

Appendix C: Sites Inventory

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This appendix presents the inventory of sites suitable for residential development in Oakland to meet the 2023-2031 Regional Housing Needs Allocation (RHNA), as determined by the State Department of Housing and Community Development (State HCD), and summarized in Chapter 3. The sites inventory is divided into two major groups:

- Sites where development is underway or approved (known as “pipeline projects”) or otherwise can be credited to meet the RHNA; and
- Opportunity sites where additional development could occur.

The following sections explore the capacity of these two major groups, as well as the various subgroups contained within each. The complete Housing Sites Inventory (Inventory) is included at the end of this appendix (see Table C-25), as well as a map of sites identified in the Inventory (see Figure C-1).

The RHNA is a critical component of State housing law that mandates all California cities and counties plan for the housing needs of its residents. Under the RHNA mandate, State HCD, in collaboration with the Association of Bay Area Governments (ABAG), first determines the total number of new homes the nine-county Bay Area needs, and how affordable those homes need to be, in order to meet the housing needs of people at all income levels. For the planning period running from January 31, 2023, to January 31, 2031, State HCD determined that the Bay Area region must plan for 441,176 new housing units. After receiving this regional determination, ABAG was responsible for developing a RHNA Methodology for distributing a share of the region’s housing need to each city and county in the region. The RHNA Methodology must meet five objectives specified in State law, which include promoting infill development and socioeconomic equity, promoting improved intraregional jobs-housing relationships, and affirmatively further fair housing. The RHNA Methodology also must be consistent with the forecasted development pattern from Plan Bay Area 2050.

In accordance with Government Code Section 65584, the final RHNA plan was adopted by ABAG’s Executive Board on December 16, 2021 and was approved by State HCD on January 27, 2022.¹ The RHNA plan distributes regional housing need across jurisdictions by the following income categories:

- Very-low-income - less than 50 percent of the county median income.
- Low-income - between 51 and 80 percent of the county median income.
- Moderate-income - between 81 and 120 percent of the county median income.
- Above-moderate-income - greater than 120 percent of the county median income.

¹ More information on the Bay Area RHNA process is available on ABAG’s website: <https://abag.ca.gov/our-work/housing/rhna-regional-housing-needs-allocation>. The Final RHNA Plan is available at the following link: https://abag.ca.gov/sites/default/files/documents/2021-12/Final_RHNA_Allocation_Report_2023-2031-approved_0.pdf

The 2023-2031, or 6th cycle, RHNA identifies an overall need of 26,251 new units in Oakland, a nearly 77.8 percent increase from the prior cycle's allocation of 14,765 new units. Oakland's RHNA is about 6.0 percent of the nine-county Bay Area allocation of 441,176 units. The region's total RHNA increased by nearly 135.0 percent since the previous cycle, partly due to changes in methodology that now address existing needs such as housing cost burdens, overcrowding, and vacancy. The increase in Oakland's RHNA is mostly driven by the overall regional increase, although a smaller portion is due to the 6th Cycle RHNA methodology's emphasis on proximity to jobs and higher resource areas,² as well as the share of future growth projected by Plan Bay Area.³ To meet the 6th cycle RHNA, Oakland would need to produce an average of 3,281 units annually.

Table C-1 shows the income breakdown of the RHNA. The RHNA does not specifically break down the need for extremely-low-income households. As provided by State law, the housing needs of extremely-low-income households, or those making less than 30 percent of area median income (AMI), is estimated as 50 percent of the very-low-income housing need, or about 3,256 units during the planning period.

Table C-1: Oakland Regional Housing Needs Assessment, 2023-2031

<i>Income Level¹</i>	<i>Needed Units</i>	<i>Needed Units with 15% Buffer</i>	<i>Percent of Needed Units</i>
Very-Low-Income (0-50% AMI)	6,511	7,488	24.8%
<i>Extremely-Low-Income (<30% AMI; part of Very-Low-Income in previous row)²</i>	3,256	3,745	-
Low-Income (51-80% AMI)	3,750	4,313	14.3%
Moderate-Income (81-120% AMI)	4,457	5,126	17.0%
Above-Moderate-Income (>120% AMI)	11,533	13,263	43.9%
Total	26,251	30,189	100.0%

1. Income levels were determined by county median household income based on 2014-2018 American Community Survey data (Table B19013). The median income in Alameda County during this period was \$92,574.

2. Extremely-low-income housing need is assumed to be 50 percent of very-low-income housing need.

Source: ABAG, *Final RHNA Plan, December 2021*

To meet "no net loss" requirements, an additional 15 percent buffer beyond the RHNA is assumed in each income category (see Table C-1). No net loss requirements (Government Code Section 65863) ensure that adequate sites are maintained throughout the planning period to accommodate the remaining RHNA by income category. To ensure that sufficient capacity exists throughout the planning period, State HCD recommends that jurisdictions

² To quantify access to opportunity at the neighborhood level, State HCD and the California Tax Credit Allocation Committee (TCAC) convened to form the California Fair Housing Task Force to develop Opportunity Maps that visualize accessibility of low-income adults and children to resources within a jurisdiction. High Resource areas are those that offer low-income adults and children the best access to a high-quality education, economic advancement, and good physical and mental health.

³ The Final Plan Bay Area 2050, adopted by MTC-ABAG on October 21, 2021, is the region's official long-range plan. More information on Plan Bay Area 2050 is available at the following link: <https://www.planbayarea.org/finalplan2050>

create a buffer of at least 15 percent more capacity than required or project site capacity at less than the maximum density to allow for some reductions in density at a project level. The City is employing a combination buffer and reduced capacity strategy to remain compliant with no net loss provisions.

C.1 Sites Inventory Overview

Oakland's 2023-2031 Housing Sites Inventory identifies sufficiently zoned land to accommodate the RHNA at all income levels. Total capacity is derived from both site-specific approaches—including pipeline projects and opportunity sites—as well as non-site-specific projections of accessory dwelling units (ADUs), discussed further below. In addition to providing adequate capacity to meet the RHNA, a buffer of at least 15.0 percent was identified in each income category to ensure that the City can meet the no net loss requirement pursuant to State law. See Table C-2 below for a summary of Oakland's residential capacity and ability to accommodate the 2023-2031 RHNA. The complete 2023-2031 Inventory is provided in Table C-25 at the end of the appendix and in Figure C-1 below.

Based on the City's current General Plan and zoning regulations, there is sufficient capacity to accommodate its RHNA allocation with a buffer. In addition, rezoning will also occur in select areas to accommodate additional density such as parcels around BART stations, along transit corridors, and in existing residential neighborhoods to allow for "missing middle" housing. Sites included in the inventory reflect those that are most likely to develop during the planning period; as the development potential of sites newly made available by one of these rezoning efforts is difficult to project, these new sites are not considered as part of this inventory.

Table C-2: Summary of Residential Capacity to Accommodate the 2023-2031 RHNA

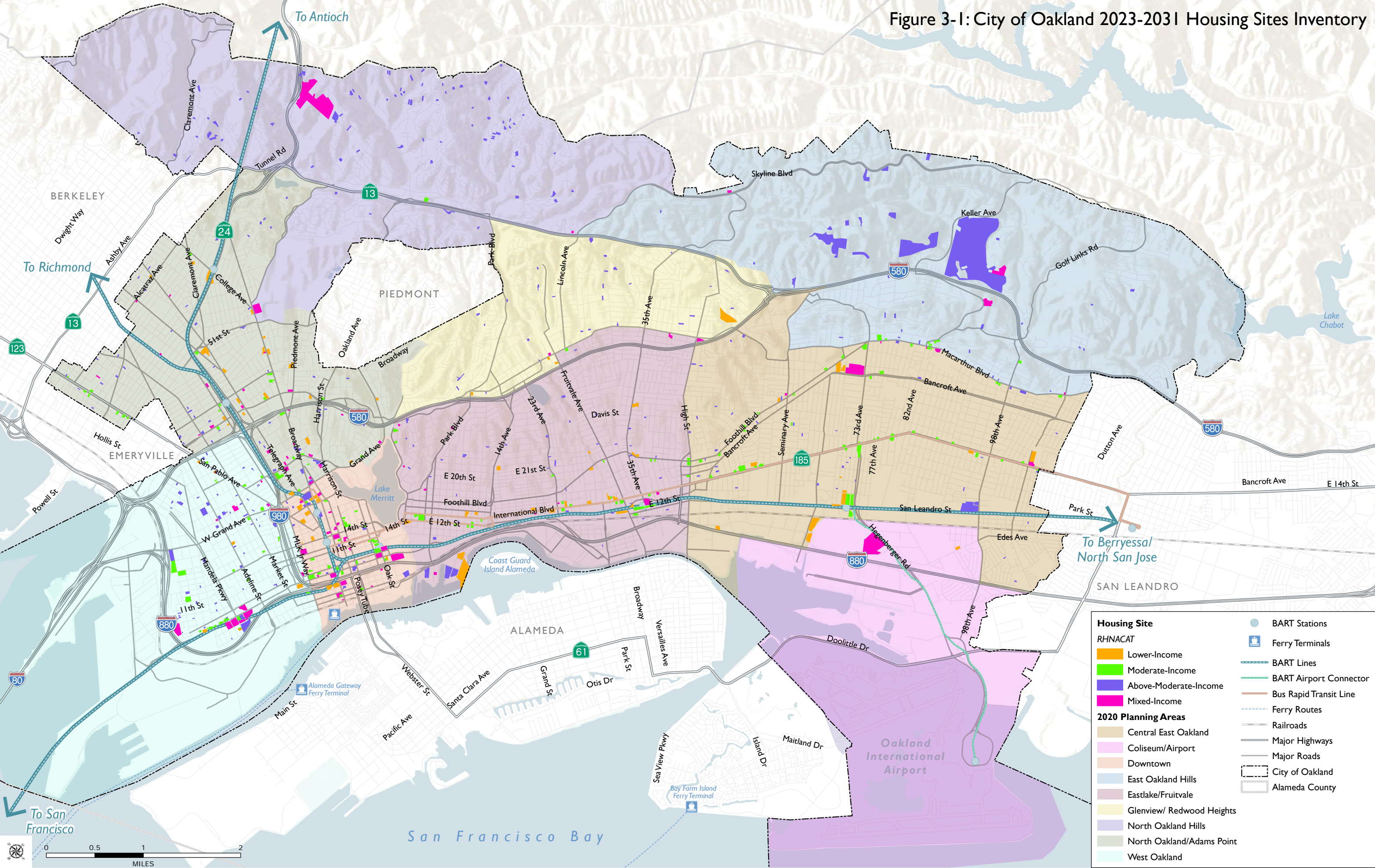
	<i>Residential Units</i>				<i>Total</i>
	<i>Very-Low-Income^{1,2}</i>	<i>Low-Income¹</i>	<i>Moderate-Income</i>	<i>Above-Moderate-Income</i>	
Total Credits	2,183	2,388	364	9,718	14,653
<i>Pipeline Projects</i>	<i>1,213</i>	<i>1,498</i>	<i>166</i>	<i>9,716</i>	<i>12,593</i>
<i>Projected ADUs</i>	<i>890</i>	<i>890</i>	<i>198</i>	<i>0</i>	<i>1,978</i>
<i>Adequate Sites Alternative</i>	<i>80</i>	<i>0</i>	<i>0</i>	<i>2</i>	<i>82</i>
Potential Development Projects	386	1,354	211	6,525	8,476
<i>Vacant</i>	<i>225</i>	<i>846</i>	<i>27</i>	<i>1,832</i>	<i>2,930</i>
<i>Non-Vacant</i>	<i>161</i>	<i>508</i>	<i>184</i>	<i>4,693</i>	<i>5,546</i>
Available 5th Cycle RHNA		714	4,029	688	688
<i>Vacant</i>		23	566	3	592
<i>Non-Vacant</i>		691	3,463	685	4,839
New Opportunity Sites		5,425	1,134	2,120	8,679
<i>Vacant</i>		142	200	0	342
<i>Non-Vacant</i>		5,283	934	2,120	8,337
Total Capacity		12,450	5,738	19,051	37,239
6th Cycle RHNA		10,261	4,457	11,533	26,251
<i>RHNA + 15% Buffer</i>		<i>11,801</i>	<i>5,126</i>	<i>13,263</i>	<i>30,189</i>
Surplus Over RHNA		2,189	1,281	7,518	10,988
		(121.3%)	(128.7%)	(165.2%)	(141.9%)

1. Low- and very-low-income capacity on opportunity sites is consolidated per default density assumptions as described in Government Code Section 65583.2(c)(3).

2. Extremely-low-income housing need is assumed to be 50% of the total very-low-income housing need, or about 3,256 units.

Source: ABAG, *Final RHNA Plan*, December 2021; City of Oakland, 2022

Figure 3-1: City of Oakland 2023-2031 Housing Sites Inventory



SOURCE: City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

The Inventory was developed in a manner consistent with the City’s mandate to affirmatively further fair housing (AFFH), pursuant to State law. Given the City’s inability to meet the 5th cycle RHNA for lower- and moderate-income households (see Appendix A), an emphasis was placed on locating sites appropriate for these income groups – particularly in higher resource areas. However, it should be noted that increasing access to existing high resource neighborhoods represents just one strategy to increase access to opportunity for lower-income households – the City is also committed to investing in “lower resource” neighborhoods to increase opportunity for the existing residents of those neighborhoods – described further in Appendix D and the Housing Action Plan (Chapter 4). This includes investments in new affordable housing projects, which can help reduce displacement pressures in those neighborhoods and allow long-time residents to remain in their communities. As discussed in Chapter 3, community feedback regularly expressed the opinion that existing Oakland residents may want to remain in their current neighborhoods and may not want to relocate to higher-resource areas that may not provide resources available in ethnic enclaves such as culturally specific grocery stores, churches, and other neighborhood amenities. Therefore, efforts to increase access to exclusive neighborhoods should also be paired with investing in and preserving the culture in Racially or Ethnically Concentrated Areas of Poverty (R/ECAPs). Efforts taken to ensure that the Inventory remains compliant with the City’s AFFH mandate are described further in Section C.4 below.

C.2 Credit Towards RHNA

Before identifying the availability of land to accommodate the city’s 6thth Cycle RHNA, State HCD Guidance provides that the RHNA can be accommodated by looking at both projects that are currently in the development pipeline and by considering alternative means of meeting the RHNA.

Projects that have been approved, permitted, or receive a Certificate of Occupancy during the projection period (June 30, 2022 to December 15, 2030) can be credited toward the 6th cycle RHNA. It should be noted that the projection period differs from the planning period – while the planning period is the time between housing element due dates, the projection period is the time period for which the regional housing need is calculated.

According to State HCD, in order to credit units that are affordable to very-low-, low-, and moderate-income households toward the RHNA, a jurisdiction must demonstrate the units are affordable based on at least one of the following:

- Actual sales prices;
- Actual rents; or
- Subsidies, financing, or other mechanisms that ensure affordability (e.g., the development used funding from the state Multifamily Housing Program, federal HOME program, or low-income housing tax credits).

Pursuant to Government Code Section 65583.1, a variety of alternative methods may also be used to satisfy the RHNA. This includes projected accessory dwelling units (ADUs) and a limited number of rehabilitated, converted, or preserved units affordable to lower-income households. This section discusses the capacity of each method to credit residential development towards the RHNA, summarized in Table C-3 below.

Table C-3: Credit Towards the 2023-2031 RHNA

	Very-Low- Income	Low-Income	Moderate- Income	Above- Moderate- Income	Total (units)
<i>6th Cycle RHNA</i>	6,511	3,750	4,457	11,533	26,251
<i>6th Cycle RHNA + 15% Buffer</i>	7,488	4,313	5,126	13,263	30,189
Pipeline Projects	1,213	1,498	166	9,716	12,593
Projected ADUs	890	890	198	0	1,978
Adequate Sites Alternative	80	0	0	2	82
Total Credits	2,183	2,388	364	9,718	14,653
Remaining Housing Need	4,328	1,362	4,093	1,815	11,598

Source: ABAG, *Final RHNA Plan*, December 2021; City of Oakland, 2022

PIPELINE PROJECTS

Pipeline projects are those projects that have already received an approved planning permit; have not yet applied for a building permit, are currently seeking a building permit, or have already received an approved building permit; and will likely be completed during the projection period. Where there are pipeline projects located on Inventory sites, actual proposed densities and affordability levels are reflected. Unit affordability levels within a project are proposed by the developer and then reviewed by both the Planning and Building Department and Oakland HCD to assess whether the unit mix conforms with State law and local regulations, as related to density bonus projects. Other projects that have applied for planning approval, submitted a pre-application, or are otherwise under review are discussed as opportunity sites below.

Pipeline projects are spread across the city, with the majority of new capacity in the Downtown, West Oakland, Eastlake/Fruitvale, and North Oakland/Adams Point areas. See Figure C-2 for the location and affordability of these pipeline projects. The affordability of pipeline units was determined based on the affordability levels or projected rents specified on the project proposal as approved by the City. Approximately 21.5 percent of pipeline capacity is affordable for lower-income households, while 1.3 percent is affordable for moderate-income households. The remainder is assumed to be affordable for above-moderate-income households. Table C-4 below provides information on each pipeline project that have received entitlements but have not yet applied for a building permit, Table C-5 provides information on pipeline projects that have received entitlements and are actively seeking a building permit or have been issued a permit, and Table C-6 provides a summary of the residential capacity of one- and two-unit pipeline projects. The full list of one- and two-unit pipeline projects is available in the full Inventory in Table C-25.

The status of pipeline projects is pulled directly from the City's Accela permitting system. Projects designated "Approved-Pending Appeal" should be considered approved, as Oakland's appeal period is only ten days after issuance – this designation is maintained to retain consistent with the City's records. Expected completion dates are estimates provided by Planning staff based on typical project timelines.

Table C-4: Pipeline Projects Capacity, Planning Permits

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN17112	Approved	4/9/2018	3419 SAN PABLO AVE, Oakland, CA 94608	005 047900301, 005 047900302, 005 047900400, 005 047900500	12/31/2022	0	15	44	1	0
PLN17348	Approved	7/30/2018	3007 TELEGRAPH AVE, Oakland, CA 94609	009 070800400, 009 070800600	12/31/2022	0	2	0	0	43
PLN17281	Approved	12/11/2018	601 MACARTHUR BLVD, Oakland, CA 94610	023 042700100, 023 042700200, 023 042700803	12/31/2022	0	0	0	0	25
PLN18202	Approved	1/7/2019	1842 ADELINE ST, Oakland, CA 94607	005 040603000, 005 040603100, 005 040603200	12/31/2022	0	49	0	1	0
PLN18344	Approved	2/18/2020	4042 EVERETT AVE, Oakland, CA 94602	024 052004001	12/31/2022	0	0	0	0	3
PLN19166	Approved	6/24/2020	1218 MILLER AVE, Oakland, CA 94601	020 010400800	12/31/2022	0	0	0	0	4
PLN18519-R01	Approved	7/31/2020	636 HILLSBOROUGH ST, Oakland, CA 94606	023 041005400, 023 041005500	12/31/2022	0	0	0	0	4
PLN19289	Approved	6/16/2020	369 MACARTHUR BLVD, Oakland, CA 94610	010 078502102	12/31/2022	0	0	0	0	3
PLN19252	Approved	7/9/2020	4631 CONGRESS AVE, Oakland, CA 94601	036 241500400	12/31/2022	0	0	0	0	3
PLN20018	Approved	8/3/2020	1435 45TH AVE, Oakland, CA 94601	035 235600700	12/31/2022	0	0	0	0	3

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN15237-R01	Approved	8/16/2019	905 72nd AVE, OAKLAND, CA	041 415301302	12/31/2023	0	58	0	1	0
PLN19104	Approved	9/25/2019	3829 M L King Jr WY, OAKLAND, CA	012 096400700, 012 096400400, 012 096400500, 012 096400600	12/31/2023	0	38	38	1	0
PLN19116	Approved	10/8/2019	3050 INTERNATIONAL BLVD, Oakland, CA 94601	025 071900701	12/31/2023	0	47	28	1	0
PLN19159	Approved	2/28/2020	330 40TH ST, Oakland, CA 94609	012 100001500	12/31/2023	0	0	0	0	21
PLN20130	Approved	5/3/2021	3261 HOLLIS ST, Oakland, CA 94608	007 059400504	12/31/2023	0	0	0	0	3
PLN19269	Approved	7/2/2021	3440 BOSTON AVE, Oakland, CA 94602	028 090902400	12/31/2023	0	0	0	0	3
PLN20112	Approved	9/20/2021	5812 FOOTHILL BLVD, Oakland, CA 94605	038 317708400, 038 317708500	12/31/2023	0	0	0	0	3
PLN17225-R01	Approved-Pending Appeal	9/29/2021	550 27TH ST, Oakland, CA 94612	009 068904001	12/31/2023	0	0	0	0	4
PLN16117	Approved	3/6/2018	1433 WEBSTER ST, Oakland, CA 94612	008 062403500, 008 062403600	12/31/2023	0	7	0	0	161
PLN19025	Approved	10/16/2019	2400 FILBERT ST, Oakland, CA 94607	005 043301805, 005 043301806	12/31/2023	0	0	12	0	75
PLN15292-R01	Approved	1/5/2021	10500 INTERNATIONAL BLVD, Oakland, CA 94603	047 550904400	12/31/2024	0	0	69	0	0

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN16440-PUDF01	Approved	7/31/2018	2100 TELEGRAPH AVE, Oakland, CA 94612	008 064800100, 008 064801103, 008 064801603, 008 064801700, 008 064801800	12/31/2024	0	0	0	0	395
PLN14363	Approved	4/12/2019	2270 BROADWAY, Oakland, CA 94612	008 065600201	12/31/2024	0	0	0	0	223
PLN19162	Approved	11/19/2019	0 WEBSTER ST, Oakland, CA 94612	008 062400400, 008 062400500	12/31/2024	0	0	0	11	97
PLN20062	Approved	8/24/2020	335 3rd, OAKLAND, CA	001 014900402	12/31/2024	0	3	0	0	35
PLN20116	Approved	8/26/2020	2372 INTERNATIONAL BLVD, Oakland, CA 94601	020 015301601	12/31/2024	0	0	60	0	0
PLN19153	Approved-Pending Appeal	9/23/2020	2619 MAGNOLIA ST, Oakland, CA 94607	005 044500601	12/31/2024	0	0	0	0	12
PLN19039	Approved	9/24/2020	9811 MacArthur BLVD, OAKLAND, CA	046 549000300, 046 549000400	12/31/2024	0	0	0	0	8
PLN20152	Approved	2/8/2021	2700 INTERNATIONAL BLVD, Oakland, CA 94601	025 071201902, 025 071201500, 025 071201600, 025 071201700, 025 071201400	12/31/2024	0	30	44	0	1
PLN20159	Approved	3/29/2021	6518 SAN PABLO AVE, Oakland, CA 94608	016 145301701	12/31/2024	0	0	0	0	9
PLN19260	Approved	3/29/2021	430 ADAMS ST, Oakland, CA 94610	010 078500200	12/31/2024	0	1	0	0	10

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN15015	Extended	2/11/2021	500 GRAND AVE, Oakland, CA 94610	010 078001507, 010 078001508	12/31/2024	0	0	4	0	36
PLN19242	Approved	3/29/2021	31 EXCELSIOR CT, Oakland, CA 94610	023 041800401	12/31/2024	0	0	1	0	10
PLN18406	Approved	3/3/2020	88 GRAND AVE, OAKLAND, CA	008 065600100, 008 065600400	12/31/2025	0	12	0	0	263
PLN20160	Approved	4/12/2021	3414 ANDOVER ST, Oakland, CA 94609	009 073401300	12/31/2025	0	0	0	0	20
PLN20150	Approved	5/6/2021	451 28TH ST, Oakland, CA 94609	009 068403001	12/31/2025	0	3	0	0	51
PLN19233	Approved	5/24/2021	2323 SAN PABLO AVE, Oakland, CA 94612	003 002100700, 003 002100800	12/31/2025	1	0	0	0	15
PLN20051	Approved- Pending Appeal	7/2/2021	0 PARK BLVD, Oakland, CA 94608	021 027701700	12/31/2025	0	0	0	0	10
PLN20078	Approved	8/5/2021	8425 MACARTHUR BLVD, Oakland, CA 94605	043 462200402, 043 462200102	12/31/2025	0	0	5	0	23
PLN21113	Approved- Pending Appeal	8/19/2021	8201 MACARTHUR BLVD, Oakland, CA 94605	043 462000102	12/31/2025	0	0	0	1	9
PLN21115	Approved- Pending Appeal	9/30/2021	347 E 18TH ST, Oakland, CA 94606	021 022300301	12/31/2025	0	0	3	0	24
PLN15378- PUDF03	Approved	11/29/2021	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	74

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN15378-PUDF04	Approved	11/29/2021	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	38
PLN21175	Approved-Pending Appeal	11/30/2021	578 7TH ST, Oakland, CA 94607	001 020901500	12/31/2025	0	0	0	16	41
PLN21174	Approved-Pending Appeal	12/7/2021	1440 23RD AVE, Oakland, CA 94606	020 015301501	12/31/2025	0	0	1	0	8
PLN17428	Approved	9/2/2019	500 KIRKHAM ST, Oakland, CA 94607	004 004901000, 004 004900800, 004 004900900, 004 005101802	12/31/2025	0	85	0	0	947
PLN19279	Approved	5/17/2021	2432 CHESTNUT ST, Oakland, CA 94607	005 043500500, 005 043501700, 005 043501801	12/31/2025	0	0	0	0	12
PLN20166	Approved	5/17/2021	1035 YERBA BUENA AVE, Oakland, CA 94608	012 095303000	12/31/2025	0	0	0	0	10
PLN18369	Approved	3/3/2020	1750 BROADWAY, Oakland, CA 94612	008 062301300	12/31/2026	0	0	0	0	307
PUD06010-PUDF010	Approved-Pending Appeal	3/4/2020	8th AVE, #Lot H	018 046501700	12/31/2026	0	0	0	0	380
PLN18490-R02	Approved	11/16/2020	1451 7TH STREET, OAKLAND, CA 94607	004 007100300, 004 007700300	12/31/2026	79	11	148	2	522
PLN20138	Approved	1/19/2021	3525 LYON AVE, Oakland, CA 94601	032 210800400, 032 210800500,	12/31/2026	0	108	1	0	0

