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DEPUTY CITY ATTORNEY

APPROVED FOR FORM AND LEGALITY

COUNCILMEMBER

OAKLAND CITY COUNCIL

Ordinance	No.	= - 13040	 C.M.S.
			_

ORDINANCE ADOPTING OAKLAND MUNICIPAL CODE TITLE 18
- SUSTAINABILITY, CHAPTER 18.02 SUSTAINABLE GREEN
BUILDING REQUIREMENTS FOR PRIVATE DEVELOPMENT TO
ESTABLISH ENVIRONMENTALLY SUSTAINABLE REGULATIONS
FOR BUILDING CONSTRUCTION, REMODELING, LANDSCAPING
AND DEMOLITION

WHEREAS, the Oakland City Council adopted the Sustainable Community Development Initiative (SCDI) through Resolution No. 74678 on December 1, 1998; and

WHEREAS, one of the adopted goals of the Oakland City Council is to "Develop a Sustainable City" and to "maximize socially and environmentally sustainable economic growth, including conserving natural resources;" and

WHEREAS, in May 2005, the Oakland City Council unanimously adopted a Civic Green Building Ordinance, joining numerous other cities in requiring that City owned or occupied buildings to meet specific green building standards set by the U.S. Green Building Council's (USGBC) Leadership in Energy and Environmental Design (LEED) rating system; and,

WHEREAS, in May 2006, the Oakland City Council adopted a Resolution establishing the Alameda County Residential Green Building Guidelines (for new home construction, home remodeling and multifamily residential development), U.S. Green Building Council's LEED™ rating systems (for new commercial construction and remodeling), and Bay- Friendly Landscape Guidelines as official city reference documents for private development projects; and

WHEREAS, the demolition, design, construction, and maintenance of buildings and structures has a significant impact on the City's environmental sustainability, resource usage and efficiency, greenhouse gas emissions, waste management, and the health and productivity of residents, workers, and visitors; and

WHEREAS, green building is a whole systems approach to the location, siting, design, construction, operation, demolition, and landscaping of buildings and structures that reduces or eliminates the environmental, economic, and social impacts of associated with conventional building practices; and

WHEREAS, green building can have significant positive effect on energy, water, and resource efficiency, waste and pollution generation, wildlife habitat and the health and productivity of a property's occupants over the life of the building and landscape; and

WHEREAS, in recent years, green building construction and landscaping design have become increasingly widespread in California and in Oakland, with many homeowners, businesses, and building professionals voluntarily seeking to incorporate these techniques and operations into their projects; and

WHEREAS, at the national level, the U.S. Green Building Council has taken the lead in promoting and guiding green building by developing the Leadership in Energy and Environmental Design (LEED) Rating System and Reference Guide; and

WHEREAS, at the state level, Build It Green's GreenPoint Rated program has become the industry standard for residential new construction and remodels; and

WHEREAS, at the county level, Stopwaste.Org has developed the Small Commercial Building Checklist and the Bay Friendly Basic Landscape Checklist as a list of best management practices to promote green building and landscaping practices where other rating programs are not applicable; and

WHEREAS, many cities within California have adopted mandatory green building ordinances for both public and private development using the Build It Green, LEED, and StopWaste.Org rating systems; and

WHEREAS, as outlined in the Oakland City Council's approval of a draft Greenhouse Gas reduction target in July of 2009 which would include green building actions, it is critical to both the economic and environmental health of the City of Oakland that the City provide leadership to the public and private sectors in the area of green building and sustainable landscapes; and

WHEREAS, the most immediate and meaningful way to do so is to include green building and landscape requirements for both the public and private sectors that are stricter than current building standards, based on local climatic, geological, and topographical conditions and are shown to be cost effective over the life of the building and landscape; and

WHEREAS, the proposed ordinance is categorically exempt from the requirements of the California Environmental Quality Act (CEQA) each as a separate and independent basis pursuant to, without limitation,: (1) CEQA Guidelines pursuant to, without limitation,: (1) CEQA Guidelines Section 15307 (actions by regulatory agencies for the protection of natural resources; (2) CEQA Guidelines Section 15308 (actions by regulatory agencies for the projection of the environment); (3) CEQA Guidelines Sections 15060(c)(2) and 15061 (b)(3), (it can be seen with certainty that there is no possibility that the activity in question may have a significant (negative) effect on the environment), and , which exempt changes in Section 15183 (Projects Consistent with a Community Plan, General Plan, or Zoning); and

WHEREAS, the proposed ordinance, which requires changes and amendments to the Oakland Building Code, is necessary because of "local climatic, geological, and topographical conditions" per the California Health & Safety Code Sections 17958, 17958.5 and 17958.7 and the California Building Standards Code.

WHEREAS, the proposed standards in the Ordinance are cost effective and will require the diminution of energy consumption levels permitted by the 2008 Statewide energy efficiency standards.

WHEREAS, the City Planning Commission held several publicly noticed meetings to take public testimony and discuss the regulations, including a meeting on April 7, 2010 where they voted to recommend the proposal to the City Council; now, therefore,

THE COUNCIL OF THE CITY OF THE OAKLAND DOES ORDAIN AS FOLLOWS:

SECTION 1. The City Council finds and determines the forgoing recitals to be true and correct and are an integral part of the Council's decision, and hereby adopts and incorporates them into this Ordinance.

SECTION 2. The City Council hereby finds that the City is proposing to adopt various enumerated changes and modifications to the Oakland Building Code (Code). California Health and Safety Code Sections 17958, 17958.5 and 17958.7 and the California Building Standards Code permit cities to make such changes or modifications in the Code as they determine are reasonably necessary because of "local climatic, geological, and topographical conditions" provided that such modified standards and findings are filed with the California Building Standards Commission. Such findings detailed in Exhibit A-1 attached hereto are adopted by the Council and shall be filed with the California Building Standards Commission.

SECTION 3. The City Council hereby finds that the proposed building standards are cost effective and will require the diminution of energy consumption levels permitted by the 2008 Statewide energy efficiency standards, based on the findings in the January 21, 2009 study entitled "Energy Cost Effectiveness Case Studies using the 2008 Title 24 Building Energy Efficiency Standards," adopted by the StopWaste.Org Board on April 22, 2009 and made a part hereof by this reference and detailed in Exhibit A-2.

SECTION 4. A new title, Title 18, Sustainability, Chapter 18.02 Sustainable Green Building Requirements for Private Development is hereby added to the Oakland Municipal Code as follows:

Title 18 – Sustainability Chapter 18.02 Sustainable Green Building Requirements for Private Development

Sections:

Article 1 — Intent 18.02.010 Title 18.02.020 Purpose and Intent

Article II – Administrative 18.02.030 Definitions 18.02.040 Scope and Applicability

18.02.050 Authority 18.02.060 Conflict 18.02.070 Amendments 18.02.080 Payments

Article III – Green Building Compliance Standards 18.02.090 Compliance Standards Table Effective until December 31, 2010 18.02.100 Compliance Standards and Table Effective January 1, 2011

Article IV- Entitlement Phase 18.02.110 Green Building Documentation Requirements 18.02.120 Review and Consideration of Green Building Documentation 18.02.130 Compliance 18.02.140 Appeal Procedures

Article V – Construction Phase
18.02.150 Green Building Documentation Requirements
18.02.160 Review and Consideration of Green Building Documentation
18.02.170 Compliance
18.02.180 Appeal Procedures

Article I - Intent

Section 18.02.010 Title

This Chapter shall be known as the "Sustainable Green Building Requirements for Private Development" and is referred to herein as this Chapter.

