level Calculation Prior to Implementation of Noise Attenuation Requirements |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | (dBA) 50 ft | $\begin{array}{\|l\|} \hline \text { Usage } \\ \text { factor } \\ \hline \end{array}$ | Distance to Receptor  <br> Closest Average |  | Ground | $\begin{gathered} \begin{array}{c} \text { Shielding } \\ (\mathrm{dBA}) \end{array} \\ \hline \end{gathered}$ | Calculated (dBA) |  | $0.1 \times \text { Leq }$ |  |
|  |  | $L_{\text {max }}$ |  |  |  | $L_{\text {max }}$ I |  | Leq |  |  |
| A | ${ }^{2000}{ }^{200}$ Cat 3308 Excavator | ${ }_{81}^{81}$ | $\stackrel{1}{1}$ | 30 155 | 105 250 |  | ${ }^{0.43}$ |  | 85.43697499 71 | 73.17007114 |  |  |
| B | 2005 Linkbelt 330 LX Excavator | ${ }^{81}$ | 1 | 155 | 250 | 0.43 |  | 71.17276612 | 64.01502889 | 6.401503 | 2520593.95 |
| c | 2006 Bobcat S300 Skid steer | 79 |  |  |  |  |  |  |  |  |  |
| D | Xtreme XFR-1245 Forkift | 75 |  |  |  |  |  |  |  |  |  |
| E | Delmag RH26 | 84 |  |  |  |  |  |  |  |  |  |
| F | Drill Head Motor ${ }_{\text {TEREX Back Hoe Loader }}$ | 84 |  |  |  |  |  |  |  |  |  |
| H | 48 meter Putzmeister Boom Pump | ${ }_{84}^{88}$ |  |  |  |  |  |  |  |  |  |
| J1 | 1999 Mack Dump truck | 88 | 0.5 | 30 | 105 | 0.43 |  | 92.43697499 | 77.15977118 | 7.715977 | 51998860 |
| J2 | 1999 Mack Dump truck | 88 | 0.5 | 155 | 250 | 0.43 |  | 78.17276612 | 68.00472894 | 6.800473 | 6316447.544 |
| K | Fork Lift - Hyster H80xL | 75 |  |  |  |  |  |  |  |  |  |
| M | Ingersol\| Rand Compressor | 85 |  |  |  |  |  |  |  |  |  |
| N | Link Belt 75 ton hydro JLG 600 series -60 tt boom | 76 75 |  |  |  |  |  |  |  |  |  |
| Q | Delivery Stake Truck - F-450 Super Duty | 85 |  |  |  |  |  |  |  |  |  |
| R | Pecco PH 6000 | 75 |  |  |  |  |  |  |  |  |  |
|  | Ditchwitch 1030 trencher | 80 |  |  |  |  |  |  |  |  |  |
| u | TEREX Back Hoe Loader | ${ }_{81}^{88}$ |  |  |  |  |  |  |  |  |  |
| u | Hitachi Excavator - EX-550LC-5 Dynapac (umping jack) - LT7000 | 81 87 |  |  |  |  |  |  |  |  |  |
| w | STIHL-cut-off saw | 70 | 0.5 | 155 | 250 | 0.43 |  | 60.17276612 | 50.00472894 | 5.000473 | 100108.947 |
| x | Lincoln Commander 500 welder | ${ }^{73}$ |  |  |  |  |  |  |  |  |  |
| Y | Concrete walk behind saw -EDCO SS-20 SAKAI -ditroler | 90 80 | 1 | 50 | 105 | 0.43 |  |  | 7217007114 | 7217007 | 164818938 |
| z2 | SAKAI - dirt roller | 80 | 1 | 155 | 250 | 0.43 |  | 70.17276612 | 63.01502889 | 6.301503 | 2002178.943 |
| AA | MCNeilis Ready-mix Concrete truck | 79 |  |  |  |  |  |  |  |  |  |
| AB | Cement Finisher -Mutitiquip | 80 |  |  |  |  |  |  |  |  |  |
| ${ }_{\text {A }}^{\text {A }}$ | John Deere Skip loader - 210LE | 88 |  |  |  |  |  |  |  |  |  |
| ${ }_{\text {A }}^{\text {A }}$ | Caterpilar grader - 140 H CAT 966 F wheel loader | ${ }_{88}^{85}$ |  |  |  |  |  |  |  |  |  |
| AF | Water tuck-Stering LT8500 | ${ }_{85}^{88}$ | 0.5 | 30 | 105 | 0.43 |  | 89.43697499 | 74.15977118 | 7.415977 | 26060162. |
| ${ }_{\text {AG }}^{\text {AG }}$ | CAT D8R - diesel- - Bull Dozer | ${ }_{77} 8$ |  |  |  |  |  |  |  |  |  |
| AH | CAT 1055D paver | Distance to | ${ }_{0}^{0.5}$ |  | 105 | 0.43 |  | 81.43697499 | 66.15977118 |  | 4130257.401 |
|  |  | Distance to | receptor: |  | Average |  | Lmax ${ }^{\text {a }}$ |  |  |  | 130357978.1 10863164.85 |
|  | BART Garage Earthwork |  |  | 155 | 250 |  |  |  | 10 |  | ${ }_{70,3595637}$ |
|  |  |  |  |  |  |  |  |  |  | Leq(h) |  |




Phase work for Sept 2011: Grade Beams/Pile Caps, Vertical Concrete, Utilities, BART Plaza

EXHIBIT D


Phase work for May 2011：Environmental Remediation and Bart Garage Earthwork
Receptor：Surgery Center on Telegraph

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| Receptor：Surgery Center on Telegraph |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Reference（dBA） 50 ft Lmax |  |  |  |  |  |  |  |  |  |
|  |  | factor | Closest | Average | Effect | （dBA） | Lmax | Leq | $0.1{ }^{*}$ Leq | antiLog |
| B | 2000 Cat 330B Excavator |  | ${ }_{81}^{81}$ |  |  |  |  |  |  |  |  |  |
| c | 2006 Bobcat 3300 Skid steer | $\begin{aligned} & 81 \\ & 79 \end{aligned}$ |  |  |  |  |  |  |  |  |  |
| D1 | Xtreme XFR－1245 Forklift | 75 |  | 250 | 390390 |  |  | 61.02059991 | ${ }^{53.32210115}$ | 5．33221 |  |
| E | Delmag RH26 | 84 |  | 250 |  |  |  | 70.0205999170.02059991 |  |  |  |
| F | Drill Head Motor | 84 |  | 250250 | ${ }_{390}^{390}$ | 0.430.43 |  |  | 62.32210115 62.32210115 | 6．23221 | 1706908.01 |
| G | TEREX Back Hoe Loader | 8888 | 1 |  |  | 0.43 |  | 74.02059999 | ${ }^{66.32210115}$ | ${ }_{6}^{6.63221}$ | 4287559.06 |
| H1 | 48 meter Putzeister Boom Pump |  | 1 | 250250 | $\begin{aligned} & 390 \\ & 390 \\ & 390 \end{aligned}$ | 0.430.43 |  |  | 63.3118012 | 6.2322116.33118 | 1706908.012143779.53 |
| $J$ | 1999 Mack Dump truck | 75 | 0.5 |  |  |  |  |  |  |  |  |
| K | Fork Lift－Hyster H80XL |  |  |  |  |  |  |  |  |  |  |
| M | Ingersoll Rand Compressor | 75 85 |  |  |  |  |  |  |  |  |  |
| N | Link Bett 75 ton hydro | 76 75 |  |  |  |  |  |  |  |  |  |
| P | JLG 600 series－ 60 ft boom | 76 75 |  |  |  |  |  |  |  |  |  |
| Q | Deilivery Stake Truck－F－450 Super Duty | 75 85 8 | 0.5 | 250 | 390 | 0.43 |  | 71.02059991 | 60.3118012 | 6.031 | 107 |
| R | Pecco PH 6000 | 85 75 |  |  |  |  |  |  |  |  |  |
| S | Ditchwitch 1030 trencher | 75 80 |  |  |  |  |  |  |  |  |  |
| T | TEREX Back Hoe Loader | 80 88 |  |  |  |  |  |  |  |  |  |
| v | Hitachi Exavator－EX－550LC－5 | ${ }_{81}^{88}$ |  |  |  |  |  |  |  |  |  |
| w | Dynapac（umping jack）－LT7000 |  |  |  |  |  |  |  |  |  |  |
| W | STIHL－cul－off saw | 70 73 |  |  |  |  |  |  |  |  |  |
| x | Lincoln Commander 500 welder |  | 0.5 | 250 | 390 | 0.43 |  | 59.02059991 | 48.3118012 | 4.83118 | 67792．2612 |
| Z1 | Concrete walk behind saw－EDCO SS－20 | 73 90 |  |  |  |  |  |  |  |  |  |
| $\mathrm{Z1}$ $\mathrm{Z2}$ | SAKAI－dirtr foller | 90 80 |  |  |  |  |  |  |  |  |  |
| ${ }_{\text {A }} \mathrm{A}_{1} 1$ | SAKAI－dirt roller | 80 80 | 0.5 | 250 | 390 | 0.43 |  | 2059 | 54.3118012 |  | 885.853 |
| ${ }_{\text {A A } 22}$ | McNeilus Ready－mix Concrete truck | 79 | 0.5 | 250 | 390 | 0.43 |  | 65.02059991 | 54．3118012 | 5.43118 | 269885.853 |
| AB | Cement Finisher－Multiquip | 80 |  |  |  |  |  |  |  |  |  |
| ${ }^{\text {AC }}$ | John Deere Skip loader－210LE | 80 88 |  |  |  |  |  |  |  |  |  |
| ${ }_{\text {A }}^{\text {AD }}$ | Caterpillar grader－ 140 H | 85 88 |  |  |  |  |  |  |  |  |  |
| ${ }_{\text {AE }}^{\text {AF }}$ | CAT 966F whel loader Water truck－Stering LT8500 | ${ }^{88}$ |  |  |  |  |  |  |  |  |  |
| AG | CAT D8R－diesel－Bull Dozer | 85 <br> 88 <br> 8 |  |  |  |  |  |  |  |  |  |
| AH | CAT 1055D paver | 77 |  |  |  |  |  |  |  |  |  |
|  |  | Distance to receptor： |  | Closest250 | Average | Lmax＊ |  | 74） |  | Sum | 13488948.5 |
|  | BART Garage Plies，Grade Beams／Pile Caps |  |  |  | 390 |  |  |  | Sum／12 | ${ }^{1120745.77}$ |  |
|  |  |  |  |  |  |  |  | $\stackrel{\text { Log（Sum）}}{\text { Leq（h）}}$ | 60.4950708 |  |  |

Phase work for Sept 2011: Grade Beams/Pile Caps, Vertical Concrete, Utilities, BART Plaza



ATTACHMENT B:
CONSTRUCTION EQUIPMENT SCHEDULE AND KEY
See Exhibit I

10 March 2011
MacArthur Transit Community Partners LLC
c/o Art May
Keystone Development Company
5858 Horton Street
Suite 170
Emeryville, California 94608
Subject: MacArthur Transit Village
Vibration from Construction
Dear Mr. May:

## Summary

The following are key points from our review of the information provided ${ }^{1}$ regarding the proposed MacArthur Transit Village Project (MTV Project):

- Vibration impacts of the proposed MTV Project were analyzed in the MacArthur Transit Village Project EIR dated January 2008 and no significant impacts were identified based on the City's thresholds for vibration and the City's standard condition of approval for vibration.
- Based on the Surgery Center assertion that the MTV Project construction would have significant vibration impacts on the operations at the Surgery Center, the Project Sponsor has requested Wilson Ihrig \& Associates (WIA) to review the proposed Construction Equipment Schedule using the FTA criteria referenced by the Surgery Center.
- We understand that as part of the Construction Equipment Schedule for Phases 1 and 2, the Project Sponsor has committed to the use of reduced-vibratory construction methods (as described below) to minimize the effects of construction equipment working adjacent to the Surgery Center.
- With the implementation of vibration-reduction methods that the Project Sponsor has detailed as part of the Construction Equipment Schedule for Phases 1 and 2, the vibration generated by the construction activities would not exceed the FTA criteria referenced by the Surgery Center.
- WIA recommends that vibration monitoring be conducted at the Surgery Center to document the baseline conditions during operations prior to construction and that vibration at the facilities be monitored during key periods of construction that are subject to vibration to verify that the Construction Equipment Schedule measures are sufficient to ensure that vibration levels do not exceed the FTA criteria.