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PUDF12	Approved	2/26/2021	101 10TH AVE, Oakland, CA 94606	032 210802900, 032 210802801 018 046500204	12/31/2026	0	0	254	0	0
PLN20107-R01	Approved	9/24/2021	1510 WEBSTER ST, Oakland, CA 94612	008 062503200, 008 062503401	12/31/2026	0	0	35	0	187
PLN19283	Approved	11/1/2021	2600 TELEGRAPH AVE, Oakland, CA 94612	009 068401100, 009 068401201, 008 064700200	12/31/2026	0	15	0	0	210
PLN16456	Extended	2/16/2021	2015 TELEGRAPH AVE, Oakland, CA 94612	008 064500400, 008 064500500	12/31/2026	0	0	0	0	114
PLN17050-R01-R01	Extended	4/19/2021	2044 FRANKLIN ST, Oakland, CA 94612	008 065101801	12/31/2027	0	20	0	0	337
PLN18252-R01	Approved-Pending Appeal	6/14/2021	0 Pine (between 9th & Shorey) ST, OAKLAND, CA 94607	006 004700101	12/31/2027	0	0	101	0	215
PLN20068	Extended	9/23/2021	325 7TH ST, Oakland, CA 94607	001 018900700, 001 018900800, 001 018900900, 001 018901300, 001 018901401, 001 018900300, 001 018900400, 001 018900600, 001 018900500	12/31/2027	0	0	0	0	380
PLN18523	Approved	1/4/2021	999 98th AVE, OAKLAND, CA	044 508018000, 044 508017900	12/31/2027	0	0	0	0	399

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN20038	Approved	6/1/2021	51 9TH ST, Oakland, CA 94607	001 016900100, 001 017100200	12/31/2027	51	72	74	36	324
Total						131	576	922	71	6,114
Percent of RHNA						4.0%	17.7%	24.6%	1.6%	53.0%

Source: City of Oakland, Building & Planning, March 2022; Dyett & Bhatia, 2022

Table C-5: Pipeline Projects Capacity, Building Permits

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
RB1903152	Reinstated	3/3/2021	1014 CHESTER ST, Oakland, CA 94607	004 008501600	12/31/2022	0	0	0	0	4
B2003769	Issued	5/19/2021	2318 9TH AVE, Oakland, CA 94606	022 031800900	12/31/2022	0	0	0	0	3
RB1502414	Reinstated	11/17/2021	8032 MACARTHUR BLVD, Oakland, CA 94605	040A342201300	12/31/2022	0	0	0	0	4
B2100090	Permit Issued	7/19/2021	821 6TH AVE, OAKLAND, CA	019 000900202	12/31/2022	0	0	0	0	3
B2100106	Permit Issued	7/19/2021	823 6TH AVE, OAKLAND, CA	019 000900202	12/31/2022	0	0	0	0	3
B2100107	Permit Issued	7/19/2021	825 6TH AVE, BLDG 3, Oakland, CA 94606	019 000900202	12/31/2022	0	0	0	0	3

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
B1901911	Permit Issued	8/19/2020	0 19TH ST, Oakland, CA 94607	003 006100603	12/31/2022	0	0	0	0	88
B1804090	Permit Issued	12/8/2020	230 W MACARTHUR BLVD, OAKLAND, CA 94611	012 098602501, 012 098602800	12/31/2022	0	6	0	0	51
B1604231	Permit Reinstated	11/30/2021	880 W MACARTHUR BLVD, OAKLAND, CA	012 095904900	12/31/2023	0	0	0	0	39
B1905909	Permit Issued	1/13/2021	6797 SKYVIEW DR, BLDG 2, OAKLAND, CA 94605	037A316620100	12/31/2023	0	0	0	0	6
B2001770	Permit Issued	2/8/2021	1705 MANDELA PKWY, Oakland, CA 94607	005 039800204	12/31/2023	0	0	0	0	13
B1905785	Reinstated	9/14/2021	2040 SOLANO WY, Oakland, CA 94606	020 010900603	12/31/2023	0	0	0	1	7
B2003445	Permit Issued	5/6/2021	9873 MACARTHUR BLVD, #BLDG 1, Oakland, CA 94605	046 549101301	12/31/2023	0	0	0	0	6
B2003446	Permit Issued	5/6/2021	9883 MACARTHUR BLVD, #BLDG 2, Oakland, CA 94605	046 549101301	12/31/2023	0	0	0	0	6
B2003696	Permit Issued	6/5/2021	9409 INTERNATIONAL BLVD, Oakland, CA 94603	044 496700100, 044 496700200, 044 496700300, 044 496700402, 044 496700403, 044 496700500,	12/31/2023	14	40	0	0	1

Appendix C: Sites Inventory

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
				044 496700701, 044 496700900						
B2100108	Permit Issued	7/19/2021	827 6TH AVE, OAKLAND, CA	019 000900202	12/31/2023	0	0	0	0	6
B2001632	Permit Issued	11/12/2021	919 39TH AVE, Oakland, CA 94601	033 216800700	12/31/2023	0	0	0	0	6
B1604077	Permit Reinstated	12/16/2021	2855 BROADWAY, Oakland, CA 94611	009 068600300	12/31/2023	0	0	0	0	68
B1904850	Permit Issued	7/30/2020	1 9TH AVE, OAKLAND, CA	018 046501500	12/31/2023	0	0	0	0	232
B1606175	Reinstated	11/30/2021	1228 36TH AVE, Oakland, CA 94601	033 217701006	12/31/2023	0	0	0	0	13
RBC2102852	Permit Issued	11/8/2021	3855 WEST ST, Oakland, CA 94608	012 096001700	12/31/2023	0	0	0	0	6
B2001773	Reinstated	11/23/2021	2242 MAGNOLIA ST, Oakland, CA 94607	005 042602201	12/31/2023	0	0	0	0	13
B2002446	Permit Issued	2/9/2022	3820 MAYBELLE AVE, Oakland, CA 94619	030 193301300	12/31/2023	0	0	0	0	4
B1505209	Permit Reinstated	12/10/2021	2868 HANNAH ST, Oakland, CA 94608	007 058900100, 007 058902400	12/31/2023	0	0	0	0	47
B1802663	Permit Issued	12/14/2021	2401 BROADWAY, Oakland, CA 94612	008 067400301	12/31/2023	0	0	0	0	72
B2003447	Permit Inactive	11/5/2021	9877 MACARTHUR BLVD, #BLDG 3, Oakland, CA 94605	046 549101301	12/31/2024	0	0	0	0	8

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
B2003448	Permit Inactive	11/5/2021	9887 MACARTHUR BLVD, #BLDG 4, Oakland, CA 94605	046 549101301	12/31/2024	0	0	0	0	9
B2001212	Permit Issued	7/28/2021	3511 E 12TH ST, Oakland, CA 94601	033 219701901	12/31/2024	46	29	104	0	2
B2102787	Application inactive	12/20/2021	424 28TH ST, Oakland, CA 94609	009 068800600	12/31/2024	0	5	0	0	42
B2105280	On Hold - Fee Due	12/29/2021	2125 TELEGRAPH AVE, Oakland, CA 94612	008 064700100	12/31/2024	0	97	0	0	0
B1803184	Application inactive	6/17/2020	2236 MYRTLE ST, OAKLAND, CA	005 043101902	12/31/2024	0	0	0	0	115
B1905546	Construction Recycling Review Completed	9/24/2021	389 9th Ave, Oakland, CA	018 046501200	12/31/2025	47	18	58	0	1
B2104072	Zoning Inspection Review In Progress	2/9/2022	2201 Brush Street, Oakland, CA	003 002501100, 003 002501000	12/31/2025	33	17	8	0	1
B2104424	On Hold	3/3/2022	316 12TH ST, Oakland, CA	002 006300700	12/31/2025	0	0	3	0	24
B1905577	Permit Issued	6/17/2021	37 8TH AVE, #J, Oakland, CA 94607	018 046501800	12/31/2025	0	0	0	0	378
B1902249	Permit Reinstated	3/14/2022	412 MADISON ST, Oakland, CA 94607	001 016300100	12/31/2025	0	0	0	15	142

Appendix C: Sites Inventory

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
B2101920	Permit On Hold	4/13/2022	0 7TH ST, Oakland, CA 94607	006 001701700, 006 001701800, 006 001701900, 006 001702000, 006 001702100, 006 001702200	12/31/2025	0	19	59	1	0
B2100366	Permit Issued	8/18/2021	37 8TH AVE, Oakland, CA 94607	018 043000114	12/31/2025	0	0	0	0	356
B2104693	On Hold	1/19/2022	1925 BRUSH ST, Oakland, CA 94612	003 004700901	12/31/2025	0	0	0	0	18
B2201034	Created	3/24/2022	2400 ADELINE ST, Oakland, CA 94607	005 043601102	12/31/2025	0	0	0	0	29
B2200158	On Hold - Fee Due	1/9/2022	520 31ST ST, Oakland, CA 94609	009 071500800	12/31/2025	0	0	0	0	7
B2103226	Plan Review In Progress	3/7/2022	48 5TH AVE, Oakland, CA 94606	018 046000200	12/31/2025	1	10	7	3	0
B2200335	On Hold - Fee Due	1/24/2022	919 STANFORD AVE, Oakland, CA 94608	015 129400100	12/31/2025	0	0	0	0	9
B1905536	Plan Review In Progress	1/7/2022	2227 INTERNATIONAL BLVD, Oakland, CA 94606	020 010600100, 020 010700501, 020 010600200, 020 010600301, 020 010600500	12/31/2025	0	22	54	1	0
B2102751	Final Check - On Hold	3/25/2022	4328 Martin Luther King Jr WY, OAKLAND, CA 94609	013 109402801	12/31/2025	0	0	5	0	52

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
B1803055	Reinstated	2/3/2022	2016 TELEGRAPH AVE, Oakland, CA 94612	008 064901200	12/31/2025	0	0	0	0	223
B1703245; B1704331	Permit Issued	4/5/2021	1314 FRANKLIN ST, Oakland, CA 94612	002 005500200	12/31/2025	0	27	0	0	409
B1604083	Permit Expired	2/25/2022	2820 BROADWAY, Oakland, CA 94611	009 068506800	12/31/2026	0	0	0	0	103
B1603981	Permit Reinstated	1/28/2022	277 27TH ST, Oakland, CA 94612	008 067102001	12/31/2026	0	0	0	0	405
B2200276	Routed	3/2/2022	685 9TH ST, Oakland, CA 94607	001 021704800	12/31/2026	0	0	0	35	82
B2102566	Final Check - On Hold	4/16/2022	2116 BRUSH ST, Oakland, CA 94612	003 002300802, 003 002300501, 003 002300601, 003 002300701, 003 002300802, 003 002300902, 003 002301002, 003 002301102	12/31/2026	53	0	52	0	0
B2104948	Plan Review In Progress	3/24/2022	0 WOOD ST, Oakland, CA 94607	018 031000308, 018 031000309, 018 031000310, 018 031000311	12/31/2026	0	0	0	0	235
B2100632	Permit issued	1/28/2022	2359 Harrison ST, OAKLAND, CA 94612	008 067000200, 008 067000300, 008 067001500, 008 067001600,	12/31/2026	0	15	0	0	315

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
B2103682	On Hold	4/12/2022	4311 MACARTHUR BLVD, Oakland, CA 94619	008 067001800, 008 067000100 030 198212100, 030 198212200, 030 198212300	12/31/2026	0	0	154	39	0
Total						194	305	504	95	3,669
Percent of RHNA						6.0%	9.4%	13.4%	2.1%	31.8%

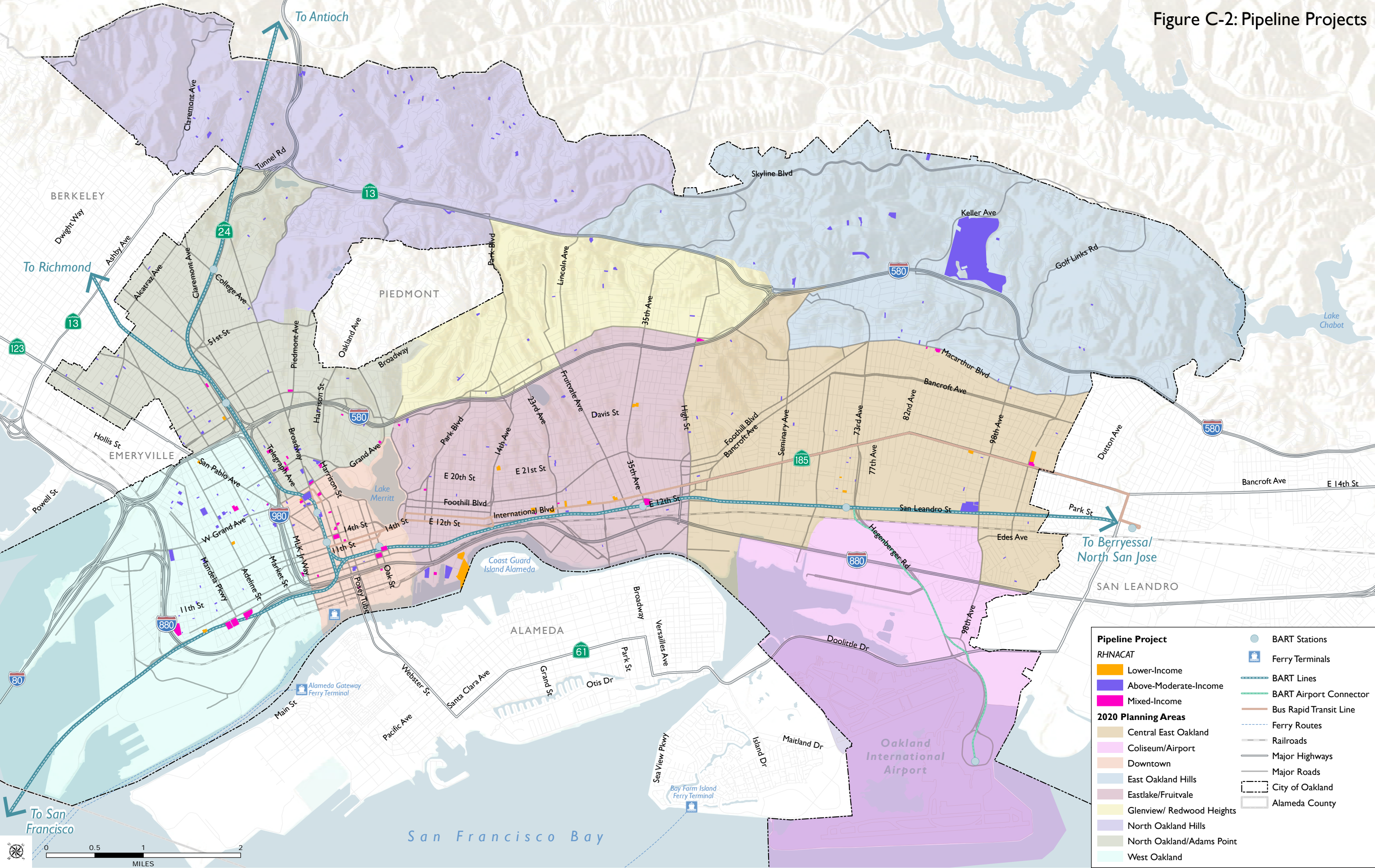
Source: City of Oakland, Building & Planning, March 2022; Dyett & Bhatia, 2022

Table C-6: Summary of One- and Two-Unit Pipeline Project Capacity

Income Category	Number of Projects	Unit Count
Extremely-Low-Income	0	0
Very-Low-Income	0	0
Low-Income	3	3
Moderate-Income	0	0
Above-Moderate-Income	154	167

Source: City of Oakland, Building & Planning, March 2022; Dyett & Bhatia, 2022

Figure C-2: Pipeline Projects



SOURCE: City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

PROJECTED ADUS

Since 2017, the State has continued to pass and implement laws that have removed obstacles to the construction of ADUs and increased their development potential. Like other California cities, Oakland has continued to amend its Planning Code to remain compliant with new ADU development regulations. The City has seen continued interest in ADU development and has continued to approve building permits for ADU development.

Cities may consider the development potential of ADUs or junior ADUs (JADUs) to meet the RHNA. To determine the potential of ADU development during the 6th cycle, the City has analyzed building permit approval patterns since 2018. Table C-7 below shows ADU permits issued from 2018 to 2021, during which an average of approximately 247 permits were issued annually. Over the course of the upcoming eight-year planning period, the City anticipates the development of ADUs at least at the same pace as recent approvals, or 1,978 total ADUs (about 247 average permits per year times eight years). This is a conservative estimate, which is likely impacted by the drop in ADU approvals during the onset of the COVID-19 pandemic—as evidenced by the drop off between 2019 and 2020—and does not account for potential increased development capacity as restrictive regulations continue to be eased.

Table C-7: Annual ADU Approvals, 2018-2021

<i>Year</i>	<i>ADU Building Permits Issued</i>
2018	252
2019	289
2020	174
2021	274
Total Units Permitted	989
Annual Average	247.25
Projected ADU Development (2023-2031)	1,978

Source: State HCD, Annual Progress Reports, 2018-2021

As an alternative housing model, ADUs can often be a potential source of affordable housing. To estimate affordability during the projection period, the City used the results of its recent online survey of ADU owners.⁴ According to the survey, all ADUs are considered affordable to moderate- or lower-income households. Although the survey had limited responses to the question regarding monthly rent, it provides useful local information on ADU affordability in Oakland and is used to estimate the breakdown of projection affordability. To ensure that affordability projects are realistic, the affordability breakdown is further modified based on regional technical assistance provided by ABAG. Table C-8 below summarizes the estimated proportion of ADUs affordable to each income level and the projected number of ADUs by affordability during the planning period.

⁴ This survey was conducted in preparation of the “Oakland ADU Initiative: Existing Conditions and Barriers Report,” which was published January 2020 and revised June 2020. There were 56 responses to the question “How much does the current ADU occupant pay in rent per month? If the occupant is staying in the ADU for free, then mark \$0.”

Table C-8: Projected ADU Capacity by Affordability Level, 2023-2031

<i>Income Level</i>	<i>Local Affordability Breakdown</i>	<i>Regional Affordability Breakdown</i>	<i>Modified Affordability Breakdown</i>	<i>Projected ADU Capacity</i>
Very-Low-Income	45.9%	30.0%	45.0%	890
Low-Income	45.9%	30.0%	45.0%	890
Moderate-Income	8.1%	30.0%	10.0%	198
Above-Moderate-Income	0.0%	10.0%	0.0%	0
Total Units	100.0%	100.0%	100.0%	1,978

Source: Oakland ADU Initiative, Existing Conditions and Barriers Report, January 2020 (Revised June 2020); ABAG, Technical Assistance – Using ADUs to Satisfy RHNA, 2022; State HCD, Annual Progress Reports, 2018-2021

ADEQUATE SITES ALTERNATIVE

According to State HCD, under limited circumstances a local government may credit up to 25 percent of their adequate sites requirement per income category through existing units.⁵ These limited circumstances include sites that are:

- Substantially rehabilitated;
- Located on a foreclosed property or in a multifamily rental or ownership housing complex of three or more units that are converted from non-affordable to affordable rental;
- Units in a motel, hotel, or hostel that are converted from nonresidential to residential and made available for people experiencing homelessness as part of a long-term recovery response to COVID-19;
- Preserved at levels affordable to low- or very-low-income households, where the local government has provided those units with committed assistance; and
- Preservation of mobile home park through acquired spaces.

According to Oakland HCD's 2021-2023 Strategic Action Plan, the City has acquired and converted and/or preserved 600 affordable units between 2018 and 2020. As an ongoing City strategy, there are a number of units that the City will convert and/or preserve during the 2023-2031 planning period. Table C-9 below presents these projects that can be used to meet the RHNA. The affordability of these projects reflects the actual affordability levels pursuant to the regulatory agreements that will maintain such income-restricted units.

⁵ Further specific conditions that sites included under this option must meet are provided by State HCD on their website: <https://www.hcd.ca.gov/community-development/building-blocks/site-inventory-analysis/adequate-sites-alternative.shtml>

Table C-9: Adequate Sites Alternative Capacity

<i>Project Name</i>	<i>Project Address</i>	<i>APN</i>	<i>Project Type</i>	<i>Funding Sources</i>	<i>Unit Count</i>			
					<i>Very-Low-Income</i>	<i>Low-Income</i>	<i>Moderate-Income</i>	<i>Above-Moderate-Income³</i>
Piedmont Place ^{1,2}	55 MacArthur Blvd	010 081300800	Acquisition/Conversion	SRO/Studio Apartment Preservation Program, BB-KTH, Homekey	44	0	0	1
Coliseum Way ¹	4801 Coliseum Way	034 229501605	Acquisition/Conversion	SRO/Studio Apartment Preservation Program, BB-KTH, Homekey	36	0	0	1
Total					80	0	0	2
Percent of RHNA					1.2%	0.0%	0.0%	0.02%

1. Per FY2023 MTW Annual Plan, OHA plans to fund a local capitalized operating agreement for a 15-year term for project Homekey funding recipients. Project opening dates are projected to be November 2022.

2. Project sponsors BACS and Memar Properties, Inc. are under contract to purchase the property by March 31, 2022.

3. Above-moderate-income units include manager's units.

Source: City of Oakland, 2022; Oakland Housing Authority, Draft Making Transitions Work Annual Plan. FY 2023

C.3 Availability of Land to Address the Remaining RHNA

Oakland has very few vacant or “greenfield” sites available for additional housing. Further, development is constrained by environmental conditions—including wildfire risk in the hills and hazards in and near industrial lands—as discussed in Appendix F. However, the City has a long track record of encouraging infill and high density projects, and there are many opportunities for these types of projects across Oakland. This section provides an overview of the Inventory’s residential capacity beyond the RHNA credits described above, as well as a discussion of the methodology behind realistic capacity assumptions and opportunity site selection. Table C-10 below summarizes the residential capacity available on opportunity sites. The complete 2023-2031 Inventory is provided in Table C-25 at the end of the appendix and in Figure C-1 above.

Table C-10: Summary of Opportunity Site Residential Capacity

	<i>Very-Low-Income¹</i>	<i>Low-Income¹</i>	<i>Moderate-Income</i>	<i>Above-Moderate-Income</i>	<i>Total Units</i>
<i>6th Cycle RHNA</i>	6,511	3,750	4,457	11,533	26,251
<i>6th Cycle RHNA + 15% Buffer</i>	7,488	4,313	5,126	13,263	30,189
<i>Remaining Housing Need²</i>	4,328	1,362	4,093	1,815	11,598
Potential Development Projects	386	1,354	211	6,525	8,476
<i>Vacant</i>	225	846	27	1,832	2,930
<i>Non-Vacant</i>	161	508	184	4,693	5,546
Available 5th Cycle RHNA		714	4,029	4,029	688
<i>Vacant</i>		23	566	566	3
<i>Non-Vacant</i>		691	3,463	3,463	685
New Opportunity Sites		5,425	1,011	1,134	2,120
<i>Vacant</i>		142	200	200	0
<i>Non-Vacant</i>		5,283	811	934	2,120
Total Capacity		7,879	5,374	9,333	22,586
Capacity Shortfall(-)/Surplus(+)³		+2,184	+1,281	+7,518	+10,988

1. Low- and very-low-income capacity on opportunity sites is consolidated per default density assumptions as described in Government Code Section 65583.2(c)(3).

2. Remaining housing need is the difference between the RHNA and the units credited towards the RHNA through pipeline projects, ADU projections, and adequate alternative sites.

3. Capacity shortfall/surplus is the difference between the remaining housing need and the total residential capacity of opportunity sites.