Section 18.02.020 Purpose and Intent

This Chapter is intended to promote economic development and enhance the health, safety, and welfare of its residents, workers, and visitors through the integration of environmentally sustainable strategies in building construction and landscapes in the City. The minimum

standards, set forth herein, are intended to minimize the use of natural resources and the production of waste and maximize the healthfulness of enclosed environments.

Article II - Administrative

Section 18.02.030 Definitions

As used in this Chapter, the following terms shall have the meanings set forth hereto or as otherwise specified in the regulations referenced herein. Where terms are not defined, they shall have their ordinary accepted meanings within the context with which they are used.

- **ADDITION/ ALTERATION** for the purposes of this Chapter only means any change, addition, or modification to an existing building or structure, including, but not limited to, remodeling, renovations, tenant improvements, and expansion in floor area.
- ADDITION/ ALTERATION MAJOR for the purposes of this Chapter only means Addition/Alteration of non-residential buildings where (a) interior finishes are removed, (b) major upgrades to mechanical, electrical and/or plumbing systems are proposed, and (c) where such Addition/Alteration is 25,000 square feet or more.
- APPLICANT means any individual, firm, limited liability company, association, partnership, political subdivision, government agency, municipality (other than the City of Oakland),, industry, public or private corporation, or any other entity that applies to the City for permits to undertake any construction within the City subject to this Chapter.

BUILDING is defined under Chapter 15.35.030.

- CHECKLIST means the most recent green building methodology and rating system suitable for the type of construction proposed in evaluating the conformance with provisions of this Chapter, as determined by the City's Planning and Zoning Division.
- CHECKLIST BAY-FRIENDLY BASIC LANDSCAPE means the most recent version of the Checklist developed by StopWaste.Org for use in the professional design, construction and alterations of landscapes, and any subsequent Checklists associated with the green building methodology.
- CHECKLIST GREENPOINT RATED AND GREENPOINTS (GPR) means the most recent versions of the Checklists, associated with the green building rating system and certification methodology developed by Build It Green, including but not limited to, the Single-Family GreenPoint Rated Checklist, the Multifamily GreenPoint Rated Checklist, the GreenPoint Rated Checklist Existing Home (Elements Label), and any subsequent Checklists.
- CHECKLIST LEED™ means the most recent versions of the Checklists, associated with the green building rating system and certification methodology developed by the United States Green Building Council (USGBC), including but not limited to, LEED for New Construction, LEED for Existing Buildings, LEED for Commercial Interior, LEED for

- Homes, LEED for Schools, LEED for Retail, LEED for Neighborhood Development and any subsequent Checklists.
- CHECKLIST SMALL COMMERCIAL means the most recent version of the Checklist, associated with the green building methodology developed by StopWaste.Org, for use in the professional design, construction, and additions and/or alterations of small commercial (non-residential) buildings and any subsequent Checklists.
- **COMPLIANCE STANDARDS TABLE** means the tables located in Section 18.02.090 and Section 18.02.100 fthis Chapter which outlines the applicable size thresholds, checklist(s), and minimum compliance requirements for each construction type.
- **CONSTRUCTION** means work which is subject to the Oakland Building Construction Code.
- **CONSTRUCTION PHASE PERMITTING** means the engineering approval process for a permit, including but not limited to a demolition, grading, and building permit, issued pursuant to the Oakland Building Construction Code.
- **CONSTRUCTION PHASE INSPECTIONS** means the site inspection process for a permit including but not limited to a demolition, grading, and building permit, issued pursuant to the Oakland Building Construction Code.
- **DECONSTRUCTION** for the purposes of this Chapter means the systematic dismantling of a Building to preserve the useful value of its component materials.
- **DEMOLITION** for the purposes of this Chapter only means the full or partial razing, ruining, tearing down or wrecking of any Building's exterior structure not withstanding the provisions of Chapter 15.36 of the Oakland Municipal Code.
- **ENTITLEMENT PHASE** means the land use approval process per the Oakland Planning Code for a planning permit such as, but not limited to, a conditional use permit, design review or variance permit, and the continued compliance with the Conditions of Approval under which such permit was approved.
- GREEN BUILDING CERTIFICATION means the certification that the construction complies with the provisions of this Chapter by (a) Build It Green for GreenPoint Rated projects, (b) the Green Building Certification Institution (GBCI) or U.S. Green Building Council for LEED projects, (c) the City's Building Services Division for the Checklist Small Commercial, the Checklist Bay-Friendly Basic Landscape, or (d) the City's Environmental Services Division for deconstruction.
- GREEN BUILDING CERTIFIER means an individual who (1) can certify that the Applicant is in compliance with this Chapter; (2) does not have financial interest in the project for which Green Building Certification is being sought; provided however, that compensation for providing such certification only shall not be deemed a financial interest, and (3) is (a) currently certified by the United States Green Building Council as a LEEDTM Accredited Professional, or (b) currently certified by Build It Green as a GreenPoint Rater. However, if

- the Green Building Compliance Officer is the Green Building Certifier than conditions 3(a) and 3(b) in this paragraph is not applicable. The Green Building Certifier must comply with the conflict of interest or code of conduct policies of the rating system, as may be applicable. The Green Building Compliance Officer acts as the Green Building Certifier for projects subject, but not limited to, LEED for Neighborhood Development, Checklist Small Commercial, Checklist Bay-Friendly Basic Landscape, and Deconstruction.
- GREEN BUILDING COMPLIANCE OFFICER means the City Administrator or designee(s) who is/are responsible for enforcement of this Chapter during the entitlement phase and all phases of construction.
- **GREEN BUILDING DOCUMENTATION** means the information required by the Green Building Compliance Officer sufficient to confirm compliance with the provisions of this Chapter.
- HISTORIC PRESERVATION PLANNER for the purposes of this Chapter means a City of Oakland Planning and Zoning Division staff person or designee assigned to review the application submitted pursuant to this Chapter to ensure that the historic integrity of a Historic Resources is not adversely altered by implementation of this Chapter.
- HISTORIC RESOURCE for the purposes of this Chapter only means a Historic Resource, including any Designated Historic Property, any Potentially Designated Historic Property that have an rating of A or B or are located within an Area of Primary Importance as these capitalized terms are defined in Oakland's Historic Preservation Element.
- **LEED™** means Leadership in Energy and Environmental Design.
- MIXED-USE for the purposes of this Chapter means a Building or group of Buildings located on a single tract of land, or on two or more tracts of land which may be separated only by a street or other right-of-way, or in a single building and which contain both residential and non-residential occupancies.
- **OAKLAND BUILDING CONSTRUCTION CODE** means Chapter 15.04 of the Oakland Municipal Code.
- OAKLAND PLANNING CODE means Title 17 of the Oakland Municipal Code.
- **OCCUPANCY** for the purposes of this Chapter only means the assigned use of a Building or a portion a Building unless otherwise indicated.
- **RATING SYSTEM** means the green building methodology determined by the City Planning and Zoning Division for evaluating compliance with the provisions of this Chapter for the Entitlement Phase and Construction Phases Permitting and Inspections.
- **RECORD TITLE HOLDER** means the current owner(s) of the fee simple interest of a real property.
- **REMOVAL** for the purposes of this Chapter only shall mean either demolition or deconstruction of a Building, but does not include relocation of a Building.