[^16]
## Discussion

As requested, we have reviewed the MTV Project Construction Equipment Schedule for Phases 1 and 2 to develop a response to the letter prepared by Timothy G. Brown and Robert P. Alvarado of Charles M. Salter Associates (CSA) and submitted to Ed Erwin of Alta Bates Summit Medical Center on $12 / 21 / 10$. The letter raised concerns about the vibration impacts of construction activities on the Surgery Center located at 3875 Telegraph Avenue and suggested that certain FTA vibration criteria could be exceeded based on certain assumptions about the types of construction equipment that would be used.

## Project Conditions

The City's standard condition of approval for construction-related vibration was included in the MTV Project Conditions (see COA NOISE-6). Our evaluation and recommendation fulfill part of the requirements of this condition.

## Short-term Vibration

The December 21, 2010 letter from CSA asserts that the MTV Project could have a potentially significant vibration impact on the Surgery Center based on the assumption that construction adjacent to the Surgery Center would include the use of pile driving, hydraulic breakers, drilled piers, rammed aggregate piers, and vibratory compaction. The letter cites the Federal Transit Administration (FTA) vibration impact criteria ${ }^{2}$ for General Assessment and Detailed Analysis.

The Detailed Analysis criteria cited by the Surgery Center are appropriate for an engineeringlevel analysis where detailed information on the vibration propagation properties of the ground and the source vibration are available. A vibration impact that is identified using the General Assessment criteria is sometimes cleared once the engineering analysis is performed and compared to the Detailed Analysis Criteria. Thus, the General Assessment evaluation and criteria are considered to be more conservative and we have used them in our analysis.

The following are the FTA criteria:

- Category 1: Buildings where vibration would interfere with interior operations
- The criterion is based on what is acceptable for most moderately sensitive equipment such as optical microscopes.
- The sensitivity of the equipment and surgery activities at the Surgery Center has not been confirmed.
- Criterion: 65 VdB
- Category 2: Buildings where people normally sleep
- The Surgery Center is an outpatient facility and this criterion would not apply as patients do not spend the night or sleep for any significant period of time; they only spend time in the recovery room to awaken from anesthesia.
- Criteria:
- 72 VdB for frequent events ( 70 or more per day)
- 75 VdB for occasional events ( 30 to 70 per day)
- 80 VdB for infrequent event (fewer than 30 per day)
- Category 3: Institutional land uses with primarily daytime use
- If the surgical equipment and methods at the Surgery Center are not sufficiently sensitive to warrant the use of the Category 1 criterion, these would be applied - Criteria:

[^17]- 75 VdB for frequent events ( 70 or more per day)
- 78 VdB for occasional events ( 30 to 70 per day)
- 83 VdB for infrequent event (fewer than 30 per day)

For reference, the vibration level generated by a person walking within the same room can be on the order of 60 to 65 VdB , and the vibration from a bus or truck at city speeds hitting a bump on a street 25 feet away is on the order of 80 VdB . A 3 ton truck traveling at 35 mph on a smooth road would generate vibration less than 60 VdB at a distance of 25 feet. Although the sensitivity of the Surgery Center equipment has not been confirmed, the analysis below demonstrates that the MTV Project Construction would not exceed the Category 1 criterion.

## Construction Equipment Schedule

We have reviewed the Construction Equipment Schedule for Phases 1 and 2 (dated January 28, 2011). The Project Sponsor has committed to limit the use of reduced-vibratory construction methods, as needed, in the vicinity of the Surgery Center, to minimize the effects of construction equipment and ensure the FTA Category 1 criterion is not exceeded. Contrary to the assumptions made in the CSA letter, the Construction Equipment Schedule does not include the use of pile driving, hydraulic breakers, drilled piers, or aggregate piers adjacent to the Surgery Center.

The construction methods contained in the Construction Equipment Schedule and potential vibration levels include:

- No driven/impact piles used
- The construction of Phases 1 and 2 would not utilize piles driven into the ground by a hammer (pile driving).
- The foundations for the BART parking garage are contemplated as augur cast or torque down piles and the foundation for the proposed Phase 2 residential structure would be a poured in place mat slab.
- Limited demolition
- The demolition work near the Alta Bates Surgery Center would be to remove asphalt, thus no jackhammers or comparable equipment would be required.
- Excavators would be used to remove the asphalt.
- Compaction Methods
- The MTV Project plans to use large vibrating roller compactors for compacting soil, road base, and asphalt at certain locations throughout most of the project site.
- This equipment would generate a vibration level on the order of 94 VdB at a distance of 25 feet.
- Smaller vibrating rolling compactors, vibrating plate compactors, and/or jumping jack compactors would also be utilized as necessary, based on the monitoring described below, to ensure the FTA Category1 criterion is not exceeded at the Surgery Center.
- These types of equipment would generate less vibration than a large vibrating roller compactor, possibly comparable to the vibration generated by a small bulldozer, which would typically generate a vibration level on the order of 58 VdB at a distance of 25 feet, well below any of the thresholds described above.
- For compaction work adjacent to the Surgery Center, the Project Sponsor has included in the Construction Equipment Schedule options to employ one or more of the following strategies if monitoring shows that additional methods are necessary to avoid interference with operation of the Surgery Center:
- Use of sheep foot non-vibrating compactors.
- Use of non-vibrating roller compactors.
- Scheduling vibrating roller compaction after surgical hours and/or on weekends, subject to City review and approval.
- Use of alternate fill materials that require no or minimal induced compaction.
These methods would generate less vibration than a large vibrating roller compactor, possibly comparable to the vibration generated by a small bulldozer, which would typically generate a vibration level on the order of 58 VdB at a distance of 25 feet.


## Conclusions

Anticipated vibration from construction activities for the MTV Project would not exceed the Category 1 criterion at the Surgery Center.

Pursuant to Standard Condition of Approval NOISE-6, WIA recommends that (1) the contractors implement the Construction Equipment Schedule elements described above and (2) vibration monitoring be conducted at the Surgery Center to document the baseline conditions during operations prior to construction and to monitor the vibration at the facilities during the key periods of construction that are subject to vibration to verify that construction-related vibration is not exceeding the FTA category 1 criterion. The key periods of construction would occur when the equipment discussed above are in operation (e.g., vibratory roller compactor, vibrating plate compactors, and/or jumping jack).

Please let us know if you have any questions on this information.

Very truly yours,
WILSON, IHRIG \& ASSOCIATES, INC.

assure City that the Project will be developed within a reasonable time period, Developer shall complete each Phase in accordance with the Phasing Plan set forth below.

### 3.3.1 City Right to Terminate Agreement. City shall have the right to

 Terminate this Agreement by written notice to Developer if City determines that, if for any reason other than due to Force Majeure, despite such Developer's reasonable efforts and other factors, including market and economic conditions as of the time in question for the uses contemplated for the Project, appropriate mix of uses and use categories, return on investment and similar criteria, Developer has not complied with the Phasing Plan.3.3.2 Meet and Confer and Cure Period. In the event of any alleged failure to comply with the Phasing Plan, City and Developer shall follow the notice, meet and confer and cure processes set forth in Article VIII. City's sole and exclusive remedy in the event of Developer's breach of its obligations under this Article 3 shall be to Terminate this Agreement; however, any such Termination shall not relieve Developer of obligations under this Agreement that survive Termination (such as Indemnity obligations), accrued obligations under this Agreement, and obligations to comply with City Approvals, Subsequent Approvals, Governmental Agency Approvals and other Laws.
3.3.3 Phasing Plan. The Phasing Plan for the Project is as follows and illustrated on Illustrative Exhibit D. To the extent there is a conflict or inconsistency between this section 3.3.3 and Illustrative Exhibit D, this section 3.3.3 shall prevail:
(a) Developer shall submit a Final Development Plan ("FDP") application for Phase 1, comprising the BART Garage, to be constructed on parcel E, site remediation, the BART Plaza improvements, Internal Drive, the Frontage Road improvements, and the portion of Village Drive that extends from the Frontage Road to the Internal Drive all as

## EXHIBIT A

shown on Exhibit C, Master Development Plan, no later than one year after the Adoption Date and shall make regular and consistent progress toward approval of the FDP within one year after the initial submittal date of the FDP application. Construction of Phase 1 shall Commence in Earnest within one year after approval of the FDP for Phase 1. The target outside approval date for the FDP shall be one year after the initial submittal date of the FDP application. In the event that approval of the FDP is not obtained by the target outside approval date, then the time for construction of Phase I to Commence in Earnest shall be extended one (1) day for each day after the target outside approval date until FDP approval is obtained. Developer's obligation with respect to Phase I shall be conditioned upon, and the above-referenced deadline for submittal of an FDP and Commencement in Earnest shall be extended until, satisfaction of the following conditions, all in accordance with the OPA: (i) execution of a ground lease by Developer and BART for the BART Garage, (ii) with respect to the obligations of Developer hereunder with respect to the BART Plaza only, execution of an agreement granting Developer the right to enter the BART Plaza and construct the Plaza improvements thereon; (iii) conveyance to Developer of a fee interest or right to enter and construct with respect to the property on which the roadway improvements described above are to be built, (iv) the award and disbursement of \$37,300,000 of the TOD Housing Program and the Infill Infrastructure Grant Program under California Proposition 1C, the Housing and Emergency Shelter Trust Fund Act of 2006 funds to the Project ("Prop 1C Funds") and, with respect to the obligations of Developer hereunder with respect to the BART Plaza, the award of funds sufficient to construct the BART Plaza improvements, and (v) the pass-through of the funds described in 3.3.3(a)(iv) to Developer in accordance with the OPA. Notwithstanding the foregoing, except in the event of Litigation Force Majeure, in no

## EXHIBIT A

event shall the above deadlines be extended for more than three (3) years for any reason, including, without limitation, Force Majeure other than Litigation Force Majeure
(b) Developer shall submit an FDP application for Phase 2, comprising the affordable rental development to be constructed on parcel D shown on Exhibit C, no later than three (3) years after the Adoption Date and shall make regular and consistent progress toward approval of the FDP within one year after the initial submittal date of the FDP application for Phase 2. Construction of Phase 2 shall Commence in Earnest within one year after approval of the FDP for Phase 2. The target outside approval date for the FDP shall be one year after the initial submittal of the Phase 2 FDP application. In the event that approval of the Phase 2 FDP is not obtained by the target outside approval date, then the time for construction of Phase 2 to Commence in Earnest shall be extended one (1) day for each day after the target outside approval date until Phase 2 FDP approval is obtained. Developer's obligation with respect to Phase 2, and the deadline for Commencement in Earnest of Phase 2 set forth above shall be extended until the earlier to occur of (i) execution by Developer and BART of a ground lease for parcel D and receipt by Developer of subsidy funds sufficient to construct Phase 2, in accordance with the OPA; or (ii) ten (10) years after the Adoption Date. In no event shall such ten (10) year deadline be extended for any reason including, without limitation, Force Majeure.
(c) Developer shall submit an FDP application for Phase 3, comprising the mixed-use market rate development to be constructed on parcel A shown on Exhibit C, including without limitation, the new hardscape public plaza along Frontage Drive in front of the building to be constructed on Parcel A as shown on Exhibit C, no later than three (3) years after the Adoption Date subject to a one-year extension at the reasonable request of Developer (if Developer reasonably believes that it is not Feasible to construct due to market

