# DOWNTOWN OAKLAND SPECIFIC PLAN ZONING

Special Districts, May 16, 2022





City of Oakland

# DOWNTOWN OAKLAND SPECIFIC PLAN

SPECIAL DISTRICTS

In the chat, please share:

- Your name
- Your organization or neighborhood
- Which special district(s) you're most hoping to discuss tonight



INTRO 10 MIN 6:00-6:10

WELCOME

PRESENTATION 20 MIN 6:10-6:25 PRESENTATION: ZONING & SPECIAL DISTRICTS

QUESTIONS 15 MIN 6:30-6:45

Q & A

DISCUSSION 25 MIN 6:45-7:10

SMALL GROUP DISCUSSION

DISCUSSION 15 MIN 7:10-7:25

LARGE GROUP REPORT-BACK

NEXT STEPS 5 MIN 7:25-7:30

NEXT STEPS & FEEDBACK OPTIONS



### INTRO 10 MIN

# PRESENTATION 20 MIN

QUESTIONS 15 MIN

DISCUSSION 25 MIN

DISCUSSION 15 MIN

NEXT STEPS 5 MIN

# PRESENTATION: ZONING & SPECIAL DISTRICTS



### INTRODUCTION TO DOSP & ZONING

COMMUNITY HEALTH

SEA LEVEL RISE

CULTURE KEEPING & ECONOMIC OPPORTUNITY

ARTS & CULTURE

**ECONOMIC OPPORTUNITY** 

OFFICE PRIORITY

COMMUNITY
HEALTH & MOBILITY

GREEN LOOP

**MOBILITY** 

UNDER I-880 REQUIREMENTS



# INTRODUCTION TO DOSP & ZONING

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# INTRODUCTION TO DOSP & ZONING

### DOSP: A First for Downtown Oakland

- 1. Preliminary Draft
  - Public kick-off and ongoing public input
  - Groundbreaking equity analysis and engagement
  - Ongoing CAG, Board and Commission review
- 2. Public Review Draft & Draft Environmental Impact Report
  - Community comment and revision
  - Updated version to be brought with Zoning Amendments to City Council

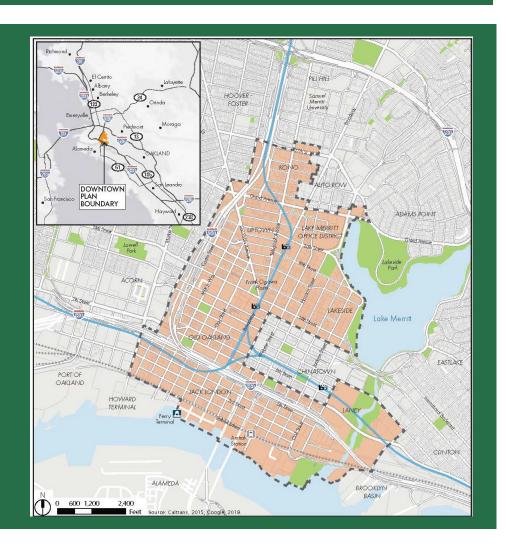




# INTRODUCTION TO DOSP & ZONING

### Implementing the DOSP

- 1. Targeted studies
- 2. Impact & development fee reassessment
- 3. City investment in housing, infrastructure, etc.
- 4. Initiatives and funding strategies
- 5. City staff allocations
- 6. Compliance with CEQA mitigation
- 7. Ongoing community monitoring and transparency
- 8. Update zoning to reflect Plan objectives





# INTRODUCTION TO DOSP & ZONING

# DOSP Objectives Guiding the Zoning Process:

- 1. Overarching Vision: Equity and Access
- 2. Economic Opportunity
- 3. Housing & Homelessness
- 4. Mobility, Safety & Connectivity
- 5. Culture Keeping
- 6. Community Health & Sustainability
- 7. Land Use & Urban Form









