

# CITY OF OAKLAND



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## **Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda** **Thursday, January 21, 2016; 6:00-8:05 pm** **City Hall, Hearing Room 2 (PLEASE NOTE MEETING ROOM CHANGE)**

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### **Commissioners**

*Appointed:* Ryan Chan, Chris Hwang, Fred McWilliams, Robert Prinz,  
Midori Tabata, Kenya Wheeler; *Pending:* Christopher Kidd, Rosa Villalobos; *Vacancies:* One

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| <b>Time</b> | <b>#</b> | <b>Topic</b>   | <b>Type</b> |
|-------------|----------|--|-------------|
| 6:00        | 1        | <b>Roll Call/Determination of Quorum/Introductions</b> (5 minutes)   | Admin       |
| 6:05        | 2        | <b>Nominations/elections for BPAC Chair and Vice Chair</b> (10 minutes)—Staff will facilitate nominations/elections for 2016 BPAC Officers.  | Action      |
| 6:15        | 3        | <b>Approval of meeting minutes Attachment</b> (5 minutes)—Seek motions to adopt the December 2015 BPAC minutes.  | Action      |
| 6:20        | 4        | <b>Open Forum / Public Comment</b> (10 minutes)—Members of the public may raise or comment on an issue within BPAC's subject matter jurisdiction (other than what is on the agenda).   | Info        |
| 6:30        | 5        | <b>AC Transit Bus Rapid Transit (BRT) Project, Bike/Ped Elements</b> (25 minutes)—Consultants for AC Transit will share the bike/ped elements of the BRT project.  | Info        |
| 6:55        | 6        | <b>Oakland Parks and Recreation's proposed revisions to OMC 12.60.070 Bicycle Operation Rules Attachment</b> (20 minutes)—Oakland Parks and Recreation is proposing amendments to OMC 12.60.070 Bicycle Operation Rules as it relates to park rules and signage and is requesting feedback from BPAC.  | Action      |
| 7:15        | 7        | <b>Strategic Growth Council: Affordable Housing and Sustainable Communities Grants</b> (25 minutes)—City staff will explain the structure of the Strategic Growth Council Affordable Housing and Sustainable Communities grant program, and the multi-agency collaboration to develop competitive grants. Notice of grant opportunity is expected in late January, with concept applications due in mid-March. As a part of the presentation, staff will identify the location of proposed affordable housing developments, and potential matching transportation projects identified by Oakland, AC and BART developments in order to solicit BPAC's advice. <b>Link:</b> <a href="https://www.sgc.ca.gov/s_ahscprogram.php">https://www.sgc.ca.gov/s_ahscprogram.php</a> . | Action      |
| 7:40        | 8        | <b>Ordinance Creating New Department of Transportation &amp; Infrastructure</b> (10 minutes)—The City Administrator's report on creating a new Department of Transportation & Infrastructure was released on Friday, January 15, 2016. BPAC will review and discuss the proposal. <b>Link:</b> <a href="http://tinyurl.com/jfd84bv">http://tinyurl.com/jfd84bv</a> .   | Info        |
| 7:50        | 9        | <b>Three-month agenda look-ahead, suggestions for meeting topics, announcements Attachment</b> (15 minutes)  | Info        |

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**Agenda online at:** [www2.oaklandnet.com/w/OAK056335](http://www2.oaklandnet.com/w/OAK056335)

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**City of Oakland, Bicyclist & Pedestrian Advisory Commission**  
**Minutes from the December 17, 2015 meeting**  
**City Hall, 2<sup>nd</sup> Floor, Sgt Daniel Sakai Hearing Room (aka Hearing Room 4)**

Meeting agenda at <http://www2.oaklandnet.com/oak050730>

Meeting called to order at 6:04pm by BPAC Chair, Christopher Kidd.

**Item 1. Roll Call/Determination of Quorum/Introductions**

At roll call, quorum was established with all Commissioners present except Wheeler. Introductions were made.