Source: ABAG, *Final RHNA Plan*, December 2021; *City of Oakland*, 2022; *Dyett & Bhatia*, 2022

SITE DEVELOPMENT CAPACITY

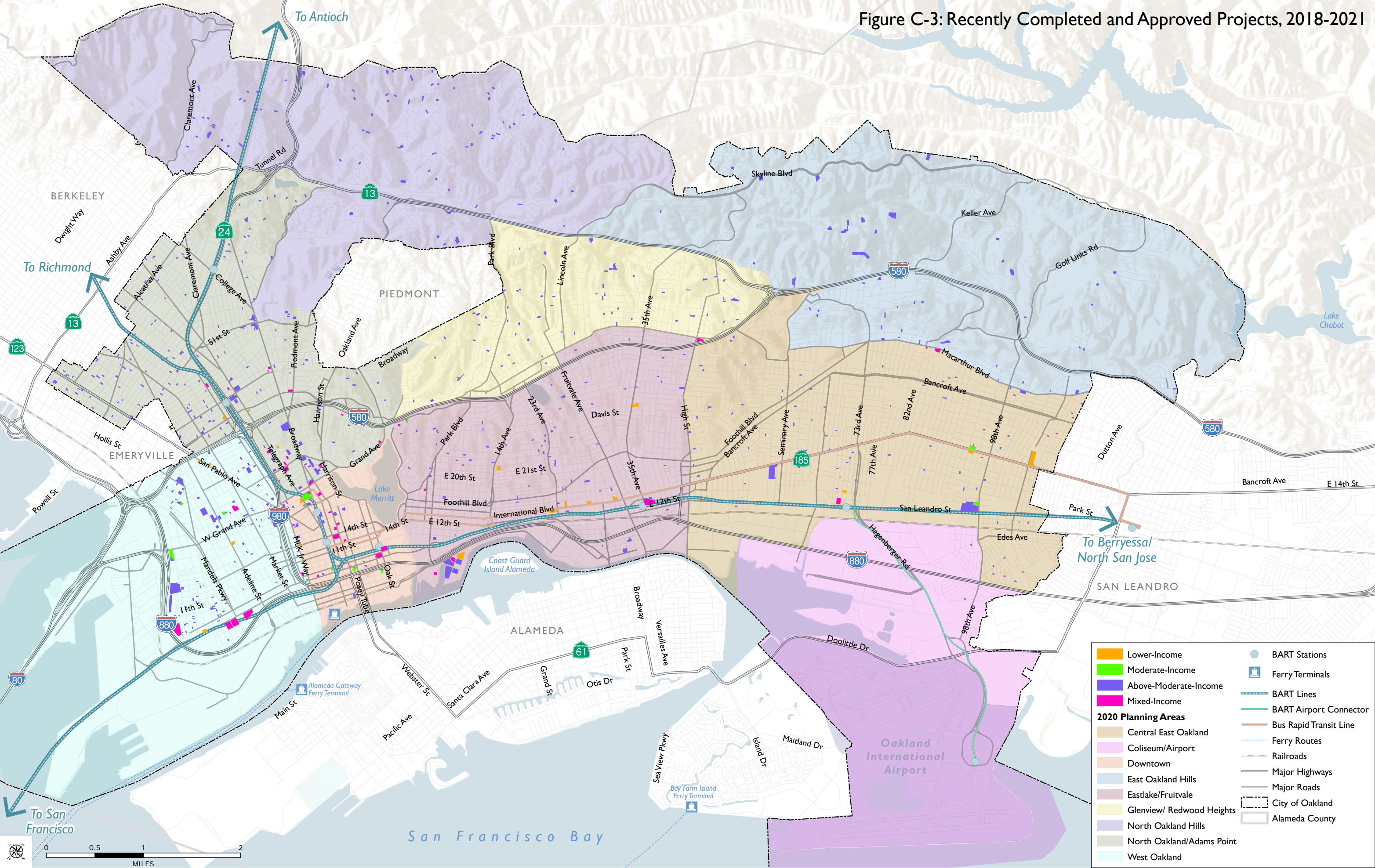
Government Code Section 65583.2(c) requires, as part of the analysis of available sites, a local government to demonstrate the projected residential development capacity of the sites identified in the housing element can realistically be achieved. In order to calculate realistic capacity in Oakland, a survey of recently constructed and approved projects from 2018 through 2021 was conducted to understand current and ongoing residential development patterns. Completed projects were derived from 2018-2020 Annual Progress Reports (APRs) and Accela records pulled in March 2022 for completed and entitled projects in 2021. This includes some pipeline projects.

The amount of density provided in each project was compared to the maximum density as allowed by the applicable zoning designation, and then stated as a percentage of meeting the maximum allowable density. Densities are calculated as dwelling units per acre (du/ac). Each project is assigned to its appropriate Planning Area, which is derived from the Oakland Department of Transportation (OakDOT) Geographic Equity Toolbox. The locations of projects included in the survey are shown in Figure C-3 below.

Table C-11 below summarizes the results of this survey and provides realistic capacity estimates for opportunity sites included in the Inventory. Realistic capacity is based on the average percentage of maximum permitted density met by developments within Planning Areas by base zone and height area. If a height area of a particular base zone has no recent development history, the average percent of maximum density met for the entire base zone within that Planning Area is assumed. If there is no development history for a base zone within a Planning Area, the average percent of maximum density met of related or similar base zones within the Planning Area is assumed. Finally, if there is no comparable development history within the Planning Area, citywide averages for the base zone and height area are assumed. If development history shows that projects typically exceed the maximum permitted density, then realistic capacity is capped at that maximum density.

Realistic capacities provided in Table C-11 are applied to sites that do not otherwise include active development applications. Where a site has an ongoing pre-application or planning permit application, requested densities and affordability for the project are used. Further, where additional capacity information is available for a site, such as expressed developer interest or preliminary discussions, these assumptions are used to approximate realistic capacity.

Figure C-3: Recently Completed and Approved Projects, 2018-2021



SOURCE: City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

Table C-11: Realistic Capacity Assumptions

<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
Central East Oakland					
CC-1	60	No	116.2	83.9%	97.4
	75	No	158.4	83.9%	132.8
CC-2	45	No	96.8	83.9%	81.2
	60	Yes	116.2	83.9%	97.4
	75	No	158.4	83.9%	132.8
CN-3	35	No	79.2	50.9%	40.3
	45	Yes	96.8	14.7%	14.3
	60	Yes	116.2	53.9%	62.6
	75	No	158.4	50.9%	80.7
CN-4	35	No	79.2	50.9%	40.3
	35*	No	1	1	1
D-CO-1		Yes	335.1	24.1%	80.8
D-CO-2		No	335.1	24.1%	80.8
HBX-1		Yes	43.6	70.6%	30.8
RD-1		Yes	1 per lot	100.0%	1 per lot
RD-2		Yes	1 per lot	100.0%	1 per lot
RM-1		Yes	1 per lot	100.0%	1 per lot
RM-2		Yes	1 per lot/2 per lot ²	1,050.0%	1 per lot/2 per lot ²
RM-3		Yes	1 per lot/2 per lot ²	100.0%	1 per lot/2 per lot ²
RM-4		Yes	1 per lot/39.6 ²	19.4%	7.7 ²
RU-1		No	39.6	28.6%	11.3
RU-2		Yes	54.5	32.0%	17.4
RU-3		No	96.8	28.6%	27.7
RU-4	45	Yes	96.8	14.9%	14.4
	60	No	116.2	14.9%	17.3
RU-5	35	No	79.2	14.9%	11.8
	45	Yes	96.8	50.6%	49.0
	60	Yes	116.2	15.2%	17.7
	75	No	158.4	15.2%	24.1
S-15	60	Yes	116.2	109.0%	116.2
	75	No	158.4	109.0%	158.4

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Base Zone	Building Height Area	Recent Development History?	Permitted Density (du/ac)	Average/Assumed Percent of Density Met	Realistic Capacity (du/ac)
Coliseum/Airport					
CN-3	45	No	96.8	81.9%	79.2
D-CO-2		No	335.1	24.1%	80.8
HBX-1		No	43.6	46.7%	20.4
RD-1		Yes	1 per lot	100.0%	1 per lot
RM-1		No	1 per lot	104.2%	1 per lot
RM-3		No	1 per lot/2 per lot ²	140.6%	1 per lot/2 per lot ²
RM-4		No	1 per lot/39.6 ²	85.3%	1 per lot/33.8 ²
Downtown					
C-40		No	96.8	171.4%	96.8
C-45		Yes	145.2	171.4%	145.2
CBD-C	1	No	145.2	88.2%	128.1
	2	No	217.8	88.2%	192.2
	4	No	484.0	88.2%	427.1
	5	No	484.0	88.2%	427.1
	6	Yes	484.0	70.9%	343.3
	7	Yes	484.0	105.5%	484.0
CBD-P	1	Yes	145.2	98.7%	143.3
	2	Yes	217.8	48.3%	105.2
	6	Yes	484.0	84.3%	407.8
	7	Yes	484.0	63.1%	305.4
CBD-R	1	No	145.2	37.3%	54.1
	2	No	217.8	37.3%	81.2
	4	Yes	484.0	37.3%	180.4
	5	No	484.0	37.3%	180.4
	6	No	484.0	37.3%	180.4
CBD-X	1	Yes	145.2	16.6%	24.1
	2	Yes	217.8	80.1%	174.5
	4	Yes	484.0	56.1%	271.5
	6	No	484.0	57.2%	276.7
	7	No	484.0	57.2%	276.7
	LM-45	No	96.8	56.2%	54.4
D-LM-2	LM-85	Yes	193.6	12.0%	23.2
	LM-175	Yes	396.0	79.9%	316.4

<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
	LM-275	Yes	396.0	58.8%	232.9
D-LM-3	LM-175	No	396.0	56.2%	222.7
	LM-275	No	396.0	51.9%	205.7
	LM-45	Yes	96.8	28.3%	27.4
D-LM-4	LM-85	Yes	193.6	64.3%	124.4
	LM-175	No	396.0	47.6%	188.7
	LM-275	Yes	396.0	61.4%	243.2
	LM-85	No	193.6	51.9%	100.6
D-LM-5	LM-175	No	396.0	51.9%	205.7
	LM-275	No	396.0	51.9%	205.7
R-80		No	145.2	89.7%	130.2
S-2		No	145.2	171.4%	145.2
East Oakland Hills					
CC-1	35	No	79.2	1.5%	1.2
	60	Yes	116.2	1.5%	1.7
CC-2	45	No	96.8	1.5%	1.4
	35	No	79.2	33.1%	26.3
CN-3	45	Yes	96.8	33.1%	32.1
	60	No	116.2	33.1%	38.5
CN-4	35*	No	.1	.1	.1
RD-1		Yes	1 per lot	100.0%	1 per lot
RD-2		Yes	1 per lot	100.0%	1 per lot
RH-1		Yes	1 per lot	100.0%	1 per lot
RH-2		No	1 per lot	100.0%	1 per lot
RH-3		Yes	1 per lot	100.0%	1 per lot
RH-4		Yes	1 per lot	100.0%	1 per lot
RM-1		No	1 per lot	127.6%	1 per lot
RM-2		No	1 per lot/2 per lot ²	127.6%	1 per lot/2 per lot ²
RM-3		Yes	1 per lot/2 per lot ²	250.0%	1 per lot/2 per lot ²
RM-4		Yes	1 per lot/39.6 ²	5.1%	None/2.0 ²
RU-4	45	Yes	96.8	21.0%	20.3
	60	No	116.2	21.0%	24.4
RU-5	45	No	96.8	21.0%	20.3
Eastlake/Fruitvale					

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Base Zone	Building Height Area	Recent Development History?	Permitted Density (du/ac)	Average/Assumed Percent of Density Met	Realistic Capacity (du/ac)
CC-1	60	No	116.2	95.2%	110.5
	75	No	158.4	95.2%	150.7
CC-2	35	No	79.2	95.2%	75.4
	45	No	96.8	95.2%	92.1
	60	Yes	116.2	105.4%	116.2
	75	Yes	158.4	64.3%	101.9
CN-1	45	No	96.8	101.8%	96.8
CN-2	35	No	79.2	101.8%	79.2
	45	Yes	96.8	120.3%	96.8
	75	No	158.4	101.8%	158.4
CN-3	35	Yes	79.2	99.0%	78.4
	45	Yes	96.8	87.0%	84.2
	60	Yes	116.2	74.8%	86.8
	75	No	158.4	101.8%	158.4
CN-4	35	No	79.2	101.8%	79.2
	35*	No	.1	.1	.1
D-CE-3		Yes	62.2	54.5%	33.9
D-CE-4		No	62.2	54.5%	33.9
D-LM-1	LM-85	No	193.6	38.1%	73.8
D-LM-4	LM-275	No	396	61.4%	243.2
D-LM-5	LM-85	No	193.6	38.1%	73.8
HBX-1		Yes	43.56	97.1%	42.3
HBX-2		Yes	46.8	23.6%	11.1
RD-1		Yes	1 per lot	100.0%	1 per lot
RD-2		Yes	1 per lot	100.0%	1 per lot
RM-1		Yes	1 per lot	112.5%	1 per lot
RM-2		Yes	1 per lot	851.9%	1 per lot
RM-3		Yes	1 per lot/2 per lot ²	98.0%	1 per lot/2 per lot ²
RM-4		Yes	1 per lot/39.6 ²	89.6%	1 per lot/35.5 ²
RU-1		Yes	39.6	43.4%	17.2
RU-2		Yes	54.5	65.2%	35.5
RU-3		Yes	96.8	63.0%	61.0
RU-4	35	No	79.2	85.7%	67.9
	45	Yes	96.8	85.7%	83.0

<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
	60	No	116.2	85.7%	99.6
	90	No	193.6	85.7%	165.9
RU-5	45	No	96.8	74.4%	72.0
	60	No	116.2	74.4%	86.4
S-15	75	No	158.4	36.2%	57.3
	90	Yes	193.6	36.2%	70.1
Glenview/Redwood Heights					
	35	No	79.2	219.1%	79.2
CN-1	45	No	96.8	219.1%	96.8
	60	No	116.2	219.1%	116.2
CN-2	35	No	79.2	219.1%	79.2
	45	Yes	96.8	219.1%	96.8
	35	No	79.2	219.1%	79.2
CN-3	35*	No	1	1	1
	45	Yes	96.8	219.1%	96.8
CN-4	35*	No	1	1	1
RD-1		Yes	1 per lot	102.9%	1 per lot
RD-2		Yes	1 per lot	100.0%	1 per lot
RH-4		Yes	1 per lot	100.0%	1 per lot
RM-1		Yes	1 per lot	100.0%	1 per lot
RM-2		Yes	1 per lot/2 per lot ²	75.0%	1 per lot/2 per lot ²
RM-3		Yes	1 per lot/2 per lot ²	253.8%	1 per lot/2 per lot ²
RM-4		No	1 per lot/39.6 ²	134.6%	1 per lot/39.6 ²
RU-4	45	No	96.8	33.4%	32.3
RU-5	45	No	96.8	75.7%	73.3
	60	No	116.2	92.2%	107.1
North Oakland Hills					
CC-2	60	No	116.2	45.0%	52.3
CN-1	35	No	79.2	115.2%	79.2
CN-1	45	No	96.8	106.2%	96.8
CN-3	35	No	79.2	97.3%	77.1
CN-4	35*	No	1	1	1
	45	No	96.8	106.2%	96.8
RD-1		Yes	1 per lot	100.0%	1 per lot

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<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
RH-1		No	1 per lot	100.7%	1 per lot
RH-2		No	1 per lot	100.7%	1 per lot
RH-3		Yes	1 per lot	100.0%	1 per lot
RH-4		Yes	1 per lot	101.5%	1 per lot
RM-2		Yes	1 per lot/2 per lot ²	100.0%	1 per lot/2 per lot ²
RM-3		No	1 per lot/2 per lot ²	100.0%	1 per lot/2 per lot ²
RU-2		No	54.5	60.6%	33.0
RU-3		No	96.8	27.9%	27.0
North Oakland/Adams Point					
CBD-C	4	No	484.0	54.2%	262.4
	6	No	484.0	54.2%	262.4
CBD-P	4	No	484.0	54.2%	262.4
	6	No	484.0	54.2%	262.4
CBD-X	2	No	217.8	54.2%	118.1
	4	No	484.0	54.2%	262.4
	6	Yes	484.0	54.2%	262.4
	45	Yes	96.8	78.7%	76.2
CC-2	60	Yes	116.2	64.8%	75.2
	75	Yes	158.4	66.8%	105.8
	90	Yes	193.6	129.9%	193.6
	35	No	79.2	92.9%	73.6
CN-1	45	No	96.8	92.9%	89.9
	35	Yes	79.2	133.2%	79.2
CN-2	45	Yes	96.8	88.9%	86.1
	60	Yes	116.2	45.0%	52.3
	75	No	158.4	89.0%	141.0
	90	No	193.6	89.0%	172.3
	35	Yes	79.2	95.7%	75.8
CN-3	45	Yes	96.8	34.6%	33.5
	60	Yes	116.2	109.5%	116.2
	75	No	158.4	96.8%	153.4
	35	No	79.2	92.9%	73.6
CN-4	45	No	96.8	92.9%	89.9
		Yes	348.5	92.9%	323.8

<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
D-BV-2	45	No	96.8	253.7%	96.8
	85	Yes	158.4	334.9%	158.4
	250	Yes	229.3	226.7%	229.3
D-BV-3	45	No	96.8	56.5%	54.7
	85	No	158.4	56.5%	89.5
	85/135	Yes	217.8	56.5%	123.1
	135	No	217.8	56.5%	123.1
	135/200	No	290.4	56.5%	164.1
D-BV-4	45	No	96.8	99.4%	96.2
	65	No	116.2	99.4%	115.5
	85	Yes	158.4	99.4%	157.5
	85/135	No	217.8	99.4%	216.5
	135	No	217.8	99.4%	216.5
	135/200	No	290.4	99.4%	288.7
HBX-1		Yes	43.6	33.2%	14.4
HBX-2		Yes	46.8	31.7%	14.8
RD-1		Yes	1 per lot	100.0%	1 per lot
RD-2		No	1 per lot	100.0%	1 per lot
RH-3		No	1 per lot	100.0%	1 per lot
RH-4		No	1 per lot	101.3%	1 per lot
RM-1		Yes	1 per lot	103.2%	1 per lot
RM-2		Yes	1 per lot/2 per lot ²	74.1%	1 per lot/2 per lot ²
RM-3		Yes	1 per lot/2 per lot ²	107.7%	1 per lot/2 per lot ²
RM-4		Yes	1 per lot/39.6 ²	52.0%	1 per lot/20.6**
RU-1		Yes	39.6	61.0%	24.2
RU-2		Yes	54.5	61.2%	33.3
RU-3		Yes	96.8	20.9%	20.2
RU-4	45	Yes	96.8	135.1%	96.8
	60	Yes	116.2	10.8%	12.5
RU-5	45	Yes	96.8	12.6%	12.2
	60	Yes	116.2	90.7%	105.4
	90	No	193.6	51.7%	100.0
S-15	60	No	116.2	91.1%	105.9
	75	No	158.4	91.1%	144.3

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Base Zone	Building Height Area	Recent Development History?	Permitted Density (du/ac)	Average/Assumed Percent of Density Met	Realistic Capacity (du/ac)
	90	Yes	193.6	91.1%	176.4
West Oakland					
C-40		No	96.8	171.4%	96.8
CBD-R	1	No	145.2	86.6%	125.7
	2	Yes	217.8	86.6%	188.5
CBD-X	1	No	145.2	86.6%	125.7
	2	No	217.8	86.6%	188.5
	4	No	484.0	86.6%	419.0
CC-1	75	No	158.4	122.3%	158.4
CC-2	45	Yes	96.8	100.2%	96.8
	60	Yes	116.2	94.5%	109.7
	75	Yes	158.4	138.4%	158.4
	90	No	193.6	122.3%	193.6
D-WS-1		Yes	28.4	15.0%	4.3
D-WS-2		No	51.2	28.9%	14.8
D-WS-3		No	35.8	28.9%	10.3
D-WS-4		Yes	70.9	1.8%	1.3
D-WS-5		No	0.0	28.9%	0.0
D-WS-7		No	64.2	28.9%	18.5
D-WS-8		Yes	131.2	69.8%	91.6
HBX-2		Yes	46.8	60.0%	28.1
HBX-4		Yes	54.5	58.8%	32.0
RH-4		No	1 per lot	101.3%	1 per lot
RM-1		Yes	1 per lot	100.0%	1 per lot
RM-2		Yes	1 per lot/2 per lot ²	246.9%	1 per lot/2 per lot ²
RM-3		Yes	1 per lot/2 per lot ²	100.0%	1 per lot/2 per lot ²
RM-4		Yes	1 per lot/39.6 ²	131.8%	1 per lot/39.6 ²
RU-1		Yes	39.6	46.6%	18.5
RU-2		No	54.5	82.4%	44.9
RU-3		No	96.8	82.4%	79.8
RU-4	35	No	79.2	82.4%	65.3
	35	No	79.2	118.2%	79.2
RU-5	45	Yes	96.8	113.4%	96.8
	60	Yes	116.2	170.7%	116.2

<i>Base Zone</i>	<i>Building Height Area</i>	<i>Recent Development History?</i>	<i>Permitted Density (du/ac)</i>	<i>Average/Assumed Percent of Density Met</i>	<i>Realistic Capacity (du/ac)</i>
	75	Yes	158.4	108.7%	158.4
	55	Yes	116.2	152.4%	116.2
	60	Yes	116.2	130.7%	116.2
	75	Yes	158.4	152.4%	158.4
S-15W	90	Yes	193.6	152.4%	193.6
	100	Yes	193.6	78.4%	151.8
	140	Yes	193.6	152.4%	193.6
	160	Yes	193.6	176.3%	193.6

1. Same density regulations as abutting RH, RD, or RM Zone. When there is more than one of these abutting zones, then the regulations of the zone allowing the greatest density shall apply.

2. Density is limited to one unit per lot for parcels less than 4,000 sq. ft. in base zones RM-2 through RM-4. If a parcel is larger than 4,000 sq. ft., then two units per lot are permitted in base zones RM-2 and RM-3 while 39.6 du/ac is permitted in RM-4. In the case of base zones RM-2, RM-3, and RM-4 below 4,000 sq. ft. assume the site will develop at the maximum allowed unit per lot if the average percent of density met is above 50 percent – otherwise assume development is not feasible. In the case of base zone RM-4 above 4,000 sq. ft., apply the percentage of density met to the permitted 39.6 du/ac.

Source: State HCD, Annual Progress Report, 2020; City of Oakland, Planning & Building Department, March 2022; Oakland Department of Transportation, Geographic Equity Toolbox Planning Areas, 2020; Dyett & Bhatia, 2022

Non-Residential to Residential Conversion

Oakland permits residential development on a number of commercial and other non-residential base zones. The City has a substantial track record of encouraging and facilitating the conversion of non-residential uses to residential or mixed uses. See Table C-12 for a summary of parcels that converted from non-residential uses during the 5th cycle planning period, based on use changes between historic 2014-2015 and 2021 Alameda County Assessor parcel data.⁶ The locations of these conversions are provided in Figure C-4. Based on residential unit counts provided in the 2021 Assessor data, there are about 8,487 residential units located on converted parcels. These parcels are not included in the Inventory but are rather provided to demonstrate that additional conversions from non-residential to residential uses are likely during the planning period.

6. Assessors data does not provide information on what affordability level these uses were converted to.

Table C-12: Summary of Non-Residential to Residential Conversion

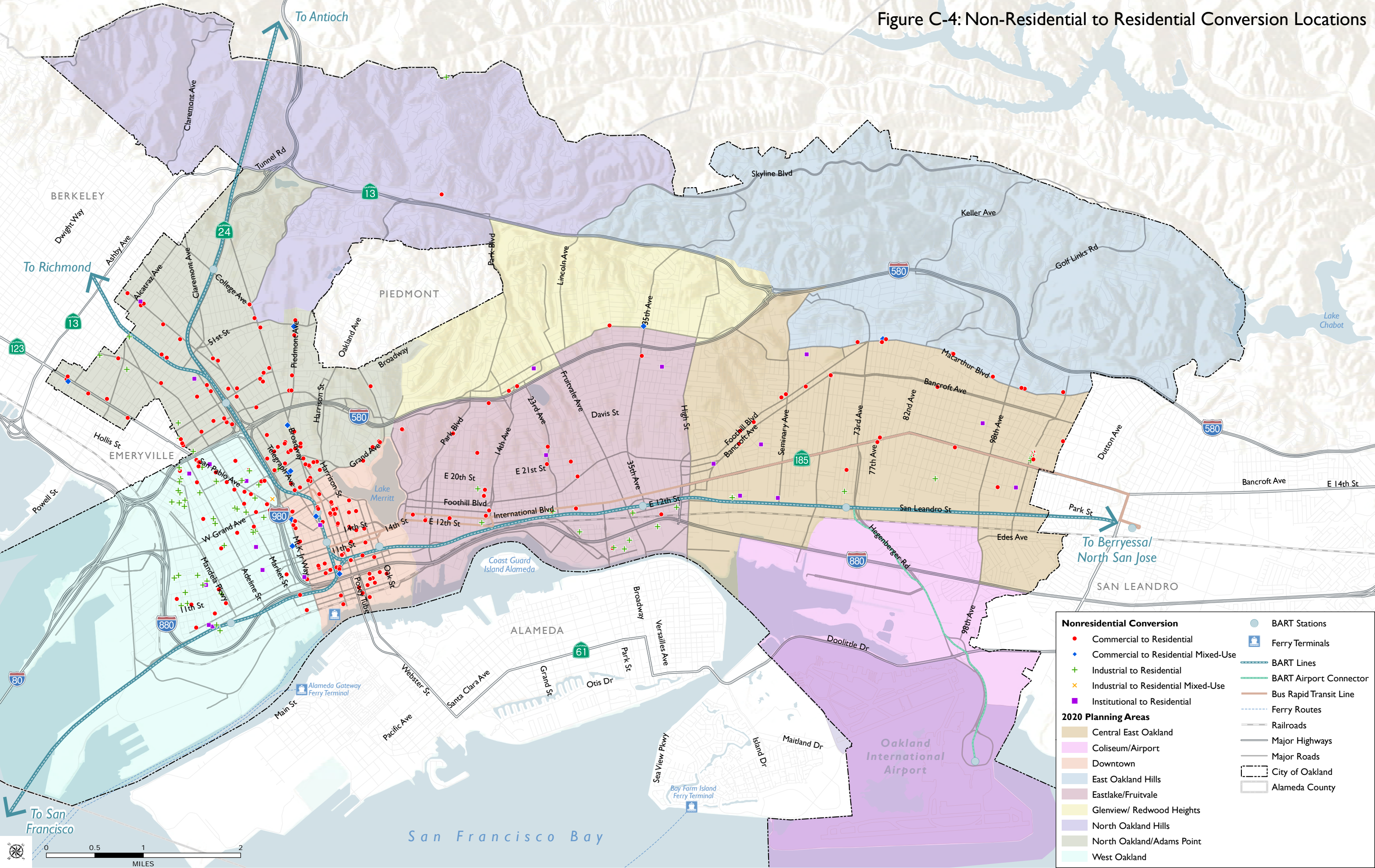
<i>Conversion Type</i>	<i>Number of Converted Parcels</i>	<i>Number of Residential Units</i>
Commercial to Residential	481	6,649
Commercial to Residential Mixed-Use	16	720
Industrial to Residential	87	766
Industrial to Residential Mixed-Use	1	24
Institutional to Residential	28	328

Source: Alameda County, Historic Assessor Parcel Data, 2014-2015 and 2021; Dyett & Bhatia, 2022

Mixed-Use and Infill Development

The City has a significant track record of encouraging mixed-use and infill development. According to APRs submitted to State HCD, all new development in Oakland since 2018 is considered infill development. As noted in Table C-12, about 744 units developed on parcels that converted from solely non-residential uses to mixed residential uses.