REQUEST FOR REVISION PLANCHECK PROCESS for the purposes of this Chapter is the process by which a project Applicant may formally request a revision to the Entitlement Phase and/or Construction Phase-Permitting or Construction Phase-Inspection permits.

RESIDENTIAL for the purposes of this Chapter only means a Building or group of Buildings containing a residential Group R occupancy and not do not contain a non-residential occupancy, which is used or designed or intended to be used for human habitation including living, sleeping, cooking or eating or any combination thereof, including residentially oriented live/work units and HBX live/work units as such classifications are defined under Section 17.09.040 of the Oakland Planning Code.

SHALL/ WILL means a determinative directive which includes the common meaning of the word *must*.

UNREASONABLE HARDSHIP for the purposes of this Chapter shall mean practical infeasibilities, difficulties, or results inconsistent with the general purposes of this Chapter that are only applicable during the Entitlement Phase.

Section 18.02.040 Scope and Applicability

This Chapter establishes the scope and applicability of construction, related to siting, designing, constructing, remodeling, demolishing, and landscaping that reduces the environmental and economic impacts of conventional construction practices.

A. Inclusions

This Chapter shall apply to the following:

- Residential New Construction
- One and Two-Family Additions /Alterations of more than 1,000 square feet of contiguous or non-contiguous gross floor area
- Multi-Family (3+units) Additions/Alterations
- Non-Residential New Construction of more than 5,000 square feet of contiguous or noncontiguous gross floor area
- Non-Residential Additions/Alterations of more than 5,000 square feet of contiguous or non-contiguous gross floor area
- Removal of a Historic Resource and construction of a new building
- Historic Residential Additions/Alterations
 - a) One and Two-Family Additions/Alterations of more than 1,000 square feet of contiguous or non-contiguous gross floor area

- b) Multi-Family (3+ units) Additions/Alterations
- Historic Non-Residential Additions/Alterations of more than 5,000 square feet of contiguous or non-contiguous gross floor area
- Affordable housing new construction and rehabilitation which receives City/
 Redevelopment Agency funding and has restrictions on income and rent/sales price.
- Mixed-use construction
- Construction of more than 500 square feet of contiguous or non-contiguous gross floor area requiring a Design Review Permit and a landscape plan subject to the Bay Friendly Landscape Basic Landscape Guidelines.

B. Exclusions

This Chapter shall not apply to the following:

- Fences, decks, arbors, pergolas, retaining walls, and signs.
- Secondary dwelling units, as defined in the Oakland Planning Code Section 17.102.360.
- Repair or replacement of roof covering, fenestration, and façade materials.
- Group U detached accessory buildings which do not exceed 1,000 square feet of floor area.
- Construction, additions, and alterations which are exempted from the permitting requirements both of the Oakland Building Construction Code and the Oakland Planning Code.
- Factory-built buildings approved by the State of California and manufactured housing approved by the United States Department of Housing and Urban Development.
- City and Redevelopment Agency capital improvement construction, alterations, and additions which are subject to Chapter 15.68 of the Oakland Municipal Code or the Bay-Friendly Landscaping Guidelines.
- Seismic retrofits only.
- Fire repairs to buildings that are damaged less than 75% of the current replacement cost per Section 17.114.120 of the Oakland Planning Code.

C. 2008 Building Energy Efficiency Standards

Notwithstanding any additional requirements contained in this Chapter, all buildings submitted for permit by the City of Oakland shall meet all applicable portions of the 2008 Building Energy Efficiency Standards contained in the California Code of Regulations, Title 24, Part 6.

D. Ongoing Review

- a) The Community and Economic Development Agency shall review this Chapter biannually and provide a report to the Planning Commission to determine whether it needs to be updated because of, but not limited to, new legislation enacted by the State or new standards developed by applicable organizations, such as StopWaste.Org, Build It Green, and LEED or the development of another effective rating system.
- b) The Community and Economic Development Agency shall review this Chapter with the adoption of each future Title 24 standards.

Section 18.02.050 Authority

A. General

The Green Building Compliance Officer is hereby authorized to enforce the provisions of this Chapter. The Green Building Compliance Officer may also adopt rules and regulations to implement this Chapter.

B. Abatement of Violations

It shall be unlawful for any person, firm, or corporation to maintain any Building or portion thereof or real property or cause or allow the same to be done in violation of this Chapter. In addition to the civil penalties provided by pursuant to Oakland Municipal Code Chapter 1.08, a violator shall be liable for such costs, expenses, accruing interest, and disbursements paid or incurred by the City or any of its contractors in correcting, abating, and/or prosecuting such violation pursuant to Oakland Municipal Code Section 15.08.110.

C. Notification of Violations

A notice of violation under this Chapter shall be served in accordance with Oakland Municipal Code Section 15.08.110(B).

D. Fees, Costs, Penalties and Interest

The fees and costs incurred and the civil penalties assessed and the interest accrued in ascertaining violations or affecting abatement thereof and in collecting such fees, costs, penalties, accruing interest, and attorneys' fees shall be a charge against the real property and record title holder. Such fees, costs, penalties, and accruing interest shall be as established in

the Master Fee Schedule and may be recovered by all appropriate legal means, including nuisance abatement liens, prospective and priority liens, special assessments of the general tax levy, and civil and small claims court action brought by the City, and combinations of such actions.

E. Service and Collection

The methods of service for collection actions and the types and contents of the instruments of collection shall be as set forth in Chapter 15.08 of the Oakland Municipal Code, as may be amended.

Section 18.02.060 Conflict

Wherever the provisions of this Chapter conflict with each other or with the provisions of other associated codes, regulations, or ordinances, the more restrictive provision or standard shall control.

Section 18.02.070 Amendments

Where any section, subsection, sentence, clause, phrase, or other part of this Chapter and the referenced law recited herein are amended subsequently, all provisions of the original recitation not so specifically amended shall remain in full force and effect and all amended provisions shall be considered as added thereto.

Section 18.02.080 Payments

The Record Title Holder shall pay all fees as established in the Master Fee Schedule associated with this Chapter, including but not limited to, the submittal of Green Building Documentation, requests for determinations, unreasonable hardship, alternative methods, appeals, and administrative hearings to the City.

Article III - Green Building Compliance Standards

Section 18.02.090 Compliance Standards Table Effective until December 31, 2010

The criteria in the Compliance Standards Table, below, applies 30 days after adoption of this Chapter and ends December 31, 2010. Note that where a "completed checklist" is required in this section, 18.02.090, that there is no requirement to become certified by Build it Green, U.S. Green Building Council, StopWaste.Org or any other non-governmental agency. Furthermore, compliance with Section 18.02.090 in no way enables the applicant to declare compliance with the associated programs of GreenPoint Rated, LEED or Small Commercial Building. All buildings or projects must comply with all requirements of the 2008 California Building Energy Efficiency Standards (Title 24, Part 6) of the California Building Code.