## EXHIBIT A

conditions), and shall make regular and consistent progress toward approval of the FDP for Phase 3 within one year after the initial submittal date of the FDP application for Phase 3. Construction of Phase 3 shall Commence in Earnest within one year after approval of the Phase 3 FDP. The target outside approval date for the FDP shall be one year after the initial submittal date of the Phase 3 FDP application. In the event that approval of the Phase 3 FDP is not obtained by the target outside approval date, then the time for construction of Phase 3 to Commence in Earnest shall be extended one (1) day for each day after the target outside approval date until FDP approval is obtained.
(d) Developer shall submit an FDP application for Phase 4, comprising the mixed-use market rate development to be constructed on parcel B shown on Exhibit C, no later than eight (8) years after the Adoption Date, and shall make regular and consistent progress toward approval of the FDP for Phase 4 within one year after the initial submittal date of the Phase 4 FDP application. Construction of Phase 4 shall Commence in Earnest within one year after approval of the Phase 4 FDP. The target outside approval date for the FDP shall be one year after the initial submittal of the Phase 4 FDP application. In the event that approval of the FDP is not obtained by the target outside approval date, then the time for construction of Phase 4 to Commence in Earnest shall be extended one (1) day for each day after the target outside approval date until FDP approval is obtained.
(e) Developer shall submit an FDP application for Phase 5, comprising the mixed-use market rate development to be constructed on parcel C shown on Exhibit C, no later than 10 (ten) years after the Adoption Date and shall make regular and consistent progress toward approval of the FDP for Phase 5 within one year after the initial submittal date of the Phase 5 FDP application. Construction of Phase 5 shall Commence in

## EXHIBIT A

Earnest within one year after approval of the Phase 5 FDP. The target outside approval date for the FDP shall be one year after the initial submittal of the Phase 5 FDP application. In the event that approval of the FDP is not obtained by the target outside approval date, then the time for construction of Phase 5 to Commence in Earnest shall be extended one (1) day for each day after the target outside approval date until FDP approval is obtained.
(f) Notwithstanding the timeframes set forth in subsections 3.3.3 (a) through (e) above, no target outside approval with respect to any Phase shall be extended unless Developer, with respect to such Phase, (i) uses reasonable good faith efforts to cause all FDP applications to comply with Section 17.140.040 of the City Planning Code; (ii) timely submits all FDP applications that contain all the requirements listed in of the City's Basic Application for Development Review, the City's Supplemental Submittal Requirements for a Planned Unit Development and Conditions of Approval related to the FDP (provided that in the event of Developer's failure to comply with this clause (ii), the extension of the target outside approval date will not be denied, but will be reduced by the number of days between the due date for the FDP application and the date upon which Developer submits an FDP application in compliance with this clause (ii)); and (iii) uses good faith efforts to make regular and consistent progress toward approval of the FDP, as evidenced by Developer's timely response to City's reasonable requests for information and meetings. If City does not believe Developer is eligible for any extensions of the target outside approval dates, or that any such extension should be shortened pursuant to (f)(ii), it shall immediately notify Developer in writing and initiate the dispute resolution procedures in Article VIII. Developer shall not be denied any such extension nor shall such extension be shortened absent such immediate written notice from City.
(g) If Agency does not issue the non-housing tax increment bonds and disburse the proceeds thereof to Developer in accordance with the OPA (by July 1, 2011), then all dates for submittal of complete FDP applications (other than the date for submittal of the FDP application for Phase I) and all dates for construction to Commencement in Earnest set forth in section 3.3.3 and the expiration of the Term of this Agreement shall be extended for a number of days equal to the number of days from July 1, 2011 until the Agency has issued such bonds and disbursed the proceeds thereof to Developer. If Agency fails to issue such bonds and disburse the proceeds thereof by July 1, 2014 and Developer exercises its right under the OPA to terminate the OPA, Developer shall also have the right to terminate this Agreement by written notice to City.
(h) Notwithstanding the timeframes set forth above, Developer shall, if feasible, make reasonable, good faith efforts to proceed with all phases as expeditiously as possible and to have full build-out of the Project be completed as early as possible.
(i) If, at the expiration of the Term, Developer has fully complied with the Phasing Schedule but construction of the Project is not complete, and notwithstanding the meet and confer process set forth above in Section 3.3.2, Developer shall be allowed to complete any Phase that Developer has Commenced in Earnest prior to the expiration of the Term pursuant to Section 2.4 of this Agreement.
3.4 Development Sequence. The foregoing five Phases may occur sequentially, however, they may also move forward concurrently, or, except for Phases 1 and 2, out of sequence, as conditions require in Developer's sole discretion. For example, Phase 4 could be the third Phase developed within the time prescribed above for development of Phase 3, and

## EXHIBIT D (MacArthur Transit Village)

Illustrative Phasing Plan*

|  | 2009 Estimated <br> Dates |
| :---: | :---: |

## CONTROLLING DATES

| A. | Discretionary Approvals for Entitlement | July -2008 |  |
| :--- | :--- | :---: | :--- |
| B. | OPA Executed \& Approved | July -2009 |  |
| C. | Start Land Acquisition | August -2009 |  |
| D. | Complete Land Acquisition | TBD |  |

1. HORIZONTAL DEVELOPER

| i. | Submit application for final development <br> plan approvals for Phase I | 1 year after approval of OPA | July 2010 |
| :---: | :--- | :--- | :---: |
|  | Target Outside Approval Date | 1 year after submittal of Phase I FDP | July 2011 |
| ii. | Commence construction of Phase I | 1 year after FDP approval | July 2012 |
| iii. | Complete construction of Phase I | 2 years after commencement of construction | July 2014 |

2. BELOW MARKET RATE HOUSING DEVELOPER

Stage 2

| i. | Submit applications for final development <br> plan for Phase II | 3 years after approval of OPA | July 2012 |
| :---: | :--- | :--- | :---: |
|  | Target Outside Approval Date | 1 year after submittal of Phase II FDP | July 2013 |
|  | Secure Affordable Housing funding <br> commitments |  | July 2013 |
| ii. | Commence construction of Phase II | 1 year after FDP Approval | July 2014 |
| iii. | Complete construction of Phase II | 2 years after commencement of construction | July 2016 |

3. MARKET RATE DEVELOPER

Stage 3

| i. | Submit application for final development <br> plan approvals for Phase III | 3 years after approval of OPA | July 2012 |
| :---: | :--- | :--- | :---: |
|  | Target Outside Approval Date | 1 year after submittal of Phase III FDP | July 2013 |
| ii | Commence construction of Phase III | 1 year after FDP Approval [without extension] | July 2014 |
| iii. | Complete construction of Phase III | 2 years after commencement of construction | July 2016 |
|  | Stage 4 |  |  |
| i. | Submit application for final development <br> plan approvals for Phase IV | 8 years after approval of OPA | July 2017 |
|  | Target Outside Approval Date | 1 year after submittal of Phase IV FDP | July 2018 |
| ii. | Commence construction of Phase IV | 1 year after FDP Approval | July 2019 |
| iii. | Complete construction of Phase IV | 2 years after commencement of construction | July 2021 |
| i. | Stage 5 5 <br> Submit application for final development <br> plan approvals for Phase V | 10 years after approval of OPA | July 2019 |


|  | Target Outside Approval Date | 1 year after submittal of Phase V FDP | July 2020 |
| :---: | :--- | :--- | :--- |
| ii. | Commence construction of Phase V | 1 year after FDP Approval | July 2021 |
|  | iii. | Complete construction of Phase V | 2 years after commencement of construction |
| July 2023 |  |  |  |

*This is an Illustrative Phasing Plan; see section 3.3.3 for controlling language.