Figure C-4: Non-Residential to Residential Conversion Locations



SOURCE: City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

Development Capacity Modifiers

As noted previously, Oakland's RHNA has increased by nearly 77.8 percent between the 5th and 6th RHNA cycles. However, the City fell short of meeting its lower- and moderate-income housing need during the planning cycle, and many sites included in the 5th cycle housing inventory did not develop with housing. An analysis from the UCLA Lewis Center confirmed that Oakland was on track to develop no more than about 21.0 percent of the sites identified during the 5th RHNA cycle as opportunity sites.⁷ However, on those sites that were developed, the number of units developed was three times higher than anticipated as the realistic capacity. Further, a significant amount of residential development—nearly 73.0 percent of all residential development in Oakland—occurred on sites that were *not* identified as opportunity sites. These data reflect the challenges in predicting where development will occur but also show that Oakland's development standards generally allow for higher density development than anticipated.

Nonetheless, the City of Oakland has and continues to undertake a robust effort to identify those sites, with the assistance of community input, that provide the best opportunity for development for the upcoming 6th RHNA Cycle. Further, to meet this increased housing need and increase capacity citywide, the City is committing to a number of actions meant to streamline the development process and incentivize affordable housing development. This includes the implementation of objective design standards, increased permitted densities in historically lower density and higher resource areas, revisions to restrictive development standards, and other zoning reforms expected to increase density overall – as described in the Housing Action Plan. Despite these efforts, the development capacity of opportunity sites should be discounted to account for falling short of previous RHNA goals.

Opportunity sites included in the Inventory are those likely to redevelop with housing considering recent development patterns as well as a variety of factors that indicate incentives to redevelop, as discussed above. While Table C-11 accounts for land use controls and typical densities of residential projects, it is likely that not every site selected in the Inventory will develop with housing during the planning period and that some housing projects will occur on sites not considered in the Inventory. To account for this fact, additional development capacity modifiers are applied to all opportunity sites to discount total residential capacity. Development capacity modifiers are derived from the existing use of a site, as well as its assessed value (AV) ratio and floor area ratio (FAR). When a site has a low AV ratio or FAR, it indicates that the site is underutilized and has potential to redevelop – especially in Oakland, where demand for housing is extremely high. Table C-13 below summarizes the percentage modifiers applied to opportunity sites. These modifiers are not applied to sites with ongoing pre-application or planning permit applications, or have other indications of capacity, as these sites have a very high likelihood of development during the planning period.

⁷ Kapur et al., "What Gets Built on Sites that Cities 'Make Available' for Housing." *UCLA Lewis Center for Regional Policy Studies*. August 2021. Available at <https://www.lewis.ucla.edu/research/what-gets-built-on-sites-that-cities-make-available-for-housing/>.

Table C-13: Development Capacity Modifiers

<i>Existing Use</i>	<i>AV Ratio</i>	<i>FAR</i>	<i>Capacity Modifier</i>
Vacant	-	-	90%
	Low (<0.5)	Low (<0.5)	80%
Non-Vacant	Low (<0.5)	Medium to High (>0.5)	60%
	Medium (Between 0.5 and 1.0)	Low to High (>0.0)	40%

Source: Dyett & Bhatia, 2022

OPPORTUNITY SITE SELECTION

To identify adequate sites and determine realistic capacity for the 2023-2031 Inventory, a parcel-based analysis of properties within City limits was conducted using Alameda County Assessor data supplemented with information from the City. This analysis was carried out in accordance with the framework provided by the 2020 State HCD Housing Element Site Inventory Guidebook. This section outlines how sites were selected, as well as the assumed affordability level of those sites.

Non-residential pipeline projects, completed projects, and those under construction but likely to be completed prior to the start of the projection period are excluded from consideration, as these sites are unlikely to develop with additional housing over the next eight years. Sites that are very small and not viable for lot consolidation (i.e., less than 0.1 acres with no common ownership across adjacent parcels) are also excluded.

The remaining vacant and non-vacant sites were then considered as potential sites to include in the Inventory. Non-vacant opportunity sites include those with an existing use that is likely to discontinue during the planning period, those with expressed developer interest, and those generally underutilized or developed with low intensity, such as underperforming strip commercial uses, warehouses, sites with mixed-use potential, and sites located in specific plans that encourage higher density development.

Sites are primarily considered underutilized based on their AV ratio and FAR. A low AV ratio, which is typically anything below 1.0, means that the land is worth substantially more than the improvements built on top of it – indicating that there is a strong incentive for the property owner to redevelop with new uses than can command higher rents or sales prices. Similarly, a low FAR indicates that building area of the structure is small compared to the entire site, which indicates potential for redevelopment at higher intensities. When available, building age was also considered in evaluating underutilized sites. Further, the existing uses and location of sites in relationship to current development patterns were also considered.

Environmental constraints were also considered in site selection. Sites located in the Alquist-Priolo fault zone, 100-year flood hazard areas mapped by Federal Emergency Management Agency (FEMA), and Very High Fire Hazard Severity Zones (VHFHSZ) were excluded from inclusion in the Inventory. Contaminated sites and those with known hazards were excluded for lower-income projects. However, environmentally constrained sites were not excluded if they contain planned projects with environmental mitigation provisions already factored into development costs or if a developer has shown interest in development. Further,

environmentally constrained City- or publicly-owned sites that have been deemed feasible for residential development are also included. There are no other known environmental constraints that could substantially impact housing development on identified sites during the planning period.

Opportunity sites were also selected in a manner consistent with the City's mandate to affirmatively further fair housing. Housing sites, especially lower-income sites, were selected as to reduce segregation and increase affordable development in high resource neighborhoods, where possible. Sites located in Priority Development Areas (PDAs) and near transit were also prioritized for lower-income housing. A full analysis of the sites inventory as it relates to fair housing is provided in Section C.4.

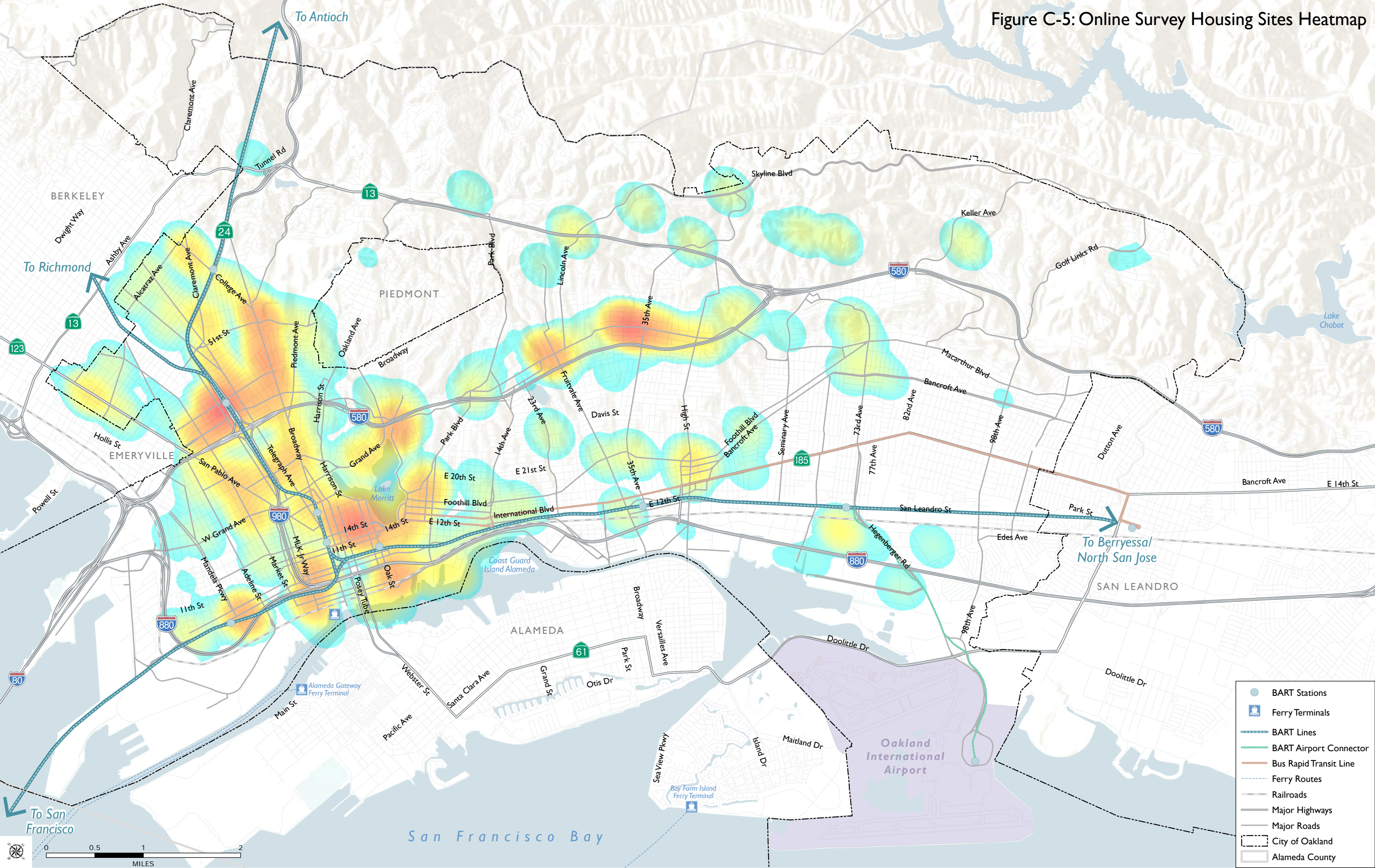
Housing Site Selection Engagement

Extensive community outreach was conducted in identifying sites appropriate to include in the Inventory. The initial pool of sites was provided by City staff and supplemented with suggestions made by Oakland City Councilmembers, community members, and housing organizations. These sites included both vacant sites and non-vacant sites with additional development capacity.

During the four Housing Element workshops, which were open to the public, Oakland residents provided suggestions for housing sites throughout the city. The first housing workshop was focused on sites and was accompanied by an online interactive mapping survey where residents could select specific sites for housing. The survey was open from February 11, 2022 through March 7, 2022, received 480 individual responses, and generated a total of 1,976 unique map responses. It included two interactive mapping questions regarding potential locations for future housing in the city of Oakland. Feedback from the first focus group meeting—which had an emphasis on housing sites—was also incorporated. Sites selected as part of the survey are noted in Table C-25 below.

Respondents to the online interactive mapping tool and survey wrote enthusiastically about a variety of areas located around Oakland appropriate for housing through 1,275 individual survey comments. Areas included surface parking lots, underutilized sites near transit, and areas with high resources that would be appropriate for housing. In selecting specific locations, respondents most frequently selected sites near downtown, along Broadway and Rockridge Bay Area Rapid Transit (BART), in lower Dimond, and along Macarthur Boulevard in Upper Dimond/Redwood Heights. Through 701 individual comments, respondents mentioned a variety of sites including empty/vacant lots, surface parking lots, potential sites near transit, and high resources areas. See Figure C-5 for a heat map of suggested housing sites provided via the online survey.

Figure C-5: Online Survey Housing Sites Heatmap



SOURCE: City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

Housing Site Affordability

For a site to be designated as capable of accommodating development for lower-income households, Government Code Section 65583.2(c)(3) requires that such sites in urban jurisdictions allow for at least 30 du/ac, known as the “default density.” In metropolitan counties, such as Alameda County, zoning that allows for residential density of at least 30 du/ac is considered appropriate to accommodate the economies of scale needed to produce affordable housing. In this Housing Element, all vacant and non-vacant sites identified to accommodate lower-income units are located in zoning designations that permit at least 30 du/ac. The only exceptions to this are pipeline projects and other potential development projects that include affordable units and are located in a lower density designation.

Sites that are permitted to develop with at least 30 du/ac but are not otherwise appropriate for lower-income housing (e.g., are located above environmental constraints, are assumed to develop below 30 du/ac, or do not meet State HCD size parameters) are used to meet the moderate-income RHNA. Other sites that permit medium densities below 30 du/ac are also considered suitable for moderate-income housing, as are larger sites in the RM-2 and RM-3 base zones since these projects are likely to develop with mixed uses that can support moderate-income housing. All other sites in the RH-1 through RH-4, RD-1, RD-2, and RM-1 base zones are considered appropriate for above-moderate-income housing, as are smaller sites in the RM-2 to RM-4 base zones.

Finally, a number of sites—including those with pre-applications indicating a mixed-income development and other potential projects—are likely to develop at a variety of income levels. Where specific information has been provided by the developer on affordability levels and total capacity, these estimates are used to approximate realistic capacity. Where specific affordability levels and capacity have not been provided, the affordability breakdown is assumed to be as follows – 24.0 percent lower-income, 2.0 percent moderate-income, and 74.0 percent above-moderate-income. This breakdown is derived from the average affordability of mixed-income projects surveyed in Figure C-3. Larger opportunity sites (i.e., those larger than 10 acres) with high potential capacities are also assumed to develop as mixed-income.

As discussed further below, a mixture of incomes is also assumed on larger (i.e., greater than 10 acres) City- and publicly-owned sites to avoid an overconcentration of affordable housing. Further, many of these sites are in lower resource or high segregation and poverty neighborhoods. These larger City-owned sites are assumed to develop with a higher proportion of affordable housing (30.0 percent lower-income, 20.0 percent moderate-income, and 50.0 percent above-moderate-income) than other mixed-income sites due to the prioritization of affordable housing projects on City-owned land. Following Council direction and City priorities, City-owned land should be prioritized for uses that maximize the production of affordable housing; the disposition of such sites should follow a transparent and accountable public process that is inclusive of Oakland’s many diverse communities; and projects should adhere to certain green building standards and local hire requirements. Additional prioritization efforts are outlined in the Housing Action Plan. City- and publicly-owned sites between 0.5 and 10 acres in size are assumed to accommodate 100 percent

affordable housing, and City-owned parcels have either been declared “surplus” or are otherwise are planned for housing development – see Appendix E for more details.

Potential Development Projects

While pipeline projects are those that have received planning approval or are in the building permit process, there are also a number of other potential projects at various stages in the planning process. This includes projects ranging from the pre-application stage to those with filed and under review planning permits. Such projects are considered likely to develop, and the actual project densities and affordability provided in those applications are assumed here. In the case where a pre-application project does not specify capacity or affordability, or proposes development that exceeds the permitted density, realistic capacity assumptions as described above are applied. As these projects have not yet received entitlement, they cannot be credited towards the RHNA. However, a pre-application or an application for a planning permit indicates developer interest and that a site is likely to redevelop with housing. Where a potential project is on non-vacant land, this is counted towards the reliance on non-vacant sites. These projects are derived from Accela records pulled in March 2022 and are provided in Table C-14 below.

Table C-14: Potential Development Projects, 2023-2031

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN19284	Under Review	1/2/2020	0 FIELD ST, Oakland, CA 94608	040A344301103	12/31/2022	0	0	0	0	1
PLN19317	Assigned	1/13/2020	20 TAURUS AVE, Oakland, CA 94611	048G742602900	12/31/2022	0	0	0	0	1
PLN19286	Incomplete	2/3/2020	0 COOLIDGE AVE, Oakland, CA 94602	029 098901303	12/31/2022	0	0	0	0	3
ZP200002	Pre-Application (Complete)	2/20/2020	2 PERTH	048H760600903	12/31/2022	0	0	0	0	1
PLN20019	Incomplete	3/5/2020	1049 GRAND VIEW DR, Oakland, CA 94603	048H760602200	12/31/2022	0	0	0	0	1
PLN20047	Incomplete	4/8/2020	2547 E 27TH ST, Oakland, CA 94601	026 078500800	12/31/2022	0	0	0	0	3
PLN20027	Incomplete	5/18/2020	1601 39TH AVE, Oakland, CA 94601	033 213804000	12/31/2022	0	0	0	0	2
PLN21023	Under Review	6/28/2021	6528 RAYMOND ST, Oakland, CA 94609	016 142400101	12/31/2023	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
ZP200018	Pre-Application (Complete)	3/24/2020	1217 52ND	034 227302700	12/31/2023	0	0	0	0	4
ZP200033	Pre-Application (Complete)	7/1/2020	6735 Sims	048C-7193-025	12/31/2023	0	0	0	0	1
PLN20105	Assigned	7/6/2020	6587 THORNHILL DR, Oakland, CA	048F737806500	12/31/2023	0	0	0	0	1
ZP200025	Pre-Application (Complete)	7/15/2020	0 OAKWOOD	048F737701800	12/31/2023	0	0	0	0	4
PLN20013	Assigned	9/22/2020	5776 VICENTE ST, Oakland, CA	014 127402800	12/31/2023	0	0	0	0	1
PLN19245	Assigned	9/23/2020	0 SKYLINE BLVD, Oakland, CA	048E732202300	12/31/2023	0	0	0	0	1
PLN20057	Assigned	9/23/2020	6002 MAZUELA DR, Oakland, CA	048F740001400	12/31/2023	0	0	0	0	1
PLN20143	Assigned	10/15/2020	2007 CROSBY AVE, Oakland, CA	032 211600300	12/31/2023	0	0	0	0	1

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN20104	Incomplete	11/18/2020	0 THORNHILL DR, Oakland, CA 94603	048F737806600	12/31/2023	0	0	0	0	1
DRX210029	Filed	1/14/2021	3425 68TH AVE, Oakland, CA 94605	037A275501200	12/31/2023	0	0	0	0	4
ZP210003	Pre-Application (Under Review)	2/1/2021	0 HOMEGLEN 2773 E 23RD ST, Oakland, CA 94601	048E732403300	12/31/2023	0	0	0	0	1
PLN21001	Assigned	2/2/2021	2773 E 23RD ST, Oakland, CA 94601	026 075100400	12/31/2023	0	0	2	0	1
ZP200094	Pre-Application (Complete)	2/19/2021	0 JEWELL 3712 39TH AVE, Oakland, CA 94619	048G744502800	12/31/2023	0	0	0	0	1
PLN18266	Under Review	2/19/2021	3712 39TH AVE, Oakland, CA 94619	030 192500700	12/31/2023	0	0	0	0	3
PLN21021	Assigned	2/23/2021	0 HILLMONT DR, Oakland, CA 94608	040A342604300	12/31/2023	0	0	0	0	1
PLN21008	Incomplete	2/24/2021	0 TIFFIN RD, Oakland, CA 94602	029A131805000	12/31/2023	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN19234	Incomplete	3/9/2021	4601 FOOTHILL BLVD, Oakland, CA 94601	035 240000100	12/31/2023	0	0	0	0	2
PLN21031	Assigned	3/9/2021	3700 WEST ST, Oakland, CA 94608	012 096502101	12/31/2023	0	0	0	0	1
PLN21022	Incomplete	3/17/2021	9680 MOUNTAIN BLVD, Oakland, CA 94605	043A467604900	12/31/2023	0	0	0	0	1
PLN20146	Under Review	3/19/2021	933 PINE ST, Oakland, CA 94607	006 004901600	12/31/2023	0	0	0	0	1
PLN21054	Assigned	3/23/2021	15010 BROADWAY TER, OAKLAND, CA 94611	048G742701106	12/31/2023	0	0	0	0	1
PLN21027	Incomplete	3/26/2021	0 IVANHOE RD, Oakland, CA 94618	048A706001600	12/31/2023	0	0	0	0	1
PLN21028	Incomplete	3/26/2021	0 IVANHOE RD, Oakland, CA 94618	048A706001701	12/31/2023	0	0	0	0	1
PLN21065	Assigned	4/5/2021	0 SKYLINE BLVD, Oakland, CA 94603	048E732203000	12/31/2023	0	0	0	0	1

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21066	Assigned	4/5/2021	0 SKYLINE BLVD, Oakland, CA 94603	048E732203100	12/31/2023	0	0	0	0	1
PLN21074	Assigned	4/26/2021	530 32ND ST, Oakland, CA 94609	009 071600900	12/31/2023	0	0	0	0	4
PLN21076	Assigned	4/26/2021	5450 MASONIC AVE, Oakland, CA 94618	048B716500202	12/31/2023	0	0	0	0	1
PLN21061	Assigned	4/26/2021	6701 Snake RD, Oakland, CA 94611	048F737405502	12/31/2023	0	0	0	0	1
PLN21082	Assigned	5/4/2021	0 GRAVATT DR, OAKLAND, CA 94603	048H760606400	12/31/2023	0	0	0	0	1
PLN21083	Assigned	5/4/2021	6167 ACACIA AVE, Oakland, CA 94618	048A712004403	12/31/2023	0	0	0	0	1
PLN21079	Incomplete	5/9/2021	0 RUTHLAND RD, Oakland, CA 94603	048G741503200	12/31/2023	0	0	0	0	1
PLN21090	Assigned	5/12/2021	2218 82ND AVE, Oakland, CA 94605	043 457301700	12/31/2023	0	0	0	0	4
PLN21095	Assigned	5/24/2021	6018 GLENARMS DR, Oakland, CA 94611	048H756300202	12/31/2023	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely- Low- Income	Very- Low- Income	Low- Income	Moderate -Income	Above- Moderate- Income
PLN21100	Assigned	5/24/2021	6735 SIMS DR, Oakland, CA 94611	048C719302500	12/31/2023	0	0	0	0	1
PLN21091	Assigned	5/24/2021	0 AITKEN DR, Oakland, CA 94611	048D730300501	12/31/2023	0	0	0	0	1
PLN21106	Assigned	6/9/2021	0 SHEPHERD CANYON RD, Oakland, CA 94603	048D730405703	12/31/2023	0	0	0	0	1
PLN21108	Assigned	6/16/2021	0 MASTLANDS DR, Oakland, CA 94603	048D726800263	12/31/2023	0	0	0	0	1
PLN21112	Assigned	6/16/2021	0 HUNTINGTON ST, Oakland, CA 94608	030 196500700	12/31/2023	0	0	0	0	1
PLN15192-R01	Accepted	6/17/2021	0 ARROWHEAD DR, Oakland, CA 94611	048E732201500	12/31/2023	0	0	0	0	1
PLN21118	Assigned	6/23/2021	11190 LOCHARD ST, Oakland, CA 94605	048 626201100	12/31/2023	0	0	0	0	1
PLN21122	Assigned	6/28/2021	1750 35TH AVE, Oakland, CA 94601	033 212800300	12/31/2023	0	0	0	0	4
PLN18407	Under Review	6/12/2019	0 Campus (west of 13187	037A315100205	12/31/2024	0	0	0	0	20

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
			Campus Dr DR, OAKLAND, CA 94619							
ZP210023	Pre-Application (Complete)	5/18/2021	1519 48TH	035 236000700	12/31/2024	0	0	0	0	1
ZP210010	Pre-Application (Complete)	6/3/2021	6890 BUCKINGHAM	048H761803400	12/31/2024	0	0	0	0	1
ZP210025	Pre-Application (Complete)	6/28/2021	0 PINE	006 003104600	12/31/2024	0	0	0	0	2
PLN21110	Incomplete	7/8/2021	2533 23RD AVE, Oakland, CA 94601	022 035108200	12/31/2024	0	0	0	0	2
PLN21111	Incomplete	7/8/2021	2533 23RD AVE, Oakland, CA 94601	022 035108300	12/31/2024	0	0	0	0	2
PLN21121	Assigned	7/13/2021	0 HOLYROOD DR, Oakland, CA 94603	048D727401004	12/31/2024	0	0	0	0	1
PLN21138	Assigned	7/28/2021	0 BALSAM WY, Oakland, CA 94603	048G743201400	12/31/2024	0	0	0	0	1
PLN21136	Incomplete	7/30/2021	7014 HAMILTON ST, Oakland, CA 94621	041 413303400	12/31/2024	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21139	Assigned	8/10/2021	6959 BALSAM WY, Oakland, CA 94611	048G743201500	12/31/2024	0	0	0	0	1
PLN21143	Assigned	8/10/2021	0 SHERIDAN RD, Oakland, CA 94603	048B713902600	12/31/2024	0	0	0	0	1
PLN21144	Assigned	8/10/2021	0 SHERIDAN RD, Oakland, CA 94603	048B713902700	12/31/2024	0	0	0	0	1
PLN21149	Assigned	8/10/2021	0 WOODROW DR, Oakland, CA 94603	048E732702100	12/31/2024	0	0	0	0	1
PLN21150	Assigned	8/10/2021	0 WOODROW DR, Oakland, CA 94603	048E732702703	12/31/2024	0	0	0	0	1
ZP210053	Pre-Application (Complete)	8/11/2021	3210 HARRISON 0 RETTIG AVE, Oakland, CA	010 079300100	12/31/2024	0	0	0	0	4
PLN21073	Incomplete	8/11/2021	94608	029 106903900	12/31/2024	0	0	0	0	1
ZP210050	Pre-Application (Complete)	8/13/2021	3019 FILBERT	005 046601900	12/31/2024	0	0	0	2	0
ZP210055	Pre-Application	8/16/2021	0 ELBERT	024 060806001	12/31/2024	0	0	0	0	2

