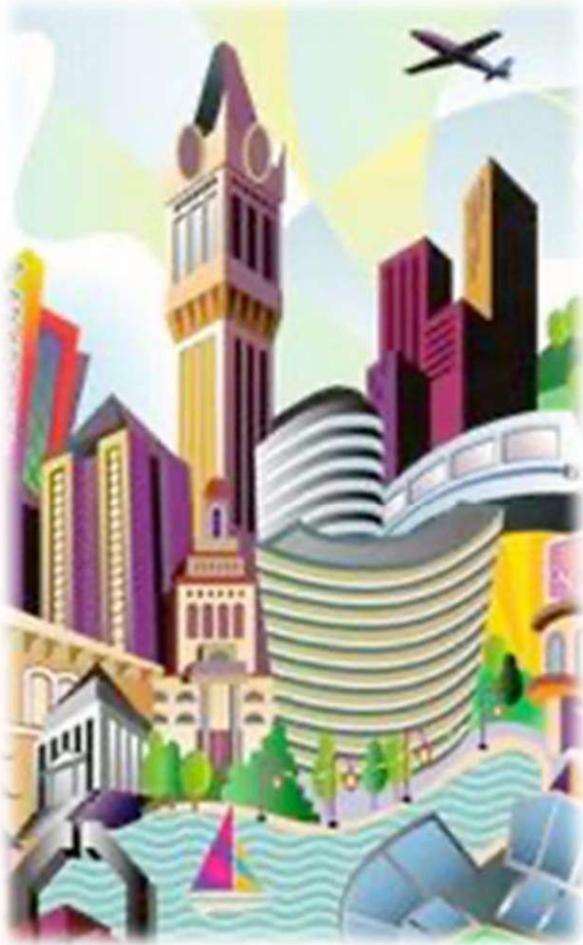


**Version 1 – 05/30/20205**



**CITY OF OAKLAND -  
DEPARTMENT OF HOUSING  
AND COMMUNITY  
DEVELOPMENT**

**DRAFT Five Year Consolidated  
Plan**

**Fiscal Years 2025/2026 – 2029/30**

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# Executive Summary

## ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

The City of Oakland is a local-government grantee of annual formula block grants for community development and affordable housing from the U.S. Department of Housing and Urban Development (HUD). Annual HUD formula block grants awarded to the City of Oakland include the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Solutions Grants (ESG), and the Housing Opportunities for Persons With AIDS Grant (HOPWA).

A key feature of these grants is the grantee's ability to align investments with the highest priorities and needs. For each program, HUD describes a broad range of eligible activities. As grantee of these formula grants, the City of Oakland determines which of the eligible activities will best serve the needs of their community. To determine the most pressing needs and develop effective, place-based market-driven strategies to meet those needs, HUD requires grantees to develop a Five Year Strategic Consolidated Plan (Con Plan). The Con Plan includes an Annual Action Plan (AAP) for the first year of the Con Plan. AAPs are developed each year of the Con Plan and submitted to HUD for approval.

The City of Oakland Five Year Fiscal Years 2025/26 – 2029/30 Consolidated Plan for Housing and Community Development is a comprehensive analysis of current market conditions, housing and community development needs, and outlines strategies for meeting those needs in Oakland.

Strategies outlined in this Con Plan are in alignment with the three major goals established under the Housing and Community Development Act of 1974 from which the CDBG Program originated:

1. To provide decent housing;
2. To provide a suitable living environment; and
3. To expand economic opportunity

Each meeting one of three National Objectives:

1. To benefit low- and moderate-income persons;
2. To aid in the prevention of slum and blight, or
3. To meet an urgent need.

The City of Oakland has identified the following priorities for the 2025/26-2029/30 Con Plan:

1. Create Affordable Housing
2. Protect Oaklanders from Displacement
3. Prevent and End Homelessness

This Consolidated Plan is developed in consultation and coordination with various City departments, Alameda County, Oakland Housing Authority and other public, private, and non-profit partners. This plan is informed by comprehensive analysis of demographic data and community input. Because funds are limited and unmet needs are great, the City leverages Con Plan Investments as much as possible. This plan also allows the City to apply for other grants when the federal government makes them available to local jurisdictions.

The City prepares Certifications of Consistency with the Consolidated Plan to assure that both City and external agencies applying for other HUD programs are proposing activities consistent with the needs, goals and priorities identified in the City's Plan.

The Plan was prepared in accordance with HUD's Office of Community and Planning Development (CPD) eCon Planning Suite. HUD requires grantees submit their Consolidated Plan and year one Annual Action Plan using the Consolidated Plan template through the Integrated Disbursement and Information System (IDIS), their nationwide database. Most of the data tables in the Plan are populated with default data from the U.S. Census Bureau, specifically 2020-2024 American Community Survey (ACS) and Comprehensive Housing Affordability Strategy (CHAS) data. Other sources of data are noted throughout the Plan.

The Plan is divided into six sections:

- Executive Summary
- The Process
- Needs Assessment

- Market Analysis
- Strategic Plan
- Annual Action Plan

## **2. Summarize the objectives and outcomes identified in the Plan**

The City of Oakland has identified five major goals to focus actions and resources towards over the next five years. These goals are:

1. Accelerate the Production and Preservation of Housing at All Incomes
2. Protect Residents from Displacement
3. Pursue Economic Development to Expand and Protect Economic Opportunities for All Oaklanders
4. Prevent Housing Instability and Homelessness
5. Connect Unhoused Residents with Housing and Services

These goals will address community-identified concerns regarding current housing needs, housing affordability, displacement rates, increased gentrification, the state of homelessness, underserved communities, disparity of opportunity and access to economic opportunities for low- to moderate-income households in Oakland.

## **3. Evaluation of past performance**

The City of Oakland reports past performance of Consolidated Plan goals through the Consolidated Annual Performance and Evaluation Report, available online at: <https://www.oaklandca.gov/resources/read-past-consolidated-plans>. Each CAPER completed under the 2020/21 – 2024/25 Five Year Consolidated Plan reported on the City’s progress towards its major goals for affordable housing, homeless services, economic development, public services, public facilities and other community development priorities. From Fiscal Year 2020/21 through 2024/25, the City made commendable progress toward meeting many of the major goals cited above. Some of the key goals the City made progress on included increasing affordable housing preservation and production, home ownership, special needs housing,

assistance to businesses, homeless services/facilities, and public facilities. Below is a summary of accomplishments reported in the 2023-2024 CAPER. For accomplishments reported in previous CAPERs for the City of Oakland, please go to <https://www.oaklandca.gov/resources/read-past-consolidated-plans>.

### **Affordable Housing**

Homelessness and housing affordability are top priorities for Oakland residents. To address these challenges, the City is carrying out a multi-pronged approach. The Housing and Community Development Department addresses housing affordability issues through its “3P” framework: Protect Oaklanders from displacement; Preserve the existing affordable housing stock; and Produce new deeply affordable housing units. Under the 3P Framework, the City funds the production of new affordable housing units and the acquisition/rehabilitation of existing homes to affordable housing. The City also invests in the conversion of hotel/motel properties into housing for people experiencing homeless and provides various protection services to keep extremely low- to moderate-income Oakland residents housed.

### **Preservation**

The City’s Preservation activities served extremely low- to moderate-income residents of Oakland with rental housing rehabilitation, owner-occupied housing rehabilitation, and conversions of multi-unit properties into affordable housing through the Acquisition and Conversion to Affordable Housing (ACAH) Program. Since 2017, \$54 million has preserved 315 units, including \$30 million in 2024 for 291 units. These projects are executed with a variety of nonprofit affordable housing developer and community land trust partners.

Oakland’s Housing Preservation Services (HPS) supports low-income homeowners through grants and loans for critical repairs, safety upgrades, and accessibility improvements via programs like Emergency Home Repair, Lead Safe Home Paint, and Minor Home Repair. In FY2023-2024, \$1.02 million funded 46 projects, aiding 69 households—66% seniors (62+), 27% residents with disabilities, and 40% extremely low-income households (<30% AMI).

## **Homeownership Activities**

The City of Oakland continues to operate the following programs to support homeowners:

- Home Maintenance and Improvement Program (HMIP)  
HMIP provides loans to owner-occupied low-income and moderate-income households to correct health and safety violations and repair systems at risk of failure.
- Access Improvement Program (AIP)  
AIP for Owner-Occupied Units provides grants for accessibility modifications to owner-occupied properties.
- Lead-Safe Homes Program (LSHP)  
The Lead-Safe Homes Program provides free risk assessment for lead hazards, painting services to qualified owner-occupied low- and moderate-income households.
- Emergency Home Repair Program (EHRP)  
The Emergency Home Repair Program provides loans for home repairs that require immediate attention, such as a citation issued by a Fire Marshall, Health Officer or Code Enforcement Officer.

## **Anti Displacement/Protection**

In program year 2023/24, the City's anti-displacement & relocation programs served extremely low- to moderate-income residents of Oakland with code enforcement-related relocation assistance, financial assistance, information and referral, and limited case management to prevent housing instability for Oakland residents. Through the Code Compliance Relocation Program, financial assistance was provided to 45 households displaced due to hazardous building code violations. In June 2023, the City launched its Homelessness Prevention Pilot program to provide wraparound services to people most at-risk of experiencing homelessness. During FY2023-24, the Homelessness Prevention Pilot conducted outreach to over 3,104 residents of Oakland, provided 652 clients with supports to meet basic needs and enrolled 298 unduplicated clients in wraparound housing stabilization services. Other Protection activities include Fair Housing legal services (496 individuals served) and the City's Rent Adjustment Program services (423 petitions processed).

## **Public Housing**

The Oakland Housing Authority (OHA) is responsible for the operation, management and maintenance of 1,355 public housing units, and also operates the Housing Choice Voucher Program. Both programs serve low-, very low-, and extremely low-income persons. The housing authority programs are the principal programs available to meet the needs of persons with incomes below 30 percent of median income. During the period between 2025 and 2030, OHA plans to implement several initiatives that will convert a number of existing public housing units into other types of HUD subsidized programs through the Rental Assistance Demonstration (RAD) and is exploring opportunities to use Faircloth to RAD authority. OHA successfully used RAD/Section 18 blend conversions to convert 99 units of Public Housing at Lion Creek Crossing Phase I and II to RAD Project Based Vouchers and Section 18 Tenant Based Voucher/Project Based Voucher units in August 2024. In FY 2025, OHA plans to complete a disposition of 101 units of public housing located at Harrison Towers.

## **Homeless Services & Hunger Program**

In program year 2023/2024, the City of Oakland provided various homeless and hunger-related services to extremely low-, low- and moderate-income residents of Oakland. The City provides four main homelessness services programs:

- Overnight and emergency shelters - Community shelters and community cabins operated either by the City or local nonprofits.
- Rapid rehousing - Connects families and individuals experiencing homelessness to permanent housing through a tailored package of assistance that may include the use of time-limited financial assistance and targeted supportive services.
- Transitional housing - Residential facility and/or scattered site units that are designed to provide time-limited housing and supportive services to people experiencing homelessness, with the goal of transitioning them to permanent housing.
- Homelessness encampment services- Offers a wide range of services to those living in encampments, such as providing hygiene kits, meals, porta potties, mobile showers, etc.

Alameda County's Continuum of Care tracks the number of unhoused residents who are placed in either temporary or permanent housing after using any of the services listed above. When someone is in a homeless program and then obtains permanent housing, this is considered exiting homelessness to permanent housing. Living in a hotel (without a voucher), living with friends or family, transitional housing, and half-way houses are all considered exits to temporary housing.

The program outcomes below are listed for each of these different types of homeless programming as reported in the Consolidated Annual Performance And Evaluation Report for program year July 1, 2023– June 30, 2024. To see the full report, visit <https://www.oaklandca.gov/news/notice-of-public-hearing-publication-and-requests-for-public-comments-on-the-city-of-oaklands-consolidated-annual-performance-and-evaluation-report-caper-for-fy-2022-2023-2>.

In the Overnight Shelter program, 501 homeless residents were provided more than 48,910 bed nights of overnight shelter. Of the 501 shelter clients, 112 moved to permanent housing or other permanent destinations and 67 to temporary housing. In the Transitional Housing (TH) program, 581 people received support, of which 218 exited to permanent housing and 42 to temporary housing.

In the Rapid Rehousing (RRH) program, 584 unsheltered people were helped. 198 of those individuals transitioned to permanent housing and 29 to temporary housing. For ESG programming, the City of Oakland served a total of 548 individuals. Of those 548 individuals, 436 individuals were served through the Overnight Shelter Program while 112 individuals were clients served through other ESG programs. For the other ESG programs, 22 of those individuals were able to transition to permanent housing and 16 to transitional housing.

Overall, the City of Oakland served a total of 1,778 individuals through though the use of entitlement HUD funding, with 550 individuals (31%) transitioning to permanent housing and 154 to temporary housing. In services for individuals in homeless encampments, approximately 8,359 units of harm reduction supplies, including food, water, hygiene kits, personal protection equipment (PPE), were distributed. These funds allowed the provision of street-based services to thousands of unduplicated, unsheltered persons living in homeless encampments, in their

vehicles, or on the streets. Outreach efforts served a total of 12,964 residents. For HOPWA programming, the City of Oakland served a total of 2,092 individuals. Throughout the Oakland Eligible Metropolitan Statistical Area approximately 789 received support services, 1,173 received information and referral services, 100 households were assisted with Short Term Rent Mortgage Utility (STRMU) assistance, 30 clients received other types of housing subsidy assistance, and 25 clients received HIV/AIDS housing placements.

### **Annual Thanksgiving Dinner**

Finally, under the Hunger Program, the City sponsored its 31st Annual Day Of Thanks (Thanksgiving Dinner), serving 3,500 low-income families, seniors, and persons experiencing homelessness in Oakland.

### **Economic Development**

During program year 2023/24, Economic Development activities benefitted 229 businesses with technical assistance, information, and referrals. 20 businesses (all in low- and moderate- income areas) received loans under the Commercial Lending program operated by Main Street Launch. 181 jobs were created and/or retained through services provided under the City's Neighborhood Business Assistance Center Program and Main Street Launch.

## **4. Summary of Citizen Participation Process and consultation process**

The City of Oakland is required by Chapter 24 of the Code of Federal Regulations (CFR) Section 91.105 (24 CFR 91.105) to have a detailed Citizen Participation Plan that describes the City's policies and procedures for public involvement in the development of the Consolidated Plan and the use of Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Housing Opportunities for Persons With AIDS (HOPWA) and Emergency Solutions Grants (ESG) funds. This Citizen Participation Plan must be available to the public. The Citizen Participation Plan, updated in 2025 with the adoption of this Consolidated Plan is attached.

## **Encouragement of Public Participation**

Per 24 CFR 91.105(a)(2), the City’s Citizen Participation Plan both provides for and encourages public participation in the development of the Consolidated Plan and substantial amendments to the Consolidated Plan or Annual Action Plan. An emphasis is placed on the involvement of low- and moderate-income people – particularly those living in low- to moderate-income neighborhoods, areas where CDBG funds are proposed to be used and residents of public and assisted housing developments. Pursuant to federal law, the City of Oakland takes appropriate action to encourage participation of minorities, limited English proficient people and people with disabilities.

## **The Stages of the Process**

### **A. Identifying Needs**

Federal regulations require a public hearing each year to obtain residents’ opinions about identifying and prioritizing community needs. The City of Oakland generally conducts need identification with the public hearing as part of the Five-Year Consolidated Plan and the Annual Action Plan.

The City of Oakland has completed several key strategic action plans that inform this Consolidated Plan, including the 2023-27 Strategic Action Plan. Developing these strategic plans included a process to get community and stakeholder input. These strategic action plans focus on housing production and preservation, programs and policies that prevent displacement and increase housing stability, and the City’s response to homelessness. Additional engagement was conducted for the forthcoming Anti-Displacement Strategic Action Plan. Although that plan has not yet been published, this engagement informed the community needs around protection services.

### **B. The Draft Annual Action Plan and/or Five-Year Consolidated Plan**

To abide by applicable HUD regulations and promote public transparency, the City of Oakland will abide by the following:

- *General Information*

The Department of Housing & Community Development will annually distribute public notices in the preparation of the Consolidated Plan/Annual Action Plan as well as an invitation for input on Community Development Block Grant (CDBG) programs for the fiscal year that will begin in July of the following year.

- *Technical Assistance*

Upon request, City staff will hold informational sessions for prospective applicants to review requirements for preparing a funding request as part of a Request for Proposals or Request for Quotes process. All potential applicants are encouraged to contact city staff to request technical assistance before submitting a proposal.

- *Availability of a Proposed Action Plan*

The City of Oakland will notify the public that a Proposed Action Plan is available for in the month(s) prior to the Plan's submission and will allow 30 days for public comment before the Final Action Plan is submitted to the U.S. Department of Housing and Urban Development (HUD) unless otherwise authorized by HUD for expedited review periods.

At this time, the City will provide the public with an estimate of the amount of CDBG, HOME, ESG, and HOPWA it expects to receive in the upcoming year, along with a description of the range of types of activities that can be funded with these resources. Also, the public will be given an estimate of the amount of these funds that will be used in ways to benefit low and moderate-income people.

Review of the Proposed Annual Action Plan will be made available online to the public. Upon request, an electronic copy will be provided to via email. Hard copies of the Annual Action Plan are available upon request, free of charge. Generally, copies will also be available at the locations specified above in the "Public Access to Information" section, with the same exceptions mentioned above.

The Proposed Annual Action Plan will contain: an estimate of the amount of federal grant funds that will be made available, a discussion of leveraging of other resources, and a written description of all proposed uses of CDBG, HOME, ESG, and HOPWA funds. The plan will also describe specific activities and projects to be undertaken during the fiscal year, as well as

other actions to be undertaken in public policy, institutional structure, public housing improvements, public housing resident initiatives, lead based paint hazard reduction, coordination efforts and anti-poverty strategies.

- *Public Hearing on Proposed Annual Action Plan*

Unless City staff otherwise requests an extension or HUD delays the due date of submission of the proposed Annual Action Plan, an Official City Council public hearing will be held to review and hear public comment on the Proposed Action Plan in April-July of each year.

In preparing a Final Annual Action Plan, careful consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing during the review and comment period. The Final Annual Action Plan will include a section in the document that presents all comments, plus explanation why any comments were not accepted.

### **C. The Final Annual Action Plan (and/or Five-Year Consolidated Plan)**

Electronic copy of the Final Annual Action Plan will be made available to the public free of charge and within two working days of a request. In addition, copies will be available at the locations specified above in the “Public Access to Information” section.

### **D. Amendments to the Annual Action Plan (and/or Five-Year Consolidated Plan)**

Per HUD regulations at 24 CFR Part 91.505, The Final Annual Action Plan or Consolidated Plan will be amended anytime the City makes one of the following decisions:

1. To make a change in its allocation priorities or a change in the method of distribution of funds;
2. To carry out an activity, using funds from any program covered by the Consolidated Plan (including program income, reimbursements, repayment, recaptures, or reallocations from HUD), not previously described in the action plan; or
3. To change the purpose, scope, location, or beneficiaries of an activity.

The public will be notified whenever there is a Substantial Amendment as defined below. The following will be considered “substantial” amendments as determined by the City:

- A change in the use of CDBG funding from one activity to another (i.e., “reprogramming” of CDBG funds).
- Funding of an activity type not described in the Annual Action Plan.
- Changing the priorities contained in the Five-Year Strategy.
- Increasing or reducing the amount allocated to an activity by more than 20 percent. Changes of less than \$15,000 will not be considered Substantial Amendments. For activities that contain multiple projects or contractors (such as a citywide housing development program in which funds are awarded through a separate process to multiple developers), changes in an activity will not be considered Substantial Amendments unless the total amount budgeted for the activity/program is changed by more than 20 percent, or unless there is a significant change in the number or character of the proposed beneficiaries.

#### **E. The Consolidated Annual Performance & Evaluation Report (CAPER)**

Per HUD Regulations at 24 CFR 91.520 the City must submit to HUD a Consolidated Annual Performance and Evaluation Report (CAPER) by September 28 or within 90 days of the close of the program year. The Annual Performance Report describes how funds were actually used, outlines the program year accomplishments and shows the extent to which these funds were used for activities that benefited low- and moderate-income people.

##### *Public Notice and Comment for the Annual Performance Report*

Per 24 CFR 91.105(d), there must be reasonable notice that the CAPER is available so that residents have an opportunity to review it and comment. Notice will be made according to the procedures described earlier in this Plan with the following procedures specifically for the Annual Performance Report:

- The City will publish a public notice of the availability of the CAPER consistent with the public notice procedures described above.

- A complete copy of the draft Annual Performance Report will be made available to the public at no cost within two working days of a request. Copies will also be available at the locations indicated earlier under the “Public Access to Information” section.
- The City will provide at least 15 days from the date of publication of the CAPER for the public to comment on the proposed CAPER.
- In preparing the CAPER submission to HUD, consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing. The Annual Performance Report sent to HUD will have a section that presents all public comments, plus explanations why any comments were not accepted.

#### **5. Summary of public comments**

This section will be updated following the public hearing on July 1, 2025. Add public comments here - summary followed by “Public Speaker 1” and comments

6. Summary of comments or views not accepted and the reasons for not accepting them

N/A

#### **7. Summary**

# The Process

## PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

### 1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

<b>Table 1 – Responsible Agencies</b>		
<b>Agency Role</b>	<b>Name</b>	<b>Department/Agency</b>
<b>CDBG Administrator</b>	OAKLAND	Housing & Community Development Department - Community Development & Engagement Division (Dept. responsible for developing Consolidated Plan).
<b>HOPWA Administrator</b>	OAKLAND	Department of Human Services - Community Homelessness Services Division
<b>HOME Administrator</b>	OAKLAND	Housing & Community Development Department- Housing Development Services
<b>ESG Administrator</b>	OAKLAND	Department of Human Services - Community Homelessness Services Division

### Narrative (Optional)

The City of Oakland is a recipient of the following U. S. Department of Housing & Urban Development (HUD) Entitlement grants: Community Development Block Grant Program (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Solutions Grants Program (ESG), and the Housing Opportunities for Persons With AIDS Program (HOPWA). The City of Oakland Department of Housing & Community Development administers the CDBG, and HOME Entitlement grants and the Department of Human Services administers the HOPWA and ESG, programs. The CDBG Division of HCD is responsible for coordinating and preparing

the Consolidated Plan, Annual Action Plans, and Consolidated Annual Performance Evaluation Reports (CAPER).

**Consolidated Plan Public Contact Information**

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## PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

### Introduction

The consolidated planning process requires jurisdictions to reach out to and consult with other public and private agencies when developing the plan. This Plan includes a summary of the consultation process, including identification of the agencies that participated in the process.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The City of Oakland's Housing and Community Development Department collaborates with other internal City Departments, including the Human Services, Planning and Building, Economic and Workforce Development Departments, to leverage funding and to develop programs and services. External agencies that Oakland HCD frequently coordinates with include:

- Alameda County Continuum of Care (CoC), also known as EveryOne Home
- Oakland Housing Authority (OHA)
- County of Alameda
- Subject Matter Experts
  - Changing Cities Research Lab at Stanford
  - The Housing Initiative at Penn
  - NYU's Furman Center for Real Estate and Urban Policy
  - Turner Center for Housing Innovation
- Nonprofit community-based organizations
- Bay Area Community Services
- Centro Legal
- The East Bay Rental Housing Association
- East Bay Community Law Center
- Housing Consortium of the East Bay

- The Bay Area Housing Finance Agency (BAHFA)
- All Home

All partnerships foster the provision of support services, program development and improvement, housing stability, health and wellness, community safety, economic mobility, and education. Additional engaged partners are listed in Table 2, below.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Oakland’s Housing and Community Development Department (HCD) coordinates closely with the Alameda County Continuum of Care (CoC), known as EveryOne Home, to address homelessness through a unified, regional approach. As a key partner in the CoC, HCD collaborates on the implementation of the Coordinated Entry System (CES), which prioritizes housing placements for vulnerable populations, including chronically homeless individuals and families, families with children, veterans, and unaccompanied youth. This system ensures equitable access to emergency shelter, transitional housing, and Permanent Supportive Housing by aligning resources and strategies across jurisdictions. The City of Oakland also participates in the Homeless Management Information System (HMIS) to track outcomes, optimize service delivery, and support data-driven decision-making, while jointly applying for HUD funding annually to sustain these efforts. Central to this collaboration is EveryOne Home’s Home Together 2026 plan, which structures regional strategies around four goals: preventing homelessness and housing crises, expanding housing opportunities, delivering flexible support services, and measuring success. City staff participate in several CoC committees to better integrate Oakland’s needs and efforts into the broader CoC’s operations. As identified in these collaborations, resources to prevent entries to homelessness remains a critical funding gap. As a result, Oakland has prioritized available local funds for homelessness prevention. The Oakland HCD works interdepartmentally with Oakland’s Community Homelessness Services Program to carry out ESG and HOPWA activities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS.**

EveryOne Home, Alameda County's Continuum of Care (CoC), coordinates homelessness response through initiatives like the Coordinated Entry System (CES), project funding oversight, and Homeless Management Information System (HMIS) management. It leverages federal, state, and local resources to advance its Home Together 2026 goals: preventing homelessness, expanding housing access, delivering flexible services, and tracking outcomes. Stakeholders include governments, service providers, advocates, and community representatives, with funding from Alameda County's General Fund and local jurisdictions.

The City of Oakland participates regularly in communication and planning with EveryOne Home (the Alameda County-wide continuum of care) and the Alameda County Housing and Community Development Department. City staff participate in several key EveryOne Home subcommittees including the Housing Stability and Homelessness Prevention Committee and the System Impact Committee.

Through various collaborations, the City of Oakland regular consults EveryOne Home on the implementation of ESG in the City of Oakland to ensure consistency with best practices and program delivery countywide as well as compliance with ESG requirements. Furthermore, the City of Oakland evaluates ESG program performance partially by analyzing HMIS data which is managed by EveryOne Home.

**Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

Many of the priority needs and strategies in the Consolidated Plan are based on Oakland HCDs 2023-2027 Strategic Action Plan. When developing the SAP, Oakland HCD engaged internal and external partners to align priorities for housing production, preservation, and community needs. Discussions centered on refining funding processes, advancing tenant protections, and improving housing quality, with partners emphasizing the need to streamline

resources and address systemic challenges. Concurrently, Oakland HCD led consultations for its Anti-Displacement Strategic Action Plan, hosting virtual sessions and public hearings with 95 participants, including tenant rights organizations, homelessness service providers, academic experts, property owner advocates, and residents. During engagement for Oakland’s Anti-Displacement Plan, tenant groups highlighted barriers like fear of retaliation, unaddressed habitability issues, and gaps in tenant-landlord education, advocating for stronger enforcement of housing standards, multilingual outreach, and legal aid for eviction cases. Service providers and experts stressed cross-sector funding alignment (e.g., leveraging Medicaid for housing-health linkages) and policy reforms like vacancy conversion programs and zoning changes to fast-track affordable housing. Property owner groups underscored informal displacement risks (e.g., harassment, illegal rent hikes) and proposed incentives for residential retrofitting and shallow rent subsidies.

From October 2024 to Spring 2025, Oakland HCD staff carried out community conversations with the public in each council district. These conversations were facilitated by Oakland City Councilmembers and promoted through various channels. These sessions allowed residents to share feedback on the Anti Displacement Strategic Action Plan, FY25/26 Annual Action Plan and HUD Consolidated Plan. Key takeaways included personal stories highlighting the challenges of maintaining housing and the need for diverse solutions to housing instability. A list of parties engaged in strategic planning efforts and the Consolidated Plan is listed in Table 2.

<b>Table 2 – Agencies, groups, organizations who participated</b>		
<b>1</b>	<b>Agency/Group/Organization</b>	Centro Legal de la Raza Black Cultural Zone East Bay Community Law Center St. Mary’s Center Homeless Advocacy Working Group TDA Consulting Center for Independent Living

		Oakland Tenant’s Union Causa Justa :: Just Cause
	<b>Agency/Group/Organization Type</b>	Tenants’ Rights Advocates and Service Providers
	<b>What section of the plan was addressed by consultation?</b>	Housing Needs Assessment Market Analysis Other – Non-Housing Community Development Needs and Market Analysis Discussion Priority Needs
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Focus group was consulted to better understand needs and how to prioritize limited resources/funding
<b>2</b>	<b>Agency/Group/Organization</b>	Tipping Point Alameda County Community Food Bank Bay Area Community Services Parent Voices Stanford Changing Cities Lab Homeless Action Center Homeless Advocacy Group The Village Oakland City of Oakland, Department of Housing & Community Development First Place for Youth Center for Independent Living Alameda County Continuum of Care Housing Initiative at Penn East Oakland Collective

	<b>Agency/Group/Organization Type</b>	Subject Matter Experts & Service Providers
	<b>What section of the plan was addressed by consultation?</b>	Housing Needs Assessment Market Analysis Other – Non-Housing Community Development Needs and Market Analysis Discussion Priority Needs
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Focus group was consulted to better understand needs and how to prioritize limited resources/funding
<b>3</b>	<b>Agency/Group/Organization</b>	East Bay Rental Housing Association Housing & Economic Rights Advocates Housing Consortium of the East Bay
	<b>Agency/Group/Organization Type</b>	Property Owner Advocates
	<b>What section of the plan was addressed by consultation?</b>	Housing Needs Assessment Market Analysis Other – Non-Housing Community Development Needs and Market Analysis Discussion Priority Needs
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Focus group was consulted to better understand needs and how to prioritize limited resources/funding
<b>4</b>	<b>Agency/Group/Organization</b>	HCD Staff Planning & Building Economic and Workforce Development

		Department of Aging & Adult Services
	<b>Agency/Group/Organization Type</b>	City of Oakland Staff
	<b>What section of the plan was addressed by consultation?</b>	Housing Needs Assessment Market Analysis Other – Non-Housing Community Development Needs and Market Analysis Discussion Priority Needs
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Internal departments were consulted to better understand needs and how to prioritize limited resources/funding
5	<b>Agency/Group/Organization</b>	Alameda County Housing & Homelessness Services
	<b>Agency/Group/Organization Type</b>	Other – Government Services - Homeless
	<b>What section of the plan was addressed by consultation?</b>	Housing Needs Assessment Market Analysis Other – Non-Housing Community Development Needs and Market Analysis Discussion Priority Needs
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization was consulted to better understand needs and how to prioritize limited resources/funding
6	<b>Agency/Group/Organization</b>	Alameda County HCD
	<b>Agency/Group/Organization Type</b>	Other - Government

	<p><b>What section of the plan was addressed by consultation?</b></p>	<p>Housing Needs Assessment  Market Analysis  Other – Non-Housing Community Development  Needs and Market Analysis Discussion  Priority Needs</p>
	<p><b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Organization was consulted to better understand needs and how to prioritize limited resources/funding</p>
<p><b>7</b></p>	<p><b>Agency/Group/Organization</b></p>	<p>Participating jurisdictions for the regional analysis of impediments to fair housing choice</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Regional Planning</p>
	<p><b>What section of the plan was addressed by consultation?</b></p>	<p>Housing Market Analysis  Needs Assessment</p>
	<p><b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Formed a countywide effort to increase fair housing choices for residents across the county. The County of Alameda, as lead agency, and multiple participating jurisdictions—the cities of Alameda, Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Piedmont, Pleasanton, San Leandro, and Union City; the housing authorities for the cities of Alameda, Berkeley, Livermore, and Oakland; and the Housing Authority of the County of Alameda—have formed a regional</p>

		collaborative for the purpose of completing an Analysis of Impediments to Fair Housing Choice (Regional Analysis of Impediments) while meeting their goals and obligations under the fair housing rules to affirmatively further fair housing.
8	<b>Agency/Group/Organization</b>	Oakland Housing Authority
	<b>Agency/Group/Organization Type</b>	Public Housing Authority
	<b>What section of the plan was addressed by consultation?</b>	Housing Market Analysis Needs Assessment
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	PHA was consulted to better understand needs, to improve service coordination and discuss how to prioritize limited resources/funding
9	<b>Agency/Group/Organization</b>	Oakland City Council
	<b>Agency/Group/Organization Type</b>	Civic Leaders
	<b>What section of the plan was addressed by consultation?</b>	Citizen Participation Housing Market Analysis Needs Assessment Needs and Market Analysis Discussion
	<b>How was the Agency/Group/Organization Consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	City Council was consulted to host community engagement sessions and to better understand needs and coordination

**Identify any Agency Types not consulted and provide rationale for not consulting Oakland HCD staff consulted with all agency types that are involved in the housing and community development activities that are included in this Consolidated Plan.**

<b>Table 3 – Description of other local/regional/state/federal planning efforts considered when preparing the Plan.</b>		
<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
City of Oakland Department of Housing and Community Development 2023- 2027 Strategic Action Plan	City of Oakland, HCD	This is the overarching strategic plan for the City of Oakland’s Housing and Community Development Department. It represents the source of the City’s capital funding strategies.
Home Together 2026 Plan	Alameda County EveryOne Home (CoC)	County-wide plan that serves as a guide to addressing and ending homelessness Countywide.
Housing Element	City of Oakland Department of Planning and Building, Bureau of Planning, Strategic Planning Division	The Housing Element Goals cover both housing policy goals and land use planning policy goals directly related to growing the supply of homes for the City’s existing and projected population.
Making Transitions Work	Oakland Housing Authority	States goals of the Oakland Housing Authority under Section 8 and Making Transitions Work Program. MTW overlaps with “public housing” goals of this Plan.
2024 Alameda Countywide Homeless Point-in-	Alameda County EveryOne Home	Homeless population data analysis.

<b>Table 3 – Description of other local/regional/state/federal planning efforts considered when preparing the Plan.</b>		
<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Time Count and Survey		
Regional Analysis of Impediments to Fair Housing Choice	Alameda County	HUD requires that an analysis of impediments be conducted every five years as part of a five-year Consolidated Plan. Oakland participated in this Regional effort with partnering jurisdictions and housing authority agencies of Alameda County.

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))**

Alameda County and the City of Oakland frequently collaborate on a number of shared goals. Key partnerships include:

- Minor Home Repair Program:

Jointly administered by the County and City, this program provides critical home repair assistance to low- and moderate-income homeowners in Oakland. It prioritizes health, safety, and code compliance while addressing housing affordability.

- Lead Hazard Repair Grants:

A countywide initiative targeting pre-1960 residential properties (owner-occupied and rental) to remediate lead hazards. Services include free testing, up to \$12,000 per unit for repairs, and project support, ensuring alignment with public health and safety objectives.

- Regional Fair Housing Collaboration:

The City of Oakland participated in the Alameda County-led Regional Analysis of Impediments to Fair Housing Choice, a multi-jurisdictional effort involving 14 cities, four housing authorities, and the County. This collaborative identifies systemic barriers to fair housing and advances strategies to expand housing choice and access countywide, fulfilling obligations under federal fair housing mandates. These efforts underscore a commitment to cross-jurisdictional alignment, resource optimization, and meaningful outcomes, ensuring the Consolidated Plan’s objectives are met through coordinated action and shared accountability.

## PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

### **Summary of citizen participation process/Efforts made to broaden citizen participation**

#### **Summarize citizen participation process and how it impacted goal-setting**

This plan was developed with citizen participation processes consistent with the City’s Citizen Participation Plan, as amended in May 2025. The City of Oakland’s Citizen Participation Plan outlines how members of the public will be provided adequate notice of no less than 30 days and reasonable opportunity to comment on proposed plan documents. The 30-day period can run concurrently for comments on amendments to Annual Action Plans and the Citizen Participation Plan. The City of Oakland’s Citizen Participation Plan ensures community-driven decision-making by actively engaging residents—particularly low-income individuals, limited-English-proficiency (LEP) residents, and persons with disabilities—in shaping federally funded housing and community development initiatives. Through structured outreach, public hearings, and accessible feedback mechanisms, residents contribute to the creation of Oakland’s five-year Consolidated Plan and annual Action Plans. By integrating public input into goal-setting and planning, the process fosters accountability, aligns federal funding with grassroots needs, and centers the most pressing public challenges.

The City of Oakland’s citizen participation process adheres to baseline federal requirements outlined in 24 CFR Parts 91.105, 91.115, 91.200(c), and 91.300(c), ensuring compliance with public notice, comment periods, hearings, and documentation standards. Required steps included publishing notices in the Bay Area News Group, The Post, El Mundo, and Sang Tao newspapers; providing a 30-day public review period for the Consolidated Plan; and incorporating feedback into final submissions to HUD. Outreach efforts emphasized accessibility through multilingual materials, virtual engagement options, and partnerships with community organizations to broaden input. The City’s Citizen Participation Plan—attached to this Consolidated Plan—details protocols for equitable engagement, responsiveness to public comments, and alignment of federal funding priorities with community-identified needs. This process meets all statutory obligations while supporting data-driven decision-making for housing and community development initiatives.

The Consolidated Plan was posted online for public review, with notice of public review/comment period and notice of public hearing posted in the Bay Area News Group publication, The Post, El Mundo and Sang Tao newspapers. The Consolidated plan was posted for review from **XXx XX, 2025 – XXX, 2025**. All public comments received during this period will be submitted with the Final Consolidated Plan to be submitted to HUD.

In addition to the public required review and comment process specifically tied to the development of the Consolidated Plan, the City carried out public engagement processes in the development of its Capital Strategic Acton Plan as well as its Anti-Displacement Strategic Action Plan. Both strategic plans include a framework that prioritizes resources based on the greatest need and highest level of housing insecurity.

In the development of its 2023-2027 Strategic Action Plan (SAP), Oakland’s Housing and Community Development Department (Oakland HCD) launched a robust, multi-phased stakeholder engagement process from December 2022 to May 2023. Internally, Oakland HCD leadership held listening sessions with staff to address operational challenges—such as workload pressures, technology gaps, and interdepartmental communication—while aligning organizational structure with future demands. Externally, Oakland HCD collaborated with over 300 residents, affordable housing developers (e.g., EBALDC, Habitat for Humanity, Mercy Housing), funders (e.g., LISC Bay Area, Alameda County), and academic partners (e.g., UC Berkeley’s Turner Center, Stanford’s Changing Cities Lab) through virtual community conversations and stakeholder sessions. These discussions centered on community goals, spending priorities, and innovative strategies for housing production and preservation. Feedback highlighted demands for streamlined funding processes, tenant protections, and proactive anti-displacement measures. While multilingual resources were offered, underutilization revealed gaps in reaching non-English-speaking communities, informing future outreach improvements. The input culminated in seven core principles and a capital investment framework, directly shaping the SAP’s four-year spending plan, unit targets, and timelines. This process underscored Oakland’s commitment to collaborative, data-driven solutions for better housing outcomes.

In 2024, the City began developing its Anti-Displacement Strategic Action Plan to prioritize programs and policies that increase housing stability for Oakland’s most vulnerable residents. This plan includes tenant legal services/eviction defense, habitability programs, fair housing, housing policies like rent control, and homelessness prevention. Interagency collaboration identified cross-sector strategies (e.g., linking housing stability with workforce programs) and place-based solutions for historically disinvested neighborhoods.

To broaden participation, the City hosted seven district-specific virtual community conversations, ensuring geographic representation, and conducted tenant rights focus groups to amplify renter voices. Outreach emphasized accessibility: multilingual materials, non-digital formats, and targeted engagement for seniors, non-English speakers, and families exiting homelessness. Partnerships with healthcare, legal aid, and housing advocates further diversified input. Residents and stakeholders underscored systemic gaps, such as fears of landlord retaliation and poor awareness of tenant protections, which directly informed policies like the Proactive Rental Inspection Program (with tenant safeguards) and demands for guaranteed eviction legal defense. Homelessness providers pushed for converting vacant units to affordable housing and integrating funding streams (e.g., federal Medicaid for housing-health partnerships).

**Impact on Goals:**

Community input anchored the plan in community-identified needs, prioritizing homelessness prevention, tenant education, and cross-sector collaboration. Goals now reflect demands for targeted outreach, proactive housing inspections, and leveraging city-owned land for nonprofit-led affordable housing. Funding integration and streamlined service referrals emerged as critical strategies to holistically address displacement.

<b>Table 4 – Citizen Participation Outreach</b>		
1	Mode of Outreach	Virtual engagement session 8/6/2024
	Target of Outreach	Focus group 1 with tenant rights advocates and tenant counseling/legal services organizations
	Summary of response/attendance	
	TDA Consulting	Centro Legal de la Raza

	Black Cultural Zone	St. Mary's Center		
	Homeless Advocacy Working Group	Movement Legal		
	East Bay Community Law Center	CA Center for Movement Legal Services		
	Black Cultural Zone	Oakland City Attorney's Office		
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
2	Mode of Outreach	Virtual engagement session 8/8/2024		
	Target of Outreach	Focus group 1 with property owner advocate groups and housing providers		
	Summary of response/attendance			
	East Bay Rental Housing Association	East Bay Housing Organizations		
	Home Match	Senior Services Coalition		
	Housing Consortium of the East Bay	All Home		
	Satellite Affordable Housing Associates	Supportive Housing Community Land Alliance		
	The Unity Council	Oakland Community Land Trust		
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
3	Mode of Outreach	Virtual engagement session 8/14/2024		
	Target of Outreach	Focus Group 1 with homelessness response system partners		
	Summary of response/attendance			
	Harvard Government Performance Lab	Homeless Action Center		
	East Oakland Collective	Alameda County		
	Center for Independent Living	Bay Area Community Services		
	Parent Voices	Homeless Advocacy Working Group		
	Alameda County Community Food Bank	Tipping Point		
	Stanford Changing Cities Lab			

	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
4	Mode of Outreach	Virtual engagement session 8/15/2024		
	Target of Outreach	Focus group 2 with tenant rights advocates and tenant counseling/legal services organizations		
	Summary of response/attendance			
	Urban Habitat	Center for Independent Living		
	Black Cultural Zone	Black Cultural Zone		
	Causa Justa :: Just Cause	City Atty		
	Parent Voices Oakland	Centro Legal de la Raza		
	Oakland Tenants Union	Causa Justa :: Just Cause		
	Bay Area Legal Aid	Movement Legal		
	East Bay Community Law Center	CA Center for Movement Legal Services		
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
5	Mode of Outreach	Virtual engagement session 8/19/2024		
	Target of Outreach	Focus group 2 with property owner advocate groups and housing providers		
	Summary of response/attendance			
	East Bay Rental Housing Association	The Unity Council		
	Housing and Economic Rights Advocates	East Bay Housing Organizations		
	Housing Consortium of the East Bay	All Home		
	Satellite Affordable Housing Associates	Oakland Community Land Trust		
		Poor Magazine		
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a

6	Mode of Outreach	Virtual engagement session 8/22/2024			
	Target of Outreach	Focus Group 2 with homelessness response system partners			
	Summary of response/attendance				
	Urban Displacement Project	East Oakland Collective			
	Stanford Changing Cities Lab	The Village Oakland			
	Housing Initiative at Penn	Center for Independent Living			
	Homeless Action Center	Alameda Continuum of Care			
	First Place for Youth	Homeless Advocacy Working Group			
	Summary of Comments				
See Citizen Participation Attachment					
Comments not accepted & reasons	N/a	URL – if applicable	N/a		
7	Mode of Outreach	Email reminder to register & attend Public Engagement Session – 10/7/2024 & 10/15/2024			
	Target of Outreach	Non-Targeted Broad Community Outreach			
	Summary of response/attendance				
	Summary of Comments				
	See Citizen Participation Attachment				
	Comments not accepted & reasons	N/a	URL – if applicable	N/a	
	8	Mode of Outreach	Virtual engagement session – 10/16/2024		
Target of Outreach		Council District Public Meeting			
Summary of response/attendance					
Districts 2 & 5 cohosted with Councilmembers Bas & Gallo - 38 Oakland residents in attendance.					
Summary of Comments					
See Citizen Participation Attachment					
Comments not accepted & reasons		N/a	URL – if applicable	N/a	

9	Mode of Outreach	Virtual engagement session – 10/17/2024		
	Target of Outreach	Council District Public Meeting		
	Summary of response/attendance			
	Districts 4, 6, & 7 cohosted with Councilmembers Ramachandran, Jenkins & Reid - 30 Oakland residents in attendance.			
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
10	Mode of Outreach	Virtual engagement session – 10/21/2024		
	Target of Outreach	Council District Public Meeting		
	Summary of response/attendance			
	Districts 1, 3, & At Large Office cohosted with Councilmembers Kalb, Fife, & Kaplan - 34 Oakland residents in attendance.			
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
11	Mode of Outreach			
	Target of Outreach	Non digital out reach – 2/3/2025		
	Summary of response/attendance			
	News Papers: El Mundo, The Post, Bay Area News Group, Sang Tao			
	Summary of Comments			
	Public notice for first Public Hearing regarding Con Plan were published in publications that reach Citywide, Low/moderate-income, English Speaking, African American, Hispanic and Asian populations			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
12	Mode of Outreach	Public Hearing Item 2/18/2025		
	Target of Outreach	Non targeted broad community outreach		
	Summary of response/attendance			

	All Comments and questions were accepted and recorded			
	Summary of Comments			
	Anti Displacement Strategic Action Plan and Community Needs/ Priority Goals			
	Comments not accepted & reasons	N/a	URL – if applicable	<a href="#">Recording link</a>
13	Mode of Outreach			
	Target of Outreach	Public notice for second Public Hearing regarding Con Plan were published in publications that reach Citywide, Low/moderate-income, English Speaking, African American, Hispanic and Asian populations		
	Summary of response/attendance			
	Summary of Comments			
	See Citizen Participation Attachment			
	Comments not accepted & reasons	N/a	URL – if applicable	N/a
14	Mode of Outreach	Public Hearing Council hearing- <b>date</b>		
	Target of Outreach	Non targeted broad community outreach		
	Summary of response/attendance			
	Summary of Comments			
	All Comments were accepted and recorded.			
	Comments not accepted & reasons	N/a	URL – if applicable	<a href="#">Recording link</a>

# Needs Assessment

## NA-05 Overview

### Needs Assessment Overview

The Needs Assessment of the Consolidated Plan, in conjunction with information gathered through consultations and the citizen participation process, provides a picture of Oakland’s needs related to affordable housing, special needs housing, community development, and homelessness. The Needs Assessment includes the following sections:

- Housing Needs Assessment (NA-10)
- Disproportionately Greater Need (NA-15, 20, 25, and 30)
- Public Housing (NA-35)
- Homeless Needs Assessment (NA-40)
- Non-Homeless Special Needs Assessment (NA-45)
- Non-Housing Community Development Needs (NA-50)

The Needs Assessment identifies the highest priority community needs and serves as the basis for the Strategic Plan section and the Action Plan. Most of the data tables in this section are populated with data from the Comprehensive Housing Affordability Strategy (CHAS) developed by the Census Bureau for the U.S. Department of Housing and Urban Development (HUD) based on the 2016-2020 American Community Survey (ACS). Each year, HUD receives the custom tabulations of “CHAS data” to indicate the extent of housing problems and housing needs. Other sources are noted throughout the Plan. Additional data was gathered for the Needs Assessment from the City’s Human Services Department regarding homelessness and at-risk populations in Oakland, the Oakland Housing Authority, the Department of Housing & Community Development, and Economic and Workforce Development Department. Additional information was sourced from the American Community Survey. The following definitions are useful for understanding the data and information provided in this Needs Assessment:

#### Housing Problems

HUD defines four key housing problems as the following:

1. Households living in housing lacking complete plumbing facilities;

2. Households living in housing lacking complete kitchen facilities;
3. Households living in overcrowded conditions, defined as 1.01 to 1.5 persons per room excluding bathrooms, porches, foyers, halls, or half-rooms; and
4. Households with housing “cost burden”, where more than 30 percent of the household’s total gross income is spent on housing costs.

A household is said to have a housing problem if they have any one or more of these four problems.

HUD defines “severe housing problems” as follows:

1. “Severe overcrowding” data is also provided, defined as greater than 1.5 persons per room excluding bathrooms, porches, foyers, halls, or half-rooms; and
2. “Severe cost burden” in which households spend more than 50% of the household’s total gross income on housing costs.

### Income Categories

The following income categories are used throughout the Consolidated Plan:

- Extremely low-income: defined as households with income less than 30 percent of the Area Median Income (AMI)
- Very low-income: households with income between 30 and 50 percent of AMI
- Low-income: households with income between 51 and 80 percent of AMI
- Moderate-income: households with income between 81 and 120 percent of AMI
- Above moderate-income: households with income above 120 percent of AMI

*Please note that HUD’s CHAS data uses HUD Area Median Family Income, or “HAMFI.” This is the median family income calculated by HUD for each jurisdiction, in order to determine Fair Market Rents (FMRs) and income limits for HUD programs. HAMFI will not necessarily be the same as other calculations of median incomes (such as a simple Census number), due to a series of adjustments that are made.*

Oakland's housing market is extremely expensive, and incomes have not kept pace with the rising cost of housing. This has led to high levels of housing instability, massive displacement of low-income households and a homelessness crisis. Some of these issues are discussed in the Market Assessment section of the Consolidated Plan.

According to HUD's 2016-2020 CHAS data for Oakland, 51% of the total 160,095 households in Oakland (80,920 households) are extremely low-income, very low-income, or low-income, with incomes ranging from 0-80% of AMI. Among Oakland households, 24% are extremely low-income (37,675 households at 0-30% AMI), 13% are very low-income (20,510 households at 31-50% AMI), and 14% are low-income (22,735 households at 51-80% AMI). Forty-six percent of Oakland's households (72,860 households) experience housing cost burden or severe cost burden. This cost burden disproportionately affects renter households – 73% are renter households (53,145 households) and 27% of cost burdened households are owner households (19,715 households). Cost burden also disproportionately impacts households at the lowest income levels – 70% of owner households (9,240 households) with cost burden are extremely or very low-income, while 86% of renter households (33,615 households) with cost burden are extremely or very low-income. Severe cost burden is especially acute amongst extremely low and very low-income renter households – 77% (10,805 households) of the 13,790 total renter households experiencing severe cost burden are extremely or very low-income. Disproportionate housing needs are evaluated in section NA-15,20, 25 and 30 below. Housing problems, including cost burden, are significantly more prevalent among lower income populations, and impact certain racial/ethnic groups at a higher level than the jurisdiction as a whole; in particular, extremely low-income populations that are American Indian or Alaskan Native encounter housing problems at a disproportionate rate more than 10 percentage points greater than the jurisdiction-wide average.

Public housing needs are covered in greater detail in Section NA-35. The Oakland Housing Authority principally focuses on meeting the needs of persons with incomes below 30 percent of median income; the needs of persons with physical and mental disabilities; the needs of persons with substance abuse problems; and the needs of persons living with HIV/AIDS.

## Homeless Needs

Oakland's homeless needs are profiled in greater detail in Section NA-40 below. Based on information provided in the Alameda County 2024 Homeless Count Report, it is estimated that 9450 people were homeless in Alameda County on January 25, 2024. The City of Oakland has its own Oakland specific PIT Count data indicating that approximately 5,485 people were homeless in Oakland on the same date; 67% are unsheltered – living on the street, in a tent, or in a vehicle. 58% of Alameda County's Homelessness population lives in Oakland. The primary causes of homelessness are: housing loss related (34%), job loss/income related (19%), health related issues (18%) and household loss/break up related (17%).

The housing and services needs of non-homeless special needs populations, such as persons living HIV/AIDS and/or with disabilities are covered in greater detail in Section NA-45 below. Community development needs are covered in the Needs Assessment at Section NA-50. This section was developed through community engagement processes conducted as part multiple strategic planning processes as well as public comments and public hearings.

## NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

### Summary of Housing Needs

Housing affordability continues to be an ongoing issue for many Oakland residents. Oakland’s current housing landscape is shaped by the historic legacy of exclusionary housing policies, lack of housing stock and the cost-of-living outpacing wage growth. Oakland's current Housing Element (2023-2031) addresses state-mandated housing goals under the Regional Housing Needs Assessment (RHNA), which requires the City to plan for 26,251 new units by 2031. These units must accommodate varying income levels, with 6,511 designated for very-low-income households (under 50% AMI), 3,750 for low-income (50–80% AMI), 4,457 for moderate-income (80–120% AMI), and 11,533 for above-moderate-income households. Extremely-low-income needs (under 30% AMI) are estimated as 50% of the very-low-income allocation. This plan seeks to ensure Oakland will have adequate housing production to meet projected population growth. Tables 1 through 8 on the following pages were generated based on HUD CHAS data for Oakland the 2016-2021 period and include population, household and income demographics; housing problems including substandard kitchen and plumbing facilities, incidence of housing cost burden and severe cost burden data by income level, housing tenure type (renter and owner), and household type, and incidence of overcrowding. As shown in Table 4 below, Oakland’s household count increased by fourteen percent between 2016 and 2021, from 158,425 to 182,014 households. However, the population increased four percent during this same period (from 408,075 to 440,646 persons). As noted in the previous section, there has been substantial population growth over the last full decade, as Oakland’s current population is currently estimated at 440,646 persons. 94,695 households (58%) are renters, and 65,405 households (40%) are owners.

<b>Table 4 - Housing Needs Assessment Demographics</b>			
Demographics	Base Year: 2009	Most Recent Year: 2020	% Change
Population	408,075	422,575	4%

<b>Table 4 - Housing Needs Assessment Demographics</b>			
Demographics	Base Year: 2009	Most Recent Year: 2020	% Change
Households	158,425	160,095	1%
Median Income	\$54,618.00	\$80,143	47%
Data Source: CHAS provided data - 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)			

<b>Table 5 - Number of Households Table</b>						
	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI	
Total Households	37,675	20,510	22,735	17,945	64,230	
Small Family Households	10,710	7,955	7,590	5,260	28,010	
Large Family Households	3,205	2,160	2,700	1,285	3,235	
Household contains at least one person 62-74 years of age	10,035	4,380	4,745	3,315	11,185	
Household contains at least one person age 75 or older	6,225	2,610	2,360	1,080	3,930	
Households with one or more children 6 years old or younger	5,485	3,050	2,830	1,700	7,110	
Data Source: 2016-2020 CHAS						

**Housing Needs Summary Tables**

<b>Table 6- Housing Problems (Households with one of the listed needs)</b>										
Problem	Renter					Owner				
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
	NUMBER OF HOUSEHOLDS					NUMBER OF HOUSEHOLDS				
Substandard Housing - Lacking complete plumbing or kitchen facilities	985	390	300	100	15	40	40	40	15	135
Severely Overcrowded - With >1.51 people per room (& complete kitchen and plumbing)	1860	920	795	415	3990	140	80	125	65	410

<b>Table 6- Housing Problems (Households with one of the listed needs)</b>										
Problem	Renter					Owner				
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
Overcrowded - With 1.01-1.5 people per room (& none of the above problems)	1885	1120	880	485	4370	200	350	565	245	1360
Housing cost burden greater than 50% of income (& none of the above problems)	17,455	4,405	1,320	35	23,470	4,160	2,455	1,590	765	8,970

<b>Table 6- Housing Problems (Households with one of the listed needs)</b>										
Problem	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Housing cost burden greater than 30% of income (& none of the above problems)	22,905	10,815	6,905	2,130	42,755	5,375	4,180	4,020	2,565	16,140
Zero/negative Income (& none of the above problems)	1,690	0	0	0	1,690	535	0	0	0	535
Data Source: 2016-2020 CHAS										

**Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden).**

Table 7 – Number of households Housing Problems 2 & tenure										
Problem 2	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Tota	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Tota
NUMBER OF HOUSEHOLDS	NUMBER OF HOUSEHOLDS									
Having 1 or more of four housing problems	23,705	11,955	8,595	3,000	47,255	5,533	4,275	4,615	2,800	17,211
Having none of four housing problems	11,150	8,365	11,205	7,725	38,445	2,590	3,865	6,660	5,045	18,160
Household has negative income, but none of the other housing problems	5,950	0	0	0	5,950	1,240	0	0	0	1,240
Data Source: 2016-2020 CHAS										

**Cost Burden > 30%**

<b>Table 8 – Cost Burden &gt; 30% in households by household type &amp; tenure</b>								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS	NUMBER OF HOUSEHOLDS							
Small Related	7,825	3,780	7,590	13,100	1,499	1,310		3,795
Large Related	2,550	685	205	3,450	305	385	450	1,140
Elderly	7,080	1,535	550	9,165	3,115	1,445	1,325	5,885
Other	6,310	3,840	3,310	13,460	905	600	815	2,320
Total need by income	23,765	9,850	5,560	39,175	5,320	3,920	3,900	13,140
Data Source: 2016-2020 CHAS								

**Cost Burden > 50%**

<b>Table 9 – Cost Burden &gt; 50% in households by household type &amp; tenure</b>								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
	NUMBER OF HOUSEHOLDS				NUMBER OF HOUSEHOLDS			
Small Related	0	0	1,280	1,280	750	1,015	0	1,765
Large Related	0	0	310	310	115	145	15	275
Elderly	5,005	510	130	5,64	2,325	810	590	3,725
Other	0	5,290	1,445	6,73	810	0	0	810
Total need by income	5,005	5,800	3,165	13,970	4,000	1,970	1,970	6,575
Data Source: 2016-2020 CHAS								

**Crowding (More than one person per room)**

<b>Table 10a – Crowding in households by household type &amp; tenure</b>								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
	NUMBER OF HOUSEHOLDS				NUMBER OF HOUSEHOLDS			

<b>Table 10a – Crowding in households by household type &amp; tenure</b>								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Single family households	3,100	1,715	1,280	675	6,770	205	285	385
Multiple, unrelated family households	610	29	270	75	1,245	140	160	305
Other, non-family households	145	94	165	150	554	0	0	0
Total need by income	3,855	2,099	1,715	90	8,569	145	690	690
Data Source: 2016-2020 CHAS								

<b>Table 10b – Crowding in households with children by tenure</b>								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS					NUMBER OF HOUSEHOLDS			

Table 10b – Crowding in households with children by tenure								
Household Type	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Single family households	0	0	0	0	0	0	0	0

Data Source: 2016-2020 CHAS

**Describe the number and type of single person households in need of housing assistance. Oakland has a high percentage of single adults and other non-family households (unrelated individuals living together).**

According to the 2021 ABAG-MTC Housing Needs Data Workbook, 33% of Oakland households consist of single persons. Compared to Alameda County and the Bay Area as a whole, Oakland has a significantly higher percentage of single adult households and a smaller portion of three to four-person households. Many recently built housing projects in Oakland contained a high proportion of studio and one-bedroom units, which may partly explain the growing proportion of smaller households. Population-wide changes in household formation trends may also contribute to the growing number of small households.