1. Residential New Construction		
A. One and Two Family Dwellings (Group R Occupancy)		
Checklists	Minimum Requirements	
Required Build It Green: Single Family GPR Alternate LEED for Homes	Completed checklist	
B. Multi-Family Dwellings (3+ units) (Group R Occupancy)		
Checklists	Minimum Requirements	
Required Build It Green: Multi-Family GPR Alternates Build It Green: Single Family GPR, or LEED New Construction	Completed checklist	

2. Residential Additions and Altera	ions	
A. One and Two-Family Additions and Alterations that exceed 1,000 sq. ft. of floor area (Group R Occupancy)		
Checklists	Minimum Requirements	
Required	Required	
 Build It Green: Existing Home GPR 	Completed checklist (Elements Label)	
•	Alternate	
	 Completed checklist (Whole House Label) 	

3. Non-Residential New Construction			
A. Non-Residential projects between 5,000 to 10,000 sq. ft. of floor area			
Checklists	Minimum Requirements		
Required	Completed checklist		
Small Commercial Checklist			
B. Non-Residential projects between 10,00	0 to 25,000 sq. ft. of total floor area		
Checklists	Minimum Requirements		
Required LEED New Construction, and Small Commercial Checklist Alternate Other appropriate LEED checklist, and Small Commercial Checklist	Completed checklist (LEED and Small Commercial Checklist)		
C. Non-Residential projects over 25,000 sq. ft. of total floor area			
Checklists	Minimum Requirements		
Required LEED New Construction Alternate Other appropriate LEED checklist	Completed checklist		

4. Non-Residential Additions and	Alterations	
A. Non-Residential Additions and Alterations between 5,000 - 25,000 sq. ft. of floor area		
Checklists	Minimum Requirements	
Required	Completed checklist	
 Small Commercial Checklist 		
B. Non-Residential Additions and Alterati	ons (see Major Alteration definition) over 25,000 sq. ft. of floor area	
Checklists	Minimum Requirements	
Required		
 LEED New Construction 		
Alternate	Completed checklist	
 Other appropriate LEED checklist 		
C. Non-Residential Additions and Alterat	ons <u>not</u> meeting the Major Alteration definition and over 25,000 sq.	
ft. of floor area		
Checklists	Minimum Requirements	
Required		
 LEED New Construction, and 		
 Small Commercial Checklist 	Completed checklist (LEED and Small Commercial Checklist)	
Alternate		
 Other appropriate LEED checklist, and 		
 Small Commercial Checklist 		

5. Removal of a Historic Resource and New Construction		
A. New Construction projects resulting in removal of a Historic Resource		
Checklists	Minimum Requirements	
Required for Residential Construction - One and Two Family (Group R Occupancy) Build It Green: Single Family GPR		
Required for Residential Construction – Multi-Family (3+ units) (Group R Occupancy) • Build It Green: Multi-Family GPR	Completed checklist	
Alternate for Residential Construction • LEED Homes		
Required for Non-Residential Construction- (any square footage) • LEED New Construction		
Alternate for Non-Residential Construction (any square footage) Other applicable LEED checklist		

6. Historic Residential Additions and Alterations A. One and Two-Family Additions and Alterations of Historic Resources that exceed 1,000 sq. ft of floor area		
Checklists	Minimum Requirements	
Required	Required	
Build It Green: Existing Home GPR	Completed checklist (Elements Label) Alternate Completed checklist (Whole House Label)	

7. Historic Non-Residential Addition	ons and Alterations
A. Non-Residential Additions and Alterati	ons of Historic Resources between 5,000 - 25,000 sq. ft. of floor area
Checklists	Minimum Requirements
Required	Completed checklist
 Small Commercial Checklist 	
B. Non-Residential Additions and Alterati Major Alteration definition)	ons of Historic Resources over 25,000 sq. ft. of floor area (see
Checklists	Minimum Requirements
Required	
 LEED New Construction 	
Alternate	Completed checklist
 Other appropriate LEED checklist 	
C. Alternate compliance: Non-Residential Major Alteration definition and over 25,00	Additions and Alterations of Historic Resources not meeting the 0 sq. ft. of floor area
Checklists	Minimum Requirements
Required	
 LEED New Construction, and 	
 Small Commercial Checklist 	
Alternate	Completed checklist (LEED and Small Commercial Checklist)
 Other appropriate LEED checklist, and 	
 Small Commercial Checklist 	

8. Affordable Housing Construction receiving City/Redevelopment Agency Funds			
A. One, Two, and Multi-Family New Construction			
Checklists	Minimum Requirements		
Required for Residential Construction - One and Two Family (Group R Occupancy) Build It Green: Single Family GPR Required for Residential Construction – Multi-Family (3+ units) (Group R Occupancy Build It Green: Multi-Family GPR Alternates LEED Homes, or LEED New Construction	 Completed checklist The minimum point requirement for certification Green Building Certification 		
B. One and Two-Family Additions and Alterations that exceed 1,000 sq. ft. of floor area (Group R Occupancy)			
Checklists	Minimum Requirements		
Required • Build It Green: Existing Home GPR	Required Completed checklist (Elements Label) Alternate Completed checklist (Whole House Label)		

A. Both residential and non-residential us	ses	
Checklists	Minimum Requirements	
As determined by Planning Staff based on square footage of each use and which rating system and checklist is more appropriate	Completed checklist	
B. Alternate compliance path: Certify each portion of the building separately per the appropriate GreenPoint		
Rated, LEED or Stopwaste.Org checklist)		
Checklists	Minimum Requirements	
As Determined by Planning Staff	Completed checklist	

10. Construction Requiring a Landscape Plan A. Construction projects over 500 sq. ft. of total floor area requiring a Design Review permit and a Landscape Plan		
Checklists	Minimum Requirements	
Required Bay Friendly Basic Landscape		
Checklist Alternates	Completed checklist	
 Bay Friendly Scorecard for Home Landscapes, or 		
 Bay Friendly Scorecard for Commercial and Civic Landscapes 		

Section 18.02.100 Compliance Standards Table Effective January 1, 2011

The following green building requirements shall be effective January 1, 2011 and thereafter. Note that Section 18.02.100 requires certification by the non-governmental agencies Build it Green, U.S. Green Building Council and/or StopWaste.Org for full compliance (Section 18.02.130). Projects that fail to become certified by these non-governmental agencies will be deemed in violation of this section of the Municipal Code of the City of Oakland and shall be referred to the City's Code Enforcement Division for corrective action (Section 18.02.130(B)). All buildings or projects must comply with all requirements of the 2008 California Building Energy Efficiency Standards (Title 24, Part 6) of the California Building Code.