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
	(Under Review)									
PLN21151	Assigned	8/17/2021	2130 35TH AVE, Oakland, CA 94601	032 211200500	12/31/2024	0	0	0	0	1
PLN21152	Assigned	8/17/2021	2134 35th AVE, OAKLAND, CA 94601	032 211200600	12/31/2024	0	0	0	0	1
PLN21170	Accepted	8/20/2021	490 CAPITAL ST, Oakland, CA 94610	023 041700101	12/31/2024	0	0	0	0	1
PLN21146	Incomplete	8/27/2021	868 36TH ST, Oakland, CA 94608	012 094801502	12/31/2024	0	0	0	0	2
PLN19080	Incomplete	8/31/2021	0 PINEHAVEN RD, Oakland, CA 94603	048G743302600	12/31/2024	0	0	0	0	1
ZP210054	Pre-Application (Complete)	9/2/2021	2131 FILBERT 0 WRENN ST, Oakland, CA 94608	005 041300700	12/31/2024	0	0	0	0	1
PLN21164	Assigned	9/2/2021	0 SKYLINE BLVD, Oakland, CA 94603	029A131600400	12/31/2024	0	0	0	0	1
PLN21101	Assigned	9/10/2021		048E732004800	12/31/2024	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21171	Assigned	9/10/2021	605 ALCATRAZ AVE, Oakland, CA 94609	015 137803900	12/31/2024	0	0	0	0	2
PLN21120	Under Review	9/16/2021	9430 MACARTHUR BLVD, Oakland, CA 94605	048 559905200	12/31/2024	0	0	0	0	3
PLN21148	Assigned	9/20/2021	684 FAIRMOUNT AVE, Oakland, CA 94611	012 093202600	12/31/2024	0	0	0	0	3
PLN21156	Incomplete	9/22/2021	1506 3RD ST, Oakland, CA 94607	004 010301600	12/31/2024	0	0	0	0	1
ZP210040	Pre-Application (Complete)	9/27/2021	0 CLAREMONT	048H767201300	12/31/2024	0	0	0	0	2
PLN21176	Assigned	9/27/2021	0 POTTER ST, Oakland, CA 94601	036 242702200	12/31/2024	0	0	0	0	1
PLN21179	Assigned	9/27/2021	129 ALPINE TER, OAKLAND, CA 94618	048A710705000	12/31/2024	0	0	0	0	1
PLN21180	Assigned	9/27/2021	1818 ADELINE ST, Oakland, CA 94607	005 040602700	12/31/2024	0	0	0	0	3
ZP210068	Pre-Application	10/4/2021	6542 GWIN	048H752401100	12/31/2024	0	0	0	0	2

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Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
	(Under Review)									
PLN21192	Assigned	10/4/2021	2621 MARKET ST, Oakland, CA 94607	005 045101200	12/31/2024	0	0	0	0	1
ZP200118	Pre-Application (Complete)	10/6/2021	990 34TH	009 074001400	12/31/2024	0	0	0	0	2
PLN21081	Incomplete	10/11/2021	7009 SKYLINE BLVD, Oakland, CA 94611	048G744801303	12/31/2024	0	0	0	0	1
PLN21195	Assigned	10/13/2021	1437 48TH AVE, Oakland, CA 94601	035 236003300	12/31/2024	0	0	0	0	1
PLN21196	Assigned	10/13/2021	0 48TH AVE, Oakland, CA 94601	035 236003400	12/31/2024	0	0	0	0	1
ZP210071	Pre-Application (Under Review)	10/19/2021	0 MOORE	048D731002200	12/31/2024	0	0	0	0	1
PLN21147	Assigned	10/19/2021	6225 HARMON AVE, Oakland, CA 94621	038 321300900	12/31/2024	0	0	0	0	3
PLN21193	Assigned	10/19/2021	0 LONDON RD, Oakland, CA 94608	029 107500100	12/31/2024	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN16165-R01	Accepted	10/22/2021	696 29TH ST, Oakland, CA 94609	009 069607200	12/31/2024	0	0	0	0	1
PLN21168	Assigned	10/28/2021	0 SKYLINE BLVD, Oakland, CA 94603	048G745002800	12/31/2024	0	0	0	0	1
PLN21114	Under Review	11/1/2021	2304 9TH AVE, Oakland, CA 94606	022 031800806	12/31/2024	0	0	0	0	2
PLN19293	Incomplete	11/15/2021	1942 48TH AVE, Oakland, CA 94601	035 238301700	12/31/2024	0	0	0	0	2
PLN21133	Incomplete	11/16/2021	2119 34TH AVE, Oakland, CA 94601	027 088103508	12/31/2024	0	0	0	0	2
PLN19051	Under Review	11/21/2021	1636 13TH AVE, Oakland, CA 94607	020 019401600	12/31/2024	0	0	0	0	1
PLN21231	Filed	11/22/2021	0 GOULDIN RD, Oakland, CA 94603	048F737204500	12/31/2024	0	0	0	0	1
PLN21212	Assigned	11/23/2021	8750 Golf Links RD, OAKLAND, CA 94605	043A464204900	12/31/2024	0	0	0	0	1
PLN21213	Assigned	11/30/2021	8760 GOLF LINKS RD, 94605	043A464205000	12/31/2024	0	0	0	0	1

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21187	Incomplete	12/3/2021	Oakland, CA 94605 8816 BURR ST, Oakland, CA 94605	043A464102700	12/31/2024	0	0	0	0	1
PLN21215	Assigned	12/3/2021	248 GRAVATT DR, Oakland, CA 94603	048H760605400	12/31/2024	0	0	0	0	1
PLN21185	Under Review	12/6/2021	739 CAMPBELL ST, Oakland, CA 94607	006 001701300	12/31/2024	0	0	0	0	2
PLN21093	Incomplete	12/8/2021	3527 DWIGHT WY, Oakland, CA 94704	048H770000501	12/31/2024	0	0	0	0	1
PLN21218	Incomplete	12/9/2021	0 TRESTLE GLEN RD, Oakland, CA 94608	023 043902400	12/31/2024	0	0	0	0	1
PLN21240	Accepted	12/9/2021	4247 SAINT ANDREWS RD, Oakland, CA 94605	048 686300604	12/31/2024	0	0	0	0	2
ZP210095	Pre-Application (Accepted)	12/13/2021	0 THORNDALE 4452 MATTIS CT, OAKLAND, CA 94619	048G744703904	12/31/2024	0	0	0	0	1
PLN21210	Assigned	12/13/2021		037 253003100	12/31/2024	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21243	Accepted	12/15/2021	13193 SKYLINE BLVD, OAKLAND, CA	037A314204800	12/31/2024	0	0	0	0	1
PLN21197	Under Review	12/17/2021	0 48TH AVE, Oakland, CA	94601 035 236003500	12/31/2024	0	0	0	0	1
PLN21198	Under Review	12/17/2021	0 48TH AVE, Oakland, CA	94601 035 236003600	12/31/2024	0	0	0	0	1
PLN21247	Accepted	12/17/2021	0 HARRINGTON AVE, Oakland, CA	94601 032 210006000	12/31/2024	0	0	0	0	2
PLN21248	Filed	12/17/2021	0 WESTOVER DR, Oakland, CA	94603 048D730306900	12/31/2024	0	0	0	0	1
ZP210099	Pre-Application (Incomplete)	12/20/2021	0 WESTOVER DR, Oakland, CA	94603 048D730301214	12/31/2024	0	0	0	0	1
PLN21254	Accepted	12/20/2021	0 WESTOVER DR, Oakland, CA	94603 048D730307200	12/31/2024	0	0	0	0	1
PLN21229	Assigned	12/21/2021	3001 E 12TH ST, Oakland, CA	94601 025 069300400	12/31/2024	0	0	0	0	2
PLN21221	Assigned	12/22/2021	0 GIRVIN DR, Oakland, CA	94611 048D730205200	12/31/2024	0	0	0	0	1

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21222	Assigned	12/22/2021	0 THORNDALE DR, OAKLAND, CA 94603	048G744401000	12/31/2024	0	0	0	0	1
PLN21225	Assigned	12/22/2021	5484 BANCROFT AVE, Oakland, CA 94601	035 239001000	12/31/2024	0	0	0	0	3
PLN21226	Assigned	12/22/2021	0 MANZANITA DR, Oakland, CA 94603	048E731902000	12/31/2024	0	0	0	0	1
PLN21251	Accepted	12/22/2021	0 SCOUT RD, Oakland, CA 94603	048D725101200	12/31/2024	0	0	0	0	1
PLN21252	Accepted	12/22/2021	0 SCOUT RD, Oakland, CA 94603	048D725101300	12/31/2024	0	0	0	0	1
PLN21253	Accepted	12/22/2021	0 SCOUT RD, Oakland, CA 94603	048D725101400	12/31/2024	0	0	0	0	1
PLN21224	Assigned	12/22/2021	0 BAGSHOTTE DR, Oakland, CA 94603	048D728205000	12/31/2024	0	0	0	0	1
PLN21256	Accepted	12/23/2021	NA	048D730303000	12/31/2024	0	0	0	0	1
PLN21230	Assigned	1/4/2022	3722 REDWOOD RD, Oakland, CA 94619	029 109001401	12/31/2024	0	0	0	0	1

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21161	Under Review	1/7/2022	3600 LAGUNA AVE, Oakland, CA 94602	029 099005500	12/31/2024	0	0	0	0	4
PLN21064	Under Review	1/7/2022	942 PINE ST, Oakland, CA 94607	006 003300100	12/31/2024	0	0	0	0	4
ZP210097	Pre-Application (Under Review)	1/24/2022	13331 SKYLINE	040A346700500	12/31/2024	0	0	0	0	1
ZP210089	Pre-Application (Under Review)	1/25/2022	0 ARROWHEAD	048E732104802	12/31/2024	0	0	0	0	1
ZP210096	Pre-Application (Under Review)	1/31/2022	1798 EXCELSIOR	023 049600700	12/31/2024	0	0	0	0	1
ZP220014	Pre-Application (Incomplete)	2/1/2022	13430 CAMPUS	037A315600900	12/31/2024	0	0	0	0	1
ZP220013	Pre-Application (Incomplete)	2/1/2022	3322 HARRISON	010 081002000	12/31/2024	0	0	0	0	1
PLN19268	Assigned	11/8/2019	296 27TH ST, Oakland, CA 94612	010 079800307	12/31/2025	0	0	17	0	181

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
ZP200001	Pre-Application (Filed)	1/22/2020	111 BROADWAY	001 013500700	12/31/2025	0	0	3	3	7
ZP200003	Pre-Application (Filed)	1/28/2020	1223 33RD	033 219401702	12/31/2025	0	0	0	0	38
ZP200009	Pre-Application (Complete)	3/4/2020	2429 MARKET	005 043201203	12/31/2025	0	0	0	0	5
ZP200020	Pre-Application (Complete)	4/28/2020	1365 Willow	006 002700700	12/31/2025	0	0	0	0	21
PLN18088	Under Review	6/5/2020	2715 ADELIN ST, Oakland, CA 94607	005 044600102	12/31/2025	0	0	0	0	91
PLN15378-PUDF05	Under Review	9/21/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	18
PLN15378-PUDF06	Under Review	9/21/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	22
PLN15378-PUDF07	Under Review	9/22/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	35

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN15378-PUDF08	Under Review	9/22/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	23
PLN20147	Assigned	10/8/2020	322 BROADWAY, Oakland, CA 94607	001 013901200	12/31/2025	0	0	0	0	12
PLN20137	Incomplete	10/15/2020	419 4TH ST, Oakland, CA 94607	001 013901500	12/31/2025	0	0	0	0	69
PLN15378-PUDF010	Under Review	10/23/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	26
PLN15378-PUDF09	Under Review	10/23/2020	8750 MOUNTAIN BLVD, Oakland, CA 94605	043A467500323	12/31/2025	0	0	0	0	31
PLN21010	Assigned	2/1/2021	616 14TH ST, Oakland, CA 94612	003 007102100	12/31/2025	5	0	0	0	0
PLN21047	Assigned	3/24/2021	4609 SHATTUCK AVE, OAKLAND, CA 94609	013 116000300	12/31/2025	0	0	0	0	14
PLN18522	Assigned	9/23/2020	4207 BROADWAY, Oakland, CA 94611	012 100201001	12/31/2026	0	6	0	0	121

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PUD06010-PUDF013	Under Review	10/20/2020	0 8th, OAKLAND, CA	018 046501600	12/31/2026	0	0	0	0	196
ZP210004	Pre-Application (Under Review)	2/1/2021	2844 MOUNTAIN	029 125502200	12/31/2026	0	0	4	1	13
ZP210002	Pre-Application (Complete)	3/8/2021	3807 MARKET	012 095602500	12/31/2026	0	0	2	2	4
ZP200107	Pre-Application (Complete)	3/29/2021	6341 SHATTUCK	015 136400100	12/31/2026	0	0	0	2	12
ZP200114	Pre-Application (Complete)	4/1/2021	3142 HIGH	032 203216600	12/31/2026	0	0	0	0	8
PLN21062	Assigned	4/5/2021	469 40TH ST, Oakland, CA 94609	012 097200100	12/31/2026	0	4	0	0	28
ZP210021	Pre-Application (Complete)	5/24/2021	375 12TH	002 005701100	12/31/2026	0	0	0	0	54
PLN21084	Assigned	5/24/2021	5616 M L KING JR WY, Oakland, CA 94609	014 121001801	12/31/2026	0	2	0	0	18
PLN19247	Under Review	5/24/2021	820 W MACARTHUR	012 095900903	12/31/2026	0	0	0	0	21

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21086	Incomplete	6/8/2021	BLVD, Oakland, CA 94608 459 WAYNE AVE, Oakland, CA 94606	022 030800200	12/31/2026	0	2	2	0	16
ZP210045	Pre-Application (Under Review)	7/13/2021	0 PARK	024 055300402	12/31/2026	0	0	0	0	9
PLN16053	Assigned	7/19/2021	41 TUNNEL RD, Oakland, CA 94705	048H766303500	12/31/2026	0	0	0	0	44
ZP210052	Pre-Application (Under Review)	7/20/2021	3801 TELEGRAPH	012 096700501	12/31/2026	0	0	20	20	40
ZP210043	Pre-Application (Under Review)	7/22/2021	0 KELLER	037A315201500	12/31/2026	0	0	0	0	26
PLN21140	Assigned	7/26/2021	2211 WEST ST, Oakland, CA 94612	003 002701100	12/31/2026	0	0	0	0	8
PLN21142	Assigned	7/26/2021	2611 SEMINARY AVE, Oakland, CA 94605	038 317503300	12/31/2026	0	3	0	0	25

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN20001	Under Review	8/5/2021	3050 MACARTHUR BLVD, Oakland, CA 94602	028 093900802	12/31/2026	0	0	0	0	15
PLN21053	Incomplete	8/9/2021	1031 62ND ST, Oakland, CA 94608	016 144205000	12/31/2026	0	1	0	0	8
PLN21153	Assigned	8/10/2021	856 34TH AVE, Oakland, CA 94601	033 220001400	12/31/2026	0	0	0	0	6
ZP210056	Pre-Application (Under Review)	8/16/2021	0 CARROLL	022 030501600	12/31/2026	0	0	0	0	9
PLN21158	Assigned	8/23/2021	7521 MACARTHUR BLVD, Oakland, CA 94605	040 339600400	12/31/2026	0	1	0	0	10
PLN21181	Assigned	9/27/2021	436 OAKLAND AVE, Oakland, CA 94611	010 079202000	12/31/2026	0	0	0	0	5
CMDV13321-R01-R01	Accepted	9/28/2021	2805 PARK BLVD, Oakland, CA	023 040403100	12/31/2026	0	0	0	4	16
PLN21042	Incomplete	10/5/2021	3403 PIEDMONT AVE, Oakland, CA 94611	009 073200502	12/31/2026	0	0	7	0	69

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
ZP210064	Pre-Application (Complete)	10/20/2021	3849 BUELL	037 254700900	12/31/2026	0	0	0	0	5
ZP210080	Pre-Application (Under Review)	11/1/2021	3135 SAN PABLO	005 046700201	12/31/2026	0	0	58	15	0
PLN21209	Assigned	11/15/2021	5527 VICENTE WY, Oakland, CA 94609	014 122401305	12/31/2026	0	0	0	0	6
ZP210079	Pre-Application (Under Review)	11/30/2021	2114 MACARTHUR	029A130205100	12/31/2026	0	0	9	1	29
PLN21214	Assigned	12/3/2021	5976 TELEGRAPH AVE, Oakland, CA 94609	016 138700100	12/31/2026	0	0	0	3	20
PLN21238	Accepted	12/7/2021	608 21ST ST, Oakland, CA 94606	008 064701500	12/31/2026	0	0	0	0	5
PLN21241	Accepted	12/9/2021	11880 SKYLINE BLVD, Oakland, CA 94619	037A314908002	12/31/2026	0	0	0	2	18
PLN21127	Incomplete	12/20/2021	2311 SAN PABLO AVE, Oakland, CA 94612	003 002101000	12/31/2026	0	5	0	0	39

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN21236	Incomplete	12/20/2021	2401 ADELINE ST, Oakland, CA 94607	005 043701100	12/31/2026	0	2	0	0	16
ZP200040	Pre-Application (Complete)	7/8/2020	1357 5TH	018 039001007	12/31/2027	0	0	0	0	600
PLN20125	Assigned	8/27/2020	1431 FRANKLIN ST, Oakland, CA 94612	008 062100807	12/31/2027	0	26	0	0	289
ZP200067	Pre-Application (Under Review)	9/16/2020	1309 MADISON	002 007900500	12/31/2027	0	0	0	0	253
ZP200075	Pre-Application (Complete)	10/29/2020	200 Victory	018 044000903	12/31/2027	0	0	0	0	276
PLN20141	Incomplete	11/5/2020	5200 BROADWAY, Oakland, CA 94618	014 124300101	12/31/2027	0	0	0	57	510
PLN22082	Assigned	4/26/2022	1003 E 15TH	020 013901702	12/31/2027	0	0	67	0	1
ZP200130	Pre-Application (Under Review)	1/12/2021	2956 INTERNATIONAL	025 072000702	12/31/2027	0	0	106	0	0

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN20101	Appealed	3/12/2021	1396 5TH ST, Oakland, CA 94607	004 006900400	12/31/2027	0	16	0	0	206
ZP210022	Pre-Application (Complete)	6/14/2021	2305 WEBSTER	008 066700503	12/31/2027	0	0	26	0	150
PLN21041	Under Review	9/16/2021	2901 BROADWAY, Oakland, CA 94611	009 070100800	12/31/2027	0	23	0	0	197
PLN21216	Assigned	11/2/2021	10550 INTERNATIONAL BLVD, Oakland, CA 94603	047 550904400	12/31/2027	0	0	164	41	2
PLN21194	Under Review	12/10/2021	233 BROADWAY, Oakland, CA 94607	001 013500100	12/31/2027	0	0	0	13	117
ZP210083	Pre-Application (Under Review)	12/14/2021	681 27TH	009 068103801	12/31/2027	0	0	3	0	12
ZP210100	Pre-Application (Accepted)	12/21/2021	707 WASHINGTON	001 020302000	12/31/2027	0	0	0	0	50
ZP210102	Pre-Application (Under Review)	1/3/2022	1433 12TH	020 014000500	12/31/2027	0	0	42	0	0

City of Oakland 2023-2031 Housing Element Update

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
ZP210090	Pre-Application (Under Review)	1/11/2022	906 E 12TH	020 012001200	12/31/2027	0	0	0	0	5
ZP210084	Pre-Application (Under Review)	1/19/2022	939 35TH	009 074002800	12/31/2027	0	0	0	0	32
ZP210092	Pre-Application (Under Review)	1/20/2022	0 MacArthur	036 250212400	12/31/2027	0	0	0	0	14
ZP220005	Pre-Application (Accepted)	1/26/2022	10520 MACARTHUR	047 559502206	12/31/2027	0	0	17	16	0
ZP210094	Pre-Application (Under Review)	1/31/2022	3824 FOOTHILL	032 208702401	12/31/2027	0	0	0	0	12
ZP210028	Pre-Application (Complete)	7/1/2021	1300 7TH	004 010800700	12/31/2028	0	0	0	38	338
ZP210001	Pre-Application (Complete)	7/22/2021	0 CASTRO	001 022101402	12/31/2028	0	200	200	0	0
ZP210073	Pre-Application	10/22/2021	1261 HARRISON	002 006300200	12/31/2028	0	0	10	0	92

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
PLN20158	(Under Review)									
	Incomplete	10/28/2021	6733 FOOTHILL BLVD, Oakland, CA 94605	039 327100505, 039 327400505, 039 327401700, 039 327401900, 039 327401608 048H752400101 , 048H752300500 , 048H752300400 , 048H752300600 , 048H752300200 , 048H752300300 , 048H752300900	12/31/2028	0	0	538	0	1
	Pre-Application (Accepted)	11/16/2021	5885 SKYLINE	048H752300900	12/31/2028	0	0	32	33	133
	Pre-Application (Accepted)	12/15/2021	220 ALICE	001 015700600	12/31/2028	0	0	0	62	143
	Pre-Application (Under Review)	1/5/2022	533 Kirkham	004 006900201	12/31/2028	0	0	0	0	289
	Pre-Application	1/7/2022	430 BROADWAY	001 013900100	12/31/2028	0	0	100	0	172

Record ID	Status	Status Date	Project Address	APN(s)	Expected Completion Date	Unit Count				
						Extremely-Low-Income	Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
ZP220003	(Under Review) Pre-Application (Under Review)	1/20/2022	3751 INTERNATIONAL	033 215800501	12/31/2028	0	90	90	3	0
Total						5	381	1,519	318	5,619
Percent of RHNA						0.2%	11.7%	40.5%	7.1%	48.7%

Source: City of Oakland, Building & Planning, March 2022; Dyett & Bhatia, 2022

Available 5th Cycle RHNA Sites

There are a number of opportunity sites selected as part of the 5th cycle RHNA that did not develop over the 2015-2023 period and are still available for housing. Pursuant to Government Code Section 65583.2(c), sites identified to accommodate a portion of Oakland's lower-income RHNA that were also contained in previous housing element cycles must be zoned at residential densities of at least 30 du/ac and must also be rezoned to allow for residential use by right for housing developments in which at least 20 percent of the units are affordable to lower income households. This applies to non-vacant sites included in at least one prior cycle and vacant sites included in two or more consecutive cycles. These requirements do not apply to the moderate- and above-moderate-income RHNA.

The proposed Inventory contains sites identified to accommodate a portion of Oakland's housing need for lower-income households that were included during the previous housing element cycles. There are six vacant parcels that were included in both the 4th and 5th housing element cycles (APNs 044 501400603, 044 501400500, 012 098602501, 032 208405100, 043 462000102, 023 047602101, 010 077202001). One of these parcels (APN 012 098602501) is part of a pipeline project and may be carried forward. Of the remaining five parcels, two parcels (APNs 044 501400603, 044 501400500) are part of a single City-owned surplus site that is currently subject to a Homekey proposal at City Council direction for a 124-unit modular development. An additional parcel (APN 032 208405100) is part of a different City-owned surplus site currently subject to a Homekey proposal at City Council direction for 124-unit affordable modular development. The remaining two sites are located in high resource areas that permit development over 30 du/ac and will be subject to by right zoning provisions as part of this Housing Element's Housing Action Plan to allow development with at least 20 percent affordable housing.

There are 27 non-vacant parcels included in at least one prior RHNA housing element cycle (APNs 001 016900100, 001 017100200, 025 073300802, 025 073300803, 008 062403700, 041 416402403, 008 066700503, 010 079800307, 025 071900701, 013 110802401, 001 020901500, 026 083402201, 002 002700609, 014 124000901, 008 062100807, 011 083600101, 026 083500601, 025 072000702, 016 142402205, 003 003900300, 002 005500200, 010 078001508, 004 007700300, 006 001702200, 006 001702100, 006 001702000, 006 001701800, 006 001701900). Twelve of these parcels are part of pipeline projects and may be carried forward (APNs 010 078001508, 004 007700300, 006 001702200, 006 001702100, 006 001702000, 006 001701800, 006 001701900, 001 016900100, 001 017100200, 025 073300802, 025 073300803, 008 062403700, 041 416402403, 008 066700503, 010 079800307, 025 071900701, 013 110802401, 001 020901500, 026 083402201, 002 002700609, 014 124000901, 008 062100807, 011 083600101, 026 083500601, 025 072000702, 016 142402205, 003 003900300, 002 005500200, 008 062403700) and an additional four parcels are included as part of active permit applications or pre-applications (APNs 008 066700503, 010 079800307, 025 071900701, 013 110802401, 001 020901500, 026 083402201, 002 002700609, 014 124000901, 008 062100807, 011 083600101, 026 083500601, 025 072000702). Two parcels (APNs 025 073300802, 025 073300803) are City-owned surplus sites with priority for affordable housing production, and an additional site (APN 041 416402403) is owned by BART. All but two of the remaining sites are located in higher resource areas. These sites are

permitted to develop over 30 du/ac and will also become subject to by right zoning provisions as part of this Housing Element's Housing Action Plan.

There are also several moderate- and above-moderate-income RHNA sites included in the inventory that were included in previous housing element cycles. Realistic capacity and development likelihood assumptions as described above are used to estimate the capacity of available 5th cycle sites included in the 6th cycle Inventory. Table C-15 provides a summary of development capacity for available 5th cycle RHNA sites by Planning Area. Specific sites carried over from the 4th and 5th housing element cycles are noted in Table C-25.