# INTRODUCTION TO DOSP & ZONING

DOSP Objective	Zoning Approach
Economic Opportunity	Flexibility in ground floor uses Arts & Culture overlay in BAMBD Office priority combining zone Preservation of industrial land Artisan production commercial activity Zoning Incentive Program
Housing & Homelessness	Increased residential density with community benefits, including affordable housing Allowing high-density residential in Victory Court (South Jack London Area) Permitting high-density efficiency units Zoning Incentive Program





# INTRODUCTION TO DOSP & ZONING

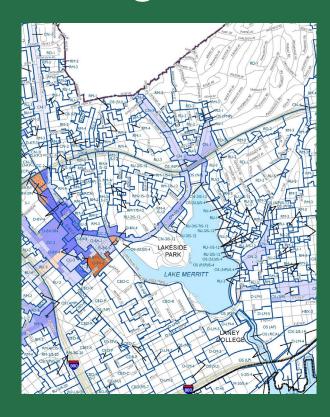
DOSP Objective	Zoning Approach
Mobility, Safety & Connectivity	Green Loop Freeway zones to improve pedestrian experience Infrastructure improvements primarily implemented by DOT Extension of streets into Victory Court
Culture Keeping	Arts & Culture overlay in BAMBD Arts & Garage District zoning to protect artists & small-scale manufacturers Relaxed rules to permit entertainment and performance venues Permitting by right of artisan production commercial activities
Community Health & Sustainability	Sea Level Rise overlay zone Green Loop to encourage walking, biking, and use of green/recreational space Standards to protect Lake Merritt Channel for nature and recreation
Land Use & Urban Form	Revised design standards for towers, storefronts, Green Loop and other key frontages Industrial transition in Jack London area

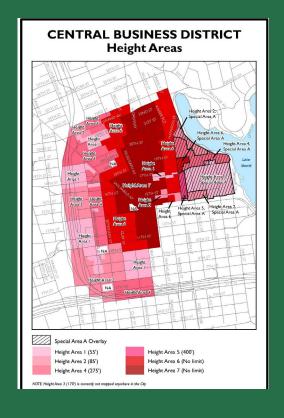


# INTRODUCTION TO DOSP & ZONING

# Issues with Existing Zoning in Downtown

- Does not implement the DOSP
- Zoning below 880 never updated and not consistent with the General Plan, Estuary Policy Plan, or the DOSP
- Downtown Zoning above I-880 not integrated with Zoning Below I-800
- Some areas need more flexible ground floor requirements after pandemic
- Development capacity based on 2009 expectations
- Some tower design standards have proven inflexible
- Little focus on culture keeping, community benefits or equity







### INTRODUCTION TO DOSP & ZONING

# Component 1: Updated Land Use Activity Regulations (Meeting #1, May 11<sup>th</sup>)

- Revised Zoning Map
- 2. Revised primary zones that match the goals of the DOSP and the Estuary Policy Plan
- 3. Updated Activities Table amends the activities that are allowed by right

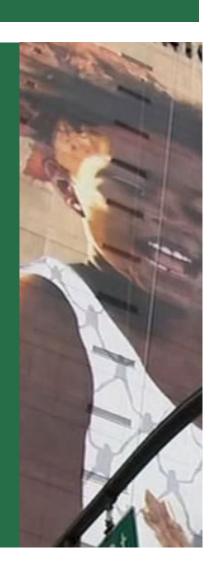




### INTRODUCTION TO DOSP & ZONING

# Component 2: New Special Districts (Mtg #2, TONIGHT)

- 1. Sea Level Rise Overlay
- 2. Arts & Culture Overlay (Black Arts Movement and Business District)
- 3. Office Priority Sites
- 4. Green Loop & Lake Merritt Channel
- 5. Freeway Zoning