1. Residential New Construction					
A. One and Two Family Dwellings (Group I	A. One and Two Family Dwellings (Group R Occupancy)				
Checklists Minimum Requirements					
Required • Build It Green: Single Family GPR Alternate • LEED for Homes	 Completed checklist Minimum point requirement for certification Green Building Certification 				
B. Multi-Family Dwellings (3+ units) (Group R Occupancy)					
Checklists	Minimum Requirements				
Required Build It Green: Multi-Family GPR Alternates Build It Green: Single Family GPR, or LEED New Construction	 Completed checklist Minimum point requirement for certification Green Building Certification 				

2. Residential Additions and Altera	ilons				
A. One and Two-Family Additions and Alterations that exceed 1,000 sq. ft. of floor area (Group R Occupancy)					
Checklists	Minimum Requirements				
Required	Required				
 Build It Green: Existing Home GPR 	Completed checklist				
· ·	Minimum point requirement for certification (Elements Label)				
	Green Building Certification (Elements Label)				
	Alternate				
	Completed checklist				
	Minimum point requirement for certification (Whole House Label)				
	Green Building Certification (Whole House Label)				
B. Multi-Family Additions and Alterations	(3+ units) (Group R Occupancy)				
Checklists	Minimum Requirements				
Not available	When available:				
	Completed checklist				
	 Minimum point requirement for certification 				
	Green Building Certification				

3. Non-Residential New Construction	on			
A. Non-Residential projects between 5,000				
Checklists	Completed checklist All applicable measures on the Small Commercial Checklist Green Building Certification			
Small Commercial Checklist B. Nor. Besidential projects between 10.00				
B. Non-Residential projects between 10,000 to 25,000 sq. ft. of total floor area Checklists Minimum Requirements				
Required LEED New Construction, and Small Commercial Checklist Alternate Other appropriate LEED checklist, and Small Commercial Checklist	 Completed checklist (LEED and Small Commercial Checklist) All applicable measures on the Small Commercial Checklist Green Building Certification 			
C. Non-Residential projects over 25,000 se	q. ft. of total floor area			
Checklists	Minimum Requirements			
Required LEED New Construction Alternate Other appropriate LEED checklist	 Completed checklist LEED Silver point requirement Green Building Certification 			

4. Non-Residential Additions and A	Iterations				
A. Non-Residential Additions and Alterations between 5,000 - 25,000 sq. ft. of floor area					
Checklists	Minimum Requirements				
Required	Completed checklist				
 Small Commercial Checklist 	All applicable measures on the Small Commercial Checklist				
	Green Building Certification				
B. Non-Residential Additions and Alteration	ons (see Major Alteration definition) over 25,000 sq. ft. of floor area				
Checklists	Minimum Requirements				
Required	Completed checklist				
 LEED New Construction 	LEED Silver point requirement				
Alternates	Green Building Certification				
 Other appropriate LEED checklist 	<u> </u>				
C. Non-Residential Additions and Alteration ft. of floor area	ons <u>not</u> meeting the Major Alteration definition and over 25,000 sq.				
Checklists	Minimum Requirements				
Required	Completed checklist (LEED and Small Commercial Checklist)				
 LEED New Construction, and 	All applicable measures on the Small Commercial Checklist				
 Small Commercial Checklist 	Green Building Certification				
Alternate					
 Other appropriate LEED checklist, and 					
Small Commercial Checklist					

5. Removal of a Historic Resource and New Construction				
A. New Construction projects resulting in removal of a Historic Resource				
Checklists	Minimum Requirements			
Required for Residential Construction - One and Two Family (Group R Occupancy) • Build It Green: Single Family GPR	Required Completed checklist Consultation with a Historic Preservation Planner LEED Gold for non-residential construction or 75 GPR points			
Required for Residential Construction – Multi-Family (3+ units) (Group R Occupancy) • Build It Green: Multi-Family GPR	for residential construction			
Alternate for Residential Construction • LEED Homes	Alternate LEED for Homes Same as required above, except certification threshold is LEED Silver			
Required for Non-Residential Construction- (any square footage) • LEED New Construction				
Alternate for Non-Residential Construction (any square footage) • Other applicable LEED checklist				

Checklists	Minimum Requirements
Required	Required
 Build It Green: Existing Home GPR 	Completed Checklist
•	 Consultation with a Historic Preservation Planner
	 Minimum point requirement for certification (Elements Label)
	Green Building Certification
	Alternate
	Completed checklist
	Consultation with a Historic Preservation Planner
	Minimum point requirement for certification (Whole House
	Label)
	Green Building Certification (Whole House Label)
B. Multi-Family Additions and Alterations	of Historic Resources
Checklists	Minimum Requirements
Not available	When available:
	Completed checklist
	Consultation with a Historic Preservation Planner
	Minimum point requirement for certification
	Green Building Certification

7. Historic Non-Residential Additio	ns and Alterations			
A. Non-Residential Additions and Alteration	ons of Historic Resources between 5,000 - 25,000 sq. ft. of floor area			
Checklists	Minimum Requirements			
	 Completed checklist Consultation with a Historic Preservation Planner All applicable measures on the Small Commercial Checklist Green Building Certification ons of a Historic Resource over 25,000 sq. ft. of floor area (see 			
Major Alteration definition) Checklists	Minimum Requirements			
LEED New Construction Alternate Other appropriate LEED checklist C. Alternate compliance: Non-Residential definition and over 25,000 sq. ft. of floor a	 Completed checklist Consultation with a Historic Preservation Planner LEED "Certified" point requirement Green Building Certification Additions and Alterations not meeting the Major Alteration			
Checklists	Minimum Requirements			
Required LEED New Construction, and Small Commercial Checklist Alternate Other appropriate LEED checklist, and Small Commercial Checklist	 Completed checklist Consultation with a Historic Preservation Planner All applicable measures on the Small Commercial Checklist Green Building Certification 			

8. Affordable Housing Construction receiving City/Redevelopment Agency Funds					
A. One, Two, and Multi-Family New Construction					
Checklists	Minimum Requirements				
Required for Residential Construction - One and Two Family (Group R Occupancy) • Build It Green: Single Family GPR Required for Residential Construction – Multi-Family (3+ units) (Group R Occupancy • Build It Green: Multi-Family GPR	 Completed checklist Minimum point requirement for certification Green Building Certification 				
 Alternates LEED Homes, or LEED New Construction 	erations that exceed 1,000 sq. ft. of floor area (Group R Occupancy)				
Checklists	Minimum Requirements				
Required • Build It Green: Existing Home GPR	Required Completed Checklist Minimum point requirement for certification (Elements Label) Green Building Certification				
	Alternate				
	 Completed checklist Minimum point requirement for certification (Whole House Label) Green Building Certification (Whole House Label) 				
C. Multi-Family Additions and Alterations	(3+ units) (Group R Occupancy)				
Checklists	Minimum Requirements				
Not available	When available:				

9. Mixed-Use Construction				
A. Both residential and non-residential us	ses			
Checklists	Minimum Requirements			
As determined by Planning Staff based on square footage of each use and which rating system and checklist is more appropriate B. Alternate compliance path: Certify each	 Completed checklist Minimum point requirement for certification Green Building Certification h portion of the building separately per the appropriate GreenPoint			
Rated, LEED or Stopwaste.Org checklist)				
Checklists	Minimum Requirements			
As Determined by Planning Staff	 Completed checklist Minimum point requirement for certification Green Building Certification 			

10. Construction Requiring a La	ndscape Plan
A. Construction projects between 500 a Landscape Plan	- 25,000 sq. ft. of total floor area requiring a Design Review permit and
Checklists	Minimum Requirements
Required	Completed checklist
 Bay Friendly Basic Landscape Checklist 	
Alternates	
 Bay Friendly Scorecard for Home Landscapes, or 	
 Bay Friendly Scorecard for Commercial and Civic Landscapes 	
B. Construction projects greater than Landscape Plan	25,000 sq. ft. of total floor area requiring a Design Review permit and a
Checklists	Minimum Requirements
Required	Completed checklist
 Bay Friendly Basic Landscape Checklist 	 All applicable measures on the Bay Friendly Basic Landscape Checklist
Alternate	Green Building Certification
 Bay Friendly Scorecard for Home Landscapes, or 	
 Bay Friendly Scorecard for Commercial and Civic Landscapes 	

A. National Appliance Energy Conservation Act

Nothing in this Chapter shall require the Applicant to use "covered products", as defined in the federal Energy Policy and Conservation Act (42 U.S.C. Section 6201 et seq), that exceed any applicable federal energy conservation standards for such products.