## Holland \& Knight

\author{
S0 Caifona Street, Sute 2800 | San Francisco, CA 94111 | T 415.743 .6900 | F 415.743 .9910 <br> Holand \& Kright LP I wwhiklawcom <br> ```
David L Preiss <br> (415) 743-6914 <br> david preissghtiaw com

```
}

December 21, 2010
VIA E-MAIL
AND U.S MAIL
President Jane Brunner and Council Members
City Council
City of Oakland
One Frank H. Ogawa Plaza
Oakland, CA 94612

\section*{Re: MacArthur Transit Village Project ("Project") Surgery Center at 3875 Telegraph Avenue}

Dear President Brunner and Council Members:
Our office was recently retained by Alta Bates Summit Medical Center Surgery Property Company LLC, The Surgery Center at Alta Bates Summit Medical Center, including Alta Bates Summit Medical Center, a Sutter Health affiliate, in connection with the above matter. Our clients are the ground lessee and operator of the Surgery Center located immediately adjacent to the Project at 3875 Telegraph Avenue. The purpose of this letter is to set forth our clients' concerns regarding significant impacts on the operations, services, and patient care at the Surgery Center resulting from the recent change in the Project to remove the Surgery Center property from the Project. Given these new significant impacts and the mandates of the Califormia Environmental Quality Act (CEQA), we hereby request, on behalf of our clients, that the City Council defer its approval of the Project's Stage One Final Development Plan, Vesting Tentative Tract Map and any other entitlements until such new Project impacts on the Surgery Center can be adequately studied and mitigated in a Subsequent EIR for the modified Project.

The Project, as originally proposed and analyzed in the previously certified Environmental Impact Report (EIR), included the Surgery Center property (also referred to as a portion of "Block C ") within the Project boundaries and development, including demolition of the Surgery Center and replacement with mixed use-residential and retail uses. However, it appears that the Project was recently changed to exclude the Surgery Center site from the Project.'

\footnotetext{
'The documents prepared for City staff reports contain inconsistent Project descriptions. For example, as recently as November 3, 2010, the Surgery Center is listed as part of the Project by Assessors Parcel Number in the Planning Commission Staff Report and associated map. However, in that same November 3, 2010 Staff Report, a change to the Project is listed as not requiring the acquisition of 3875 Telegraph Avenue (the Surgery Center property). A key pillar of CEQA is a consistent project description. (County of Inyo v. City of Los Angeles (1977) 71 CA3d 185)

Atlanta | Bethesda | Boston | Chicago | Fort Lauterdale | Jacksonvile | Lakeland | Los Angeles | Miami | New York Nothern Virginia | Orlando | Portland | San Francisco | Tallahassee | Tampa | Washington, D. C. | West Palm Beach
Abu Dhabi| Beijing | Mexcoco Cry
19977534
}

President Jane Brunner and Council Members
December 21, 2010
Page 2

It appears that neither the EIR nor any subsequent environmental analysis \({ }^{2}\) has addressed the impacts on the Surgery Center as an ongoing operation because all along the environmental review for the Project has been premised on the Surgery Center being demolished during the course of the Project and no longer contimuing operations. As discussed in the attached reports, the EIR does include an alternative which reduces the Project site to only include the parcels currently developed with the BART surface parking lots. Thus, under this alternative, the Surgery Center, along with other properties, was removed from the Project. However, the EIR did not analyze the Project's impacts on the properties removed from the Project.

When the Project proponents unilaterally, and without prior notice to our clients, removed the Surgery Center site from the Project, additional environmental review under CEQA should have been performed to analyze the Project's impacts on the continuing operations at the Surgery Center. The impacts from the Project that are of particular concern to our clients include, but are not necessarily limited to, noise, vibration, dust and diesel particulate matter.

The Surgery Center's operations, services, and patient care are uniquely sensitive receptors to such effects. The Surgery Center performs several sensitive surgeries including (i) approximately 50 neurosurgical procedures (laminectomies, nerve repairs) as well as ENT procedures (middle ear reconstructions, typanoplasties, myringotomies with tubes, microdirect larygoscopies with removal of vocal cord lesions) using an operating microscope, (ii) approximately 185 eye surgeries per year, and (iii) hand procedures and pediatric urology cases using surgical loops (glasses fitted with magnifying lenses for delicate surgery). The Surgery Center uses sensitive equipment including (i) Arthroscopy monitors that display surgical images used in at least \(50 \%\) of surgeries, and (ii) X-ray imaging with C-arms (fluoroscopy units) which are used for all interventional pain cases (approximately 1,800 cases per year) and for surgeries.

The Project proponent's singular effort to address the removal of the Surgery Center property from the Project was summarily encapsulated in a footnote to the October 26, 2010 Memorandum from Art May, MacArthur Transit Community Partners, LLC (MTCP) to Catherine Payne, CEDA - Planning regarding Substantial Conformance with the PDP Approval. For the first time, that Memorandum acknowledges that the Surgery Center property will in fact be removed from the Project. In a footnote on page five of the Memorandum, the Project proponent dismisses the Project's impacts on the Surgery Center by concluding that:

At this time, the VTTM does not include the Surgery Center property because MTCP does not have control of these properties. It is expected that the VTTM will be amended to include these properties when MTCP retains site control. This

\footnotetext{
the Project is listed as not requiring the acquisition of 3875 Telegraph Avenue (the Surgery Center property). A key pillar of CEQA is a consistent project description. (County of Iryo v. City of Los Angeles (1977) 71 CA3d 185)
Such analysis appears to be comprised of a October 25, 2010 Memorandum from Lynette Dias, A1CP to Catherine Payne, Planner regarding CEQA Compliance for MacArthur BART Transit Village Phase 1 FDP and Phase 3 Vesting Tentative Map; and a October 26, 2010 Memorandum from Art May, MTCP to Catherine Payne, CEDAPlanning regarding Substantial Conformance with the PDP Approval.
}

President Jane Brunner and Council Members
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Page 3

\section*{circumstance does not preclude development of Phase I as the site development does no effect /sic/ the Surgery Center parcel. [emphasis added.]}

No basis is provided for this conclusion and there can be no such basis. To date, the record indicates that no environmental review has been performed to analyze and mitigate the particular impacts on the Surgery Center property resulting from its removal from the Project. Furthermore, the Memorandum incorrectly concludes that there will be "no change in the project site." (October 26, 2010 Memorandum, at p. 7)

The October 25, 2010 Memorandum from Lynette Dias, AICP to Catherine Payne, Planner regarding CEQA Compliance for MacArthur BART Transit Village Phase 1 FDP and Phase 1 Vesting Tentative Map, does not specifically mention or address the removal of the Surgery Center property from the Project. In fact, without any independent analysis, this CEQA Compliance Memorandum simply cites the October 26, 2010 Memorandum, discussed above, that there is "no change in the project site." (October 25,2010 Memorandum, at p. 2) \({ }^{3}\)

As set forth in the attached reports prepared by well-recognized experts, \({ }^{4}\) there are significant impacts resulting from the removal of the Surgery Center from the Project including, but not limited to:
- noise impacts on patients,
- vibration impacts on sensitive medical operations and equipment, and
- dust and diesel particulate matter impacts on respiratory and cardiovascular patients uniquely sensitive to air pollution.

Furthermore, according to operating physicians at the Surgery Center, there are additional significant impacts including, but not limited to:
- dust contamination of sterile medical devices, and
- diesel particulate matter and fume impacts on patients and employees at the Surgery Center, including headaches and nausea.

These impacts on the Surgery Center are not limited to Phase I of the Project. These impacts will continue throughout the approximately seven (7) year build-out of the Project.

Under the clear mandates of CEQA, the City Council cannot approve the Project's Stage One Final Development Plan and Vesting Tentative Tract Map until a Subsequent EIR is prepared analyzing the impacts of the entire modified Project on the Surgery Center. Pursuant to CEQA, a Subsequent EIR is required: (i) when substantial changes are proposed in the Project with new

\footnotetext{
\({ }^{3}\) The October 25, 2010 memorandum does reference the later October 26, 2010 memorandum.
\({ }^{4}\) December 21, 2010 Charles M. Salter Associates, Inc. Noise and Vibration Report; and December 21, 2010 Illingworth \& Rodkin, Inc. Air Quality Report.
}

President Jane Brunner and Council Members
December 21, 2010
Page 4
significant environmental effects or a substantial increase in the severity of previously identified significant effects, (ii) substantial changes occur with respect to the circumstances under which the project is undertaken with new significant environmental effects or a substantial increase in the severity of previously identified significant effects, or (iii) new information of substantial importance shows that the project will have one or more significant effects, previously examined significant effects will be substantially more severe, previously rejected mitigation measures or alternatives are now feasible, or mitigation measures and ahternatives which are considerably different than those previously analyzed. (CEQA Guidelines \$15162(a))

Under these CEQA requirements, the removal of the Surgery Center property from the Project is a change in the Project that requires a Subsequent EIR. \({ }^{5}\) The new significant impacts described in the attached reports and summarized above constitute substantial evidence that clearly triggers the requirement for preparation, circulation, and certification of a Subsequent EIR. Even though only one of the three triggers for a Subsequent EIR must be met, the current situation actually meets all three triggers. The removal of the Surgery Center property is a substantial change to the Project with new significant environmental effects on the Surgery Center. Additionally, the continued operations of the Surgery Center adjacent to the Project is a substantial change with respect to the circumstances under which the Project is undertaken with new significant environmental effects on the Surgery Center. Furthermore, the new information that the Surgery Center property has been removed from the Project is of substantial importance and shows that the Project will have significant effects on the Surgery Center. (c.g., see Concerned Citizens of Costa Mesa, Inc. v. 32nd Dist. Agric. Ass'n (1986) 42 C3d 929, post-EIR changes to proposed project, including changes in the size of the site and orientation of the project, were sufficiently important to require evaluation in a Subsequent or Supplemental EIR.)

Therefore, under these circumstances, a Subsequent EIR is required to fully analyze and mitigate significant impacts on the Surgery Center before the City Council may approve the Project's Stage One Final Development Plan and Vesting Tentative Tract Map. The Subsequent EIR will require the same notice and public review periods as the Project's Draft EIR. (CEQA Guidelines §15162(d))

Additionally, with respect to the entitlements and the removal of the Surgery Center from the Project, given the removal of a significant portion of the Project site (a portion of Block \(\mathrm{C}^{6}\) ), the Final Development Plan does not satisfy the City's requirement that final development plans "conform in all major respects" with the approved preliminary development plan. Similarly, the City cannot find that the Stage One Final Development Plan "conforms in all substantial respects" to the previously approved Preliminary Development Plan. (City Municipal Code \(\$ 17.140 .040, \S 17.140 .060\) ) Moreover, a planned unit development permit may only be granted if "the location, design, and size are such that the development can be well integrated with its surroundings, and, in the case of a departure in character from surrounding uses, that the location

\footnotetext{
\({ }^{5}\) A Supplemental EIR is not appropriate in this situation because the changes to the Project are not minor. (CEQA Guidelines § 15163 ).
\({ }^{6}\) Block C was planned and analyzed to include approximately 12,500 square feet of commercial space and 187 market-rate residential units and 8 affordable units.
}

President Jane Brunner and Council Members
December 21, 2010
Page 5
and design will adequately reduce the impact of the development." (City Municipal Code \(\$ 17.140 .080\) ) For reasons noted above, the location of the Project is not currently well integrated with its surroundings, which include the Surgery Center.

Also, the City Council cannot presently approve the currently proposed Vesting Tentative Tract Map because the Project is likely to cause serious public health and safety problems related to its significant impacts on patients at the Surgery Center. (City Municipal Code \(\S 16.08 .030\) ) As noted in the attached reports, the City of Oakland's standard conditions of approval applicable to the Project, standing alone, also are not adequate to address these unique impacts to the Surgery Center.

Thank you in advance for your consideration of these comments. In light of these concerns, we also reiterate our previous request for a continuance of your consideration of these newest entitlements until appropriate CEQA review can be completed. In the meantime, feel free to contact the undersigned or Stacey Wells of Alta Bates Summit Medical Center at (510) 869 8227.

Sincerely yours,


DLP: 1
ce: Clerk of the City Council
Catherine Payne, City Planner
Mark Wald, Deputy City Attorney
Arthur May, Keystone Development Group
Joseph Forbes McCarthy, BUILD
Clients
Attached: December 21, 2010 Charles M. Salter Associates, Inc. Noise and Vibration Report; and
December 21, 2010 Illingworth \& Rodkin, Inc. Air Quality Report.

\title{
Attachment A
}

\title{
ILUNGWORTH\&RODKIN,/NC. \\ IIIIII Acoustics • Air Quality IIIII
}

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illro@illingworthrodkin.com