Oakland faces significant housing challenges among elderly and single-person households, with 49,865 households (27% of total) including someone aged 62+ — many likely to be single-person. Among these, 14,810 elderly renters (9% of all renters) and 9,610 elderly owners (8% of all owners) are cost-burdened, disproportionately affecting extremely low-income groups: over half of burdened elderly renters (5,645 households) and 60.6% of burdened elderly owners face severe cost burdens. Single-person households, comprising 41.5% of non-family households (69,129 total) <sup>1</sup>, represent 53.5% of all Oakland households. By

<sup>1</sup> [https://data.census.gov/cedsci/table?q=1600000US0653000&tid=ACSCP5Y2015.CP02&layer=VT\\_2018\\_160\\_00\\_PY\\_D1](https://data.census.gov/cedsci/table?q=1600000US0653000&tid=ACSCP5Y2015.CP02&layer=VT_2018_160_00_PY_D1)

applying this share to cost-burdened “Other” households, over 6,548 single-person households require housing assistance, including 7,545 severely burdened households.

Many of the older adult households noted in the above tables are likely single person households (HUD defines an elderly household as a household whose head, spouse, or sole member is a person who is at least 62 years of age). As noted in Table 2, there are 49,865 households with at least one person 62 years of age, representing 27% of the total households in the table. Table 5 and Table 6 provide additional detail on the cost burden experienced by elderly households, showing that 14,810 elderly renter households are cost burdened. This represents 9% of all renter household types. Among owner households with cost burden, 9,610 are elderly households, 8% of all owner household types. The greatest number of elderly households with cost burden are extremely or very low-income. As shown on Table 6, over half of cost burdened elderly renter households (5,645 households) are severely cost burdened, with most of these being extremely low-income. Three-fifths (60.6%) of the cost burdened elderly owner households are severely cost burdened.

**Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.**

The American Community Survey 2016-2020 Social Characteristics Table (DP02) provides estimates of the total number of civilian non-institutionalized individuals who are disabled. In Oakland, there are an estimated 46,105 individuals who are non-institutionalized and living with a disability, accounting for 11% of Oakland’s population. The following is the breakdown for persons living with a disability by age:

- Population under 18 years old with a disability –3,105 individuals or 3.8% of the population within in this age range.
- Population 18 to 64 years old with a disability –23,196 individuals or 8.2% of the population within this age range.
- Population 65 years old and over with a disability –19,804 or 35.6% of the population within this age range.

The 2024 Point-in-Time (PIT) Count for Oakland, California, provides insights into the prevalence of domestic violence among individuals experiencing homelessness:

Survivors of Domestic Violence: 7% of Oakland's homeless population identified as survivors of domestic violence.

- **Gender Disparity:** Among those identifying as women, 16.9% reported being survivors of domestic violence, indicating a higher prevalence compared to the general homeless population.
- **Comparison with Previous Years:** The percentage of individuals currently fleeing domestic violence in Alameda County overall increased to 7% in 2024 from 6% in 2022.

These statistics highlight the significant intersection between domestic violence and homelessness in Alameda County, underscoring the need for targeted interventions to support this vulnerable population. Additional information regarding domestic violence needs is as follows:

- The National Domestic Violence Hotline received 672 contacts from Oakland, ranking it 4th per capita among California cities (The National Domestic Violence Hotline, 2023).
- Family Violence Law Center, the largest community-based organization serving survivors of domestic violence in Oakland, serves approximately 2,000 individuals annually (DVP Data, 2023).
- Female-identified individuals represented 28% of shooting victims and 21% of homicide victims in Oakland (Oakland Police Department Data, 2023).

### **What are the most common housing problems?**

As outlined in the Needs Assessment Overview, HUD defines housing problems as 1) housing lacking complete kitchen facilities, 2) housing lacking complete plumbing facilities, 3) housing that is overcrowded (with more than 1 person per room), and 4) household is cost burdened (paying more than 30% of income towards housing costs, including utilities). HUD defines severe housing problems as 1) severely overcrowded, with more than 1.5 persons per

room and 2) severely cost burdened families paying more than 50% of income towards housing costs (including utilities).

The most common housing problem in the City of Oakland is housing cost burden. As indicated in Table 5, which cross-tabulates households that have one of the four listed housing problems by their incomes between 0 and 100% of AMI (“L/M households”), 20,550 total renter households and 8,890 total owner households are cost burdened and pay more than 30% of their income towards housing costs. The majority of the renter households with cost burden are extremely or very low-income (11,955 out of 20,550 households). By contrast, the majority of owner households with cost burden are at incomes between 50-100% AMI (7,415 out of 17,215 households).

Cost burden is a significant affordability issue for lower income households, particularly renter households who are extremely- or very low-income. Tables 5 and 6 show the number of extremely low-, very low-, and low-income households with cost burden or severe cost burden by household type and housing tenure (renter and owner). The data shown in Table 6 is a subset of Table 5. There are 52,315 Oakland households that are cost burdened, of whom 29,085 of those are severely cost burdened. Among the 39,175 cost burdened renter households, 23,765 households (55.4%) are extremely low-income and 13,770 households (26.3) are very low-income. Most extremely- and very low-income households are experiencing severe cost burden. 20,545 out of the total 23,765 extremely low-income renter households with cost burden are severely cost burdened, spending more than 50% of their incomes on housing costs. Severe cost burden in owner-occupied households is most common among extremely low-income owner households (4,000 households out of 6,575 households).

The next most common housing problem in Oakland is overcrowding (defined as more than one person per room). As shown on Table 7, 10,359 total renter and owner households (representing 13.16 % of total Oakland L/M households, experience overcrowding. Of this total, 82.75% are renter households (8569) and 17.28% are owner households (1,790). The vast majority of the overcrowding occurs in single family households, as shown on Table 7. Table 3 provides data on severe overcrowding (in which there are more than 1.5 persons per room), and shows that severe overcrowding is most common among renter households. There are

3,990 severely overcrowded L/M renter households and 410 severely overcrowded L/M owner households.

**Are any populations/household types more affected than others by these problems?**

In all cases of L/M households with housing problems—living in substandard housing, lacking plumbing or kitchen facilities, living in overcrowded or severely overcrowded housing, or experiencing high housing cost burdens and paying more than 30% or >50% of income toward housing costs— the most impacted are extremely low-income households (<30% AMI). This holds true for both renter and owner households. As shown in Table 3, there are 109,250 L/M households out of a total 128,265 households with incomes up to 100% AMI (85.17% of the total) who have one of the four housing problems as noted above. Many lower income households experiencing cost burden, as shown on Table 5, are small, related renter households (those with 2 to 4 related members). These households represent 16,895 of 39,175 total L/M renter households.

**Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance:**

According to the 2021 ABAG MTC Housing Needs Data Workbook, family households account for 54.52 percent of households in Oakland. Oakland has a greater single parent households (19%) than either Alameda County (16%) or the Bay Area (15%). Because Oakland’s supply of larger, affordable units is limited, families (especially single parent households with only one income) are more likely to live in overcrowded conditions and face affordability challenges. The 2024 PIT Homeless Count found that 7% of the homeless population were families, a 17% decrease from the 2022 Count<sup>2</sup>.

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<sup>2</sup> 2024 Homeless Point-In-Time Count Report [https://homelessness.acgov.org/data\\_point\\_in\\_time.page](https://homelessness.acgov.org/data_point_in_time.page)

There are several intersecting factors that contribute to homelessness, but the high cost of housing is the most significant cause. According the 2024 Point in Time Count, 44% of homeless residents were Chronically Homeless, 9% were veterans, 7% were survivors of domestic violence, 2% had HIV/AIDS, 31% experienced a severe mental illness, and 25% experienced a substance abuse disorder. According to homeless residents interviewed for the 2024 Point in Time Count, the primary causes of homelessness were:

- Loss of housing: 34%
- Job loss/income related: 19%
- Health related issues: 17%
- Household loss/break up related: 17%

**If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:**

Estimates of "at-risk" populations are derived from the biannual Alameda County Homeless Count required by federal funders. Alameda County conducts a research study every two years to count how many people are homeless in the county and several key characteristics of those who are unhoused. Field work and surveys generates a report that provides detailed data on the following statistics:

- Homeless status (unsheltered, sheltered in emergency and transitional housing, other homeless situations)
- Presence of subpopulations (number of households with children, number of households without children, chronically homeless singles, severe mental illness, chronic substance abuse, veterans, HIV/AIDS, domestic violence, unaccompanied youth under the age of 18).

**Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness**

Please see section above on characteristics and needs of low-income individuals and families.

**Discussion**

See above.

# NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

**Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.**

**Introduction:**

HUD requires communities to define disproportionate housing need as when the percentage of any racial or ethnic group has a disproportionately greater need in comparison to the needs of that category of need as a whole. As defined by HUD, disproportionately greater need exists when the members of a racial or ethnic group at a given income level experience housing problems at a greater rate of 10 percentage points or more than the income level as a whole. An example provided by HUD is as follows: assume that 60% of all low-income households within a jurisdiction have a housing problem and 70% of low-income African American households have a housing problem. In this example, low-income African American households have a disproportionately greater need.

As noted earlier, there are four HUD-identified housing problems: 1) the housing unit lacks complete kitchen facilities, 2) the housing unit lacks complete plumbing facilities, 3) the household is overcrowded as defined by more than one person per room, 4) the household is cost burdened with housing costs greater than 30%. This section analyzes the extent of these housing problems and identifies racial and ethnic populations in Oakland that have a significantly greater need using the above-noted HUD definition. The tables and analyses below identify the share of households by race/ethnicity and income level experiencing one or more of the four housing problems outlined by HUD guidelines.

The Housing Problem Charts 1, 2 and 3 below summarizes the percentage of households experiencing a housing problem in Oakland as a whole, by income level, and then by each racial/ethnic group that is reported within CHAS data. By HUD standard, to calculate the percentage of housing problems experienced by each group, the number of households with a housing problem within the group was divided by the total number of households within that racial/ethnic group. This was then compared with the percentage of households experiencing

the housing problem in the income group for the jurisdiction as a whole. Those groups which have disproportionate need of greater than ten percentage points by HUD definition, from the jurisdiction as a whole are highlighted. Charts 1 - 4 on the following pages provide detail on the number of households within each racial/ethnic group experiencing housing problems, by income level.

<b>Chart 1 – HUD Calculation Disproportionately Greater Need</b>				
Housing Problems Experienced by Income Bracket – 0-30% AMI				
Race/Ethnicity	Has one or more of four housing problems	Has none of the four housing problems	total households	Share of Income Group
Jurisdiction as a whole	29925	7750	37675	79.43%
White	4600	870	5470	84.10%
Black/African American	11480	3000	14480	79.28%
Asian	5575	2485	8060	69.17%
American Indian, Alaska Native	170	15	185	91.89%
Pacific Islander	110	70	180	61.11%
Hispanic	6750	1010	7760	86.98%
Total	58610	15200	73810	79.41%
SOURCE/YEAR: 2016-2020 CHAS				

<b>Chart 2 – HUD Calculation Disproportionately Greater Need</b>				
Housing Problems Experienced by Income Bracket – 30-50% AMI				

Race/Ethnicity	Has one or more of four housing problems	Has none of the four housing problems	total households	Share of Income Group
Jurisdiction as a whole	15290	5215	20505	74.57%
White	3700	1045	4745	77.98%
Black/African American	5005	1855	6860	72.96%
Asian	2020	880	2900	69.66%
American Indian, Alaska Native	74	24	98	75.51%
Pacific Islander	105	45	150	70.00%
Hispanic	3885	1235	5120	75.88%
Total	30079	10299	40378	74.57%
SOURCE/YEAR: 2016-2020 CHAS				

Chart 3 – HUD Calculation Disproportionately Greater Need				
Housing Problems Experienced by Income Bracket – 50-80% AMI				
Race/Ethnicity	Has one or more of four housing problems	Has none of the four housing problems	total households	Share of Income Group
Jurisdiction as a whole	11720	11020	22740	51.54%
White	3685	2865	6550	56.26%
Black/African American	2855	3400	6255	45.64%

Asian	1160	1465	2625	44.19%
American Indian, Alaska Native	70	50	120	44.19%
Pacific Islander	90	90	180	58.33%
Hispanic	3325	2695	6020	55.23%
Total	22905	21585	44490	51.54%
SOURCE/YEAR: 2016-2020 CHAS				

Chart 4 – HUD Calculation Disproportionately Greater Need				
Housing Problems Experienced by Income Bracket – 80-100% AMI				
Race/Ethnicity	Has one or more of four housing problems	Has none of the four housing problems	total households	Share of Income Group
Jurisdiction as a whole	5600	9350	14950	37.46%
White	2040	3335	5375	37.95%
Black/African American	980	2160	3140	31.21%
Asian	870	1475	2345	37.10%
American Indian, Alaska Native	10	60	70	14.29%
Pacific Islander	55	20	75	73.33%
Hispanic	1345	1620	2965	45.36%
Total	10900	18020	28920	37.46%
SOURCE/YEAR: 2016-2020 CHAS				

\*The four housing problems are:

1. Lacks complete kitchen facilities
2. Lacks complete plumbing facilities
3. More than one person per room
4. Cost Burden greater than 30%

## **Discussion**

### HUD Calculation

According to the HUD calculation of disproportionately greater needs presented in Chart 1, American Indian and Alaska Native households earning 0-30% of the Area Median Income (AMI) face the highest overall housing needs. Specifically, 91.89% of these households experience housing problems, which is 12 percentage points higher than the 79% of extremely low-income households in the city as a whole who encounter similar issues. Pacific Islander households earning between 80-100% AMI also demonstrate a disproportionately greater need, with 73.33% experiencing housing problems compared to 37.46% in the city overall, as shown in Chart 1. Other than these two exceptions, there were no other racial or ethnic groups that experienced a disproportionate amount of housing problems based on the CHAS data. This data should be qualified by the note that American Indian, Alaska Native, and Pacific Islander households are all small populations and the sample upon which the CHAS data is based may therefore be less accurate than for larger racial and ethnic groups.

### City Calculation and Observation

According to the City of Oakland's Department of Planning and Building, predominantly low-income neighborhoods have the highest share of code violations. An analysis of code violation data from 2023 reveals that 100% of census tracts with "Very High" levels of code violations are in low-income tracts, and two thirds of tracts with High or Very High Levels of code violations are in Low-income tracts. This analysis indicates a pattern of geographic concentration of housing instability disproportionately impacts low-income Oaklanders. An examination of code enforcement data by other city staff supports this conclusion and found that in 2020, twice as many code enforcement complaints came from predominately

Black/African American neighborhoods than from predominately White neighborhoods. Areas with the highest rate of complaints were in East and West Oakland, specifically Acorn Industrial, Prescott/Mandela Peralta, Port Upper, Chinatown, and Oakland Estuary. These neighborhoods also have a high concentration of “very low-income” renter households, making less than 50% AMI. (Oakland Renter Profile, 17).

Housing problems among residents in large households are particularly prevalent. In the 2021 Housing Needs Data Report: Oakland, ABAG/MTC states that large households resort to overcrowded conditions in Oakland because the city’s housing market is becoming increasingly unaffordable and features few large rental units.

The 2025 Alameda County Analysis of Impediments to Fair Housing highlighted Countywide housing challenges and found that housing affordability has become a growing crisis, with housing costs increasing far faster than household incomes. Between 2017 and 2023, the median household income rose by 48.9%, but the median home value increased by a staggering 64.5%, and median rent rose by nearly 49%. Between 2022 and 2023, while both home values and rents continued to rise, median household income declined by 3.1%. The situation is particularly dire for renters, who face significant cost burdens. In Alameda County, a household would need to earn \$107,280 annually—or approximately \$51.58 per hour—to afford a two-bedroom apartment at the Fair Market Rent (FMR) of \$2,682 per month without being cost-burdened. However, actual rental prices vary depending on factors such as location and amenities, and the availability of affordable units remains limited.

Another significant concern is the age and condition of housing in Alameda County. Approximately 67% of all housing units in the county were built before 1980. Homes built before 1978 often contain lead-based paint, posing health risks to vulnerable populations such as children, seniors, and individuals with compromised immune systems. Seniors and those on fixed or limited incomes frequently struggle to afford necessary maintenance or safety modifications. Rising construction costs further exacerbate the issue, making rehabilitation assistance for low-income families, seniors, and those with disabilities a critical tool to help them maintain their housing and reduce the risk of homelessness.

The data also reveals a stark divide in the rate that homeowners and renters experience housing difficulties. In 2022, 9.41% of owner-occupied housing units in Alameda County had at least one housing issue, a percentage that has remained stable since 2017. In contrast, nearly 52% of renter-occupied units had at least one housing issue. This represents a slight decline since 2017. Renters are far more likely than homeowners to face housing problems, and the areas with higher concentrations of renters often overlap with primarily non-White communities. 125,598 renters in Alameda County were cost-burdened between 2018 and 2022. Of these, 62,391 renters were severely cost-burdened. 19.02% of cost-burdened renters were aged 65 or older. Between 2018 and 2022, 71,390 homeowner households with a mortgage were cost-burdened, while 29,073 households were severely cost-burdened.

Seniors in Alameda County are at particular risk of housing displacement. The 2022 ACS data shows that 59% of senior renters and 32.5% of senior homeowners in Alameda County are cost burdened. Seniors on fixed incomes may lack the resources to maintain their homes or make necessary safety adjustments, which can in turn lead to a loss of housing.

## NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

**Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.**

For this purpose, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

### Introduction

The four severe housing problems analyzed for disproportionately greater need are:

- Lacks complete kitchen facilities
- Lacks complete plumbing facilities
- More than 1.5 persons per room
- Cost burden over 50%

<b>Table 11 - Severe Housing Problems: 0 - 30% AMI</b>		
	Has one or more of four housing problems	Has none of the four housing problems
Jurisdiction as a whole	23,940	13,740
White	3,930	15,35
Black/African American	9,235	5,245
Asian	4,275	3,785
American Indian, Alaska Native	105	79
Pacific Islander	110	70
Hispanic	5,310	2,445
Data Source: 2016-2020 CHAS		

<b>Table 12 - Severe Housing Problems: 30%-50% of Area Median Income</b>		
	Has one or more of four housing problems	Has none of the four housing problems
Jurisdiction as a whole	8280	12230
White	1860	2885
Black/African American	2360	4495
Asian	1310	1595
American Indian, Alaska Native	40	60
Pacific Islander	60	90
Hispanic	2435	2685
Data Source: 2016-2020 CHAS		

<b>Table 13 - Severe Housing Problems: 50%-80% of Area Median Income</b>		
	Has one or more of four housing problems	Has none of the four housing problems
Jurisdiction as a whole	4,870	17865
White	1300	5255
Black/African American	1010	5240
Asian	505	2120
American Indian, Alaska Native	8	105
Pacific Islander	40	140
Hispanic	1925	4100
Data Source: 2016-2020 CHAS		

<b>Table 14 - Severe Housing Problems: 80%-100% of Area Median Income</b>		
	Has one or more of four housing problems	Has none of the four housing problems
Jurisdiction as a whole	2,175	12,77
White	635	4740
Black/African American	400	2735
Asian	350	2000
American Indian, Alaska Native	10	60
Pacific Islander	10	70
Hispanic	750	2210
Data Source: 2016-2020 CHAS		

**Discussion**

Based on HUD’s definition of disproportionate impact (percent of households with severe housing problems is more than 10% than the jurisdiction as a whole for the income category), this data reveals that among households earning 50-80% AMI, Hispanic residents are disproportionately impacted by one or more severe housing problems. 32% of Hispanic households earning 50-80% AMI experience one or more severe housing problems compared to 21% of 50-80% AMI jurisdictions among the jurisdiction as a whole.

## NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

**Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.**

### Introduction:

Per HUD definitions, a “disproportionate need” exists when any group has a housing need that is 10% or higher than the jurisdiction as a whole. A household is considered cost burdened when they are paying more than 30% of their income towards housing costs, including utilities. This section analyzes the extent of cost burden and severe cost burden by racial/ethnic group and identifies populations that are disproportionately affected. The chart below provides the relative incidence of cost burden and severe cost burden by racial/ethnic group as compared to the Oakland jurisdiction as a whole. Table 13 on the following page provides the number of households, by category.

<b>Table 15 - Households with Cost Burden &amp; Severe Cost Burden - City of Oakland</b>					
Race/Ethnicity	Total Number of Households	HHs with Cost Burden	% of HHs with Cost Burden (30-50% spent on housing costs)	HHs with Severe Cost Burden	% of HHs with Severe Cost Burden (>50% spent on housing costs)
Jurisdiction as a whole	160,085	32,070	20.03%	30,985	19.36%
White	57,605	9,755	16.93%	7,275	12.63%
Black/African American	39,985	8,615	21.55%	11,535	28.85%

Asian	24,645	4,695	19.05%	4,875	19.78%
American Indian, Alaska Native	590	170	28.81%	135	22.88%
Pacific Islander	774	179	23.13%	150	19.38%
Hispanic	29,070	6,770	23.29%	5,930	20.40%
Source / Year: 2016-2020 CHAS					

## NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

### **Are there any income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?**

Please see the discussion for NA-15, NA-20, and NA-25 above.

### **If they have needs not identified above, what are those needs?**

Further analysis of HUD CHAS data was conducted to understand historic areas of housing need: senior-led households, large family households, and overcrowding (a comprehensive examination of overcrowded households can be found in NA-10). City staff analyzed data on housing problems and cost burden for senior-led households to understand if there was a disproportionate greater need among this population. Although there are significant amounts of senior-led households in all low and moderate-income household categories for both renters and owners, their needs were not disproportionately greater (10 or more percentage points) than the jurisdiction as a whole.

City staff analyzed data on housing cost burden for large family households (5+ persons) to understand if there was a disproportionate greater need among this population. Staff found that among extremely low- to low-income (0-80% AMI) owner-occupied households, large family households were 13 to 23 percentage points more likely to be experiencing cost burden >30% to >50% cost burden than all households in the jurisdiction. Extremely Low-Income large family households were 12 percentage points more likely to experience severe cost burden than Extremely Low-Income households in the jurisdiction as a whole.

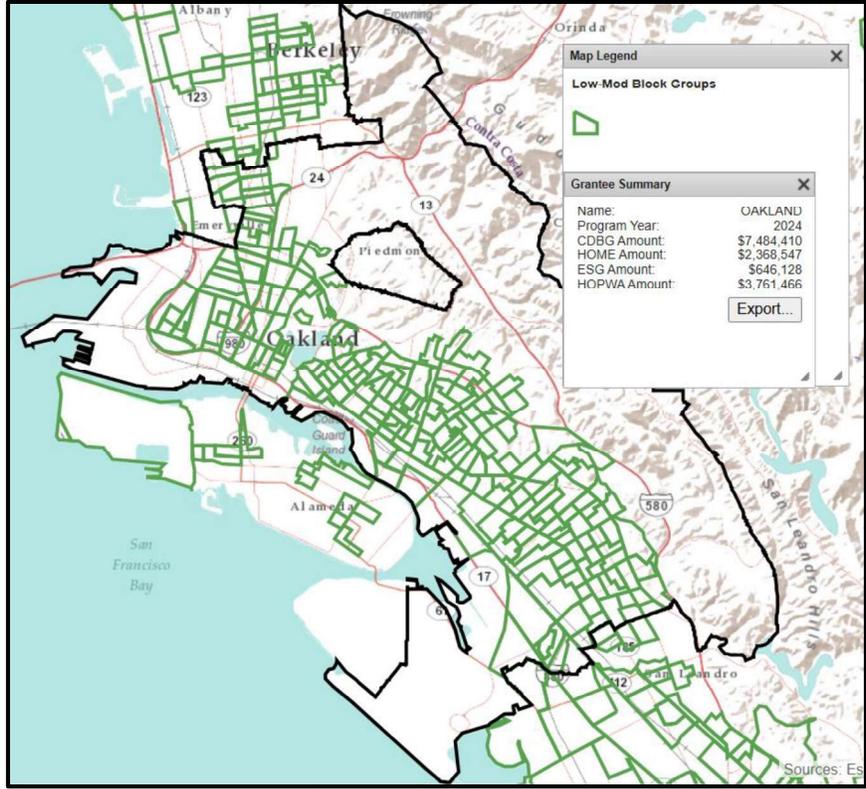
Households with five or more people generally occupy housing units with 3 or more bedrooms. According to the 2023 American Community Survey 1 Year Estimates, only 26% of Oakland units have three or more bedrooms and only 8% of all units are vacant. Lack of larger units has contributed to overcrowding in recent decades. 2023 ACS estimates indicate that families with 5 or more people have a median annual income of between 50-60% of AMI.

**Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?**

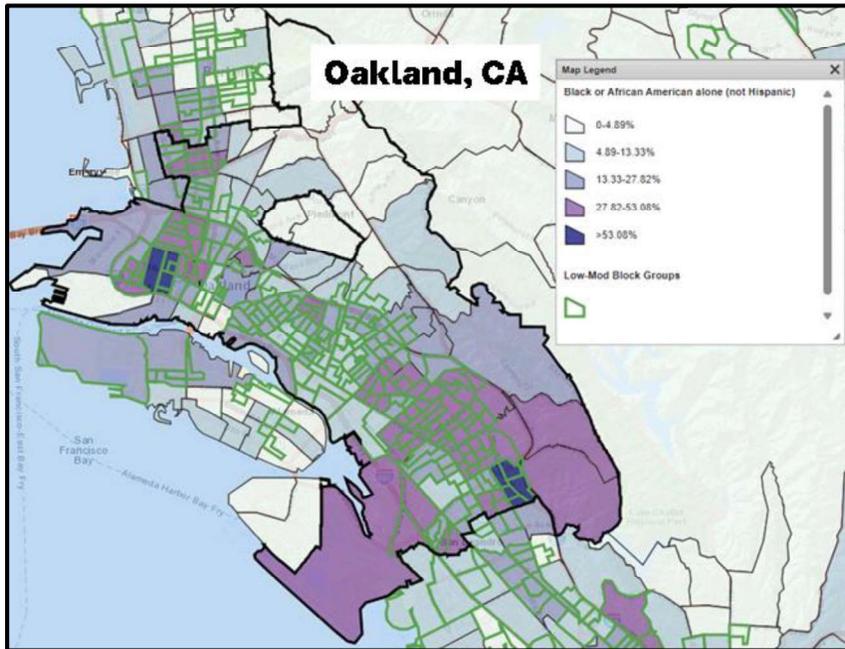
In Oakland, 32% of residents are White, non-Hispanic, 21.8% of residents are Black, 15.9% of residents are Asian, and 26.6% of residents are Hispanic of any race (2022: ACS 5-Year Estimates Data Profiles). Despite a great deal of diversity at the City level, neighborhoods are still concentrated by race and ethnicity. For example, predominately Hispanic census tracts, on average, have twice as many residents of color compared to predominately White census tracts. The ten census tracts where the most non-White residents live are less than five percent White. Finally, the ten census tracts with the least non-White residents are over 65 percent White (Oakland Planning & Building Department Analysis for the Housing Element).

Oakland also has clear geographic patterns of concentration by income. As seen in the maps on the following pages, a significant portion of the population that qualifies as “low and moderate-income” under guidelines established by the U.S. Department of Housing and Urban Development, are concentrated in West Oakland, Downtown, East Oakland and Deep East Oakland. These federal definitions correspond to the terms “low” and “very-low” income as used in the Housing Element. Within those areas are Oakland’s lowest income census tracts. Lockwood/Coliseum/Rudsdale is 95% non-White, primarily Hispanic, with a median household income of \$23,819. In contrast, the highest income tract, Panoramic Hill is only 26% non-White and has a median household income of \$219,861, nearly ten times greater (Housing Element REIA pg. 20). Maps 1 - 4 below depict concentrations of different populations throughout Oakland’s neighborhoods.

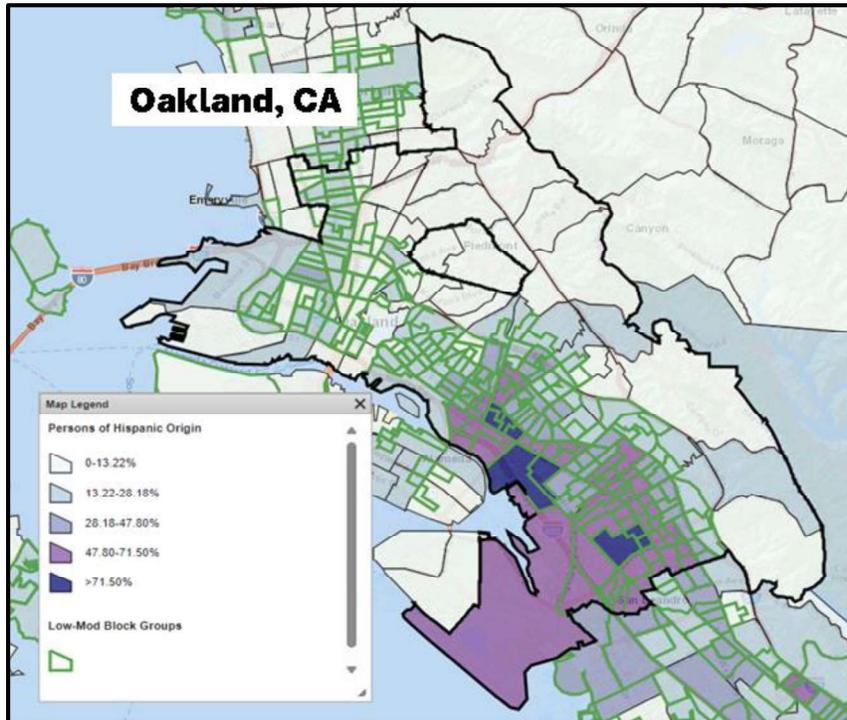
**Map 1** – Concentrations of block groups, where at least 51% of households have an income that is 80% or less of the area median income (AMI). Source: Low-/Moderate- Income Areas (CDP Maps)



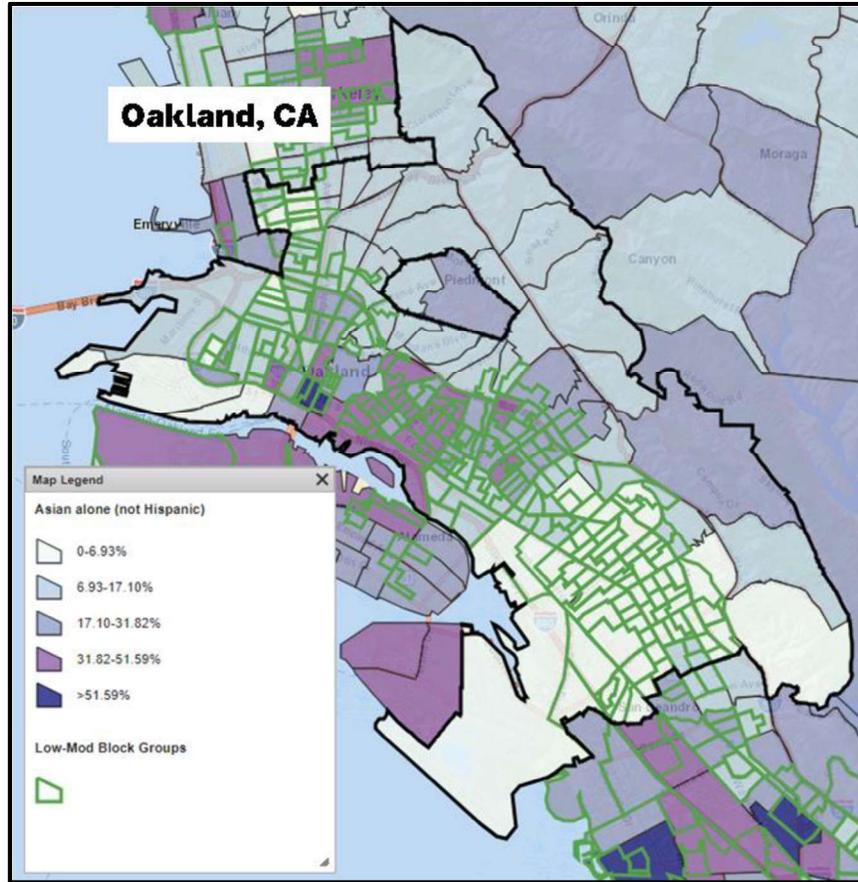
**Map 2 – Black/African American population by Oakland neighborhoods. Source: Low- /Moderate- Income Areas (CDP Maps)**



**Map 3** – Latinx/Hispanic population by Oakland neighborhoods. Source: Low-/Moderate-Income Areas (CDP Maps)



**Map 4** – Asian population by Oakland neighborhoods. Source: Low-/Moderate-Income Areas (CDP Maps)



## NA-35 Public Housing – 91.205(b)

### Introduction

The Oakland Housing Authority (OHA) is responsible for the operation, management and maintenance of 1,355 public housing units, and also operates the Housing Choice Voucher Program. Both programs serve low-, very low-, and extremely low-income persons. The housing authority programs are the principal programs available to meet the needs of persons with incomes below 30 percent of median income. The Oakland Housing Authority (OHA) also meets the need of persons with physical and mental disabilities, substance abuse problems and HIV/AIDS. During the period of 2025 through 2030, OHA plans to implement several initiatives that will convert a number of existing public housing units into other types of HUD subsidized programs through the Rental Assistance Demonstration (RAD), and is exploring opportunities to utilize Faircloth to RAD. OHA successfully used RAD/Section 18 blend conversions to convert 99 units of Public Housing at Lion Creek Crossing Phase I and II to RAD PBV and Section 18 TPV/PBV units in August 2024. During FY 2025 OHA plans to complete a disposition of 101 units of public housing located at Harrison Towers.

OHA has experienced significant delays in the disposition of Harrison Towers, but OHA staff continue to move forward with the necessary predevelopment activities, including architectural design, engineering, resident relocation, environmental mitigation planning and other necessary steps to close the construction financing and finalize the disposition of Harrison Towers. The conversion of these units through RAD/ Section 18 Blend to project-based subsidy provides a more stable funding platform that will facilitate future refinancing or re-syndication transactions. This will in turn result in greater funding availability for capital improvements. It will also streamline the operations and management of these properties by simplifying the compliance and reporting requirements by reducing the number of operating subsidy sources. Mandela Gateway, Linden Court, Chestnut Court, Lion Creek Crossing Phase III and IV, and Foothill Family are additional sites being considered for possible RAD/Section 18 blend conversion. They are included in case the status changes during the period of 2025-2030. While the issuance of Project-Based Voucher (PBV) assistance has slowed, in FY 2025, OHA

renewed several PBV contracts for an additional 20 years, ensuring long-term affordability and stability for families and property owners. OHA has also re-examined PBV awards to identify unused awards and is working with partners to increase utilization. OHA plans to redeploy unused awards to projects better positioned to utilize the subsidy immediately. These efforts reflect OHA's ongoing commitment to meeting the housing needs of families in Oakland.

**Public Housing by Program Type**

<b>Table 15 - Totals in Use</b>			
	Program Type		
	Certificate <sup>3</sup>	Mod-Rehab	Public Housing
# of units	0	387	1,444
	Vouchers		
	Total	Project-based	Tenant-Based
# of vouchers in use	9,914	411	9,399
	Special Purpose Vouchers		
	Veterans Affairs Supportive Housing (VASH)	Family Unification Program (FUP)	Disabled* <sup>4</sup>
# of vouchers in use	59	0	0
Data Source: PIC (PIH Information Center) via CHAS provided data			

<b>Table 16 – Characteristics of Public Housing Residents by Program Type</b>			
	Program Type		
	Certificate	Mod-Rehab	Public Housing
Average annual income		9,443	14,033

<sup>3</sup> Oakland Housing Authority (OHA) no longer administers Certificate Program.

<sup>4</sup> \*Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition

Average length of stay		6	3		
Average household size		1	2		
# Homeless at admission		13	0		
# of Elderly Program Participants (>62)		121	512		
# of Disabled Families		140	179		
# of Families requesting accessibility features		387	1,444		
# of HIV/AIDS program participants					
# of DV victims					
	Vouchers			Special Purpose Vouchers	
	Total	Project-Based	Tenant-Based	VASH	FUP
Average annual income	15,031	11,033	15,169	10,443	
Average length of stay	11	21	11	0	
Average household size	2	2	2	1	
# Homeless at admission	10		6	4	
# of Elderly Program Participants (>62)	2,046	123	1,906	11	

# of Disabled Families	2,294	79	2,177	25	
# of Families requesting accessibility features	N/a	N/a	N/a	N/a	N/a
# of HIV/AIDS program participants					
# of DV victims					
Data Source: PIC (PIH Information Center) via CHAS provided data					

<b>Table 17 – Race of Residents by Program Type</b>				
Race	Program Type			
	Mod-Rehab		Public Housing	
White	52		66	
Black/African American	257		997	
Asian	75		370	
American Indian, Alaska Native	2		4	
Pacific Islander	1		1	
Other			6	
Race	Vouchers			Special Purpose Vouchers
	Total	Project-Based	Tenant-Based	VASH
White	597	60	519	13
Black/African American	7,244	208	6,965	45

Asian	1,963	139	1,810	
American Indian, Alaska Native	49	3	45	1
Pacific Islander	21	1	20	
Other	40		40	
Data Source: PIC (PIH Information Center) via CHAS provided data				

<b>Table 18 – Ethnicity of Residents by Program Type</b>				
	Program Type			
	Mod-Rehab		Public Housing	
Hispanic	12		57	
Not Hispanic	375		1,385	
	Vouchers			Special Purpose Vouchers
	Total	Project-Based	Tenant-Based	VASH
	Hispanic	315	27	284
Not Hispanic	9,562	384	9,078	56
Data Source: PIC (PIH Information Center) via CHAS provided data				

**Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:**

The Oakland Housing Authority does not systemically collect information regarding the needs of public housing tenants and waitlisted applicants for accessible units. The Oakland Housing Authority (OHA) has actively worked to address its waitlists. In October 2024, OHA opened the Oakland Housing Authority Preservation Initiatives (OAHPI) waitlist and is planning a strategic opening of the Housing Choice Voucher (HCV) waitlist in 2025.

OHA tracks information related to disabled or elderly/disabled status for participants when disclosed. Approximately 16% of OHA voucher holders, as heads of household, report having at

least one disabling condition, with many more families including at least one member with a disability. OHA processes various reasonable accommodation requests to help families modify their units, ensuring they are fully accessible and meet the needs of all household members.

**What are the number and type of families on the waiting lists for public housing and section 8 tenant-based rental assistance? Based on the information above, and any other information available to the jurisdiction, what are the most immediate needs of residents of public housing and Housing Choice voucher holders?**

OHA prioritizes households with urgent needs, including those experiencing homelessness, survivors of domestic violence, and individuals with disabilities. In October 2024, OHA opened its Preservation Initiatives (OAHPI) waitlist and plans to strategically reopen the HCV waitlist in 2025 to align with funding availability and housing stock adjustments tied to RAD/Section 18 conversions.

Most Immediate Needs:

- **Accessibility Modifications:** Aging public housing residents and voucher holders increasingly require accessible units (e.g., first-floor placements, ramps, widened doorways). OHA addresses this through a transfer list system and reasonable accommodation requests.
- **Aging Infrastructure & Capital Improvements:** RAD conversions (e.g., Harrison Towers, Lion Creek Crossing) aim to modernize aging properties, ensuring long-term affordability and addressing deferred maintenance.
- **Housing Stability:** Residents face challenges retaining housing due to rising rents, landlord discrimination, and limited affordable unit availability. OHA is expanding partnerships to secure accessible units, streamline PBV utilization, and integrate eviction prevention supports (e.g., legal services, proactive inspections).

These priorities reflect OHA’s focus on maintaining federal compliance, improving operational efficiency, and addressing critical gaps in housing stability and accessibility.

**How do these needs compare to the housing needs of the population at large?**

There are 178,557 people who identified having a disability in Alameda County, or an estimated 11 percent of the population, according to the US Census Bureau. People are considered disabled if they have one or more of the following: Hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, self-care difficulty and independent living difficulty. Of these 178,557 individuals with difficulties, 42,732 (2.7%) have hearing difficulties, 25,857 (1.6%) have vision difficulties, 75,185 (4.9%) have cognitive difficulties, 85,383 (5.6%) have ambulatory difficulties, 34,748 (2.3%) have self-care difficulties and 75,025 (5.8%) have independent living difficulties, individuals may identify as having more than one disabling condition. Housing in California is extremely expensive, and many households struggle to find housing that is affordable and meets their needs. Twenty percent of OHA families identify as having at least one disability, compared to the 11% of the county. (Source: <https://data.census.gov/table/ACSST1Y2023.S1810?g=050XX00US06001>). Alameda County's homeless population is disproportionately affected by disabilities, with 32.5% reporting at least one physical disability, 17.4% reporting a developmental disability, and 34.8% experiencing a mental illness, according to the 2024 Point-In-Time Count.

## **Discussion**

The Oakland Housing Authority (OHA) remains focused on addressing housing affordability and accessibility challenges through strategic program administration and compliance with federal requirements. By prioritizing initiatives such as RAD conversions, PBV contract renewals, and targeted waitlist management, OHA aims to stabilize funding, streamline operations, and preserve affordable housing stock for vulnerable populations. Efforts to address accessibility needs, including processing reasonable accommodations and maintaining transfer lists, align with statutory obligations and demographic trends, particularly as aging residents increasingly require accessible units. While data indicates that a significant portion of OHA-assisted households report disabilities, the agency's approach emphasizes practical solutions—such as redeploying underutilized subsidies and exploring partnerships with housing organizations—to maximize resource efficiency. These strategies are designed to meet both current and projected housing demands while adhering to HUD guidelines and

maintaining flexibility to adapt to changing circumstances. By integrating feedback mechanisms, refining processes, and leveraging federal programs, OHA seeks to balance operational priorities with the urgent need to provide safe, stable housing for low-income residents across Oakland.

## NA-40 Homeless Needs Assessment – 91.205(c)

### Introduction:

In 2024, the Alameda County Point in Time Count provided a snapshot of individuals experiencing homelessness in Oakland. This data helps provide an understanding of the demographics of the homeless population, including age, gender, race, and family status.

### Homeless Needs Assessment

<b>Table 19 – Homeless Needs Assessment</b>			
	Estimate the # of persons experiencing homelessness on a given night *Estimates are Countywide totals*		Estimate the # experiencing homelessness each year [SPM 5.2]
Population	Sheltered	Unsheltered	
Persons in Households with Adult(s) and Child(ren)	593	106	699
Persons in Households with Only Children	15	11	26
Persons in Households with Only Adults	2,499	6,226	8,725
Chronically Homeless Individuals	1,188	2,441	3,629
Chronically Homeless Families	203	0	203
Veterans	140	384	524

<b>Table 19 – Homeless Needs Assessment</b>			
	Estimate the # of persons experiencing homelessness on a given night *Estimates are Countywide totals*		Estimate the # experiencing homelessness each year [SPM 5.2]
Population	Sheltered	Unsheltered	5,761
Unaccompanied Child (under 18)	15	11	26
Persons with HIV	63	76	139
Estimate the number becoming homeless year [SPM 5.2]	Estimate the number exiting homelessness each year [SPM 7.b1-Countywide]		Estimate the number of days persons experience homelessness [SPM 1a Average LOT – Countywide]
3,991	39.35%		255
Data Source Comments: HUD 2024 Continuum of Care Homeless Assistance Programs Homeless Populations and Subpopulations.			

**For persons in rural areas who are homeless or at risk of homelessness, describe the nature and extent of unsheltered and sheltered homelessness with the jurisdiction:**

The City of Oakland is an urban jurisdiction with no rural areas as defined by HUD. All homelessness within Oakland’s jurisdiction occurs in urban settings. Data from the Alameda County Continuum of Care (CoC) confirms that homelessness in Oakland is concentrated in its urban core, with no rural homeless population requiring separate analysis. Oakland’s strategies to address homelessness are tailored to its urban context, including outreach, shelter expansion, and permanent supportive housing initiatives.

**If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):**

To be counted as homeless by EveryOne Home, a person must either be sheltered (living in an emergency shelter or in a transitional housing program for the homeless) or be unsheltered (living outdoors or in a place not meant for habitation).

The 2024 PIT Count indicated that homeless families with children are 3% of the overall homeless population. The total number of homeless veterans' accounts for about 6% of all homeless residents. This is a decrease from the 2022 Point in Time count in which homeless veterans constituted 9% of all homeless residents. Transitional Age Youth (persons age 18 through 24) comprises 5% of the total homeless population. This age group often requires tailored outreach.

**Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.**

According to the 2024 PIT Count, 699 of the total 9,450 households in Alameda County experiencing homelessness were families, representing 7.4% of all homeless households. This is a 17% decrease from 2022. 89% of homeless families were sheltered. Children under 18 comprised 58.6% of these households, while adults over 25 accounted for 36.4%. Women made up 60.5% of respondents in families with children. 30 parenting youth (all sheltered) were identified, a 37.5% decrease since 2022. 1.8% of the unsheltered population reported being pregnant or expecting a child. While shelter capacity for families (720 beds) nearly meets demand (701 individuals in family households), systemic challenges—such as stigma, lack of targeted youth services, and barriers to accessing resources—persist. Young parents and families with very young children (66 unsheltered children under 18 were counted) remain particularly vulnerable, necessitating expanded housing assistance, prenatal support, and other tailored programs.

Veterans in the U.S. face heightened risks of homelessness due to higher rates of PTSD, traumatic brain injuries, substance abuse, and sexual trauma. While the VA and HUD provide housing support and benefits, significant need persists. In Alameda County's 2024 Point-in-Time Count, 523 veteran households (546 individuals, 5.8% of all adults surveyed) were identified, with nearly three times as many veterans living unsheltered compared to those in shelters. Among these, 82% were men, 12.7% women, and 5% identified as a gender other than male or female. Though most veteran households (521) consisted of adults without children, two households included children, totaling six individuals. Approximately 3% of the county's population are veterans, which suggests that previous efforts to expand the supply of Permanent Supportive Housing for veterans has enabled Alameda County to approach functional zero for veterans.

#### **Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.**

The 2024 Point in Time count revealed that Black/African American individuals account for 53% of the homeless population while constituting 22% of the general population. Countywide, the 2024 PIT count found that Black/African American individuals account for 41.3% of the homeless population (3,904 people), despite comprising just 9.8% of the county's overall population—a slight improvement from 43% of the countywide homeless population in 2022. American Indian/Native Alaskan and Native Hawaiian/Pacific Islander communities are overrepresented: American Indians make up 2.7% of the homeless population (versus 1.0% countywide), and Native Hawaiians/Pacific Islanders represent 1.2% (compared to 0.6% in the general population). Black individuals are disproportionately likely to access shelters, while Asian, Hispanic, and White individuals disproportionately experience unsheltered homelessness.

#### **Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.**

Alameda County's 2024 Point in Time Count estimated that of the total homeless population of 9,450 individuals, 67% (6,343 people) were unsheltered and 33% (3,107 people) were residing in emergency shelters or transitional housing. Sheltered homelessness showed

high occupancy rates: 93.1% of emergency shelter beds (2,271 out of 2,440) and 81% of transitional housing beds (825 out of 1,018) were used. Shelter capacity expanded significantly over the past five years, including non-congregate options like hotel rooms during COVID-19 and tiny home initiatives, though some interim housing was converted into permanent housing. Unsheltered homelessness declined by 11% since 2022, yet vehicle-based living remains prevalent, accounting for 36% of the total homeless population (54% of unsheltered individuals). Challenges for vehicle dwellers include limited access to sanitation, healthcare, and stable employment. Barriers to shelter access included overcrowding and restrictive policies like curfews. Data collection involved collaboration with county systems, geographic sampling, and a surge in surveyors (1,278 volunteers), improving accuracy through real-time monitoring and culturally sensitive outreach.

#### **Discussion:**

The 2024 Point-in-Time (PIT) Count data underscores progress in reducing homelessness among key populations, such as veterans and families with children, while highlighting persistent challenges that require targeted resource allocation and programmatic adjustments. The decline in veteran homelessness reflects the effectiveness of federal and local partnerships, including expanded Permanent Supportive Housing initiatives, though unsheltered veterans remain a priority. Similarly, shelter capacity expansions and non-congregate housing options have improved outcomes for families, with 89% of homeless families now sheltered. However, systemic barriers—such as limited access to prenatal care for unsheltered pregnant individuals and gaps in youth-specific services—continue to hinder full resolution.

Disparities in homelessness persist. Black/African American individuals disproportionately represented relative to their share of the general population. Efforts to improve data accuracy through culturally responsive outreach and collaboration with county systems have strengthened planning and resource distribution. The high occupancy rates of emergency shelters (93%) and transitional housing (81%) demonstrate demand for these resources, while vehicle-based homelessness remains a significant challenge, requiring innovative solutions to address sanitation, healthcare, and employment barriers.

Moving forward, Oakland’s strategies will prioritize maintaining shelter capacity, refining transitional housing models, and leveraging federal programs to address unsheltered populations. By focusing on data-driven adjustments and partnerships with agencies like HUD and the VA, the city aims to build on recent progress while addressing gaps in accessibility and outreach. These efforts align with federal guidelines to ensure compliance, maximize funding efficiency, and meet the evolving needs of vulnerable populations.

## NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

### Introduction:

Special Needs Housing is defined as developments that provide Permanent Supportive Housing and integrated housing for persons with special needs. Persons with special needs are those who are elderly, who are physically, emotionally or mentally impaired or suffer from mental illness, are developmentally disabled, are a youth aging out of foster care, are a person experiencing addiction, individuals with HIV/AIDS and their families, and victims of domestic violence. Special needs populations are at an increased risk of homelessness due to a shortage of affordable housing and supportive services.

### HOPWA

Table 20 – HOPWA Data			
Current HOPWA formula use:		Current HIV surveillance data:	
Cumulative cases of AIDS reported	13,864	Number of Persons living with HIV (PLWH)	9,107
Area incidence of AIDS	118		
Rate per population	11.85	Area Prevalence (PLWH per population)	328
Number of new cases prior year (3 years of data)	861	Number of new HIV cases reported last year	329
Rate per population (3 years of data)	9.82		
Data Source: <a href="#">California Department of Public Health - California HIV Surveillance Report (2024)</a>			

### HIV Housing Need (HOPWA Grantees Only)

Table 21- HIV Housing Need	
Type of HOPWA Assistance	Estimates of Unmet Need
Tenant based rental assistance	360

Short-term Rent, Mortgage, and Utility	85
Facility Based Housing (Permanent, short-term or transitional)	15
Data Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet	

**Describe the characteristics of special needs populations in your community:**

Elderly and Frail Elderly

HUD defines elderly as age 62 and older, and frail elderly as those persons who require assistance with three or more activities of daily living such as eating, bathing, walking and performing light housework. 31.95 percent of older adults aged 62 and over in Oakland have an income below 30 percent of AMI. As they age, older adults may face additional housing costs to ensure their homes remain accessible and to eliminate threats to health and safety. Many long-time homeowners struggle to pay for these retrofit costs or may struggle with the complexity of home renovation projects, which has caused strong ongoing demand for the City’s owner-occupied rehabilitation programs.

Persons with Mental, Physical, and/or Developmental Disabilities

There is a wide range of disability types and needs including mobility limitations or more acute physical disability, mental disability, substance abused problems (alcohol or drug – AOD) and/or HIV/AIDS. People are considered disabled if they have one or more of the following: hearing difficulty, vision difficulty, cognitive difficulty, ambulatory, self-care difficulty, and independent living difficulty. Disability can further be broken down into six categories. The Census Bureau provides the following definitions for these disability types:

- Hearing difficulty: deaf or has serious difficulty hearing;
- Vision difficulty: blind or has serious difficulty seeing even with glasses;
- Cognitive difficulty: has serious difficulty concentrating, remembering, or making decisions;
- Ambulatory difficulty: has serious difficulty walking or climbing stairs;
- Self-care difficulty: has difficulty dressing or bathing; and

- Independent-living difficulty: has difficulty doing errands alone such as visiting a doctor’s office or shopping.

People with disabilities in Oakland face heightened housing challenges, often relying on fixed incomes and family support due to high care costs. They require both affordable and accessible housing to ensure independence, but demand far exceeds availability, increasing risks of homelessness, institutionalization, and instability—especially as caregivers age. Approximately 11.7% of Oakland residents live with disabilities, underscoring the urgency of addressing these systemic gaps (ABAG-MTC Housing Needs Data Workbook, 2021). Supplemental Security Income payments are typically not enough to afford housing in Oakland and still pay for other living expenses, which increases the risk of homelessness for this population.

### Large Families

Large families are households of five or more related individuals. These households struggle to find affordable homes large enough to prevent overcrowding. Cost is an important consideration, as many large families do not have sufficient income to afford larger homes or apartments. According to HUD CHAS data from 2016-2020, there were 12,585 large households (with five or more members) earning less than 100% of the Area Median Family Income (HAMFI). The data also showed that 4,370 renter households and 1,360 owner-occupied households earning less than 100% of the AMI were overcrowded, with 1 to 1.5 people per room. Additionally, 3,990 renter households and 410 owner-occupied households earning less than 100% of the AMI were severely overcrowded, with more than 1.5 people per room.

### Extremely low-income households

California housing laws require cities to plan for expanding the supply of homes affordable to “Extremely-Low-Income” (ELI) households (below 30% of Area Median Income, or AMI). In Oakland, 23.42% of residents (~37,345 households) fall below this threshold. According to the 2023-2031 Regional Housing Needs Assessment, Oakland needs to add 3,256 additional ELI units to accommodate population changes. Federal Poverty Level (\$26,500 for a family of

four in 2021) is lower than 30% AMI (\$41,100), reflecting Oakland’s higher cost of living. ELI households face severe housing cost burdens: 77.6% (61.1% severely burdened, paying >50% of income; 16.5% burdened, paying >30%) struggle with housing costs, compared to 40.6% of all Oakland households (20.5% severely burdened, 20.1% burdened). Extremely low-income households are more likely to be overcrowded and less likely to own their homes.