Article IV- Entitlement Phase

Section 18.02.110 Green Building Documentation Requirements

B. Green Building Documentation

Application submittals during the Entitlement Phase shall include:

- a) A completed copy of the applicable Checklist(s) as determined by Planning and Zoning Division staff.
- b) Permit plans shall indicate, in general notes or individual drawings where appropriate, the green building measures used to achieve the minimum requirements. The Green Building Documentation shall indicate how many points the project will achieve in each category pursuant to the appropriate rating system.

- c) A signed statement by the Green Building Certifier that the project complies with the minimum requirements upon approval of the Entitlement Phase permit subject.
- d) Any other Green Building Documentation the Green Building Compliance Officer determines, in his/her discretion, to be necessary to determine compliance with this Chapter.

B. Peer Review of Green Building Documentation.

The Green Building Compliance Officer reserves the right to retain an independent, green building qualified peer review of the Green Building Documentation at the sole expense of the Applicant.

C. Completion

An application shall not be deemed complete until all required Green Building Documentation has been submitted by the Applicant and reviewed and approved by the Green Building Compliance Officer.

Section 18.02.120 Review and Consideration of Green Building Documentation

The Applicant is responsible for verifying with the Green Building Compliance Officer that the minimum requirements of this Chapter have been met based on the Green Building Documentation. The Green Building Compliance Officer shall approve or disapprove the Green Building Documentation subject to the conditions of approval based on conformance to this Chapter's minimum green building requirements, as applicable.

If during the Entitlement Phase, the Green Building Compliance Officer determines that the Green Building Documentation fails to achieve the minimum requirements of this Chapter, the Green Building Compliance Officer shall reject and return the Green Building Documentation to the Applicant. The Applicant may resubmit the Green Building Documentation to the Green Building Compliance Officer with such modifications and additions, as may be required for permit applications submitted during the Entitlement Phase.

Section 18.02.130 Compliance

A. Green Building Certification as a Condition of Approval

Compliance with the provisions of this Chapter shall be listed as a condition of approval on the Entitlement Phase permit application approvals for construction. Failure to comply with any of the terms of this Chapter shall subject the Applicant to the full range of enforcement mechanisms set forth in Section 18.02.050 and the Oakland Planning Code.

B. Noncompliance with Post Certificate of Occupancy Condition of Approval

If the Green Building Compliance Officer determines that the project is not in compliance with the minimum requirements of this Chapter, as verified by the Green Building Certification, the project shall be referred to the City's Code Enforcement Division for further action. The Green Building Compliance Officer shall also require green building measures to mitigate the project's noncompliance or pursue other remedies available under this Chapter.

Section 18.02.0140 Appeal Procedures

A. Unreasonable Hardship Exemption

- a) If compliance with this Chapter presents an Unreasonable Hardship, the Applicant may apply for an exemption as set forth in this section. No Unreasonable Hardship Exemption under this section will be granted to any applicant for compliance requirements of the 2008 California Building Energy Efficiency Standards (Title 24, Part 6) of the California Building Code. In applying for an exemption, the burden is on the applicant to demonstrate the Unreasonable Hardship. The City Planning and Zoning Division shall maintain the Unreasonable Hardship Exemption Application.
- b) Acceptance or denial of an Unreasonable Hardship exemption is at the discretion of the Director of City Planning. Unreasonable hardship exemptions will only be granted in unusual circumstances based upon a showing of good cause and a determination that the public interest is not served by compliance or other compelling circumstances.
- c) Notice of application for an exemption shall be given by posting an enlarged notice on the premises of the subject property; notice shall also be given by mail or delivery to all persons shown on the last available equalized assessment roll as owning real property in the city within three hundred (300) feet of the property involved; provided, however, that failure to send notice to any such owner where his or her address is not shown in said records shall not invalidate the affected proceedings. All such notices shall be given not less than seventeen (17) days prior to the date of the decision on the application by the Director of City Planning.
- d) The determination of the Director of City Planning shall become final ten calendar days after the date of decision unless appealed to the City Planning Commission in accordance with this Chapter and Section 17.134.060 of the Oakland Planning Code. For construction involving Historic Resources, the Director of City Planning may, at his or her discretion, refer the request for an unreasonable hardship exemption to the Landmarks Preservation Advisory Board for advisory decision to the Director of City Planning.
- e) The Director of City Planning or designee shall determine the maximum feasible number of credits reasonably achievable for the project and shall confirm the number of credits on the green building documentation, which shall be marked "Approved with Exemption". The construction shall be subject to the green building approval and compliance process in this Chapter, based on the confirmed number of credits.

B. Appeal

Any aggrieved individual may appeal the Green Building Compliance Officer's determination of the applicable rating system, checklist, or the Director of City Planning's unreasonable hardship determination under this Chapter to the City Planning Commission pursuant to Section 17.132 of the Oakland Planning Code during the Entitlement Phase only.

Article V - Construction Phase

Section 18.02.150 Green Building Documentation Requirements

A. Green Building Documentation

Construction Phase -Permitting and Inspection submittals shall include:

- a) Construction Phase -Permitting.
 - i. All required documentation for the 2008 California Building Energy Efficiency Standards (Title 24, Part 6) of the California Building Code compliance.
 - ii. A completed copy of the applicable Checklist(s) approved during the Entitlement Phase, unless modified under 18.02.150, Section C.
- iii. Permit plans shall indicate in general notes, detailed design drawings and construction specifications as necessary, the green building measures used to achieve the required minimum requirements. The Green Building Documentation shall indicate how many points the project will achieve in each category pursuant to the appropriate rating system.
- iv. A copy of the signed statement by the Green Building Certifier submitted during the Entitlement Phase and a new signed statement by the Green Building Certifier that the project complies with the minimum requirements of this Chapter.
- v. Any other Green Building Documentation required by the Green Building Compliance Officer to determine compliance with this Chapter.
- b) Construction Phase Inspections.
 - i. A completed copy of the applicable Checklist(s) submitted in subsection a) above, unless modified under 18.02.150, Section C.
 - ii. Any other Green Building Documentation required by the Green Building Compliance Officer to determine compliance with this Chapter.
- iii. Signed statement or statements by the Green Building Certifier during all relevant phases of construction, as determined by the Green Building Compliance Officer, that the project complies with the minimum requirements of this Chapter.

B. Peer Review of Green Building Documentation

The Green Building Compliance Officer reserves the right during the Construction Phase, to retain an independent, green building qualified peer review of the Green Building Documentation at the sole expense of the Applicant.

C. Substitution of Credits

During the Construction Phases for Permitting and/or Inspections, flexibility may be exercised by the Applicant to substitute or eliminate points approved during the Entitlement Phase as applicable. Substitution and/or omission shall occur only at the request of the applicant. The applicant shall submit, per the Request for Revision Plancheck process, additional Green Building Documentation indicating the points to be substituted or omitted for review and approval. Substitution and/or omission of points shall only be permitted if it does not result in lowering the required minimum point threshold or eliminate points needed in each category pursuant to the appropriate rating system and as verified by the Green Building Certifier. In the case of construction involving Historic Resources, the new substituted points will require rereview and approval by the Historic Preservation Planner.