December 21, 2010

Ed Erwin
Director, Real Estate
Alta Bates Summit Medical Center
2880 Gateway Oaks, 2nd Floor
Sacramento, CA 95833
VIA E-Mail: David.Preiss@hklaw.com
SUBJECT: MacArthur Transit Village in Oakland, California - Comments on Air Quality

Dear Mr. Erwin:
As you know, we were hired to determine whether recent changes to the MacArthur Transit Village project (Project) will have any significant air quality impacts on the property, operations and patient care at the Surgery Center of Alta Bates \& Summit Medical Center located immediately adjacent to the Project at 3875 Telegraph Avenue (Surgery Center). We have concluded that the changes to the Project, that remove the Surgery Center property from the Project, will have such significant effects on the Surgery Center. These effects could last the entire duration of construction, estimated at approximately 7 years.

We reviewed recent changes to the Mac Arthur Transit Village Project that removed the Surgery Center from the planned development in regard to impacts associated with air quality. This included review of the Oakland City Staff Report for the December 14, 2010 Community and Economic Development Agency hearing regarding this project, specifically Attachment F (CEQA Memo) \({ }^{1}\) and Attachment \(G\) (Conformance Memo) \({ }^{2}\). The Draft Environmental Impact Report (DEIR) for the Mac Arthur BART Transit Village Project addressed air quality impacts from the project, assuming development of the entire project. Air quality impacts to the Surgery Center, which was formerly a portion of Block C of the project, were not addressed. The applicant is currently seeking approval from the City for the Stage 1 Final Development Permit (FDP) and Vesting Tentative Tract map for the project. However, adequate review of the construction air quality impacts upon the Surgery Center from Stage 1 and the balance of the Project has not been conducted.

The 2008 DEIR evaluated air quality impacts associated with the proposed project. As part of this analysis, construction air quality impacts were addressed through the application of Conditions of Approval that identified generic dust control measures recommended by the Bay Area Air Quality Management District (BAAQMD). The DEIR air quality analysis did not identify any sensitive receptors

\footnotetext{
\({ }^{1}\) Memorandum from Lynette Dias, AICP to Catherine Payne dated October 25, 2010. Re: CEQA Compliance for Mac Arthur BART Transit Village Phase I FDP and Phase I Vesting Tentative Map
\({ }^{2}\) Memorandum from Art May MTCP to Catherine Payne dated October 26, 2010. Re: MacArthur Transit Village
Project Phase I FDP and Vesting Tentative Tract Map - Substantial Conformance with the PDP Approval
}

Ed Erwin
Alta Bates Summit Medical Center
December 21, 2010
Page 2
adjacent to the project, since all sensitive receptors were buffered from the project. As a result, localized air quality impacts from construction equipment exhaust were not addressed. According to page 68 of the DEIR "Demolition and Construction Schedule," the Project will be constructed over approximately seven (7) years.

The proposed action would develop a portion of the site and realign intemal roadways. As a result, the Surgery Center located at 3875 Telegraph Avenue would remain, but be immediately adjacent to the construction activities on two sides. As a result, dust and diesel equipment exhaust from construction activities would affect surgeries and patient care. The DEIR and CEQA evaluation for this current action did not identify the new construction air quality impacts that would affect the Surgery Center!.

The proposed action would leave the Surgery Center immediately adjacent to construction activities associated with development of the project, as proposed in the current Phase I FDP and Phase I Vesting Tentative Map as well as the subsequent stages of the Project. The Surgery Center is considered a sensitive receptor, as it would fall under the category of a hospital. The Surgery Center includes patients who may be experiencing cardiovascular and respiratory distress as a result of procedures performed at the Surgery Center. As a result, some of these patients would be very sensitive to the impacts of air pollution. Construction activities that produce diesel exhaust and dust would occur adjacent to the facility, The DEIR, while not taking into account that construction activities would occur so close to a sensitive receptor, merely prescribed standard dust control measures as conditions of approval (pages 235 and 236 of the DEIR). The DEIR did not address local impacts of construction equipment exhaust to sensitive receptors. Pages 478 through 480 of the DEIR did address the Mitigated Reduced Building/Site Alternative (which reduced the Project site area to only include the parcels currently developed with the BART surface parking lots), but never assumed a sensitive receptor (i.e., the Surgery Center) would exist adjacent to the project construction. As a result, the air quality analysis for the alternative project concluded "the air quality impacts would be less than the proposed project." This conclusion is erroneous since the alternative where the Surgery Center remains in place throughout the life of the Project is a very sensitive receptor in close proximity to construction activities. Construction so close to the Surgery Center brings up two air quality issues: (1) acute impacts from increased dust and (2) acute impacts from increased exposure to diesel particulate matter.

The impacts from dust are merely addressed through standard conditions of approval that are meant to reduce dust through the application of generic dust control measures. These measures do not include any assurances that dust would be reduced to a level that would not result in significant exposures at the Surgery Center. Measure "d)" on page 235 would designate a person to monitor the dust control program, but there is no person that could suspend construction if the program is not working.

Although adverse effects of acute exposures to diesel particulate matter have been known since at least 2000, the DEIR or recent CEQA analysis for the project neglect to address these impacts to the adjacent Surgery Center. As reported by the BAAQMD", "The vast majority of premature deaths associated with air pollution - more than \(90 \%\) - are related to exposure to fine particulate matter ( \(\mathrm{PM}_{25}\) ). Most of the deaths associated with \(\mathrm{PM}_{2 \text { s }}\) are related to cardiovascular and respiratory problems." Sources of \(\mathrm{PM}_{2 s}\) include dust and exhaust. A source of \(\mathrm{PM}_{2}\), emission is from construction equipment and the dust

\footnotetext{
\({ }^{3}\) BAAQMD. 2010. Bay Area 2010 Clean Air Plan (page 1-17). September.
}

Ed Erwin
Alta Bates Summit Medical Center
December 21, 2010
Page 3
generated by demolition and grading activities. Surgery Center patients would be exposed to these emissions that were not addressed for the revised project.

In May 2010, the BAAQMD issued screening tables for evaluating impacts of air toxics during construction \({ }^{4}\). These guidelines identify screening distances for cancer and non-cancer risks, Cancer risks and \(\mathrm{PM}_{2}\), exposures are based on chronic exposures. However, the tables also included minimum distances associated with acute exposures. For a construction of a commercial project ranging in size from 4.6 to 13.8 acres, these screening tables recommend a minimum buffer of 85 meters from the construction fence line. This would buffer the acute hazards posed by Acrolein, which is one of the most toxic TACs associated with diesel exhaust based on its non-cancer toxicity value. As previously mentioned, the Surgery Center would be located immediately adjacent to the construction site. It appears that there is a high potential for patients at the surgery center to be significantly exposed to TACs during construction, on an acute basis. This issue was not addressed in the DEIR or the subsequent environmental analysis for the proposed action. There are no mitigation measures or conditions of approval identified by the City to reduce these exposures. While the DEIR significance criteria identify "ground level concentrations of non-carcinogenic TACs such that the Hazard Index would be greater than I for the MEI" as significant, the DEIR or subsequent summary environmental analysis do not evaluate the potential for this effect.

Additional review of the air quality impacts to the Surgery Center is warranted along with the identification of mitigation measures to prevent significant impacts. Such mitigation measures may include, but are not limited to controls on equipment exhaust, limits on construction activities that coincide with surgeries, and identification of trigger levels that would suspend construction activities when emissions may adversely affect sensitive operations at the Surgery Center. In addition, BAAQMD recently identified suggested mitigation measures to reduce emissions of diesel equipment exhaust that they recommend for construction sites'. These should also be considered for the project.
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This concludes our review of the air quality impacts to the Surgery Center at 3825 Telegraph near the planned Mac Arthur Transit Village in Oakland, CA. Please contact us if you have any further questions or concerns about this matter


Attachment I: Illingworth \& Rodkin, Inc. Bio
Attachment 2: Resume of James Reyff
10-171

\footnotetext{
\({ }^{4}\) BAAQMD. 2010. Screening Tables for Air Toxics Evaluation During Construction. May.
'BAAQMD. 2010. BAAQMD CEQA Air Quality Guidelines, June.
}

\title{
Attachment 1 \\ Tllingworth \& Rodkin Bio
}

\title{
ILINGWORTH\&RODKIN,ING. \\ IIIII Acoustics . Air Quality IIII
}

505 Petaluma Boulevard South
Petaluma, California 94952

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}

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illro@illingworthrodkin.com

\begin{abstract}
AIR QUALITY
In 1995 lllingworth \& Rodkin, Inc. was expanded to include air quality and meteorological capabilities. The bulk of the firms' air quality work involves environmental air quality studies that are in support of both private and public projects. Air quality studies for land use projects to support Environmental Impact Reports are most common. Types of projects include specific plans for a variety of land use types, office centers, construction activities, wastewater treatment facilities, waste management facilities, quarries, and other industrial facilities. The firm also assists local communities in developing air quality policies for incorporation into General Plans.

For air quality, many projects involve the analysis of air quality impacts from both direct and indirect sources of air pollutants. Indirect sources include transportation facilities, which Illingworth \& Rodkin's staff has considerable experience evaluating. Through years of conducting environmental noise and air quality studies for local, state and federal agencies, the firm has developed considerable experience in dealing with both the technical and policy issues involved with air quality. While transportation projects can involve considerable air quality technical aspects, the regulatory challenges can be quite complex. This is especially true in the case with federal projects, where SIP conformity issues arise, Illingworth \& Rodkin Inc.'s staff have dealt successfully with these issues on a wide variety of projects ranging from large new freeway projects to simple urban intersection modifications. Conformity issues can be the largest hurdles for urban projects, especially those that involve federal action. Illingworth \& Rodkin, Inc, has the right staff experience to tackle both the technical and regulatory air quality issues in both a quality and cost-effective manner.

The firm also conducts assessments to evaluate the air pathway health risk from common toxic air contaminants. This includes analysis of contaminants and \(\mathrm{PM}_{2 s}\) from traffic and construction equipment as well as common stationary sources.

Environmental Studies
- Assessments for environmental studies (EIR, IS, EIS, EA)
- Transportation projects
- New residential developments
- Control plans and ordinances
- Ordinance compliance
- Conformity determinations
- Peer Review

\section*{Computer Modeling}
- Air Pollutant emissions estimation using EMFAC2002, Mobile, AP-42
- Microscale air quality traffic modeling using CALINE4, CAL3QHC
- Stationary air pollution source modeling using EPA-approved models (e.g., SCREEN3 and ISCST)
- Analysis of meteorological data

Field Monitoring
- Aerometrics and Air toxics
- Meteorological conditions
- Fence line monitoring (e.g., particulates)
\end{abstract}

\section*{JAMES A. REYFF}

Mr. Reyff is a Meteorologist with expertise in the areas of air quality and acoustics. His expertise includes meteorology, air quality emissions estimation, transportation/land use air quality studies, air quality field studies, and environmental noise studies. He is familiar with federal, state and local air quality and noise regulations and has developed effective working relationships with many regulatory agencies.

During the past 22 years, Mr. Reyff has prepared Air Quality Technical Reports for over 10 major Caltrans highway projects and conducted over 100 air quality analysis for other land use development projects. These projects included carbon monoxide microscale analyses, the calculation of project emissions (e.g., ozone precursor pollutants, fine particulate matter, and diesel particulate matter), seasonal field monitoring, and preparation of air quality conformity determinations. Mr. Reyff advised decisions of federal and local air quality agencies regarding impact assessment methodologies and air quality conformity issues. He has conducted air quality evaluations for specific plans and General Plan updates. Recently, he prepared the air quality analysis for the NASA Ames Research Park, which included a Federal SIP Conformity analysis.

Mr. Reyff has been responsible for a variety of meteorological and air quality field investigations in support of air permitting and compliance determinations. He has conducted air quality analyses of diesel generators in support of regulatory permitting requirements and environmental compliance issues. Mr. Reyff has designed and implemented meteorological and air quality monitoring programs throughout the Western United States including Alaska. Programs include field investigations to characterize baseline levels of air toxics in rural areas, as well as regulatory air quality and meteorological monitoring. He was the Meteorologist involved in a long-term monitoring program at the Port of Oakland that evaluated meteorological conditions and fine particulate matter concentrations in neighborhoods adjacent to the Port.