### **What are the housing and supportive service needs of these populations and how are these needs determined?**

#### Elderly and Frail Elderly

- Assisted living facilities: Assisted living facilities provide elderly residents with the opportunity to maintain an independent housing unit while receiving needed medical services and social support. Congregate care facilities include housing with medical and health services.
- Relocation assistance: Some elderly residents need assistance in relocating to a dwelling that better suits their space and income needs.
- Mobility impairment: Mobility-impaired elderly residents requiring special accessibility features in their dwelling units. Mobility impairment may require that special accessibility features be included in the design and construction of a home. Mobility impairment can also create a need for a living arrangement that includes health, meals, cleaning, and/or other services as part of the housing package. A number of living arrangements are possible, from senior citizen developments with individual dwelling units to assisted living facilities to 24-hour support services. The most prevalent type of disability is ambulatory difficulty, experienced by 25.0 percent of Oakland seniors. An ambulatory difficulty refers to a mobility impairment that causes significant difficulty walking or climbing stairs.

Oakland presently has 80 senior housing facilities with a capacity to house 5,385 individuals<sup>5</sup>. Thus, there is capacity for senior housing facilities to house approximately 10

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<sup>5</sup> Oakland Adopted Housing Element, Appendix B: Housing Needs Assessment (B-21) <https://cao-94612.s3.us-west-2.amazonaws.com/documents/Appendix-B-Housing-Needs-Assessment-1.12.23-clean.pdf>

percent of Oakland’s senior population. However, many senior households may prefer to stay in their existing residences well into retirement. Senior housing may be most attractive to the oldest cohort (85 years and older), and the capacity to house 5,385 individuals may be adequate for current populations in that cohort. However, the City will continue to support the construction of senior housing, particularly near services such as shopping, medical care, and recreation, to prepare for the aging population.

#### Persons with mental, physical, and/or developmental disabilities

Individuals with developmental disabilities have very low incomes, most of whom only receiving SSI benefits (\$967/month in 2025) Finding apartment for 30% of their income in the area is extremely difficult. Individuals with physical disabilities require housing which is both affordable and adapted to their physical needs. There is a significant need for supportive services in addition to housing, such as assistance with daily life activities, in-home assistance, and social services such as employment training, counseling, benefits advocacy and independent living skills. Housing options for individuals with developmental disabilities include rent-subsidized homes, licensed/unlicensed single-family homes, Section 8 vouchers, HUD housing, and specialized programs like SB 962. Key considerations include affordability (critical for those on fixed incomes), accessibility modifications, proximity to transit/services, and group-living opportunities. Compliance with barrier-free design mandates in multifamily housing ensures broader accessibility. Prioritizing these factors helps address the unique needs of this population while expanding housing choice and stability.

In 2022, there were 23,600 adults within the HOME Consortium area who have developmental disabilities and are clients of the Regional Center of the East Bay (RCEB)<sup>6</sup>. The California Community Transitions (CCT) program identifies eligible Medi-Cal beneficiaries who have continuously resided in state-licensed health care facilities for a period of 90 consecutive days or longer. Transition coordinators work directly with eligible individuals, support networks, and providers to facilitate and monitor transition from facilities to community settings.

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<sup>6</sup> <https://www.dds.ca.gov/wp-content/uploads/2023/06/RCEB-2022-PC-Year-End-Rpt-Final.pdf>

### Large Families:

Large families in Oakland require affordable housing with adequate space and bedrooms to prevent overcrowding. Over 42% of these families face cost burdens (spending 30–50%+ of income on housing), similar to other households. However, large families disproportionately earn below 100% of AMI, intensifying affordability challenges amid Oakland’s high housing costs. Addressing their needs demands solutions that balance space, accessibility, and income limitations.

Additional information regarding these groups is based in part on comprehensive data sets found in Appendices B and D of Oakland’s Housing Element. To see a complete list of appendices and data sets, please visit: <https://www.oaklandca.gov/documents/2023-2031-adopted-housing-element>

### **Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:**

According to the Alameda County Health Department, there were an estimated 6,305 PLHIV in Alameda County at the end of 2020. New diagnosis rates have steadily and significantly declined between 2006 and 2020, but rates remain high. The following figures are per 100,000 people. Male diagnosis rates were six times higher than female residents at 20.7 per 100,000 (Alameda County only lists data based on sex assigned at birth). Similarly, prevalence was more than five times higher among males (641.0) than females (120.0). The highest diagnosis rate continues to be among African Americans overall (40.2), which was more than twice as high as the second most impacted group – Latino (18.0). This is primarily due to African American males, who had a diagnosis rate of 69.4. African Americans as a whole had a prevalence rate of 1469.6, which was four times higher than Hispanic residents (356.6). Disparities in prevalence rates by race/ethnicity were more pronounced among females than males, with African American females (689.4) having ten times the prevalence rate of white females (63.2).

New diagnoses were most common among those in their twenties (26.6), thirties (26.4), and forties (13.6). People in their fifties came in fourth with a new diagnosis rate of 10.9, but they had highest prevalence rate of 841.3. People in their forties had a prevalence rate of 535.9, people in their sixties had a rate of 490.0, and people in their thirties had a rate of 452.7. Though people in their twenties had the highest diagnosis rate, their prevalence rate was only 170.5.

Men who have sex with men represent 73.9% of new diagnoses in males. 40.3% of those males are Hispanic residents, and 27.7% are African American. Amongst heterosexual males, African Americans have the highest diagnosis rate (42.6), while Hispanic residents are at 24.8%. Over three fourths (76.7%) of newly diagnosed men who have sex with men were under the age of 40. 74.7% of men living with HIV are men who have sex with men, with the largest racial/ethnic group being white males (34.7% of population). Amongst heterosexual men, African Americans had the highest prevalence rate (45.0).

Prevalence rates were highest in Oakland (715.4), which represented 60.2% of the entire county. Among Alameda County PLHIV 83.8% (5,321) were male, while 16.2% (1,029) were female. 38.1% (2,400) were Black, 28.9% (1,819) were White, 21.7% (1,370) were Hispanic, 7.4% (464) were Asian/Pacific Islander, and 4.0% (252) were members of another group. Over half of PLHIV were in their fifties or older. Only about a quarter were in their thirties or younger.

According to Contra Costa Health, there were 2815 PLWHIV in Contra Costa County at the end of 2020. Of these, 2,304 (82%) were male, 484 (17%) were female, and 27 (1%) were transgender. 1000 (36%) were White, 821 (29%) were Black, and 724 (26%) were Hispanic. 844 (30%) were in their fifties, and 761 (27%) were over 60. 19% were in their forties, and 17% were in their thirties.

<b>Table 22 - Prevalence Rates – Population Characteristics</b>		
Men who Have Sex with Men (MSM)	1,800	64%
MSM and IDU	145	5%
Injection Drug Users (IDU)	189	7%
Non-Injection Drug-Using Heterosexuals*	459	16%

Adult Other/ Adult Risk Not Reported or Identified	200	7%
Pediatric / Pediatric Risk Not Reported or Identified	22	1%
Data Source: Contra Costa Health		

**If the PJ will establish a preference for a HOME TBRA activity for persons with a specific category of disabilities (e.g., persons with HIV/AIDS or chronic mental illness), describe their unmet need for housing and services needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2) (ii)):**

The City of Oakland proposes establishing a HOME Tenant-Based Rental Assistance (TBRA) preference for persons living with HIV/AIDS (PLHIV) to address their acute unmet housing needs. Over 23% of Oakland households are extremely low-income (ELI), and PLHIV—particularly African American and Latino populations, who represent 38.1% and 21.7% of Oakland’s PLHIV population—face severe cost burdens due to medical expenses, disability-related unemployment, and lack of accessible housing. Aging PLHIV (50+ years) and those with comorbidities are disproportionately at risk of homelessness, while stigma and gaps in culturally competent services further marginalize high-risk groups like African American males (diagnosis rate of 69.4 per 100,000) and LGBTQ+ populations (74% of new male diagnoses).

To narrow these gaps, Oakland will prioritize TBRA for PLHIV through tailored case management, partnerships with health providers for integrated care (e.g., mental health, substance use treatment), and outreach addressing racial and LGBTQ+ disparities. This aligns with federal priorities by leveraging HOME funds to address affordability gaps identified in Oakland’s Consolidated Plan and synergizing with Measure U-funded Permanent Supportive Housing (PSH) to ensure continuity of care. By focusing on PLHIV, Oakland aims to advance equity, reduce disparities, and comply with 24 CFR 92.209(c)(2)(ii), ensuring housing stability and improved outcomes for this population.

**Discussion:**

The data highlights critical housing challenges faced by Oakland’s special needs populations, including elderly residents, individuals with disabilities, large families, and

extremely low-income households, necessitating targeted strategies to align with federal priorities and funding frameworks. Efforts to expand senior housing capacity, retrofit existing units for accessibility, and address overcrowding among large families reflect a focus on practical, data-driven solutions. With over 23% of Oakland households classified as extremely low-income, the city's emphasis on adding affordable units through HUD-compliant programs like Section 8 and Permanent Supportive Housing remains central to mitigating severe cost burdens. Collaborative initiatives with federal and state partners, such as leveraging SB 962 for developmental disability housing and prioritizing barrier-free design in multifamily developments, demonstrate adherence to statutory requirements while addressing documented gaps in accessibility and affordability. Moving forward, Oakland will prioritize maintaining existing shelter capacity, optimizing resource allocation for high-need groups, and refining housing models to balance cost efficiency with the diverse needs of vulnerable populations. These strategies aim to ensure compliance with federal guidelines, stabilize housing stock, and advance measurable outcomes in affordability and accessibility for all residents.

## NA-50 Non-Housing Community Development Needs – 91.215 (f)

### **Describe the jurisdiction’s need for Public Facilities:**

There are diverse public facility needs in Oakland. These needs vary significantly based on neighborhood. In East Oakland, residents expressed a priority for the development of grocery stores and cultural community centers, whereas there is a greater priority placed on parks and recreation facilities in North Oakland. Across Oakland, residents share the need for public facilities including schools/educational institutions, healthcare establishments, parks and recreational areas, grocery stores, public transportation stations, and infrastructure for pedestrians, transit users, and bicyclists.

### **How were these needs determined?**

In the Fall of 2024, a citywide survey gathered responses from 1,200 Oakland residents. The survey gathered opinions on topics regarding neighborhood land use, future development, parks and recreation, neighborhood amenities, and improvement ideas for Oakland. To complement online survey distribution, the City also gathered input from other community outreach activities, including community workshops, pop-ups and other events, stakeholder interviews, and additional online engagement, as well as the extensive inclusive community engagement conducted during Phase 1 of Oakland’s General Plan development. The full report and analysis can be found here: <https://www.oaklandca.gov/topics/general-plan-update>

### **Describe the jurisdiction’s need for Public Improvements:**

The Oakland Public Works Department maintains a prioritization list for capital improvement of public facilities and infrastructure, updated through the Fiscal Year 2023-2025 City of Oakland Capital Improvement Program (CIP) Plan. Oakland’s CIP was last updated in August 2023. The CIP list itemizes facilities that are in need of improvements and upgrades to enhance safety and comply with ADA accessibility standards. Projects identified in the CIP list include: rehabilitation of play surfaces, installation of play and sports equipment, building of accessible walkways, development of teen centers, creation of recreation centers kitchen

gardens, improvement of outdoor lighting, installation of safety equipment, and interior and exterior renovation of centers.

Public improvement needs in the City of Oakland include addressing and enhancing public safety, beautification of community space, neighborhood and commercial development, and nuisance abatement. Activities that have been funded in prior years include street improvements, sidewalks, curbs and gutters, street lighting, street trees, median landscaping, blight removal and neighborhood clean ups, parking improvements and street surveillance cameras.

Improvements needed to the senior and multi-purpose centers have include replacement of the interior elevation; installation of a sidewalk elevator; upgrading of the heating, ventilation and air-conditioning systems; electrical and plumbing renovation; compliance with ADA accessibility standards; flooring; and interior and exterior painting. Maintenance needs, especially for the older facility, include kitchen improvements, safety enhancements, and other modernization work.

### **How were these needs determined?**

Needs were determined by considering comments on public facility needs and priorities solicited from City Council offices, residents, and community-based organizations during two community meetings in the low- and moderate-income areas of the City. Key findings and survey responses from the Oakland General Plan Update: Phase 2 Citywide Survey Report helped inform these determinations.

### **Describe the jurisdiction's need for Public Services:**

Some of the public services that Oakland residents have identified as priorities include supportive services for the homeless, technical assistance to businesses, transitional housing and shelter, hunger relief, rental assistance, health care, and case management for residents experiencing mental and behavioral health challenges.

- Senior Service needs include: Transportation to reduce isolation and enable independence; information and referral; in-home support and companionship; adult day

care; health care; meals, nutrition and food security; training and education for seniors and caregivers; information on crime and safety issues; leveraging services and access for those with language and cultural barriers and with disabilities.

- Service needs for persons with disabilities include: Supportive services to maintain housing and shelter, health care, and case management.
- Legal Service needs include: Legal counseling, assistance, representation and referral on tenant/landlord issues and issues.
- Youth service needs include: Job development, training and placement, paid internships, career and personal development, micro enterprise training, tutoring and mentoring, and street outreach to youth involved in gangs and criminal activities
- Transportation services needs include assistance to enable seniors, persons with disabilities, and other extremely low-income persons to obtain transportation to access basic services. This includes access to affordable and reliable transit and other mobility options.
- Substance abuse service needs include case management, counseling and support services to help residents overcome substance addiction.
- Service needs for domestic violence survivors include: Emergency residential shelter, intervention and therapeutic counseling, support groups; advocacy and legal assistance, assistance to locate and establish new residency, community outreach and education, and workshops to address teen dating violence and sexual harassment
- Employment training needs include: job development and placement, training and skill building, and tutorial services
- Crime awareness and prevention service needs include: services provided to parents and caregivers, children and youth, at-risk youth, seniors and non- and limited-English speaking new immigrants.
- Tenant/landlord counseling service needs include: Information and referral, outreach, mediation and reconciliation, and maintenance of client intake and services database.

- Childcare and child development service needs include: childcare services for infants and school-age children, summer food distribution and meals, and other support for parents, guardians and families
  - Healthcare need services include: access to comprehensive medical, dental, vision, pediatric, prenatal and postpartum, adult and geriatric care for persons regardless of income and ethnicity, as well as HIV/AIDS testing and counseling
  - Service needs for exploited and vulnerable children include: outreach and assistance to sexually exploited minors and intervention and support for children who are parents are victims of domestic violence.
  - Mental health service needs include: supportive services to maintain housing, in-person and home-based treatment options, and crisis response services.
- Other:
- Neighborhood Revitalization is needed to increase economic development, enhance neighborhood quality of life, and improve the competitiveness of commercial corridors.
  - Micro-Enterprise Assistance is needed to provide environmental-related training; promote workplace safety; encourage water and energy conservation; improve waste reduction and implement recycling programs

### **How were these needs determined?**

The needs for public services have been determined by analyzing comments on public services needs and priorities solicited from City Council offices, residents and community-based organizations in two community meetings in the low- and moderate-income areas of the City. Key findings and survey responses from the Oakland General Plan Update: Phase 2 Citywide Survey Report helped inform these determinations.

# Housing Market Analysis

## MA-05 Overview

### **Housing Market Analysis Overview:**

The City of Oakland has experienced significant shifts in its housing market over the past two decades, marked by rising costs, demographic changes, and challenges related to housing affordability and stability. Between 2000 and 2020, the city's Black population decreased by approximately 34%, while its White, Hispanic populations grew substantially. Many low-income residents were displaced over the course of the two decades. During this period, housing prices in Oakland and the broader Bay Area increased sharply, outpacing income growth for many residents. By 2020, the median income for White households in Oakland was \$93,000, compared to \$52,700 for Black households, \$64,000 for Asian American households, \$50,900 for Native American households, and \$41,300 for Hispanic households. These income disparities, combined with a limited supply of affordable housing, have contributed to widespread housing instability.

Current data indicates that 56% of Oakland's 171,755 occupied housing units are tenant-occupied. However, only 43% of rental units are subject to rent control, and just 20% are subsidized as affordable housing. According to federal affordability standards, households spending more than 30% of their income on housing are classified as rent-burdened, while those exceeding 50% face severe burdens. In Oakland, many residents—particularly those with lower incomes—struggle to meet the high cost of housing. For example, affording a two-bedroom unit in the city requires an annual income between \$82,392 and \$100,392, well beyond the means of many Oaklanders.

Displacement trends further underscore these challenges. A 2022 Stanford University study found that 80% of Extremely Low-Income residents who moved out of Oakland left the Bay Area entirely, with higher displacement rates observed in East and West Oakland neighborhoods. Homeownership, traditionally linked to economic stability, remains inaccessible for most residents, as the median home price reached \$800,000 in 2024. Deferred maintenance

and code violations disproportionately affect low-income census tracts, with 100% of “Very High” violation areas located in these communities.

To address these issues, the City of Oakland Department of Housing & Community Development’s Strategic Action Plan (SAP) emphasizes collaborative efforts across city departments, county agencies, and private stakeholders. Key priorities include expanding tenant protections, increasing affordable housing production, and supporting programs for homeowners and small rental property owners. Research by the Turner Center for Housing Innovation and other academic researchers highlight the role of regional housing shortages, lagging wage growth, and other economic factors in driving housing instability. By focusing on evidence-based strategies, Oakland aims to reduce displacement and improve housing access while balancing the needs of diverse stakeholders.

The following sections will further evaluate the economic, demographic, and policy factors shaping Oakland’s housing market, with a focus on measurable trends and outcomes.

# MA-10 Number of Housing Units – 91.210(a)&(b)(2)

## Introduction

According to 2016-2020 American Community Survey (ACS) data, Oakland has a population of 440,640. According to this data, these residents live in 171,755 housing units. Of these units, 47 percent are single-unit structures, 52 percent are in multi-unit structures, and less than one percent are mobile homes. Although 2016-2020 ACS data is used throughout the Consolidated Plan to be consistent with the HUD-provided CHAS data of a similar vintage, the 2016-2020 ACS estimate for the number of housing units in Oakland is significantly outdated. According to Oakland’s state-mandated Annual Progress Report, Oakland added 14,380 new housing units between 2020 and 2024.

Renter occupied units have an average household size of 2.43 people, and owner-occupied units have an average household size of 2.69. City of Oakland Annual Progress Report data shows that 2,096 affordable housing units were issued building permits between 2020 and 2024.

## All residential properties by number of units

Table 23 - All residential properties by number of units		
Property Type	Number	%
1-unit detached structure	71,770	42%
1-unit, attached structure	8,785	5%
2-4 units	30,460	18%
5-19 units	24,320	14%
20 or more units	35,780	22%
Mobile Home, Boat, RV, van, etc	640	<1%
Total:	171,755	100%
Data Source: 2016-2020 ACS		

Property Type	Owners		Renters	
	#	%	#	%
No bedroom	675	1%	11,835	13%
1 bedroom	4,225	6%	32,115	34%
2 bedrooms	20,205	31%	32,875	35%
3 or more bedrooms	40,300	62%	17,870	19%
Total:	65,405	100%	94,695	101%
Data Source: 2016-2020 ACS				

**Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.**

There is a substantial amount of subsidized housing in the City of Oakland. Most of this housing is privately owned and was developed under various federal, State, and City of Oakland funding programs. Oakland’s Housing and Community Development Department funds the construction of housing that serves extremely low-, very low-, low- and moderate-income populations. Affordability terms range from 55 years for rental housing to permanently affordable for homeownership units. According to the 2023-2031 Housing Element adopted by the City Council in February 2023, there are 12,979 assisted low-income units in Oakland, with 2,967 designated for elderly residents. That report estimated that 258 of those units are at moderate to high risk of conversion to market rent status in the next ten years. Many of these assisted units include Project-Based Section 8 Voucher Allocations.

In addition to these private units, the Oakland Housing Authority (OHA) owns and operates public housing units. As reported in the FY 2024 Making Transitions Work Annual Report, the OHA portfolio includes 1,355 public housing units, 916 of which are located at large family sites, 231 units are located at three designated senior sites, and 208 units at OHA’s HOPE VI redevelopment properties. OHA also provides rental subsidies to 14,794 households under the Housing Choice Voucher program for low-income residents to use in the private rental

market through tenant-based or project-based vouchers. A sizable number of senior households benefited from this assistance.

The Oakland Housing Authority continues its efforts to rehabilitate and preserve its portfolio of units in the Oakland Affordable Housing Preservation Initiatives (OAHPI) by extending their long-term viability as an affordable housing resource. OHA completed disposition of 1,540 scattered site units in 2009, and these units are now owned and managed by OAHPI with an ongoing rehabilitation program for these units. The program renovated an average of 117 units annually since FY 2021.

There are several differences between the housing assistance provided by OHA and that provided by publicly assisted, privately owned apartments and OAHPI. These include 1) the size of units provided, and 2) the amount of subsidy provided. Section 8 and conventional public housing programs provide deep subsidies to residents since these programs require that residents pay approximately 30 percent of their incomes for rent. Rents in the privately assisted rental housing developments are set by formula that is independent of the income of individual tenants. Unless residents who live in the publicly assisted, privately owned rental housing also receive Section 8 certificates, tenants in these properties could pay rents that exceed 30 percent of household income.

**Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.**

According to California law, a jurisdiction's Housing Element must identify publicly assisted rental units eligible for conversion during the ten years following adoption of the Housing Element and include a program to address their preservation, if possible. The California Housing Partnership Corporation (CHPC), a non-profit organization, assists cities in tracking at-risk units by providing lists of at-risk units. The City of Oakland a 2023-31 Housing Element includes an analysis of the City's at-risk assisted affordable housing stock. Ten properties (484 units) are identified as "at-risk "with "Date Regulatory Agreement" expiring in calendar year 2028. These properties are Acorn I/BOHM, Inc. (87 units), Adcock Joyner (50 units), Allen Temple Arms I (76 units), Allen Temple Arms II (50 units), Aztec Hotel (61 units),

Effie's House (20 units), Hugh Taylor House (42 units), J.L. Richards (80 units), Peter Babcock (5 units), and Rosa Parks (13 units). The City will continue to work with project sponsors with expiring affordability restrictions to pursue funding sources, such as the State of California's Portfolio Reinvestment Program, that extends restrictions and funds building rehabilitation needs.

Many of the City-assisted affordable rental projects that were completed in the last two decades are now experiencing a growing number of operating and maintenance problems. At the same time, many of these projects lack sufficient income or reserves to properly maintain the properties or to pay for necessary rehabilitation expenses to keep them viable over the long term. The gap between the rental income and the operating costs for some of these projects continues to grow, posing a long-term threat to project sustainability.

### **Does the availability of housing units meet the needs of the population?**

As mentioned in the Needs Assessment, based on the number of families on the various wait lists for the housing developments available in the City and the Oakland Housing Authority, there are not enough affordable units to meet the needs of the population.

Of the Regional Housing Needs Allocation (RHNA) for Oakland, 14,718 of the 26,251 new units needed by 2031 are for very low-, low-, and moderate- income residents. As of 2023, 12% of RHNA goals were met by total permitted Affordable Housing Units.

### **Describe the need for specific types of housing:**

New housing construction need is determined by the State of California's Regional Housing Needs Allocation (RHNA) process. Oakland (along with all other jurisdictions in the State) must plan to accommodate its share of the housing need of persons at all income levels. The City's share of regional housing need is based on a plan prepared by the Association of Bay Area Governments (ABAG), the Regional Housing Needs Allocation (RHNA) that was adopted in 2021. Under the RHNA, Oakland must accommodate 26,251 new housing units between 2023 and 2031. In addition, the Regional Housing Needs Allocation describes housing needs by

income level (as a percentage of area median income, or “AMI”), as indicated in the following table.

Table 25 - Oakland’s “Fair Share” Housing Goals for 2023-2031					
Income Level	Very Low-	Low-	Moderate-	Above- Moderate	Total
Number of Units	6,511	3,750	4,457	11,533	26,251
<u>Data Source: City of Oakland’s Housing Element 2025-2031 (p22).</u>					

**Discussion:**

Oakland’s affordable housing initiatives, including 12,979 assisted low-income units and OHA-managed public housing, remain critical yet insufficient to meet current demand. Challenges persist in preserving existing stock, with 484 units at risk of losing affordability protections by 2028 and aging infrastructure straining operational sustainability. Collaborative efforts with state preservation programs aim to mitigate these risks while addressing capital improvement needs. Progress toward Regional Housing Needs Allocation (RHNA) targets—26,251 units by 2031, including 14,718 for low- and moderate-income households—reflects incremental gains, though accelerated production is essential to close gaps. Strategies prioritize leveraging federal subsidies, expanding voucher utilization, and maintaining partnerships with private developers to stabilize housing access. By aligning resource allocation with HUD compliance standards and focusing on cost-effective preservation, Oakland seeks to balance long-term affordability with evolving community needs.

## MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

### Introduction

Housing affordability is an important factor for evaluating the housing market, as many housing problems are directly related to the cost of housing. HUD standards measure affordability by assessing the number of households paying up to 30% of their gross income towards housing costs, including utilities.

As stated in the Needs Assessment, the most common housing problem in the City of Oakland is cost burden, with 70% of all low and moderate-income (L/M) households (71% of renters and 68% of owners) paying more than 30% of their income towards housing costs. 55,970 households between 0-100 percent AMI are paying more than 30% of their income toward housing. 43% of the total L/M households experiencing cost burden are extremely low-income renters (23,935 out of 55,970).

### Cost of Housing

<b>Table 26 – Cost of Housing</b>			
	Base Year: 2009	Most Recent Year: 2020	% Change
Median Home Value	458,500	730000	(59%)
Median Contract Rent	1,064	1,429	(34%)
Data Source: 2005-2009 ACS (Base Year), 2016-2020 ACS (Most Recent Year)			

<b>Table 27 – Rent Paid</b>		
Rent Paid	Number	%
Less than \$500	11835	12%
\$500-999	15225	16%
\$1,000-1,499	24655	26%

<b>Table 27 – Rent Paid</b>		
Rent Paid	Number	%
\$1,500-1,999	18850	20%
\$2,000 or more	24130	25%
Less than \$500	11835	12%
Total	94,695	100.0%
Data Source: 2016-2020 ACS		

<b>Table 28 – Housing Affordability</b>		
# of units affordable to households earning:	Renter	Owner
30% HAMFI	11,835	No Data
50% HAMFI	29,235	1,240
80% HAMFI	52,165	3,865
100% HAMFI	No Data	8,110
Total	93,235	13,215
Data Source: 2016-2020 CHAS		

<b>Table 29 – Monthly Rent (\$)</b>			
	Fair Market Rent	High HOME rent	Low HOME rent
Efficiency (no bedroom)	\$1,937	\$1,699	\$1,362
1 Bedroom	\$2,201	\$1,821	\$1,460
2 Bedroom	\$2,682	\$2,187	\$1,752
3 Bedroom	\$3,432	\$2,519	\$2,024

4 Bedroom	\$4,077	\$2,790	\$2,258
Data Source: HUD FMR and HOME Rents <sup>7</sup>			

**Is there sufficient housing for households at all income levels?**

There is a mismatch between need and availability of affordable housing in Oakland. Per 2017-2021 CHAS data, there are 36,425 households that earn less than 30% AMI. However, there are only approximately 785 City-subsidized units, 1,355 Oakland Housing Authority public housing units, 1,540 Oakland Affordable Housing Preservation Initiatives units (former OHA scattered sites), and 15,245 households under the Housing Choice Voucher and other HUD programs (note that there might be overlap with the HCV units and City-subsidized units) available to serve this population. This represents a total of approximately 18,600 units that these 30% AMI households may be able to afford, though there may be some overlap between the HCD units and City-subsidized units in that estimate.

13.2% of Oakland residents live below the federal poverty line (approximately 57,200 people). This poverty rate is greater than the national average of 12.5%. These households are at elevated risk of housing displacement and homelessness. Additional evidence for the shortage of affordable units is the extremely high demand of affordable housing vouchers. This is demonstrated by the volume of pre-applications received for Bay Area Housing Choice Voucher (HCV) waitlists. OHA recently opened a PBV waitlist for 3-bedroom units and received over 3,300 pre-applications. OHA ultimately placed 600 families on the waitlist.

**How is affordability of housing likely to change considering changes to home values and/or rents?**

As reported in the 2023-31 Housing Element, home sales prices have increased since 2015 for all neighborhoods in Oakland. From about 2008 to 2015, the financial crisis and resultant foreclosure crisis significantly impacted median home sales prices in all neighborhoods. The collapse in home sales prices during that period was due to the flood of

<sup>7</sup> [https://www.huduser.gov/portal/datasets/fmr/fmrs/FY2025\\_code/2025summary.odn](https://www.huduser.gov/portal/datasets/fmr/fmrs/FY2025_code/2025summary.odn)  
<https://www.hcd.ca.gov/sites/default/files/docs/grants-and-funding/income-limits-home-rent-limits-2024.pdf>

housing inventory, the tightening of the credit market, and the fallout from predatory lending practices associated with foreclosures. According to Realtor.com, as of October 2024, 1,455 homes were for sale in Oakland, ranging from \$30,000 to \$7.5 million. The median listing home price in Oakland, CA was \$699,000, trending down -9.1% year-over-year. Median sales prices by zip code area ranged from \$475,182 to \$801,200. With the exception of five (out of thirteen) zip code areas (94602, 94609, 94610, 94611, 94618) in Oakland with moderately to significantly higher prices, the median cost of housing in Oakland is lower than most other East Bay cities. The highest cost communities in the immediate region were Alameda, Albany, Berkeley, Castro Valley, Fremont, Redwood City, San Francisco, San Jose, San Mateo, Santa Clara, and Sunnyvale. The lowest cost communities in the East Bay area were Emeryville, Hayward, Oakland, Richmond and San Leandro.

The affordability of rental housing is likely to deteriorate over the course of the Consolidated Plan period due to a lack of new housing to meet demand. According to the City of Oakland's 2024 Annual Progress Report to the State of California on its progress in meeting the goals of the 2023-31 Regional Housing Needs Assessment, the City reported the completion of over 12,000 new market rate housing units over the past five years. While this has enabled market rents to remain largely flat over this period, the Annual Progress Report indicates a significant decline in the number of new market rate projects issued building permits. This suggests that new market rate housing production in Oakland will decline over the next few years, leading to a tighter rental housing market and increased rental prices. Affordable housing production continues to lag the goals established in the Regional Housing Needs Assessment due to a lack of available funding.

The affordability of ownership housing is likely dependent on unpredictable macroeconomic factors such as interest rates. Very little new ownership housing has been built in Oakland in recent years, and this trend is likely to continue. Oakland possesses few areas suitable for detached tract housing to be built, and multifamily condominiums are seldom built in Oakland due in part to issues with California's condominium defect liability law.

**How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?**

Rents in Oakland are 32% higher than the national average, according to [Apartments.com](https://www.apartments.com). Market trends suggest market rate rents increased by 1.5% from April 2024 to April 2025. The table below compares market rents in April 2025 with both 2024 HOME rents and 2025 Fair Market rents.

Table 30 – Market Rate Comparison					
	Market Rate	FMR	Percent difference between FMR and Market	HOME High Rents	Percent difference between HOME and Market
1 BR unit	\$2,690	\$2,201	18%	\$1,821	32%
2 BR unit	\$3,452	\$2,682	22%	\$2,187	37%

Average rents vary by location within the city. According to [Rent.com](https://www.rent.com) the most expensive neighborhoods are Uptown, Downtown, Central Oakland, and Jack London Square and the least expensive are Millsmont, Oak Tree, and Castlemont. These estimates may exclude high-rent areas of the Oakland Hills that have a low volume of rentals listed on commercial platforms that primarily serve multifamily properties.

This housing cost data demonstrates the need to produce and preserve housing with affordable rents across the city, particularly in high-cost areas where market rents exceed HUD’s Fair Market Rent and HOME rents. Programs that provide tenant-based rental assistance, such as Section 8 vouchers, may struggle to find eligible units in high-cost areas.

In 2019, the Oakland City Council passed the Equitable Access to Low-Income Housing Ordinance to improve access to affordable housing for low-income families. The ordinance prohibits owners from refusing to rent to persons who receive housing assistance or from

applying tenant selection standards that disadvantage recipients of housing assistance. The ordinance also prevents owners from altering the terms of rental agreements; limiting facilities, services, or repairs; or advertising, publishing, or otherwise disseminating statements that indicate preference or prejudice based on a tenant's receipt of housing assistance. This local ordinance complements subsequent state law that prohibits housing discrimination based on source of income.

## **Discussion**

The construction and preservation of affordable homes for low-income residents is a major City priority. As such, the city has used its HOME funds to invest in the development of affordable housing through new construction or acquisition and rehabilitation. Since market rates are higher than FMRs in many neighborhoods, the City has historically decided to not use HOME funds for tenant-based rental assistance. However, the City continues to evaluate whether HOME tenant-based rental assistance could in future complement existing anti-displacement initiatives for a subset of at-risk renters.

Local capital investments in affordable housing are directed to projects with long term affordability covenants that serve households below 80% of AMI, with a priority for projects serving households at 30% of AMI and those serving people experiencing homelessness. This local investment then leverages additional capital in the form of State funds, Low-income Housing Tax Credits and conventional bank debt. This strategy seeks to create stable affordable housing throughout the city and is coupled with strategies to prevent displacement and provide tenant protections. Oakland HCD's 2023-2027 Strategic Action Plan outlines how Oakland HCD will administer \$350 million in affordable housing dollars, which is a subset of the \$850 million Measure U affordable housing bond approved in 2022. The investment framework contained in the Strategic Actin Plan prioritizes Permanent Supportive Housing for the homeless (39% of units) and other Low-Income units (37%). By deploying these funds, Oakland HCD estimates meeting 19% of its low and very low-income RHNA targets between 2023 and 2027 using \$481,333,840 in Measure U and local funds (1,951 of 10,261 housing units). This projected shortfall underlines the need for additional affordable housing funding resources.

## MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

### Introduction

This section provides data on the condition of housing units within the City of Oakland, based on 2016-2020 ACS and CHAS data.

### Describe the jurisdiction's definition of "standard condition" and "substandard condition but suitable for rehabilitation":

The City defines substandard housing as buildings or units that are not in compliance with the California Health and Safety Code. This includes units with structural hazards, faulty weather protection, fire, health and safety hazards, or lacking complete kitchen or plumbing facilities. What HUD would describe as a “standard condition” (or acceptable) housing unit is a unit compliant with the California Health and Safety Code. For a unit to be “substandard but suitable for rehabilitation” a unit would typically need to have non-structural deficiencies. HUD’s definition of a “housing condition” seeks to capture a variety of housing problems. Conditions in Table 37 are: (1) lacks complete plumbing facilities, (2) lacks complete kitchen facilities, (3) more than one person per room, and (4) cost burden greater than 30 percent.

### Condition of Units

<b>Table 31 - Condition of Units</b>				
	Owner-Occupied		Renter-Occupied	
Condition of Units	Number	%	Number	%
With one selected Condition	21,655	33%	43,330	46%
With two selected Conditions	710	1%	5,330	6%
With three selected Conditions	10	0%	385	0%
With four selected Conditions	0	0%	30	0%

<b>Table 31 - Condition of Units</b>				
	Owner-Occupied		Renter-Occupied	
Condition of Units	Number	%	Number	%
No selected Conditions	43,025	66%	45,620	48%
Total	65,400	100%	94,695	100%
Data Source: 2016-2020 ACS				

<b>Table 32 - Year Unit Built</b>				
	Owner-Occupied		Renter-Occupied	
Condition of Units	Number	%	Number	%
With one selected Condition	21,655	33%	43,330	46%
With two selected Conditions	710	1%	5,330	6%
With three selected Conditions	10	0%	385	0%
With four selected Conditions	0	0%	30	0%
No selected Conditions	43,025	66%	45,620	48%
Total	65,400	100%	94,695	100%
Data Source: 2016-2020 ACS				

<b>Table 33 – Year Unit Built</b>				
	Owner-Occupied		Renter-Occupied	
Year Unit Built	Number	%	Number	%
2000 or later	4,995	8%	8,555	9%
1980-1999	6,750	10%	11,540	12%
1950-1979	16,185	25%	36,350	38%
Before 1950	37,470	57%	38,250	40%
Total	65,400	100%	94,695	99%
Data Source: 2016-2020 ACS				

<b>Table 34 - Risk of Lead-Based Paint Hazard</b>				
Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980.	53,655	82%	74,600	79%
Housing Units Built Before 1980 with Children Present	4,100	6%	1,445	2%
Data Source: 2016-2020 ACS (Total Units) 2016-2020 CHAS (Units with Children present)				

<b>Table 35 – Vacant Units</b>			
	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	Information not available	Information not available	15,976

<b>Table 35 – Vacant Units</b>			
	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Abandoned Vacant Units	Information not available	Information not available	Information not available
REO Properties	9	0	9
Abandoned REO Properties	Information not available	Information not available	Information not available

Data Source: 2023: ACS 1-Year Estimates Comparison Profiles & Selected Housing Characteristics

**Describe the need for owner and rental rehabilitation based on the condition of the jurisdiction's housing.**

Much of Oakland’s housing stock, particularly in low-and moderate-income areas, is aging and in need of rehabilitation. Deteriorating housing creates unsafe and unhealthy living conditions and contributes to neighborhood decline. Improving the quality of the existing housing stock is a high priority for the City. Low-income homeowners are often unable to qualify for private financing and therefore need government assistance to fund major rehabilitation work. Some rental property owners also need government assistance for rental property rehabilitation, particularly if the rents will in future remain affordable to low-and moderate-income renters. There are a reported, 15,976 vacant units (condition unknown) in Oakland per the American Community Survey.

**Estimate the number of housing units within the jurisdiction that are occupied by low or moderate income families that contain lead-based paint hazards. 91.205(e), 91.405**

A 2021 collaborative report by the City of Oakland and Alameda County, Eliminating Lead Paint Hazards in Oakland and Alameda County, underscores the persistent risks posed by lead-based paint (LBP) in older housing, particularly for low- and moderate-income families.

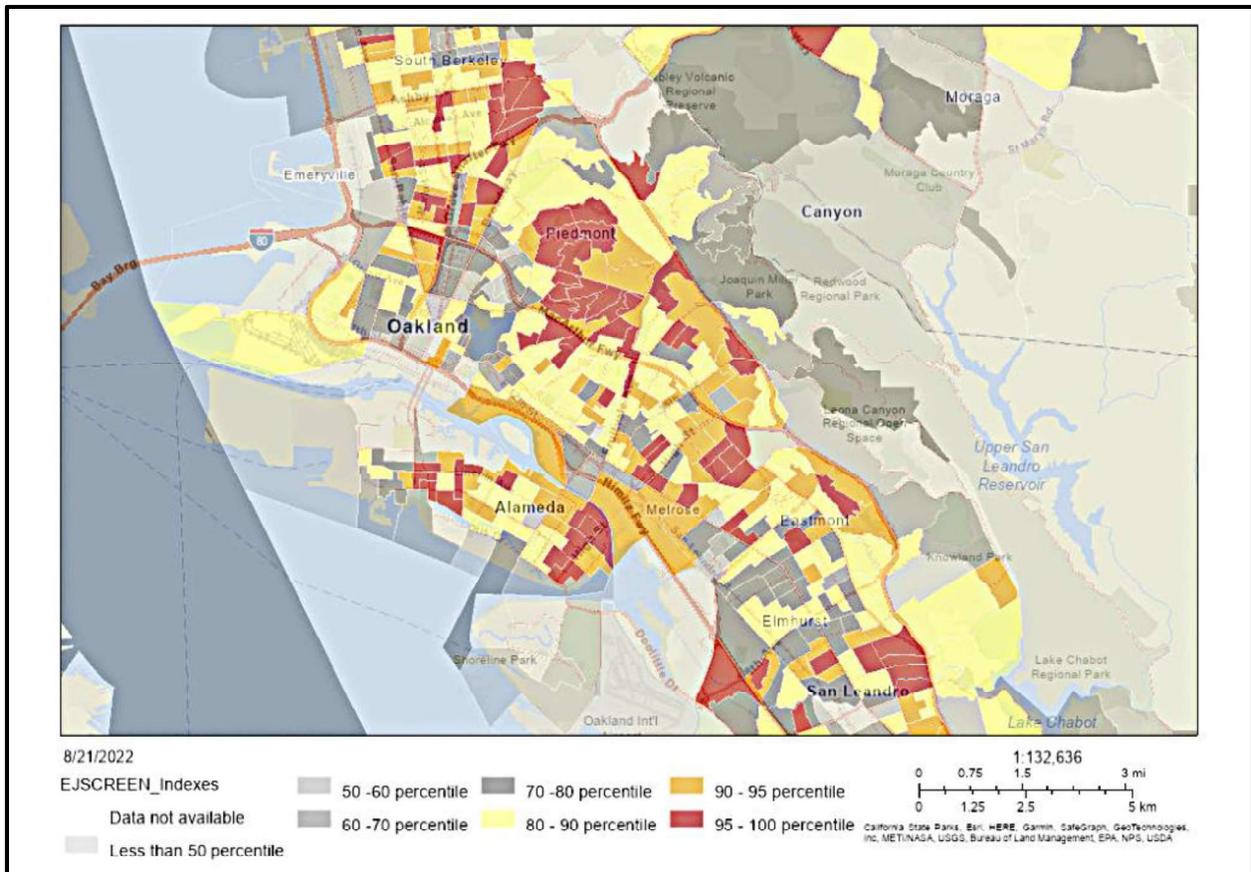
Current analyses estimate that 71–87% of Oakland’s pre-1940 housing units—approximately 39,291–48,145 units—are likely contaminated with lead hazards, with disproportionate impacts on neighborhoods like San Antonio, Fruitvale, and East Oakland. These areas, characterized by older housing stock and high rates of poverty, face heightened exposure risks.

Low-income households experience lead hazards at nearly double the rate of higher-income households (29% vs. 18%). Nearly 40% of Oakland’s pre-1978 housing was constructed before 1940, creating a compounding risk for low-income renters who lack resources to remediate hazards independently. The intersection of aging infrastructure, economic precarity, and historical disinvestment exacerbates vulnerabilities, particularly in census tracts with overlapping burdens such as high unemployment, low median incomes (\$52,962 in flatland neighborhoods), and reliance on public assistance programs like Medi-Cal (61% of Oakland children) and CalFresh (40% of households).

West Oakland, the city’s oldest residential area, exemplifies these challenges: approximately 37% of its housing stock dates to before 1940, with many structures built between the 1870s and 1910s. Similar patterns exist in East Oakland, Oakport, and Harbor Bay Parkway, where older homes and industrial legacies concentrate hazards. Current data identifies 25 of Alameda County’s 37 most economically distressed census tracts within Oakland, aligning geographically with neighborhoods where lead-poisoned children are most frequently documented.

Available housing records indicate that 65,057 Oakland units were built before 1940. Applying contamination rates (71–87%) to this range, 23,575–33,701 low- to moderate-income households are estimated to reside in lead-contaminated pre-1940 homes. While updated Census data will refine these figures, the report emphasizes that targeting interventions in high-burden neighborhoods—prioritizing pre-1940 rental housing and leveraging Medi-Cal enrollment data to identify at-risk families—remains critical to reducing disparities.

The report’s findings are consistent with mapping tools created by the EPA EJScreen tool. The map below demonstrates the extent of the existence of lead paint pollutant sources throughout the City of Oakland.



EPA eScreen Tool, Lead Paint National Percentile, Oakland, California – August 2022

## Discussion

Lead poisoning from lead paint remains a dire threat to public health, well-being, and life outcomes in Oakland and Alameda County. The problem is so severe that the rate of lead poisoning in some Oakland zip codes is higher than in Flint, Michigan at the height of its lead crisis. Lead paint hazards disproportionately affect low-income and Black, Native American, and Hispanic communities due to the prevalence of older, dilapidated housing in lower-income neighborhoods.

To successfully address the scourge of lead paint poisoning, the City and County must continue to align their joint efforts behind a geographically focused approach that ensures early and comprehensive action in the vulnerable neighborhoods experiencing high poverty, limited resources, and greater exposure to health risks. Though evidence-based programs that remove

lead hazards before they can poison children, the City and County can reduce lead poisoning rates for future generations of Oaklanders.

## MA-25 Public and Assisted Housing – 91.210(b)

### Introduction

The Oakland Housing Authority (OHA) oversees 1,355 public housing units across 12 sites, prioritizing compliance with federal standards and strategic modernization to address long-term sustainability. Through initiatives such as Rental Assistance Demonstration (RAD) conversions and adherence to HUD’s updated National Standards for the Physical Inspection of Real Estate (NSPIRE), OHA aims to enhance operational efficiency and preserve affordable housing stock. Current efforts focus on revitalizing aging infrastructure, with projects like Harrison Towers navigating complex financing and structural challenges to ensure safety and stability for residents. By leveraging partnerships and federal programs, OHA seeks to align its portfolio with evolving regulatory frameworks while maintaining its commitment to housing affordability and quality for low-income households in Oakland.

<b>Table 36 – Total Number of units by Program Type</b>			
		# of units/vouchers available	# of accessible Units
Program Type	Certificate	0	N/a
	Mod-Rehab	394	N/a
	Public Housing	1,596	N/a
Vouchers	Total	12,667	N/a
	Project-based	478	N/a
	Tenant Based	12,189	N/a
Special Purpose Vouchers	Veterans Affairs Supportive Housing (VASH)	734	N/a
	Family Unification Program (FUP)	272	N/a
	Disabled*	1,307	N/a

	*Includes Non-Elderly Disabled, Mainstream 1-Year, Mainstream 5-Year, & Nursing Home Transition
Data Source: CHAS provided PIC (PIH Information Center) data	

**Describe the supply of public housing developments:**

**Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:**

The public housing stock consists of 1,355 units on 12 sites. The FY 2025 MTW Annual Plan, available at [www.oakha.org](http://www.oakha.org), provides the most up to date inventory of the total number of Public Housing as of FY 2025. OHA does not anticipate adding any new public housing units during FY 2026. During the period 2025 through 2030, OHA plans to implement several initiatives that will convert a number of existing public housing units into other types of HUD subsidized programs. RAD / Section 18 transactions that are currently being contemplated include Foothill Family Apartments, Lion Creek Crossings Phase III and IV, Chestnut Court, Linden Court, and Mandela Gateway, which would convert a total of 307 units, described below, in addition to the already approved Harrison Towers disposition of 101 units.

OHA is currently working with the owners of three mixed-finance sites to pursue a conversion of public housing units to Project-Based Vouchers (PBV) under the Rental Assistance Demonstration (RAD) program, with a target date for conversion for the Lion Creek Crossing Phase 1-4 (157 units of public housing) sites at the end of calendar year 2020. Once the planning process is completed, OHA expects that the conversion process will take approximately six months. The conversion of these units through RAD to project-based subsidy provides a more stable funding platform that will facilitate future refinancing or re-syndication transactions, resulting in greater funding availability for capital improvements. The conversions will also streamline the operations and management of these properties by simplifying the compliance and reporting requirements. The simplified requirements will be possible by consolidating the number of operating subsidy sources. Mandela Gateway, Linden Court, Chestnut Court and Foothill Family are four additional sites for possible RAD conversion, but the projects are currently on hold. They are included in case the status changes during the period

of 2020-2025. If these sites were to be converted via RAD, it would convert an additional 150 units of public housing.

Annual REAC inspection scores for all public housing units for the last three years are summarized in the table below and continue to represent the increased investment OHA has made in its historically underfunded public housing program through its Moving to Work designation. Scores of 90 or above exempt the development from inspection for three years, while scores of 80 – 89, require inspections every two years. Scores 79 or below require annual inspections.

HUD recently implemented new inspection standards known as the National Standards for the Physical Inspection of Real Estate (NSPIRE) for Public Housing units, with implementation for Housing Choice Vouchers anticipated for 2025. NSPIRE has a clear set of principles: people-centered design, a focus on efficiency, science-based rationales, continuous collaborative improvement, and streamlined operations. The only OHA property that has received an NSPIRE inspection is Chestnut Court, which will now require annual inspections.

<b>Table 37 - Public Housing Condition &amp; MTW Units - Totals by Site</b>			
	Public Housing Development	Unit Total	Average Inspection Score
Large Family Sites	Campbell Village	154	98
	Lockwood Gardens	372	90
	Peralta Villa	390	95
	Total	916	
Designated Senior Sites	Adel Court	30	98
	Palo Vista Gardens	100	90
	Harrison Towers	101	94
	Oak Grove South	151	94
	Oak Grove North		
	Total	362	
HOPE VI Sites	Linden Court	38	92

	Mandela Gateway	46	94
	Chestnut Court	45	71
	Foothill Family Apts.	21	92
	Lion Creek Crossings Phase 1	439	94.7
	Lion Creek Crossings Phase 2		
	Lion Creek Crossings Phase 3		
	Lion Creek Crossings Phase 4		
	Total	589	
TOTAL PUBLIC HOUSING: 1,867 Units			
Data Source: HUD Office of Policy Development & Research – <u>Dataset: Physical Inspection Scores (2021)</u>			

**Describe the restoration and revitalization needs of public housing units in the jurisdiction:**

OHA is implementing various strategies to convert existing public housing units that are not feasible to revitalize or restore to programs that have more flexible and better funding opportunities. In July 2018, the Department of Housing and Urban Development (HUD) approved application #DDA0008342 to dispose of 253 units in three senior sites. The application sought to preserve the units and resolve longstanding issues related to chronic funding decreases in the public housing program, and the resulting impact of deferred maintenance over many decades. OHA completed the disposition of 2 of the 3 approved sites; Oak Groves North and South in mid FY 2020.

Unfortunately, two significant challenges have delayed the third project, Harrison Towers. First, changes to the State of California’s tax-exempt bond allocation procedures in late 2020 caused delays in securing the bonds and 4% Low-Income Housing Tax Credits needed to finance critical repairs. Second, due to the complex seismic safety needs of the 13-story

tower, OHA determined that it would be prudent to conduct a peer review of the initial seismic strengthening program. A major outcome of the peer review resulted in a change to the engineering team and a full structural re-design. Despite these setbacks, OHA staff continue to move forward with the necessary predevelopment activities, including architectural design, engineering, resident relocation, environmental mitigation planning and other necessary steps to close the construction financing and finalize the disposition of Harrison Towers. The current target date for finalizing the disposition and closing all construction financing is December 2026, with the execution of the Agreement to Enter into a Housing Assistance Payment (AHAP) contract scheduled immediately prior to closing.

## MA-30 Homeless Facilities and Services – 91.210(c)

### Introduction

Oakland continues to fund the development of housing that serves chronic homeless and special needs populations. The HOPWA program funds units that specifically targets homeless persons with HIV/AIDS; OPRI program targets chronically homeless and special needs singles that are unsheltered. The City of Oakland also participates in the county-wide Homestretch program that prioritizes the most vulnerable, unsheltered population in Oakland for any vacancies in the supply of Permanent Supportive Housing.

<b>Table 38 - Facilities and Housing Targeted to Homeless Households</b>					
	Emergency Shelter Beds		Transitiona l Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Developm ent
Households with Adult(s) and Child(ren)	444	"N/A by household type" Source: <a href="#">CoC HIC Co C CA-502- 2024 CA 20 24.pdf</a>	235	1170	
Households with Only Adults	1817		807	4087	
Chronically Homeless Households	2400		841	Disaggrega ted Data Not Available	

Table 38 - Facilities and Housing Targeted to Homeless Households					
	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Veterans	56	Seasonal = 260	71	817	
Unaccompanied Youth	15	Overflow / Voucher = 12	0	0	0

Data Source: Oakland, Berkeley/ Alameda County CoC, Housing Inventory, 2024 and City of

Comments: Oakland pipeline data 2025

**Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons.**

While the City of Oakland operates and funds various programs that include direct outreach components targeted to persons experiencing unsheltered homelessness and those at risk of homelessness, additional services like health, mental health, and employment services are vital to the overall coordinated homeless response. In partnership with Alameda County, Oakland has historically taken innovative approaches to preventing and ending homelessness through collaboration with various community partners throughout the city. The City of Oakland collaborates with providers to address the specific needs of different service areas, thereby enhancing resource availability. Therefore, the distribution of service providers is across Oakland, primarily focusing on neighborhoods with a significantly higher distribution of persons experiencing homelessness, including West Oakland, Downtown Oakland, and East Oakland. This cooperation ensures that programs such as interim shelter, rapid rehousing, supportive outreach services, and Permanent Supportive Housing are accessible in neighborhoods with the highest need. Services that complement and augment services specifically targeted to individuals experiencing homelessness in Oakland include:

- Health Services - Alameda County Health Care for the Homeless (ACHCH) program coordinates a network of healthcare providers, including community health clinics such as the LifeLong Trust Clinic and Roots Community Health. Safety-net hospitals within the Alameda Health System and mobile clinics that directly reach unsheltered individuals offer basic medical care and connections to further resources, which are vital in serving Oakland's unhoused community. Such clinics and hospitals also provide primary and urgent care, management of chronic conditions, and referrals to specialists. LifeLong Street Medicine program and Roots Community Health's Oakland STOMP program are specifically designed for individuals who reside in encampments. Oakland STOMP actively links unsheltered individuals with health, mental health, and employment services.

- Mental Health Services – The Alameda County Behavioral Health Services (ACBH) agency oversees a range of mainstream mental health services accessible to individuals experiencing homelessness. Outpatient clinics and mental health clinics offer therapy, counseling, and psychiatric services and have staff who specialize in working with people experiencing homelessness. Facilities like BACS Amber House provide short-term crisis stabilization. Through an integrated care model, Mental Health Providers often partner or co-locate with housing and outreach programs.
- Employment Services - Through Oakland's One-Stop Career Centers, individuals can access a network of centers offering job search assistance, resume building, and employer connections. These centers also provide tailored support to persons experiencing homelessness by addressing challenges such as transportation and documentation. The Alameda County's Social Services Agency also offers employment and training programs that eligible individuals experiencing homelessness can access, which include job clubs, supervised job searches, and on-the-job training. Operation Dignity and CityTeam also assist with job applications and connections to opportunities as part of their broader services for persons experiencing homelessness.

**List and describe services and facilities that meet the needs of persons experiencing homelessness, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.**

- St. Vincent De Paul – operates a 65-bed year-round congregate emergency shelter for single adults. Support services provided include access to showers, restrooms, and a community area. Meals are served for breakfast and dinner.
- East Oakland Community Project (E.O.C.P.) – provides emergency shelter, benefits advocacy, case management, housing retention services, and rapid rehousing services to individuals and families experiencing homelessness, including those with substance

abuse issues and HIV/AIDS. In addition, EOCP provides housing to homeless youth through the City's Oakland Homeless Youth Housing Collaborative and transitional housing services to families at scattered sites and the Matilda Cleveland Transitional Housing site.

- Abode Services and First Place for Youth are two of the four agencies partnering with the City to administer the Oakland PATH Rapid Rehousing Initiative (OPRI). This program provides sponsor-based rental assistance and offers case management, housing search assistance, and ongoing support to participants living in scattered-site apartments throughout Oakland. Abode Services focuses on housing placement and supportive services for individuals who have experienced homelessness, while First Place for Youth provide housing and support for young people transitioning out of foster care and emancipated foster youth.
- Building Futures with Women & Children - Provides shelter, services and rapid rehousing to women with children. Program support services include assessment, prioritization, and matching services to literally homeless families who need assistance in securing and retaining housing.
- Covenant House - provides transitional housing and intensive supportive services for Transitional Age Youth (TAY) ages 18-24 through its Oakland Homeless Youth Housing Collaborative program. Permanent housing for TAY aged 18-24, is provided through the North County Homeless Youth Rapid Rehousing Collaborative (NCHTRRC) program and includes referrals to youth shelters and transitional housing, as well as rapid re-housing services that encompass housing location assistance, subsidies, and housing navigation alongside employment services. Youth can access rapid re-housing services for up to 24 months and may continue to receive supportive services for up to six months after their rental assistance ends.
- Transitional Housing for Families – provides transitional housing and supportive services to families with children experiencing homelessness in partnership with three agencies, A Diamond in the Ruff, Oakland Elizabeth House, and Urban University.