### INTRODUCTION TO DOSP & ZONING

# Component 3: Property Development Standards, Height and Intensity Regs & Zoning Incentive Program (Mtg #3, Date TBD)

- 1. Revised building design standards
- 2. New height areas with increased height, residential density and nonresidential floor area ratio (FAR), if participating in the ZIP
- 3. Zoning Incentive Program (ZIP) to provide community benefits in return for increased development intensity
  - Affordable housing, below market-rate commercial space, streetscape and open space improvements, public restrooms, job training
  - Provided on-site, or fee paid to City to provide benefits off-site





### COMMUNITY HEALTH

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**ECONOMIC OPPORTUNITY** 

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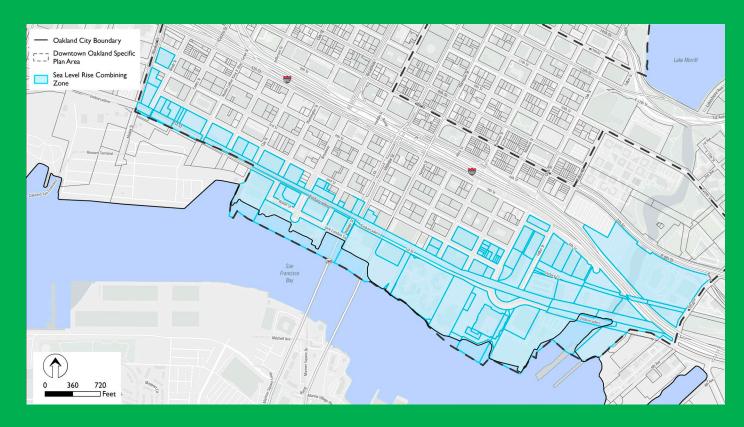
# SEA LEVEL RISE



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# Sea Level Rise Combining Zone/Victory Court PUD Requirement

- Intent
  - Ensure that new construction in vulnerable areas adapt to sea level rise
- Zoning Tools
  - Require Adaptation Plan for new construction
  - Require PUD and infrastructure upgrades in Victory Court
- Additional Work Anticipated
  - Citywide and regional policy to address Sea Level Rise





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# ARTS & CULTURE



# ARTS & CULTURE

# Arts & Culture Combining Zone

#### Intent

- Foster arts and cultural activities in the Black Arts Movement and Business District (BAMBD)
- Protect businesses and institutions in the BAMBD from displacement
- Reduce the cost of commercial space for arts, culture and related community uses

#### Zoning Tools

- Non-arts & culture uses on ground floor of key nodes require CUP
- Development to dedicate at least 50% of ground floor to Arts & Culture
- New Artisan Production Commercial zoning activity and Arts & Culture activity
- Zoning Incentive Program to provide below-market rate (BMR) commercial space

### Additional Work Anticipated

- Marketing, banners and other cultural markers; AAMLO and Malonga Center improvements
- Development of a leasing/tenanting program to fill BMR commercial space
- Application of combining zone to other parts of the city in the future





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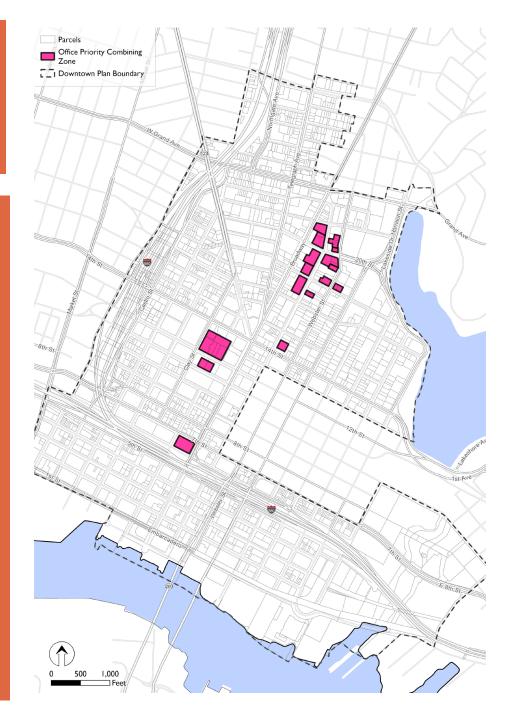
# OFFICE PRIORITY