Mr. Reyff has conducted over 15 major acoustical technical studies for transportation systems. He has managed several research studies for Caltrans including a noise study that evaluated long-range diffraction and reflection of traffic noise from sound walls under different meteorological conditions. Mr. Reyff has also evaluated noise from power plants, quarries and other industrial facilities. He has also been actively involved in research regarding underwater sound effects from construction on fish.

\section*{PROFESSIONAL EXPERIENCE}

1995-Present
Project Scientist
1989-1995
Project Meteorologist
1988-1989
Post Voyage Route Analyst
EDUCATION
1986 San Francisco State University
B.S., Major: Geoscience (Meteorology)

Illingworth \& Rodkin, Inc.
Petaluma, California
Woodward-Clyde Consultants (URS)
Oakland, California
Oceanroutes (Weather News)
Sunnyvale, California

PROFESSIONAL SOCIETIES
American Meteorological Society
Institute of Noise Control Engineering

\section*{AWARDS}

FHWA Environmental Excellence Award - 2005
Caltrans Excellence in Transportation, Environment - 2005
Charles M Salter Associates Inc
21 December 2010
Ed Erwin
Director, Real Estate
Alta Bates Summit Medical Center
2880 Gateway Oaks, 2nd Floor
Sacramento, CA 95833
Via E-mail: erwine@sutterhealth.org
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MacArthur Transit Village Project - Oakland, CA
Potential Noise and Vibration Impacts on Surgery Center
Located at 3875 Telegraph Avenue

Dear Mr. Erwin:
We have been retained to determine whether recent changes to the MacArthur Transit Village project (Project) will have any significant impacts on the property, operations and patient care at the Surgery Center of Alta Bates \& Summit Medical Center located immediately adjacent to the Project at 3875 Telegraph Avenue (Surgery Center) particularly with respect to noise and vibration. We have concluded that the recently revised Project, that removes the Surgery Center property from the Project, will have such significant effects on the Surgery Center throughout the approximately seven (7) years of Project construction.

We have completed our review of the various documents prepared for the MacArthur Transit Village project located in Oakland, California. Included in our review is the Noise and Vibration section of the Draft Environmental Impact Report (DEIR) and the Agenda Report dated 14 December 2010 from the City of Oakland, City and Economic Development Agency (CEDA).

Based on our review, potentially significant noise and vibration impacts that could adversely affect The Surgery Center of Alta Bates \& Summit Medical Center have not been addressed. Further analysis of project generated noise and vibration, impacts, and mitigation including continuous on-site noise and vibration monitoring, would be required. This letter summarizes our findings.

\section*{Attachment B}

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\section*{Discussion}

\section*{Noise Impacts}

As you know, the purpose of an EIR is to determine potentially significant impacts resulting from the development of the proposed project, and to provide mitigation measures as needed. We understand that since publication of the DEIR, the Surgery Center of Alta Bates \& Summit Medical Center (a portion of "Block C" as shown on the DEIR Conceptual Site Plan, APN 012-0968-003-01 zoned C-28) will no longer be included in the Project. Therefore, the estimated seven years of continuous Project construction could generate significant impacts on the Surgery Center.

Our review of the City's Noise Element of the General Plan indicates that the City interprets a "Hospital" land-use as a noise sensitive receptor, "... whose purpose and function can be disrupted or jeopardized by noise... Understandably, noise is of special concern when it occurs near sensitive receptors. \({ }^{n 1}\) Moreover, the City classifies hospital land-uses among nursing homes, libraries, residences, classrooms, and theaters as being most sensitive to noise.

Based on our discussion with management at the Surgery Center, we conclude that activities at the Surgery Center would be just as sensitive to noise as those at a full-service hospital. The Surgery Center is home to sensitive procedures and patients undergoing nerve repair, ear reconstruction, eye surgery, neurosurgery (laminectomy), vocal cord surgery, and pediatric urology. Such procedures occur several hundred times per year. Post-anesthesia recovery, pre-operative, and pain management patients on cardiac monitors occupy various portions of the building including along the exterior façade adjacent to the project site. Specialized equipment such as arthroscopy monitors, fluoroscopy imaging units, and operating microscopes are in common use. Such activities appear to be consistent with the City's specification of hospital land-uses being noise sensitive. Without mitigation, increased noise levels generated by Project construction could adversely affect the health, sleep, and recovery of patients at the Surgery Center. It could also interfere with speech intelligibility and communication between patients and medical staff, and between surgeons and staff during medical procedures.

\section*{Vibration Impacts}

The DEIR establishes the Federal Transit Administration (FTA) as a source for assessing potential vibration impacts. \({ }^{2}\) Included are thresholds for significant impacts based on "events", the number of vibration occurrences per day. The thresholds are based on perception and annoyance in residential buildings which are of course one concern at the

\footnotetext{
\({ }^{1}\) City of Oakland, Noise Element of the 2005 General Plan, p. 1
\({ }^{2}\) Federal Transit Administration, Transit Noise and Vibration Impact Assessment
(FTA-VA-90-1003-006), May 2006
}

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project site. In addition, the DEIR includes the FTA criteria for limiting potential building damage due to construction generated vibration. Had the Surgery Center site been listed as an adjacent sensitive receptor at the time of writing, it would have been required per CEQA to include the FTA recommended criteria for typical hospitals and/or hospitals with vibration sensitive equipment as shown in Table 1, below. An analysis methodology is provided in the same FTA document along with construction vibration levels and calculations to estimate vibration levels at various setback distances that could include the hospital.
\begin{tabular}{|c|c|c|c|c|}
\hline \multicolumn{5}{|l|}{Table 1 (Adapted from FTA Tables 8-1 and 8-3) Ground-Borne Vibration Impact Criteria} \\
\hline \multicolumn{2}{|l|}{Land-Use Category} & Frequent Events & Occasional Events & Infrequent Events \\
\hline \multicolumn{2}{|l|}{Hospitals with vibration-sensitive equipment} & 65 VdB & 65 VdB & 65 VdB \\
\hline \multicolumn{2}{|l|}{Hospitals} & 72 VdB & 75 VdB & 80 VdB \\
\hline Criterion & \multicolumn{4}{|c|}{Description of Use} \\
\hline 72 VdB & \multicolumn{4}{|l|}{Operating Rooms. Vibration not perceptible, but ground-borne noise may be audible inside quiet rooms. Suitable for medium-power optical microscopes ( 100 X ) and other equipment of low sensitivity.} \\
\hline 66 VdB & \multicolumn{4}{|l|}{Adequate for medium- to high-power optical microscopes (400X), microbalances, optical balances, and similar specialized equipment.} \\
\hline 60 VdB & \multicolumn{4}{|l|}{Sensitive operating rooms (e.g. microsurgery, eye surgery, neurosurgery, etc. \({ }^{3}\) ). Adequate for high-power optical microscopes ( 1000 X ), inspection and lithography equipment to 3 micron line widths.} \\
\hline 54 VdB & \multicolumn{4}{|l|}{Generic vibration specification for magnetic resonance imagers (MRI) . Appropriate for most lithography and inspection equipment to 1 micron detail size.} \\
\hline 48 VdB & \multicolumn{4}{|l|}{Suitable in most instances for the most demanding equipment, including electron microscopes operating to the limits of their capability.} \\
\hline 42 VdB & \multicolumn{4}{|l|}{The most demanding criterion for extremely vibration-sensitive equipment.} \\
\hline
\end{tabular}

It is unclear at this time what methods will be used for demolition and construction. However, typical to construction of the proposed Project would include the use of pile driving, hydraulic breakers, drilled piers, rammed aggregate piers, vibratory compaction, or other methods that could generate significant impact at adjacent receptors. Vibration

\footnotetext{
3 Amick, H., et al., Proceedings of International Society for Optical Engineering (SPIE), Vol. 1619, Design of Stiff, Low-Vibration Floor Siructures, November 4-6, 1991, pp. 180-191.
}

\section*{Attachment B}

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Page 4
levels generated by such devices and activities are summarized in the FTA document, but missing from any project analyses. Without mitigation, vibration levels generated by Project construction could adversely affect critical medical procedures at the Surgery Center. It could also be perceptible and annoying to recovering patients and staff, and interfere with the proper use of medical equipment including imaging systems and image quality.

\section*{Standard Conditions of Approval}

The DEIR establishes the City of Oakland Planning Code, City of Oakland Municipal Code, City of Oakland Noise Element, and City of Oakland Standard and Uniformly Applied Conditions of Approval as sources for assessing potential noise impacts. Included in the City's codes are limits for average and maximum noise levels generated by construction activities that could affect adjacent land-uses. For reference, the DEIR lists them in the following Table 2 (adapted from Table IV.E-7):
\begin{tabular}{|l|l|}
\hline \multicolumn{3}{|l|}{\begin{tabular}{l} 
Table 2: (Table IV.E-7) \\
City of Oakland Construction \\
Noise Standards at Receiving Property Line, dBA \\
(OMC Section 17.120.050)
\end{tabular}} & Daily 7am to 7pm & Weekends 9am to 8pm \\
\hline & \multicolumn{3}{|l|}{} \\
\hline \multicolumn{3}{|l|}{ Short-Term Operation (Less than 10 days) } & 65 \\
\hline Residential & 80 \\
\hline Commercial, Industrial & 85 \\
\hline Long-Term Operation (10 days or more) & 70 \\
\hline Residential & 65 \\
\hline Commercial, Industrial & 70 \\
\hline
\end{tabular}

The City's Condition of Approval (COA) Noise-1 also limits "extreme noise generating activities" to weekdays, 8 am through 4 pm . COA- 5 continues to require noise measurements to monitor the effectiveness of noise attenuation procedures prepared under the supervision of a qualified acoustical consultant.

The Cumulative Noise and Vibration Impacts analysis in the DEIR also refers to the City of Oakland Standard and Uniformly Applied Conditions of Approval and projects within the vicinity of the project site. In particular, it cites the Kaiser Permanente project located at the intersection of MacArthur Boulevard and Broadway which has incorporated an

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on-site continuous noise monitoring program that allows a comparison of construction generated noise levels to project standards.

The City's Standard Conditions of Approval for noise and vibration alone do not adequately address the particular impacts on the Surgery Center. These Standard Conditions of Approval focus on typical uses, not highly sensitive receptors. For example, only COA-6 addresses vibration impacts, and does so by limiting the scope to damage thresholds at historic structures. It does not include other vibration sensitive uses such as the Surgery Center which is home to vibration sensitive patients and equipment. Additional study and analysis is necessary to determine the appropriate noise and vibration mitigation for the Surgery Center due to significant impacts generated by the Project.

\section*{DEIR Alternative}

The DEIR provides the required section for analyzing project alternatives. Included is the scenario for a Mitigated Reduced Building/Site Alternative, which excludes the Surgery Center from being part of the project. To date, no analysis has been provided which evaluates potentially significant impacts at the Surgery Center generated by the Project. It is notably absent from the 14 December 2010 Agenda Report. Per CEQA, additional environmental review for project alternatives must be performed to address impacts that could affect surrounding land uses and provide mitigation measures as needed.

\section*{The Project Sponsor's Letter}

The 26 October 2010 letter from MacArthur Transit Community Partners, LLC (MTCP the project sponsor to Catherine Payne, CEDA - Planning), acknowledges that the vesting tentative tract map (VTTM) does not include the Surgery Center since MTCP does not have control of the property. The letter continues to state that the VTTM will be amended to include the Surgery Center once MTCP retains site control. It states, "This circumstance does not preclude development of Phase I as the site development does no effect [sic] the Surgery Center parcel., \({ }^{4}\) It appears that based on that assumption, the 17 November 2010 letter prepared by Urban Planning Partners Inc. (UPP - project planning consultant) concludes that refinements to the project are minor and that no substantial changes, circumstances, or new information of importance has been generated since certification of the EIR \({ }^{5}\) (June/July 2008). The aforementioned comments are not consistent with continued operation of the Surgery Center. It should also be noted that while a traffic consultant's comments were provided along with these two letters, we were not able to find a letter, quotation, summary, or follow-up analysis provided by a qualified firm providing services in acoustics.

\footnotetext{
\({ }^{4}\) City of Oakland, Agenda Report, 14 December 2010 (oak024541.pdf), p. 344
\({ }^{5}\) isid, p. 334
}

Charles M Salter Associates Inc t30sumerstret San Fraswisw Caifomia 94104 Tot 4153870442 Fax: 4153970454

\section*{Attachment B}

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Based on the project sponsor and planning team's oversight of an adjacent noise and vibration sensitive receptor (i.e., the Surgery Center), CEDA staff concludes in the 14 December 2010 Agenda Report there is nothing that would require subsequent or supplemental environmental review, since there are no new significant or substantial increases in the severity of environmental effects. \({ }^{6}\) Again, the conclusion is not based on an analysis that includes continued use of the Surgery Center.

\section*{Conclusion}