- Homeless Action Center (HAC) – in partnership with EOCP, provides benefits advocacy to shelter clients whose income will improve the likelihood of obtaining and maintaining stable, permanent housing. HAC meet with shelters and homeless service agencies quarterly to assess how each agency can best connect clients to Supplemental Security Income (SSI) benefits.
- St. Mary’s Center - provides rapid rehousing for seniors who are homeless and/or living in emergency shelters. Services include housing assessments and placements, coordination of wrap-around services needed by seniors to maintain housing, and outreach to and cultivation of private landlords and nonprofit housing providers.
- Alameda County Housing and Community Development – provides Housing and services for persons with HIV/AIDS throughout Alameda and Contra Costa Counties.
- Lifelong Medical Care – Provides site-based, integrated housing services that assist tenants in maintaining housing, improving quality of life, and participating in and contributing to their community. Supportive services also include individual and group interventions such as case management, mental health support, crisis intervention, outreach, and referrals to other Medi-Cal services, including substance use and primary care, as well as benefits advocacy and community-building activities.
- Bay Area Community Services, Inc – Provides short-term transitional housing, up to 2 years stay, with supportive services for adults experiencing homelessness.
- Operation Dignity – conducts mobile street outreach and referrals to shelter and support services and operate Community Cabins designed as a short-term intervention paired with a short-term navigation center and housing navigation assistance. Accommodations include roommate-style living and allow for up to two pets per person. Showers are available 2-3 times a week.
- Housing Consortium of the East Bay (H.C.E.B) - operates two interim shelters, a community cabin program co-governed by participants, and one safe RV parking site. Both interim shelters prioritize medically fragile and high-risk older adults (over the age of 55) who may have various health conditions. Each program offers on-site support services, including optional case management and housing navigation.

- Roots Community Center – operates a community cabin and leverages collaboration with its OPRI program to provide participants with rental subsidies and assist with housing placement, housing navigation, and enrollment in healthcare and mainstream benefits. After one year of enrollment, participants may be able to transition into a voucher through the Oakland Housing Authority, depending on availability.
- Urban Alchemy – operates an RV Safe Parking where clients can access showers and support through a navigation center for individuals experiencing homelessness. Hygiene services, and connection to other services include health care and case management.
- Change to Come - provides transitional family housing to women in recovery, hosting four units with up to 13 beds. Each unit has its own living room, shared kitchen, and bathroom, supporting women with infants through high school age.
- Youth Spirit Artworks - operates a transitional housing program for TAY (ages 18-24) through the Tiny Homes Village program and offers supportive services, including case management, housing navigation, and life skills support. Participants are assigned a small trailer with no roommate, along with access to food and a shared kitchen. A health clinic is also located on the premises.
- Building Opportunities for Self Sufficiency (BOSS)- provides reentry housing for justice-system involved individuals and other emergency shelter programs. BOSS also provides a community violence intervention center.
- Kingdom Builders- provides interim housing for justice-system involved individuals.
- Courageous Women Association- provides interim housing beds for vulnerable and homeless women and children.
- Matilda Cleveland Families in Transition- this program provides transitional housing and rapid rehousing to families with children.

## MA-35 Special Needs Facilities and Services – 91.210(d)

### Introduction

Oakland has developed housing that both includes and targets chronic homeless as well as those with special needs. The HOPWA program develops units that specifically targets persons with HIV/AIDS with housing needs.

Table 39 – HOPWA Assistance Baseline	
Type of HOWA Assistance	# of Units Designated or Available for People with HIV/AIDS & Their Families
TBRA	0
PH in facilities	10
STRMU	85
ST or TH facilities	68
PH placement	30
Data Source: City of Oakland-Dept of Human Services - HOPWA - CAPER 2024-26	

**Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs:**

An overview of housing needs and resources for special need groups is described below:  
 Elderly: As described in NA-45, Oakland is home to a large population of elderly residents, but a limited supply of dedicated senior housing. This supply of senior housing is not adequate to meet the needs of the elder population, which contributes to the high rates of housing cost burden they experience. This population would benefit from increased affordable housing

resources, street safety improvements, home rehabilitation programs, and other supports that would help keep them in their own homes.

- **Persons with HIV/AIDS:** As described earlier in this section and in NA-45, residents with HIV/AIDS continue to experience complex health needs and many suffer from housing instability. HOPWA resources currently provide a variety of housing and supportive services as previously described. Additional permanent affordable housing would address ongoing housing insecurity for residents that are not adequately served by short term rental assistance.
- **Persons recovering from alcohol or drug dependency:** Programs to serve persons with alcohol or drug dependency is currently administered by Alameda County's Behavioral Health Department. Oakland experiences a shortage of certain facility types to serve this population, including sobering centers and short-term residential treatment options.
- **Frail Elderly:** As described in NA-45, the frail elderly population represents a significant proportion of elderly Oakland residents. These residents are especially vulnerable to losing their current housing situation. Oakland has a limited supply of independent living facilities and in-home care support services are only available for a subset of these residents. This population would benefit from increased affordable housing resources, street safety improvements, home rehabilitation programs, and other supports that would help keep them in their own homes.
- **Persons with Disabilities:** As described in NA-45, a significant portion of Oakland residents at all ages experience one or more disabilities. Elderly Oaklanders experience the highest rate of disability. Although not comprehensively quantified, community input indicates that there is an inadequate supply of affordable and accessible homes in Oakland to serve this population. This population would benefit from an increased supply of affordable and accessible homes.
- **Public Housing Residents:** As described in MA-25, public housing residents typically reside in highly rated public housing. The OHA provides a variety of programs to promote access to employment, education, and other supportive services to ensure long-term positive life outcomes. Many of these programs are described in MA-25. The

OHA is currently focused on ensuring that these resources remain available by stabilizing the long-term financing for OHA-assisted projects. Although historically the City and OHA collaborated on homeownership for voucher holders, a lack of available down payment assistance has limited the ability of these agencies to continue that program.

**Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing:**

Persons returning from mental and physical health institutions may qualify for services under Medicaid's CalAIM program. These services include Enhanced Care Management and Community Supports. This assistance is intended to reduce barriers to this population entering suitable supportive housing. California hospitals are also required to engage in discharge planning to ensure there is a housing or shelter destination available for homeless residents who use their services. Mental and physical health needs are both incorporated into the need assessment process used to rank clients for housing under Alameda County's Coordinated Entry system.

**Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)**

Not applicable for entitlement grantees.

**For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))**

The City of Oakland will pursue several initiatives in the next year to serve persons who are not homeless but have other special needs. This includes the City's owner-occupied home

rehabilitation program, which is expected to serve approximately 50 households in the next year. Most of these households will be elderly and/or have a disability. These home rehabilitation programs include the Access Improvement Program, a home rehabilitation program specifically intended to serve persons with physical disabilities. The City's contract with the East Bay Community Law Center will serve 125 households with fair housing advice and counseling, which can assist special needs population subject to discrimination, such as persons with disability and persons who speak English as a second language. This will improve access to housing for persons with special needs.

## MA-40 Barriers to Affordable Housing – 91.210(e)

### **Negative Effects of Public Policies on Affordable Housing and Residential Investment**

The City has undertaken a number of measures to facilitate and encourage affordable housing, including zoning and development standards designed to encourage development of middle and multi-family housing in areas designated by the City’s General Plan. Further details may be found in the City’s Housing Element 2023-31 at <https://www.oaklandca.gov/documents/2023-2031-adopted-housing-element>. The 2023-31 Housing Element examines the City’s policies and procedures to identify governmental constraints and non-governmental constraints.

### **Governmental Constraints**

Oakland’s housing development landscape is shaped by a complex interplay of governmental constraints, historical zoning practices, and evolving reforms. The term “governmental constraints” refers to local policies and regulations—such as zoning laws, development standards, and permitting processes—that impact housing availability and affordability. While these regulations aim to ensure quality and safe development, they can also create delays, increase costs, and lead to differences in how neighborhoods are treated. Historically, Oakland’s zoning practices contributed to racial and economic segregation, with single-family zoning dominating 43% of residential land. This legacy, combined with stringent development standards, has limited density and affordability. Recent efforts, however, prioritize reform. Recent local zoning changes and state laws like SB 9 (2022) enable duplexes, triplexes, and fourplexes in single-family zones, streamline approvals, and reduce parking mandates near transit. In 2023, the City eliminated single-family zoning outside high-fire-risk areas, aligning with “missing middle housing” strategies to diversify housing stock. In 2023, the City also adopted an “affordable housing overlay” that provides 100% affordable housing by-right approvals, extra height, unlimited density within the building envelope, and an exemption from parking requirements. This affordable housing overlay applies to projects at up to 120%

AMI located in any zone where residential uses are allowed, with limited exemptions for historic landmarks and the high-fire-risk overlay.

According to recent research, the high cost of building housing in California is partially due to stringent energy efficiency and seismic standards. These are established by the California Building Code, and local jurisdictions have limited authority to deviate from these standards. Some specific building code standards, such as requiring two staircases for evacuation access in low-rise development, may particularly affect the feasibility of small apartment buildings. Enhanced setback and parking standards in Oakland's high-fire-risk overlay also limits development potential in that portion of the city, but the overlay is justified by elevated wildfire risks and historic difficulties with wildfire evacuations.

Funding gaps exacerbate these challenges. Oakland faces a structural budget deficit due in part to Proposition 13's limitation on local property taxes, coupled with limited local revenue tools. Affordable developers compete with market-rate projects for scarce resources, relying on temporary bonds (Measures KK and U) and federal grants. Despite state programs like Homekey, funding remains insufficient to meet homelessness and affordability targets. Limited funding availability also affects staffing in the City's Planning and Building Department and Housing and Community Development Departments, which leads to delayed project application reviews, project financing and ongoing asset management.

### **Non-Governmental Constraints**

The City of Oakland faces significant challenges in housing development due to limited control over production, availability, and costs, influenced by high construction expenses and urban redevelopment complexities. Non-governmental factors, typical of Bay Area cities, further constrain housing growth. Environmental constraints, while varied, are managed through zoning and regulations:

- Geological risks, like earthquakes along the Hayward Fault and soil liquefaction in flatlands, pose threats but affect few residential zones. Sea-level rise, projected to reach 12–24 inches by 2050, may threaten residential areas near Jack London Square and Lake

Merritt. Flood risks in low-lying regions (e.g., West Oakland) are mitigated by FEMA zoning restrictions.

- Air/noise pollution disproportionately affects East and West Oakland near industrial zones and highways, increasing development costs for filtration and insulation. Wildfire hazards in the Oakland Hills restrict denser housing due to extreme fire risk and evacuation challenges.
- Airport safety regulations limit residential development near Oakland International Airport, though no current housing sites fall within restricted zones. Hazardous materials in industrial and transportation corridors require costly site remediation, addressed through City cleanup programs.

Oakland's Local Hazard Mitigation Plan and updated Safety Element integrate hazard resilience into housing planning, prioritizing public health while balancing environmental and economic realities. Most constraints elevate costs or reduce appeal but do not outright block development.

Oakland's housing development is shaped by utility infrastructure, market dynamics, and high construction costs. Dry utilities are managed by Pacific Gas and Electric (PG&E) for electricity and natural gas, while East Bay Community Energy (EBCE) offers lower-cost, renewable energy alternatives. Internet services are provided by Comcast, Google Fiber, and other internet companies.

Market constraints include steep land costs driven by Oakland's desirability as a Bay Area urban hub. Land prices vary widely, with high values in affluent neighborhoods like Rockridge and lower costs near industrial zones. Infill development, critical for meeting housing goals, faces challenges such as demolition expenses, site cleanup, and fragmented parcel sizes that require lot consolidation. While efforts to increase density and repurpose underutilized sites exist, rising land and construction costs hinder feasibility, particularly for affordable housing.

Construction costs in Oakland are among the highest in the region. Hard costs (materials, labor) account for 50–60% of total expenses, with steel/concrete high-rises limited to high-rent areas. Soft costs (permits, financing) add another 40–50%, and structured parking may further

escalate expenses. Affordable housing project costs in the San Francisco Bay Area average a total development cost of \$750/square foot, while market-rate projects have a typical total development cost of approximately \$530/square foot. The high cost of development leads to persistent funding gaps, especially for deeply affordable housing. Programs like loans, grants, and the Affordable Housing Impact Fee aim to offset costs, though funding gaps remain.

### **Labor Costs**

Labor expenses significantly drive Oakland's high construction costs, particularly for affordable housing, which must comply with prevailing wage laws and the City's Local/Small Business Enterprise (S/LBE) program requiring 50% local participation for contracts over \$100,000. Projects with City funding must also use apprentices for 15% of work hours and seek to use Oakland residents for a majority of work hours. Labor costs are a major component of elevated hard costs for affordable housing development in Oakland.

### **Financing Challenges**

Elevated interest rates strain development feasibility for market rate housing and first-time homebuyer accessibility, increasing subsidy requirements. Approximately one third of mortgage applications in Oakland's metropolitan statistical area are denied, which may pose a significant barrier to credit for aspiring first-time homebuyers and existing homeowners seeking to finance home repairs. California has a fragmented affordable housing funding landscape with major sources of subsidy administered by four separate state agencies. This leads to delayed project timelines and higher construction costs. Another key limiting factor for affordable housing development is the limited availability of operating subsidy for deeply affordable and Permanent Supportive Housing. For some of these projects, rents are set so low that the income does not fully cover the cost of building operation, maintenance, and resident services. Most affordable housing resources at the state and local level are limited exclusively to capital uses, which makes it difficult to provide adequate operating subsidy to these deeply affordable units.

## **Economic and Social Factors**

Oakland's economy, tied to the volatile Bay Area region, faces risks from recessions and global shocks, exacerbating disparities and straining City resources. Despite these challenges, community sentiment strongly supports housing growth: resident workshops and regional analyses reveal Oakland as one of the Bay Area's most pro-housing cities. No affordable housing project in Oakland has received an environmental challenge or significant planning commission appeal in over a decade.

## MA-45 Non-Housing Community Development Assets – 91.215 (f)

### Introduction

Oakland has several industry clusters that drive its economy, including health care, manufacturing, food and beverage production, transportation and logistics, high tech, green and clean tech, retail, tourism and hospitality. Collectively, these key sectors support a diverse, resilient economy that offers a wide spectrum of employment.

Business by Sector	# of Workers	# of Jobs	Share of workers	Share of Jobs	Jobs less workers
Agriculture, Mining, Oil & Gas Extraction	984	118	1	0	-1
Arts, Entertainment, Accommodations	23,060	19,658	14	12	-2
Construction	8,452	7,477	5	5	0
Education & Healthcare Services	35,924	48,741	22	30	8
Finance, Insurance & Real Estate	10,556	10,587	7	7	0
Information	8,510	3,568	5	2	-3
Manufacturing	10,880	7,057	7	4	-3
Other Services	8,426	9,494	5	6	1
Professional, Scientific, Management Services	26,279	21,340	16	13	-3
Public Administration	0	0	0	0	0
Retail Trade	15,070	12,795	9	8	-1
Transportation & Warehousing	6,941	14,651	4	9	5
Wholesale Trade	5,878	6,904	4	4	0
<b>Total</b>	<b>160,960</b>	<b>162,390</b>			

Data Source: 2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)

<b>Table 41 – Economic Development Market Analysis (Labor Force)</b>	
Total Population in the Civilian Labor Force	239,640
Civilian Employed Population 16 Years & Over	225,325
Unemployment Rate	5.97
Unemployment Rate for Ages 16-24	18.91
Unemployment Rate for Ages 25-65	4.29
Data Source: 2016 – 2020 ACS	

<b>Table 42 - Economic Development Market Analysis (Occupation by Sector)</b>	
Occupations by Sector	Number of People
Management, business and financial	75,155
Natural resources, construction, and maintenance occupations	14,630
Service	21,805
Sales and office	39,060
Production, transportation and material moving	9,995
Data Source: 2016 – 2020 ACS	

<b>Table 43 - Economic Development Market Analysis (Travel Time)</b>		
Travel Time	Number	Percentage
< 30 Minutes	92,997	47%
30-59 Minutes	72,9777	37%
60 or More Minutes	30,270	15%
Total	196,244	100%
Data Source: 2016-2020 ACS		

<b>Table 44 - Educational Attainment by Employment Status (Population 16 and Older)</b>			
Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	22,335	1530	12,395
High school graduate (includes equivalency)	26,675	2,080	11,410
Some college or Associate's degree	40,315	2,995	12,055
Bachelor's degree or higher	105,930	4,235	10,545
Data Source: 2016-2020 ACS			

**Table 45 - Educational Attainment by Employment Status**

Educational Attainment	In Labor Force		
	Civilian Employed	Unemployed	Not in Labor Force
Less than high school graduate	37,334	15,563	47,715
High school graduate (includes equivalency)	43,047	N/A	N/A
Some college or Associate's degree	52,494	N/A	N/A
Bachelor's degree or higher	116,455	4,409	7,701

Data Source: ACS 2023 1-year, Table B23006 -

[https://censusreporter.org/data/table/?table=B23006&geo\\_ids=16000US0653000&primary\\_geo\\_id=16000US0653000#valueType|estimate](https://censusreporter.org/data/table/?table=B23006&geo_ids=16000US0653000&primary_geo_id=16000US0653000#valueType|estimate)

**Table 46 - Educational Attainment by Age**

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	735	4,020	5,125	10,090	8,040
9th to 12th grade, no diploma	3,770	4,325	4,740	7,955	4,115
High school graduate, GED, or alternative	8,560	12,610	10,695	16,905	9,765
Some college, no degree	11,550	13,985	8,695	18,500	9,595
Associate's degree	1,155	4,445	3,685	6,085	3,425

<b>Table 46 - Educational Attainment by Age</b>					
	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Bachelor's degree	5,180	32,585	18,615	21,825	10,070
Graduate or professional degree	370	13,785	15,835	18,150	11,580
Data Source: 2016-2020 ACS					

<b>Table 47 - Educational Attainment – Median Earnings in the Past 12 Months</b>	
Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	25,559
High school graduate (includes equivalency)	31,493
Some college or Associate's degree	38,498
Bachelor's degree	68,369
Graduate or professional degree	87,464
Data Source: 2016-2020 ACS	

**Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?**

Based on the Business Activity tables above, the major employment sectors for Oakland are Education and Healthcare Sector businesses; Professional, Scientific and Management Services, Government, Retail and Transportation and Warehousing sector businesses.

Describe the workforce and infrastructure needs of the business community:

Oakland’s business community needs a skilled workforce equipped for evolving industries like tech, green energy, and healthcare, coupled with expanded vocational training and partnerships with local educational institutions to address talent gaps. Infrastructure demands include modernized transportation networks (e.g., public transit, freight corridors), affordable commercial spaces, reliable high-speed internet, and sustainable energy systems to support growth. Adequate access to housing and childcare remains vital to retaining workers, while aging port facilities and logistical bottlenecks require upgrades to maintain Oakland’s role as a regional trade hub. Addressing these priorities would bolster economic resilience.

The creation of a positive environment for economic development requires addressing a variety of community challenges. Businesses often cite concerns about citywide issues, such as public safety, access to housing and transportation, homelessness, illegal dumping, and under-investment in public spaces and infrastructure, all of which impede business growth. Therefore, Oakland’s strategy is built around a coordinated response that not only includes the Economic and Workforce Development Department, but also Planning & Building, Housing & Community Development, Public Works, Transportation, Police, Fire, and the offices of the Mayor and City Administrator.

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any need for workforce development, business support or infrastructure these changes may create.**

Oakland’s economic landscape is undergoing significant transformation driven by a mix of public and private sector investments aimed at fostering job creation, sustainability, and equitable growth. A cornerstone of this shift is the Port of Oakland’s \$1.4 billion Vision 2030 initiative, which prioritizes decarbonization through electrification of cargo-handling equipment, solar energy installations, and zero-emission drayage trucks. This aligns with California’s broader climate goals and is bolstered by state grants, such as the \$119 million awarded in 2023 for shore power infrastructure. While these efforts position Oakland as a

leader in green logistics, they demand a workforce skilled in renewable energy technologies, advanced manufacturing, and supply chain innovation. Partnerships with institutions like the Peralta Community College District are expanding vocational programs in electrification and robotics, but gaps persist in specialized certifications and apprenticeships to meet industry demand.

Another potential initiative that could affect the local job market is the proposed expansion of Oakland's International Airport. By increasing the capacity and number of visitors to the airport, this initiative may increase workforce needs in the transportation, logistics, and tourism industries.

State and regional green energy initiatives are further reshaping Oakland's economy. California's \$10 billion Clean Transportation Program has funded electric vehicle (EV) charging stations citywide, while the Oakland EcoBlock pilot retrofits neighborhoods with energy-efficient grids. These projects are spurring jobs in solar installation, EV maintenance, and urban planning, yet require targeted training programs for low-income residents. The Oakland Workforce Development Board has responded with "Green Pathways" apprenticeships, but scaling these efforts hinges on sustained funding.

Simultaneously, Oakland faces acute challenge. According to the Oakland Metropolitan Chamber of Commerce, rising commercial rents have displaced 15% of small businesses since 2020. Aging infrastructure—especially in East Oakland's industrial corridors—impedes logistics efficiency. The city's Broadband Equity Plan, backed by \$15 million in federal grants, aims to close the digital divide by 2026, critical for tech startups and home-based businesses. Programs like Oakland Thrives (providing microloans to 500+ businesses) and Oakland Undivided (distributing 35,000 laptops to students) seek to foster the next generation of entrepreneurs and workers.

### **How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

The skills and education of Oakland's current workforce are closely aligned with the employment opportunities available in the city through various initiatives aimed at empowering

residents and addressing local economic needs. The City of Oakland's Department of Workplace and Employment Standards has established programs like the Local Employment Program (LEP) and the Local Construction Employment Referral Program (LCERP), which are designed to enhance job accessibility for Oakland residents, particularly in construction and public works sectors.

The LEP requires a significant percentage of job hours and new hires on public contracts to be filled by Oakland residents, promoting local employment. This initiative is complemented by the 15% Apprenticeship Program, which requires 15% of work hours on City-funded construction projects to be completed by apprentices.

The Oakland Workforce Development Board (OWDB) plays a crucial role in connecting residents to employment opportunities by offering career services, training programs, and job placement assistance tailored to local market needs. These initiatives focus on high-growth sectors like clean energy and healthcare, ensuring that the training provided is relevant to current job openings.

Programs like the Summer Youth Employment Program (SYEP) and "Oakland Forward" provide critical job readiness training and work experiences for younger residents. By collaborating with community-based organizations and local businesses, these programs ensure that the skills new workers learn are directly applicable to the job market.

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

Oakland's workforce training initiatives, supported by the Oakland Workforce Development Board (OWDB) and various community organizations, play a crucial role in addressing economic disparities and supporting the city's Consolidated Plan. These efforts aim to empower disadvantaged communities, enhance employment prospects, and stimulate local economic growth.

Key initiatives include:

- **Local Employment Program (LEP):** Established to maximize the hiring of Oakland residents on City-funded public works and construction projects, this program mandates that 50% of work hours and new hires come from Oakland residents. It also includes a 15% apprenticeship use mandate, requiring the employment of local apprentices. This initiative creates jobs for local residents and pathways into high-paying construction jobs for new workers.
- **Local Construction Employment Referral Program (LCERP):** This program connects Oakland residents with employment opportunities in construction. By partnering with 35 Community Based Organizations, LCERP maintains a referral database of residents' skills, ensuring a steady pipeline of qualified workers for local projects.
- **Youth Employment Programs:** Programs like the Summer Youth Employment Program (SYEP) and the "Oakland Forward" initiative provide paid work experiences and job readiness training for youth aged 14-30. These initiatives focus on vulnerable populations, including former foster youth and those disconnected from education or employment.
- **Comprehensive Career Services:** In alignment with the Workforce Innovation and Opportunity Act (WIOA), Oakland's public workforce system offers comprehensive services, including career coaching and skills assessments, particularly targeting high-growth sectors like clean energy and healthcare.
- **Head Start and Early Educator Apprentice Program:** This initiative offers training for residents interested in early childhood education, ensuring that low-income families receive essential support while also preparing future educators.

These workforce training initiatives align with Oakland's Consolidated Plan by promoting economic inclusivity, reducing unemployment, and enhancing the overall quality of life for residents. By focusing on low-income communities and ensuring access to training and employment opportunities, Oakland is building broad-based future prosperity. The collaborative efforts between the city, OWDB, and community organizations are vital in creating a robust workforce that can adapt to the evolving job market and support the city's long-term economic goals.

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)? If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.**

The City of Oakland is part of a regional Comprehensive Economic Development Strategy (CEDS). In 2018, nine counties in the San Francisco Bay Area formed a regional Economic Development District recognized by the US Economic Development Administration (US EDA). The Bay Area Regional Economic Development District (EDD) developed a Comprehensive Economic Development Strategy (CEDS) as a first step to support cooperation and collaboration among organizations and local jurisdictions to address shared problems, realize mutual goals and leverage resources across the region. The CEDS vision is “A dynamic and resilient economy, spurred by a culture of innovation and inclusion, providing opportunities, shared prosperity, and a sustainable quality of life for all residents and workers.”

The City of Oakland’s economic development efforts are aligned with the CEDS objectives through the Economic and Workforce Development Department's draft economic development strategy, the Economic Development Action Plan (2025-2029) to create a thriving economy and workforce. The plan focuses efforts on 1) attracting and retaining key sectors/employers; 2) supporting businesses and strengthening entrepreneurship support for startups and small businesses; 2) aligning economic and workforce development efforts towards growth sectors that offer middle-wage job opportunities and have low barriers to employment; ; 4) investing in place based strategies and participating in strategic regional economic development initiatives; strengthening partnerships with educational institutions; identifying new financing mechanisms to support affordable housing, redevelopment of blighted and underutilized properties and working with large property owners to address infrastructure needs; and 5) amplifying Oakland's social and cultural activities and spurring economic development through activation of public and private spaces. These initiatives are reflected in Oakland’s 4 Specific Plans: West Oakland, Broadway Valdez, Lake Merritt, Coliseum City and the Downtown Oakland Specific Plan. Combined with major transit-oriented

investments and developments, the City's prioritization of investment and services along key commercial corridors is consistent with planned economic development and workforce development efforts.

## **Discussion**

Oakland's economic development strategy centers on aligning workforce training, infrastructure modernization, and private-public partnerships to address evolving industry demands and foster sustainable job growth. Key sectors such as education, healthcare, logistics, and green energy drive employment opportunities, supported by initiatives like the Port of Oakland's Vision 2030 decarbonization project and the expansion of vocational programs in electrification and advanced manufacturing. Workforce training efforts, including the Local Employment Program (LEP) and partnerships with institutions like the Peralta Community College District, aim to equip residents with skills tailored to high-growth fields, while infrastructure improvements—such as the Broadband Equity Plan and upgrades to transportation networks—address critical gaps hindering business efficiency. Challenges like rising commercial rents and aging industrial facilities underscore the need for continued investment in affordable workspaces and logistical upgrades. By prioritizing collaboration across city departments, federal programs, and industry stakeholders, Oakland seeks to balance economic resilience with practical solutions that meet workforce needs, stabilize small businesses, and align with broader regional goals for innovation and sustainability. These efforts reinforce the city's commitment to fostering a competitive economy while adhering to federal priorities for job creation and infrastructure development.

## MA-50 Needs and Market Analysis Discussion

**Are there areas where households with multiple housing problems are concentrated? (include a definition of “concentration”)? Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of “concentration”)**

In Oakland, concentrations of households with multiple housing problems, concentrations of predominantly non-White households and concentrations of low-income households are found in East Oakland and West Oakland. The City of Oakland recognizes a set of factors when identifying areas with high concentrations of housing problems. These criteria were established by an Oakland Department of Transportation analysis, which ranks census tracts based on seven demographic factors (race, income, disability status, educational attainment, age, single-parent households, and rent burden), using 2017 ACS data. It also highlights areas with higher percentages of households facing language barriers, assesses census tracts based on gentrification and displacement patterns, and identifies areas disproportionately affected by pollution. The analysis concludes that Central and East Oakland comprise the largest share of priority neighborhoods at 29%.

These findings are consistent with a 2020 analysis conducted by the Housing Initiative at Penn titled “Housing Vulnerability in Oakland, CA,” assessed renter vulnerability in Oakland by ranking census tracts based on six indicators: percentage of renters, non-White residents, rent-burdened households, families with children, lack of internet access, and the ratio of median renter income to the city average. The index suggests that the most vulnerable tracts are primarily in East Oakland, specifically in areas known as “Deep East Oakland”. The areas with the highest rates of vulnerability were neighborhoods located in the 94601 and 94621 zip codes.

In some parts of Central and East Oakland, such as census tracts 06001407200 and 06001407200, more than 58% of residents are Black or African American while in other tracts, such as 06001409400, Hispanic households make up more than 58% of the population. Many of the remaining areas in Central and East Oakland are either predominantly Black/African

American or Hispanic, accounting for between 24% and 57% of households (See section AP-50 for CDP Maps that display geographic distribution of racial demographics in these areas). Areas with high concentrations of non-White residents also align with higher poverty rates, particularly around Downtown, West Oakland, and Deep East Oakland. In contrast, predominantly White neighborhoods, like those in the North Oakland Hills, are more affluent and have minimal low-income populations. The lowest-earning census tract, Lockwood/Coliseum/Rudsdale, is 95% non-White with a median income of \$23,819, while the highest, Panoramic Hill, has a median income of \$219,861 and is only 26% non-White.

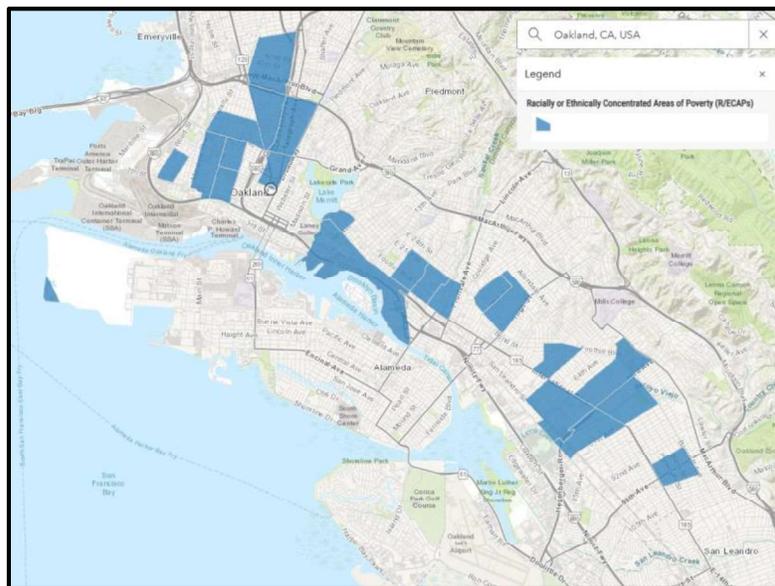
In Oakland, rising rents have led to significant displacement, particularly among extremely low-income residents, with 80% of those moving out of Oakland leaving the Bay Area. This displacement disproportionately affects communities in East Oakland and parts of West Oakland – neighborhoods with high concentrations of non-White residents. Low-income communities also have the highest share of code violations. Data from the City of Oakland Planning and Building department shows that 100% of neighborhoods with “Very High” levels of code violations are in Low Income tracts, and 2/3 of tracts with High or Very High levels of code violations are in Low Income tracts. Neighborhoods with the largest share (together making up 50% of all complaints) of code violation complaints are located in East and West Oakland Zip Codes: 94605, 94606, 94607, 94601 and 94621.

The residential neighborhoods described above are a mix of single-family homes and small- to mid-rise apartment buildings. These neighborhoods are among the oldest in the City and are subject to age-related building issues. Lead paint exposure is a particular concern in this older housing stock. The high residential density of these neighborhoods supports a vibrant transit network, and many areas are served by the BART or Bus Rapid Transit systems. One targeted area of commercial support activity is International Boulevard, the main commercial corridor that runs through the most vulnerable low-income neighborhoods of Oakland. This corridor had over 1100 small businesses that were struggling prior to COVID-19, and have since been tremendously impacted. The majority are micro-enterprise or small businesses that report revenues well under \$100,000 annually.

The targeted areas of Oakland used to be thriving neighborhoods with industrial business roots. Workforce housing was developed near the employment centers and was a large supplier of food product packaging and distribution in California. Over time, industrial food product packaging businesses consolidated and relocated to other cities. This increased the central role of small business corridors as employment and economic drivers. The 1100 businesses on the International Boulevard corridor represent an untapped potential for reinvestment and redevelopment. A majority of the area has been designated as a Federal Opportunity Zone. Some adjacent areas are still zoned industrial and may host new investments in industrial manufacturing and shipping and logistics. The City is targeting both business and workforce support to ensure that Oakland residents are prepared for these new jobs.

**Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

HUD defines Racially and Ethnically Concentrated Areas of Poverty (R/ECAP) as census tracts with a non-White population of 50% or more and a poverty rate of 40% or more. The R/ECAP census tracts in the City of Oakland are shown in the map below. For further examination of concentration of specific populations, see more discussion and maps on this topic in the NA-30 Disproportionately Greater Need section of this document.



**What are the characteristics of the market in these areas/neighborhoods?**

While markets in these neighborhoods vary, residents commonly face systemic challenges. Areas with higher concentrations of low- and moderate-income households experience acute housing affordability pressures, including overcrowding and severe cost burdens. Despite the presence of major economic assets like the Port of Oakland and Oakland International Airport—which drive regional trade, logistics, and employment—public investment in community infrastructure often lags behind demand.

**Are there any community assets in these areas/neighborhoods?**

The Port of Oakland is an independent department of the City of Oakland which operates through its Board of Port Commissioners. The Port of Oakland drives \$174 billion in annual economic activity and supports 98,345 regional jobs while advancing decarbonization efforts. It manages Oakland Airport, the Seaport, 20 miles of waterfront (including Jack London Square), and a public utility, prioritizing environmental innovation and community impact. All Port of Oakland assets, whether land, cash, or intangible are property of the State of California and subject to the California Tidelands Trust Doctrine. Trust assets may be used for statewide trust purposes only.

The Seaport continues to invest in grade separations, intelligent transportation systems, and traffic circulation railroad improvements, as well as in refrigerated port facilities and a new logistics complex, expected to grow the Port’s volume by an additional 30,000 containers a year. The Port of Oakland handles over 99% of Northern California’s containerized cargo, ranking ninth nationally and among the top four Pacific Coast ports. In 2023, 74% of its trade was with Asia, 17% with Europe, and 5% domestic (primarily Hawaii).

Oakland International Airport (OAK), the second largest airport in the third busiest U.S. air service market, serves more than 10 million passengers annually as of 2024<sup>8</sup> and is the top cargo airport in the Bay Area. It currently serves more than 60 destinations, the most in its

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<sup>8</sup> [https://www.iflyoak.com/press\\_release/oakland-airport-reports-over-10-8-million-passengers-in-2024/#:~:text=Oakland%2C%20Calif.,compared%20to%20the%20prior%20year.](https://www.iflyoak.com/press_release/oakland-airport-reports-over-10-8-million-passengers-in-2024/#:~:text=Oakland%2C%20Calif.,compared%20to%20the%20prior%20year.)

history. Oakland Airport (OAK), operated by the Port of Oakland since 1927, is the East Bay's primary airport, offering direct access via roadway and BART to Bay Area employers, attractions, and residents. OAK is unaffiliated with San Francisco's SFO, which is owned and operated separately.

**Are there other strategic opportunities in any of these areas?**

The City's Economic and Workforce Development Department constantly assesses opportunities to develop office, industrial, and commercial space on City land to meet future demand for arts, culture, and tourism infrastructure. This may include the creation of new hotels and tourist attractions. The City seeks to maintain a balanced economy by using policy and planning tools to spur different kinds of development and land use, support a diverse range of business sectors and ensure broad-based economic prosperity. As appropriate, surplus public property may also be used for residential development.

Historically, many Oakland residents have had limited access to opportunities and may need greater assistance to enter our highly competitive job market and become economically secure. The City will continue to partner with the nonprofit Oakland Promise effort, a cradle-to-career initiative that aims to triple the number of college graduates from Oakland within the next decade. The City will also support local efforts to increase employment in the tech sector, by both supporting our local tech education providers and working directly with potential employers.

## MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

### **Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.**

According to the American Community Survey Data – S2808 year 2023, 0.1% of Oakland residents (549) have a non-broadband internet connection, 13.3% (22,026 households) have no internet at all, including via cellular data plans, and 8.8% (14,619) are only connected through cellular data plans. Approximately 94,000 Oakland residents have no internet connectivity or computing device. Through deployment of widespread free public Wi-Fi throughout our poorest communities, OAKWiFi can connect the residents of Oakland to knowledge and the broader global community. In today's connected world, access to the internet should be considered an essential service, like water or electricity. In 2023, 84% of households with an annual income of \$74,999 or less had access to the internet in their homes. 98% of households with an annual income of \$75,000 or more had access to the internet (2023: ACS 1-Year Estimates – S2801 | Types of Computers and Internet Subscriptions). By providing broadband connectivity we are empowering the citizens of Oakland's underserved communities to seek out education, broaden their perspectives, and access new job opportunities.

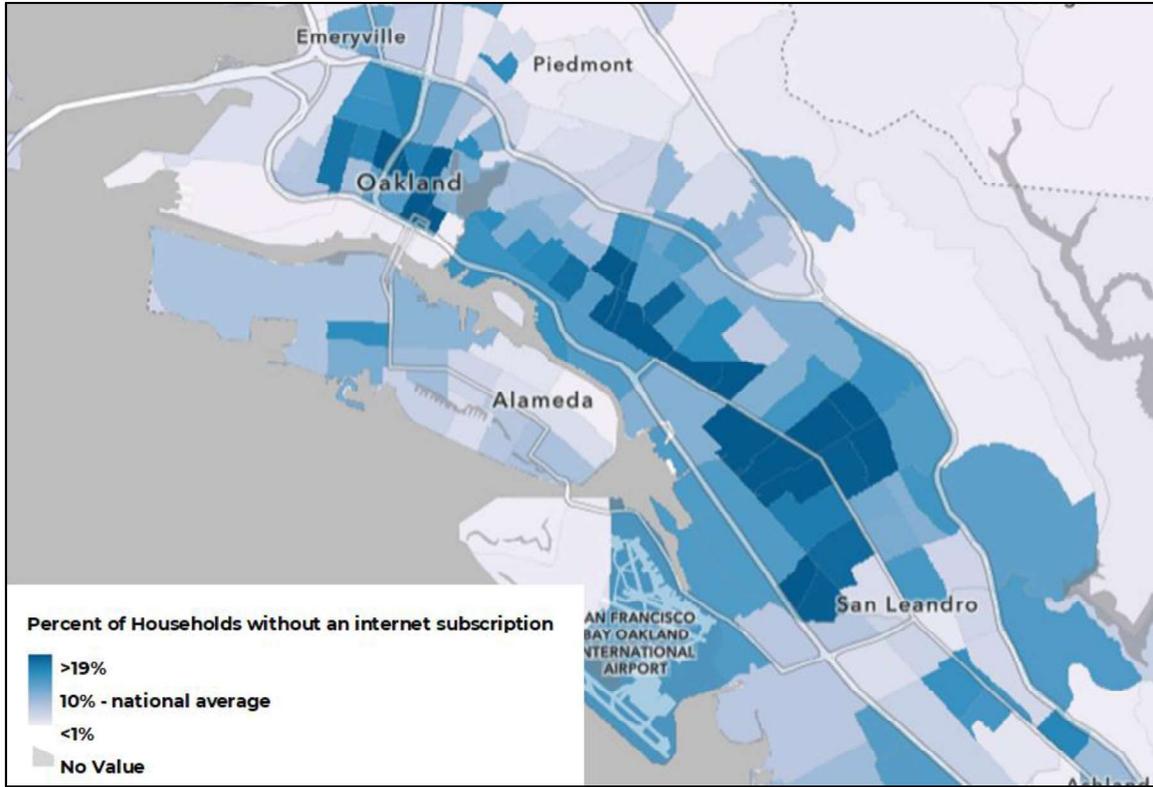


Figure 1- Esri ArcGIS Living Atlas of the World – Computer ownership and internet access by income group based on current ACS 5-year estimates. Last updated April 2025.

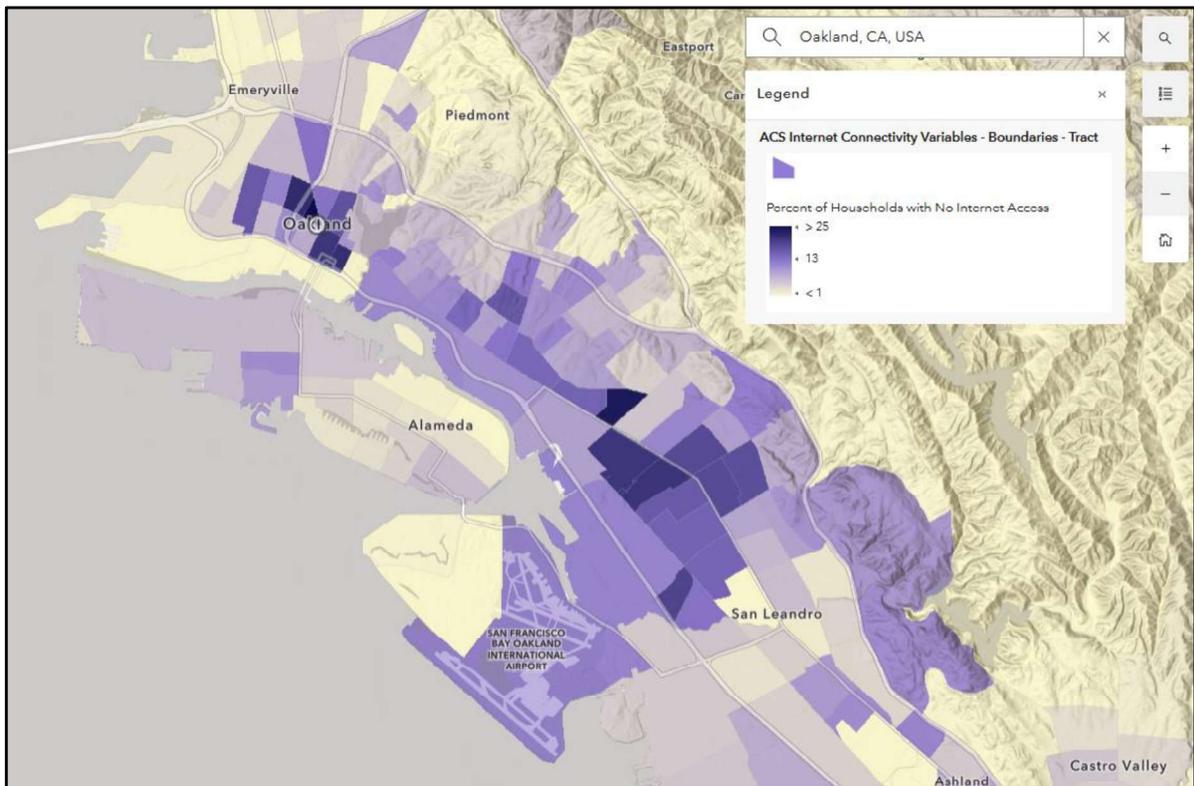


Figure 2 –Esri ArcGIS Living Atlas of the World – Percentage of households with no internet access Based on current ACS 5-year estimates. Last updated January 2025.

**Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.**

Per data provided at [broadbandnow.com](http://broadbandnow.com), Oakland is a well-connected city with significant internet infrastructure already built throughout. The most prevalent hardwired broadband options are DSL and fiber, with more than 98 percent and 58 percent availability, respectively. With the prevalence of fiber, internet speeds in Oakland are about 51 percent above the California average. For those without a fiber connection, fixed wireless options are also available to almost 100 percent of the city with speeds comparable to cable and fiber. Due to this well-built internet infrastructure, Oakland is the 28th most-connected city in the state ahead of Berkeley, Emeryville, Alameda, and Orinda. The city is so well connected, only 4,000 Oakland residents have one or fewer options for residential internet service.

The internet providers available to Oakland residents depend on where they live. In general, residents have access to a few wired internet providers: AT&T Fiber, Xfinity, and Sonic. Google Fiber is also a provider to some parts of Oakland. Moreover, Oakland demonstrates robust internet infrastructure, with 98% DSL and 58% fiber availability, and fixed wireless coverage reaching nearly 100% of residents. Despite ranking as California’s 28th most-connected city, systemic barriers persist: an estimated 25,000 students lacked reliable home internet during the pandemic, disproportionately impacting communities of color, low-income households, and East Oakland residents.

The City’s OakWiFi initiative, launched in late 2020 with \$7.7 million in CARES Act funding, addresses this digital divide by providing free, high-speed public Wi-Fi (up to 100 Mbps). Initial phases prioritized downtown, West Oakland, and the International Boulevard corridor—areas with high concentrations of marginalized populations. By leveraging fiber from AC Transit’s Bus Rapid Transit project and streetlight-mounted access points, OakWiFi now covers 75–85% of Oakland’s “flatlands.” Future expansions will utilize BART track fiber to reach additional neighborhoods.

Increased competition among ISPs would drive affordability, improve service quality, and reduce disparities exacerbated by provider monopolies. Diversifying providers ensures redundancy, supports small businesses reliant on the digital economy, and complements public Wi-Fi with affordable home broadband options.



Figure 3 - OAK WiFi Zones - Communities where OAK WiFi is being Expanded - Green indicates Zones and/or Locations that are Online

<https://oakgis.maps.arcgis.com/apps/instant/minimalist/index.html?appid=26933394a5bd4cac a2f67dbad4e62376>

## MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

### **Describe the jurisdiction's increased natural hazard risks associated with climate change.**

Pollution from the transportation and industrial sectors pose serious public health concerns in Oakland and contribute to climate change. Air pollution from these activities contributes to increased rates of asthma, congestive heart failure, and stroke, as well as heightened economic burden from hospitalizations and health care costs. The density of chemical and fuel release sites in high poverty neighborhoods is four times higher than in affluent neighborhoods (CAP). In addition to harming local air quality, these toxic pollutants are absorbed into nearby soil and contaminate groundwater. During Oakland's increasingly unpredictable wet seasons, rain and floods bring the pollutants to the surface, threaten streets and waterways with further contamination, and expose Oaklanders to additional health hazards.

Air pollution hazards includes an increased rate of smoke pollution from wildfires. Higher CO<sub>2</sub> levels lead to increased pollen production in plants, resulting in more severe, long term allergy seasons as climate change progresses. These health burdens disproportionately affect the youth, older adults, people living with disabilities, those who work outdoors, and unsheltered Oaklanders.

Several major appliances inside most Oakland residences are fueled by natural gas, including water heaters, space heaters, clothes dryers, and stoves. Natural gas is a significant driver of climate change. Natural gas combustion and leakages create indoor air pollutants such as carbon monoxide, nitrogen oxide, and formaldehyde, all of which can have significant health impacts such as nose and throat irritation, headaches, fatigue, and nausea. Populations with asthma or other existing heart or lung vulnerabilities are particularly susceptible to harmful impacts from natural gas pollution. Climate related hazards are already evident in public health trends. City analysis indicates that the Cox/Elmhurst tracts of East Oakland have the highest rates of asthma related emergency department visits in Oakland. The industrial area of East Oakland reports the highest share of heart attack-related emergency department visits.

City analysis also highlights the disproportionate impact of climate change on historically underserved communities. Risk indicators—such as projected maximum future temperatures, energy cost burdens, and flood hazards due to rising sea levels—were thoroughly analyzed. Neighborhoods in Southwest Oakland, Downtown, and along the San Francisco Bay are particularly vulnerable to issues such as sea-level rise, flooding, and energy cost burdens. The 2017 Oakland Preliminary Sea Level Rise Road Map estimated that San Francisco Bay's water level rose 8 inches over the past century and projected to rise an additional 36 to 66 inches by 2100. Oakland, a bayfront city, faces vulnerabilities due to its low elevation and low-lying infrastructure, such as its commercial shipping port and international airport. Existing issues include periodic coastal flooding, loss of saltwater marshes, and stress on wastewater systems.

These challenges are exacerbated by heavy rains and high tides. Areas like Jack London Square and Lake Merritt are particularly susceptible to flooding when drainage systems are overwhelmed. As rising sea levels increase, the frequency and extent of flooding may begin to affect areas previously outside floodplains becoming affected. Key assets, including the Port of Oakland and the airport, are at heightened risk due to subsidence and potential liquefaction during seismic events. Projections suggest that by mid-century, sea levels could rise between 11 and 24 inches, with significant implications for infrastructure and urban areas. Oakland's low-income and non-White communities face greater risks due to inadequate resources for preparedness and recovery. Vulnerable areas include the Oakland Coliseum Complex and neighborhoods with limited access to essential services. The image below depicts areas that will be vulnerable to the impact of sea level rise.



To strategically address the increasingly frequent and urgent impacts of climate change, the City of Oakland adopted its Climate Action Plan (CAP) in July 2020. The 2030 CAP outlines actions that the City and its partners will take to reduce Oakland’s climate emissions and adapt to a changing climate. Oakland’s City Council adopted a new greenhouse gas emissions reduction target of 56 percent relative to Oakland’s 2005 baseline year by 2030. This follows the previous reduction target of 36 percent by 2020, which the City’s first CAP, adopted by Council in 2012, strives to meet.

The 2030 CAP identifies ambitious actions to combat climate change. It also ensures that communities with historic pollution impacts and increased vulnerability to climate change are prioritized for climate mitigation and adaptation investments. The 2030 ECAP focuses especially on actions that will result in cleaner air, improved economic security, good green jobs, and more resilient communities.

CAP’s 2023 Progress Update reported on key milestones since its adoption in 2020. Among its achievements are the adoption of the Zero Emission Vehicle Action Plan, implementation of pathways to electrify buildings in new construction projects to eliminate natural gas use, the establishment of partnerships with local organizations to support and advance action items and goals, and the opening of resilience hubs and respite centers to

provide support during climate emergencies. The update also noted significant progress was made in urban forestry and creek restoration projects aimed at promoting biodiversity and green infrastructure.

The Progress Update outlines short term goals that will be the focus of upcoming endeavors. They include pursuing funding opportunities through the Inflation Reduction Act and the Federal Infrastructure Act. Key priorities include decarbonization efforts, such as completing the Existing Building Electrification Roadmap to ensure all buildings are gas-free by 2040 and engaging with frontline communities to facilitate electrification. The City plans to implement sustainable mobility initiatives by advancing the Zero Emission Vehicle Action Plan and improving public transit. The Urban Forest Plan was finalized in 2024, and its implementation will enhance tree canopy coverage and green infrastructure. The City will also work on developing resilience hubs, continue community engagement to co-lead projects, and reinforce workforce development related to electrification. Finally, a strong emphasis will be placed on securing diverse funding to support the implementation of these priorities while ensuring alignment with the ECAP's overarching goals.

In addition to the 2030 CAP, the Oakland City Council adopted a 10-year Vegetation Management Plan (VMP) in May 2024, to improve vegetation management in the Very High Fire Hazard Severity Zone (VHFHSZ) and reduce wildfire risks. This plan will help Oakland avoid a repeat of the devastating 1991 Oakland Hills Fire. The VMP outlines strategies for managing vegetation on City-owned properties and along 300 miles of high-risk roadways, covering over 1,900 acres. Key activities include goat grazing on 1,300 acres and vegetation clearing along 58 miles of roadways. Ongoing monitoring and brush clearance on 332 acres of critical properties are also part of the plan.

**Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.**

Overall, pollution sources and corresponding public health hazards are particularly prevalent from West to East Oakland along the 880 freeway. Oaklanders with the least ability to pay for and recover from these environmental health threats are most severely impacted.

Climate change is increasing the frequency and severity of wildfire smoke and allergen hazards. The 2017 Oakland Preliminary Sea Level Rise Road Map highlights that sea level rise is likely to have an outsized impact on low-income communities. Vulnerable areas include the Oakland Coliseum Complex and neighborhoods with limited access to essential services. The Coliseum Area is the most vulnerable, frequently experiencing temporary flooding due to high tides and storm surges that overwhelm the banks of Damon Slough and its tributaries. The Oakland Coliseum Complex is projected to be permanently inundated by 48 inches of sea level rise unless adaptation actions are pursued.

In September 2023, the City of Oakland adopted its first Environmental Justice Element (EJE). The EJE explores various realms that intersect with environmental injustice, identifying risks related to environmental factors, the impact on the supply of safe and healthy homes, and the geographic concentration of these risks. This analysis shows that in Oakland, pollution exposure disproportionately threatens neighborhoods and communities that are located near the Port of Oakland, industrial land, and truck routes. Proximity to these areas increase risk of asthma and/or other respiratory diseases. Four of Oakland's tracts rank in the top 10th percentile statewide for pollution burden: Port Upper, Jingle town/Kennedy, Melrose, and Brookfield Village/Hegenberger. Low- and moderate-income households in Oakland face limited housing choices and opportunities as the market continues to escalate in cost. The pace of new affordable housing production is outstripped by demand, forcing residents to make trade-offs that often result in enduring substandard housing conditions. Climate-related disasters are increasingly devastating for vulnerable households. Rising seas, storms, and wildfires cause property damage, while power shut-offs force residents to seek shelter and preserve food and medical equipment. Extreme heat and air pollution create unlivable conditions, particularly for those in substandard housing.

# Strategic Plan

## SP-05 Overview

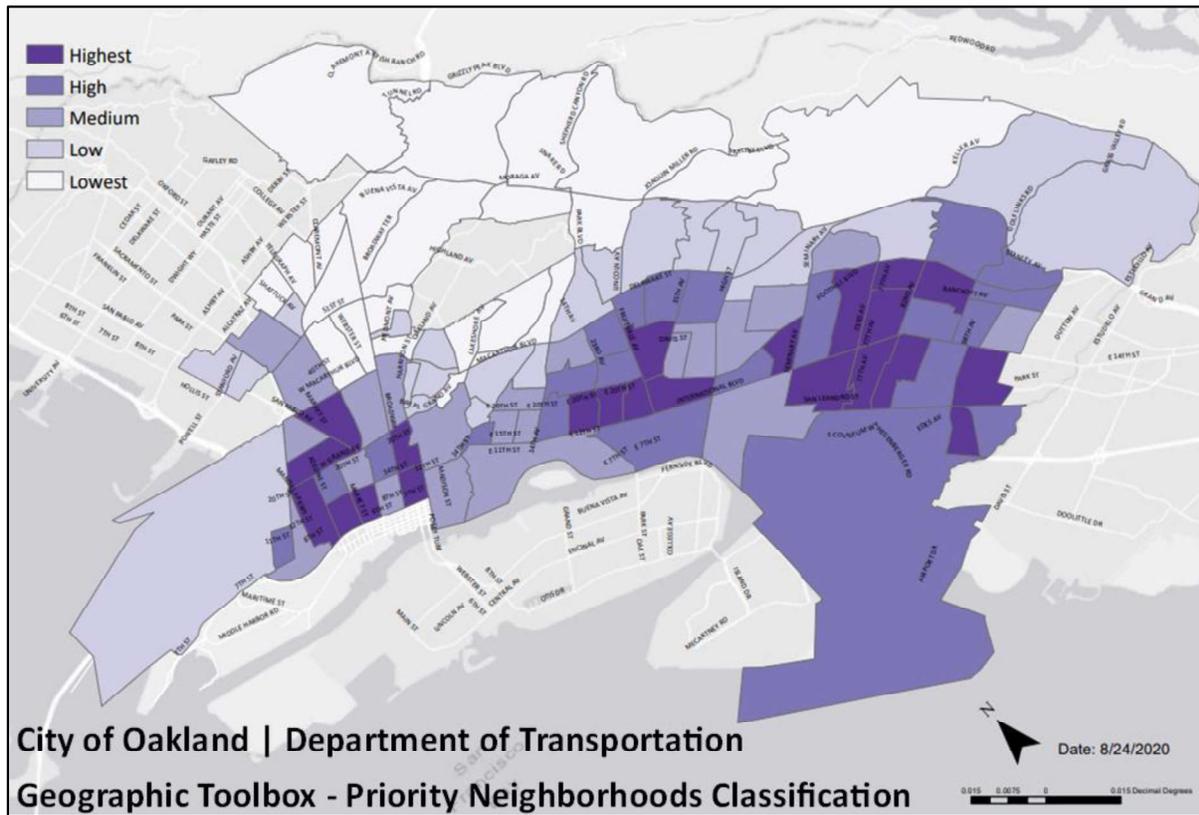
### Strategic Plan Overview

HUD allocates Federal funds to eligible localities for housing and community development activities. These funds are from four formula grant programs – Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Solutions Grants (ESG), Housing Opportunities for Persons With AIDS (HOPWA) and local match or leveraging sources to these programs. As a condition of receiving these grant funds, the City of Oakland prepares a Five-Year Consolidated Plan to assess affordable housing and community development needs, and present priorities and strategies for addressing those needs and an Annual Action Plan to provide a concise summary of the actions, activities, and the specific Federal and Non-Federal resources that will be used each year to address the priority needs and specific goals identified by the Consolidated Plan. The attached Annual Action Plan constitutes the City’s formal application for the entitlement grant funds. In accordance with the City’s priorities as articulated in the City’s 2025-2027 budget and the needs assessment analysis, the key priorities for the City in the 2025/26 - 2029/30 Consolidated Plan are:

- Increase Supply of Housing
  - Produce & Preserve Housing Across Income Levels
- Stabilize Communities
  - Protect Oaklanders from Displacement
  - Expand Economic Opportunities for All Oaklanders
  - Prevent Housing Instability and Homelessness
- Make Homelessness Rare, Brief, and Non-Recurring
  - Connect Unhoused Residents with Shelter, Housing and Services

# SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area



Map 4: Oakland Department of Transportation Priority Neighborhoods

Table 48 - Geographic Priority Areas		
1	Area Name:	Oakland Department of Transportation Priority Areas (Rated Highest/High/Medium priority)
	Area Type	Comprehensive
	Identify the neighborhood boundaries for this target area	The boundaries for this neighborhood are the Oakland Department of Transportation’s Highest/High/Medium priority areas.