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# Office Priority Combining Zone

- Intent
  - Preserve key locations near transit for dense employment
  - Leverage reverse commute capacity on BART
- Zoning Tools
  - At large opportunity sites, only allow residential development in new construction if at least 60% of maximum nonresidential floor area is office space
- Additional Work Anticipated
  - Job training and other workforce development to encourage equitable access to the jobs created on these sites





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### **GREEN LOOP**

# Green Loop Frontage Regulations

### Intent

- Connect Lake Merritt, the Channel and the Estuary waterfront with safe, enjoyable transportation and recreational routes and businesses that thrive on foot traffic
- Connect West Oakland to Downtown and support the West Oakland Walk

### Zoning Tools

- Combining and Open Space zones
- Frontage requirements
- Landscaping requirements

### Additional Work Anticipated

- Improvements to bicycle and pedestrian network
- Improvements to green spaces along the Green Loop





### **GREEN LOOP: LAKE MERRITT CHANNEL**

# Lake Merritt Channel Frontage Regulations

- Intent
  - Protect the Channel's natural resources from encroachment
  - Improve the pedestrian environment along the Channe
  - Integrate new development with the natural environment of the Channel
- Zoning Tools
  - Minimum 60' landscaped setback from channel for new construction
  - Landscaping for new development to integrate with the natural vegetation of the Lake Merritt Channel
  - Provide visual interest on facades facing the Channel
- Additional Work Anticipated
  - Improvements to the Channel
  - Development of bridge connection between Victory Court and Estuary Park (Measure DD)





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UNDER I-880 REQUIREMENTS



# **UNDER I-880 REQUIREMENTS**

# **I-880 Commercial Zones**

- Intent
  - Maximize safety, appearance and community potential of areas beneath I-880
  - Decrease blight, including with lighting and art
- Zoning Tools
  - Allow landscaped parking and dispatch services, "pop-up" stores, recreation and other uses in Caltrans' Freeway Lease Areas
  - Curb and gutter improvements required for parking facilities
  - Storage prohibited due to blight concerns
- Additional Work Anticipated
  - DOT and Caltrans coordination on use approval process
  - DOT Underpass Improvement Toolkit & funding





### INTRO 10 MIN

# PRESENTATION 20 MIN

QUESTIONS 15 MIN

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NEXT STEPS 5 MIN Q & A



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# SMALL GROUP DISCUSSION



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### Questions for Discussion

- 1. What do you like about the draft zoning tools for each of the special districts? What do you think needs to change?
  - Sea Level Rise
  - Arts & Culture
  - Office Priority
  - Green Loop & Lake Merritt Channel
  - I-880 Under-Freeway



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# LARGE GROUP REPORT-BACK



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NEXT STEPS & FEEDBACK OPTIONS



### **NEXT STEPS**

### **UPCOMING MEETINGS**

- Meeting #3 (Date TBD)
  - Property Development Standards
  - Height and Intensity Regulations
  - Zoning Incentive Program
- Community Advisory Group Meeting (Date TBD)
- Planning Commission Zoning Update Committee (ZUC) Meeting (Date TBD)



### **NEXT STEPS**

### **NEXT STEPS & FEEDBACK OPTIONS**

- More information:
  - Website: <u>bit.ly/OakDOSP</u>
  - Review a <u>summary of changes</u>, <u>maps</u> & <u>text of amendments</u>
  - Watch <u>videos</u> about the DOSP and zoning
- Feedback Options
  - Comment on interactive draft (Konveio)
  - Survey (to be sent to mailing list sign up <u>here</u>)
  - Email <u>PlanDowntownOakland@oaklandca.gov</u>
  - Attend upcoming meetings

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