In summary, the sources listed above which have been established as a basis for noise and vibration assessment and analysis, did not consider the Surgery Center as a noise and vibration sensitive receptor needing to be evaluated for potential impacts and mitigation. The modified Project without the Surgery Center will have significant noise and vibration impacts on the Surgery Center during the approximately seven (7) years of Project construction. Because no environmental study has been performed, per CEQA, further impact analysis is necessary to determine appropriate mitigation measures to protect the ongoing uses at the Surgery Center.

This concludes our current comments. Please do not hesitate to call us with any questions,
Sincerely,
Charles M. Salter Associates, Inc.


Timothy G. Brown Principal Consultant


Robert P. Alvarado
Senior Vice President

\footnotetext{
\({ }^{6}\) ibid, p. 5
}

Charles M. Salter, P.E.

\section*{President}

\section*{Professional Experience}

Mr. Salter has practiced acoustical engineering for over 40 years. With educational backgrounds in architecture, planning, engineering, and business, Mr. Salter has conducted a wide range of consulting in the areas of architectural acoustics, noise control engineering, and environmental noise impact. He has had project responsibility for various facility types including offices, schools, churches, theaters, residences, hospitals, and civic buildings.

\section*{Publications}

Coauthor ACOUSTICS: Architecture, Engineering, the Environment. (1998 William Stout Publisher)

\section*{HoNors}

Fellow of the Society, Acoustical Society of America, 2006
Received "for contributions to the teaching of architectural acoustics and to its practical applications,"
Allied Professions Honor Award, American Institute of Architects, California Council, 1998
Received "in recognition of unique dedication and focused drive to enhance, support and significantly contribute to the advancement of architectural practice. The extensive knowledge displayed as an acoustical consultant, author and educator creates an invaluable balance that bridges the language among various disciplines. The three decades as an innovator, practitioner and mentor, has been instrumental in increasing awareness of crucial acoustical considerations in architectural design. The level of personal commitment coupled with industrious contributions, merit the highest admiration from the profession of architecture."

\section*{Teaching Experience}

2004-Present Lecturer in Acoustics, UC Berkeley
2000-2004 Adjunct Professor, UC Berkeley
1998-2001 Adjunct Professor, California College of Arts \& Crafts
1973-2000 Lecturer in Acoustics, UC Berkeley

\section*{PROFESSIONAL REGISTRATION}

California: M.E. No, 16460 (1974)
Nevada: M.E. No. 3963 (1974)
Institute of Noise Control Engineering, Board Certified (1975)

\section*{Professional affiliations}

Associate Member, American Institute of Architects
Technical Advisory Committee Member, United States Green Building Council

\section*{Education}

Boston College M.B.A., Major - Finance, 1972
MIT B.S. Art and Design, Major - Architecture, Minor - City Planning, 1969
Tufts University B.S.C.E., Major - Structural Engineering, Minor - Economics, 1965

\section*{Robert P. Alvarado \\ Senior Vice President}

\section*{Professional Experience}

Mr. Alvarado has been an acoustical consultant with Charles M. Salter Associates. Inc. since 1996. He specializes in environmental noise studies, architectural acoustics, HVAC noise and vibration control. building vibration, and environmental noise mitigation. His experience includes exhibit spaces, civic facilities, mixed-use developments, offices, retail spaces, and educational facilities.

Mr. Alvarado's project management experience includes;
- John Muir Neuroscience Institute EIR, Walnut Creek, CA
- Kaiser Permanente Oakland EIR, Oakland, CA
- Queen of the Valley North Building EIR, Napa, CA
- Bay Meadows Mixed-Use EIR, San Mateo, CA
- Solana Beach Train Station Mixed-Use EIR, Solana Beach, CA
- Magnolia Park EIR, Oakley, CA
- Park and Delmas Residential Development EIR, San Jose, CA
- Marina Bay Live-Work Development EIR, Richmond, CA
- 150 Powell Street Mixed-Use, San Francisco, CA
- Santana Row Mixed-Use, San Jose, CA
- San Francisco Rock and Roll Hall of Fame Mixed-Use, San Francisco, CA
- Energy Foundation, San Francisco, CA
- Santa Cruz State Courts, Santa Cruz CA
- Ferry Building Renovation, San Francisco, CA
- One, Two, and Three Embarcadero Center, San Francisco, CA
- Hilton Grand Vacation Club Flamingo Renovation, Las Vegas, NV
- Sea Ranch Lodge, Sea Ranch, CA
- Ritz-Carlon Marassi Mega Beach Resort, El Alamein, Egypt
- IDEO Corporate Offices, Palo Alto, CA
- Equity Office Properties, San Francisco, CA
- GSA Public Service Building, Oakland, CA
- Polaris Amphitheater, Columbus, OH
- Magic World Amphitheater, Dubai

\section*{PUBLICATIONS}

Coauthor ACOUSTICS: Architecture, Engineering, the Environment. (1998 William Stout Publisher)

\footnotetext{
PROLESSIONAL. AFFILIATIONS

American Institute of Architects, Associate Member
UC Berkeley Center for the Buils Environment, Research Team

EDUCATION
University of California at Berkeley, B.A. Architecture
Stanford University, AEC Program, Graduate School of Engineering

\section*{TEACHING EXPERIENCE}

1998-Present UC Berkeley, Guest Lecturer "Acoustic Computer Modeling"
1998-Present Stanford University, Graduate School of Engineering, Guest Lecturer, Professional Mentor
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Charles M Salimp A s socitates inc

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\section*{Timothy G. Brown \\ Principal Consultant}

\section*{Professional Experience}

Mr. Brown has been an acoustical consultant with Charles M. Salter Associates, Inc. since 2004, He specializes in the areas of environmental and architectural acoustics and vibration. His projects include the testing and analysis of transportation and construction induced noise and vibration near public and private developments including residential, commercial, utility, medical, research, and technology facilities. He also has experience with noise and vibration relating to architectural, mechanical, electrical, and acoustically sensitive equipment.

Mr . Brown's experience includes the following projects:
- Daly City Noise Element Update, Daly City, CA
- San Francisco Recycling and Disposal Impact Assessment, San Francisco. CA
- Bay Meadows Redevelopment Noise and Vibration Assessment, San Mateo, CA
- New Crystal Springs Bypass Tunnel Noise and Vibration, San Mateo County, CA
- Kiernen Business Park EIR, Modesto, CA
- Villages of Patterson EIR, Patterson, CA
- Tivoli Specific Plan EIR, Modesto, CA
- Bay Division Pipeline No. 5 Noise and Vibration Study, Bay Area, CA
- San Francisco Recycling and Disposal Impact Assessment, San Francisco, CA
- United State Post Office, Oakland and San Francisco, CA
- Lockheed Martin Missiles and Space, Sunnyvale, CA
- Solana Beach Railway Station, Solana Beach, CA
- Fruitvale BART Station Emergency Engine Generator, Oakland, CA
- One Rincon Hill Construction Noise and Vibration Survey, San Francisco, CA
- Anchorage at Marina Bay Quiet Zone Implementation Assessment, Richmond, CA
- Sutter Health Camino Medical Group MRI Vibration Screening, Mountain View, CA
- Skywalker Ranch Screening Room Vibration Study, Nicasio, CA
- Pixar Animation Studios Construction Vibration Assessment, Emeryville, CA
- Livermore Performing Arts Center Noise and Vibration Assessment, Livermore, CA
- Stanford University Geophysics Laboratory Noise Study, Stanford, CA
- Gateway Community Development Project Railway Impact Analysis, Oakland, CA
- UC San Francisco MRI Vibration Study and Impact Assessment, San Francisco. CA
- Hellman Laboratory Relocation, Berkeley, CA

\section*{Professional affiliations}

Acoustical Society of America (ASA)
Institute of Noise Control Engineers (INCE)
Structural Engineers Association of Northern California (SEAONC)
American Society of Heating, Refrigerating and Air-Conditioning Engineers (ASHRAE)

\section*{Edtcation}

University of California, Berkeley, M.S., Civil Engineering, 2001
University of Califormia, Davis, B.S. with High Honors, Civil Engineering, 2000

\section*{Summary of Negotiations with the Surgery Center}

3/28/08 Meeting between MTCP and Victor Meinke (Alta Bates Surgery Center representative) about the MTV Project and acquisition of the Surgery Center site.

7/1/08 -
2/14/09 Various communications between MTCP and Victor Meinke and consultants regarding financial issues.

4/21/09 Letter of Intent from MTCP to the Surgery Center regarding purchase.
12/4/09 Meeting between MTCP and Surgery Center team.
1/6/10 Letter from Alta Bates Summit to MTCP requesting updated plans and a new proposal.

4/21/10 MTCPs' community meeting and presentation discussing the Phase/Stage 1 revised site design, garage plan, and development schedule. Meeting was attended by Surgery Center representative (Victor Meinke).

6/2/10 Letter from MTCP to Alta Bates Summit including a copy of the revised site plan showing the Surgery Center site as part of the MTV Project. Letter noted that acquisition of Surgery Center would not be required for the Phase/Stage 1 development. Letter also noted MTCP is still interested in the property acquisition. (See Attached letter.)

12/1/10 Meeting between MTCP (Art May \& Joe McCarthy) and Alta Bates Summit (COO Charles Prosper and Dr. Glen Gormanzano) to discuss the status of the project, the plan revisions, schedule, and acquisition.

June 2, 2010

\author{
Mr. Victor E. Meinke \\ Vice President Business Development \\ Alta Bates Summit Medical Center \\ 350 Hawthorne Avenue \\ Oakland CA 94609
}

Re: Project Update for MacArthur Transit Village
Dear Victor:

The purpose of this letter is provide you with a project update on MacArthur Transit Village Project ("MTV") in Oakland, Ca.

MacArthur Transit Community Partners, LLC ("MTCP") is proceeding with the design of the Bart replacement parking structure and master site work ("Phase 1") plus the acquisition of several parcels on MacArthur Boulevard and Telegraph Avenue which will facilitate the commencement of construction for Phase 1 in late 2010. The master site plan and design for the Bart replacement parking structure was reviewed by Oakland Design Review Committee on May 26, 2010 with our next review by the Oakland Planning Commission in late July 2010.

At our meeting on December 4, 2009, we realized it would be difficult to achieve a timely consensus to acquire the East Bay Surgery Center ("Surgery Center Property") from the various stakeholder of the EBOS, Sutter Health Alta Bates Summit Medical Center Surgery Property Company, LLC, and The Surgery Center of Alta Bates Summit Medical Center, LLC (collectively "Surgery Center") to facilitate our construction schedule. As a result, we have realigned Village Drive to intersect with the existing \(39^{\text {th }}\) Street at Telegraph Avenue which allows MTCP to proceed with the construction of Phase 1 with no requirement to acquire the Surgery Center Property which is now depicted as C-3 on the proposed Final Development Plan ("FDP"). We have attached for your information and review the proposed FDP for Phase I which modifies slightly the approved Preliminary Development Plan ("PDP").

The proposed FDP will allow the Surgery Center to continue its operations without any disruption to the Surgery Center Property. MTCP is still very interested in acquiring the Surgery Center Property at a purchase price and timing that will work for all parties. Please let us know if you have any questions regarding the proposed FDP.

Sincerely,

\section*{MACARTHUR TRANSIT COMMUNITY PARTNERS, LLC,}
a California limited liability company

By: MPI MacArthur, LLC,
a Californialimited liability company, Member
By:


Tefrence M. McGrath, Managing Member
By: BUILD Equity Investments (MacArthur Transit Community) LLC,
a California limited liability company, Managing Member
By: BRIDGE Urban Infill Land Development, LLC, a Delaware limited liability company, Member

By: BRIDGE Infill Development, Inc.

By:


\section*{Howard S. Wright \\ Constructors}

MTV - PHASE I \& II CONSTRCUTION EQUIPMENT SCHEDULE SOUND - AIR QUALITY STUDY

January 28, 2011
\begin{tabular}{|c|c|c|}
\hline \multicolumn{3}{|l|}{DEMOLITION} \\
\hline A & Equipment & 2000 Cat 330B Excavator \\
\hline & Size & Approx. 80,000 Lbs \\
\hline & Engine & 236HP \\
\hline & Usage: & Duration of project - 8 hours per day, - Possible overlap \\
\hline & CARB EIN \#: & KC3V93 \\
\hline \multirow[t]{5}{*}{B} & Equipment & 2005 Linkbelt 330 LX Excavator \\
\hline & Size & Approx. 80,000 Lbs \\
\hline & Engine & 247 HP \\
\hline & Usage: & Duration of project - 8 hours per day, - Possible overlap \\
\hline & CARB EIN \#: & GA5L83 \\
\hline \multirow[t]{5}{*}{C} & Equipment & 2006 Bobcat S300 Skid steer \\
\hline & Size & Approx. 9,400 Lbs \\
\hline & Engine & Engine HP: 81 HP \\
\hline & Usage: & Duration of project - 8 hours per day, - Possible overlap \\
\hline & CARB EIN \#: & UK4X33 \\
\hline \multirow[t]{5}{*}{w} & Equipment & STIHL - cut-off saw \\
\hline & Size & 22 lbs \\
\hline & Engine & 6.4 hp \\
\hline & Usage: & Cutting of steel and concrete sporadically \\
\hline & CARB EIN \#: & UK4X33 \\
\hline
\end{tabular}

\section*{FOUNDATION}

D Equipment Xtreme XFR-1245 Telescoping Forklift
Size \(\quad 35,700 \mathrm{lbs}\); lift capacity \(12,000 \mathrm{lbs}\)
Engine \(\quad 2300 \mathrm{rpm}\)
Usage: to unload piles - 2 hrs per day
CARB EIN \#: XR1245020991378

E Equipment Delmag RH26 (Requirement to RH28) mounted on Leiberbherr Carrier
Size 182,000 lbs

Engine 500 hp
Usage: Duration of project - 8 hrs per day
CARB EIN \#: 567


M Equipment Ingersoll Rand Compressor
Size \(\quad 2,310 \mathrm{lbs}\)
Engine \(\quad 80 \mathrm{HP}\)
Usage: Blowing decks - chipping of concrete
CARB EIN \#:

AB Equipment Cement Finisher - Multiquip
Size
46 inch diameter
Engine 8 hp
Usage: Finish concrete slabs
CARB EIN \#:

\section*{EXTERIOR SKIN}
\begin{tabular}{|c|c|c|}
\hline N & Equipment & HTC-8675 Series II Link Belt 75 ton hydro \\
\hline & Size & 12'x8'-6"x49'-0" - 85,276 lbs \\
\hline & Engine & 445 HP diesel \\
\hline & Usage: CARB EIN \#: & Hoist steel frames and precast on exterior \\
\hline P & Equipment & JLG 600 series - 60 ft boom \\
\hline & Size & 60 ft boom - \(24,000 \mathrm{lbs}\) \\
\hline & Engine & 82 HP - gas \\
\hline & Usage: & Installation of exterior screen - 8 hrs per day \\
\hline & CARB EIN \#: & \\
\hline
\end{tabular}

Q Equipment Delivery Stake Truck - F-450 Super Duty
Size \(\quad 16000 \mathrm{lbs}\)
Engine \(\quad 235\) HP - Diesel
Usage: Deliveries
CARB EIN \#:

X Equipment Lincoln Commander 500 welder
Size
Engine \(\quad 12 \mathrm{kw}\) diesel generator
Usage: \(\quad\) welding of precast panels and steel frames
CARB EIN \#:

MAN HOIST

R Equipment Pecco PH 6000

Size
Engine
Car size - (5'x12-6"x9'0) - Mast 60 feet tall - total weight 20,000 lbs \(2-20 \mathrm{hp}-480 \mathrm{~V}-3\) phase - 60 hz
Usage: \(\quad 9\) hours a day -6 months
CARB EIN \#: Electric motor
```