Table C-15: Development Capacity of Available 5th Cycle RHNA Sites, 2022

<i>Planning Area</i>	<i>Total Residential Capacity (units)</i>		
	<i>Lower-Income</i>	<i>Moderate-Income</i>	<i>Above-Moderate-Income</i>
Central East Oakland	174	755	9
Coliseum/Airport	124	0	0
Downtown	440	1,646	2,006
East Oakland Hills	4	10	0
Eastlake/Fruitvale	327	683	5
Glenview/Redwood Heights	54	0	0
North Oakland Hills	0	0	0
North Oakland/Adams Point	132	568	716
West Oakland	120	458	670
Total Units	1,375	4,120	3,406

Source: City of Oakland, 2022; Dyett & Bhatia, 2022

New Opportunity Sites

New opportunity sites not included in previous housing element cycles were identified to meet the remaining RHNA. These sites include both vacant and non-vacant sites and consist of City-owned sites, sites owned by BART, sites located within a specific plan area, and other sites with expressed or potential development interest. These sites, along with the rest of the Inventory, can be found in Table C-25 at the end of this appendix.

City-owned sites are deemed appropriate for lower-income housing as they are prioritized for development that maximizes the production of affordable housing and typically support the densities required.^{8,9} Similarly, BART-owned sites are permitted to develop at high

⁸ The City-owned Barcelona Parcel (APN 048 687000200) is assumed to develop as mixed-income in line with the medium density development scenario. See: <https://cao-94612.s3.amazonaws.com/documents/Barcelona-Parcel-Analysis-PPT-10-30-19-FINAL.PDF>

⁹ As noted previously, there are a number of market rate units assumed on City-owned land due to a mixed-income assumption on sites larger than 10 acres. This is to ensure that affordable units are not overconcentrated in any one project or geographic location. Further, although City Council provided direction to prioritize 100% affordable development in the December 2018 Public Lands Policy resolution, no specific City policy has yet been implemented

densities pursuant to AB 2923, which mandates a baseline density of 75 du/ac.¹⁰ When developed with lower-income housing, these sites are also permitted to undergo a streamlined approval process pursuant to SB 35. Oakland's major specific plan areas also provide opportunities for higher-density residential development. The West Oakland Specific Plan (WOSP), the Lake Merritt Station Area Plan (LMSAP), the Broadway Valdez District Specific Plan (BVDSP), and the Draft Downtown Oakland Specific Plan (DOSP) in particular contain a number of opportunity sites. Other opportunity sites include those suggested by community members and members of the Oakland City Council, those likely to redevelop during the planning period, and sites owned by faith-based organizations that are likely to be developed in partnership with the Local Initiatives Support Coalition (LISC).¹¹ The development capacity of these new opportunity sites is summarized in Table C-16 below.

Table C-16: Development Capacity of New Opportunity Sites, 2022

<i>Site Type¹</i>	<i>Total Residential Capacity (units)¹</i>		
	<i>Lower-Income</i>	<i>Moderate-Income</i>	<i>Above-Moderate-Income</i>
Vacant	1,287	286	1,828
City-Owned	1,949	361	1,151
BART-Owned	839	0	0
WOSP	31	157	0
LMSAP	54	0	0
BVSP ²	-	-	-
DOSP	768	201	420
LISC Faith-Based Projects	252	56	19
Potential Development Projects	1,565	211	4,759
Total Development Capacity (units)	6,816	1,308	6,879

1. Sites may be contained in multiple categories, therefore unit counts should not be summed. Does not include the capacity of 5th cycle RHNA sites or pipeline projects. Potential development projects are included in the totals.

2. Opportunity sites located in the BVSP were all included in the 5th cycle RHNA.

Source: City of Oakland, 2022; Dyett & Bhatia, 2022

to enforce this provision. The City will utilize public land to maximize the production of affordable housing – which may include mixed-income projects that can produce more total units than a 100% affordable project would be able to.

¹⁰ These projects meet the default density of 30 du/ac and are prioritized for affordable housing projects, and are thus assumed to appropriate to accommodate lower-income development.

¹¹ Through the Alameda County Housing Development Capacity Building Program, Bay Area LISC provides targeted technical assistance, training, and tailored grant resources to support a cohort of faith-based landowners to develop affordable housing on their properties. The roster of projects currently in the program was provided by LISC during the community outreach process, and includes residential capacity and affordability levels for each project.

OTHER CONSIDERATIONS

In addition to realistic capacity and density provisions, there are several other considerations that should be factored into site selection and capacity. This section provides an assessment of Oakland's 2023-2031 Inventory in light of these factors.

Site Size

State HCD has established parameters for the size of lower-income sites in view of feasibility considerations. Parcels that are less than 0.5 acres in size are generally not considered suitable for lower-income housing development as they may not support the number of units necessary to be competitive and to access scarce funding resources. Parcels that are larger than 10.0 acres in size are also not considered suitable, as they may lead to an over concentration of affordable housing or make the project infeasible. These parameters do not apply to sites selected for moderate- or above-moderate-income housing. There have been a number of recent projects with lower-income units that have been permitted on parcels smaller than 0.5 acres in recent years. These projects, as reported in the City's Annual Progress Reports, are provided in Table C-17 below. Further, on November 16, 2021, the City updated its zoning regulations to authorize residential occupancy of recreational vehicles (RVs), mobile homes, and manufactured homes on private property in all areas where housing is permitted. While these housing options may not meet State HCD's parameters for site size, they provide an additional avenue through which housing for extremely-low-income and unhoused residents can be provided.

Table C-17: Lower-Income Projects on Small Sites, 2018-2021

Project Name	APN	Address	Acres	Residential Capacity (units)			
				Very-Low-Income	Low-Income	Moderate-Income	Above-Moderate-Income
Inn @ Temescal (Homekey Project)	012 094502801	3720 TELEGRAPH AVE	0.24	21	0	0	1
Cherry Hill (aka 95th & International)	044 496700100	9409 INTERNATIONAL BLVD	0.08	54	0	0	1
Nova	009 069902301	445 30TH ST, Oakland, CA 94609	0.26	56	0	0	1
Clifton Hall (Homekey Project)	014 124600200	5276 Broadway	0.28	41	20	0	2
3268 San Pablo	009 072200700	3268 SAN PABLO AVE, Oakland, CA 94608	0.26	31	19	0	1
514-524 41st ST	012 101300701	524 41ST ST	0.20	0	1	0	4

1. Affordable to lower-income households.

2. Residential capacity not related to non-vacant sites.

Source: State HCD, Annual Progress Reports, 2018-2021; City of Oakland, 2022

There are 81 parcels in the inventory smaller than 0.5 acres selected to accommodate lower-income units (only including those parcels not part of a pipeline project). However, 34 of these parcels are part of sites that are larger than 0.5 acres in total. An additional 27 of these parcels are considered potential projects due to either an active permit application or pre-application – these proposals explicitly include provisions for lower-income units and provide indication that a developer has interest in developing the site. An additional five sites are owned by BART and will be prioritized for affordable development, two sites are owned by faith-based organizations that have expressed interest in development, on one site there is active loan interest from Oakland HCD, and finally one site is the location of the Piedmont Place Homekey site. There are eight remaining parcels smaller than 0.5 (APNs 013 110802401, 023 047602101, 026 083402201, 014 124000901, 010 077202001, 011 083600101, 026 083500601, 016 142402205) which are considered appropriate for lower-income housing since they are located in high or highest resource TCAC designations and are in close proximity to transit and other amenities, both of which will increase the financial feasibility of development on these sites. All nine of these sites are permitted to develop with at least 30 du/ac and will permit at least 20 percent of units to be affordable by right.

There are 3 parcels larger than 10.0 acres that have been identified to accommodate lower-income units (not including parcels that are part of an active pipeline project). Two parcels are part of the same pre-application project (APNs 048H752400101 and 048H752300900,

Record ID – ZP210085), which consists of a subdivision of 67 lots for single-family homes and one 131-unit mixed-income multifamily development. It is assumed that 24.0 percent of the 131-unit project will be suitable for lower-income households. This project includes eight parcels in total across about 39.0 acres. The second parcel (APN 042 432800116) is owned by the City and consists of an empty lot next to the Operation HomeBase Site.¹² This is a surplus lands site that is part of Coliseum City and subject to exclusive negotiations with the African American Sports and Entertainment Group. It is assumed to develop at a mix of income levels so as to not concentrate lower-income units. Further, there is an additional site consisting of multiple parcels (APNs 039 329900300, 039 329900202, 039 329102200, 039 329900102) which is about 10.6 acres consisting of opportunity areas in and around the Eastmont Mall, including parking lots. Since the site is large it is assumed to develop with a mix of incomes.

Reliance on Non-Vacant Sites

State law requires that if non-vacant sites are relied upon to accommodate more than 50 percent of the RHNA for lower-income households, then a housing element must provide findings based on substantial evidence that the existing use does not constitute an impediment to development and that it will likely be discontinued during the planning period. Per State HCD guidance, the sum of lower-income RHNA capacity on vacant sites and other alternatives not related to capacity on non-vacant sites should be used to determine this percentage. Over 50 percent of the lower-income RHNA capacity is met through vacant sites and other alternatives, see Table C-18.

Table C-18: Lower-Income Reliance on Non-Vacant Sites

<i>Adjustment Factor</i>	<i>Number of Lower-Income Units</i>
Pipeline Projects	2,711
ADU Capacity ¹	1,780
Adequate Sites Alternative	80
Capacity on Vacant Sites	1,236
Total Capacity²	5,807
Oakland Lower Income RHNA	10,261
RHNA on Non-Vacant Sites	10,261 – 5,807 = 4,454
Percentage of Lower-Income RHNA Accommodated on Non-Vacant Sites	4,454/10,261 = 43.4%
1. Affordable to lower-income households.	
2. Residential capacity not related to non-vacant sites.	

Source: Dyett & Bhatia, 2022

¹² Operation HomeBase is a COVID-19 isolation trailer program located on Hegenberger Road in East Oakland. Operation HomeBase provides a safe place for high-risk people to self-isolate and maintain their safety and health.

Replacement Housing Requirements

The Housing Crisis Act of 2019 mandates that new residential development must replace any demolished residential units on a one-to-one ratio. Further, new development must also replace “protected units” subject to rent or price control with comparable affordable units and provide displaced tenants with a right of return. All sites included in the inventory with existing units are likely to develop at a higher capacity than is currently available on the site, including pipeline projects. There are no known sites with lower-income or protected units that will be demolished contained in the Inventory.

C.4 Fair Housing Assessment of the Inventory

The City of Oakland is committed to ensuring that all of its actions are “fair and just” and further racial equity in Oakland. At the same time, the Environmental Justice Element of the General Plan seeks to address equity issues—including adequate provision and support of affordable, healthy homes—in Environmental Justice¹³ communities. As explored in the [Environmental Justice and Racial Equity Baseline](#) (March 2022), there are many factors that contribute to the livability of a healthy community, ranging from physical aspects of the natural and built environment to less tangible aspects like historic, socioeconomic, and cultural settings and conditions. By assessing the housing sites inventory against AFFH criteria and ongoing environmental justice efforts, the Housing Element is an important step in achieving an equitable future in Oakland.

In the context of AFFH, the site identification requirement involves not only an analysis of site capacity to accommodate the RHNA, but also whether the identified sites serve the purpose of replacing segregated living patterns with truly integrated and balanced living patterns, transforming racially and ethnically concentrated areas of poverty (R/ECAPs) into areas of opportunity. To achieve these ends, the Housing Element must identify improved or exacerbated conditions and the isolation of the RHNA (i.e., geographic concentration of units by income category). Traditionally, this assessment is conducted using the opportunity areas mapped by State HCD/TCAC—as described further in Appendix D—and other AFFH factors. While these factors are important considerations – they are not the final decision factor in site selection, especially as statewide mapping efforts may not always match the lived experience of residents. For instance, as can be seen in Figure C-8 below, industrial areas with very low population densities in West Oakland are considered “high resource.”

¹³ SB 1000 requires Cities to identify low-income communities that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. While State law refers to these as “disadvantaged communities,” the City of Oakland has opted to use the term “environmental justice communities,” in line with recommendations from the California Environmental Justice Alliance. For more information, see: California Environmental Justice Alliance/PlaceWorks, SB 1000 Implementation Toolkit: Planning for Healthy Communities, October 2017, available for download at <http://www.caleja.org/sb1000-toolkit>.

Chart C-1 summarizes the development process of the housing sites inventory and demonstrates how the inventory meets the criteria for AFFH. In the subsequent sections, the methodology for each step is explained.

Chart C-1: Housing Sites Inventory Development Process



ESTABLISH RHNA TARGET

As discussed in Section C.1, the RHNA for the 2023-2031 cycle is 26,251 units. The City has determined that a 15.0 percent buffer will be adequate to ensure that the housing inventory will meet the requirement of the no net loss rule. In total, the 6th cycle RHNA with the 15.0 percent buffer is a target of 30,189 units – 7,488 very-low-income, 4,313 low-income, 5,126 moderate-income, and 13,263 above-moderate-income units. This also includes a target of 3,744 extremely-low-income units, which is assumed to be half of very-low-income need.

PRELIMINARY SITES INVENTORY

The initial sites considered for inclusion in the Inventory were active pipeline projects, projects with expressed developer interest, and other City- and community-identified underutilized sites without known environmental constraints and near amenities like transit. These “earmarked” housing sites either displayed potential for development or were otherwise vetted as appropriate for additional housing development.

As shown in Table C-19, earmarked sites—comprised of those that can be credited toward RHNA and those still available from the 5th cycle inventory—met 76.5 percent of the 6th cycle RHNA target. An additional 16,682 units located on new opportunity sites were identified (using the methodology described in Section C.3 above) to meet the remaining 6,167 units still needed to meet the target and create a significant buffer. By income level, the overall total of earmarked and new opportunity sites results in a surplus capacity of 1,716 very-low- and low-income units, 1,281 moderate-income units, and 7,518 above-moderate-income units. However, the proportion of lower-income capacity provided in moderate to highest resource areas falls below the average for the total sites inventory.

Table C-19: Preliminary Housing Sites Inventory

<i>Housing Site Type</i>	<i>Very-Low- and Moderate-Income Low-Income</i>	<i>Above-Moderate-Income</i>	<i>Total (units)</i>
RHNA Credits ¹	4,571	364	9,718
RHNA 5 Sites	714	4,029	688
New Opportunity Sites	6,692	1,345	8,645
Remaining RHNA	-1,716	-1,281	-7,518
Percent of Capacity in Moderate to Highest Resource Tracts²	26.1%	23.3%	36.4%
			31.0%

1. Includes pipeline projects, projected ADUs, and adequate sites alternative projects.

2. Census tract resource levels are derived from TCAC Opportunity Maps.

Source: Dyett & Bhatia, 2022

AFFH ASSESSMENT OF PRELIMINARY SITES INVENTORY

While the RHNA is met for each income category based on these pre-established housing sites, lower-income capacity in “moderate” to “highest” resource neighborhoods remained relatively low. As discussed further in Appendix D, the California Fair Housing Task Force Opportunity maps developed by TCAC and State HCD indicate that a significant portion (about 60.0 percent) of Oakland is considered low resource or high segregation and poverty. However, many of these areas are in fact thriving communities in close proximity to Bay Area Rapid Transit (BART) and Alameda-Contra Costa Transit District (AC Transit) lines, and are generally suitable to develop at the densities typically required for lower-income projects. For example, much of the Downtown area—which permits some of the highest densities in the city—is considered low to moderate resource. It should also be noted that investment in “lower resource” neighborhoods, including through affordable housing projects, should not be discouraged in neighborhoods that have been traditionally disinvested in – including neighborhoods like West and East Oakland. The City should also invest in affordable housing in lower resource neighborhoods with a focus on improving opportunity and outcomes for existing residents—especially historically marginalized BIPOC communities—in parallel with other investments in equitable access to transit, public facilities, food access, and other amenities.

Providing opportunity for lower-income households must be a multipronged approach – the provision of affordable housing in areas that are already higher resourced must be coupled with continued investments in place-based strategies¹⁴ for communities in historically

¹⁴ Place-based strategies address the physical, social, structural and economic conditions of a community that affect the well-being of the children, families and individuals who live there. Place-based strategies include any effort to enhance the livability and quality of life in a given community. An important purpose of place-based strategies is to develop local solutions to poverty and inequality by addressing community-level problems such as limited employment opportunities, poor housing, under-resourced schools, social isolation and poor or fragmented service provisions that lead to gaps or duplication of effort. For more information, see: Rood, S. and McGroder, S. “Promoting Place-Based Strategies to Address Poverty: Exploring the Governor’s Role.” *National Governors Association*, 2017. Available at <https://www.ddcf.org/globalassets/17-0118-nga-place-based-strategies-to-address-poverty-issue-brief.pdf>.

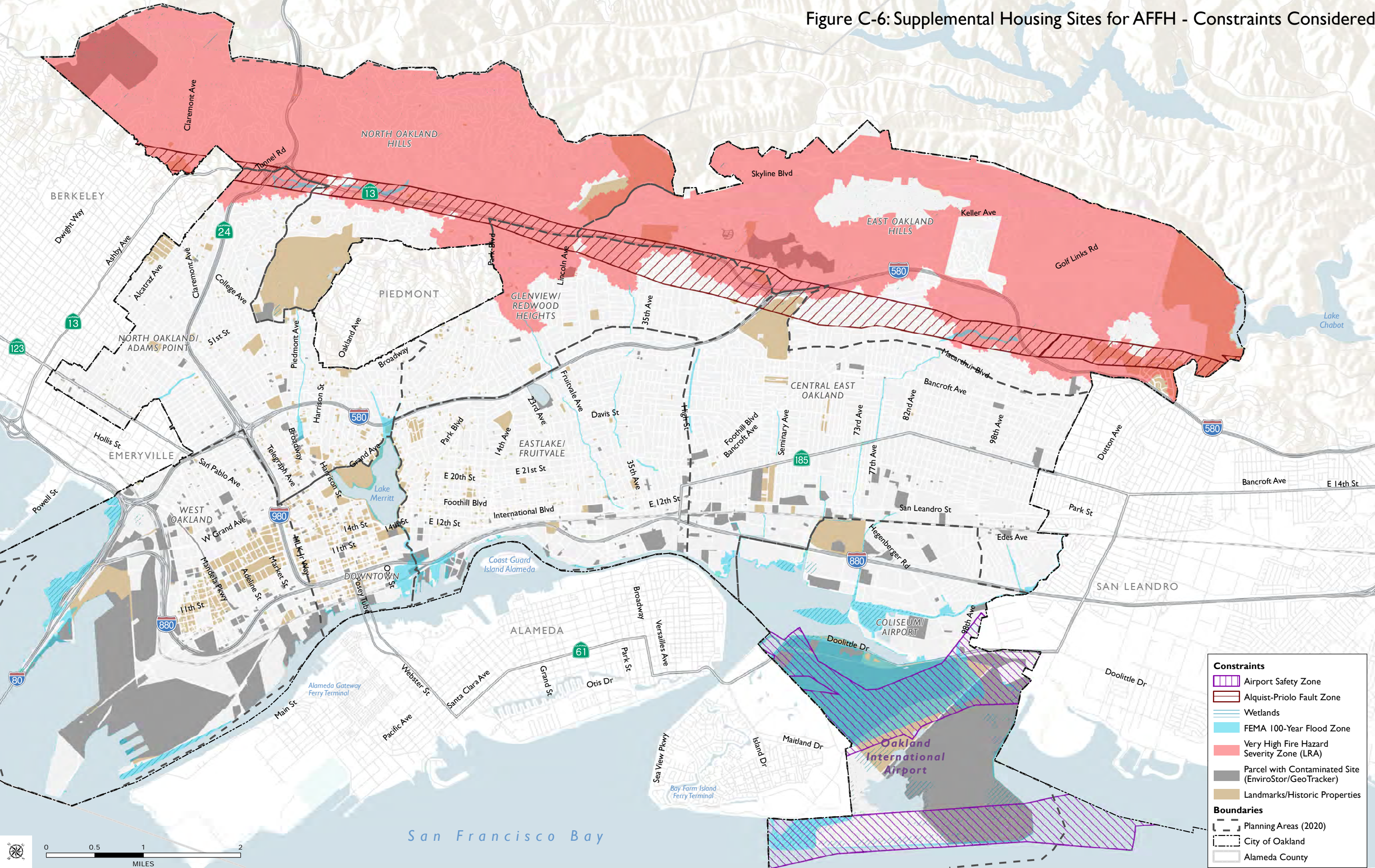
marginalized neighborhoods. As outlined in Appendix D, the production of affordable housing and other strategies that enhance opportunity and housing security where lower-income residents already live—including gentrifying neighborhoods that face significant displacement pressures—must complement strategies to locate additional affordable housing in existing high-opportunity areas.

SUPPLEMENTAL SITES TO ACHIEVE AFFH

Increased provision of affordable housing in existing higher resource neighborhoods is a State priority; therefore, the City undertook the additional effort to locate suitable supplemental sites appropriate for lower-income development in these neighborhoods.

Starting from the entire universe of parcels in Oakland, sites were filtered out based on objective physical constraints and opportunity metrics. As discussed earlier, opportunity sites were selected based on their vacancy status, AV ratio, and FAR. Constrained sites—including those in the Alquist-Priolo fault zone, 100-year flood hazard areas mapped by FEMA, VHFHSZ identified by the California Department of Forestry and Fire Protection (CAL FIRE), and contaminated sites or those with known hazards (identified in EnviroStor or GeoTracker)—were removed from consideration. Further, sites smaller than 0.5 acres and larger than 10 acres in size were removed from consideration per State HCD guidance, as were sites with existing uses that serve the community (e.g., community health centers and grocery stores) and those that are not appropriate for housing development (e.g., industrial). Sites already included in the preliminary sites inventory were also excluded. Figure C-6 provides the considerations applied in filtering for viable sites.

Figure C-6: Supplemental Housing Sites for AFFH - Constraints Considered



SOURCE: US Department of Fish and Wildlife Service, 2018; CA Geological Survey, 2019; FEMA, 2021; CAL FIRE, 2021; City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

From this list of sites filtered by physical suitability characteristics, other important decision factors were applied, including: sites within moderate to highest resource TCAC Opportunity Areas, within Priority Development Areas (PDAs), within a half-mile of a BART station, and within a “transit-rich” area as defined by the Metropolitan Transportation Commission (MTC).¹⁵ After completing this exercise, an additional 70 potential parcels were identified – generally in the North Oakland/Adams Point, Eastlake/Fruitvale, Glenview/Redwood Heights, North Oakland Hills, and Downtown areas. Among these, 15 parcels were identified as supplemental sites that would further the objectives of AFFH. Feasibility of future residential development on these additional sites were “ground-truthed” by City staff based on underutilization factors, local knowledge of the sites, and aerial images of the current state of the property. Figure C-7 maps the locations of these supplemental “AFFH sites,” which are listed in Table C-20 below and identified in Table C-25.