- Other attendees (who signed in): Dave Campbell, Sean Finn, Dianne Yee, Isaiah Toney, Kit Vaq, David Lynn, Emily Stapleton, Brandon Matthews, Phoenix Mangrum, Yuriko Hewett, Steve Ratcliff, Amanda Leahy, Erin Ferguson, Victoria Eisen
- Christina Blackston, Carlos Hernandez, Jennifer Stanley, Iris Starr

**Item 2. Approval of meeting minutes**

- A motion to **adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from November 19, 2015** was made (Hwang), seconded (Tabata), and passed unanimously. Adopted minutes online at [www.oaklandbikes.info/BPAC](http://www.oaklandbikes.info/BPAC).

**Item 3. Open Forum / Public Comment**

- Isaih Toney, Kit Vaq, and David Lynn from the Alliance of Californians for Community Empowerment-Riders for Transit Justice (ACCE-RTJ) spoke about the removal of a bus stop at Broadway and 30th St.—> **see handouts**. The BPAC may add this issue to the January 2016 meeting agenda.
- Dianne Yee reported glass in the northbound bike lane on Mandela Pkwy. Staff asked that Dianne report this problem to the Public Works Call Center.

**Item 4. Bike Share update—> see attached PowerPoint presentation.**

Carlos Hernandez, Oakland's Bike Share Coordinator, introduced Emily Stapleton, General Manager of Motivate, the company that was selected by the Metropolitan Transportation Commission to expand Bike Share into the East Bay. The last update to the BPAC was in April 2015. The expansion will include 1,500 bikes in the East Bay (850 in Oakland), comparable to the system in the metro Boston area. The program is anticipated to start in late fall 2016.

**Comments/discussion**

- Beyond the planned roll-out, additional stations can be added via Motivate, cities, and corporate sponsors.
- Peninsula cities that were included in the pilot are now deciding if they would like to continue; some may decline due to low ridership.
- The expansion includes bikes like the ones in the pilot; there is no current plan or supportive technology for cargo or e-bikes; these could be considered in the future if new technology makes it feasible.
- Online "crowdsourced" location suggestions will be factored into the final consultant recommendations; the stations are solar powered, so sunlight is needed, thus not all locations are feasible.

- Regarding maintenance and theft prevention, these bikes are heavy, without exchangeable components, so not desirable to steal. Plus, riders are responsible for missing bikes. This has not been a problem during the pilot or in other programs.
- Regarding cyclists on sidewalks: Motivate has a safety video for annual subscribers that will soon be available via mobile app. Also, the Bike Share user agreement will educate riders.
- Every city is different in terms of existing complementary bike infrastructure and safety. The project is taking into account existing and proposed bikeways.
- The service area is intentionally constrained, as the program's business model requires that the first set of sites be located in a dense area such as downtown. It will expand as it succeeds. Also, the program is meant for shorter trips.
- Helmets are not provided, but information will direct users to bike shops.
- The 30-minute time limit might be too short due to Oakland's traffic lights, density, and other factors.
- The regional Bike to Work Day mobile app would be an opportunity to cross-promote.
- The method to allow users without credit cards is under development, but will not be available when the program launches.
- The list of proposed locations will be released in three phases in 2016: in February, May, and August.

The Transportation Planning & Funding Division is going to the Public Works Committee on January 12, 2016 to get approval for the City Administrator to negotiate a Franchise agreement with Motivate. Staff would like BPAC to express general support. Commissioners expressed concerns about equity.

→ A motion to ***form a committee to develop a recommendation in support of Bike Share to be presented by a BPAC member at the Public Works Committee meeting on January 12*** was made (Tabata), seconded (Taylor), and passed unanimously.

Committee members will be Commissioners Hwang, Villalobos, Prinz, McWilliams.

Speakers, other than commissioners: Amanda Leahy, Kit Vaq, Dave Campbell, [one other person who didn't sign in].