<p>Include specific housing and commercial characteristics of this target area</p>	<p>Census tracts included in this priority area have increased rates of housing cost burden, very low-income residents, and infrastructure needs compared with the jurisdiction as a whole. These neighborhoods also are more likely to contain seniors, non-white Oaklanders, and persons with disabilities. These neighborhoods are a mix of residential and commercial uses with several major commercial corridors and older housing stock. Most components of the area are high density with residential density of over 10,000 residents per square mile.</p>
<p>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</p>	<p>As noted in the process section of the Consolidated Plan, Oakland HCD engaged in extensive public meetings to inform its overall housing strategy (its 2023-2027 Strategic Plan). These meetings included sessions conducted in person in each City Council district. Based on the feedback from that engagement, and the engagement conducted specifically for the Consolidated Plan, the community identified housing cost burden, homelessness, economic revitalization, and quality public services as key priorities. The Oakland Department of Transportation priority needs map is the best available composite index of needs that captures the most-impacted areas.</p>
<p>Identify the needs in this target area</p>	<p>The neighborhoods in this priority area experience disproportionate rates of housing cost burden and unsheltered homelessness. These neighborhoods therefore have an outsized need for the production of new affordable housing and the provision of homelessness services. These neighborhoods also have disproportionate rates of displacement for Low-Income and Extremely Low-Income residents. These neighborhoods therefore have a strong need for strategies to preserve existing but unsubsidized affordable housing. These neighborhoods also have a strong need for homelessness</p>

	<p>prevention. As the average age of housing in these neighborhoods is greater than the city as a whole, the residents of these neighborhoods are more likely to face lead-related challenges and other substandard building conditions. This generates a need for lead-abatement programs, code/blight enforcement, and relocation for tenants in substandard housing. These neighborhoods also have higher unemployment rates than the City as a whole. This creates a strong need for expanded occupational and economic opportunities.</p>
<p>What are the opportunities for this target area?</p>	<p>As further elaborated on in the Strategic Plan of the Consolidated Plan, there are a wide range of opportunities that can address the needs identified for these areas. The City can fund the construction, rehabilitation, and preservation of affordable housing, increase code/blight enforcement, engage in targeted homelessness prevention assistance, support job training and business development programs, coordinate relocation payments for displaced tenants, and otherwise improve the quality of infrastructure and services in the target area.</p>
<p>Are there barriers to improvement in this target area?</p>	<p>The primary obstacle to addressing needs in the target area is the availability of funding. Many of the solutions- such as building new affordable housing and homelessness prevention- are well understood and a strong infrastructure is in place to implement these strategies. However, the resources available are well short of the scale of the need. In some cases, expanded programming or initiatives requires multi-agency coordination (such as on homelessness and lead-paint based hazards, which are joint City-County responsibilities). Effective coordination requires clear delineation of responsibilities, regular communication, and aligned planning.</p>

## **General Allocation Priorities**

### **Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)**

Under the HOPWA program, the geographic distribution is between Counties of Alameda and Contra Costa County, which makes up the Oakland Eligible Metropolitan Statistical Area (EMSA). The California HIV Surveillance Report is published annually by the California Department of Public Health, Center for Infectious Diseases, Office of AIDS. The [California HIV Surveillance Report – 2023](#) was released on April 21, 2025. These annual reports present data on people living with HIV in California. Providers and clinical laboratories provide HIV surveillance data to local health jurisdictions as a routine public health activity required by state law. Based on the number of persons living with HIV in each county of the Oakland EMSA, approximately 69% of HOPWA resources are distributed in Alameda County and 31% in Contra Costa County. Since Alameda County has a significantly higher prevalence rate of diagnosed HIV infection per 100,000 residents than Contra Costa County (2019-2023 average of 371.4 versus 243.4), HOPWA funding that becomes available to recommit will be prioritized for Alameda County to help reduce its prevalence rate.

Under the ESG program and Oakland’s forthcoming Homelessness Strategic Action Plan, interim and Permanent Supportive Housing and services are provided based on citywide needs. Homeless encampments are presently found on a citywide basis but are especially common in East and West Oakland. Shelters, Transitional Housing, Community Cabins, Port-a-Potties, RV safe parking, rapid rehousing resources are predominantly located in Downtown, East Oakland, North Oakland.

HOME resources are used to support the City’s affordable housing development programs. Staff works with for-profit and non-profit developers to revitalize neighborhoods and increase housing opportunities through new construction and substantial rehabilitation and preservation of rental and ownership housing for very low-, low- and moderate-income households. Staff implements the City’s biannual New Construction Notice of Funding Availability (NOFA) process to make competitive funding awards for affordable housing projects. City staff also monitors the City’s portfolio of approximately 137 projects on 150 sites

to ensure proper management and maintenance and compliance with rent and income limits. In addition, staff manages the regulatory agreement process for about 2-5 new “Restricted Unassisted” residential developments annually that do not receive a direct City investment but provide units affordable to low-income residents in exchange for increased unit density or waiver of Affordable Housing Impact Fees. Once constructed, these units also become part of the department’s Asset Monitoring portfolio.

The balance of CDBG funding is distributed to City administered programs to benefit low- to moderate -income areas and residents of Oakland. Most of these funds are allocated within the “priority neighborhoods” described in this Consolidated Plan.

SP-25 Priority Needs - 91.215(a)(2) Priority Needs

<b>Table 49 – Priority Needs</b>		
<b>SORT</b>	<b>NEED NAME</b>	<b>PRIORITY LEVEL</b>
1	More and Higher-Quality Homes for Oakland Residents	High
2	Reduced Residential Displacement	High
3	Greater Economic Opportunities for All Oaklanders	High
4	Fewer Entries to Homelessness and Reduced Housing Instability	High
5	Housing and Services for Unhoused Residents	High
6	High-Quality Public Facilities and Services	High

<b>Table 50 – Priority Needs Summary</b>		
1	Priority Need Name	More and Higher-Quality Homes for Oakland Residents
	Priority Level	High

Population	<p>Extremely Low-income</p> <p>Low-income</p> <p>Moderate-income</p> <p>Large Families</p> <p>Families with Children</p> <p>Elderly</p> <p>Chronically Homeless</p> <p>Individuals</p> <p>Special Needs</p>
Geographic Areas Affected	Oakland DOT Priority Neighborhoods, Citywide
Associated Goals	Produce & Preserve Housing Across Income Levels
Description	<p>As described in the Needs Assessment, a majority of Oakland households experience one or more housing problems. Oakland households are especially likely to experience housing cost burden, which is felt most severely among Low-Income and Extremely Low-Income Oaklanders. Production of new homes in Oakland has not increased in parallel with population growth, which contributes to high rents and housing displacement pressures. Together, this indicates a strong need for new homes at all income levels. At the same time, Oakland continues to be home to a significant supply of unsubsidized affordable housing that could</p>

		<p>be at risk of significant rent increases if regional rents continue to rise. This contributes to a strong need for affordable housing preservation. As described in the Needs Assessment, a large proportion of Oakland’s housing stock was built before 1940. This contributes to high levels of need for housing rehabilitation, with a particular focus on abating lead paint-related hazards.</p>
	<p>Basis for Relative Priority</p>	<p>The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD’s 2023-2027 Strategic Action Plan and the public engagement conducted for the Consolidated Plan. High housing cost burden has profound negative consequences on quality of life, the economic vitality of local small businesses, and Oakland’s ability to attract and retain a skilled workforce.</p>
2	<p>Priority Need Name</p>	<p>Reduced Residential Displacement</p>
	<p>Priority Level</p>	<p>High</p>
	<p>Population</p>	<p>Extremely Low- and Low-income chronic homelessness Individuals, Families with Children, Mentally Ill, Chronic Substance Abuse, veterans, Persons with HIV/AIDS, Victims of Domestic Violence</p>
	<p>Geographic Areas Affected</p>	<p>Citywide</p>
	<p>Associated Goals</p>	<p>Protect Residents from Displacement</p>

	Description	Over the past 20 years, Oakland has lost tens of thousands of prior residents to other communities. As noted in the Needs Assessment, displacement was concentrated especially among lower-income and Black Oakland residents. Ongoing displacement contributes to homelessness and is profoundly destabilizing for neighborhoods. These challenges create an urgent need for anti-displacement strategies.
	Basis for Relative Priority	The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD's 2023-2027 Strategic Action Plan and Anti-Displacement Strategy Plan and the public engagement conducted for this Consolidated Plan.
3	Priority Need Name	Greater Economic Opportunities for All Oaklanders
	Priority Level	High
	Population	Extremely Low-income Low-income Moderate-income Large Families Families with Children Chronically Homeless Individuals Special Needs Youth
	Geographic Areas Affected	Citywide

	Associated Goals	Expand Economic Opportunities for All Oaklanders
	Description	As described in the Needs Assessment, many small businesses in Oakland continue to struggle with the aftermath of the COVID-19 pandemic. At the same time, retail vacancy rates are high in many major commercial corridors, which saps the vitality of these communities. Unemployment continues to be high in certain Oakland neighborhoods and among certain vulnerable populations, such as unhoused residents.
	Basis for Relative Priority	The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD’s 2023-2027 Strategic Action Plan and Anti-Displacement Strategy Plan and the public engagement conducted for this Consolidated Plan, especially consultation with the City of Oakland Economic and Workforce Development Department.
4	Priority Need Name	Fewer Entries to Homelessness and Reduced Housing Instability
	Priority Level	High
	Population	Extremely Low-Income Families with Children Individuals Formerly Incarcerated Persons with Disabilities Elderly

	Geographic Areas Affected	Citywide
	Associated Goals	Prevent Housing Instability and Homelessness
	Description	As described in the Needs Assessment, the number of unhoused residents continues to increase. A key part of the reason for this growth is the high rate of people becoming homeless. This creates a strong need for homelessness prevention strategies to reduce inflows to homelessness. Housing instability also drives displacement.
	Basis for Relative Priority	The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD's 2023-2027 Strategic Action Plan and Anti-Displacement Strategy Plan and the public engagement conducted for this Consolidated Plan.
5	Priority Need Name	Housing and Services for Unhoused Residents
	Priority Level	High
	Population	Extremely Low-Income Families with Children Individuals Formerly Incarcerated Persons with Disabilities Elderly Chronically homeless

	Geographic Areas Affected	Citywide
	Associated Goals	Connect Unhoused Residents with Housing and Services
	Description	As described in the Needs Assessment, the number of unhoused residents continues to increase. This generates a strong need for interim and street services to alleviate humanitarian needs and help connect unhoused residents with resources. To exit homelessness, these residents will need access to housing supports, rapid rehousing, and/or Permanent Supportive Housing.
	Basis for Relative Priority	The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD's 2023-2027 Strategic Action Plan and Anti-Displacement Strategy Plan and the public engagement conducted for this Consolidated Plan.
6	Priority Need Name	High-Quality Public Facilities and Services
	Priority Level	High
	Population	Extremely Low-income Low-income Moderate-income Large Families

		Families with Children Chronically Homeless Individuals Special Needs Youth
	Geographic Area Affected	Citywide
	Associated Goals	Improve Public Facilities and Services
	Description	As described in the Needs Assessment, Oakland residents suffer from an inadequate quantity and quality of public and community facilities and public services serving special needs and non-special needs populations. This includes facilities serving the homeless and a variety of public services and facilities that support robust community development.
	Basis for relative priority	The basis for determining a HIGH priority for this need rests upon community engagement conducted for Oakland HCD's 2023-2027 Strategic Action Plan and Anti-Displacement Strategy Plan and the public engagement conducted for this Consolidated Plan.

**Narrative (Optional)**

This portion of the Consolidated Plan describes the City's strategy over the next five years for meeting the housing needs of low- and moderate-income households, including strategies to address the specific housing needs of persons with special needs (such as seniors, disabled and persons living with AIDS).

The housing needs assessment and the market analysis contained in previous sections have shown the tremendous magnitude of unmet housing needs in Oakland, and the gap between market cost and the ability of low and moderate-income households to pay for housing in Oakland. The City has only limited resources with which to address these needs. Only a small fraction of the total needs can be addressed. The City attempts to maximize the impact of these resources by leveraging other funds wherever possible, particularly from private sources and other public sources.

## SP-30 Influence of Market Conditions – 91.215 (b)

### Influence of Market Conditions

<b>Table 51 – Influence of Market Conditions</b>	
<b>Affordable Housing Type</b>	<b>Market Characteristics that will influence the use of funds available for housing type</b>
Tenant Based Rental Assistance (TBRA)	<p>The demand for rental subsidies in Oakland remains high due to the city’s extremely expensive housing market and the significant needs of low- and very low-income households. Many residents rely on subsidies, such as vouchers and project-based assistance, to access affordable, stable housing. With rising housing costs and a growing population—alongside a substantial proportion of families with disabilities—there is a persistent and urgent need for expanded rental assistance programs. These subsidies are vital for addressing housing affordability, reducing homelessness, and ensuring that vulnerable populations can secure and maintain suitable housing in Oakland. The City may consider use of HOME funds for TBRA depending on efficiency of use and the status of Oakland’s affordable housing development pipeline.</p>
TBRA for Non-Homeless Special Needs	<p>OHA prioritizes serving special needs populations, including individuals with physical and mental disabilities, substance abuse issues, and HIV/AIDS. Approximately 16% of voucher holders report a disabling condition, and OHA actively processes reasonable accommodation requests to make units accessible. The agency is committed to expanding accessibility through initiatives like the Inclusive Design Standards and exploring becoming a Kelsey Committed Firm, which promotes accessible,</p>

**Table 51 – Influence of Market Conditions**

<b>Affordable Housing Type</b>	<b>Market Characteristics that will influence the use of funds available for housing type</b>
	<p>inclusive housing. With an estimated 11% of Alameda County’s population having a disability, and 40% of the homeless population reporting disabilities, the demand for specialized, accessible housing solutions remains high for non-homeless, vulnerable groups.</p>
<p>New Unit Production</p>	<p>Housing affordability remains a significant challenge for Oakland residents, shaped by historic exclusionary policies, limited housing stock, and rising living costs outpacing wages. The 2023-2031 Housing Element aligns with the Regional Housing Needs Assessment, which requires Oakland to plan for 26,251 new units by 2031 across various income levels, including 6,511 for very-low-income households. Oakland’s housing production aims to meet projected population growth, which increased by 4% to approximately 440,646 residents between 2016 and 2021, with household numbers rising 14% to 182,014. Of these households, 58% are renters and 40% are owners. Data from HUD CHAS highlights ongoing housing issues, including cost burdens, substandard conditions, and overcrowding, particularly among lower-income households.</p>
<p>Rehabilitation</p>	<p>There is a strong need for rehabilitation of housing in Oakland as much of it requires some level of repair. This is demonstrated by the old age of housing in Oakland and the high rate of housing problems. Habitability issues often go unreported due to fear of</p>

**Table 51 – Influence of Market Conditions**

<b>Affordable Housing Type</b>	<b>Market Characteristics that will influence the use of funds available for housing type</b>
	<p>retaliation, eviction, or rent hikes, especially among vulnerable tenants. Data shows neighborhoods in East Oakland and low-income areas, particularly small rental properties with five or fewer units, face the highest rates of code violations, including mold, pest, and plumbing issues. Many small property owners, struggle financially, making repairs difficult. The City has initiatives to raise awareness of habitability concerns and offers multiple programs to assist low-income homeowners and landlords with repairs, lead hazard abatement, and emergency fixes.</p>
<p>Acquisition, including preservation</p>	<p>As Oakland has historically been one of the more affordable communities in the San Francisco Bay Area, Oakland is home to a significant supply of unsubsidized affordable housing. This housing is vulnerable to future rent increases that could undermine its affordability if these units are not acquired. Oakland is working to preserve its aging housing stock through the Acquisition and Conversion to Affordable Housing (ACAH) program to secure long-term affordability. Voter-approved Measure U provides \$350 million for affordable housing, including a portion for ACAH. These efforts aim to reduce barriers, prevent displacement, and maintain affordable housing for vulnerable residents.</p>

## SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The amount of overall federal entitlement funding significantly decreased during the last Consolidated Plan Term. Given the ongoing reduction of funds over the last five years, the City anticipates an annual five percent reduction per program.

Table 52 – Anticipated Resources								
Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Administration and Planning Economic Development Housing Public	\$7,412,561	850,000		\$8,262,561	\$33,050,244	CDBG activities will include administration, public services, housing, economic development and other activities benefiting low-

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
		Improvements Public Services, etc.						mod income households & communities.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new	\$2,276,584.66	0	0	\$2,276,584.66	\$9,106,338.64	HOME activities will continue to leverage Affordable Housing Trust fund dollars and be used primarily for the construction,

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
		construction Multifamily rental rehab New construction for ownership TBRA Preservation, etc.						acquisition, and rehabilitation of affordable housing. TBRA may become a use in future.

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA, etc.	\$3,784,714	0	0	\$3,784,714	\$15,138,856	HOPWA activities will include services, housing and housing development in Alameda & Contra Costa Counties for persons living with AIDS & their families.

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance )Rental Assistance Services	\$657,787	0	0	\$657,787	\$2,631,148	ESG activities will support the City's Permanent Access To Housing (PATH) Strategy, providing rapid rehousing, emergency shelter ,outreach services, HMIS activities, and Administration

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
		Transitional housing, etc.						
Measure U	Public-local	Multifamily rental new construction; Multifamily rental rehab; Preservation	180,000,000	0	0	\$180,000,000	\$180,000,000	Adopted by the Oakland voters in 2022, Measure U set aside \$350 million for affordable housing. The Remaining balance will be spent over the

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
								course of the Consolidated Plan

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Section 108 Loan Guarantee	Public-federal	Multifamily acquisition and rehabilitation	0	0	\$34,000	\$34,000	\$34,000	Oakland will use its Section 108 Loan Guarantee to support the acquisition and rehabilitation of homes affordable to low-income residents

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Pathways to Reducing Obstacles to Housing	Public-federal	Other: predevelopment lending, permit coordination, process coordination	0	0	\$7,000,000	\$7,000,000	\$7,000,000	This grant will pay for a revolving predevelopment loan program for affordable housing, a permit/process coordinator position in the Planning & Building Department, and funding process

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
								improvement consulting

**Table 52 – Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Local Impact Fees	Public-local	Multifamily rental new construction; Multifamily rental rehab; Preservation	\$5,000,000	0	0	\$5,000,000	\$20,000,000	These development impact fees are collected on qualifying new residential and commercial developments and are used as affordable housing capital funding. The amount collected each year depends on

Table 52 – Anticipated Resources								
Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
								development levels and the 5-year estimate should therefore be viewed as a rough approximation

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Non-Entitlement Resources include:

**Local:** The largest local capital source of affordable housing funding is the City of Oakland’s Measure U bond. This bond, adopted by the voters in 2022, allocated \$350 million for affordable housing. A portion of these funds has already been allocated to support

hundreds of affordable housing units, but the remaining balance of Measure U funds will be allocated over the 2025-2029 Consolidated Plan period. The City also levies an affordable housing impact fee on market-rate residential development (the Affordable Housing Impact Fee) and on many types of commercial development (the Jobs-Housing Impact Fee). Together, these fees raised \$5 million in FY 2023-24 and should raise similar amounts in future years. The City also sets aside a portion of property taxes to fund the Affordable Housing Trust Fund, which is an ongoing funding source for several million dollars annually. This is based on the additional property tax payments the City received following the dissolution of the Oakland Redevelopment Agency.

In addition to these City-level resources, the City anticipates that funds from Alameda County's Measure W half-cent sales tax will be available to support homelessness solutions, including prevention and other services, interim housing, and Permanent Supportive Housing during the 2025-2029 Consolidated Plan period. The exact value of available resources will be dependent on sales activity and will likely vary over time due to changes in the health of the Alameda County economy.

**Private:** The City of Oakland has partnered with the San Francisco Housing Accelerator Fund, a local nonprofit, to leverage private lending for the City's Acquisition and Conversion to Affordable Housing (ACAH) program. By leveraging these private funds, the City is able to make more efficient use of its ACAH funding to acquire and establish long-term affordability deed restrictions on Naturally Occurring Affordable Housing (NOAH). The Section 108 program will be complementary to these acquisition efforts.

**State:** The City of Oakland actively encourages affordable housing developers to pursue a variety of State affordable housing resources. These include the Multifamily Housing Program, Infill Infrastructure Grants, and the Affordable Housing and Sustainable Communities Programs. The City has also co-applied in the past with affordable housing developers for the State's Homekey program, which funds the creation of Permanent Supportive Housing for the homeless. If additional state funding becomes available, the City of Oakland will explore additional opportunities to pursue Homekey funding. The federal 4% and 9% Low Income Housing Tax Credit is the principal source of funding for the construction and rehabilitation of

affordable rental homes. They are a dollar-for-dollar credit against federal tax liability and are allocated by the State of California.

Together, these capital sources will leverage federal funds for affordable housing development to expand the number of units and depth of affordability feasible in City-funded affordable housing.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.**

The City of Oakland seeks to use city-owned property to help meet the City's affordable housing goals. The City seeks to balance the need to produce affordable housing quickly with other public benefit goals such as fiscal responsibility and sustainability, economic development, and providing for other community benefits. On July 21, 2020, Council adopted Resolution No. 88233 C.M.S., which declared 16 City-owned properties as surplus land, pursuant to the State Surplus Lands Act, allowing for their disposition. Since passage of this resolution, staff have issued Notices of Funding Availability (NOFAs) or Request for Proposals (RFPs) for six of the sites.

The City is in the process of bringing one to two sites to market per year for disposition, consistent with the goals of Oakland's adopted Housing Element. Since 2020, major milestones for these and other surplus sites are described below.

Because 100% affordable housing projects typically require City subsidies that exceed the value of the land, the sites designated for this use will need additional sources of funds. For that reason, several sites may be used for market-rate or commercial development so the City can generate both impact fees and net sale proceeds to be deposited into the Affordable Housing Trust Fund (AHTF).

1. Wood Street: APN(s):18-310-7-7;18-310-14 /Size: 147,081 sq ft

The land use on this site is restricted to affordable housing because it was acquired with former redevelopment low-mod housing funds. The site's high density Wood Street District zoning (D-WS-7) is intended to create an active, pedestrian oriented, mixed-use, urban

community in the area generally bounded by 10th Street, Wood Street, West Grand Avenue and Frontage Road/I-880.

The City's purchase of the site occurred shortly before the subprime housing crisis and recession, which made financing and developing affordable homeownership opportunities all but impossible. The dissolution of the Redevelopment Agency in 2012 led to further funding shortfalls and delays in issuing a Request for Proposals (RFP) for the site. By 2018, the housing and financial markets were such that affordable homeownership was once again a realistic possibility, and the City issued an RFP seeking affordable housing proposals. The highest scoring proposal was an innovative partnership between MidPen and Habitat that would combine affordable rental and homeownership components, providing 170 affordable units (half ownership/half rental) for a broad income range.

The City has executed an Exclusive Negotiating Agreement (ENA) in 2020. However, the site was inaccessible for due diligence activities until Spring 2024. As a result, housing development due diligence is finally underway to assess the feasibility of the affordable housing project. The Phase II investigation workplan was approved by the California Water Board as of October 18, 2024. Inspections will include an analysis of ground water and soil to assess the scope of required remediation, which in turn will determine the feasibility of developing the site. The Water Board will assess field investigations to establish conclusions and recommendations for additional investigation activities and remedial action, and/or vapor intrusion mitigation. MidPen and Habitat anticipate closing out the environmental inspection period, including the necessary approvals from the Water Board by the Spring of 2026. The ENA was extended in May 2025, and pending funding availability, the affordable housing could potentially commence construction in 2027. In the meantime, the City is in process to execute a license agreement with the Oakland Ballers minor league baseball team to utilize the site as temporary parking, with one year options for renewal for the next three years, providing a temporary use for the site while permitting affordable housing due diligence work to continue.

2. MLK Sites: 3823 Martin Luther King APN(s):12-964-4;12-964-5 Size: 9,125 sq ft

This site, which is currently under construction), is restricted to affordable housing because it was acquired with former redevelopment low-mod housing funds. The site's high density Neighborhood Center Commercial Zone (CN-3) is intended to create, preserve, and enhance areas with mixed-use neighborhood commercial centers that have a compact, vibrant pedestrian environment.

The developer, Resources for Community Development (RCD), purchased title to adjacent parcels located at 3801-3807 Martin Luther King Jr. Way (APNs: 012-0964-006 and 012-0964-007) under the City of Oakland Site Acquisition Program funded by Measure KK affordable housing bond funds (February 2018).

Longfellow Corner (aka 3801-3807 Martin Luther King Jr. Way) will be a 77-unit affordable housing development providing affordable housing for families and households experiencing homelessness. The project will include a 6-story contemporary style building comprised of five (5) residential stories over a concrete podium. The building will include seventy-seven (77) units with thirty-three (33) 1-bedrooms, eighteen (18) 2-bedrooms, and twenty-five (25) 3-bedrooms. The building will be constructed as a "U" shape surrounding a podium courtyard on the second floor. On the ground floor, parking will include thirty-nine (39) parking spaces and approximately fifty (50) bicycle parking spaces. In addition, a lobby, and an office for property management staff. The ground floor will also include two (2) commercial spaces dedicated to a to-be-determined community serving non-profit. The second floor will include a large community room, office space for social services, and a laundry room surrounding the large podium level courtyard.

### History

Longfellow Corner, L.P., a subsidiary of RCD, was subsequently created to assume ownership of the City owned parcels and the RCD owned parcels in a Disposition & Development Agreement (DDA) with the City of Oakland to acquire the City parcels, consolidate all four (4) parcels into one (1) parcel, and develop the consolidated parcel into the 77-unit affordable housing project known as Longfellow Corner. The DDA was entered into as of July 2023. In April 2024, the City granted its parcels to Longfellow Corner, L.P., through a recorded

Grant Deed subject to the DDA. Construction on the project started in May 2024, and completion is targeted by the fall of 2026.

3. Piedmont Ave/Howe Street Parking: 4000- 4001 Howe Street & 41st Street APN(s):012-093-04;012-093-05;012-093-06-01 Size: 43,532 sq ft

The Piedmont Avenue location of this site would be convenient for affordable housing because its residents would be within walking distance to a pharmacy (CVS is adjacent to site), grocery store (Piedmont Grocery across the street), and a multitude of shops and restaurants on Piedmont Ave, as well as Piedmont Elementary School and public transportation. The site is zoned CN-1, S13 with the general plan designation of Neighborhood Center Mixed Use. The intent of the CN-1 Neighborhood Commercial zone is to maintain and enhance vibrant commercial districts with a wide range of retail establishments serving both short-term and long-term needs in attractive settings oriented to pedestrian comparison shopping. This is an excellent site for a project using high density wood construction and funded with LIHTC. Staff estimates that a 97-unit LIHTC project on-site could be feasible with a \$9.9 million City subsidy.

4. Miller Library Site: 1449 Miller Avenue APN(s):20-153-6 / Size: 11,969 sq ft

This site is zoned CN-3, S14 with the general plan designation of Neighborhood Center Mixed Use. CN-3 Neighborhood Commercial Zone is to create, improve, and enhance areas neighborhood commercial centers that have a compact vibrant pedestrian environment. Building affordable housing on this site would be compatible with the already existing affordable senior housing located across the street from the site. Residents of affordable housing built on this site, which is located on Miller Ave between International Blvd and E15th Street, would be within walking distance (0.1 miles) to AC Transit bus lines, including the new Bus Rapid Transit project, and a grocery store (El Ranchito Market). Although the size of the

project would likely be too small to efficiently use LIHTC, the site could be used for affordable home ownership or possibly a land trust model.

5. 28th & Foothill: 2759-2777 Foothill Boulevard APN(s):025-073-08-02;025-073-08-03 /Size: 22,727 sq ft

The property is zoned RU-5, S-14, S-13 with an Urban Residential general plan designation. The location of this site would score well for affordable housing funding based on access and proximity to public transportation. AC Transit bus service along Foothill Blvd stops directly in front of the site and the site is located within minutes to the Fruitvale BART Station and Transit Village which is a nationally recognized transit-oriented development. Future development of this site will assist the Fruitvale neighborhood and complement the Foothill/Fruitvale Phase II Streetscape along Foothill Boulevard between Rutherford and 35th Avenue. This is a good site for a project using high density wood construction and funded with LIHTC.

6. Golf Links Road: APN(s):043A4640202;043A46402509; 043A46400902 Size: 32,038sqft

The parcel on Golf Links (currently without an address) is zoned Detached Unit Residential (RD-1), which is intended to create, maintain, and enhance residential areas primarily characterized by detached, single-unit structures. The parcel at 2824 MacArthur is zoned Urban Residential (RU-4), which is intended to create, maintain, and enhance areas of the City that are appropriate for multi-unit, mid-rise or high-rise residential structures in locations with good access to transportation and other services. The non-contiguous nature of these parcels, and the zoning of the larger parcel, may limit projects to affordable home ownership or possibly a land trust model.

The City is contemplating issuance of an RFP for this site and the 8280/8296 MacArthur site below in late 2025 or early 2026, which will also involve evaluating the sites for current development capacity based on recent zoning revisions.

7. 8280 & 8296 MacArthur: APN(s):043A-464-026;043A-464-028 /Size: 12,720 sqft

Based on the current RU-4 zoning, each of the two parcels could produce 14 units, or 28 units in total. But setbacks and other zoning concerns would reduce the feasibility to a four-plex on each property. If the to-be selected developer could acquire the middle parcel in between these two sites, a larger development footprint could be assembled for more interesting design options and a denser project. Staff estimates two 4-unit affordable housing projects could be feasible with a \$814K subsidy from the City. The site could be used for affordable home ownership or possibly a land trust model or could be developed as a scattered sites development with the nearby Golf Links Road site.

The City is contemplating issuance of an RFP for this site and the Golf Link Roads site above in late 2025 or early 2026, which will also involve evaluating the sites for current development capacity based on recent zoning revisions.

8. 98th & Sterns: APN(s):48-5617-9-1;48-5617-10-4 /Size: 20,614 sqft

Given the site's low-density RM-1 zoning, staff estimates a 6-unit affordable housing project could be feasible with a \$610K subsidy from the City. The site would be best used for affordable home ownership or possibly a land trust model.

9. 10451 MacArthur: APN(s):047-576-07-3 /Size: 23,0 sqft

The location of this site would score well for affordable housing funding based on its excellent access to bus service through AC Transit as well as convenient freeway access via the on and off-ramps at Foothill and 106th Avenue. The site represents an opportunity to expand the Foothill Square shopping center and create employment opportunities as well as bring needed goods and services to East Oakland residents. This is an excellent site for a project using high density wood construction. Although the site may not score well for LIHTC there are

creative ways to increase the score, particularly with the 4% LIHTC. The site is zoned CN-3, S-14, and S-13 with the General Plan designation of Neighborhood Center Mixed Use.

10. 73rd & International: APN(s):040-317-032;040-317-048-13 /Size: 5,435 sq ft

The property was acquired by the Redevelopment Agency with the intent to incorporate the parcels into the planned International Boulevard Streetscape Improvements as well as the proposed AC Transit Bus Rapid Transit improvements. The property is suitable as an infill and transit-oriented development, as it is located on a major transit corridor and within a half mile of the Coliseum BART Station. Setbacks and other zoning requirements might reduce the density the site could accommodate, and the size of the site would likely be too small to efficiently use LIHTC unless it was combined with other sites. The site could be used for affordable home ownership or possibly a land trust model or commercial development, if housing is not feasible.

Mixed-Use Market Rate

11. 1800 San Pablo: APN(s):08-0642-018 /Size: 4,347 sqft

1800 San Pablo is an ideal site for high-rise, transit-oriented development, as it has close access to the 19th Street BART Station, and is one of only two sites in the City's portfolio (along with 1911 Telegraph) where high-rise residential development is feasible. The additional expenses of steel construction make the costs of high-rise development prohibitive for affordable housing. High downtown land values for this site could generate another \$9.8 million in land sale proceeds, 80% of which would be set aside to AHTF. Staff estimates that substantial funds could be generated for LIHTC housing units off-site. The site is zoned D-T-C, S-14, S-13 with a General Plan designation of Central Business District 2 (CBD2).

12. 1414 Clay Street Garage: APN(s):3-67-4/ Size: 29,000 sqft

This site could be considered for housing although there will be challenges to the development of affordable housing on the site, including the high cost of demolition of an existing, seismically unsafe parking garage on the site. In addition, the high value of land in Downtown Oakland should be extracted through a fair market value sale, based on its “highest and best” use, in order to maximize dollars that can be contributed into the AHTF. Staff estimates the impact fees and land sale proceeds generated from a FMV sale could provide \$3.2 million into the AHTF for approximately 26 LITHC units off-site. There is the need to reserve some downtown sites for future mixed-use office, commercial, and residential uses in order to preserve a balance of residential/office development in Downtown. The site is zoned D-DT-C, S-14 with the General Plan designation of Central Business District 2 (CBD2).

13. 1911 Telegraph: APN(s):08-0716-058 /Size: 45,121 sqft

The site is well-positioned to be a mixed-income housing project with both market rate and affordable units. Market rate development makes sense here given the high value of land in Downtown Oakland that should be extracted through a fair market value development in order to maximize dollars that can be contributed into the AHTF. Staff estimates the jobs/housing impact fee and land sale proceeds generated from a FMV sale of this site could provide \$11.1 million into the AHTF, which could support approximately 89 LIHTC units off-site. Staff estimates that the site could support 20,000 square feet of ground floor retail space, which could generate approximately \$80,000 annually in sales taxes. The site is zoned D-DT-C, S-14, S-13 with the General Plan designation of Central Business District 2 (CBD2).

14. 66th & San Leandro: APN(s):041-4056-04-04 /Size: 274,428 sqft

A Market Analysis and Feasibility Study for the site prepared by Hausrath Economics Group (November 1, 2016), states “that the highest and best use of the site is industrial development. There is a strong demand for high quality large warehouse distribution and logistics space in the Bay Area and Oakland. The industrial use of the property would retain the

already limited land supply in Oakland and support the growth of industrial activities that contribute economic diversity to the City’s economy.”

**The following sites are in either in development agreements such as Exclusive Negotiating Agreements (ENA), Lease Disposition and Development Agreement (LDDA), Ground Lease or a Request for Proposal (RFP):**

Affordable Housing Sites

1. 36th & Foothill: APN(s):032-2084-050;032-2084-051;032-215-037-01;032-215-038-01 /Size: 34,164 sq ft

Economic and Workforce Development Department (EWDD) staff issued a Request for Proposal (RFP) for development of a 100% affordable housing project on the site. The proposal responses were received on March 14, 2025. The location of this site would score well for affordable housing funding because of access and proximity to a full-service grocery store (Mi Ranchito Market) and public transportation. AC Transit bus service along Foothill Blvd stops directly in front of the site and the site is located within minutes to the Fruitvale BART Station and Transit Village which is a nationally recognized transit-oriented development. Future development of this site will assist the Fruitvale neighborhood revitalization strategy and will complement the recently completed infrastructure and streetscape improvements along Foothill Blvd between 35th Avenue and High Street as well as the Cesar Chavez Park improvements. This is a good site for a project using high density wood construction and funded with LIHTC.

2. 12th St. Remainder Property: APN: 019-0027-013/Size: 40,296 sq ft

The 12th Street property, located near Lake Merritt in Oakland, is approximately 0.925 acres in size. It was created in 2011 as part of the Lake Merritt Park Improvement and 12th

Street Reconstruction Project funded by Measure DD. The property is bounded by East 12th Street, 2nd Avenue, Oakland Unified School District (OUSD) property, open space, and Lake Merritt Boulevard. The reconfiguration project transformed this section of roadway—between Oak Street and 2nd Avenue—into what is now known as Lake Merritt Boulevard. This realignment created a new, distinct parcel of land, now referred to as the 12th Street Remainder Parcel.

**The property is being developed into two separate parcels for affordable housing projects as follows:**

Parcel 1 Project (EBALDC)

The Parcel 1 Project, developed by East Bay Asian Local Development Corporation (EBALDC) through its affiliate East 12th Street Housing, LP, is a standalone affordable housing development consisting of approximately 91 residential units, including 90 affordable units and one manager’s unit. These units are designated for very low- and low-income households earning between 30% and 60% of Alameda County Area Median Income (AMI). The City entered into a Lease Disposition and Development Agreement (LDDA) on February 1, 2023, and Ground Lease with EBALDC on March 19, 2024. Construction is underway with substantial completion targeted for March 2026.

Parcel 2 Project (SAHA)

The Parcel 2 Project, led by Satellite Affordable Housing Associates (SAHA) in collaboration with the neighborhood organization Eastlake United for Justice (EUJ), proposes an eight-story residential building with approximately 95 units, consisting of 94 affordable housing units and one manager’s unit. These units will serve households earning between 30% and 60% of AMI, with a mix of studios, one-bedroom, two-bedroom, and three-bedroom apartments. The development will feature ground-floor amenities, including management offices, supportive services offices, and cultural and community spaces for local artists, as well as

multipurpose areas for group activities, classes, and workshops accessible to both residents and neighborhood groups.

The City and SAHA have negotiated a LDDA for the development of Parcel 2, which includes a 99-year ground lease with a base rent of \$1 per year. The City Council authorized the City Administrator to enter into the LDDA and Ground Lease through Ordinance No. 13834 C.M.S., passed on February 18, 2025.

### 3. 73rd & Foothill Boulevard - 7101 Foothill Boulevard (APN: 039-3291-020)

The Property at 7101 Foothill Boulevard is located within the Eastmont neighborhood on the northwest corner of 73rd Avenue and Foothill Boulevard. The triangular lot is approximately 1.22 acres in area. The site abuts the Eastmont Town Center and is adjacent to the Alameda County Transit (AC Transit) Eastmont Transit Center.

The proposed development at the site, named Liberation Park Market Hall and Residences, is a mixed-use affordable housing and commercial development. The property will be subdivided into two parcels: Parcel 2 (approximately 0.73 acres) will be ground leased for residential development and Parcel 1 (approximately 0.49 acres) will be sold for commercial development. The selected development team includes the Black Cultural Zone Community Development Corporation (BCZ), Eden Housing, Inc., and the Community Arts Stabilization Trust (CAST).

#### Residences

Liberation Park Residences, L.P., an affiliate of the Black Cultural Zone Community Development Corporation (BCZ) and Eden Housing, Inc. (Eden, and together with BCZ, the Residential Developer), will develop 119 residential units on Parcel 2, consisting of 118 units affordable to extremely low and low-income households and one unrestricted managerial unit. In March 2024, The Residential Developer entered into a Lease Disposition and Development Agreement (LDDA) with the City to lease Parcel 2 for this purpose. The LDDA has a term of two and a half years, plus two one-year administrative extension options. The Ground Lease will have a term of 99 years.

## Market Hall

Liberation Park Market Hall, Inc., an affiliate of BCZ and the Community Arts Stabilization Trust (CAST), collectively referred to as the Commercial Developer, will develop the market hall and cultural center (Commercial Project) on Parcel 1. The proposed commercial building will span approximately 15,000 square feet across two floors with additional rooftop space. The ground floor, covering 10,000 square feet, will feature a Swan's Market-style food hall, a community food pantry, and co-working space expected to be operated by Oakstop. It will also include indoor and outdoor dining and event areas, a theater and cultural performance venue, an indoor and outdoor retail pavilion showcasing local artists and entrepreneurs, and kiosks offering health and wellness services, farm stands, and food carts. The second floor will provide additional co-working spaces, a centralized financial and technical assistance hub, as well as classrooms, offices, and event space. The rooftop will include a courtyard and garden, outdoor event and flex space, and a dedicated area for performances, rehearsals, and events.

4. Clara & Edes: APN(s):04-5014-05;04-5014-06-03 /Size: 26,31 sqft

The City has signed a ground lease with HCEB & Dignity Moves for the construction and long-term management of affordable housing on the site. The Developer is constructing 40 Permanent Supportive Housing units serving homeless persons and persons at risk of homelessness, plus one manager's unit, for a total of 41 units. Construction is expected to be completed by the end of 2025. To ensure that affordable housing goals are met, the parties are also entering into and recording a regulatory agreement governing rents, occupancy, and operations of the affordable housing developed on the property.

5. Barcelona Site (Oak Knoll): APN(s):048-6870-02 /Size: 205,37 sqft

There is no affordable housing proposed by Oak Knoll Venture Acquisitions, LLC for the master-planned development project on their 167-acre property. Therefore, the adjacent City-owned Barcelona site is being made available for affordable housing. On December 17, 2020, the City issued a Notice of Availability (NOA) for the Barcelona property. The City received one response from Eagle Environmental Construction & Development (EECD), the Developer. The Developer is proposing 93 units of housing of which 25% will be available to households earning up to 80% of Area Median Income (AMI), consistent with the Surplus Lands Act. The remaining 75% of the units are proposed as workforce housing serving households earning up to 120 % of AMI. On May 16, 2023, the City Council authorized (Resolution No. 89714 C.M.S.) the City Administrator to negotiate and enter into an Exclusive Negotiating Agreement (ENA) with EECD for the potential sale or lease of the property to build the 93 units. City staff is working with the Developer to move this project forward.

### Commercial Development

1. Fire Alarm Building: APN(s):2-91-1 /Size: 31,031 sqft

The Fire Alarm Building (FAB) is located at 1310 Oak Street in the Lake Merritt District, surrounded by key civic and cultural landmarks, including the Alameda County Courthouse, the Oakland Public Library Main Branch, and Lake Merritt. The property consists of approximately 0.75 acres and includes a historically significant Beaux-Arts-style building constructed in 1911 to house the alarm system used by the Oakland Fire Department and Oakland Police Department until 1983. The site is designated with an Oakland Cultural Heritage Survey rating of B-a1+, signifying major historic importance.

Given the site's historic significance, the concentration of affordable housing in Downtown Oakland, the high land values in the area, and the necessity of reserving certain downtown sites to maintain a balanced mix of residential and commercial uses, staff recommended that the property be designated for commercial development and sold at fair market value for its “highest and best use.”

In December 2020, the City entered into an ENA with the Museum of Jazz & Art (MoJA) to develop a jazz and art museum at the FAB site. The proposed project envisions an 87,600-square-foot museum complex (Jazz Museum) that will highlight Oakland's jazz history, cultural legacy, and artistic expression while preserving and repurposing the historic Fire Alarm Building through adaptive reuse.

The Jazz Museum is intended to serve as a cultural hub, featuring exhibition space, an art gallery, a theater and performance venue, educational facilities, administrative offices, and on-site retail. The museum's programming will include interactive visitor experiences, exhibitions of jazz history and American cultural heritage, and a national Jazz Hall of Fame honoring musicians and contributors to the genre. MoJA also aims to provide community-driven initiatives such as grants and low-interest loans to musicians for music creation, as well as jazz education programs for Oakland youth.

MoJA, a California nonprofit public benefit corporation, was established in 2013 with the goal of creating a museum dedicated to jazz and its impact on American and global culture.

## **Discussion**

The City of Oakland's strategic initiative to use city-owned surplus land for affordable housing prioritizes both immediate housing needs and broader community benefits. By declaring 16 properties as surplus and progressively bringing them to market, the city aims to balance the urgency of creating affordable housing with fiscal responsibility and sustainability. Each site presents unique opportunities and challenges, from high-density developments like the Wood Street site, which could yield a significant number of affordable units with city subsidies, to smaller parcels like the 73rd & International site that may require creative financing or partnerships to achieve viable housing solutions.

The planned integration of market-rate and commercial developments alongside affordable housing is particularly noteworthy. This dual approach helps generate vital funding through impact fees and sale proceeds and also fosters economic development within the community. As seen with the MLK and Piedmont Avenue sites, a focus on pedestrian-oriented

design and access to essential services further enhances the viability of affordable housing projects, promoting a vibrant, mixed-use environment that benefits all residents.

Ultimately, the success of Oakland’s efforts hinges on collaboration with developers, community stakeholders, and residents to ensure that each project aligns with the city’s long-term housing goals and community aspirations. By navigating the complexities of zoning, funding, and community needs, Oakland is taking significant strides toward creating sustainable, affordable housing solutions that address both current demands and future growth.

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Table 53 - Institutional Delivery Structure			
Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Oakland Department of Housing & Community Development	Government	Ownership Planning Public Housing Rental neighborhood improvements public facilities public services Homelessness Non-homeless special needs	Jurisdiction
Oakland Housing Authority	Government	Public Housing	Jurisdiction

<b>Table 53 - Institutional Delivery Structure</b>			
<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
Non-Profit Organizations	Non-profit organizations	Economic Development Homelessness Non-homeless special needs Ownership Public Housing Rental neighborhood improvements public facilities public services	Other
City of Oakland Department of Human Services	Government	Homelessness Non-Homeless Special Needs Public Services Planning	Jurisdiction
City of Oakland Economic and Workforce Development Department	Government	Non-homeless special needs Economic Development	Jurisdiction

<b>Table 53 - Institutional Delivery Structure</b>			
<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
County of Alameda	Government	Homelessness Affordable Housing- Rental Community development: public services Affordable Housing- Ownership	Jurisdiction
Oakland-Alameda County Continuum of Care (EveryOne Home)	Government	Homelessness	Jurisdiction

#### Assessment of Strengths and Gaps in the Institutional Delivery System

The City of Oakland, along with many other communities in this country, is facing a severe homelessness crisis. On a single night in January 2024, 5,485 people experienced homelessness in Oakland. Two-thirds of the people experiencing homelessness in Oakland were unsheltered and reside outdoors or in tents or vehicles, often along the city’s streets and in parks. These numbers represent a 9 percent increase in total homelessness in Oakland, and a 10 percent increase in unsheltered homelessness since 2022. These numbers account for only a fraction of the people who become homeless over the course of a year.

The crisis that precedes someone becoming homeless varies significantly and ranges from job loss to property loss, or a mental or physical health crisis. However, the most recently available Point in Time count data suggests that economic factors, such as high housing costs,

lack of affordable housing and loss of income, are more influential in causing homelessness than mental health or substance abuse related factors. Regardless of the original cause of homelessness, the longer a person remains homeless, the more severe the negative impacts are on health, employment, and social networks.

Oakland currently adheres to Alameda County's EveryOne Home's Home Together Plan, a roadmap for ending homelessness in the Alameda County. Home Together is a comprehensive plan for providing housing and wrap around support services to people experiencing homelessness in Alameda County, including those living with serious mental health illness and those with an HIV/AIDS diagnosis.

The Home Together framework outlines specific strategies to reduce homelessness in Oakland:

- Fewer people become homeless each year
- More people return to housing as quickly as possible
- Expand, improve, and maintain crisis response beds
- People who have been homeless have the incomes and supports they need to avoid returning to homelessness
- Expand the supply of deeply affordable and supportive housing for Oakland's most vulnerable residents
- Address impacts of unsheltered homelessness on sheltered and unsheltered neighbors

The City is working with Alameda County on updating this County and Continuum of Care-level framework in 2025 to create a more detailed action plan for prioritizing homelessness-related investments in Oakland. The existing EveryOne Home framework recognizes the value of interim shelter as a short-term solution but ultimately seeks to place all residents experiencing homelessness into permanent housing. Key components of the EveryOne Home plan and related planning efforts include a sustained increase in homelessness prevention, rapid rehousing, non-congregate interim shelter, and Permanent Supportive Housing. Over the past few years, the city has made significant investments in non-congregate shelter like the temporary conversion of motels, establishment of safe parking sites, and creation of

community cabins. While this has enabled the number of sheltered unhoused residents to reach a record high in the 2024 Point in Time Count (1,826 people), unsheltered homelessness continued to increase between the 2022 and 2024. The cause of this increase is that entries into homelessness continued to exceed exits from homelessness. Oakland staff are in the process of evaluating existing interim housing and shelter investments to prioritize resources to interventions most efficient at increasing homelessness exits. All strategies proposed in the EveryOne Home framework is grounded in the following commitments.

- Eliminating disparities between demographic groups in the rates at which people experience homelessness, and rates they exit to stable housing;
- Aligning Oakland resources and policies with partners in the private sector and in county, state, and federal governments; and
- Learning from and applying evidence-based best practices about what works to prevent and end homelessness.

If additional funding becomes available to support this framework, Oakland can expect to see changes in homelessness including:

- No families with children sleeping outdoors, in cars, or other places not meant for human habitation;
- Significant reductions in the numbers of people who experience homelessness each year;
- Reductions in the number of people who are unsheltered; and
- Elimination of disparities in permanent housing outcomes.

To date, the EveryOne Home framework has been only partially implemented, primarily due to funding limitations. The City of Oakland is currently funding a pilot homelessness prevention program, but the available funding for this pilot is less than a quarter of the funding that projections anticipate will be needed on an annual basis for homelessness prevention. The key reason for this funding shortfall is a lack of flexible funding sources that can be used for non-capital purposes like homelessness prevention. Despite major investments from Oakland's Measure U that helped fund the 953 homeless housing units currently under construction, the

need for Permanent Supportive Housing continues to exceed the available capital and operating funding available. However, one of the key strengths of the Permanent Supportive Housing already placed in service is strong resident retention- Oakland's Permanent Supportive Housing portfolio averages a one-year retention rate of over 90% for residents one year after move-in.

The Oakland Housing Authority (OHA) has created several local non-traditional housing programs that serve special needs populations. In implementing these programs, the OHA works with various partners that are experts in serving populations with special challenges. Descriptions and projections for families served are described below:

The Sponsor Based Housing Assistance Program (SBHAP) local non-traditional program serves families in partnership with the City of Oakland's Department of Human Services and the Oakland PATH Rehousing Initiative. This program provides rental housing assistance through the form of rental subsidies, utility assistance, security deposits, etc. The City of Oakland manages subcontractors who specialize in managing the program to serve three vulnerable populations:

- Individuals living in street homeless encampments,
- Foster and transitional age youth, and
- Youth with recent contact with the criminal justice system.

After demonstration of housing stability for one year, pending availability, OHA may elect to offer program participants the option to apply for an HCV. These subcontractors provide program applicants via direct referral into the program managed by the City of Oakland.

Under the OHA Making Transitions Work (MTW) Building Bridges (BB)-CalWORKs program, OHA provides rental assistance (up to 2 years) for formerly homeless Alameda County Social Services Agency (ACSSA) CalWORKs clients who are housed in Oakland and are employable and actively engaged in a plan to achieve self-sufficiency. OHA used its MTW resources to leverage commitments from ACSSA to provide wrap around case management services that address employment barriers and assist with access to other needed community resources. Based on funding availability, families who successfully complete the

CalWORKs program and maintain their housing may be referred for eligibility screening for a Housing Choice Voucher (HCV).

### **SBHAP – projected families to be served 180**

Challenges: This program experienced challenges in a tight rental market where landlords have multiple options for unassisted tenants. Since this population is hard to house with many service needs, it was challenging to maintain and recruit new landlord participants. Partner agencies worked closely with OHA, clients and landlords to ensure that any leasing challenges were addressed in a timely manner. The partners reported several challenges including families struggling to pay rent due to inadequate maternity leave pay. In these cases, the partners worked with the affected families to connect them with additional resources to resolve the issue. Additionally, partners faced higher-than-expected staff turnover, which created a steep learning curve. This turnover slowed the admission process for new enrollees and caused delays in referrals due to inaccurate paperwork submissions. To address these challenges, the partners have engaged an analyst to improve agency participation and streamline processes.

### **CalWORKs - projected families to be served 30**

Challenges in meeting the projected benchmarks involved eligibility processing delays. For some participants, documentation for verification of income and other household members was delayed. To address this issue, ACSSA is working to streamline the documentation process. As with all the programs, finding landlords to accept program participants and OHA subsidies in a tight rental market is challenging. ACSSA worked to negotiate lower rents and increased landlord outreach to facilitate housing options for program participants. Participants must stay employed to remain in the program and challenging job environments following the pandemic has jeopardized eligibility for some participants

### **Building Bridges – SRO**

This PBV sub-program awarded long-term housing assistance to Single Room Occupancy (SRO) and studio apartment developments. Based on local market conditions, OHA will extend assistance to programs that provide service enriched housing and those programs that solely provide the housing component given the high need for housing in Oakland. This program serves up to 180 hard to house families some who struggle with habitability issues.

In addition to the MTW activities utilized to serve special populations, OHA was recently awarded two grant opportunities. These grants will allow OHA to serve Human Trafficking Survivors and families with children in the hospital, these grants will be used in 2025 to serve low-income special populations.

<b>Table 54 - Availability of services targeted to homeless persons and persons with HIV and mainstream services (Homelessness Prevention Services)</b>			
	<b>Available in the Community</b>	<b>Targeted to Homeless</b>	<b>Targeted to People with HIV</b>
<b>Counseling/Advocacy</b>	X	X	X
<b>Legal Assistance</b>	X		
<b>Mortgage Assistance</b>	X		X
<b>Rental Assistance</b>	X	X	X
<b>Utilities Assistance</b>	X	X	X

<b>Table 55 - Availability of services targeted to homeless persons and persons with HIV and mainstream services (Street Outreach Services)</b>			
	<b>Available in the Community</b>	<b>Targeted to Homeless</b>	<b>Targeted to People with HIV</b>
<b>Law Enforcement</b>	X		

<b>Mobile Clinics</b>	X	X	
<b>Other Street Outreach Services</b>	X	X	X

<b>Table 56 - Availability of services targeted to homeless persons and persons with HIV and mainstream services (Supportive Services)</b>			
	<b>Available in the Community</b>	<b>Targeted to Homeless</b>	<b>Targeted to People with HIV</b>
<b>Alcohol &amp; Drug abuse</b>	X	X	X
<b>Child Care</b>	X	X	X
<b>Education</b>	X	X	X
<b>Employment &amp; Training</b>	X	X	X
<b>Healthcare</b>	X	X	X
<b>Life Skills</b>	X	X	X
<b>Mental Health Counseling</b>	X	X	X
<b>Transportation</b>	X	X	X

**Describe the extent to which services targeted to homeless person and persons with HIV and mainstream services, such as health, mental health and employment services are made available to and used by homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families and unaccompanied youth) and persons with HIV within the jurisdiction:**

The Home Together framework seeks to reduce homelessness using a wide range of methods. The strategy places a special priority on prevention strategies to keep Oaklanders stably housed. It also seeks to provide an appropriate range of interventions once someone becomes homeless by ensuring rapid connection to housing and prompt access to emergency health, hygiene and shelter options for individuals living on the streets. The strategy proposes the expansion of housing production at all income levels but especially for those who need supportive housing and/or with very low incomes. It also acknowledges the critical need to increase the income of the lowest income residents through work, connection to benefits, and expanding subsidized housing options.