Table C-20: Supplemental AFFH Sites

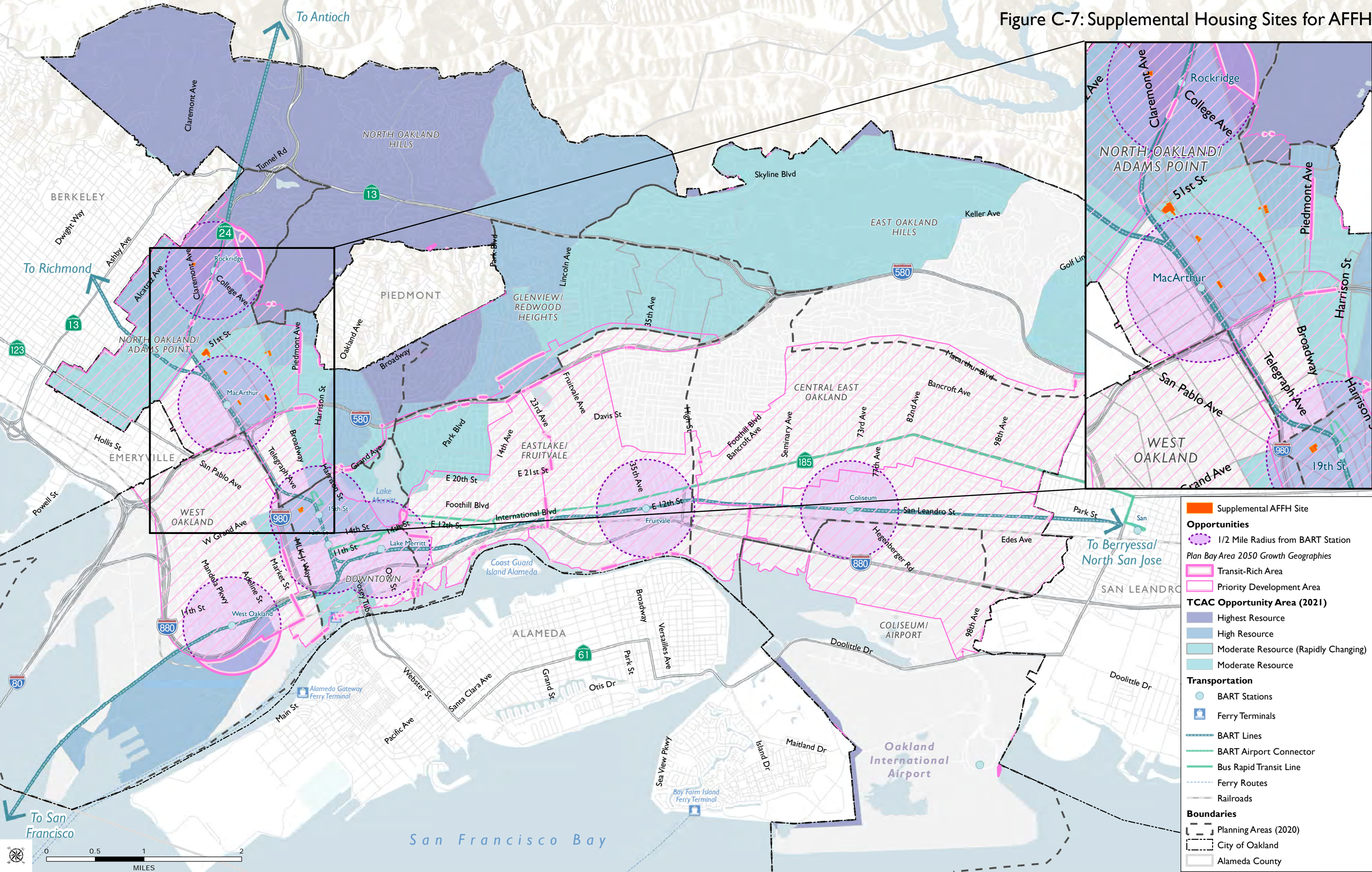
<i>APN(s)</i>	<i>Address</i>	<i>Acres</i>	<i>Lower- Income TCAC Opportunity Capacity Area</i>	<i>Justification for Inclusion</i>
013 115400905	514 SHATTUCK AVE OAKLAND 94609	2.6	182 Moderate Resource	Underutilized commercial area
012 096800301	3875 TELEGRAPH AVE OAKLAND 94609	0.6	35 Moderate Resource	Underutilized medical office surrounded by new multifamily development
014 126803501	6028 CLAREMONT AVE OAKLAND 94618	0.5	23 Highest Resource	One-story underutilized office adjacent to residential
013 110902001, 013 110902200, 013 110902501	4200 - 4224 BROADWAY OAKLAND 94611	0.8	47 High Resource	Grouped strip of underutilized commercial and office sites
012 100200900,	4225 BROADWAY OAKLAND 94611	0.15	8 Moderate Resource/Moderate Resource (Rapidly Changing)	Underutilized commercial site with previous development interest and adjacent to a potential residential project.
008 064503301, 008	525 21ST ST OAKLAND 94612	1.3	137 Moderate Resource	Group of underutilized and low-density office/commercial,

¹⁵ A transit-rich area is defined by MTC as one in which 50 percent of the area is within one half-mile of the following: an existing rail station or ferry terminal (with bus or rail service); a bus stop with peak service frequency of 15 minutes or less; and a planned rail station or planned ferry terminal (with bus or rail service) in the most recently adopted fiscally-constrained Regional Transportation Plan.

<i>APN(s)</i>	<i>Address</i>	<i>Acres</i>	<i>Lower-Income TCAC Opportunity Capacity Area</i>	<i>Justification for Inclusion</i>
064500901, 008 064502805				adjacent to new high-density multifamily development.
013 109902600, 013 109902501, 013 109902800	4400 TELEGRAPH AVE OAKLAND 94609	0.6	24 Moderate Resource	Group of underutilized commercial/retail
012 097601502	380 W MACARTHUR BLVD OAKLAND 94609	1.1	17 Moderate Resource (Rapidly Changing)	Former AAA building across from Mosswood Park - temporarily used by Kaiser, and has high housing potential

Source: City of Oakland, 2022; Dyett & Bhatia, 2022

Figure C-7: Supplemental Housing Sites for AFFH



IMPROVED OR EXACERBATED CONDITIONS

As noted in the previous section, sites were selected in a manner to both further invest in historically disadvantaged communities and decrease displacement pressures, and to provide additional access to existing higher resourced neighborhoods. The breakdown of residential capacity by resource area and other AFFH considerations is included in Table C-21 below, and the location of all sites contained in the Inventory compared to TCAC opportunity areas are provided in Figure C-8.

Most residential capacity at all income levels is located in the low resource and high segregation and poverty areas, as shown in Table C-21. This is largely due to the fact that over 60.0 percent of land in Oakland is considered lower resource or high segregation and poverty. The high and highest resource neighborhoods carry a relatively small portion of the total unit allocation – influenced by environmental constraints present in the Oakland Hills including fault zone hazards and fire risks, limited densities reflected in recent development patterns, and active pipeline projects. It should also be noted that ADU projections, which estimate significant numbers of units affordable to lower- and moderate-income households, are not included in these estimates. As these units are typically provided in lower-density and higher resource neighborhoods, they will likely further increase the proportion of lower-income housing available in these neighborhoods.

An affirmative effort was made to locate affordable housing in higher resource neighborhoods to reduce patterns of exclusion and segregation, and the City remains committed to increasing opportunity in neighborhoods that have experienced historic disinvestment. These actions, as outlined in the Housing Action Plan, will ensure that lower-income housing does not become concentrated in neighborhoods without active efforts to provide the needed place-based strategies to let historic Oakland neighborhoods thrive. Further, rezoning actions included in the Housing Action Plan will increase the number of sites viable for lower-income housing in high resource neighborhoods; however, since the City is able to meet the RHNA under existing zoning and due to the difficulty associated with projecting the affordability and capacity of sites newly made available for housing during the planning period, sites resulting from these actions are not considered in the sites inventory. Further, the City remains committed to enacting strong tenant protections and anti-displacement strategies to ensure that the same market forces that promote market rate development in gentrifying neighborhoods do not lead to the displacement of residents who call that neighborhood home.

Table C--21: Residential Capacity by Fair Housing Issues

Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate-Income	Above-Moderate-Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001400100	1,293	0	0	63	25.7% Highest Resource	8.0%	30.1%	0.0%	Stable/Advanced Exclusive
6001400200	847	0	26	2	26.5% Highest Resource	25.4%	19.3%	0.0%	Stable Moderate/Mixed Income
6001400300	2,441	0	0	7	32.0% High Resource	38.9%	35.2%	0.0%	Stable Moderate/Mixed Income
6001400400	1,802	0	3	22	36.3% High Resource	36.9%	31.7%	0.1%	Stable Moderate/Mixed Income
6001400500	1,606	0	2	16	54.6% High Resource	50.2%	37.9%	0.9%	Advanced Gentrification
6001400600	673	0	0	1	50.7% High Resource	51.2%	39.4%	0.0%	Advanced Gentrification
6001400700	1,951	2	0	28	61.7% Moderate Resource	73.0%	37.8%	1.5%	Advanced Gentrification
6001400800	1,652	1	69	25	56.5% Moderate Resource	64.0%	43.9%	1.9%	Early/Ongoing Gentrification
6001400900	1,078	0	45	0	58.4% Moderate Resource	66.5%	56.4%	0.0%	Advanced Gentrification
6001401000	2,470	81	67	144	66.6% Low Resource	64.6%	49.4%	7.5%	Early/Ongoing Gentrification
6001401100	2,071	27	38	101	47.6% Moderate Resource	67.3%	41.6%	0.3%	Advanced Gentrification
6001401200	1,230	6	75	146	39.0% Moderate Resource (Rapidly Changing)	46.4%	39.3%	1.0%	Advanced Gentrification
6001401300	1,827	48	220	718	61.6% Low Resource	81.7%	47.7%	9.6%	At Risk of Gentrification
6001401400	1,598	3	72	50	74.3% Low Resource	70.3%	53.9%	5.6%	Early/Ongoing Gentrification
6001401500	1,142	190	28	3	63.1% Low Resource	73.3%	51.0%	3.5%	Early/Ongoing Gentrification
6001401600	896	20	65	428	71.3% Low Resource	73.4%	51.5%	4.3%	Early/Ongoing Gentrification
6001401700	1,295	101	103	523	61.1% Low Resource	63.2%	29.4%	7.0%	Advanced Gentrification
6001401800	677	78	46	26	66.5% Low Resource	85.9%	31.0%	11.2%	Early/Ongoing Gentrification
6001402200	871	339	240	2,585	70.1% Low Resource	75.4%	55.4%	10.3%	Early/Ongoing Gentrification

<i>Census Tract</i>	<i>Number of Households</i>	<i>Inventory Capacity</i>			<i>AFFH Indicators</i>				
		<i>Lower-Income</i>	<i>Moderate -Income</i>	<i>Above-Moderate -Income</i>	<i>TCAC Opportunity % BIPOC¹ Area</i>	<i>% LMI²</i>	<i>% Rent Burden</i>	<i>% Overcrowded</i>	<i>Displacement Category</i>
6001402400	1,221	49	79	7	75.9% Low Resource	84.4%	56.7%	1.8%	At Risk of Gentrification
6001402500	734	0	0	1	89.1% High Segregation & Poverty	69.7%	48.3%	4.8%	At Risk of Gentrification
6001402600	631	400	35	82	85.6% High Segregation & Poverty	82.0%	49.6%	4.0%	At Risk of Gentrification
6001402700	693	163	12	399	76.8% Moderate Resource	60.2%	37.9%	4.9%	Advanced Gentrification
6001402800	2,389	102	91	827	71.8% Moderate Resource	81.8%	42.0%	2.7%	At Risk of Gentrification
6001402900	949	493	559	1,539	78.4% Moderate Resource	78.7%	44.7%	0.0%	At Risk of Gentrification
6001403000	1,469	40	255	975	93.5% High Segregation & Poverty	79.9%	54.3%	6.5%	At Risk of Gentrification
6001403100	898	0	412	817	72.2% High Segregation & Poverty	60.9%	50.5%	9.8%	Early/Ongoing Gentrification
6001403300	2,143	197	702	1,330	73.8% Low Resource	53.9%	49.7%	8.1%	Low-Income/Susceptible to Displacement
6001403400	2,838	0	68	253	60.5% Moderate Resource (Rapidly Changing)	59.8%	42.1%	3.1%	Early/Ongoing Gentrification
6001403501	2,655	146	57	2,037	62.5% Moderate Resource	77.1%	52.4%	5.5%	Early/Ongoing Gentrification
6001403502	1,158	0	0	10	58.0% Moderate Resource	35.0%	40.6%	5.6%	Early/Ongoing Gentrification
6001403600	2,643	1	0	13	70.7% High Resource	39.0%	41.9%	1.9%	At Risk of Becoming Exclusive
6001403701	1,738	0	0	0	57.0% High Resource	46.6%	37.8%	1.8%	Advanced Gentrification
6001403702	1,102	4	14	36	48.1% Moderate Resource	56.1%	26.7%	0.0%	Advanced Gentrification
6001403800	1,814	0	0	0	32.3% Highest Resource	32.6%	33.2%	4.3%	Becoming Exclusive
6001403900	2,059	0	0	1	42.7% High Resource	29.4%	38.0%	0.9%	Advanced Gentrification

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Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate-Income	Above-Moderate-Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001404000	1,638	6	21	54	44.8% Moderate Resource	40.6%	41.4%	1.7%	Stable Moderate/Mixed Income
6001404101	1,660	0	0	0	37.8% High Resource	30.5%	35.4%	0.0%	Becoming Exclusive
6001404102	1,657	100	0	0	33.5% Moderate Resource	54.0%	41.8%	0.8%	Stable Moderate/Mixed Income
6001404200	1,286	0	45	405	38.3% Highest Resource	13.3%	25.0%	0.0%	Stable/Advanced Exclusive
6001404300	1,284	0	0	5	34.7% Highest Resource	11.6%	49.0%	0.0%	Stable/Advanced Exclusive
6001404400	2,315	31	3	186	33.0% Highest Resource	14.3%	27.1%	0.0%	Stable/Advanced Exclusive
6001404501	659	0	0	2	33.6% Highest Resource	6.2%	0.0%	0.0%	Stable/Advanced Exclusive
6001404502	2,483	0	2	26	24.5% Highest Resource	12.1%	41.5%	0.0%	Stable/Advanced Exclusive
6001404600	1,783	4	0	36	30.3% High Resource	6.0%	19.7%	0.6%	Stable/Advanced Exclusive
6001404700	805	0	0	2	30.4% High Resource	10.1%	35.8%	0.0%	Stable/Advanced Exclusive
6001404800	1,159	9	1	30	50.6% Moderate Resource	27.8%	58.2%	3.2%	Becoming Exclusive
6001404900	1,860	0	0	13	43.9% High Resource	44.6%	28.5%	0.7%	Becoming Exclusive
6001405000	1,446	0	0	6	38.4% High Resource	19.1%	42.9%	0.0%	Stable/Advanced Exclusive
6001405100	1,608	0	0	1	35.0% Highest Resource	11.6%	19.4%	0.0%	Stable/Advanced Exclusive
6001405200	2,414	1	61	52	61.7% Moderate Resource	47.9%	41.5%	0.0%	Advanced Gentrification
6001405301	1,572	4	0	17	47.4% Moderate Resource	53.4%	40.3%	2.0%	Early/Ongoing Gentrification
6001405302	1,377	3	0	24	69.2% Low Resource	80.4%	42.2%	7.2%	At Risk of Gentrification
6001405401	1,657	0	0	11	79.5% Low Resource	77.7%	51.3%	14.1%	At Risk of Gentrification
6001405402	1,180	109	0	1	82.8% Low Resource	57.4%	44.7%	7.2%	At Risk of Gentrification
6001405500	1,572	0	0	14	78.6% Moderate Resource	63.7%	43.9%	10.8%	At Risk of Gentrification
6001405600	1,386	0	0	2	73.5% Moderate Resource	59.5%	49.6%	5.8%	Early/Ongoing Gentrification

Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate -Income	Above-Moderate -Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001405700	1,368	0	0	0	85.6% Low Resource	47.1%	46.3%	8.0%	At Risk of Gentrification
6001405800	1,338	0	0	6	85.0% Low Resource	75.8%	59.7%	11.5%	At Risk of Gentrification
6001405901	1,100	0	2	1	96.3% High Segregation & Poverty	85.3%	56.7%	18.6%	At Risk of Gentrification
6001405902	925	1	0	1	91.2% Low Resource	62.4%	66.8%	15.6%	At Risk of Gentrification
6001406000	1,551	471	238	1,813	81.5% High Segregation & Poverty	74.3%	42.7%	9.7%	At Risk of Gentrification
6001406100	1,475	359	186	73	85.1% Low Resource	59.0%	63.1%	3.9%	Low-Income/Susceptible to Displacement
6001406201	1,485	61	18	12	94.7% Low Resource	76.1%	58.5%	31.3%	At Risk of Gentrification
6001406202	1,337	255	14	1	90.5% High Segregation & Poverty	80.5%	46.2%	29.5%	At Risk of Gentrification
6001406300	1,255	2	0	7	87.4% Low Resource	78.6%	41.7%	11.1%	At Risk of Gentrification
6001406400	748	0	0	1	68.5% Low Resource	58.6%	62.8%	7.9%	Low-Income/Susceptible to Displacement
6001406500	1,948	0	0	3	88.3% Low Resource	71.3%	65.3%	11.5%	At Risk of Gentrification
6001406601	1,746	0	0	0	85.1% Low Resource	63.3%	60.5%	3.6%	Low-Income/Susceptible to Displacement
6001406602	941	0	32	3	87.4% Low Resource	66.7%	62.5%	0.3%	Low-Income/Susceptible to Displacement
6001406700	2,178	0	0	31	54.9% Moderate Resource	29.0%	51.9%	1.2%	Stable Moderate/Mixed Income
6001406800	1,360	0	0	1	66.9% Moderate Resource (Rapidly Changing)	44.9%	45.3%	2.5%	Becoming Exclusive

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Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate-Income	Above-Moderate-Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001406900	1,551	0	0	8	53.0% Moderate Resource	43.2%	42.7%	4.6%	Stable Moderate/Mixed Income
6001407000	1,991	0	2	0	86.9% Low Resource	69.0%	60.7%	11.1%	Low-Income/Susceptible to Displacement
6001407101	1,056	233	0	5	95.1% High Segregation & Poverty	62.6%	47.9%	21.4%	At Risk of Gentrification
6001407102	1,355	0	39	12	90.1% Low Resource	72.4%	49.0%	12.8%	At Risk of Gentrification
6001407200	1,927	0	117	6	90.5% High Segregation & Poverty	78.7%	58.7%	24.7%	At Risk of Gentrification
6001407300	730	36	0	5	88.2% Low Resource	69.2%	54.3%	16.5%	Low-Income/Susceptible to Displacement
6001407400	1,127	0	127	10	98.2% Low Resource	80.7%	43.9%	18.8%	At Risk of Gentrification
6001407500	1,358	0	34	3	95.8% High Segregation & Poverty	80.8%	54.4%	6.8%	At Risk of Gentrification
6001407600	2,123	0	9	8	83.2% Low Resource	69.3%	68.4%	6.6%	Ongoing Displacement
6001407700	1,651	103	0	28	70.0% Low Resource	38.3%	52.9%	2.6%	Stable Moderate/Mixed Income
6001407800	748	0	0	24	68.8% Low Resource	46.0%	57.5%	1.3%	High Student Population
6001407900	1,126	174	39	6	50.3% Moderate Resource (Rapidly Changing)	30.1%	62.9%	3.2%	Becoming Exclusive
6001408000	1,037	0	2	19	45.3% Moderate Resource	7.3%	23.7%	2.0%	Stable/Advanced Exclusive
6001408100	2,717	0	0	62	60.0% Moderate Resource	17.4%	55.8%	1.1%	At Risk of Becoming Exclusive
6001408200	1,961	0	0	4	81.8% Low Resource	47.1%	62.4%	2.6%	Low-Income/Susceptible to Displacement
6001408300	1,828	0	13	10	77.5% Low Resource	61.0%	53.0%	3.4%	Becoming Exclusive

Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate -Income	Above-Moderate -Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001408400	1,157	1	12	10	92.6% Low Resource	71.2%	64.7%	7.4%	Low-Income/Susceptible to Displacement
6001408500	1,611	0	37	0	97.6% Low Resource	75.9%	62.1%	21.3%	Low-Income/Susceptible to Displacement
6001408600	1,811	607	156	507	96.7% Low Resource	73.1%	75.9%	15.7%	Low-Income/Susceptible to Displacement
6001408700	2,455	0	7	4	91.6% Low Resource	78.6%	58.3%	13.3%	Low-Income/Susceptible to Displacement
6001408800	2,225	59	291	5	94.6% High Segregation & Poverty	87.4%	59.8%	11.7%	Low-Income/Susceptible to Displacement
6001408900	1,016	0	48	1	95.1% High Segregation & Poverty	85.2%	51.4%	12.6%	Low-Income/Susceptible to Displacement
6001409000	1,135	124	273	683	98.0% Low Resource	83.5%	59.5%	19.8%	Low-Income/Susceptible to Displacement
6001409100	675	0	0	2	98.0% Low Resource	64.6%	54.8%	10.3%	At Risk of Gentrification
6001409200	982	0	0	0	97.5% Low Resource	87.8%	72.9%	11.3%	Low-Income/Susceptible to Displacement
6001409300	1,627	0	21	1	95.2% Low Resource	66.0%	63.5%	17.9%	Low-Income/Susceptible to Displacement
6001409400	1,268	54	32	402	95.5% Low Resource	67.9%	61.9%	33.9%	Low-Income/Susceptible to Displacement
6001409500	1,131	0	0	0	95.8% High Segregation & Poverty	77.8%	65.6%	19.4%	Low-Income/Susceptible to Displacement
6001409600	1,484	0	28	0	96.8% Low Resource	76.0%	52.0%	20.0%	At Risk of Gentrification
6001409700	1,577	5	6	36	96.5% Low Resource	74.5%	66.4%	12.7%	Low-Income/Susceptible to Displacement

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Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate-Income	Above-Moderate-Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001409800	1,294	50	4	6	79.6% Low Resource	47.7%	58.6%	6.8%	Stable Moderate/Mixed Income
6001409900	1,423	0	19	318	71.3% Low Resource	17.8%	32.5%	0.0%	Stable Moderate/Mixed Income
6001410000	1,227	0	0	4	71.2% Moderate Resource	41.7%	37.8%	3.7%	Stable Moderate/Mixed Income
6001410100	1,100	17	18	6	87.6% Low Resource	56.6%	52.2%	3.7%	Low-Income/Susceptible to Displacement
6001410200	1,127	0	10	37	98.5% Low Resource	69.0%	61.8%	9.7%	At Risk of Gentrification
6001410300	1,023	0	0	0	97.8% Low Resource	89.3%	66.8%	27.1%	Low-Income/Susceptible to Displacement
6001410400	1,351	138	18	1	93.6% Low Resource	54.2%	48.8%	14.6%	Low-Income/Susceptible to Displacement
6001410500	925	0	48	345	85.1% High Segregation & Poverty	86.6%	52.1%	2.8%	At Risk of Gentrification
6001421600	1,537	0	0	0	26.5% High Resource	29.2%	32.8%	0.8%	Stable Moderate/Mixed Income
6001422000	928	0	0	0	35.7% Moderate Resource	49.0%	41.5%	0.4%	Stable Moderate/Mixed Income
6001422600	26	0	0	0	61.4% Highest Resource	46.1%	NA	0.0%	High Student Population
6001422700	1,053	0	0	0	54.6% Moderate Resource	78.9%	69.9%	7.9%	High Student Population
6001423700	1,305	0	0	0	38.6% Moderate Resource	41.8%	48.4%	0.0%	High Student Population
6001423800	1,306	0	0	0	20.6% Highest Resource	14.6%	36.1%	1.0%	Stable Moderate/Mixed Income
6001423901	818	0	0	0	37.2% High Resource	44.2%	51.2%	0.0%	Advanced Gentrification

Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate -Income	Above-Moderate -Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001423902	712	0	0	0	29.3% Highest Resource	30.6%	36.4%	2.6%	Advanced Gentrification
6001424001	1,426	0	0	0	53.2% High Resource	62.4%	58.4%	5.6%	Advanced Gentrification
6001424002	934	0	0	0	72.6% Moderate Resource (Rapidly Changing)	64.4%	46.5%	3.3%	Advanced Gentrification
6001425101	1,159	0	0	0	41.6% Moderate Resource	41.0%	35.6%	4.3%	Advanced Gentrification
6001425102	2,022	0	0	0	66.0% Moderate Resource	36.8%	44.1%	1.1%	Advanced Gentrification
6001425103	1,429	0	0	0	56.4% Moderate Resource	41.6%	42.3%	0.0%	Advanced Gentrification
6001425104	1,958	0	0	0	63.9% Low Resource	61.5%	51.2%	1.9%	Low-Income/Susceptible to Displacement
6001426100	2,178	0	0	0	26.7% Highest Resource	8.7%	16.4%	0.8%	Stable/Advanced Exclusive
6001426200	1,660	0	0	0	32.4% Highest Resource	10.6%	25.4%	0.3%	Stable/Advanced Exclusive
6001427100	1,420	0	0	0	35.8% Moderate Resource	18.4%	18.6%	1.2%	Stable Moderate/Mixed Income
6001427200	1,597	254	0	0	60.0% Moderate Resource	52.2%	44.2%	4.8%	Becoming Exclusive
6001427300	2,058	254	0	0	62.7% Moderate Resource (Rapidly Changing)	43.8%	55.3%	5.2%	Advanced Gentrification
6001428301	2,492	0	0	0	68.3% Highest Resource	22.1%	31.9%	0.6%	Becoming Exclusive
6001428700	1,380	0	0	0	72.6% Low Resource	46.4%	30.6%	7.9%	Advanced Gentrification
6001430102	900	0	0	0	42.2% Highest Resource	26.7%	23.3%	0.0%	Stable Moderate/Mixed Income
6001430400	716	0	0	0	41.0% High Resource	16.8%	0.0%	0.0%	Stable Moderate/Mixed Income
6001432100	1,458	0	0	0	54.9% Moderate Resource	21.4%	44.9%	0.1%	Stable Moderate/Mixed Income

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Census Tract	Number of Households	Inventory Capacity			AFFH Indicators				
		Lower-Income	Moderate-Income	Above-Moderate-Income	TCAC Opportunity % BIPOC ¹ Area	% LMI ²	% Rent Burden	% Overcrowded	Displacement Category
6001432200	1,680	0	0	0	65.4% Moderate Resource	45.7%	55.0%	2.6%	Low-Income/Susceptible to Displacement
6001432300	1,655	0	0	0	80.9% Low Resource	35.0%	40.4%	5.0%	Stable Moderate/Mixed Income
6001432400	1,832	0	0	0	83.0% Low Resource	55.1%	52.7%	8.5%	Low-Income/Susceptible to Displacement
6001432502	1,536	0	0	0	86.2% Low Resource	53.1%	56.7%	12.8%	Stable Moderate/Mixed Income
6001432700	1,035	0	0	0	56.0% Moderate Resource	21.3%	71.6%	0.1%	At Risk of Becoming Exclusive
6001432800	1,442	0	0	0	70.6% Moderate Resource	30.9%	48.3%	0.4%	Stable Moderate/Mixed Income
6001981900	27	0	0	0	13.8% High Resource	50.0%	25.9%	0.0%	Unavailable or Unreliable Data
6001982000	32	0	20	0	84.1% Low Resource	63.6%	NA	0.0%	Unavailable or Unreliable Data
6001983200	340	706	104	415	47.2% Moderate Resource	25.9%	33.3%	4.4%	Unavailable or Unreliable Data

1. Black, Indigenous, and People of Color.

2. Low- and moderate-income population.

Source: City of Oakland, 2022; State HCD AFFH Data and Mapping Resources (HCD & TCAC Opportunity Areas Mapping Analysis, 2021); Dyett & Bhatia

Much of the land in Oakland designated high or highest resource is located within the Alquist Priolo fault Zone or Very High Fire Hazard Severity Zone (VHFHSZ) and is not suitable for higher-density residential development. For instance, Table C-22 shows that 70.1 percent of the highest resource and 25.7 percent of the high resource areas are located within the VHFHSZ. The Oakland Hills fire of 1991 was at its time the most damaging fire in California history. It should be noted that the constraints listed in Table C-22 may overlap, and therefore percentages should not be summed. However, this table also does not include all of the environmental constraints, such as steep slopes or landslide areas. The balance of access to opportunity with environmental constraints, both in terms of development feasibility and safety for lower-income projects, was a key factor in creating the Inventory.