#### **Item 5. Pedestrian Master Plan update**

Christina Blackston, Oakland Pedestrian Planner, reported on the process updating the Pedestrian Master Plan (PMP) since the last presentation to BPAC in May 2015. Commissioners Chang, Hwang, Tabata, and Villalobos have participated as part of the Pedestrian Advisory Group. See agenda attachment for outline of presentation.

#### ***Comments/discussion***

- The draft plan will be available for public review and will come back to BPAC in winter or spring.
- Oakland's Transportation Services Division been involved via TAC meetings. A key goal is to develop a proactive prioritization methodology to help staff allocate resources and apply for grants to achieve the plan's goals
- The Plan recommends convening a Task Force on Vision Zero (which applies to all modes, not just pedestrians).
- The plan will include enforcement priorities for OPD.

- A motion to **endorse the Pedestrian Master Plan update going forward and support the process, goals, and vision** was made (Tabata), seconded (Chan), and passed unanimously. (Note: Commissioner Taylor had departed shortly before this vote.)

Speakers, other than commissioners: Dave Campbell, Victoria Eisen

#### **Item 6. Strategic Plans & Policy Committee Final Report**

Christopher Kidd, BPAC Chair, stated that he would like to bring this report to the Public Works Committee as part of the Chair's annual report [see item #7].

#### **Comments/discussion**

- Dave Campbell suggests that BPAC should have authority to review how bike/ped money is spent (specifically Measure B and BB).
  - Staff expressed concerns that the language doesn't clearly distinguish between staff and BPAC responsibilities and the overlap between the Report and Oakland's current and future Bicycle, Pedestrian, and Complete Streets plans. The Report also doesn't include issues like succession planning and training for the Commission.
- A motion to **extend the meeting by 20 minutes** was made (Tabata), seconded (McWilliams), and passed unanimously.

Commissioner Hwang stated that BPAC cannot be effective unless the City improves. It was suggested that the Report include a timeline for reevaluation and update.

- A motion to **adopt the document pending resolution of final concerns presented by commissioners and staff was** made (Kidd), seconded (Chan). The motion passed with Villalobos abstaining.

#### **Item 7. Chair's Annual Report to the Public Works Committee—> see attached handout.**

Christopher Kidd asked for feedback on the draft annual report handout. Staff asked that the word "noticing" be changed (as it is a legal word with a specific meaning pertaining to open meeting requirements). Dave Campbell suggested that the report include something about tracking funding deadlines.

#### **Item 8. DOT update, three month look-ahead, suggestions for meeting topics, announcements**

##### *DOT update:*

Iris Starr reported that the Mayor: (1) suggested that the BPAC have a video conference call with Janette Sadik-Khan (who is leading the search for a DOT Director); and (2) made a commitment today to help make information about the transition available. Dave Campbell reported that Bike East Bay will be sending a letter to the City Administrator requesting that she: 1) provide an update at the PWC meeting in January; and 2) form a stakeholder group on this issue. He asked for BPAC to sign onto this letter.

- A motion to **extend the meeting by 5 minutes** was made (Kidd). All voted in favor.
- A motion to **have the BPAC sign on in support of the letter drafted by Bike East Bay requesting that the City Administrator provide an update at the PWC meeting and form a stakeholder group on DOT formation.** Amendment (Chan): **and empower the BPAC Chair to advise** was made (Kidd), seconded (Chan), and passed unanimously.

*Three-month look-ahead (see agenda attachment):*

- Add a presentation about BRT to the January agenda.
- Staff notes that the items current proposed for the February meeting would last over 3 hours and that the BPAC may need to prioritize.

*Announcements:*

- A motion to **thank Royston Taylor for his service to the commission** was made (Kidd), seconded (?), and passed unanimously. [This motion is technically not permitted because the item wasn't on the agenda.]
- Thanks were also given to the two other termed-out commissioners, Kidd and Villalobos, who have both applied for reappointment (decision pending with the Mayor).
- Midori praised the new commissioner training offered by Dave Campbell and stated that it is available for distribution. Dave Campbell said he was available to provide the training again in the future to new commissioners.
- Chris Hwang shared Walk Oakland, Bike Oakland's (WOBO's) new wall calendar which includes a list of events in 2016 (including BPAC meetings).
- Chris Hwang announced a WOBO-guided bike ride w/ Motivate (Bike Share) on March 13.