The City of Oakland and the County of Alameda have made several investments to ensure that persons experiencing homelessness and persons with HIV/AIDS are able to access housing, homeless services, mental health services, employment services, and other healthcare services:

- Alameda County funds and oversees the provision of Street Health Outreach teams, which provide multi-disciplinary health care services to unhoused individuals, including but not limited to substance abuse and street psychiatry supports.
- The City of Oakland operates the Mobile Assistance and Community Responders of Oakland (MACRO) program within Oakland's Fire Department to refer unhoused residents to services and to resolve low-level homelessness related nuisance calls without involving the criminal justice system.
- Alameda County participates in a regional consortium to create a one-stop phone referral service for homeless services/access to shelter beds, as well as referrals to health and employment services, via the 211-information line.
- Alameda County's Offices of HIV Care and Prevention provide direct services and referrals to persons with HIV.
- A range of Access Points are available for unhoused residents to enroll in Coordinated Entry, the single system for homeless housing placements.

All publicly funded homeless and housing services, health services, and employment services are required to adhere to strict non-discrimination standards on the basis of HIV/AIDS status. All City and County funded housing services are provided on a housing-first basis.

**Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

Key strengths of the existing service delivery system include:

- A range of proactive homeless outreach (MACRO and Street Health teams) and client-initiated service connections (Coordinated Entry access points and 211) provide a range of touch points that make it convenient for target populations to request service connections.
- The rollout of MACRO as a civilian alternative to police responses to quality-of-life issues around homelessness reduces the risk of escalation to the criminal justice system and potential adverse mental health impacts.
- The County's Street Health team has been largely successful in protecting Oakland's unhoused population from highly contagious communicable diseases.
- The system has had capacity to do proactive outreach during extreme weather events and other health-threatening events.

Services Delivery System Gaps:

According to the 2024 PIT Count, 5,485 residents in Oakland experienced homelessness of whom an estimated 44% experience chronic homelessness. The majority of individuals experiencing homelessness in Oakland are unsheltered. Over the past 20 years, Oakland's rents have significantly increased, leading to displacement of low-income and vulnerable populations. Thus far, the City has been unable to provide adequate resources to fully serve homeless residents. Some specific gaps or limitations in the existing service delivery system include:

- A lack of permanent housing placements for residents in interim housing or shelter, which leads to excessively long shelter and interim housing stays.
- A lack of resources to prevent individuals from falling into homelessness.
- A lack of high-quality data to track the effectiveness of programs as clients use multiple services through the homelessness response system.
- Programs receiving funding from multiple agencies for similar work, which increases administrative burden and makes it harder for funders to identify which agency has lead responsibility for different kinds of service provision.
- Persistently high rents, which make it difficult for individuals receiving Supplemental Security Income or other income supports to find an affordable home on the private market.

**Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

In order to successfully reduce, prevent and end Oakland’s trend of escalating homelessness, City leaders and community partners must have a shared understanding of the drivers of homelessness. The main drivers of homelessness in Oakland include:

- Insufficient housing units that are affordable to households with the lowest incomes, including particularly those whose incomes are below 30% of Area Median Income (AMI)
- Barriers that prevent formerly incarcerated residents from living with family members and/or accessing public and private rental housing and employment opportunities
- Insufficient access to quality employment opportunities that pay wages that meet the cost of housing

As part of the City of Oakland and Alameda County’s work to improve their response to homelessness, the following actions are being taken to address the specific challenges raised in the previous section:

- The City of Oakland is exploring enhanced resources for shelter exits and is funding the construction of more Permanent Supportive Housing to address challenges around exits from shelter and interim housing.
- The City of Oakland has invested in a highly targeted homelessness prevention pilot program to address the lack of resources for prevention. The evidence-based program is considered a model program that is effective in both keeping program participants in their homes and at targeting to households most likely to experience homelessness. As results become available, this program will serve as a demonstration of the impact of prevention investments for potential funders.
- The City of Oakland is improving its analytical capacity and tightening reporting requirements to improve the quality of information available about the homeless response system and the impact of the City's investments.
- Over the course of 2025, the City of Oakland will work with Alameda County to better delineate responsibility for funding programs, with the overall goal of reducing the number of programs that receive separate funding commitments for similar services and could instead be funded solely through one agency.
- The City of Oakland is taking a wide range of actions to blunt future rent increases, as described in the City's 2023-2031 Housing Element. These actions include relaxing zoning standards and other barriers to development. By encouraging the construction of more private housing in Oakland, residents will have access to a wider range of housing options and wages will have an opportunity to begin catching up with rents.

SP-45 Goals Summary – 91.215(a)(4)

<b>Table 58 – Goal Descriptions</b>	
<b>Goal 1: Produce &amp; Preserve Housing Across Income Levels</b>	
Description:	<p>Ensure all Oaklanders have access to safe, affordable housing by accelerating the production of new units and preserving existing housing across income levels. This goal advances citywide housing stability through streamlined land-use policies, approval processes, and land availability strategies to reduce barriers to development.</p> <p>Core activities include, but are not limited to, the following:</p> <p>Production</p> <ul style="list-style-type: none"> <li>• New Construction Notice of Funding Availability (NOFA)</li> <li>• City Homekey &amp; Rapid Response Homeless Housing (R2H2)</li> <li>• Permanent Housing Solutions for Persons with HIV</li> </ul> <p>Preservation</p> <ul style="list-style-type: none"> <li>• Owner-Occupied/Small Property Rehabilitation</li> <li>• Equitable Lead Hazard Abatement Program (ELHAP)</li> <li>• Acquisition and Conversion to Affordable Housing (ACAH)</li> <li>• Preservation of Existing Affordable Housing Portfolio</li> </ul> <p>Policy/Systems</p> <ul style="list-style-type: none"> <li>• Land Use Reforms (e.g., zoning for density/non-discrimination)</li> <li>• Expedited Approval Processes for Affordable Projects</li> <li>• Land Availability Strategies (e.g., public land prioritization)</li> </ul>
<b>Goal 2: Protect Residents from Displacement</b>	

Description:	As a renter-majority city, Oakland must prioritize tenant protections and housing stability strategies to prevent displacement and homelessness. This includes strengthening legal protections and expanding/targeting housing stabilization services, such as rental assistance, legal assistance, housing navigation, and other services to keep residents securely housed and to reduce the flow of households into homelessness. This goal prioritizes housing stability supports through the Rent Adjustment Program, the Fair Chance Access to Housing Ordinance, community-based legal services (Eviction Defense, Fair Housing, etc.) and rental assistance, and prioritizing targeted homelessness prevention.
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**Goal 3: Expand Economic Opportunities for All Oaklanders**

Description:	The City of Oakland will pursue the expansion of economic development, growth and opportunities for Oakland residents by supporting business development, land use reforms, and place-based strategies that address inequities in economic opportunities. The City will promote neighborhood revitalization, small property owner assistance, and partnerships with community-based organizations to enhance local economic resilience. Activities will also include interim assistance and the exploration of policies that prioritize equitable land use and sustainable development to benefit Oaklanders across income levels.
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**Goal 4: Prevent Housing Instability and Homelessness**

Description:	Oakland is committed to preventing housing instability and homelessness through proactive interventions that stabilize residents and preserve community cohesion. By combining targeted homelessness prevention strategies with tenant anti-displacement programs, the City aims to stem displacement and reduce inflow into homelessness. Key efforts include financial assistance, legal protections and services, and housing stabilization services for vulnerable households, as well as the exploration of innovative solutions such as small property owner assistance programs, streamlined land
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	use policies, and neighborhood revitalization initiatives. These strategies will ensure that Oaklanders can remain securely housed and prevent vulnerable populations from entering the cycle of homelessness.
<b>Goal 5: Connect Unhoused Residents with Housing and Services</b>	
Description:	This goal aims to prevent and end homelessness by providing comprehensive housing and service solutions to make homelessness rare, brief, and non-recurring. Oakland will implement a range of strategies, including targeted homelessness prevention, emergency housing options, and permanent housing solutions to stabilize individuals and families. Activities include medium- to long-term non-congregate shelters, encampment and RV stabilization, outreach and engagement efforts, and housing stabilization programs for vulnerable populations, including persons with HIV. Additional initiatives focus on legal services, fair housing policies, and place-based strategies to address housing instability and displacement. Together, these efforts will create a pathway to permanent housing and community stability for unhoused residents.

## SP-50 Public Housing Accessibility and Involvement – 91.215(c)

### **Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)**

OHA is not subject to a Voluntary Compliance Agreement to increase the number of accessible units. The Agency's portfolio of large Public Housing developments has been upgraded and rehabilitated to include accessible units as required. The portfolio of scattered-site former Public Housing units is currently being evaluated for compliance and modifications will be made as required and where feasible. The Agency has a 504-review committee.

OHA is exploring a partnership with The Kelsey, a national nonprofit focused on creating affordable, accessible, and inclusive housing for people with disabilities, to enhance accessibility in its housing stock. While 26% of people have a disability, less than 6% of the national housing supply is accessible. To address this, OHA plans to adopt The Kelsey's Inclusive Design Standards, developed with Mikiten Architecture and the Inclusive Design Council, as guiding principles to better meet the diverse accessibility and inclusion needs of people with disabilities in affordable housing across Oakland.

### **Activities to Increase Resident Involvements**

OHA staffs a citywide Resident Advisory Board (RAB) that meets regularly to review and provide input on draft plans, new policies and funding priorities. The RAB makes recommendations regarding the development of the Public Housing Agency (PHA) plan and provides feedback on any significant amendment or modification to the PHA plan. Members are nominated by staff and other residents through a bi-annual application and nomination process. New member recommendations are made to the Board of Commissioners to serve indefinitely, and they meet monthly. Current membership is 9 residents.

### **Is the public housing agency designated as troubled under 24 CFR part 902?**

No

**Plan to remove the 'troubled' designation**

N/A

## SP-55 Barriers to affordable housing – 91.215(h)

### **Barriers to Affordable Housing**

The City has undertaken a number of measures to facilitate and encourage affordable housing, including zoning and development standards designed to encourage development of middle and multi-family housing in areas designated by the City’s General Plan. Further details may be found in the City’s Housing Element 2023-31 at

<https://www.oaklandca.gov/documents/2023-2031-adopted-housing-element>.

The 2023-31 Housing Element examines the City’s policies and procedures to identify governmental constraints and non-governmental constraints.

### **Governmental Constraints**

Oakland’s housing development landscape is shaped by a complex interplay of governmental constraints, historical zoning practices, and evolving reforms. The term “governmental constraints” refers to local policies and regulations—such as zoning laws, development standards, and permitting processes—that impact housing availability and affordability. While these regulations aim to ensure quality development, they can also create delays, increase costs, and lead to differences in how neighborhoods are treated.

Historically, Oakland’s zoning practices contributed to racial and economic segregation, with single-family zoning dominating 43% of residential land. This legacy, combined with stringent development standards, has limited density and affordability. Recent efforts, however, prioritize reform. Recent local zoning changes and state laws like SB 9 (2022) enable duplexes, triplexes, and fourplexes in single-family zones, streamline approvals, and reduce parking mandates near transit. In 2023, the City eliminated single-family zoning outside high-fire-risk areas, aligning with “missing middle housing” strategies to diversify housing stock.

In 2023, the City also adopted an “affordable housing overlay” that provides 100% affordable housing by-right approvals, extra height, unlimited density within the building envelope, and an exemption from parking requirements. This affordable housing overlay

applies to projects at up to 120% AMI located in any zone where residential uses are allowed, with limited exemptions for historic landmarks and the high-fire-risk overlay.

According to recent research, the high cost of building housing in California is partially due to stringent energy efficiency and seismic standards. These are established by the California Building Code, and local jurisdictions have limited authority to deviate from these standards. Some specific building code standards, such as requiring two staircases for evacuation access in low-rise development, may particularly affect the feasibility of small apartment buildings. Enhanced setback and parking standards in Oakland's high-fire-risk overlay also limits development potential in that portion of the city, but the overlay is justified by elevated wildfire risks and historic difficulties with wildfire evacuations.

Funding gaps exacerbate these challenges. Oakland faces a structural budget deficit due in part to Proposition 13's limitation on local property taxes, coupled with limited local revenue tools. Affordable developers compete with market-rate projects for scarce resources, relying on temporary bonds (Measures KK and U) and federal grants. Despite state programs like Homekey, funding remains insufficient to meet homelessness and affordability targets. Limited funding availability also affects staffing in the City's Planning and Building Department, which leads to delayed project application reviews.

### **Non-Governmental Constraints**

The City of Oakland faces significant challenges in housing development due to limited control over production, availability, and costs, influenced by high construction expenses and urban redevelopment complexities. Non-governmental factors, typical of Bay Area cities, further constrain housing growth. Environmental constraints, while varied, are managed through zoning and regulations:

- Geological risks, like earthquakes along the Hayward Fault and soil liquefaction in flatlands, pose threats but affect few residential zones. Sea-level rise, projected to reach 12–24 inches by 2050, may threaten residential areas near Jack London Square and Lake Merritt. Flood risks in low-lying regions (e.g., West Oakland) are mitigated by FEMA zoning restrictions.

- Air/noise pollution disproportionately affects East and West Oakland near industrial zones and highways, increasing development costs for filtration and insulation. Wildfire hazards in the Oakland Hills restrict denser housing due to extreme fire risk and evacuation challenges.
- Airport safety regulations limit residential development near Oakland International Airport, though no current housing sites fall within restricted zones. Hazardous materials in industrial and transportation corridors require costly site remediation, addressed through City cleanup programs.

Oakland’s Local Hazard Mitigation Plan and updated Safety Element integrate hazard resilience into housing planning, prioritizing public health while balancing environmental and economic realities. Most constraints elevate costs or reduce appeal but do not outright block development.

Oakland’s housing development is shaped by utility infrastructure, market dynamics, and high construction costs. Dry utilities are managed by Pacific Gas and Electric (PG&E) for electricity and natural gas, while East Bay Community Energy (EBCE) offers lower-cost, renewable energy alternatives. Internet services are provided by Comcast, Google Fiber, and other internet companies.

Market constraints include steep land costs driven by Oakland’s desirability as a Bay Area urban hub. Land prices vary widely, with high values in affluent neighborhoods like Rockridge and lower costs near industrial zones. Infill development, critical for meeting housing goals, faces challenges such as demolition expenses, site cleanup, and fragmented parcel sizes that require lot consolidation. While efforts to increase density and repurpose underutilized sites exist, rising land and construction costs hinder feasibility, particularly for affordable housing.

Construction costs in Oakland are among the highest in the region. Hard costs (materials, labor) account for 50–60% of total expenses, with steel/concrete high-rises limited to high-rent areas. Soft costs (permits, financing) add another 40–50%, and structured parking may further escalate expenses. Affordable housing project costs in the San Francisco Bay Area

average a total development cost of \$750/square foot, while market-rate projects have a typical total development cost of approximately \$530/square foot. The high cost of development leads to persistent funding gaps, especially for deeply affordable housing. Programs like loans, grants, and the Affordable Housing Impact Fee aim to offset costs, though funding gaps remain.

**Labor Costs:** Labor expenses significantly drive Oakland's high construction costs, particularly for affordable housing, which must comply with prevailing wage laws and the City's Local/Small Business Enterprise (S/LBE) program requiring 50% local participation for contracts over \$100,000. Projects with City funding must also use apprentices for 15% of work hours and seek to use Oakland residents for a majority of work hours. Labor costs are a major component of elevated hard costs for affordable housing development in Oakland.

**Financing Challenges:** Elevated interest rates strain development feasibility for market rate housing and first-time homebuyer accessibility, increasing subsidy requirements. Approximately one third of mortgage applications in Oakland's metropolitan statistical area are denied, which may pose a significant barrier to credit for aspiring first-time homebuyers and existing homeowners seeking to finance home repairs. California has a fragmented affordable housing funding landscape with major sources of subsidy administered by four separate state agencies. This leads to delayed project timelines and higher construction costs. Another key limiting factor for affordable housing development is the limited availability of operating subsidy for deeply affordable and Permanent Supportive Housing. For some of these projects, rents are set so low that the income does not fully cover the cost of building operation, maintenance, and resident services. Most affordable housing resources at the state and local level are limited exclusively to capital uses, which makes it difficult to provide adequate operating subsidy to these deeply affordable units.

**Economic and Social Factors:** Oakland's economy, tied to the volatile Bay Area region, faces risks from recessions and global shocks, exacerbating disparities and straining City resources.

Despite these challenges, community sentiment strongly supports housing growth: resident workshops and regional analyses reveal Oakland as one of the Bay Area’s most pro-housing cities. No affordable housing project in Oakland has received an environmental challenge or meaningful planning commission appeal in over a decade.

### **Strategy to Remove or Ameliorate the Barriers to Affordable Housing**

To effectively remove or ameliorate barriers to affordable housing in Oakland, the City has adopted a “Three P Framework,” prioritizing new housing production, preservation of existing affordable housing, and tenant protections.

#### Production

Oakland is pursuing several options to increase housing production. Over the last eight years, Oakland produced sufficient housing units to meet its share of the overall state-mandated housing production goals; however, Oakland’s housing production skewed significantly toward market-rate development and fell short of producing sufficient affordable housing. The City of Oakland is responsible for planning for 26,251 new housing units by 2031, of which more than 10,261 are intended to be affordable to households at or below 80% of the Area Median Income. By 2031, 3,750 of Oakland’s newly developed units should be affordable to low-income households making between 50 and 80 percent of AMI and 6,511 new units should be affordable to very low-income households earning between 0 and 50 percent of AMI. Oakland HCD’s previous strategic plan identified a gap of over \$457 million to fund the affordable housing required to meet its target. The Oakland City Council therefore authorized Bond Measure U, which was placed on the November 2022 ballot for voter consideration. Oakland voters passed Measure U, the Affordable Housing Infrastructure Bond, with 75.33% in support.

Funding from Measure U expands City affordable housing development programs that previously received funding from Measure KK, the 2016 predecessor to Measure U. Measure KK funds provided \$100 million to help fund the construction of 721 new construction units, the preservation of 420 existing affordable housing units, and the acquisition and conversion of 420

units to affordable housing. In total, Oakland was able to produce 1,561 units of affordable housing by leveraging Measure KK funds in combination with other local and County funding sources. Oakland HCD anticipates likewise leveraging Measure U affordable housing funds with non-City sources at approximately \$4 for every \$1 of City subsidy, to maximize the impact of these dollars. From 2023-2027, the City forecasts building 1,995 new affordable housing units and preserving 757 housing units.

To address Oakland's homelessness crisis, the City prioritizes Permanent Supportive Housing and Extremely Low-Income housing production as a use for Measure U funding. The number of developable PSH and ELI units, however, is limited by the amount of operating subsidy available to support ongoing affordability and maintenance of affordable housing properties. Once the maximum number of deeply affordable units is reached within these constraints, the next funding priority is the development of low-income units affordable to residents at 30-80% of AMI. Expanding the supply of 30-80% AMI housing supports the development of housing accessible to working class residents throughout the city. A combined total of \$481,333,840 in Measure U and local funds will produce an estimated 19% of the low/very low-income unit target.

The City of Oakland is also pursuing additional strategies to address barriers to affordable housing. With funds from the Pathways to Reducing Obstacles to Housing (PRO Housing) grant that the City won in 2025, the City will create a new predevelopment program for affordable housing developers to offset the impact of building permit review fees. Affordable housing developers in Oakland will also be able to use the City's "affordable housing overlay," which provides 100% affordable housing a range of benefits including at least two stories of extra height, unlimited density in the building envelope, and exemption from parking requirements. The affordable housing overlay applies in all zones where residential is an allowed use, with limited exemptions for historic landmarks and high-fire severity zones. The City's recent funding of hotel/motel conversions via the Homekey and Rapid Response Homeless Housing programs complements efforts to ease ground-up construction by exploring other opportunities to reduce development costs.

## Preservation

As Oakland's housing stock ages and rental prices continue to increase, ensuring long-term building health and affordability is a key strategy in addressing barriers to affordable housing. Thus, Oakland HCD is prioritizing \$35.3 million in total ACAH (Acquisition and Conversion to Affordable Housing) funding between 2023 and 2027, comprising \$46.55 million from Measure U funding and \$22.39 million in local capital dollars. These investments aim to rehabilitate 527 units of existing housing.

Building on the outcomes of Measure KK, which preserved 420 affordable units and catalyzed over 1,500 total units through leveraged funding, Oakland HCD will continue pairing Measure U dollars with non-City subsidies at a 4:1 leverage ratio to amplify impact. However, reduced access to Alameda County's depleted Measure A1 bond funds necessitates sharper focus on preservation strategies. By 2031, the City plans to allocate \$25.3 million from Measure U and \$14 million in local funds specifically to preserve its existing affordable housing portfolio.

Oakland HCD aims to continue support for these programs, as well as partnerships with community land trusts and limited equity cooperatives. There is also a need to support low- and moderate-income homeowners with property rehabilitation needs including accessibility improvements, lead abatement, and more. The City is also leveraging HUD's Section 108 program to expand financing options for the acquisition and long-term preservation of Naturally Occurring Affordable Housing (NOAH). While owner-occupied rehab is not a priority for the use of Measure U funds, Oakland HCD will pursue funding opportunities through State and Federal sources to continue these programs while simultaneously seeking new options to meet demand. Oakland's current \$481 million in combined Measure U and local funds is projected to achieve 19% of its low- and very low-income RHNA targets (1,951 of 10,261 units) by 2027.

## Protection

Citywide strategies aim to support the broadest swath of Oakland's population in achieving and maintaining housing stability. Current approaches primarily focus on the

administration of the City’s housing stability-related ordinances. Existing City programs that help protect renters include:

- Rent Adjustment Program Ordinance: governs maximum allowable annual rent increases in covered housing units.
- Just Cause for Eviction Ordinance: prohibits “no-fault” evictions in covered units.
- Tenant Protection Ordinance: protects tenants from harassment.
- Uniform Relocation Ordinance: provides tenants with compensation when subject to an owner move-in eviction or a unit becomes uninhabitable due to building code violations.
- Fair Chance Access to Housing Ordinance: prohibits rental housing providers from screening criminal history of applicants during the advertisement, application, selection, or eviction process.

While each ordinance may not apply to all residents (e.g. tenants that do not live in rent-controlled units do not benefit from the related law), a combination of the protections works to provide broad coverage to around 94,000 Oakland units as of 2025.

The Rent Adjustment Program’s rent registry launched in May 2023 and tracks all units that pay the annual RAP fee (ie covered by rent stabilization and/or Just Cause). Other relevant data the registry tracks includes initial and current rents, security deposit information, and utilities included with rent. This information helps create deeper understanding of rental experiences in Oakland that may inform future policy considerations.

To complement the broad tenant protection programs described above, the City’s primary support for its unstably housed residents with housing-related legal problems is through Oakland Housing Secure, which focuses on eviction prevention services.

Projections from regional homelessness experts at the nonprofit organization All Home estimate approximately 12,000-13,000 Oakland households need homelessness prevention services. This estimate builds upon research from the UC Berkeley Turner Center for Housing Innovation, which estimates that half of the city’s ELI households receive no housing assistance. Based on data from the Keep Oakland Housed program operated by Bay Area Community Services (BACS) and All Home’s estimates, per-household prevention costs average \$8,000. All

Home experts project homelessness prevention needs are \$38.8 million per year in Oakland, including rapid rehousing and shallow subsidy support.

To address this need, the City funded a homelessness prevention pilot program with \$5.8 million between FYs 2023-24 and 2024-2025. These services were provided by BACS and a collaborative of non-profit partners to households at highest risk of homelessness. Program evaluation was conducted by Stanford’s Changing Cities Research Lab and the Housing Initiative at Penn. The targeted homelessness prevention program is designed as a three-pronged approach: flexible financial payments, wrap around services and legal support.

## SP-60 Homelessness Strategy – 91.215(d)

**Describe how the jurisdiction's strategic plan goals contribute to reaching out to persons experiencing homelessness (especially unsheltered persons) and assessing their individual needs.**

The City of Oakland actively collaborates with Alameda County's EveryOne Home initiative on the Home Together Plan, a comprehensive, county-wide strategy aimed at solving homelessness throughout Alameda County. This roadmap outlines a multi-faceted approach to addressing the complex issue of homelessness by providing not only stable and supportive housing, but also crucial wrap-around services tailored to the diverse needs of the homeless population within Alameda County, including individuals with serious mental health illnesses and those living with an HIV/AIDS diagnosis. The Home Together 2030 Refresh Plan represents a unified effort to create a sustainable system of care that effectively prevents and resolves homelessness across the county.

Oakland employs a multi-pronged outreach strategy to directly engage with its unhoused residents. Alameda County's Street Health Teams play a crucial role in this effort by proactively reaching out to individuals experiencing homelessness, providing essential healthcare services, and disseminating crucial information regarding available shelter options and the Coordinated Entry system, which serves as a centralized point of access for housing and services. Additionally, Oakland's Encampment Management Team (EMT) responds to homeless encampments that present significant health, safety, or quality of life concerns within the city. While addressing these immediate issues. Furthermore, the Mobile Assistance Community Responders of Oakland (MACRO) program offers a distinct and crucial form of outreach. MACRO teams conduct wellness checks on unsheltered residents, proactively connect individuals with a wide range of necessary services and provide an alternative response to quality-of-life complaints involving unhoused residents, thereby potentially diverting situations from traditional law enforcement intervention. These diverse outreach efforts reflect Oakland's commitment to a compassionate and comprehensive approach to engaging with and supporting its unhoused population.

**Describe how the jurisdiction's strategic plan goals contribute to addressing the emergency shelter and transitional housing needs of homeless persons.**

Home Together is based on a Housing First program model that emphasizes rapid client access to permanent housing rather than prolonged stays in shelters and transitional housing. What differentiates a Housing First approach from traditional emergency shelter or transitional housing approaches is that it is “housing-based,” with an immediate and primary focus on assisting individuals and families quickly access and sustain permanent housing.

Application of a Housing First approach does not necessarily result in an immediate elimination of the need for emergency shelter and/or transitional housing services. What differentiates a Housing First approach from traditional emergency shelter or transitional housing approaches is that it is “housing-based,” with an immediate and primary focus on helping individuals and families quickly access and sustain permanent housing. This approach has the benefit of being consistent with what most people experiencing homelessness want and seek help to achieve.

There are currently not enough affordable housing options available for all those experiencing homelessness. Successful housing application and retention requires skills like application completion, document compilation, adhering to house rules, timely rent payment, and other life skills. For individuals with significant behavioral health needs or who need time to practice these skills, a transitional period before moving into permanent housing can be helpful.

The City of Oakland has made significant investments in expanding emergency shelter and transitional housing placements, resulting in approximately 1500 shelter and transitional housing placements active in service. This complements rapid rehousing assistance that seeks to place persons recently experiencing homelessness in conventional housing without requiring a shelter stay.

**Describe how the jurisdiction's strategic plan goals contribute to helping persons experiencing homelessness (especially individuals and families experiencing chronic homelessness, families with children, veterans and their families, and unaccompanied youth)**

**make the transition to permanent housing and independent living, including shortening the duration that individuals and families experience homelessness, facilitating access to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

The City of Oakland and the Oakland Housing Authority (OHA) have established a long-term, collaborative commitment to addressing homelessness through significant and sustained investment in rapid rehousing strategies. This partnership has manifested in the Oakland Path Re-Housing Initiative (OPRI), a comprehensive and multifaceted program designed to quickly connect individuals experiencing homelessness to permanent housing and provide the necessary supportive services to ensure housing stability. A central element of OPRI is the provision of housing subsidies, made possible through federal funding allocated to the Oakland Housing Authority. These subsidies enable individuals to secure housing in the private rental market. Complementing these financial resources are a range of supportive services, funded through diverse local sources, which are integral to OPRI's success. These services are tailored to meet the individual needs of participants and may include case management, assistance with housing search and placement, financial literacy training, employment support, mental health services, and connections to other essential resources. The synergy between housing subsidies and supportive services is formalized and governed through comprehensive OPRI grant agreements with partner agencies. Since its inception in 2010, OPRI has achieved considerable success in mitigating homelessness within Oakland, having successfully housed over 879 individuals who were formerly experiencing homelessness. This track record underscores the program's effectiveness and its positive impact on the lives of vulnerable individuals. OPRI is designed to serve a diverse population of individuals experiencing homelessness, including those living in encampments or on the streets. The program also prioritizes support for specific vulnerable subgroups, such as youth aged 18 to 24 transitioning out of the foster care or juvenile justice systems, families experiencing homelessness, and young adults between the ages of 18 and 35 who are identified as being at high risk of involvement in violence, either as perpetrators or victims, and who are currently homeless, facing imminent homelessness, or living in unstable housing situations. The implementation and delivery of OPRI's services are

facilitated through partnerships with four key local nonprofit organizations: First Place for Youth, which focuses on supporting homeless youth; Abode Services, serving single adults experiencing homelessness; and Building Futures with Women and Children, dedicated to assisting homeless women and families. These organizations play a vital role in providing direct services, leveraging their expertise and community connections to ensure that OPRI participants receive the comprehensive support they need to achieve and maintain housing stability, ultimately contributing to the overall reduction of homelessness in Oakland.

**Describe how the jurisdiction's strategic plan goals contribute to helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The City of Oakland, in collaboration with its network of partners, is actively implementing a multi-faceted approach to addressing homelessness and ensure that individuals and families in Oakland can maintain stable housing. These comprehensive strategies encompass proactive measures aimed at preventing homelessness before it occurs, robust support services designed to enhance housing retention for vulnerable populations, critical interventions focused on discharge planning from institutional settings, and a long-term commitment to developing deeply subsidized housing options as the fundamental solution to ending homelessness in a region characterized by housing unaffordability:

- **Preventing Homelessness:** Activities assist households in maintaining current housing and preventing households from becoming homeless. The City has invested in a flexible financial assistance program to prevent homelessness among high-risk residents. The City of Oakland has created a targeted homelessness prevention pilot program to prevent residents from becoming homeless. In 2025, the City of Oakland's homelessness prevention program anticipates serving 280-320 Oakland residents at risk of

homelessness. This program has identified residents without a lease and those with criminal legal system involvement as especially vulnerable to entering homelessness and is providing support accordingly.

- Support Services to increase Housing Retention among the target population: The City has made significant operating subsidy commitments to affordable housing to ensure strong supportive services for formerly unhoused residents. This has been highly effective and resulted in a return to homelessness rate of under 10% for formerly unhoused residents who have been placed in permanent housing.
- Discharge planning is also vital to eliminate and/or shorten periods of homelessness for those who experience homelessness and discharged from institutions, such as jails, prisons, hospitals or have aged-out of the foster-care system: The City has funded a transitional housing specifically for former inmates under probation. Community stakeholders are working to match county service systems to housing to address the complexities of timing, availability of options, and admission criteria to avoid discharging people directly into homelessness.
- Development of subsidized housing for individuals who are exiting homelessness and at-risk for homelessness is the central solution to ending homelessness, given the region's overall housing unaffordability. The City has prioritized investments into deeply affordable housing to ensure exit options for those who are unsheltered or residing in shelter and interim housing.

While the majority of entries into homelessness in Oakland do not originate from medical or correctional institutions, the City, in close collaboration with Oakland Partners and Alameda County, remains committed to continuously reviewing and modifying its comprehensive county-wide discharge policy and protocols. This ongoing evaluation ensures that the policy remains effective in minimizing or eliminating the release of individuals from public institutions directly onto the streets or into the homeless service system. By proactively addressing potential pathways into homelessness from institutional settings, the City aims to further

reduce the number of individuals experiencing homelessness and strengthen its overall prevention efforts.

## SP-65 Lead Based Paint Standards

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

**Both Oakland HCD and the Alameda County Healthy Home Department (ACHHD) have initiatives and programs to mitigate lead-based paint hazards and increase access to safe and healthy housing.**

Oakland HCD currently administers a Lead Safe Homes Program that paints over peeling lead-based paint to protect inhabitants of homes from lead paint flakes. This program is a component of the City's CDBG-funded home rehabilitation programming. The City is also working to develop an Equitable Lead Hazard Abatement Program (ELHAP) that will further mitigate lead hazards. This ELHAP program will be funded with revenue from a legal settlement that the City of Oakland entered into with lead paint manufacturers.

The City's Planning & Building Department plans to begin a Proactive Rental Inspection Program (PRIP) during the term of the Consolidated Plan. This proactive inspection model will inspect all rental housing in Oakland on a recurring basis and help identify potential lead hazards. When lead hazards are present, code enforcement can order rental housing operators to mitigate those hazards.

ACHHD follows the Advancing Healthy Housing Strategy for Action that was developed to reduce the number of American homes with residential health and safety hazards. The department encourages the adoption of the federally recognized criteria for Healthy Homes with each agency they partner with in their collaborations, creates, conduct and supports training and workforce development to address health hazards in housing, educates the public about Healthy Homes, and supports research that informs and advances Healthy Housing in a cost-effective manner. ACHHD continues to provide trainings and presentations on the Essentials of Healthy Housing, Integrated Pest Management and EPA Renovate Repair and Painting to property owners, property managers, health professionals and contractors in Alameda County in addition to agencies and other organizations within the jurisdiction. ACHHD also provides education to parents, medical providers, realtors, building officials, social service agencies and others to incorporate healthy housing principles into their day-to-day activities.

**How are the actions listed above related to the extent of lead poisoning and hazards?**

The forthcoming ELHAP program will use data on the geographic frequency of blood lead poisoning from Medi-Cal funded preventive screenings to help inform where future mitigation work should be prioritized. The program may also consider the average age of building in different neighborhoods. ACHHD’s lead programs often serve households based on a referral from a medical provider who detects elevated lead in a child’s blood. The PRIP will consider a range of data, including past code enforcement data, to identify priority properties to inspect.

**How are the actions listed above integrated into housing policies and procedures?**

Implementation of the Proactive Rental Inspection Program is incorporated into the City’s 2023-2031 Housing Element. In compliance with Federal regulations, all Home Maintenance Improvement Program properties (Oakland HCD’s substantial rehabilitation program for owner-occupied housing) must be referred for a lead hazard risk assessment. Completed rehabilitation work must pass lead hazard clearance testing.

## SP-70 Anti-Poverty Strategy – 91.215(j)

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

The City of Oakland has a range of policies and programs to expand economic opportunity and reduce the number of poverty-level families:

#### Local Hiring Goals on City-funded Projects

The City of Oakland’s Department of Workplace and Employment Standards has implemented innovative policies to enhance economic opportunities for residents and businesses. Key initiatives include the Local and Small Local Business Enterprise (L/SLBE) Program and the Local Employment Program (LEP), aimed at increasing participation of Oakland-certified businesses in city contracts, stimulating local economic circulation, and ensuring fair wages and workplace standards, while also attracting external investments to support overall economic growth.

#### Local Employment Program:

Established in 1993, the Local Employment Program aims to maximize the hiring of Oakland residents for prevailing wage jobs in public works and subsidized construction projects, while also encouraging businesses to employ local residents for non-City-funded work. The program establishes goals for Oakland-resident employment on public works projects, requiring that 50% of work hours and 50% of new hires (on a craft-by-craft basis) be Oakland residents, with the first new hire mandated to be an Oakland resident. Contractors or developers must meet these goals or obtain an exemption from the City. The Local Employment Policy (LEP) includes incentives and penalties for contractors regarding the employment of Oakland residents. Contractors can earn credits toward LEP goals by employing Oakland residents in various roles, with surplus hours banked for future projects or counted from non-City projects. To implement the goals for the LEP, the City created the Local Construction Employment Referral Program (LCERP). The Local Construction Employment Referral Program (LCERP) serves as a comprehensive employment service for Oakland residents, assessing their skills for

construction jobs. It maintains a data bank of residents' names, contact information, and skill levels. This pool of workers is maintained in a referral data bank. With a 3-day notice, the City may refer Oakland workers in response to a request.

#### 15% Apprenticeship Program:

On January 26, 1999, the City established a 15% Apprenticeship Program in order to increase Oakland resident participation in City-funded construction as apprentices. The policy provides for a 15% apprenticeship hiring goal that is based on total hours worked and on a craft-by-craft basis. The entire 15% resident apprentice hiring goal may be achieved entirely on the City of Oakland funded project; or split on a 50/50 basis with other projects (minimum 7.5% on city funded project and maximum 7.5% on non-city funded projects).

#### Oakland Workforce Development Board (OWDB):

The City of Oakland's Economic and Workforce Development Department and the Oakland Workforce Development Board (OWDB) together deliver a range of workforce development activities. Consistent with the Workforce Innovation and Opportunity Act (WIOA), the priorities of OWDB and City staff are focused around enhancing employment and training services for individuals, including adults, dislocated workers, and youth aged 14-24, to improve their skills and job prospects. Oakland's public workforce system offers comprehensive career services, supports training programs that are aligned with local job market needs, and provides assistance to dislocated workers. These actions promote engagement with employers through initiatives like on-the-job training and apprenticeships. Current initiatives target high-growth sectors like clean energy and healthcare, with partnerships designed to address industry needs in the aftermath of the pandemic. Oakland's Summer Youth Employment Program and the Oakland Forward program are two initiatives that carry out these goals.

#### Oakland's Summer Youth Employment Program (SYEP)

SYEP offers high school students aged 16-21 paid summer work experience, job readiness training, and financial literacy support to help them gain essential skills and career

exposure. The program aims to enhance employment skills, raise awareness of career options, and improve financial stability through earned wages. Funded by various sources, SYEP is supported by partnerships among the OWDB, OFCY, and several service providers. OWDB and OFCY partner with City Departments to provide youth employment, offering 100 jobs through the Public Works Department, 300 through the Parks, Recreation, and Youth Department, over 450 via the Human Services Department with OUSD, and 230 through the Department of Violence Prevention. In 2022, they placed about 575 youth in jobs through WIOA and Oakland Forward.

#### “Oakland Forward” California Youth Workforce Development Program

The City of Oakland received \$5.9 million in State funding for the "Oakland Forward" program, aimed at providing year-round and summer employment for 400 youth aged 16-30, focusing on former foster youth, formerly incarcerated individuals, and those disconnected from education or employment.

OWDB also funds 15 community organizations and three America’s Job Centers of California (AJCC) in high-unemployment areas, offering services like career coaching and skills assessments. An affiliate AJCC site in East Oakland provides essential in-person services, including unemployment and disability insurance. Their special projects include funding programs like the Workforce Accelerator Fund, which connects disconnected youth to tech sector opportunities, and the West Oakland Job Resource Center, which provides job training.

#### Living Wage Ordinance & Minimum Wage

The Oakland Living Wage Ordinance provides that certain employers under contracts for the furnishing of services to or for the City that involve an expenditure equal to or greater than \$25,000 and certain recipients of City financial assistance that involve receipt of financial assistance equal to or greater than \$100,000 shall pay a prescribed minimum level of compensation to their employees for the time their employees work on City of Oakland contracts. Effective July 1, 2024, employees must be paid no less than \$17.37 per hour with health benefits, or \$19.95 per hour without health benefits. Employers must also provide at

least 12 days off per year for sick leave, vacation, or personal necessity. Full time employees must also earn one paid day off per month and part time employees must earn paid time off proportional to the hours worked. Living Wage rates are adjusted annually at:

<https://www.oaklandca.gov/documents/living-wage-bulletin>

On November 4, 2014, voters approved Oakland Measure FF which raised the minimum wage in Oakland to \$12.25 on March 2, 2015. Effective January 1, 2025, Oakland's Minimum Wage will be \$16.89 per hour. The minimum wage must be paid to employees who perform at least 2 hours of work in a particular workweek within Oakland, including part-time, temporary, and seasonal employees. The ordinance also adjusts the minimum wage based on the regional Consumer Price Index (CPI). The first CPI adjustment took effect on January 1, 2016, and has been applied every year thereafter. Measure FF also requires employers to provide paid sick leave to any employee who performs at least 2 hours of work within Oakland. Measure FF also requires that hospitality employers (such as hotels, restaurants, and banquet facilities) who collect service charges from customers must pay the entirety of those charges to the hospitality workers who performed those services for which the charge was collected.

#### The Earned Income Tax Credit

The City of Oakland, in partnership with the Alameda County Earned Income Tax Credit (EITC) Campaign, provides free tax assistance and preparation to Oakland's low-income families and individuals at a community-based Volunteer Income Tax Assistance Sites (VITA) centrally located in the City of Oakland and relies on community-based volunteers.

#### **How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

As noted in Sections NA-15, NA-20, NA-25 and NA-30, there are a significant numbers of City of Oakland households that encounter housing problems and cost burdens. The City is therefore committed to reducing housing cost burden by both increasing incomes and reducing housing costs.

### Provision of Supportive Services in Assisted Housing for the Homeless

Many City-sponsored housing projects, particularly in Single Room Occupancy housing and in housing targeted to the homeless, include a supportive services component. One key goal for these supportive services is to help very low-income persons develop the necessary employment and job search skills to allow such persons to enter or return to paid employment. The City's homelessness prevention pilot program also makes referrals to job training and referral services for clients with employment challenges.

### Job Training and Employment Programs in Public Housing

OHA implements several strategies to improve employment opportunities for its residents. As part of HUD's Section 3 requirements and in accordance with 135.5 of 24 CFR Part 135, OHA's Board of Commissioners has established a policy that sets priority hiring goals for all companies who contract with OHA and have a need for additional employees. This priority establishes that "to the greatest extent possible" the contractor must consider OHA residents from Public Housing and Project Based Section 8 properties or other low-income residents from the Oakland metropolitan area for their available positions. OHA maintains dedicated staff which work with contractors and eligible residents to assist with connections. Overall, OHA has facilitated 1,704 section 3 hires through its projects as of FY 2024.

The Oakland Housing Authority was awarded the Jobs Plus grant in December 2022 to serve the public housing residents of Lockwood Gardens. This is the second Jobs Plus grant awarded to OHA, the first grant was implemented at five Public Housing sites (Peralta Village, Campbell Village, Mandela Gateway, Chestnut Court, and Linden Court) in West Oakland from 2016 to 2020. The Family and Community Partnerships (FCP) department officially launched the program as East Oakland Works (EOW) in August 2023. The purpose of the Jobs Plus Initiative program is to develop locally based, job-driven approaches to increase earnings and advance employment outcomes through work readiness, employer linkages, job placement, educational advancement technology skills, and financial literacy for residents in Public Housing.

## Section 8 Family Self-Sufficiency Program

The Oakland Housing Authority's Family Self-Sufficiency Program (FSS) links participants to appropriate supportive services that aid increased employment and wages through education, job training, and counseling. The FSS Action Plan helps eliminate participants' dependence on cash aid by establishing specific goals. Approximately (307) Housing Choice Voucher, public housing and FUP youth households currently participate in the program. OHA regularly hosts workshops and orientations in an effort to encourage additional families to enroll. Through the FSS program, residents establish savings accounts. Upon graduation from the program they may use their saving accounts for purposes such as educational expenses, starting a business, and homeownership.

## Oakland Housing Authority Education Initiatives

The Oakland Housing Authority (OHA) supports programs that prepare children for primary through post-secondary education, support strong school attendance, and enhance parental engagement. OHA also continues a multi-year partnership with the Oakland Unified School District (OUSD) and local non-profit education and service providers to provide a multi-pronged outreach effort that offers guidance, support and incentives to youth and families. This program seeks to remove barriers that have historically led to chronic absenteeism, illiteracy, delayed milestones and elevated school drop out rates.

OHA partners with twelve local schools within OUSD and provides onsite support through Education Ambassadors to help promote good attendance and parental involvement. The Promise Plus program currently has 149 participants and is designed to remove barriers preventing children from attending school. Promise Plus provides various events and activities throughout the year such as Homework Clubs and Family Literacy Nights. OHA staff promotes and supports participation in various scholarship opportunities and facilitates college visits during spring break for groups of OHA students. Each program in the Education Initiative affects individuals at various stages throughout the academic continuum, offering interventions that impact the recipient regardless of when they entered and where they fall on the spectrum of need.

## SP-80 Monitoring – 91.230

**Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

All activities funded through the City are governed by loan or grant agreements, regulatory agreements, and/or other enforceable agreements which require the recipients to comply with a variety of federal, State and local requirements. These include nondiscrimination, affirmative marketing efforts, prohibition on the use of lead-based paint, compliance with environmental protection requirements and procedures, tenant lease protection, payment of prevailing wages, insurance, bonding, financial standards and audit requirements, prohibition on conflict of interest, Fair Housing, etc.

The City monitors affordable housing projects for compliance with the executed regulatory agreement to maintain appropriate income levels and rents. The City's monitoring policies, programs and procedures are regularly reviewed by HUD to ensure that the City is carrying out its responsibilities in the use of federal funds.

City Project Administrators (PAs) for CDBG projects conduct project monitoring to ensure compliance with the contractual goals established between the City and the Service Providers. The PAs also receive monthly reports from the Service Providers that include units of service provided, the cost of providing the service, who the service was provided to, and any problems encountered during the month.

Construction projects are monitored, with the assistance of the City's Contracts and Compliance Unit (CCU), to ensure that all fair employment and prevailing wage requirements are met. These requirements are included in City loan and grant agreements with developers, along with provisions that the requirements be passed through to construction contractors and subcontractors at every tier. Notices to proceed with construction work are not issued until CCU indicates that a project has met the requirements. In addition, CCU monitors projects during construction, to ensure that requirements are actually being met. The Department of

Workplace and Employment Standards monitors compliance with the City's Small/Local Business Enterprise participation requirements.

All development and public service projects throughout the City that receive any Federal funds are subject to the provisions of NEPA to ensure that the projects do not have an adverse impact on the natural and human environment. The Planning and Building Department, upon request, reviews proposed projects to determine if they are exempt, categorically excluded or in need of an Environmental Assessment.

For all assisted housing developments, the City monitors marketing plans to ensure that project marketing solicits participation from all sectors of Oakland's low and moderate-income community. Housing developers who receive funding from the City must comply with the City's Affirmative Fair Housing Marketing Plan (AFHMP) that is available for review on the City's website.

The City also has responsibility for monitoring new construction and rehabilitation development projects on a regular basis. Monitoring occurs every one to three years depending on the condition of the property and the responsiveness of the property management company to address any findings. Asset monitors ensure that: rents are within the limits established by each applicable program; occupancy is restricted to eligible households; tenant incomes are re-certified annually by the management company as required; units are well maintained, the projects remain fiscally sound, and all other requirements are being met.

# Expected Resources

## AP-15 Expected Resources – 91.220(c)(1,2)

### Introduction:

Expected resources include federal grant funding from CDBG, HOME, HOPWA, and ESG funding, as well as a mix of local sources. These local sources may include Measure U bond capital funding and local development impact fees.

Table 59 - Expected Resources – Priority Table							
Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1	Expected Amount Available Remainder of Con Plan \$	Narrative Description		
	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$			
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services, etc.	\$7,412,561	850,000	\$8,262,561	\$33,050,244	CDBG activities will include administration, public services, housing, economic development and other activities benefiting low-

									mod income househol ds & commun ities.
HOM E	publi c - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA Preservation , etc.	\$2,276,58 4.66	0	0	\$2,276,58 4.66	\$9,106,33 8.64	HOME activities will continue to leverage Affordabl e Housing Trust fund dollars and be used primarily for the constructi on, acquisitio n, and rehabilitat ion of affordable housing. TBRA may become a use in future.	
HOP WA	publi c - federal	Permanent housing in facilities Permanent housing placement Short term or	\$3,784,71 4	0	0	\$3,784,71 4	\$15,138,8 56	HOPWA activities will included services, housing and housing	

		transitional housing facilities STRMU Supportive services TBRA, etc.						development in Alameda & Contra Costa Counties for persons living with AIDS & their families.
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid rehousing (rental assistance) Rental Assistance Services Transitional housing, etc.	\$657,787	0	0	\$657,787	\$2,631,148	ESG activities will support the City's Permanent Access To Housing (PATH) Strategy, providing rapid rehousing, emergency shelter, outreach services, HMIS activities, and Administration

Measure U	Public-local	Multifamily rental new construction ; Multifamily rental rehab; Preservation	180,000,000	0	0	\$180,000,000	\$180,000,000	Adopted by the Oakland voters in 2022, Measure U set aside \$350 million for affordable housing. The Remaining balance will be spent over the course of the Consolidated Plan
Section 108 Loan Guarantee	Public-federal	Multifamily acquisition and rehabilitation	0	0	\$34,000,000	\$34,000,000	\$34,000,000	Oakland will use its Section 108 Loan Guarantee to support the acquisition and rehabilitation of homes affordable to low-income residents

Pathways to Reducing Obstacles to Housing	Public-federal	Other: predevelopment lending, permit coordination, process coordination	0	0	\$7,000,000	\$7,000,000	\$7,000,000	This grant will pay for a revolving predevelopment loan program for affordable housing, a permit/process coordinator position in the Planning & Building Department, and funding process improvement consulting
Local Impact Fees	Public-local	Multifamily rental new construction ; Multifamily rental rehab; Preservation	\$5,000,000	0	0	\$5,000,000	\$20,000,000	These development impact fees are collected on qualifying new residential and commercial developments and are used as affordable housing

								capital funding. The amount collected each year depends on development levels and the 5-year estimate should therefore be viewed as a rough approximation
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**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Local: The largest local capital source of affordable housing funding is the City of Oakland’s Measure U bond. This bond, adopted by the voters in 2022, allocated \$350 million for affordable housing. A portion of these funds has already been allocated to support hundreds of affordable housing units, but the remaining balance of Measure U funds will be allocated over the 2025-2029 Consolidated Plan period. The City also levies an affordable housing impact fee on market-rate residential development (the Affordable Housing Impact Fee) and on many types of commercial development (the Jobs-Housing Impact Fee). Together, these fees raised \$5 million in FY 2023-24 and should raise similar amounts in future years. The City also sets aside a portion of property taxes to fund the Affordable Housing Trust Fund, which is an ongoing funding source for several million dollars annually. This is based on the additional property tax payments the City received following the dissolution of the Oakland Redevelopment Agency.

In addition to these City-level resources, the City anticipates that funds from Alameda County's Measure W half-cent sales tax will be available to support housing and services for affordable housing during the 2025-2029 Consolidated Plan period. The exact value of available resources will be dependent on sales activity and will likely vary over time due to changes in the health of the Alameda County economy.

Private: The City of Oakland has partnered with the San Francisco Housing Accelerator Fund, a local nonprofit, to leverage private lending for the City's Acquisition and Conversion to Affordable Housing (ACAH) program. By leveraging these private funds, the City is able to make more efficient use of its ACAH funding to acquire and establish long-term affordability deed restrictions on Naturally Occurring Affordable Housing (NOAH). The Section 108 program will complement these acquisition efforts.

State: The City of Oakland actively encourages affordable housing developers to pursue a variety of State affordable housing resources. These include the Multifamily Housing Program, Infill Infrastructure Grants, and the Affordable Housing and Sustainable Communities Programs. The City has also co-applied in the past with affordable housing developers for the State's Homekey program, which funds the creation of Permanent Supportive Housing for the homeless. If additional state funding becomes available, the City of Oakland will explore additional opportunities to pursue Homekey funding. The federal 4% and 9% Low Income Housing Tax Credit is the principal source of funding for the construction and rehabilitation of affordable rental homes. They are a dollar-for-dollar credit against federal tax liability and are allocated by the State of California.

Together, these capital sources will leverage federal funds for affordable housing development to expand the number of units and depth of affordability feasible in City-funded affordable housing.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City of Oakland seeks to use city-owned property to help meet the City's affordable housing goals. The City seeks to balance the need to produce affordable housing quickly with other public benefit goals such as fiscal responsibility and sustainability, economic development, and providing for other community benefits. On July 21, 2020, Council adopted Resolution No. 88233 C.M.S., which declared 16 City-owned properties as "surplus land, pursuant to the State Surplus Lands Act, allowing for their disposition. Since passage of this resolution, staff have issued Notices of Funding Availability (NOAs) or Request for Proposals (RFPs) for six of the sites.

The City is in the process of bringing one to two sites to market per year for disposition, consistent with the goals of Oakland's adopted Housing Element. Since 2020, major milestones for these and other surplus sites are described below.

Because 100% affordable housing projects typically require City subsidies that exceed the value of the land, the sites designated for this use will need additional sources of funds. For that reason, several sites may be used for market-rate or commercial development so the City can generate both impact fees and net sale proceeds to be deposited into the Affordable Housing Trust Fund (AHTF).

1. Wood Street: APN(s):18-310-7-7;18-310-14 /Size: 147,081 sq ft

The land use on this site is restricted to affordable housing because it was acquired with former redevelopment low-mod housing funds. The site's high density Wood Street District zoning (D-WS-7) is intended to create an active, pedestrian oriented, mixed-use, urban community in the area generally bounded by 10th Street, Wood Street, West Grand Avenue and Frontage Road/I-880.

The City's purchase of the site occurred shortly before the subprime housing crisis and recession, which made financing and developing affordable homeownership opportunities all but impossible. The dissolution of the Redevelopment Agency in 2012 led to further funding shortfalls and delays in issuing a Request for Proposals (RFP) for the site. By 2018, the housing and financial markets were such that affordable homeownership was once again a realistic

possibility, and the City issued an RFP seeking affordable housing proposals. The highest scoring proposal was an innovative partnership between MidPen and Habitat that would combine affordable rental and homeownership components, providing 170 affordable units (half ownership/half rental) for a broad income range.

The city has executed an Exclusive Negotiating Agreement (ENA) in 2020. However, the site was inaccessible for due diligence activities until Spring 2024. As a result, housing development due diligence is finally underway to assess the feasibility of the affordable housing project. The Phase II investigation workplan was approved by the California Water Board as of October 18, 2024. Inspections will include an analysis of ground water and soil to assess the scope of required remediation, which in turn will determine the feasibility of developing the site. The Water Board will assess field investigations to establish conclusions and recommendations for additional investigation activities and remedial action, and/or vapor intrusion mitigation. MidPen and Habitat anticipate closing out the environmental inspection period, including the necessary approvals from the Water Board by the Spring of 2026. The ENA was extended in May 2025, and pending funding availability, the affordable housing could potentially commence construction in 2027. In the meantime, the City is in process to execute a license agreement with the Oakland Ballers minor league baseball team to utilize the site as temporary parking, with one year options for renewal for the next three years, providing a temporary use for the site while permitting affordable housing due diligence work to continue.

2. MLK Sites: 3823 Martin Luther King APN(s):12-964-4;12-964-5 Size: 9,125 sq ft This site, which is currently under construction), is restricted to affordable housing because it was acquired with former redevelopment low-mod housing funds. The site's high density Neighborhood Center Commercial Zone (CN-3) is intended to create, preserve, and enhance areas with mixed-use neighborhood commercial centers that have a compact, vibrant pedestrian environment.

The developer, Resources for Community Development (RCD), purchased title to adjacent parcels located at 3801-3807 Martin Luther King Jr. Way (APNs: 012-0964-006 and

012-0964-007) under the City of Oakland Site Acquisition Program funded by Measure KK affordable housing bond funds (February 2018).

Longfellow Corner (aka 3801-3807 Martin Luther King Jr. Way) will be a 77-unit affordable housing development providing affordable housing for families and households experiencing homelessness. The project will include a 6-story contemporary style building comprised of five (5) residential stories over a concrete podium. The building will include seventy-seven (77) units with thirty-three (33) 1-bedrooms, eighteen (18) 2-bedrooms, and twenty-five (25) 3-bedrooms. The building will be constructed as a “U” shape surrounding a podium courtyard on the second floor. On the ground floor, parking will include thirty-nine (39) parking spaces and approximately fifty (50) bicycle parking spaces. In addition, a lobby, and an office for property management staff. The ground floor will also include two (2) commercial spaces dedicated to a to-be-determined community serving non-profit. The second floor will include a large community room, office space for social services, and a laundry room surrounding the large podium level courtyard.