Table C-22: Opportunity Area Constraints, 2021

<i>Opportunity Area</i>	<i>Percent of Citywide Area¹</i>	<i>Percent of Land Constrained</i>		
		<i>100-Year Flood Zone</i>	<i>Alquist Priolo Zone</i>	<i>VHFHSZ</i>
Highest Resource	10.1%	0.6%	5.0%	70.1%
High Resource	9.2%	6.8%	2.2%	25.7%
Moderate Resource (Rapidly Changing)	2.4%	14.0%	13.5%	9.3%
Moderate Resource	17.0%	0.7%	5.5%	53.8%
Low Resource	53.6%	8.8%	1.4%	5.0%
High Segregation & Poverty	7.7%	4.1%	0.0%	0.0%

1. Based on parcel acreage – does not include rights-of-way.

Source: City of Oakland, 2022; State HCD AFFH Data and Mapping Resources (HCD & TCAC Opportunity Areas Mapping Analysis, 2021); Dyett & Bhatia, 2022

Recent City Council direction to explore more diverse housing typologies in traditionally single-family neighborhoods—including fourplexes—as well as recent State laws like SB 9 will also help to promote affordable housing options in higher resource neighborhoods. Efforts to further encourage both the provision of affordable housing in higher resource areas and provide investments to lower resource neighborhoods through place-based strategies are further outlined in the Housing Action Plan.

Lower-Income Financial Feasibility

During outreach, affordable housing developers indicated that an evaluation of sites selected for lower-income housing with consideration to State funding requirements would be a useful tool to identify and facilitate affordable housing development on those sites. Scoring guidelines for the nine percent Low Income Housing Tax Credit Program provided by the California Tax Credit Allocation Committee (TCAC) are summarized in Table C-23. Credits provided by TCAC are a popular funding mechanism in the construction of affordable housing, and prioritize the development of affordable housing in neighborhoods with existing access to opportunity. Further information on TCAC opportunity areas is available in Appendix D.

Table C-23: TCAC Scoring Guidelines, 2022

<i>Site & Service Amenities</i>	<i>Points Criteria</i>
Transit	<p>3 The site is within 0.5 miles of a bus rapid transit station, light rail station, commuter rail station, ferry terminal, bus station, or public bus stop.</p> <p>4 The site is within 0.33 miles of the above.</p> <p>5 The site is within 0.5 miles of the above, with service at least every 30 minutes during the hours of 7-9 a.m. and 4-6 p.m. Monday through Friday.</p> <p>6 The site is within 0.33 miles of the above.</p> <p>7 The site is within 0.33 miles of the above and the project's density exceeds 25 du/ac.</p>
Public Park	<p>2 The site is within 0.75 miles of a public park or a community center accessible to the general public.¹</p> <p>3 The site is within 0.5 miles of the above.¹</p>
Book-Lending Public Library	<p>2 The site is within 1 mile of a book-lending public library that also allows for inter-branch lending when in a multi-branch system.</p> <p>3 The site is within 0.5 miles of the above.</p>
Full-Scale Grocery Store, Supermarket, Neighborhood Market, or Farmers' Market	<p>1 The site is within 1 mile of a weekly farmers' market on the list of Certified Farmers' Markets by the California Department of Food and Agriculture and operating at least 5 months in a calendar year.</p> <p>2 The site is within 0.5 miles of the above.</p> <p>3</p> <ul style="list-style-type: none"> • The site is within 0.5 miles of a neighborhood market of 5,000 gross interior square feet or more where staples, fresh meat, and fresh produce are sold; or • The site is within 1.5 miles of a full-scale grocery store/supermarket of at least 25,000 gross interior square feet where staples, fresh meat, and fresh produce are sold. <p>4</p> <ul style="list-style-type: none"> • The site is within 0.25 miles of a neighborhood market of 5,000 gross interior square feet or more where staples, fresh meat, and fresh produce are sold; or • The site is within 1 mile of a full-scale grocery store/supermarket of at least 25,000 gross interior square feet where staples, fresh meat, and fresh produce are sold. <p>5 The site is within 0.5 miles of a full-scale grocery store/supermarket of at least 25,000 gross interior square feet where staples, fresh meat, and fresh produce are sold.</p>
Public Elementary Middle, or High School	<p>2 The site is within 0.75 miles of a public elementary school; 1 mile of a public middle school; or 1.5 miles of a public high school, and the site is within the attendance area of that school.</p> <p>3 The site is within 0.25 miles of a public elementary school; 0.5 miles of a public middle school; or 1 mile of a public high school, and the site is within the attendance area of that school.</p>

<i>Site & Service Amenities</i>		<i>Points Criteria</i>
Medical Clinic or Hospital	2	The site is within 1 mile of a qualifying medical clinic with a physician, physician's assistant, or nurse practitioner onsite for a minimum of 40 hours each week, or hospital (not merely a private doctor's office).
	3	The site is within 0.5 miles of the above.
Highest or High Resources Area	8	The site is located in a census tract designated on the TCAC/State HCD Opportunity Area Map as Highest or High Resource.

1. A public park shall not include 1) school grounds unless there is a bona fide, formal joint-use agreement between the jurisdiction responsible for the park's/recreation facilities and the school district or private school providing availability to the general public of the school grounds and/or facilities. 2) greenbelts or pocket parks, or 3) open space preserves or biking parkways unless there is a trailhead or designated access point within the specified distance.

Source: TCAC, Nine Percent Application, 2022

Table C-24 below provides an estimate of the points available for the nine percent TCAC application for lower-income sites contained in the Inventory. Point estimates are derived from nine percent TCAC application scoring guidelines as listed in Table C-23 above. Points are only estimated for lower-income sites that do not already have a pipeline or potential development project. It should be noted that points are only estimated for site-related amenities and do not reflect the full scope of available points. Further, provided point totals are only estimates and may not reflect actual point allocations for specific projects. Finally, while sites with lower scores may be less competitive for State funding, this does not mean that they do not have the zoned capacity to accommodate lower-income housing. It should be noted that TCAC scoring guidelines make it difficult to secure funding for needed affordable housing projects in Oakland's lower-income neighborhoods. The lack of access to the amenities that score well is due to historic racism and public/private disinvestment. Actions the City will take to increase the financial feasibility of development in historically disinvested neighborhoods are provided in the Housing Action Plan.

Table C-24: Estimated TCAC Scoring for Lower-Income Opportunity Sites, 2022

<i>APN</i>	<i>Site Group</i>	<i>Highest or High Resource</i>	<i>Transit¹</i>	<i>Public Park</i>	<i>Public Library</i>	<i>Public School</i>	<i>Grocery or Market²</i>	<i>Medical Clinic or Hospital</i>	<i>Total Estimated Points³</i>
044 501400603	AAA	0	7	3	3	2	3	2	20
044 501400500	AAA	0	7	3	3	2	4	2	21
008 065001604	CCC	0	7	3	2	3	5	3	23
008 065002300	CCC	0	7	3	2	3	5	3	23
039 327203600	DDD	0	7	3	3	2	5	3	23
039 327302103	DDD	0	7	3	3	2	5	3	23
039 327301400	DDD	0	7	3	3	2	5	3	23
039 329900300	EEE	0	7	3	3	2	5	3	23
039 329900202	EEE	0	7	3	3	3	5	3	24
039 329102200	EEE	0	7	3	3	2	5	3	23
039 329900102	EEE	0	7	3	3	2	5	3	23
001 013700101	GGG	0	7	3	3	2	5	3	23
001 013700102	GGG	0	7	3	3	2	5	3	23
030 198105901	HHH	0	7	3	0	2	4	2	18
030 198109001	HHH	0	7	3	0	2	4	2	18
030 198105800	HHH	0	7	3	0	2	4	2	18
030 198105902	HHH	0	7	3	0	2	4	2	18
013 110902200	III	8	7	3	3	3	5	3	32
013 110902001	III	8	7	3	3	3	5	3	32
013 110902501	III	8	7	3	3	3	5	3	32
008 064502805	JJJ	0	7	3	2	3	5	3	23
008 064503301	JJJ	0	7	3	2	3	5	3	23
008 064500901	JJJ	0	7	3	2	3	5	3	23
013 109902800	KKK	0	7	3	3	3	4	3	23

<i>APN</i>	<i>Site Group</i>	<i>Highest or High Resource</i>	<i>Transit¹</i>	<i>Public Park</i>	<i>Public Library</i>	<i>Public School</i>	<i>Grocery or Market²</i>	<i>Medical Clinic or Hospital</i>	<i>Total Estimated Points³</i>
013 109902501	KKK	0	7	3	3	3	4	3	23
013 109902600	KKK	0	7	3	3	3	4	3	23
012 099300601	NN	0	7	3	3	3	5	3	24
012 099300400	NN	0	7	3	3	3	5	3	24
012 099300500	NN	0	7	3	3	3	5	3	24
012 096600600	PP	0	7	3	2	3	4	3	22
012 096600500	PP	0	7	3	2	3	4	3	22
033 217801800	SS	0	7	3	3	3	5	3	24
033 217801700	SS	0	7	3	3	3	5	3	24
033 219002000	SS	0	7	3	3	3	5	3	24
033 219002200	SS	0	7	3	3	3	5	3	24
033 219002300	SS	0	7	3	3	3	5	3	24
033 219102300	TT	0	7	2	3	3	5	3	23
033 219102100	TT	0	7	2	3	3	5	3	23
033 219201900	TT	0	7	2	3	3	5	3	23
033 219202300	TT	0	7	3	3	2	5	3	23
025 073300802	WW	0	7	3	2	3	4	3	22
025 073300803	WW	0	7	3	2	3	4	3	22
032 211503801	XX	0	7	3	2	3	4	3	22
032 208405000	XX	0	7	3	2	3	4	3	22
032 208405100	XX	0	7	3	2	3	4	3	22
032 211503701	XX	0	7	3	2	3	4	3	22
013 110802401		8	7	3	2	3	5	3	31
041 417000504		0	7	3	2	3	3	2	20
001 013100801		0	7	3	3	2	5	3	23

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<i>APN</i>	<i>Site Group</i>	<i>Highest or High Resource</i>	<i>Transit¹</i>	<i>Public Park</i>	<i>Public Library</i>	<i>Public School</i>	<i>Grocery or Market²</i>	<i>Medical Clinic or Hospital</i>	<i>Total Estimated Points³</i>
012 097601502		0	7	3	2	3	4	3	22
012 100200900		0	7	3	3	3	5	3	24
012 100200601		0	7	3	3	3	5	3	24
041 390101000		0	7	3	0	3	3	2	18
042 432800116		0	7	0	2	3	0	3	15
038 317701100		0	7	2	2	2	5	3	21
018 044501202		0	7	3	2	3	5	3	23
001 016700300		0	7	3	3	3	5	3	24
023 047602101		8	7	2	0	3	4	3	27
001 019900100		0	7	3	3	2	5	3	23
013 115400905		0	7	3	3	3	4	3	23
026 083402201		8	7	3	3	2	5	2	30
002 002700609		0	7	3	3	2	4	3	22
014 126803501		8	7	2	2	3	5	2	29
025 069200600		0	7	3	3	3	5	3	24
010 080001006		0	7	2	0	3	5	3	20
014 126503806		8	7	3	3	3	5	2	31
014 126504000		8	7	3	2	2	4	2	28
008 071605800		0	7	3	3	3	5	3	24
008 064901100		0	7	3	2	3	5	3	23
042 432800124		0	7	0	0	2	0	3	12
012 096500500		0	7	3	0	3	4	2	19
033 219302300		0	7	3	3	3	5	3	24
008 066005203		0	7	3	2	3	5	3	23
043A467500232		0	0	0	0	3	0	0	3

<i>APN</i>	<i>Site Group</i>	<i>Highest or High Resource</i>	<i>Transit¹</i>	<i>Public Park</i>	<i>Public Library</i>	<i>Public School</i>	<i>Grocery or Market²</i>	<i>Medical Clinic or Hospital</i>	<i>Total Estimated Points³</i>
048 687000200		0	0	0	0	2	0	0	2
014 124000901		8	7	3	3	3	5	3	32
010 077202001		8	7	3	2	3	5	3	31
041 390100400		0	7	3	2	3	0	2	17
037 255200100		0	7	2	0	3	4	0	16
012 096800301		0	7	3	2	3	4	3	22
004 007300900		0	7	3	0	3	4	2	19
035 236601700		0	7	3	2	3	4	2	21
011 083600101		8	7	3	3	3	5	3	32
026 083500601		8	7	3	3	2	5	2	30
005 046700100		0	7	3	2	3	4	3	22
016 142402205		8	7	3	2	3	5	3	31
002 011200700		0	7	3	3	3	4	3	23
003 003900300		0	7	3	3	3	4	3	23
003 006700400		0	7	3	3	2	4	3	22
019 002701400		0	7	3	3	3	5	3	24
008 064201800		0	7	3	3	3	5	3	24
041 416402403		0	7	3	2	3	3	2	20

1. Derived from ABAG-MTC's 2021 Existing and Planned dataset, which relies on General Transit Feed Specification (GTFS) data for stop location and frequency.

2. TCAC neighborhood market definitions do not match Oakland's Food Facilities dataset definitions, which groups facilities below 3,000 sq. ft., between 3,000 sq. ft. and 10,000 sq. ft., and above 10,000 sq. ft. Certified farmers' markets match TCAC definitions exactly. "Neighborhood markets" and "Supermarkets" were approximated as follows:

- Neighborhood Markets (TCAC definition is at least 5,000 sq. ft.) – a review of Yelp entries for "Grocery" or "Fruits & Veggies" was conducted. This better aligns with the Food Facilities dataset and helps capture stores about 1,000 sq. ft. in size that sell fresh fruits and vegetables—including those located in Chinatown. Note that this category may include some supermarkets or larger grocery stores.

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<i>APN</i>	<i>Site Group</i>	<i>Highest or High Resource</i>	<i>Transit¹</i>	<i>Public Park</i>	<i>Public Library</i>	<i>Public School</i>	<i>Grocery or Market²</i>	<i>Medical Clinic or Hospital</i>	<i>Total Estimated Points³</i>
	<ul style="list-style-type: none"> Supermarket (TCAC definition is at least 25,000 sq. ft.) – Oakland Food Facilities that have the description "Food Market Over 10,000 SqFt." There are about 30 such locations in Oakland. Based on limited parcel-level spot-checking, the average size of a supermarket in Oakland is likely less than 25,000 sq. ft. Note that some of these locations may also be included in the neighborhood market level. 								

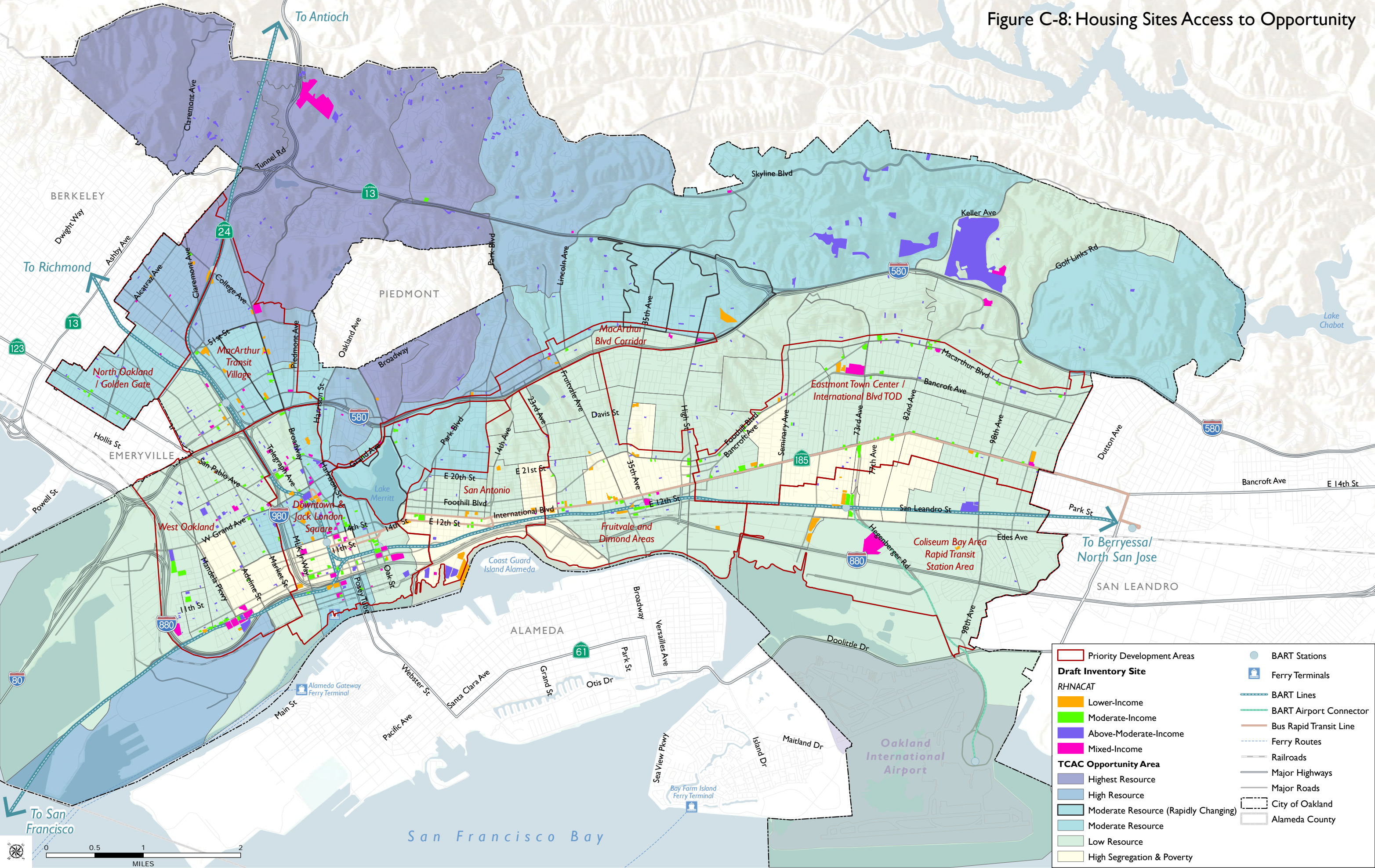
3. There are a total of 32 points available.

Source: City of Oakland, 2022; State HCD/TCAC, Opportunity Area Map, 2021; ABAG-MTC, Existing and Planned Transit Stops, 2021; California Department of Food and Agriculture, Certified Farmers' Markets by County, January 2022; California Department of Public Health, Licensed and Certified Healthcare Facility Listing, 2022; Yelp, 2022; Dyett & Bhatia, 2022

ISOLATION OF THE RHNA

While seeking to locate lower-income sites in higher resource areas to the extent practical given the extensive environmental constraints, the Inventory actively seeks to reduce geographic concentration of housing by income. This is done in two ways – by locating sites of all income levels throughout the city, and by assuming mixed-income developments on larger sites. This ensures that households are not segregated by income either within a neighborhood or within a specific project. Dispersing housing types of varying affordability levels throughout the city will help reduce historic patterns of geographic concentration by income. ADUs—although not explicitly reflected in Table C-21 or Figure C-8—provide an additional strategy to promote dispersed housing and to ensure that more affordable housing options are available in lower-density neighborhoods, which also tend to be higher resource. As discussed in Section C.2, ADUs in Oakland tend to be affordable to lower- and moderate-income households.

Figure C-8: Housing Sites Access to Opportunity



SOURCE: HCD AFFH Data and Mapping Resources - HCD & TCAC Opportunity Areas Mapping Analysis, 2021; ABAG, 2020; City of Oakland, 2021; ALAMEDA County GIS, 2021; Dyett & Bhatia, 2021

[illegible]

[illegible]

[illegible]

OAKLAND	630 WASHINGTON ST OAKLAND 94607	94607 001 01000100	Central Business District	CB2-X	484.00	1.37	Public	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	180	0	430	600	0.0		DOSP site - Oakland Police Headquarters is considered underutilized. PHB site - HQ2 (12/14/23) for 600-unit development with 30% affordable. 1 Macdonalds site selection.
OAKLAND	55 MACARTHUR BLVD OAKLAND 94610	94610 010 08100800	Mixed Housing Type Residential	RM-4	2 per lot	0.45		YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	1	45	3.14, 0.69		Piedmont Place immediately SW.
OAKLAND	1235 INTERNATIONAL BLVD OAKLAND 94606	94606 020 011700300	Neighborhood Center Mixed Use	CN-3	79.30	0.35	Public	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	0	10	0	10	0.0		Planning is underway to relocate the existing Fire Station 4. Funding is available for this relocation and is expected to happen in the mid-2020s. Five years once site is selected.
OAKLAND	1550 JACKSON ST OAKLAND 94612	94612 008 062001700	Central Business District	CB2-R	145.30	0.71	Vacant	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	10	0	10	0.0		Previous project (PLAN2061), but site is still vacant.
OAKLAND	BELLEVUE AVE OAKLAND 94609	94609 010 007701400	Urban Residential	U-UM-1	193.00	0.92	Parks, Recreation & Open Space	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	54	0	0	54	0.0		Previous Lake Merritt project (PLAN2025 and PLAN2066); OMSAP site 3 Macdonalds site selection.
OAKLAND	4605 STEELE ST OAKLAND 94618	94618 017 210200100	Detached Unit Residential	RD-1	1 per lot	6.88	School/College/Educational Facility	YES - Current	YES - Other Publicly-Owned	Available	Not Used in Prior Housing Element	30	0	0	30	0.0		Taken Child Development Center. At least 50% of housing will be for teachers and other OUSD employees. Eagle Environmental Construction will build 20 townhomes, including 15 two-bedroom units and five three-bedroom units. Oakland Unified will receive \$1,000 per month in rent in the first year, which will increase by 1% each consecutive year for a total of about \$4.9 million over the length of the lease. \$3,000 is affordable for a household, assume all 20 units as 1.3 Macdonalds site selection.
OAKLAND	1414 CLAY ST OAKLAND 94612	94612 001 009100400	Central Business District	CB2-C	484.00	0.66	Public	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	255	0	0	255	0.0		Unusable parking garage. Security unit parking structure which can be declared surplus time TBD and marketed for disposition and development by EWOS.
OAKLAND	905 W GRAND AVE OAKLAND 94607	94607 000 041100100	Community Commercial	CC-2	118.40	0.38	Vacant	YES - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	54	0	54	0.0		WCSP site 1 Macdonalds site selection.
OAKLAND	400 CEDAR ST OAKLAND 94607	94607 006 004100100	Business Mix	CB2-B	4.00	4.65	Vacant	YES - Current	NO - Privately-Owned	Pending Project	Not Used in Prior Housing Element	101	0	213	314	0.0		WCSP site 2 Macdonalds site selection.
OAKLAND	1708 WOOD ST OAKLAND 94607	94607 007 056000300	Housing and Business Mix	HBS-2	46.84	2.17	Vacant	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	54	0	54	0.0	1040	WCSP site 1 Macdonalds site selection.
OAKLAND	157H ST OAKLAND 94607	94607 018 039000307	Community Commercial	S-15W	393.60	3.95	General Industrial	YES - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	600	600	0.36, 0		WCSP site 1 Macdonalds site selection.
OAKLAND	1107 WOOD ST OAKLAND 94607	94607 018 031000107	Urban Residential	U-MS-2	64.15	0.25	Vacant - Public	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	0	0	0	0	0.0		WCSP site 1.
OAKLAND	WOOD ST OAKLAND 94607	94607 018 031000400	Urban Residential	U-MS-2	64.15	3.13	Vacant - Public	YES - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	0	46	0	46	0.0		WCSP site 1.
OAKLAND	348 MANDELA AVE OAKLAND 94607	94607 004 007100000	Community Commercial	S-15W	118.16	0.34	Public	YES - Current	YES - Other Publicly-Owned	Available	Not Used in Prior Housing Element	31	0	0	31	0.0		WCSP site BART line.
OAKLAND	265 BROADWAY OAKLAND 94611	94611 000 086000300	Community Commercial	C-2B-3	118.40	0.39	Mixed Uses - Residential	YES - Current	NO - Privately-Owned	Pending Project	Used in Prior Housing Element - Non-Vacant	0	0	0	0	1.28, 0		See BLSH477, B-CSP site.
OAKLAND	514 BRATTLICK AVE OAKLAND 94609	94609 014 114000000	Neighborhood Center Mixed Use	CN-2	36.80	2.64	General Commercial	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	142	0	0	142	0.0, 0.27	1992	Yes
OAKLAND	1815 TELEGRAPH AVE OAKLAND 94609	94609 012 090000300	Neighborhood Center Mixed Use	S-25	158.40	0.61	Office	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	35	0	0	35	0.5, 0.49	1996	Yes
OAKLAND	6028 CLAREMONT AVE OAKLAND 94618	94618 014 126000000	Mixed Housing Type Residential	CN-3	70.20	0.54	Office	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	23	0	0	23	0.5, 0.54	1910	Yes
OAKLAND	380 W MACARTHUR BLVD OAKLAND 94609	94609 012 007501302	Mixed Housing Type Residential	RM-4	2 per lot	1.06	Office	YES - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	17	0	0	17	1.15, 0.44	1967	Yes