SITEWORK
S Equipment Ditchwitch 1030 trencher
Size
Engine $\quad 11 \mathrm{hp}$
Usage: trench for irrigation water lines and control wires
CARB EIN \#:

```

T Equipment
Size
Engine

CARB EIN \#:

U Equipment
Size
Engine
Usage: Excavation of underground utilities
CARB EIN \#:

V Equipment
Size
Engine
Usage: Compacting of trenches
CARB EIN \#:

W Equipment
Size
Engine
Usage:
CARB EIN \#:

Equipment Concrete walk behind saw -EDCO SS-20
Size 425 lbs
Engine \(\quad 20 \mathrm{hp}\)
Usage: \(\quad\) Cutting of concrete slabs and parking lot - 1 to 2 days
CARB EIN \#:

Z
Equipment SAKAI - dirt roller
Size \(\quad 7.2\) tons
Engine \(\quad 82 \mathrm{hp}\)
Usage: \(\quad\) Dirt compactor -8 hrs per day
CARB EIN \#:

Usage: \(\quad 8\) hours a day - overlap with Dump truck
TEREX Back Hoe Loader
18,000 lbs
100 hp ( 70 kw )

Hitachi Excavator - EX-550LC-5
125,200 lbs
HP 361

Dyapac (jumping jack)
Dynapac (jumping jack) - LT7000
168 lbs
3.9 HP

正
STIHL - cut-off saw
22 lbs
6.4 hp

Cutting of steel and concrete sporadically

Y
AC Equipment John Deere Skip loader - 210LE

Size \(\quad 10,170 \mathrm{lbs}-1 \mathrm{CY}\)

            Engine \(\quad 78 \mathrm{HP}\)

            Usage: Move around dirt/ rock - make grade for pads

            CARB EIN \#:
\begin{tabular}{lll} 
AD & Equipment & Caterpillar grader -140 H \\
& Size & \(12 '-14 '^{\prime}\) blade \(-32,460 \mathrm{lbs}\) \\
& Engine & 185 HP \\
& Usage: & Cut road grade for paving
\end{tabular}
CARB EIN \#:
\begin{tabular}{lll} 
AE & Equipment & CAT 966F wheel loader \\
Size & 46,778 lbs -4 cy bucket \\
Engine & 220 HP \\
Usage: & Move dirt and rock \\
CARB EIN \#: &
\end{tabular}
\begin{tabular}{lll} 
AF & Equipment & Water truck - Sterling LT8500 \\
& Size & 4,000 gal \(-53,220 \mathrm{lbs}\) \\
& Engine & 450 HP \\
& Usage: & dust control and wet down grade \\
& CARB EIN \#: &
\end{tabular}
\begin{tabular}{lll} 
AG & Equipment & CAT D8R - diesel - Bull Dozer \\
Size & \(80,000 \mathrm{lbs}\) \\
Engine & 305 HP \\
Usage: & Push large amount of dirt - used to spread dirt out at remediation
\end{tabular}
CARB EIN \#:
\begin{tabular}{lll} 
AH & Equipment & CAT 1055 D paver \\
Size & \(45,130 \mathrm{lbs}\) \\
& Engine & \(224 \mathrm{HP}-\) diesel \\
& Usage: & Used to pave asphalt roads and parking lot
\end{tabular}
CARB EIN \#:

This schedule is a component of the Construction Management Plan required by the City of Oakland prior to the issuance of construction related permits

The construction technique proposed in areas adjacent to the Alta Bates Surgery Center may employ one or more of the following strategies
1. Use of sheep foot non-vibrating compactors
2. Use of non-vibrating roller compactors
3. Scheduling vibrating roller compaction after surgical hours or on weekends (subject to City approval)
4. Use of alternate fill materials that require no or minimal induced compaction
5. Use of smaller vibrating rolling, vibrating plate, or jumping jack compactors
MacArthur Transit Village
Construction Equipment Schedule
Construction Equipment Schedule
\begin{tabular}{lcccc} 
& \(\mathbf{1 / 2 8 / 2 0 1 1}\) & & \\
& & Tested & Te \\
\hline
\end{tabular} \begin{tabular}{|c}
\(\square\) \\
\\
\(\frac{2}{4}\)
\end{tabular} \(\qquad\) , -```


[^0]:    ${ }^{1}$ The EIR and other project related materials also refers to the application as the "Phase 2" applications. "Stage" and "Phase" have the same meaning in reference to the MTV Project phasing.

[^1]:    ${ }^{1}$ CEQA section 21166 provides that when an environmental impact report has been prepared for a project, no subsequent or supplemental environmental impact report shall be required by the lead agency unless one or more of the following events occurs: (a) substantial changes are proposed in the project which will require major revisions of the EIR; (b) substantial changes occur with respect to the circumstances under which the project is being undertaken which will require major revisions of the EIR; (c) new information, which was not known and could not have been known at the time the EIR was certified as complete, becomes available.
    ${ }^{2}$ CEQA Guideline section 15162 provides that the only substantial changes in a project or the project circumstances that would result in new or more severe significant environmental impacts triggers preparation of a subsequent or supplemental EIR. Additionally, new information only triggers preparation of a subsequent or supplement EIR if it could not have been known with the exercise of reasonable diligence when the original EIR was certified and would result in new or more severe significant effects or new information about mitigation measures or alternatives that are rejected.

[^2]:    ${ }^{3}$ The City also refers to the application as the "Stage 1" applications. "Stage" and "Phase" have the same meaning in reference to the MTV Project phasing.

[^3]:    ${ }^{4}$ All of the points raised in the Surgery Center December 17, 2010 letter are covered in greater detail in the December 20, 2010 letter.

[^4]:    ${ }^{5}$ This buildout estimate was later extended to ten years in the Development Agreement.

[^5]:    ${ }^{6}$ The standard conditions of approval were formally adopted by the Oakland City Council in November 2008 to reduce potential impacts of projects, Ordinance No. 12899 C.M.S., November 3, 2008. However, the standard conditions of approval were used by the City prior to formal adoption and those related to noise were approved by the Council several years prior to the adoption of the standard conditions of approval.

[^6]:    ${ }^{7}$ Since the certification of the 2008 EIR, the Bay Area Air Quality Management District (BAAQMD) has adopted new CEQA thresholds for construction emissions. None of the results listed in Table IV.D-6 exceed the new BAAQMD thresholds for construction emissions. BAAQMD CEQA Guidelines (June 2010), p.2-6. However, those guidelines do not apply here because the City commenced review of the Phase 1 FDP and the VTTM applications, including a review under CEQA to determine if any of the factors under CEQA Guidelines sections 15162 or 15163 were implicated CEQA review of Phase 1 commenced prior to February 2010.

[^7]:    ${ }^{8}$ Consistent with the requirements of COA-NOISE-5, which requires a noise plan that includes a set of site-specific noise attenuation measures based on the project's final design plans be submitted to the City for review and approval prior to the commencement of construction, the project sponsor will prepare and submit subsequent noise reduction plans for future phases once final design plans are available and construction is planned to commence.

[^8]:    ${ }^{1}$ These are the two FDPs applications currently on file with the City and the two construction phases of the MacArthur Transit Village Project that are anticipated to overlap to some extent and occur within the next two years. Consequently the effects of both of these construction phases are considered in this analysis.

[^9]:    2 Bay Area Air Quality Management District. 2004. Toxic Air Contaminant Control Program, Annual Report 2002. June.

[^10]:    

[^11]:    PE00G001.PLT
    
    
    

[^12]:    | Speciation Profile \#818 |  |
    | :--- | ---: |
    | 1,3-butadiene | 0.0019 |
    | 0.07353 |  |

    $\begin{array}{cc}\text { acetaldehyde } \\ \text { benzene } & 0.02001\end{array}$
    ethylbenzene 0.00305
    formaldehyde $\quad 0.14714$
    methanol 0.01477
    naphthalene 0.00085
    0.00058
    0.01473
    0.00611

[^13]:    ## $1.21 e$

[^14]:    ${ }^{1}$ These are the two FDPs applications currently on file with the City and the two construction phases of the MacArthur Transit Village Project that are anticipated to overlap to some extent and occur within the next two years. Consequently, the effects of both of these construction phases are considered in this analysis.

[^15]:    ${ }^{2}$ City of Oakland, 2005. City of Oakland General Plan Noise Element. June.

[^16]:    ${ }^{1}$ Construction Equipment Schedule dated January 28, 2011, Illustrative Plan (L-1.0) dated 9.16.2010 and Vesting Tentative Tract Map No. 8047 (T-4) dated 10-25-10.

[^17]:    ${ }^{2}$ FTA, Transit Noise and Vibration Impact Assessment, May 2006.