### History

Longfellow Corner, L.P., a subsidiary of RCD, was subsequently created to assume ownership of the City owned parcels and the RCD owned parcels in a Disposition & Development Agreement (DDA) with the City of Oakland to acquire the City parcels, consolidate all four (4) parcels into one (1) parcel, and develop the consolidated parcel into the 77-unit affordable housing project known as Longfellow Corner. The DDA was entered into as of July 2023. In April 2024, the City granted its parcels to Longfellow Corner, L.P., through a recorded Grant Deed subject to the DDA. Construction on the project started in May 2024, and completion is targeted by the fall of 2026.

3. Piedmont Ave/Howe Street Parking: 4000- 4001 Howe Street & 41st Street APN(s):012-093-04;012-093-05;012-093-06-01 Size: 43,532 sq ft

The Piedmont Avenue location of this site would be convenient for affordable housing because its residents would be within walking distance to a pharmacy (CVS is adjacent to site), grocery store (Piedmont Grocery across the street), and a multitude of shops and restaurants on Piedmont Ave, as well as Piedmont Elementary School and public transportation. The site is

zoned CN-1, S13 with the general plan designation of Neighborhood Center Mixed Use. The intent of the CN-1 Neighborhood Commercial zone is to maintain and enhance vibrant commercial districts with a wide range of retail establishments serving both short-term and long-term needs in attractive settings oriented to pedestrian comparison shopping. This is an excellent site for a project using high density wood construction and funded with LIHTC. Staff estimates that a 97-unit LIHTC project on-site could be feasible with a \$9.9 million City subsidy.

4. Miller Library Site: 1449 Miller Avenue APN(s):20-153-6 / Size: 11,969 sq ft

This site is zoned CN-3, S14 with the general plan designation of Neighborhood Center Mixed Use. CN-3 Neighborhood Commercial Zone is to create, improve, and enhance areas neighborhood commercial centers that have a compact vibrant pedestrian environment. Building affordable housing on this site would be compatible with the already existing affordable senior housing located across the street from the site. Residents of affordable housing built on this site, which is located on Miller Ave between International Blvd and E15th Street, would be within walking distance (0.1 miles) to AC Transit bus lines, including the new Bus Rapid Transit project, and a grocery store (El Ranchito Market). Although the size of the project would likely be too small to efficiently use LIHTC, the site could be used for affordable home ownership or possibly a land trust model.

5. 28th & Foothill: 2759-2777 Foothill Boulevard APN(s):025-073-08-02;025-073-08-03 /Size: 22,727 sq ft

The property is zoned RU-5, S-14, S-13 with an Urban Residential general plan designation. The location of this site would score well for affordable housing funding based on access and proximity to public transportation. AC Transit bus service along Foothill Blvd stops directly in front of the site and the site is located within minutes to the Fruitvale BART Station and Transit Village which is a nationally recognized transit-oriented development. Future development of this site will assist the Fruitvale neighborhood and complement the Foothill/Fruitvale Phase II Streetscape along Foothill Boulevard between Rutherford and 35th Avenue. This is a good site for a project using high density wood construction and funded with LIHTC.

6. Golf Links Road: APN(s):043A4640202;043A46402509; 043A46400902 Size: 32,038sqft

The parcel on Golf Links (currently without an address) is zoned Detached Unit Residential (RD-1), which is intended to create, maintain, and enhance residential areas primarily characterized by detached, single-unit structures. The parcel at 2824 MacArthur is zoned Urban Residential (RU-4), which is intended to create, maintain, and enhance areas of the City that are appropriate for multi-unit, mid-rise or high-rise residential structures in locations with good access to transportation and other services. The non-contiguous nature of these parcels, and the zoning of the larger parcel, may limit projects to affordable home ownership or possibly a land trust model.

The City is contemplating issuance of an RFP for this site and the 8280/8296 MacArthur site below in late 2025 or early 2026, which will also involve evaluating the sites for current development capacity based on recent zoning revisions.

7. 8280 & 8296 MacArthur: APN(s):043A-464-026;043A-464-028 /Size: 12,720 sqft  
Based on the current RU-4 zoning, each of the two parcels could produce 14 units, or 28 units in total. But setbacks and other zoning concerns would reduce the feasibility to a four-plex on each property. If the to-be selected developer could acquire the middle parcel in between these two sites, a larger development footprint could be assembled for more interesting design options and a denser project. Staff estimates two 4-unit affordable housing projects could be feasible with a \$814K subsidy from the City. The site could be used for affordable home ownership or possibly a land trust model or could be developed as a scattered sites development with the nearby Golf Links Road site.

The City is contemplating issuance of an RFP for this site and the Golf Link Roads site above in late 2025 or early 2026, which will also involve evaluating the sites for current development capacity based on recent zoning revisions.

8. 98th & Sterns: APN(s):48-5617-9-1;48-5617-10-4 /Size: 20,614 sqft  
Given the site's low-density RM-1 zoning, staff estimates a 6-unit affordable housing project could be feasible with a \$610K subsidy from the City. The site would be best used for affordable home ownership or possibly a land trust model.

9. 10451 MacArthur: APN(s):047-576-07-3 /Size: 23,0 sqft

The location of this site would score well for affordable housing funding based on its excellent access to bus service through AC Transit as well as convenient freeway access via the on and off-ramps at Foothill and 106th Avenue. The site represents an opportunity to expand the Foothill Square shopping center and create employment opportunities as well as bring needed goods and services to East Oakland residents. This is an excellent site for a project using high density wood construction. Although the site may not score well for LIHTC there are creative ways to increase the score, particularly with the 4% LIHTC. The site is zoned CN-3, S-14, and S-13 with the General Plan designation of Neighborhood Center Mixed Use.

10. 73rd & International: APN(s):040-317-032;040-317-048-13 /Size: 5,435 sq ft

The property was acquired by the Redevelopment Agency with the intent to incorporate the parcels into the planned International Boulevard Streetscape Improvements as well as the proposed AC Transit Bus Rapid Transit improvements. The property is suitable as an infill and transit-oriented development, as it is located on a major transit corridor and within a half mile of the Coliseum BART Station. Setbacks and other zoning requirements might reduce the density the site could accommodate, and the size of the site would likely be too small to efficiently use LIHTC unless it was combined with other sites. The site could be used for affordable home ownership or possibly a land trust model or commercial development, if housing is not feasible.

Mixed-Use Market Rate

11. 1800 San Pablo: APN(s):08-0642-018 /Size: 4,347 sqft

1800 San Pablo is an ideal site for high-rise, transit-oriented development, as it has close access to the 19th Street BART Station, and is one of only two sites in the City's portfolio (along with 1911 Telegraph) where high-rise residential development is feasible. The additional expenses of steel construction make the costs of high-rise development prohibitive for affordable housing. High downtown land values for this site could generate another \$9.8 million in land sale proceeds, 80% of which would be set aside to AHTF. Staff estimates that substantial funds could be generated for LIHTC housing units off-site. The site is zoned D-T-C, S-14, S-13 with a General Plan designation of Central Business District 2 (CBD2).

12. 1414 Clay Street Garage: APN(s):3-67-4/ Size: 29,000 sqft

This site could be considered for housing although there will be challenges to the development of affordable housing on the site, including the high cost of demolition of an existing, seismically unsafe parking garage on the site. In addition, the high value of land in Downtown Oakland should be extracted through a fair market value sale, based on its “highest and best” use, in order to maximize dollars that can be contributed into the AHTF. Staff estimates the impact fees and land sale proceeds generated from a FMV sale could provide \$3.2 million into the AHTF for approximately 26 LIHTC units off-site. There is the need to reserve some downtown sites for future mixed-use office, commercial, and residential uses in order to preserve a balance of residential/office development in Downtown. The site is zoned D-DT-C, S-14 with the General Plan designation of Central Business District 2 (CBD2).

13. 1911 Telegraph: APN(s):08-0716-058 /Size: 45,121 sqft

The site is well-positioned to be a mixed-income housing project with both market rate and affordable units. Market rate development makes sense here given the high value of land in Downtown Oakland that should be extracted through a fair market value development in order to maximize dollars that can be contributed into the AHTF. Staff estimates the jobs/housing impact fee and land sale proceeds generated from a FMV sale of this site could provide \$11.1 million into the AHTF, which could support approximately 89 LIHTC units off-site. Staff estimates that the site could support 20,000 square feet of ground floor retail space, which could generate approximately \$80,000 annually in sales taxes. The site is zoned D-DT-C, S-14, S-13 with the General Plan designation of Central Business District 2 (CBD2).

14. 66th & San Leandro: APN(s):041-4056-04-04 /Size: 274,428 sqft

A Market Analysis and Feasibility Study for the site prepared by Hausrath Economics Group (November 1, 2016), states “that the highest and best use of the site is industrial development. There is a strong demand for high quality large warehouse distribution and logistics space in the Bay Area and Oakland. The industrial use of the property would retain the already limited land supply in Oakland and support the growth of industrial activities that contribute economic diversity to the City’s economy.”

The following sites are in either in development agreements such as Exclusive Negotiating Agreements (ENA), Lease Disposition and Development Agreement (LDDA), Ground Lease or a Request for Proposal (RFP):

#### Affordable Housing Sites

1. 36th & Foothill: APN(s):032-2084-050;032-2084-051;032-215-037-01;032-215-038-01 /Size: 34,164 sq ft

Economic and Workforce Development Department (EWDD) staff issued a Request for Proposal (RFP) for development of a 100% affordable housing project on the site. The proposal responses were received on March 14, 2025. The location of this site would score well for affordable housing funding because of access and proximity to a full-service grocery store (Mi Ranchito Market) and public transportation. AC Transit bus service along Foothill Blvd stops directly in front of the site and the site is located within minutes to the Fruitvale BART Station and Transit Village which is a nationally recognized transit-oriented development. Future development of this site will assist the Fruitvale neighborhood revitalization strategy and will complement the recently completed infrastructure and streetscape improvements along Foothill Blvd between 35th Avenue and High Street as well as the Cesar Chavez Park improvements. This is a good site for a project using high density wood construction and funded with LIHTC.

2. 12th St. Remainder Property: APN: 019-0027-013/Size: 40,296 sq ft

The 12th Street property, located near Lake Merritt in Oakland, is approximately 0.925 acres in size. It was created in 2011 as part of the Lake Merritt Park Improvement and 12th Street Reconstruction Project funded by Measure DD. The property is bounded by East 12th Street, 2nd Avenue, Oakland Unified School District (OUSD) property, open space, and Lake Merritt Boulevard. The reconfiguration project transformed this section of roadway—between Oak Street and 2nd Avenue—into what is now known as Lake Merritt Boulevard. This realignment created a new, distinct parcel of land, now referred to as the 12th Street Remainder Parcel.

The property is being developed into two separate parcels for affordable housing projects as follows:

### Parcel 1 Project (EBALDC)

The Parcel 1 Project, developed by East Bay Asian Local Development Corporation (EBALDC) through its affiliate East 12th Street Housing, LP, is a standalone affordable housing development consisting of approximately 91 residential units, including 90 affordable units and one manager's unit. These units are designated for very low- and low-income households earning between 30% and 60% of Alameda County Area Median Income (AMI). The City entered into a Lease Disposition and Development Agreement (LDDA) on February 1, 2023, and Ground Lease with EBALDC on March 19, 2024. Construction is underway with substantial completion targeted for March 2026.

### Parcel 2 Project (SAHA)

The Parcel 2 Project, led by Satellite Affordable Housing Associates (SAHA) in collaboration with the neighborhood organization Eastlake United for Justice (EUJ), proposes an eight-story residential building with approximately 95 units, consisting of 94 affordable housing units and one manager's unit. These units will serve households earning between 30% and 60% of AMI, with a mix of studios, one-bedroom, two-bedroom, and three-bedroom apartments. The development will feature ground-floor amenities, including management offices, supportive services offices, and cultural and community spaces for local artists, as well as multipurpose areas for group activities, classes, and workshops accessible to both residents and neighborhood groups.

The City and SAHA have negotiated a LDDA for the development of Parcel 2, which includes a 99-year ground lease with a base rent of \$1 per year. The City Council authorized the City Administrator to enter into the LDDA and Ground Lease through Ordinance No. 13834 C.M.S., passed on February 18, 2025.

#### 3. 73rd & Foothill Boulevard - 7101 Foothill Boulevard (APN: 039-3291-020)

The Property at 7101 Foothill Boulevard is located within the Eastmont neighborhood on the northwest corner of 73rd Avenue and Foothill Boulevard. The triangular lot is approximately 1.22 acres in area. The site abuts the Eastmont Town Center and is adjacent to the Alameda County Transit (AC Transit) Eastmont Transit Center.

The proposed development at the site, named Liberation Park Market Hall and Residences, is a mixed-use affordable housing and commercial development. The property will be subdivided into two parcels: Parcel 2 (approximately 0.73 acres) will be ground leased for residential development and Parcel 1 (approximately 0.49 acres) will be sold for commercial development. The selected development team includes the Black Cultural Zone Community Development Corporation (BCZ), Eden Housing, Inc., and the Community Arts Stabilization Trust (CAST).

### Residences

Liberation Park Residences, L.P., an affiliate of the Black Cultural Zone Community Development Corporation (BCZ) and Eden Housing, Inc. (Eden, and together with BCZ, the Residential Developer), will develop 119 residential units on Parcel 2, consisting of 118 units affordable to extremely low and low-income households and one unrestricted managerial unit. In March 2024, The Residential Developer entered into a Lease Disposition and Development Agreement (LDDA) with the City to lease Parcel 2 for this purpose. The LDDA has a term of two and a half years, plus two one-year administrative extension options. The Ground Lease will have a term of 99 years.

### Market Hall

Liberation Park Market Hall, Inc., an affiliate of BCZ and the Community Arts Stabilization Trust (CAST), collectively referred to as the Commercial Developer, will develop the market hall and cultural center (Commercial Project) on Parcel 1. The proposed commercial building will span approximately 15,000 square feet across two floors with additional rooftop space. The ground floor, covering 10,000 square feet, will feature a Swan's Market-style food hall, a community food pantry, and co-working space expected to be operated by Oakstop. It will also include indoor and outdoor dining and event areas, a theater and cultural performance venue, an indoor and outdoor retail pavilion showcasing local artists and entrepreneurs, and kiosks offering health and wellness services, farm stands, and food carts. The second floor will provide additional co-working spaces, a centralized financial and technical assistance hub, as well as

classrooms, offices, and event space. The rooftop will include a courtyard and garden, outdoor event and flex space, and a dedicated area for performances, rehearsals, and events.

4. Clara & Edes: APN(s):04-5014-05;04-5014-06-03 /Size: 26,31 sqft

The City has signed a ground lease with HCEB & Dignity Moves for the construction and long-term management of affordable housing on the site. The Developer is constructing 40 Permanent Supportive Housing units serving homeless persons and persons at risk of homelessness, plus one manager's unit, for a total of 41 units. Construction is expected to be completed by the end of 2025. To ensure that affordable housing goals are met, the parties are also entering into and recording a regulatory agreement governing rents, occupancy, and operations of the affordable housing developed on the property.

5. Barcelona Site (Oak Knoll): APN(s):048-6870-02 /Size: 205,37 sqft

There is no affordable housing proposed by Oak Knoll Venture Acquisitions, LLC for the master-planned development project on their 167-acre property. Therefore, the adjacent City-owned Barcelona site is being made available for affordable housing. On December 17, 2020, the City issued a Notice of Availability (NOA) for the Barcelona property. The City received one response from Eagle Environmental Construction & Development (EECD), the Developer. The Developer is proposing 93 units of housing of which 25% will be available to households earning up to 80% of Area Median Income (AMI), consistent with the Surplus Lands Act. The remaining 75% of the units are proposed as workforce housing serving households earning up to 120 % of AMI. On May 16, 2023, the City Council authorized (Resolution No. 89714 C.M.S.) the City Administrator to negotiate and enter into an Exclusive Negotiating Agreement (ENA) with EECD for the potential sale or lease of the property to build the 93 units. City staff is working with the Developer to move this project forward.

### Commercial Development

1. Fire Alarm Building: APN(s):2-91-1 /Size: 31,031 sqft

The Fire Alarm Building (FAB) is located at 1310 Oak Street in the Lake Merritt District, surrounded by key civic and cultural landmarks, including the Alameda County Courthouse, the Oakland Public Library Main Branch, and Lake Merritt. The property consists of approximately

0.75 acres and includes a historically significant Beaux-Arts-style building constructed in 1911 to house the alarm system used by the Oakland Fire Department and Oakland Police Department until 1983. The site is designated with an Oakland Cultural Heritage Survey rating of B-a1+, signifying major historic importance.

Given the site's historic significance, the concentration of affordable housing in Downtown Oakland, the high land values in the area, and the necessity of reserving certain downtown sites to maintain a balanced mix of residential and commercial uses, staff recommended that the property be designated for commercial development and sold at fair market value for its “highest and best use.”

In December 2020, the City entered into an ENA with the Museum of Jazz & Art (MoJA) to develop a jazz and art museum at the FAB site. The proposed project envisions an 87,600-square-foot museum complex (Jazz Museum) that will highlight Oakland’s jazz history, cultural legacy, and artistic expression while preserving and repurposing the historic Fire Alarm Building through adaptive reuse.

The Jazz Museum is intended to serve as a cultural hub, featuring exhibition space, an art gallery, a theater and performance venue, educational facilities, administrative offices, and on-site retail. The museum’s programming will include interactive visitor experiences, exhibitions of jazz history and American cultural heritage, and a national Jazz Hall of Fame honoring musicians and contributors to the genre. MoJA also aims to provide community-driven initiatives such as grants and low-interest loans to musicians for music creation, as well as jazz education programs for Oakland youth. MoJA, a California nonprofit public benefit corporation, was established in 2013 with the goal of creating a museum dedicated to jazz and its impact on American and global culture.

## **Discussion**

Oakland’s consolidated planning efforts emphasize strategic resource allocation and collaboration across federal, state, local, and private partners to address affordable housing needs. Federal funding through CDBG, HOME, and other HUD programs will be leveraged with local resources such as Measure U bond proceeds, impact fees, and partnerships with entities

like the San Francisco Housing Accelerator Fund, maximizing the scale and impact of affordable housing projects. The City's focus on utilizing surplus public land, including sites like Wood Street and MLK Sites, underscores its commitment to balancing housing production with fiscal responsibility and long-term sustainability. While challenges such as environmental remediation and funding gaps require ongoing attention, initiatives like the Affordable Housing Trust Fund and state programs (e.g., Low-Income Housing Tax Credits, Homekey) provide critical support for project feasibility. By prioritizing cost-effective solutions, streamlined development processes, and compliance with federal guidelines, Oakland aims to advance housing stability while ensuring alignment with broader economic and infrastructure priorities. These efforts reflect a pragmatic approach to meeting community needs, fostering partnerships, and maintaining flexibility to adapt to evolving funding landscapes.

# AP-20 Annual Goals and Objectives

## Goals Summary Information

**Table 60 – Goals Summary & Description**

Expected \$ Grant Amounts for FY 25/26							
<b>CDBG</b>	\$7,412,561	<b>HOME</b>	\$2,276,584.66	<b>HOPWA</b>	\$3,784,718	<b>ESG</b>	\$657,787
<b>Goal 1: Produce &amp; Preserve Housing Across Income Levels</b>							
<b>Geographic Area:</b> Citywide		<b>Description</b>					
<b>PN1:</b> More and Higher-Quality Homes for Oakland Residents		Oakland aims to ensure safe, affordable housing for all residents by accelerating new housing production (e.g., Homekey, R2H2, HIV-focused housing) and preserving existing units (rehabilitation, lead abatement, acquisitions). This includes policy reforms to streamline zoning, expedite approvals, and prioritize public land for development, reducing barriers to equitable housing stability across income levels.					
<b>Category:</b> Affordable Housing							
<b>Goal Outcome Indicator(s)</b>		<b>Unit of Measure</b>	<b>FY25/26 Goal</b>		<b>Funding Source</b>		
Rental units constructed		# of units	90		CDBG, HOME, HOPWA		
Rental units rehabilitated		# of units	5		CDBG, HOME, HOPWA		
Homeowner housing rehabilitated		# of units	40		CDBG		

<b>Goal 2: Protect Residents from Displacement</b>	
<b>Geographic Area:</b> Citywide	
<b>Description</b>	
<b>PN2:</b> Reduced Residential Displacement	Oakland, a renter-majority city, must prioritize tenant protections (e.g., rental assistance, eviction defense, code enforcement) and housing stability strategies—including the Rent Adjustment Program, Fair Chance Housing Ordinance,

<b>Category:</b> Barriers to Affordable Housing	and housing stabilization services—to prevent displacement, homelessness, and ensure safe, stable housing for residents.		
<b>Goal Outcome Indicator(s)</b>	<b>Unit of Measure</b>	<b>FY25/26 Goal</b>	<b>Funding Source</b>
Public service activities for low-/mod-income housing benefit	Households assisted	801	HOPWA, CDBG
HIV/AIDS housing operations	# of units	25	HOPWA
Code Compliance Relocation	Households assisted	20	CDBG

<b>Goal 3: Expand Economic Opportunities for All Oaklanders</b>			
<b>Geographic Area:</b> Citywide	<b>Description</b>		
<b>PN3:</b> Greater Economic Opportunities for All Oaklanders	Oakland will expand economic opportunities through business support, equitable land-use reforms, and neighborhood revitalization—including small property assistance, community partnerships, and sustainable development policies—to address inequities and enhance resilience across income levels.		
<b>Category:</b> Anti-Poverty Strategy			
<b>Goal Outcome Indicator(s)</b>	<b>Unit of Measure</b>	<b>FY25/26 Goal</b>	<b>Funding Source</b>
Businesses assisted	# of businesses	15	CDBG

<b>Goal 4: Prevent Housing Instability and Homelessness</b>			
<b>Geographic Area:</b> Citywide	<b>Description</b>		
<b>PN4:</b> Fewer entries to homelessness and housing instability	Oakland prevents housing instability and homelessness through proactive stabilization efforts—including rental assistance, legal services, housing services, property owner assistance, land-use reforms, and revitalization—that promote housing stability to keep residents stably housed and halt cycles of homelessness.		
<b>Category:</b> Neighborhood Stabilization			
<b>Goal Outcome Indicator(s)</b>	<b>Unit of Measure</b>	<b>FY25/26 Goal</b>	<b>Funding source</b>

Homelessness Prevention	Households assisted	190	CDBG
HIV/AIDs housing operations	Households assisted	100	HOPWA

<b>Goal 5: Connect Unhoused Residents with Housing and Services</b>			
<b>Geographic Area:</b> Citywide	<b>Description</b> Oakland aims to prevent and end homelessness through comprehensive housing solutions (emergency shelters, encampment/RV stabilization, outreach) and permanent housing access, ensuring homelessness is rare, brief, and non-recurring.		
<b>PN5:</b> Housing and Services for Unhoused Residents			
<b>Category:</b> Homeless			
<b>Goal Outcome Indicator(s)</b>	<b>Unit of Measure</b>	<b>FY25/26 Goal</b>	<b>Funding Source</b>
Tenant-based rental assistance/Rapid re-housing	Households assisted	25	HOPWA
Homeless persons overnight shelter (persons assisted)	Persons assisted	500	ESG, CDBG
Emergency shelter / transitional beds added	Beds Added	80	CDBG

<b>Goal 6: Improve Public Facilities and Services</b>			
<b>Geographic Area:</b> Citywide	<b>Description:</b> Oakland aims to improve the quantity and quality of public facilities and services, including community facilities.		
<b>PN6:</b> High-Quality Public Facilities and Services			
<b>Category:</b> Neighborhood Stabilization			
<b>Goal Outcome Indicator(s)</b>	<b>Unit of Measure</b>	<b>FY 26/27 Goal</b>	<b>Funding Source</b>
Public Facility or Infrastructure – Activities for low-/moderate-income housing benefit	# of units improved	10	CDBG

# Projects

## AP-35 Projects – 91.220(d)

### **Introduction**

The five Consolidated Plan Goals represent high priority needs for the City of Oakland and serve as the basis for FY 2025-26 programs and activities.

1. Produce & Preserve Housing Across Income Levels
2. Protect Residents from Displacement
3. Expand Economic Opportunities for All Oaklanders
4. Prevent Housing Instability and Homelessness
5. Connect Unhoused Residents with Housing and Service

**Table 61 - Project Information**

1	<b>Project Name</b>		<b>HOPWA-Alameda County</b>			
	Target Area		Alameda County portion of the Oakland EMSA			
	Goals Supported		Produce & Preserve Housing Across Income Levels Expand Economic Opportunities for All Oaklanders Prevent Housing Instability and Homelessness Connect Unhoused Residents with Housing and Services			
	Needs Addressed		More and Higher-Quality Homes for Oakland Residents Fewer Entries to Homelessness and Reduced Housing Instability Housing and Services for Unhoused Residents			
	Description		Alameda County Housing & Community Development (ACHCD) and the City of Oakland Department of Human Services (Oakland HSD) will provide housing and support services for people living with HIV/AIDS (PLWA) and their family members. HOPWA provides permanent housing for PLWA. Programs supported include: information and referral; operating subsidy and services for people living in HIV-AIDS housing, and case management.			
	Funding	HOPWA: \$975,000	Target Date	6/30/2026	Location Description	Alameda County, a portion of the Oakland EMSA
Estimate the number and type of families that will benefit from the proposed activities		Approximately 300 Low- and Moderate-Income clients will be served by 6/30/2026. Most clients served will be individuals.				

	Planned Activities	Alameda County Housing & Community Development (ACHCD) and the City of Oakland Department of Human Services will provide housing and support services for people living with HIV/AIDS (PLWA) and their family members. This includes case management, Tenant-Based Rental Assistance, operating support for interim and permanent housing with eligible clients, and other eligible activities.
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2	<b>Project Name</b>		<b>HOPWA-Alameda County– Project Sponsor Administrative Costs</b>			
	Target Area		Alameda County portion of the Oakland EMSA.			
	Goals Supported		Produce & Preserve Housing Across Income Levels Expand Economic Opportunities for All Oaklanders Prevent Housing Instability and Homelessness Connect Unhoused Residents with Housing and Services			
	Needs Addressed		More and Higher-Quality Homes for Oakland Residents Fewer Entries to Homelessness and Reduced Housing Instability Housing and Services for Unhoused Residents			
	Description		This project represents the admin portion of the HOPWA – Alameda County Project (housing and support services for PLWA and family members through TBRA and PSH & transitional housing operations).			
	Funding	HOPWA: \$68,250	Target Date	6/30/2026	Location Description	Alameda County, a portion of the Oakland EMSA
	Estimate the number and type of families		N/a – General HOPWA Administration Pool			

	that will benefit from the proposed activities	
	Planned Activities	Activities related to administering project #1.
3	<b>Project Name</b>	<b>Contra Costa County HOPWA</b>
	Target Area	Contra Costa County portion of the Oakland EMSA
	Goals Supported	Prevent Housing Instability and Homelessness Connect Unhoused Residents with Housing and Services
	Needs Addressed	Fewer Entries to Homelessness and Reduced Housing Instability Housing and Services for Unhoused Residents
	Description	Contra Costa County will administer the Contra Costa County portion of the Oakland EMSA under the HOPWA program to provide housing and support services for people living with HIV/AIDS and their family members. HOPWA provides permanent housing for PLWA. Programs supported include; Short-Term Rent Mortgage and Utility (STRMU) assistance; Permanent Housing Placement;
	Funding	HOPWA: \$1,088,267
	Target Date	06/30/2026
	Location Description	Alameda County portion of the Oakland EMSA.
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities other than Low-/Moderate-Income Housing Benefit & Homelessness Prevention & Tenant-based rental assistance/Rapid rehousing, and other eligible activities.  48 unduplicated people served with financial assistance, 50 people given gas cards or transportation passes, 80 people

		served with food vouchers, 140 people served with housing information & referrals, 8 households served with Permanent Housing Placement, 24 people served with Short Term Rent Mortgage and Utility subsidies, 40 people served with medical case management.
	Planned Activities	STRMU, TBRA, case management, permanent housing placement, housing information services, to low-income individuals living with HIV/AIDS. low-income individuals living with HIV/AIDS.

**4**

<b>Project Name</b>		<b>Contra Costa County HOPWA – Project Sponsor Administration Costs</b>			
Target Area		Contra Costa County portion of the Oakland EMSA			
Goals Supported		Prevent Housing Instability and Homelessness Connect Unhoused Residents with Housing and Services			
Needs Addressed		Fewer Entries to Homelessness and Reduced Housing Instability Housing and Services for Unhoused Residents			
Description		Contra Costa County will administer the Contra Costa County portion of the Oakland EMSA under the HOPWA program to provide housing and support services for people living with HIV/AIDS and their family members. This project represents the admin portion of the Contra Costa County HOPWA Project.			
Funding	HOPWA: \$81,912	Target Date	06/30/2026	Location Description	Alameda County portion of the Oakland EMSA.
Estimate the number and type of families		N/a – General HOPWA Administration Pool			

	that will benefit from the proposed activities										
	Planned Activities	Activities related to administering project # 3.									
5	<b>Project Name</b>	<b>HOPWA- East Bay Innovations</b>									
	Target Area	Alameda County portion of the Oakland EMSA									
	Goals Supported	Homelessness, Community Development, Public Services									
	Needs Addressed	Prevention/ Reduction of Homelessness & Chronic Homelessness Supportive Housing for Seniors & Special Needs									
	Description	Will provide comprehensive support services to HOPWA-eligible households living in 5 HOPWA-dedicated units.									
	Funding	<table border="1"> <tr> <td>HOPWA:</td> <td>Target</td> <td>Location</td> </tr> <tr> <td>\$42,000</td> <td>Date</td> <td>Description</td> </tr> <tr> <td></td> <td>6/30/2027</td> <td>Oakland</td> </tr> </table>	HOPWA:	Target	Location	\$42,000	Date	Description		6/30/2027	Oakland
HOPWA:	Target	Location									
\$42,000	Date	Description									
	6/30/2027	Oakland									
	Estimate the number and type of families that will benefit from the proposed activities	5-6 homeless PLWA in Permanent Supportive Housing									
	Planned Activities	Will provide comprehensive support services to HOPWA-eligible households residing in 5 HOPWA-dedicated units.									
6	<b>Project Name</b>	<b>HOPWA- East Bay Innovations – Project Sponsor Administrative Costs</b>									
	Target Area	Alameda County portion of the Oakland EMSA									
	Goals Supported	Homelessness, Community Development, Public Services									
	Needs Addressed	Prevention/ Reduction of Homelessness & Chronic Homelessness Supportive Housing for Seniors & Special Needs									

	Description		This project represents the admin portion of the East Bay Innovations Project (comprehensive support services to HOPWA-eligible households living in 5 HOPWA-dedicated units).			
	Funding	HOPWA: \$2,940	Target Date	6/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities		N/a – General HOPWA Administration Pool			
	Planned Activities		Activities related to administering project #5.			
7	<b>Project Name</b>		<b>HOPWA – East Oakland Community Project</b>			
	Target Area		Alameda County portion of the Oakland EMSA			
	Goals Supported		Affordable Housing, Community Development – Public Services & Facilitates			
	Needs Addressed		Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness			
	Description		EOCP will provide housing and support services for people living with HIV/AIDS and their family members in 25 HOPWA-dedicated units.			
	Funding	HOPWA: \$351,250	Target Date	6/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities		Will assist people living with HIV with transitional housing in 25 HOPWA-dedicated units; Will assist those people living with HIV with case management and comprehensive support services			

	Planned Activities	Will provide transitional housing, case management, and comprehensive support services to low-income individuals living with HIV/AIDS in 25 HOPWA-dedicated units.				
8	<b>Project Name</b>	<b>HOPWA – East Oakland Community Project– Project Sponsor Administrative Costs</b>				
	Target Area	Alameda County portion of the Oakland EMSA				
	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates				
	Needs Addressed	Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness				
	Description	This project represents the admin portion of the East Oakland Community Project (housing and support services for people living with HIV/AIDS and their family members in 25 HOPWA-dedicated units).				
	Funding	HOPWA: \$24,587	Target Date	6/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities	N/a – General HOPWA Administration Pool				
	Planned Activities	Activities related to administering project #7.				
9	<b>Project Name</b>	<b>HOPWA – Eden I&amp;R</b>				
	Target Area	Alameda County portion of the Oakland EMSA				
	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates				

Needs Addressed		Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness			
Description		Eden I&R will provide information and case management to low-income individuals living with HIV/AIDS.			
Funding	HOPWA: \$215,000	Target Date	6/30/2027	Location Description	Hayward
Estimate the number and type of families that will benefit from the proposed activities		Will assist approximately 20 low-income people living with HIV with permanent housing placement services; Will assist approximately 380 people living with HIV with housing information services; Will provide approximately 80 low-income people living with HIV with case management and resource referrals.			
Planned Activities		Permanent housing placement, housing information services, resource referrals, and case management to low-income individuals living with HIV/AIDS.			

10	<b>Project Name</b>		<b>HOPWA – Eden I&amp;R – Project Sponsor Administrative Costs</b>			
	Target Area		Alameda County portion of the Oakland EMSA			
	Goals Supported		Affordable Housing, Community Development – Public Services & Facilitates			
	Needs Addressed		Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness			
	Description		This project represents the admin portion of the Eden I&R Project (PSH placement services, information services, case management & referrals for approximately 380 PLWH).			
	Funding	HOPWA: \$15,050	Target Date	6/30/2027	Location Description	Oakland
	Estimate the number and type of families		N/a – General HOPWA Administration Pool			

	that will benefit from the proposed activities	
	Planned Activities	Activities related to administering project #9.
<b>11</b>		
	<b>Project Name</b>	<b>HOPWA – Resources for Community Development</b>
	Target Area	Alameda County portion of the Oakland EMSA
	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates
	Needs Addressed	Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness
	Description	Will provide case management and support and information services to low-income HOPWA eligible households living in RCD’s affordable housing communities.
Funding	HOPWA: \$54,400	Target Date 06/30/2027 Location Description Oakland
	Estimate the number and type of families that will benefit from the proposed activities	Grantee will provide assistance with medical care, case management, and comprehensive support services to approximately 10 low-income HOPWA-eligible households.
	Planned Activities	Will provide case management and support services to low-income HOPWA eligible households living in RCD’s affordable housing communities.
<b>12</b>		
	<b>Project Name</b>	<b>HOPWA – Resources for Community Development – Project Sponsor Administrative Costs</b>
	Target Area	Alameda County portion of the Oakland EMSA

	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates				
	Needs Addressed	Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness				
	Description	This project represents the admin portion of the Resources for Community Development Project (Case Management/information & supportive services for PLWH residing in a RCD community).				
	Funding	HOPWA: \$3,782	Target Date	06/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities	N/a – General HOPWA Administration Pool				
	Planned Activities	Activities related to administering project #11.				
13	<b>Project Name</b>	<b>City of Oakland Human Services Department (HSD) Community Homelessness Services - HOPWA</b>				
	Target Area	Citywide				
	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness				
	Needs Addressed	Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness				
	Description	Will support HOPWA eligible households through short term rent mortgage & utilities (STRMU) assistance, tenant based rental assistance (TBRA) and supportive services.				

	Funding	HOPWA: \$700,785	Target Date	06/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities	Will support 100 households with STRMU assistance.				
	Planned Activities	STRMU, TBRA, case management, housing information services, to low-income individuals living with HIV/AIDS.				
14	<b>Project Name</b>	<b>City of Oakland Human Services Department (HSD) Community Homelessness Services – HOPWA – Project Sponsor Administrative Costs</b>				
	Target Area	Citywide				
	Goals Supported	Affordable Housing, Community Development – Public Services & Facilitates Supportive Housing for Seniors & Special Needs, Prevention/Reduction of Homelessness & Chronic Homelessness				
	Needs Addressed	General- administrative costs				
	Description	This project represents the admin portion of the City of Oakland Human Services Department (HSD) Community Homelessness Services - HOPWA				
	Funding	HOPWA: \$47,950	Target Date	06/30/2027	Location Description	Oakland
	Estimate the number and type of families that will benefit from the proposed activities	N/a – General HOPWA Administration Pool				

	Planned Activities	Activities related to administering project #13.				
15	<b>Project Name</b>	<b>East Bay Community Law Center/Fair Housing Services</b>				
	Target Area	Citywide				
	Goals Supported	Protect Residents from Displacement				
	Needs Addressed	Reduce Residential Displacement				
	Description	<p>Information and Referral on housing-related issues; tenant/landlord rights and responsibilities counseling; case management, tenant/landlord conciliation and mediation.</p> <p>Limited-scope legal assistance on housing related problems; direct legal representation for housing-related issues. Fair housing outreach and education (billboards, circulation of informational flyers, housing industry and social service provider trainings); intake, assessment, and counseling for callers with inquiries regarding fair housing and housing discrimination; investigation of complaints of housing discrimination. Serves Low and Moderate Income persons of all family types</p>				
	Funding	CDBG: \$261,476	Target Date	06/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities for Low/Moderate Income Housing Benefit- 171 Individuals and Families with incomes at or below 80% Area Median Income				
	Planned Activities	East Bay Community Law Center will coordinate and provide fair housing outreach, fair housing education, intake, assessment, fair housing counseling, fair housing investigations of discrimination, fair housing testing, and fair housing audits through the following agencies:				

		<p>Causa Justa:: Just Cause</p> <p>Information and Referral on housing related issues: 500 clients</p> <p>Provide counseling services on tenant/landlord rights and responsibilities to 337 low-income households Central Legal de la Raza legal assistance to 188 clients.</p> <p>Echo Housing</p> <p>Fair Housing Outreach:</p> <p>Conduct testing of 20 allegations of housing discrimination</p> <p>Intake, assessment, and Fair Housing counseling: Case management of 125 Oakland clients</p>				
16	<b>Project Name</b>	<b>East Oakland Community Project</b>				
	Target Area	Citywide				
	Goals Supported	Connect Unhoused Residents with Housing and Services				
	Needs Addressed	Housing and Services for Unhoused Residents				
	Description	Operations of the Crossroads Shelter and Transitional Housing Facility operated by East Oakland Community Project.				
	Funding	CDBG: \$158,244	Target Date	6/30/2026	Location Description	7515 International BLVD Oakland, CA 94621
	Estimate the number and type of families that will benefit from the proposed activities	Homeless Person Overnight Shelter -Operations of the Crossroads Shelter and Transitional Housing Facility operated by East Oakland Community Project. 530 homeless persons, otherwise living on the streets of Oakland will benefit from the proposed activities.				

	Planned Activities	Operations of shelter facility for the homeless, in East Oakland at the Crossroads Shelter operated by East Oakland Community Project.				
17	<b>Project Name</b>	<b>PATH Strategy Operating Expense-Third Party Contracts</b>				
	Target Area	Citywide				
	Goals Supported	Connect Unhoused Residents with Housing and Services				
	Needs Addressed	Housing and Services for Unhoused Residents				
	Description	CDBG funds used as Match to the Emergency Solutions Grants activities (3rd Party Grant Agreements) under the City's PATH Strategy to end homelessness. This project will mostly serve homeless individuals.				
	Funding	CDBG: \$246,772	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Tenant-based rental assistance / Rapid Rehousing/ Homeless Person Overnight Shelter -612 homeless persons				
	Planned Activities	Contracted services to the homeless under the PATH program.				
18	<b>Project Name</b>	<b>City of Oakland/Department of Human Services-Administration and Planning</b>				
	Target Area	Citywide				
	Goals Supported	Connect Unhoused Residents with Housing and Services				
	Needs Addressed	Housing and Services for Unhoused Residents				
	Description	Administration costs for administering the PATH program				
	Funding	CDBG: \$491,190	Target Date	6/30/2026	Location Description	Citywide

	Estimate the number and type of families that will benefit from the proposed activities	N/A (CDBG Admin cost)				
	Planned Activities	PATH Program will connect unhoused residents to supportive services and housing opportunities via rapid rehousing and emergency shelter				
19	<b>Project Name</b>	<b>City of Oakland/Department of Human Services-ESG Grant</b>				
	Target Area	Citywide				
	Goals Supported	Connect Unhoused Residents with Housing and Services				
	Needs Addressed	Housing and Services for Unhoused Residents				
	Description	Oakland’s ESG grant will fund the Permanent Access to Housing (PATH) initiative, which provides rapid re-housing support to homeless individuals and families via third-party contracts.				
	Funding	ESG: \$49,334	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Tenant-based rental assistance /Rapid Rehousing/ Emergency Shelter- 500 Individuals will be served				
	Planned Activities	This project represents all of the City of Oakland’s ESG activities, which includes the delivery and administration of the Permanent Access to Housing (PATH) rapid-rehousing and shelter initiative for homeless Oakland residents				

20	<b>Project Name</b>		<b>Emergency Home Repair and Home Maintenance and Improvement Loan Programs</b>			
	Target Area		Citywide			
	Goals Supported		Produce & Preserve Housing Across Income Levels			
	Needs Addressed		More and Higher-Quality Homes for Oakland Residents			
	Description		The EHRP and HMIP programs will provide loans for repair and rehabilitation from \$2,500 to \$250,000 for approximately 4 low-to-moderate-income owner-occupied 1-4 unit households in FY2025/2026 that require immediate attention to correct health and safety related repairs such as emergency violations issued by the Fire Marshall, Health Officer or Code Enforcement Officer including building code deficiencies, leaking roof, sewer break, major mechanical systems including electrical and plumbing repairs. This program serves Low- and Moderate-Income Homeowners, typically seniors.			
	Funding	CDBG Program Income: \$850,000	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Rehabilitated- 4 1-4 unit owner-occupied low/moderate-income households.				
	Planned Activities	The EHRP and HMIP programs will provide loans from \$2,500 to \$75,000 for repair and rehabilitation to approximately 4 low-to-moderate-income owner-occupied 1-4 unit households in FY2025/2026 that require immediate attention to correct health and safety related repairs such as emergency violations issued by the Fire Marshall, Health Officer or Code Enforcement Officer				

		including building code deficiencies, leaking roof, sewer break, major mechanical systems including electrical and plumbing repairs.				
21	<b>Project Name</b>	<b>Alameda County Housing &amp; Community Development Minor Home Repair Program</b>				
	Target Area	Citywide				
	Goals Supported	Produce & Preserve Housing Across Income Levels				
	Needs Addressed	More and Higher-Quality Homes for Oakland Residents				
	Description	Provides grants to senior or disabled homeowners for minor home repairs up to \$2,499. Grants to seniors or disabled homeowners for minor home repairs up to \$2,499. Administered by Alameda County. Approximately 40 low/moderate-income families, primarily seniors, will be assisted in FY 2025/26.				
	Funding	CDBG: \$159,200	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Rehabilitated- 40 units will be rehabilitated				
	Planned Activities	Grants to seniors or disabled homeowners for minor home repairs up to \$2,499. Administered by Alameda County.				
22	<b>Project Name</b>	<b>Access Improvement and Lead-Safe Homes Program Grants</b>				
	Target Area	Citywide				
	Goals Supported	Produce & Preserve Housing Across Income Levels				
	Needs Addressed	More and Higher-Quality Homes for Oakland Residents				

Description	<p>The AIP and LSHPP programs will provide grants from \$15,000 to \$40,000 for approximately 11 low-moderate-income households in FY2025/2026, specifically seniors, disabled, or households with expectant mothers and children ages 6 and under to improve accessibility and correct lead-based paint hazards. Repairs include wheelchair ramps, lifts, entry and bathroom modifications, exterior and interior painting and soil treatment. The AIP and LSHPP grants are offered to owner-occupied units. The AIP grant also offers matching grants to make accessibility improvements to both rental property and property owned and occupied by disabled persons.</p>				
Funding	Total: \$356,120	Target Date	6/30/2026	Location Description	Citywide
Estimate the number and type of families that will benefit from the proposed activities	<p>Homeowner Housing Rehabilitated and/or Rental Housing Rehabilitated- 11 units will be rehabilitated</p>				
Planned Activities	<p>The AIP and LSHPP programs will provide grants from \$15,000 to \$24,000 for approximately 11 low-moderate-income households in FY2025/2026 specifically seniors, disabled, or households with expectant mothers and children ages 6 and under to improve accessibility and correct lead-based paint hazards. Repairs include wheelchair ramps, lifts, entry and bathroom modifications, exterior and interior painting and soil treatment. The AIP and LSHPP grants are offered to owner-occupied units. The AIP grant also offers matching grants to make accessibility improvements to both rental property and property owned and occupied by disabled persons.</p>				

23	<b>Project Name</b>		<b>City of Oakland /Housing &amp; Community Development Residential Lending/Rehabilitation – Program Delivery</b>			
	Target Area		Citywide			
	Goals Supported		Produce & Preserve Housing Across Income Levels			
	Needs Addressed		More and Higher-Quality Homes for Oakland Residents			
	Description		All delivery costs (including staff, other direct costs, and service costs) directly related to carrying out housing rehabilitation activities. Including, appraisal, architectural, engineering, and other professional services; preparation of work specifications and work write-ups; loan processing and underwriting; survey, site and utility plans; application processing.			
	Funding	\$1,425,000 CDBG	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities		N/A- Administration			
	Planned Activities		Program Delivery costs. Administration and monitoring cost of rehabilitation & residential lending activities.			
24	<b>Project Name</b>		<b>Code Compliance and Relocation Program</b>			
	Target Area		Citywide			
	Goals Supported		Protect Residents from Displacement			
	Needs Addressed		Reduce Residential Displacement			
	Description		Approximately 83% of Oakland's housing stock was constructed prior to 1979. Given the age of the City's housing stock and some property owners' negligence, some tenants suffer from			

		residential sub-standard buildings and structures that pose threats to life, health, and safety. This program provides assistance to tenants who are displaced from their homes due to code enforcement actions pursuant to O.M.C. Section 15.60. The program also provides relocation assistance in the case where a low-income/low asset owner of rental property is obligated to pay relocation benefits to a tenant evicted due to an owner or relative move-in if it would cause them a hardship to do so.			
Funding	CDBG: \$700,000	Target Date	6/30/2026	Location Description	Citywide
Estimate the number and type of families that will benefit from the proposed activities	Public service activities for Low/Mod Housing Benefit- 45 individuals will be assisted				
Planned Activities	<p>The Housing Resource Center (HRC) will inform Oakland tenants and landlords about their rights under Code Compliance Relocation Program, Chapter 15.60 of the Oakland Municipal Code. The financial assistance is provided to eligible tenants in the case that a landlord refuses to make required relocation benefit payments.</p> <p>The HRC will also provide the tenants facing displacement due to a code enforcement action with relocation advisory assistance to assist them in identifying alternative housing or shelter options.</p>				
25	<b>Project Name</b>	<b>Targeted Homelessness Prevention</b>			
	Target Area	Citywide			

	Goals Supported	Prevent Housing Instability and Homelessness				
	Needs Addressed	Fewer entries to homelessness and housing instability				
	Description	Through a partnership with the nonprofit Bay Area Community Services and other community partners, the City funds targeted homelessness prevention funding to assist Very Low-Income individuals at imminent risk of homelessness. This typically involves one-time financial assistance and connections with other social services.				
	Funding	CDBG: \$834,368	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Homelessness Prevention- 100 persons will be assisted with homelessness prevention.				
	Planned Activities	This program will fund homelessness prevention for Oakland residents at imminent risk of homelessness. Through partnerships with a network of local nonprofits, the City projects serving at least 100 households.				
26	<b>Project Name</b>	<b>Public Facilities &amp; Improvements (Special Needs)</b>				
	Target Area	Citywide				
	Goals Supported	Connect Unhoused Residents with Housing and Services; Improve Public Facilities and Services				
	Needs Addressed	Housing and Services for Unhoused Residents; High-Quality Public Facilities and Services				
	Description	Rehabilitate shelter and/or transitional housing facilities at the Henry Robinson Center and/or the Holland. These beds/units will serve homeless individuals.				

Funding	\$566,207	Target Date	6/30/2026	Location Description	Citywide
Estimate the number and type of families that will benefit from the proposed activities	Overnight/Emergency Shelter/Transitional Housing Beds added- at least 80 emergency shelter or transitional housing beds will be added.				
Planned Activities	Fund rehabilitation costs to return to service (add compared with baseline scenario) at least 80 emergency shelter or transitional housing beds at the Henry Robinson Center and/or the Holland. This will expand the supply of available shelter and/or transitional housing beds.				

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27	<b>Project Name</b>		<b>HOME Program- Oakland HCD Administration</b>			
	Target Area		Citywide			
	Goals Supported		Produce & Preserve Housing Across Income Levels			
	Needs Addressed		More and Higher-Quality Homes for Oakland Residents			
	Description		Administrative costs associated to operating the HOME Program.			
	Funding	HOME: \$227,657.66	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	N/A- Administrative cost				
	Planned Activities	Administrative costs associated to operating the HOME Program.				

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28	<b>Project Name</b>		<b>HOME Program-Oakland HCD</b>			
	Target Area		Citywide			
	Goals Supported		Connect Unhoused Residents with Housing and Services			
	Needs Addressed		Housing and Services for Unhoused Residents			
	Description		Through the City's Housing Development program, HOME funding will be used for new construction and/or acquisition and rehabilitation of affordable housing. Specific projects will be selected through a competitive Notice of Funding Availability (NOFA) process. This program will benefit Low- and Moderate-Income renter households.			
	Funding	HOME: \$2,048,927	Target Date	6/30/2027	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities		Rental Housing Construction and/or Rental Housing Rehabilitation- at least 10 rental housing units will be built or rehabilitated with HOME funds.			
Planned Activities		Through the City's Housing Development program HOME funding will be used for new construction and/or the acquisition and rehabilitation of affordable housing. Specific projects will be selected through a competitive Notice of Funding Availability (NOFA) process.				
29	<b>Project Name</b>		<b>Economic Development Program Delivery Costs</b>			
	Target Area		Citywide			
	Goals Supported		Expand Economic Opportunities for All Oaklanders			
	Needs Addressed		Greater Economic Opportunities for All Oaklanders			
	Description		As identified in the City of Oakland Economic Development Strategy (2018), the Economic and Workforce Development			

		<p>Department’s goal is to make Oakland an easy, efficient, prosperous and resilient place to do business, and to reduce racial and gender disparities and help all Oaklanders achieve economic security so that everyone has an opportunity to thrive. Within the City’s Economic and Workforce Development Department, the Business Development Division operates a “Business Concierge” Program that serves as an enhanced customer service program to assist businesses with customized technical assistance, provide businesses access to employment resources and navigate the regulatory process in order to retain, expand, or attract businesses. CDBG targeted efforts are on business and employment retention, expansion, and attraction that serve Low/Moderate Income residents or are located in primarily Low/Moderate Income areas.</p>			
Funding	CDBG: \$615,000	Target Date	6/30/2026	Location Description	Citywide
Estimate the number and type of families that will benefit from the proposed activities	<p>Business assisted- CDBG supported funded activities would assist 15 small or micro-enterprise businesses targeted in core business sectors within Oakland which include arts, retail, restaurant, service, tech, nonprofit, green, manufacturing and warehouse/distribution businesses in low/mod areas.</p>				
Planned Activities	<p>In order to support 15 or more businesses in low/mod areas, Economic and Workforce Development Division has created a Business Concierge Program that provides core services supporting business retention, attraction, and retention. Those services include: Enhanced customer service for One-on-One Technical Assistance for small and micro enterprises. Site Selection Services for Oakland properties.</p>				

	<p>Providing referrals to specialized consulting services in the areas of operations, and professional services, and design and construction services.</p> <p>Cross-Referral assistance with SBA sponsored SBDC and SCORE programs for business development plans, small business resources, and business coaching.</p> <p>Permitting assistance for multi-departmental/multi jurisdictional trouble shooting or issue resolution that could delay project timing and long term success.</p> <p>Providing financial resources through City programs or partner programs to assist in small business capital needs.</p> <p>Most clients receive more than one of the above services, depending on need.</p>
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30	<b>Project Name</b>	<b>Community Development Block Grant General Administration</b>
	Target Area	Citywide
	Goals Supported	<p>Produce &amp; Preserve Housing Across Income Levels</p> <p>Protect Residents from Displacement</p> <p>Expand Economic Opportunities for All Oaklanders</p> <p>Prevent Housing Instability and Homelessness</p>
	Needs Addressed	<p>More and Higher-Quality Homes for Oakland Residents</p> <p>Reduced Residential Displacement</p> <p>Greater Economic Opportunities for All Oaklanders</p> <p>Fewer entries to homelessness and housing instability</p>
	Description	<p>Oakland's staffing and administration costs for administering Community Development Block Grant contracts, MOUs and activities. Audit and reporting activities. General management, oversight and coordination. Providing local officials and citizens</p>

		with information about the CDBG program. Preparing budgets and schedules and preparing reports and other HUD-required documents.				
Funding	CDBG: \$491,190	Target Date	6/30/2026	Location Description	Citywide	
Estimate the number and type of families that will benefit from the proposed activities	N/A- Administration					
Planned Activities	Planning, administration, and monitoring of the CDBG Program. Audit work and annual consolidated reports.					
31	<b>Project Name</b>	<b>Subrecipient-Administered Rehabilitation Loan Program (including Activity Delivery)</b>				
	Target Area	Citywide				
	Goals Supported	Produce & Preserve Housing Across Income Levels				
	Needs Addressed	More and Higher-Quality Homes for Oakland Residents				
	Description	Construction and associated activity delivery costs for the rehabilitation of owner-occupied housing. This set of rehabilitation work will be conducted by a subrecipient, Habitat for Humanity. The work will support Low/Moderate Income homeowners, especially seniors, with repairs and rehabilitation.				
	Funding	CDBG: \$249,211	Target Date	6/30/2026	Location Description	Citywide
	Estimate the number and type of families that will benefit from	Homeowner Housing Rehabilitated- 6 units of owner-occupied housing will be rehabilitated by this program.				

	the proposed activities	
	Planned Activities	Funds dedicated to this subrecipient-administered owner-occupied home rehabilitation program will support the materials, labor, design, and project coordination costs associated with the home rehabilitation programs.
<b>32</b>		
	<b>Project Name</b>	<b>Interim Assistance</b>
	Target Area	Citywide
	Goals Supported	Produce & Preserve Housing Across Income Levels Expand Economic Opportunities for All Oaklanders
	Needs Addressed	More and Higher-Quality Homes for Oakland Residents Greater Economic Opportunities for All Oaklanders
	Description	Interim Assistance- through a collaboration with the City's Planning & Building Department, funds will be used to alleviate severe blight, take emergency action to mitigate dangerous nuisances, and otherwise address urgent conditions eligible for interim assistance.
	Funding	CDBG: \$350,000
	Target Date	6/30/2026
	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Housing Code Enforcement- at least 20 properties will be addressed through interim assistance funded by this program
	Planned Activities	This use qualifies as interim assistance. Through a collaboration with the City's Planning & Building Department, funds will be used to alleviate severe blight, take emergency action to

		mitigate dangerous nuisances, and otherwise address urgent conditions eligible for interim assistance.				
33	<b>Project Name</b>	<b>Affordable Housing Capital</b>				
	Target Area	Citywide				
	Goals Supported	Produce & Preserve Housing Across Income Levels				
	Needs Addressed	More and Higher-Quality Homes for Oakland Residents				
	Description	Under this use, CDBG funds and Section 108 loan guarantee funds will be used to fund the construction and/or acquisition and rehabilitation of affordable housing as allowed under eligible CDBG regulations. These units will be made available for Low/Moderate Income families.				
	Funding	CDBG: \$500,000 Section 108: \$34 million	Target Date	6/30/2027	Location Description	Citywide
	Estimate the number and type of families that will benefit from the proposed activities	Rental Units Rehabilitated or Constructed: at least 70 units will be rehabilitated or constructed using these funds.				
Planned Activities	To the extent allowed by regulations, CDBG and Section 108 funds will be used for the acquisition, rehabilitation, and other construction expenses to expand the supply of affordable rental units.					

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Funds for housing uses are awarded in alignment with Oakland HCD’s 2023-2027 Strategic Action Plan. As a result, key funding priorities include expanding the supply of

affordable housing for homeless Oakland residents and preventing residents from becoming homeless. Investments in economic development and other community needs align with the City Council's standing objectives.