Section 18.02.160 Review and Consideration of Green Building of Documentation

A. Approval of Documents

The Green Building Compliance Officer or designees shall be responsible for verifying compliance with the minimum requirements for this Chapter based on the Green Building Documentation submitted during the following construction phases:

- a) Construction Phase Permitting. The Green Building Documentation, provided under Section 18.02.150, unless modified by the Section 18.02.150(D), shall be reviewed during the permit review process and a permit shall be issued based on conformance to the applicable minimum requirements. Wherever the LEED or GreenPoint Rated systems include a minimum energy or other performance requirement, the Applicant may choose at permit submittal to meet the minimum performance requirements by demonstrating, using the 2008 Title 24 Building Energy Efficiency Standards, that the TDV energy of the Proposed Design is at least 15.0% less than the TDV energy of the Standard Design. In the Percent-Better-Than-Title 24 calculation, process and receptacle energy components may be excluded in nonresidential occupancies; and in high-rise residential occupancies, process, receptacle and lighting energy components may be excluded.
- b) Construction Phase Inspections. The Green Building Compliance Officer or a designee shall verify that the green building measures and provisions indicated in the Green Building Documentation submitted during the Entitlement and Construction Phase Permitting are implemented through inspections during the construction of the project. In lieu of or in addition to visual inspections by the Green Building Compliance Officer, the Applicant, through the Green Building Certifier, may submit Green Building

Documentation verifying that green building measures have been implemented in compliance with the minimum requirements of this Chapter.

B. Non-approval of Documents

- a) Construction Phase Permitting. If during the Permitting stages, the Green Building Compliance Officer determines that the Green Building Documentation fails to achieve the minimum requirements, the Green Building Compliance Officer shall reject and return the Green Building Documentation to the Applicant, including a detailed explanation for rejection and measures required to conform to this Chapter. The Applicant may resubmit the Green Building Documentation with such modifications and additions as may be required for Permitting issuance.
- b) Construction Phase Inspections. If the Green Building Compliance Officer determines that the project under construction does not comply with any portion of the approved Green Building Documentation showing compliance with the minimum requirements, a Stop Work order may be issued. At the discretion of the Green Building Compliance Officer, the Stop Work order may apply to the portion of the project that is not in compliance or to the entire project. The Stop Work order shall remain in effect until the Green Building Compliance Officer determines that the project is in compliance with the requirements and the provisions of this Chapter as shown on the approved Green Building Documentation.

Section 18.02.170 Compliance

A. Final Determination of Compliance and Building Occupancy

Prior to signing a building permit by the Building Official and issuing of a Temporary Certificate of Occupancy, the Applicant must also submit a signed statement by the Green Building Certifier that the project meets the minimum requirements of this Chapter. The Green Building Compliance Officer may also review the verification documentation submitted by the Green Building Certifier and determine whether the Applicant has achieved the minimum requirements as set forth in this Chapter.

Section 18.02.180 Appeal Procedures

A. General

In order to hear and decide appeals of orders, decisions or determinations made by the Green Building Compliance Officer during the Construction Phase Permitting and Inspections process, relative to the application and interpretation of the non-administrative sections of this Chapter, the Record Title Holder may request an administrative hearing with a Hearing Officer. The request shall be filed in writing with the Green Building Compliance Officer within twenty-one (21) calendar days following said rendering. The request for an administrative hearing shall contain a brief statement in ordinary and concise language of the relief sought and the reasons why it is claimed that the protested order, decision, or determination should be modified or reversed or otherwise set aside.

B. Hearing

After receiving a written request and the required fee for an administrative hearing, the Green Building Compliance Officer shall fix a date, time and place for adjudication by a Hearing Officer during the Construction Phase Permitting and Inspections process. Only those technical matters or issues specifically raised by the appellant in the request shall be considered in the administrative hearing.

C. Hearing Officer

In cases of a Construction Phase Permitting and Inspections process appeal, the Hearing Officer shall not be an employee of the City and shall be qualified by experience and training to adjudicate matters pertaining to the provisions of this Chapter. The Hearing Officer shall have no authority relative to interpretations of the administrative (non-technical) provisions of this Chapter and shall not be empowered to waive or otherwise set aside the non-administrative (technical) provisions of this Chapter.

D. Effect of Hearing

Decisions of either the City Planning Commission or the Hearing Officer in all instances shall be final and conclusive. The limitation period provided pursuant to California Code of Civil Procedure Section 1094.6 shall apply to all petitions filed seeking judicial review of decisions by either the City Planning Commission or the Hearing Officer.

SECTION 5. Severability

The provisions of this Ordinance are severable, and if any clause, sentence, paragraph, provision, or part of this Ordinance, or the application of this Ordinance to any person, is held to be invalid or preempted by state or federal law, such holding shall not impair or invalidate the remainder of this Ordinance. If any provision of this Ordinance is held to be inapplicable, the provisions of this Ordinance shall nonetheless continue to apply with respect to all other covered development projects and applicants. It is hereby declared to be the legislative intent of the City Council that this Ordinance would have been adopted had such provisions not been included or such persons or circumstances been expressly excluded from its coverage.

SECTION 6. California Environmental Quality Act

Prior to adopting this Ordinance, the City Council independently finds and determines that this action is exempt from CEQA (California Environmental Quality Act), pursuant to CEQA Guidelines Section 15060(C)(2),15061(B)(3) (General Rule; Section 150307 (Actions by Regulatory Agencies for Protection of Natural Resources); Section 150308 (Actions by Regulatory Agencies for Protection of the Environment); and Section 15183 (Projects

Consistent with a Community Plan, General Plan, or Zoning), each of which provides a separate and independent basis for an exemption.

SECTION 7. Annual Review

The Community and Economic Development Agency shall review this Chapter biannually and provide a report to the Planning Commission to determine whether it needs to be updated because of, but not limited to, new legislation enacted by the State or new standards developed by applicable organizations, such as StopWaste.Org, Build It Green, and LEED or the development of another effective rating system. The Chapter shall also be reviewed with the adoption of each future Title 24 standards which may require additional approval from the California Energy Commission.

SECTION 8. Effective Date

This Ordinance shall be effective on and after its adoption by sufficient affirmative votes of the Council of the City of Oakland, as provided in the Charter of the City of Oakland, Section 216. This Ordinance shall be implemented in phases. The first phase criteria applies to 30 days from the date of final passage by the City Council until December 31, 2010. The Ordinance becomes fully effective January 1, 2011 and thereafter, as amended from time to time. The Ordinance shall not apply to (a) building/construction related permits already issued and not yet expired, or (b) to zoning applications approved by the City and not yet expired, or to (c) zoning applications deemed complete by the City as of the date of final passage. However, zoning applications deemed complete by the City prior to the date of final passage of this Ordinance may be processed under provisions of these Planning Code amendments if the applicant chooses to do so.

IN COUNC	IL, OAKL	AND, C	CALIFORNIA,	OCITA	2010	, 2010
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Exhibit A-1

a. The City of Oakland is located in Climate Zone 3 which is characterized by periods of extremely hot, dry weather during the summer and fall months. During these months, emissions generated within or transported to the Bay Area can combine with abundant sunshine to create conditions conducive to the formation of pollutants, such as ozone and secondary particulates, such as nitrates and sulfates. In addition, during the winter, the City of Oakland frequently experiences cold days with temperature inversions that trap certain air pollutants near the ground and exacerbate conditions leading to respiratory disease and other health risks. These local features contribute to the Bay Area's status as a "nonattainment area" under the federal Clean Air Act for ozone and particulate matter.