Meeting adjourned at 8:26p.

***Attachments (to be appended to adopted minutes)***

- ACCE-RFT handouts
- Bike Share presentation
- Draft Chair's report

Minutes recorded by Jennifer Stanley, City of Oakland Bicycle & Pedestrian Facilities Coordinator, emailed to meeting attendees for review on January 5, 2016, with comments requested by 5pm, Monday, January 11, to [jstanley@oaklandnet.com](mailto:jstanley@oaklandnet.com). Revised minutes will be attached to the January 2016 meeting agenda and considered for adoption at that meeting.



## Draft of OPR Recommendations for Changes to Oakland Municipal Code Chapter 12.60.070 Bicycle Operation Rules

| Code/Current Language   | Recommended New Language   |
|---|--|
| <p><b>12.60.070 - Bicycle operation rules—Violation—Penalty.</b></p> <p>It is unlawful to operate a bicycle on any trail within the city in an unsafe, reckless, dangerous or negligent manner. No person shall operate a bicycle in excess of fifteen (15) miles per hour, nor in excess of five miles per hour when passing pedestrians or equestrians or when approaching and negotiating a blind turn, nor at a greater speed than is reasonable or prudent. Within city parks, bicyclists can ride on named trails only and are prohibited from operating bicycles off-trail. Bicyclists must obey all posted signs and rules. Bicyclists must call out when passing pedestrians, or other bicyclists and then must pass to the left. Bicyclists must yield to equestrians by calling out and requesting instructions to pass. The City Manager, or his or her designees, shall determine trail accessibility for bicyclists. Any person who violates this section shall be guilty of an infraction punishable as provided in <a href="#">Chapter 1.28</a> of this code.</p> | <p><b>12.60.070 - Bicycle operation rules—Violation—Penalty.</b></p> <p>It is unlawful to operate a bicycle on any trail and in any park within the city in an unsafe, reckless, dangerous or negligent manner. Bicyclists must obey all posted signs and rules. No person shall operate a bicycle in excess of fifteen (15) miles per hour , nor at a greater speed than is reasonable and prudent. Bicyclists must yield and call out by vice or bell when passing pedestrians or other bicyclists. Bicyclist should keep right except to pass and then pass on the left if practicable. Bicyclists must yield to equestrians by calling out by vice and by requesting instructions to pass.</p> <p>Within city parks, bicyclists of any age can ride on the following named trails in Joaquin Miller Park: Big Trees Trail, Castle Park Trail, Chaparral Trail, Cinderella Trail, Sinawik Trail, Sunset Trail, Sequoia-Bayview Trail, and West Ridge Trail and on paved pathways that are 8 feet wide or more. Bicyclists are prohibited off trails and on the following trails in Joaquin Miller Park: the Wild Rose Trail, the Fern Ravine Trail, Palos Colorados Trail between Sinawik Cabin and Joaquin Miller Court and during seasonal closures on Big Trees Trail.</p> <p>The City Administrator or his or her designees shall determine trail accessibility for bicyclists.</p> <p>Any person who violates this section shall be guilty of an infraction punishable as provided in <a href="#">Chapter 1.28</a> of this code.</p> |

**BPAC agenda: three-month look-ahead  
as of January 15, 2016**

**February**

- Downtown Specific Plan
- Parking Plan

**March**

- Complete Streets update

**April**

- Pedestrian Plan

**February, March, or April**

- TDA Article 3
- Temporary Traffic Control
- Development Project
- OBAG applications
- SB743 and approach to Downtown Plan CEQA
- Caltrans Guidance for Class IV
- 500 Kirkham
- Resurfacing update
- Transportation Prioritization Tool