Under the HOPWA program, the geographic distribution is between Counties of Alameda and Contra Costa County, which makes up the Oakland Eligible Metropolitan Statistical Area (EMSA). The California HIV Surveillance Report is published annually by the California Department of Public Health, Center for Infectious Diseases, Office of AIDS. The California HIV Surveillance Report – 2023 was released on April 21, 2025. These annual reports present data on people living with HIV in California. Providers and clinical laboratories provide HIV surveillance data to local health jurisdictions as a routine public health activity required by state law. Based on the number of persons living with HIV in each county of the Oakland EMSA, approximately 69% of HOPWA resources are distributed in Alameda County and 31% in Contra Costa County. Since Alameda County has a significantly higher prevalence rate of diagnosed HIV infection per 100,000 residents than Contra Costa County (2019-2023 average of 371.4 versus 243.4), HOPWA funding that becomes available to recommit will be prioritized for Alameda County to help reduce its prevalence rate.

Emergency Solutions Grants (ESG) allocations prioritizes rapid rehousing services, homeless prevention, shelter, outreach, Homeless Management Information System (HMIS) activity, and other services that assist the most needy; persons living on the streets, those at risk of becoming homeless and those living in shelters. Under the City's PATH Strategy, ESG funds are allocated through a competitive process to select agencies that meet the priority needs. Services are provided Citywide.

## AP-50 Geographic Distribution – 91.220(f)

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Most of the activities in the Action Plan for CDBG, HOME, and ESG are set to meet the needs of the entire City, targeting low- to moderate-income residents and low- to moderate-income areas in areas across Oakland. However, the City anticipates that most beneficiaries of programs funded by CDBG, HOME, and ESG will live in the OakDOT priority neighborhoods identified in SP-10. These neighborhoods experience disproportionate shares of housing cost burden, homelessness, blight, unemployment, and other needs for public services. These neighborhoods include much of Oakland’s older housing stock and are at elevated risk of environmental hazards. These neighborhoods are also at elevated risk of sea level rise and liquefaction risks during earthquakes.

For HOPWA, the geographic distribution is between Counties of Alameda and Contra Costa County, which makes up the Oakland Eligible Metropolitan Statistical Area (EMSA). Based on the number of persons living with AIDS in each County of the Oakland EMSA, approximately 70% of HOPWA resources are distributed in Alameda County and 30% in Contra Costa County. The HOPWA EMSA Map is provided below.

## Geographic Distribution

### Overall Distribution

Table 62 - Geographic Distribution	
Target Area	Percentage of Funds
OakDOT Priority Neighborhoods	0%
Citywide	100%

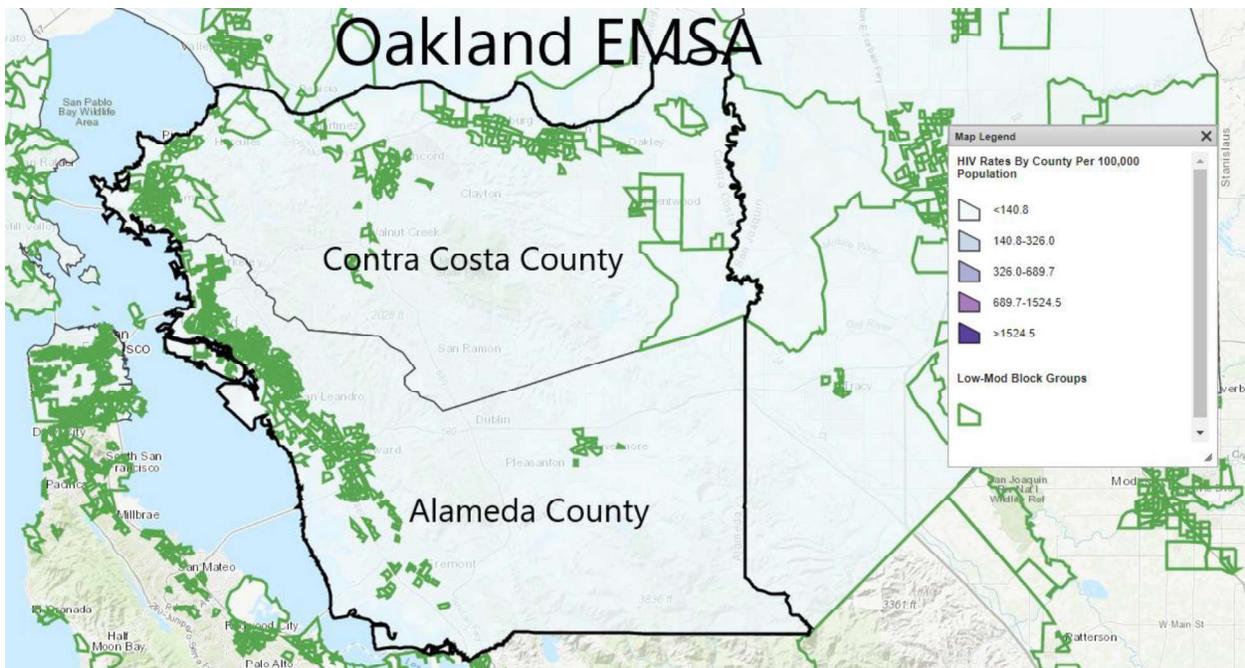


Figure 4 - HOPWA Oakland EMSA

### Rationale for the priorities for allocating investments geographically

The OakDOT Priority Neighborhoods are areas locally identified for additional engagement and investment based on a composite of census tract-level indicators. This composite index includes the percentage of residents who are low-income, the percentage of households that are severely rent burdened, the percent of residents with a disability, the percentage of residents who are seniors, the percentage of parents who are single parents, and the percentage of residents who have less than a Bachelor’s degree. This captures a range of

factors that highlight where special needs populations are overrepresented and where it is most likely to find residents experiencing multiple forms of vulnerability to external shocks.

## **Discussion**

Although the City expects to expend the majority of CDBG, ESG, and HOME funds in the OakDOT Priority Neighborhoods, the City does not propose a geographic target for the expenditure of funds as such a specific target would increase the administrative burden of implementing the planned programs without providing a tangible public benefit. The pattern of need for housing in Oakland is complex- someone may become homeless in one neighborhood but first come into contact with homeless outreach team members in another neighborhood. Oakland has also experienced, and may continue to experience, rapid changes in demographics and development patterns that make it difficult to predict future needs. The City therefore prioritizes resources for assisting the residents in greatest need of support, wherever they may be found.

City of Oakland will explore the establishment of Neighborhood Revitalization Strategy Areas (NRSAs) to avail itself of the regulatory flexibility under the CDBG program for NRSAs and Community-Based Development Organizations (CBDOs) and Community Housing Development Organizations (CHDOs) carrying out eligible activities in NRSAs.

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

This section includes one-year goals for the number of homeless, non-homeless and special needs households to be supported with affordable housing activities using CDBG, HOPWA, HOME, ESG and other Federal resources.

<b>Table 63 - One Year Goals for the Number of Households to be Supported</b>	
Homeless	905
Non-Homeless	821
Special-Needs	75
Total	1801

This section also includes one-year goals for the number of households to be provided affordable housing through activities that provide rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units using funds made available to the City of Oakland.

<b>Table 64 - One Year Goals for the Number of Households to be Supported</b>	
Rental Assistance	315
Production of New Units	366
Rehabilitation of Existing Units	94

Acquisition of Existing Units	161
Total	775

**Discussion**

In FY 2025-2026, Oakland HCD will continue to identify projects to seek opportunities to fund and administer programs that produce housing, preserve existing housing, prevent displacement of Oakland residents as well as foster exits from homelessness into housing. Progress towards these goals are reported annually in the Housing and Community Development Department’s annual impact reports. Previous and future Impact Reports, along with other HCD plans, reports and data can be found at:

<https://www.oaklandca.gov/topics/housing-policies-plans-and-data#resources>.

## AP-60 Public Housing – 91.220(h)

### **Introduction**

The Oakland Housing Authority (OHA) will continue to provide public housing and operate voucher programs during the upcoming program year. OHA will operate a variety of programs to support tenants, connect tenants with educational and economic opportunities, and ensure public safety. OHA will continue to engage with its Resident Advisory Board to incorporate public input into its operations.

### **Actions planned during the next year to address the needs to public housing**

OHA runs a first-time homebuyer program and qualified public housing residents are able to participate in the programs through a priority placement on the HCV program. Since 2004, 101 residents have purchased homes through the program. Residents are referred to credit assistance agencies and once requirements have been met are introduced to lenders and realtors to facilitate the process. Coordinated through the Department of Family and Community Partnerships, OHA provides a combination of case management, referrals to service providers and strategic partnerships with other agencies where there is overlapping goals. Self-sufficiency activities include case management and referrals for service ranging from parenting classes to youth programs and employment and training opportunities. Section 3 hiring and business development are a central component of the Agency's Economic Opportunities Policy. The Contract Compliance department works with vendors to meet Section 3 goals while the Department of Family and Community Partnerships conducts outreach to residents to assess interest and skills for job placements and supports job training skills and education for certifications and pre-apprenticeships. Partnerships with the local Workforce Investment Board and agencies that specialize in workforce training are key to the job development strategy. Other program highlights: The Resident Leadership Program provides residents the opportunity to build community and promote civic involvement in the OHA community. The hope is to create safe forums where trust and respect can be fostered among community members to address the many concerns and challenges that residents face each day.

Housed in OHA's West Oakland administrative offices, the Resident Leadership Center (RLC) provides a fully equipped room for training, networking, community meetings and events. The room is equipped with a reception area, copy machine and computers. The RLC gives our Resident Leaders a place to create positive changes within the City of Oakland. The facility was developed with input from a resident leader committee who work on civic engagement activities.

The OHA Parent Ambassadors Program provides opportunities for residents to serve as Leaders within the local school system. The Parent Ambassador Program supports OHA parents as change agents to promote academic achievement, attendance and parent engagement at partner school sites within Oakland Unified School District (OUSD). Parent Ambassadors work in partnership with OHA staff and the principals at partner school sites to identify tasks and projects to meaningfully contribute to the entire school community, with an emphasis on increasing attendance for those struggling with chronic absenteeism.

Actions to encourage public housing residents to become more involved in management and participate in homeownership.

OHA staffs a citywide Resident Advisory Board (RAB) that meets regularly to review and provide input on draft plans, new policies and funding priorities. The RAB makes recommendations regarding the development of the Public Housing Agency (PHA) plan and provides feedback on any significant amendment or modification to the PHA plan. Members are nominated by staff and other residents through a bi-annual application and nomination process new member recommendations are made to the Board of Commissioners to serve indefinitely, and they meet monthly.

OHA provides a comprehensive homeownership program aimed at preparing and supporting residents throughout their journey to home purchase and beyond. OHA designated a full-time Homeownership Program Administrator to manage these efforts, ensuring participants receive continuous guidance and access to essential services. OHA ensures that each family engages in homeownership education, credit repair, money management training, and financial literacy activities prior to purchasing a home.

To promote sustainable homeownership, OHA offers ongoing, post-purchase support. OHA conducts quarterly workshops—either in-person or virtual—covering topics such as home maintenance, property improvements, refinancing, budgeting, and estate planning. OHA also hosts an annual Homeowner Appreciation Day/Fair, connecting homeowners with vendors, partners, and agencies that provide resources like home improvement grants and other forms of assistance.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Not applicable.

**Discussion**

Not applicable.

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

The City of Oakland is committed to addressing housing instability and homelessness through a multifaceted, equity-centered approach that prioritizes direct outreach, expanded shelter capacity, and sustainable pathways to permanent housing. Over the next year, Oakland aims to reduce homelessness by scaling critical interventions: deploying mobile outreach teams like MACRO to engage over 1,500 unhoused individuals, maintaining approximately 1,500 emergency shelter and transitional housing slots, and continuing to advance permanent supportive housing projects funded by Measure U and existing local revenue sources. Simultaneously, the City will strengthen prevention efforts, targeting populations at-risk of homelessness such as medically fragile individuals, formerly incarcerated residents, and lower-income households at risk of displacement. Despite significant local investments—including \$350 million in affordable housing bonds—Oakland continues to face systemic challenges due to inconsistent state and federal funding, which has failed to keep pace with the doubling of homelessness over the past decade.

This section details Oakland's actionable strategies for the immediate future, with a focus on eliminating gaps in the current service delivery system framework, work towards securing consistent funding across all levels, and guaranteeing equitable access to housing and necessary support for all Oakland residents, irrespective of their individual circumstances. Through targeted initiatives that encompass direct street outreach, shelter, permanent housing solutions, and preventive interventions, coupled with advocating for more consistent and sustainable funding, Oakland is committed to achieving measurable advancements in addressing homelessness and fostering a more stable and just community for all its residents.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

- **Reaching out to persons experiencing homelessness (especially unsheltered persons) and assessing their individual needs:**

Based on historical performance and stated goals, the City of Oakland's projection that its Mobile Assistance and Community Responders of Oakland (MACRO) program will engage in at least 1,500 direct contacts with unhoused individuals and offer various referrals to essential services within the next year.

- **Addressing the emergency shelter and transitional housing needs of persons experiencing homelessness.**

The City of Oakland remains committed to collaborating with a network of local emergency shelters, interim housing facilities, and transitional housing programs to address the needs of its unhoused population. Current projections indicate that through a combination of City and County funding allocations, Oakland anticipates offering approximately 1,500 dedicated slots for emergency and interim shelter services within the coming year. This projection reflects ongoing efforts to increase shelter capacity and provide temporary housing solutions for individuals and families experiencing homelessness. These programs offer immediate, short-term refuge and often include supportive services aimed at connecting individuals with resources to secure more permanent housing. The city recognizes the critical role these shelters play in the broader housing continuum and will continue to evaluate and strengthen partnerships to ensure effective and accessible services are available to those in need. Further analysis will be conducted to assess the specific types of shelter beds available, the geographic distribution of these resources, and the capacity of support services offered at each location. This detailed understanding will inform future strategies to optimize the city's shelter system and address the diverse needs of the unhoused community.

- **Helping persons experiencing homelessness (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for individuals and families experiencing homelessness to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again:**

In 2025, the City of Oakland will undertake a comprehensive assessment of its current homelessness interventions to determine their effectiveness and impact on equitable outcomes. This data-driven approach will inform the prioritization of future funding, ensuring resources are directed towards the most successful strategies. Recognizing the critical need for long-term solutions, the City remains committed to significant and sustained investment in the development of permanent supportive housing. These housing projects are designed to provide not only stable accommodation but also integrated, service-rich programming tailored to the complex needs of individuals experiencing homelessness. This dual focus on housing and comprehensive support aims to increase the availability of pathways out of homelessness and reduce the likelihood of individuals returning to homelessness. The assessment process will likely involve analyzing data related to program enrollment, housing placement rates, retention in housing, utilization of supportive services, and demographic outcomes to identify disparities and areas for improvement. The findings of this assessment will be crucial in shaping the City's future approach to addressing homelessness, promoting equitable outcomes, and maximizing the impact of its investments.

- **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

In 2025, the City of Oakland's homelessness prevention program anticipates serving 280-320 Oakland residents at risk of homelessness. As part of the City's commitment to reducing homelessness among the formerly incarcerated, the City's transitional housing for the formerly incarcerated will serve at least 34 clients. The City's interim housing for medically frail individuals, some of whom are referred by local health system providers, will serve at least 88 individuals at the 1888 MLK project.

## **Discussion**

Oakland's strategy for addressing homelessness relies on a diverse funding stream that encompass local, state, and federal allocations. However, the crisis of homelessness in Oakland, which has doubled in under a decade, presents a significant challenge as current funding levels have not commensurately increased to meet the growing need. A substantial portion of state funding, exemplified by the Homeless Housing and Prevention (HHAP) program, is characterized by its annual or temporary nature, creating instability in long-term planning and service provision. Furthermore, federal funding dedicated to addressing homelessness has remained relatively stagnant over the last ten years, exacerbating the financial strain on local efforts.

Despite this challenging funding landscape, the City of Oakland has demonstrated a strong commitment to addressing homelessness through strategic local investments. A notable example is the \$350 million Measure U affordable housing bond, which represents an unprecedented opportunity to significantly expand the stock of Permanent Supportive Housing within the city. This dedicated funding stream allows for the development of long-term housing solutions coupled with essential support services for individuals experiencing chronic homelessness. Additionally, the City has leveraged local revenue sources, such as the vacant property tax and the Measure Q parcel tax, to directly fund programs and initiatives aimed at mitigating the impacts of homelessness and providing essential services.

Looking ahead, the City of Oakland recognizes the critical need for sustained and increased financial support from both the State and Federal governments to effectively address the complex issue of homelessness. A reliable and consistent source of funding is essential to move beyond short-term interventions and implement comprehensive, long-term solutions that can meaningfully impact the lives of Oakland residents currently experiencing homelessness or facing the imminent risk of losing their housing. Continuous advocacy for increased and stable funding at higher levels of government remains a key priority for the City in its ongoing efforts to combat homelessness and build a more inclusive and equitable community.

AP-70 HOPWA Goals - 91.220 (l)(3)

<b>Table 65 - One year goals for the number of households to be provided housing through the use of HOPWA for:</b>	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	100 households
Tenant-based rental assistance	15 households
Units provided in permanent housing facilities developed, leased, operated with HOPWA funds	22 units
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	63 units
<b>Total</b>	<b>200 households</b>

## AP-75 Barriers to affordable housing – 91.220(j)

### Introduction

As discussed in sections MA-40 and SP-55 of this plan, a variety of barriers to affordable housing exist in Oakland. The City has examined regulatory and other barriers in an on-going effort to streamline local processes for efficiency and remove regulations that unduly burden development. The City has undertaken a number of measures to facilitate and encourage affordable housing, including zoning and development standards designed to encourage development of multi-family housing in areas designated by the City's Land Use and Transportation Element of the General Plan. Further details may be found in the City's Housing Element—see the following weblink: <https://www.oaklandca.gov/documents/2023-2031-adopted-housing-element>.

Oakland's housing landscape is shaped by complex challenges that demand urgent policy attention. Over the past two decades, the city has experienced significant population growth, rising from 390,724 residents in 2010 to 440,646 in 2020, ranking among California's fastest-growing cities. However, this growth has been uneven, with Oakland's overall population increasing by just 8.5% since 2000, lagging behind the Bay Area's regional growth rate of 14.8%. Demographic changes reveal a stark transformation: Oakland's Black population plummeted from 36% in 2000 to 23% in 2020, a loss driven by displacement. Concurrently, the Hispanic/Latinx population grew to 27%, and the non-Hispanic white population increased to 28%, reflecting broader regional trends of gentrification and displacement. These disparities are compounded by an aging population, with seniors (65+) now representing over 13% of residents, a figure projected to rise as lifespans lengthen and birth rates decline. This demographic shift underscores the growing need for senior-friendly housing and supportive services to accommodate an increasingly vulnerable population.

Housing affordability remains a critical issue, disproportionately impacting marginalized communities. Over 44% of Oakland renters are cost-burdened, spending more than 30% of their income on housing, while 23% face severe cost burdens, dedicating over half their income to rent. These challenges are magnified for non-White populations who experience lower

homeownership rates, higher rates of overcrowding, and elevated risks of homelessness. For instance, homelessness surged by 83% between 2017 and 2022, which most heavily affected Black Oaklanders. At the same time Latino and immigrant communities were disproportionately affected by overcrowding, which impacts 8.5% of households citywide. Vulnerable groups—including seniors, people with disabilities, and female-headed households—are particularly at risk due to a lack of affordable, stable housing options.

The City’s housing stock further exacerbates these challenges. Aging buildings with health hazards, such as lead paint, are concentrated in low-income areas, while subsidized and rent-controlled units face growing threats of conversion to market-rate housing. Despite regional economic growth driven by the tech sector, housing production has failed to meet demand, particularly for low- and moderate-income households. Data from the American Community Survey (ACS) and regional agencies like ABAG-MTC highlight Oakland’s lagging growth compared to neighboring regions, underscoring the urgency of equitable policy interventions.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:**

The City has adopted five Housing Element goals to address adequate sites, the development of affordable housing, the removal of constraints to housing, the conservation of existing housing and neighborhoods, the preservation of affordable rental housing, equal housing opportunity, and sustainable development and smart growth. Goals and corresponding actions listed below are part of the City of Oakland Housing Element Plan for years 2023-2031:

**Goal 1: Protect Oakland Residents from Displacement and Prevent Homelessness**

Action 1.1.1: CONTINUE TO IMPLEMENT THE RENT ADJUSTMENT ORDINANCE

Action 1.1.2: ENFORCE JUST CAUSE FOR EVICTION MEASURES ACTION 1.1.3: ENFORCE AND STRENGTHEN ELLIS ACT PROTECTIONS

Action 1.1.4: IMPLEMENT TENANT RELOCATION MEASURES

Action 1.1.5: IMPLEMENT A RIGHT TO COUNSEL IN RENT ADJUSTMENT PROGRAM  
PROCEEDINGS

Action 1.1.6: ENHANCE HOUSING RELATED LEGAL SERVICES

Action 1.1.7: EXPAND OUR ABILITY TO ENFORCE RENT CONTROL TO MAINTAIN AFFORDABILITY

Action 1.1.8: MONITOR NEIGHBORHOOD DISPLACEMENT ACTION 1.1.9: IMPLEMENT A RENTAL  
HOUSING REGISTRY

Action 1.1.10: CITY ENFORCEMENT OF THE TENANT PROTECTION ORDINANCE (TPO)

Action 1.1.11: ENFORCE THE TENANT RIGHT TO RETURN AND PROTECTIONS FROM COERCIVE  
BUYOUTS

Action 1.1.2: PROVIDE A LOCAL PREFERENCE IN AFFORDABLE HOUSING PROJECTS

Action 1.1.13: NEGOTIATE FOR APPROPRIATE COMMUNITY BENEFITS DURING DEVELOPMENT  
AGREEMENT APPROVALS FOR MAJOR ENTITLEMENTS AND USE OF CITY LAND

Action 1.1.14: PROTECT OAKLAND RESIDENTS FROM DISPLACEMENT AND BECOMING  
HOMELESS

**Goal 2: Preserve and Improve Existing Housing Stock**

Action 2.1.1: SUPPORT HOME REHABILITATION PROGRAMS

Action 2.1.2: PROMOTE HEALTHY HOMES AND LEAD SAFE HOUSING

Action 2.1.3: CONDUCT PROACTIVE RENTAL INSPECTIONS

Action 2.1.4: SUPPORT HISTORIC PRESERVATION AND REHABILITATION

Action 2.1.5: IMPLEMENT UNIVERSAL DESIGN STRATEGIES

Action 2.1.6: INCREASE FUNDING FOR IMPROVED INDOOR AIR QUALITY

Action 2.2.1: CONTINUE TO IMPLEMENT RESALE CONTROLS ON ASSISTED HOUSING

Action 2.2.2: ENFORCE, MONITOR, AND PRESERVE AFFORDABLE HOUSING COVENANTS WITH  
AN EMPHASIS ON “AT-RISK” UNITS

Action 2.2.3: ENFORCE RESIDENTIAL DEMOLITION AND CONVERSION RESTRICTIONS FOR  
RESIDENTIAL HOTELS

Action 2.2.4: LIMIT CONDOMINIUM CONVERSIONS

Action 2.2.5: EXTEND LOCAL REPLACEMENT UNIT PROVISIONS

Action 2.2.6: REDUCE SHORT-TERM HOME PURCHASES/SALES (I.E., “HOUSE FLIPPING”) TO ENSURE AFFORDABILITY AND PREVENT DISPLACEMENT

Action 2.2.7: PROVIDE ADDITIONAL SUBSIDY FOR RESIDENTIAL HOTELS

Action 2.2.8: INVESTIGATE A TENANT/ COMMUNITY OPPORTUNITY TO PURCHASE ACT

**Goal 3: Close the Gap Between Affordable and Market Rate Housing Production by Expanding Affordable Housing Opportunities**

Action 3.1.1: DEVELOP A PROJECT-BASED RENTAL OR OPERATING SUBSIDY PROGRAM FOR EXTREMELY LOW-INCOME RESIDENTS

Action 3.2.2: ALIGN AND TARGET OAKLAND HOUSING AUTHORITY SECTION 8 VOUCHERS FOR PERMANENT SUPPORTIVE HOUSING AND EXTREMELY-LOW-INCOME UNITS

Action 3.2.1: DEVELOP ZONING STANDARDS TO ENCOURAGE MISSING MIDDLE AND MULTI-UNIT HOUSING TYPES IN CURRENTLY SINGLE-FAMILY DOMINATED NEIGHBORHOODS, INCLUDING FLATS, DUPLEXES, TRIPLEXES, FOURPLEXES, TOWNHOMES/ ROWHOUSES, AND ADUS

Action 3.2.2: PROMOTE AND PROTECT LIVE/WORK HOUSING AND HOUSING FOR ARTISTS

Action 3.2.3: PROMOTE FLEXIBILITY IN ADAPTIVE REUSE TO INCREASE THE HOUSING STOCK

Action 3.2.4: PROVIDE FINANCIAL INCENTIVES FOR LOWER-INCOME HOMEOWNERS TO LEGALIZE ADUS

Action 3.2.5: REDUCE CONSTRAINTS TO THE DEVELOPMENT OF ADUS

Action 3.2.6: MONITOR AFFORDABILITY OF PERMITTED ADUS

Action 3.2.7: PROACTIVE SHORT-TERM RENTAL ENFORCEMENT

Action 3.3.1: SALE OR GROUND-LEASE OF CITY-OWNED PROPERTY FOR AFFORDABLE HOUSING

Action 3.3.2: EXPANSION OF SECTION 8 VOUCHERS

Action 3.3.3: CITY OF OAKLAND EMERGENCY RENTAL ASSISTANCE PROGRAM

Action 3.3.4: DEVELOPMENT OF PERMANENT HOUSING AFFORDABLE TO EXTREMELY-LOW-INCOME (ELI) HOUSEHOLDS ON PUBLIC LAND

Action 3.3.5: IMPLEMENT AN AFFORDABLE HOUSING OVERLAY

Action 3.3.6: ACCESS TO LOW-COST FINANCING FOR DEVELOPMENT

Action 3.3.7: STUDY THE TARGETED IMPLEMENTATION OF AN INCLUSIONARY HOUSING REQUIREMENT

Action 3.3.8: RIGHT-SIZED DEVELOPMENT FEES ON MARKET-RATE DEVELOPMENTS

Action 3.3.9: ADJUSTING OR WAIVING CITY FEES AND PAYMENT TIMING FOR AFFORDABLE HOUSING DEVELOPMENTS

Action 3.3.10: CONSIDER A CITYWIDE ENHANCED INFRASTRUCTURE FINANCING DISTRICT (EIFD)

Action 3.3.11: SUPPORT INNOVATIONS BY DESIGN

Action 3.3.12: CONTINUE THE ACQUISITION AND CONVERSION TO AFFORDABLE HOUSING (ACAH) PROGRAM

Action 3.3.13: EXPAND AVAILABILITY OF PREDEVELOPMENT FUNDING AND LOW-COST DEBT PRODUCTS FOR AFFORDABLE HOUSING DEVELOPMENT

Action 3.3.14: EVALUATE THE CREATION OF A LEVERAGED ACQUISITION FUND OR DEBT/ EQUITY FUNDS FOR SMALL SITES TO SUPPORT SITE ACQUISITIONS FOR AFFORDABLE HOUSING

Action 3.3.15: CONTINUE AND EXPAND DENSITY BONUS INCENTIVES

Action 3.3.16: ANALYZE THE REAL ESTATE TRANSFER TAX STRUCTURE AND ITS CURRENT EFFECT ON THE AFFORDABLE HOUSING SUBSIDY AND THE EFFECT ON THE GENERAL PURPOSE FUND

Action 3.3.17: SUPPORT LOW-INCOME, GRASSROOTS, AND BIPOC AFFORDABLE HOUSING DEVELOPER

Action 3.3.18: IMPLEMENT AFFORDABLE HOUSING INVESTMENTS CONTAINED IN MEASURE U

Action 3.3.19: SITES INVENTORY AND FAIR HOUSING ACCOMPLISHMENTS TRACKING PROGRAM

Action 3.4.1: REVISE DEVELOPMENT STANDARDS, INCLUDING ALLOWABLE BUILDING HEIGHTS, DENSITIES, OPEN SPACE AND SETBACK REQUIREMENTS

Action 3.4.2: STUDY THE RELATIONSHIP BETWEEN ZONING AND RACIAL SEGREGATION AS PART OF THE PHASE 2 GENERAL PLAN UPDATE

Action 3.4.3: 3REVISE CONDITIONAL USE PERMIT (CUP) REQUIREMENTS

Action 3.4.4: REVISE CITYWIDE PARKING STANDARDS

Action 3.4.5: REVISE OPEN SPACE REQUIREMENTS

Action 3.4.6: CORRECT ZONING DISTRICT BOUNDARIES THAT CUT THROUGH PARCELS

Action 3.4.7: CAPTURE THE DIVERSITY OF EXISTING BUILT FABRIC IN ZONING

Action 3.4.8: IMPLEMENT OBJECTIVE DESIGN STANDARDS

**Goal 4: Address Homelessness and Expand Resources for the Unhoused**

Action 4.1.1: EXPAND, IMPROVE, AND MAINTAIN CRISIS RESPONSE BEDS

Action 4.1.2: EXPAND, IMPROVE, AND MAINTAIN CRISIS RESPONSE BEDS, ESPECIALLY FOR UNSHELTERED COMMUNITIES OF COLOR

Action 4.1.3: EXPAND HEALTH AND HYGIENE FACILITIES AND SERVICES AND IMPROVE ACCESS TO BATHROOMS AND SHOWERS

Action 4.1.4: PROVIDE NEEDED SUPPORT AND INCOME TO PEOPLE WHO HAVE BEEN HOMELESS SO THEY CAN AVOID RETURNING TO HOMELESSNESS

Action 4.2.1: ENHANCE OPERATIONS OF THE CITY'S 2020 ENCAMPMENT MANAGEMENT POLICY

Action 4.2.2: LEAD STRATEGIC HOMELESSNESS RESPONSE OPERATIONS AND HOMELESS SERVICES FROM THE HOMELESSNESS DIVISION, OFFICE OF THE CITY ADMINISTRATOR AFFORDABLE AND SUPPORTIVE HOUSING FOR OAKLAND'S MOST VULNERABLE RESIDENTS

Action 4.3.2: STREAMLINE APPROVAL FOR MODULAR DEVELOPMENTS TO PROVIDE QUALITY SHELTER QUICKLY TO ADDRESS THE SCALE OF THE CRISIS

Action 4.2.3: STRENGTHEN INTERDEPARTMENTAL ENCAMPMENT MANAGEMENT TEAM

Action 4.2.4: INCREASE THE OVERSIGHT OF HOMELESSNESS STRATEGIES, INVESTMENTS, OUTCOMES, AND ENCAMPMENT OPERATIONS WITH COMMISSION ON HOMELESSNESS

Action 4.2.5: EXPAND CO-GOVERNANCE AND PARTNERSHIPS WITH UNSHELTERED RESIDENTS IN THE DESIGN AND DELIVERY OF HOMELESSNESS SERVICES

Action 4.3.1: FINANCE THE CONSTRUCTION AND MAINTENANCE OF PERMANENT SUPPORTIVE AND DEEPLY AFFORDABLE HOUSING FOR HOMELESS HOUSEHOLDS TO EXPAND THE SUPPLY OF DEEPLY

Action 4.3.3: REMOVE REGULATORY CONSTRAINTS TO THE DEVELOPMENT OF TRANSITIONAL HOUSING AND SUPPORTIVE HOUSING

Action 4.3.4: ENSURE THAT THE AUTHORITY PROVIDED BY THE CITY'S SHELTER CRISIS ORDINANCE AND DECLARATION OF A LOCAL EMERGENCY REGARDING HOMELESSNESS REMAINS IN PLACE UNTIL PUBLIC HEALTH AND SAFETY CONCERNS NO LONGER PERSIST

Action 4.3.5: PROVIDE DEVELOPMENT STANDARDS FOR LOW BARRIER NAVIGATION CENTERS

Action 4.3.6: EXPAND OPPORTUNITIES FOR THE PERMITTING OF EMERGENCY SHELTERS

**Goal 5: Promote Neighborhood Stability and Health**

Action 5.1.1: PROVIDE FIRST-TIME HOMEBUYER PROGRAMS

Action 5.1.2: EXPAND ACCESS TO LOW-COST FINANCING FOR HOME PURCHASE

Action 5.1.3: PROVIDE PATHS TO HOMEOWNERSHIP FOR SECTION 8 VOUCHER HOLDERS

Action 5.2.1: PROTECT AGAINST SMOKE AND WILDFIRE

Action 5.2.2: PROMOTE INFILL, TRANSIT-ORIENTED DEVELOPMENT (TOD), AND MIXED-USE DEVELOPMENT

Action 5.2.3: STUDY OPTIONS TO PROVIDE FINANCING FOR THE REMEDIATION OF ENVIRONMENTALLY CONTAMINATED SITES, WITH PRIORITY FOR AFFORDABLE PROJECTS COMMUNITIES (AHSC) PROGRAM

Action 5.2.5: ENCOURAGE EARTHQUAKE-RESILIENT HOUSING

Action 5.2.6: ENCOURAGE CLIMATE-RESILIENT HOUSING

Action 5.2.7: CONSIDER THE ADOPTION OF A DISASTER RECONSTRUCTION OVERLAY ZONE

Action 5.2.8: ENCOURAGE NEW AFFORDABLE HOUSING IN HIGHER RESOURCE NEIGHBORHOODS

Action 5.2.9: PRIORITIZE IMPROVEMENTS TO MEET THE NEEDS OF LOW-RESOURCED AND DISPROPORTIONATELY BURDENED COMMUNITIES

Action 5.2.10: PROMOTE THE DEVELOPMENT OF MIXED-INCOME HOUSING TO REDUCE INCOME-BASED CONCENTRATION

Action 5.2.11: PROVIDE ACCOUNTABILITY MEASURES FOR HOUSING PROGRAMS, INCLUDING

Action 5.2.4: SECURE FUNDING FROM THE STATE'S AFFORDABLE HOUSING AND SUSTAINABLE ANNUAL MONITORING

Action 5.3.1: PROVIDE FAIR HOUSING SERVICES AND OUTREACH

Action 5.3.2: PROMOTE AWARENESS OF PREDATORY LENDING PRACTICES

Action 5.3.3: PROVIDE TARGETED OUTREACH AND SUPPORT TO DISPROPORTIONATELY BURDENED GROUPS AND AREAS

**Discussion:**

Additional detail regarding actions planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing available in chapter 4 of the Oakland 2023-2031 Housing Element Report and the Evaluation of the 2015-2023 Oakland Housing Element at <https://www.oaklandca.gov/documents/2023-2031-adopted-housing-element>. Together, this represents an effort to relax land use restrictions, improve the efficiency of development approvals, and otherwise foster growth in the quantity and quality of housing available to Oakland residents at all incomes.

## AP-85 Other Actions – 91.220(k)

### **Introduction:**

The City of Oakland uses a range of strategies to address the housing, homeless, and community development goals identified in the Consolidated Plan. This section discusses actions planned to foster and maintain affordable housing, to reduce lead-based paint hazards, to reduce the number of poverty level families in Oakland, and to coordinate activities in these areas with other entities.

### **Actions planned to address obstacles to meeting underserved needs:**

Obstacles to meeting underserved needs for the City of Oakland are centered around the lack of affordable housing, limited funds and resources, and a broad disparity in services, resources, outcomes, and opportunities among underserved Oaklanders. Actions to address these obstacles include ongoing data analysis to determine where the highest need exist and increased coordination with other internal City departments to better maximize funding and efforts. Strategic coordination will better position the City to access and leverage Federal, State and local fund resources to address obstacles of meeting undeserved needs. These strategies, community feedback, as well as ongoing assessment of progress towards eradicating obstacles, will continue to be tracked on an ongoing basis.

### **Actions planned to foster and maintain affordable housing:**

Oakland HCD's 2023-2027 Strategic Action Plan (SAP) emphasizes data informed actions, displacement prevention, and alignment with state housing mandates. The plan prioritizes meeting the Regional Housing Needs Allocation (RHNA) target of producing 26,251 housing units by 2031, with 10,261 units designated as affordable for households earning at or below 80% of the Area Median Income (AMI). Annual affordable housing production goals have more than doubled to 1,283 units per year compared to the previous cycle, with a focus on creating 3,750 units for low-income households (50–80% AMI) and 6,511 units for very low-income

households (0–50% AMI), including 2,256 units specifically for Extremely Low-Income (ELI) residents (0–30% AMI).

To fund these efforts, Oakland secured voter approval for Measure U, an \$850 million infrastructure bond allocating \$350 million to affordable housing. This builds on the success of 2016’s Measure KK, which funded 1,561 affordable units through new construction, preservation, and conversion projects. Measure U prioritizes deep affordability, with a focus on Permanent Supportive Housing (PSH) and ELI units, though their viability depends on securing long-term operating subsidies. Subsequent funding targets low-income housing (30–80% AMI) to retain working-class residents, reflecting feedback from stakeholders who emphasized the need to balance affordability levels for project feasibility.

Key programs under the SAP include new construction, Acquisition and Conversion to Affordable Housing (ACAH), Homekey initiatives (converting hotels/motels into homeless housing), and preservation/rehabilitation of existing affordable units. Anti-displacement strategies are central, with efforts to protect aging affordable housing through partnerships with community land trusts and limited-equity cooperatives. As funds become available, the City will encourage projects with expiring affordability restrictions to apply for the State of California’s Portfolio Reinvestment Program, which services as a source of capital to repair and extend affordability restrictions on older affordable housing. The City anticipates issuing its next local Preservation Notice of Funding Availability during the Consolidated Plan period, which will make funds available to repair and rehabilitate existing deed-restricted affordable housing.

**Actions planned to reduce lead-based paint hazards:**

The City of Oakland is advancing a multi-pronged strategy to combat lead-based paint hazards, combining new grant funding with a landmark legal settlement to prioritize effective and proactive solutions. In 2024, The City of Oakland was awarded a \$675,800 grant from the Partnership for the Bay’s Future (PBF) to advance efforts in reducing lead-based paint hazards in older rental housing, prioritizing communities disproportionately affected by housing instability and health risks. The City will use this funding to establish long-term systems for healthier living environments. The initiative builds on Oakland’s existing work with the Green

and Healthy Homes Initiative (GHHI), a consultant hired in 2024 to provide technical guidance on lead abatement. By combining GHHI's expertise with proactive inspections, the city aims to create scalable models for addressing environmental hazards while ensuring landlords comply with housing safety regulations. This approach aligns with Oakland's broader housing priorities under its "3P" framework.

With this new grant, Oakland is leveraging \$14.4 million from a historic settlement with the lead paint industry—part of a 2001 lawsuit where Oakland and Alameda County joined jurisdictions suing manufacturers for knowingly marketing hazardous lead-based products. Of the \$305 million statewide settlement, Oakland and Alameda County received \$24 million, with 60% (\$14.4 million) allocated to Oakland and 40% (\$9.6 million) to Alameda County outside Oakland. In December 2021, Oakland and the county finalized a Memorandum of Understanding (MOU) to distribute funds, with \$4.8 million (20%) immediately directed to develop the ELHAP lead paint abatement program. This program will be paired with the forthcoming Proactive Rental Inspection Program (PRIP). This program shifts from a passive, complaint-driven model to a proactive, data-informed approach, targeting older, dilapidated rental housing in low-income neighborhoods where lead contamination risks are highest. Finally, the City of Oakland's Residential Lending Services program and Alameda County's Healthy Homes Department (ACHHD) collaborate to reduce lead-based paint (LBP) hazards through outreach, training, technical assistance, and lead-safe repairs (including healthy housing upgrades) for residents and property owners.

**Actions planned to reduce the number of poverty-level families:**

Oakland will continue the implementation of its Living Wage and Minimum Wage Ordinances with wage increases effective annually on July 1 and January 1 respectively. The City will continue to coordinate in partnership with the Alameda County Earned Income Tax Credit (EITC) Campaign, to provide free tax assistance and preparation to Oakland's low-income families and individuals at community based Volunteer Income Tax Assistance Sites (VITA) located throughout the City, putting money in the pockets of low-income families.

The City will continue to foster economic development activities that benefit low/moderate-income residents in Oakland, creating and retaining jobs in low/moderate-income areas or for low/moderate-income residents.

**Actions planned to develop institutional structure:**

Oakland HCD will continue to coordinate with the various Oakland Departments, including Economic and Workforce Development, Planning & Building, and Human Services, to understand institutional structure and service delivery gaps. This collaboration will enable Oakland HCD to continue exploring strategies and activities to address specific gaps. These strategies, in addition to feedback from partners and community members, will be tracked and evaluated on an ongoing basis so that Oakland HCD can both understand progress being made and pivot efforts if improvements are needed or for new obstacles that may appear. As part of the City's forthcoming Homelessness Strategic Action Plan, the City and the County of Alameda will also seek to more clearly delineate areas of responsibility for funding homelessness interventions to reduce overlapping funding commitments and enhance program oversight.

**Actions planned to enhance coordination between public and private housing and social service agencies:**

Over the years, City of Oakland staff have actively participated in various organizations that address housing, community and economic development in the City. There are a number of jurisdictions, foundations and non-profit organizations with whom City staff, with the support of management, has developed strong working relationships. City staff have a history and will continue to participate as committee members, board members, and collaborative partners to address housing and community economic development issues in various organizations that benefit the City. Examples of organizations where HCD staff participate: EveryOne Home, East Bay Housing Organizations, Non-Profit Housing Association of Northern California, and Housing California.

**Discussion:**

The City of Oakland’s strategies outlined in this section reflect a comprehensive and collaborative approach to addressing housing, community development, and economic challenges through alignment with federal priorities. By leveraging federal funds alongside local resources such as Measure U bond proceeds and state programs, Oakland aims to advance affordable housing production, preserve existing stock, and mitigate environmental hazards like lead-based paint. Efforts to reduce poverty through wage ordinances, tax assistance, and job creation initiatives prioritize practical, outcomes-driven solutions for low-income families. Coordination across city departments, partnerships with external organizations, and proactive engagement with state and federal programs ensure efficient resource allocation and compliance with regulatory standards. These actions collectively support the city’s commitment to meeting Regional Housing Needs Allocation targets, fostering safe and stable neighborhoods, and maintaining fiscal responsibility. Moving forward, Oakland will continue refining strategies to address emerging challenges, prioritize cost-effective interventions, and align with broader goals of housing stability and economic resilience for all residents.

# Program Specific Requirements

## AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

### Introduction:

Every year, the City of Oakland anticipates \$850,000 in CDBG program income from loan repayments and loan fees. If the program income from loan payments and loan fees exceeds the anticipated \$850,000, the additional funds will go into the City of Oakland's Housing Rehabilitation program to allow for additional funding of loans or grants.

### Community Development Block Grant Program (CDBG)

#### Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

<b>Table 66 - Community Development Block Grant Program (CDBG) Projects</b>	
The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$850,000
The amount of proceeds from section 108 loan guarantees that will be used during the year to address	\$34,000,000 for the City of Oakland’s Section 108 Loan Pool. These funds will be used to acquire and ensure long-term affordability of housing affordable to Low/Moderate Income persons. This Loan Pool is currently identifying eligible projects.
The amount of surplus funds from urban renewal settlements	\$0

The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	\$-
The amount of income from float-funded activities	\$-
<b>Total Program Income:</b>	<b>\$850,000</b>

**Other CDBG Requirements**

The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate-income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate-income. Specify the years covered that include this Annual Action Plan. The overall benefit is expected to reach 70%, measured over one year- FY 2025-2026.

## HOME Investment Partnerships Program (HOME) Reference 24 CFR 91.220(1)(2)

**A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

Tax Credit Financing, City of Oakland Affordable Housing Trust Fund (Funds currently being deposited into the AHTF: (1) Jobs/Housing Commercial Impact fee, (2) Former Redevelopment Agency "Boomerang Funds," and (3) Housing Impact Fee, California Greenhouse Gas Reduction Fund's Affordable Housing and Sustainable Communities Program Funds, California Housing and Community Development Department's Multi-Family Housing Program, Federal Home Loan Bank of San Francisco Affordable Housing Program, HUD Project Based Section 8.

**A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

Not applicable. The City of Oakland no longer uses HOME funds for homebuyer activities.

**A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

Not applicable. The City of Oakland will not use HOME funds for purchasing already regulated housing units.

**Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

Not applicable. The City of Oakland will not use HOME funds for refinancing existing debt secured by multifamily housing rehabilitation projects.

## Emergency Solutions Grants (ESG) Reference 91.220(1)(4)

The primary purpose of ESG-funded rapid rehousing and prevention is to reduce entries into homelessness and/or shorten stays in homelessness to the greatest extent feasible. To be eligible to receive ESG prevention or rapid rehousing assistance, participant households in Alameda County must meet both national and local requirements, and this eligibility must be documented with an application and supporting documentation kept in a client file. These requirements include:

- Participants must be homeless or at imminent risk of homelessness, per the applicable HUD definitions in the ESG regulation (§576.2) supported by documentation;
- Participants must be one of the locally targeted populations for the program, as specified on the application and eligibility determination form;
- Participants must be willing to participate in the program and to meet the terms of a self-developed Housing Stability Plan;
- Participants may not have already received 24 months of ESG assistance during the past 36 months (§576.105(c));
- Participants must meet the local asset policy, including having cash or equivalent assets of less than \$2,000 per single individual and \$3,000 per couple; In addition:
- Participants receiving prevention assistance must have incomes at or below 30% of the Area Median Income (§576.103). Eligibility for rapid rehousing provides financial assistance and supportive services to individuals or families that are literally homeless, staying in shelter or transitional housing or on the streets or other places not suitable for human habitation, or exiting institutions and having entered from one of these locations. Eligibility for rapid rehousing includes those fleeing domestic violence who are living in one of the places named above.

In keeping with the intentions of the program, rapid rehousing assistance will be used primarily to serve households that are:

1. Adults or family households able to be rehoused rapidly without anticipation of an ongoing subsidy, with ESG financial assistance anticipated to be of six months or less duration;
2. Adults or family households able to be rehoused rapidly with an ongoing subsidy from another source anticipated within six months of ESG program participation
3. Transition-age youth, especially those recently discharged from foster care, who are able to be rehoused rapidly without anticipation of an ongoing subsidy, with ESG assistance of eighteen months or less duration.

Prevention assistance will be directed to persons who are not literally homeless but are at imminent risk of homelessness per the HUD Homeless definition. Prevention assistance may include support to a household to retain its current housing or to move to other housing without having to become literally homeless. Prevention services will be targeted to those that are at “immediate risk” defined as: “An individual or family who will imminently lose their primary nighttime residence,” provided that:

- The primary nighttime residences will be lost within 14 days of the day of application for homeless assistance; - no subsequent residence has been identified; and,
  - The individual or family lacks the resources of support networks, e.g., family, friends, faith-based or other social networks, needed to obtain other permanent housing.”
- Within the category of “imminent risk” special attention and outreach will be done to target those households that are:
- Doubled up with family and friends, must move within 14 days and are seeking to enter shelter;
  - Living in a hotel or motel using their own resources , must leave within 14 days, and are seeking to enter shelter;
  - Living in their own housing, are being evicted for non-payment of rent, must leave within 14 days and are seeking shelter;
  - Fleeing domestic violence;

- Imminently leaving foster care, or have recently left foster care and are at imminent risk of losing their current housing.

Program operators must determine that potential participants are eligible for assistance, and document this eligibility, including verifying income and housing status. The Program Application and Eligibility Determination Form contains key questions and documentation requirements. Once found eligible, the head of household must sign the ESG Participation Agreement to enroll and staff must complete an HMIS Standard Intake Form (SIF) for all household members.

**If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.**

Procedures for Coordination Among Providers

Oakland and other jurisdictions and agencies across Alameda County have established a coordinated entry system that is divided into zones. Individuals and household experiencing homelessness or a housing crisis in Oakland or other zones in the county may access coordinated entry through designated points:

- Calling 211 to get a safety and crisis screening as well as a referral to a Housing Resource Center for an assessment for services.
  - Drop-in to a Housing Resource Center in the zone during designated hours to complete an assessment for services.
  - Complete an assessment with general or street medicine outreach teams while they are in the field/community.
  - Complete assessments through select emergency homeless shelters and drop-in centers that offer general (non-housing specific) support resources.

A standard locally developed tool is used by providers in Oakland and county-wide to assess individuals' and households' vulnerability and prioritize them on a By Name List to receive support and services. Individuals and families are then matched from the By Name list to resources, including referrals to mainstream and select health care resources, transitional

housing, Housing Navigation staff support, rapid rehousing, flexible funding, permanent housing, Permanent Supportive Housing and, tenancy sustaining staff services.

Alameda County's Coordinated Entry System policy making is overseen by a System Coordination committee (SCC). This committee is comprised of agencies from across the county, meets monthly, and in turn has representatives on the board of the Continuum of Care. At each zone level in Oakland and across the county, the zone lead convenes monthly implementation meetings with providers.

**Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).**

HEARTH ESG funds are allocated in support of the City of Oakland Permanent Access To Housing Strategy, a companion to the Alameda County EveryOne Home Plan. The Alameda Countywide EveryOne Home Plan is a roadmap for ending homelessness in the county. Oakland's Permanent Access to Housing (PATH) Strategy is an Oakland-specific companion to EveryOne Home plan. EveryOne Home is a comprehensive plan for providing housing and supportive services to homeless people in Alameda County and to those people living with serious mental health illness and HIV/AIDS.

**If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.**

The homeless participation requirement for planning and funding decisions is met through homeless participation in the EveryOne Home planning and general meetings. EveryOne Home is the Alameda County Continuum of Care. In addition, homeless or formerly homeless persons are requested to be part of the City of Oakland Request For Proposals process under Oakland's PATH Strategy, funded by ESG.

**Describe performance standards for evaluating ESG.**

Performance standards for each ESG recipient are monitored and evaluated monthly and annually to ensure that grant recipients are providing the contracted scope of services at the levels agreed upon and expended. Monthly reports are submitted to the City with each reimbursement request. Staff performs site visits at least annually to view services and compliance of record keeping. All ESG funded recipients are evaluated based on City established and HUD established standards for ESG.

The initial Screening will determine:

- If the combined household income is below 30% AMI;
- If the household has assets that exceed the programs asset limit;
- If the household’s living situation qualifies as either literally homeless or at imminent risk of homelessness; and
- For those reporting to be imminently at risk, if the household has one or more additional risk factors established which make shelter entry more likely, if not assisted.

These factors include living currently in a place in which they do not hold a lease, such as doubled up with family or friends, in a hotel/motel or in an institutional setting. Persons holding a lease who have received “pay or quit” notices will be referred to other programs that offer more traditional prevention services. Person with eviction notices will be referred to legal services.

The initial screening also collects certain basic demographic information on the household (HMIS universal data elements) and is used to help qualify household for other services, where appropriate and gather information on those seeking assistance for analysis and program refinement.

Households determined initially eligible will receive a full assessment of housing barriers and household resources. Households may be screened out at this point if 1) the household appears to have other resources or housing opportunities that can be accessed to avoid homelessness or become rehoused without program assistance, or 2) the household has very

high or multiple barriers to rehousing and other more appropriate referrals or placements can be arranged.

Employing the “progressive engagement” model adopted by PHP, all households will receive an initial assessment and referrals to the appropriate community-based services. Money management/budget training will be provided for any household receiving more than one-time assistance. Housing resource agencies and providers are expected to work with household to obtain benefits, including income and health coverage, or make referrals to agencies that can assist with this.

### Process and Criteria for Awarding Funds

**Overview:** ESG funds are allocated either through a Request for Proposals (RFP) process or through grant agreement renewals commensurate performance during the prior grant performance period.

The following ranking scale is typically used to rank projects within specific funding categories. While there are 100 total points possible for new applicants and 110 for renewal applicants, all points are not available for all types of projects. Projects are compared with other projects of the same type, with the same points available in the ranking process. For example, Homeless Prevention projects are to be compared with other homeless prevention projects. Rapid rehousing projects are to be compared to other rapid rehousing projects, etc.

#### A. Program is consistent with Funding Principles and Priorities

Up to 30 points will be awarded to programs that meet the priorities laid out in Oakland’s Funding Principles and Priorities. Criteria include:

1. The City of Oakland adheres to a Housing First philosophy and values flexibility, individualized support, client choice and autonomy with regard to housing.
2. The City of Oakland is committed to racial equity and the programs and services funded by the City must approach the work from a racially equitable lens.
3. Every homeless person entering services shall be treated with dignity and shall be directed toward the highest level of housing and economic independence possible.

4. Service provision will be characterized by flexibility and versatility to meet the diverse and changing needs of consumers.
5. Permanent housing programs are characterized by voluntary services components, with the emphasis on user-friendly services driven by tenant needs and individual goals.
6. Services aim to help people reduce the harm caused by their special needs, such as substance abuse, mental illness or health-related complications.
7. Services focus on helping tenants obtain housing or stay housed by assisting with the management of problems that interfere with their ability to meet the obligations of tenancy.
8. For services to homeless people to be effective, they must be directed toward and linked to permanent housing placements.
9. The Coordinated Entry System (CES) facilitates the coordination and management of resources and services and allows users to efficiently and effectively connect people to interventions that aim to rapidly resolve their housing crisis. Agencies must participate in the Coordinated Entry System.

B. Agency has experience and capacity to provide services

Up to 25 points for new applicants and 35 points for renewal applicants will be awarded based on the demonstrated capacity of the agency to operate programs and deliver services to clients.

Criteria include:

1. Up to 10 points will be awarded to renewal projects have consistently met their performance objectives, have participated in PATH meetings and initiatives, have positive client feedback, and have submitted reports and invoices in a timely manner.
2. The agency has a track record of successful service provision to homeless individuals and families, including performance on any past contracts with the City of Oakland. (0-5 points).
3. Agency is currently participating in HMIS or has certified its intention to do so within the first six months of the contract period. (0-5 points).

4. The agency has established collaborations with qualified community partners to achieve the maximum level of effective services for its clients. (0-5 points).
5. The supportive services staffing plan presented provide adequate coverage for the services proposed, given the target population. (0-5 points).
6. The facility operating staff coverage is consistent with best practices and is adequate, given the target population. (0-5 points).

C. Budget is reasonable and cost effective

Up to 15 points for the program budget will be based on cost appropriateness and cost effectiveness, and strength of leveraging:

1. Costs proposed are eligible and clearly justified. (0-5 points).
2. Proposed cost per person/cost effectiveness. Based on the anticipated number of persons to be served by the agency for the 2014/15 programs, and the proposed target population, the agency has demonstrated an efficient use of funds. (0-5 points).
3. The agency has shown the ability to maximize other funding resources to supplement funding received from the City of Oakland. (0-5 points).

D. Agency has adequate fiscal controls

Up to 10 points will be awarded to agencies that, based on their internal control procedures and history of administering grants, demonstrate the ability to efficiently administer awarded funds, as outlined in Fiscal Standards in Section XII.

E. Sole Source/Special Circumstances

Points may be awarded to agencies that are the demonstrated sole source of a specific service or services to Oakland's homeless community, and to agencies demonstrating special circumstances requiring additional consideration. Criteria for this section include:

1. Degree of benefit and history of effectiveness of sole source service/unique program. (0-5 points).

2. Demonstration of need and/or special circumstances that dictate additional consideration for the agency. (0-5 points).

F. Agency is a City-certified Local Business Enterprise/Small Local Business Enterprise or 501(c)(3)

1. Proposal applicants that are certified with the City of Oakland as a Local Business Enterprise or Small Local Business Enterprise will receive up to 5 additional points towards their proposal score. Points received will be determined by the City of Oakland's Office of Contract and Compliance and Employment Services. (0-5 points).
2. Program is a not-for-profit organization and has provided evidence of its tax-exempt [501 (C ) (3)] status. (0-5 points).

**Discussion:**

The City of Oakland's Consolidated Plan allocates federal resources to meet housing and community development priorities while ensuring fiscal responsibility and compliance with federal guidelines. CDBG funds prioritize projects benefiting low- and moderate-income populations, with program income reinvested into housing rehabilitation. The HOME program leverages diverse funding sources to expand affordable housing, adhering to restrictions on refinancing and homebuyer activities. ESG resources target homelessness through prevention and rapid rehousing, guided by a coordinated entry system to efficiently serve vulnerable households. This structured approach emphasizes accountability, alignment with federal objectives, and measurable outcomes to address critical community needs.