The City of Oakland is located on the east side of San Francisco Bay. About two-thirds of Oakland is within a flat alluvial plain while the other third is located in the foothills of the East Bay Hill range. It is also a major port City and the regional transportation hub for the East Bay.

Most Oakland residents have experienced the effects of poor air quality at one time or another. While the meteorology is generally favorable due to marine air traveling through the Golden Gate, the Oakland area is often considered a source for regional pollutants that contribute to elevated concentration in downward communities. This is especially the case in mobile or transportation sources. Resident populations in West and East Oakland have been the subject of many recent public health studies related to industry, multiple freeways, diesel trucks and port operations. Most of these studies have concluded that there is a serious health risk due to poor air quality including respiratory problems such as asthma, heart ailments, suppressed resistance to disease, infant mortality and finally reduced life span. Therefore, Oakland's geographic location and infrastructure makes it especially vulnerable to the climatic affects.

- b. In June 2006, ICLEI Local Governments for Sustainability in partnership with the Alameda County Waste Management Authority & Recycling Board (StopWaste.Org) and the Alameda County Conference of Mayors launched the Alameda County Protection Project. The City of Oakland committed to the project and embarked on an ongoing, coordinated effort to reduce the emissions that cause global warming, improve air quality, reduce waste, cut energy use and save money. On July 6, 2009, the Oakland City Council set a preliminary target to reduce community-wide greenhouse gas emissions by 36% below 2005 levels by 2020, and recommended a path to reduce GHG emissions by 83% below 2005 levels by 2050, to be analyzed as part of the preparation of a City-wide Energy and Climate Action Plan. While climate change is a global problem influenced by an array of interrelated factors, climate change is also a local problem with serious impacts foreseen for California, the Bay Area and City of Oakland. Local impacts include:
 - i. Sea level rise: According to the Union of Concerned Scientists, the sea level in the State of California is expected to rise up to 12 inches of the next hundred years. The California Energy Commission's Public Interest Energy

Research (PIER) Climate Change Program predicts that a medium to high greenhouse gas emissions scenario is expected to result in sea level rises in San Francisco Bay of 16 inches by 2050 and 55 inches by 2100 if no actions are taken to protect the coast1. The Pew Center on Climate Change has reported that this would result in the erosion of beaches, bay shores and river deltas, marshes and wetlands and increased salinity of estuaries, marshes, rivers and aquifers. In addition, sea level rise will damage coastal roads and other infrastructure (port, bridges, and roads), and low-lying property.

Modeling by the San Francisco Bay Conservation and Development Commission (SFBCDC) show that under medium to medium-high greenhouse gas emissions scenarios, sections of Interstate 880, much of the Oakland International Airport (72-93%), portions of West Oakland, EBMUD's water treatment plant, areas around Lake Merritt, much of Oakland's shoreline, and areas near the coliseum would be underwater. The modeling also shows a drastic impact to the movement of goods from the Port of Oakland, the third largest port in California. Further modeling by Researcher Matt Heberger of The Pacific Institute estimates that with a 55-inch sea level rise, the area in Oakland flooded by the unimpeded 100-year tide would be 8.6 square miles – over 15% of Oakland's land area.²

ii. Impacts on water: Water quality and quantity in Oakland are at risk as a result of changing temperatures. With warmer average temperatures, more winter precipitation will fall in the form of rain instead of snow, shortening the winter snowfall season in the Sierra's and accelerating the rate at which the snowpack melts in the spring. Not only does such snow melt increase the threat for spring flooding, it will decrease the Sierras' capacity as a natural water tower, resulting in decreased water availability for agricultural irrigation, hydro-electric generation and the general needs of a growing population.

The Sierra snow-pack is the origin of the Mokelumne River, the primary source of water for the jurisdictions within Alameda County including the City of Oakland. The East Bay Municipal Utility District (EBMUD) provides water and sewage treatment for Alameda County customers. In 2008, EBMUD staff conducted a study on climate change impacts on water quality and water supply for the EBMUD service area, with many of its findings relevant to the City of Oakland. That study found the Sacramento/San Joaquin River Delta and its aging levee system exceptionally susceptible to storm damage. Although EBMUD does not divert its water supply from the delta, failure of the delta's levees could result in catastrophic damage to EBMUD's nearby water supply aqueducts, interrupting water deliveries to EBMUD's service area, including Oakland.³

³ Wallis et. al., EBMUD, 2008. Pp. 74.

¹ Heberger et. al. Pacific Institute, 2009. "The Impacts of Sea-Level Rise on the California Coast." Pp. xi. ² Heberger, Matt. 2009. http://www.pacinst.org/reports/sea_level_rise/files/Ca_coast_yr2100_flood.html.

Rising water temperatures may affect water quality by promoting algae growth in Lake Merritt, the Estuary, and Oakland's many above ground creeks and marshes, resulting in increased algal by-products such as taste-and-odor compounds⁴ and hypoxia.⁵

iii. Natural disasters: Climate models predict a 4°F temperature increase in the next 20 to 40 years, with an increase in the number of long dry spells, as well as a 20-30% increase in precipitation in the spring and fall. More frequent and heavier precipitation causes flooding, mudslides and landslides, incurring considerable costs in damages to property, infrastructure and even human life.

As mentioned above, a large portion of Oakland is located in the foothills of the East Bay Hills range and many properties are located on extremely steep slopes. During winters with an extreme storm event or a series of storm events with heavy rainfall, Oakland typically experiences landslides in these areas due to saturated ground-water conditions. Approximately 43 landslides occurred in a single El Niño (extreme wet weather) season.⁶

An increasing number of wildfires, due to continued dry periods and high temperatures, are another expected impact of continued climate change. As indicated in Oakland's Safety Element, wildfires are the most severe fire hazard in Oakland, especially in the hills above the Warren Freeway. Because the Oakland Hills are a fire-dependent ecosystem, there is a severe wildfire every 10 to 20 years when the area's natural vegetation is dry and extremely flammable. Urbanization of Oakland's fire hazard areas has increased the potential for more frequent and severe wildfires with an additional likelihood of severe damage and loss of life. The 1991 fire is notorious for being the most destructive wildfire in California history.

iv. **Public health impact:** Warming temperatures and increased precipitation can also encourage mosquito-breeding, thus engendering diseases that come with mosquitoes, such as the West Nile Virus, a disease of growing concern in Oakland and the surrounding region.

Heat waves are also expected to have a major impact on public health and be a determinant factor of mortality. Increased temperatures also pose a risk to human health when coupled with high concentrations of ground-level ozone and other air pollutants, potentially leading to increased rates of asthma and other pulmonary diseases. The incidence of bad air days in California's urban areas has increased, mostly in hot summer days. In the summer of 2006, the

⁴ Wallis et. al., EBMUD, 2008. Pp. 75.

⁵ SFBCDC, 2009. Pp. 78.

⁶ Coe, Jeffrey, Jonathan W. Godt, Dianne Brien, and Nicolas Houdre, 1999. "Map Showing Locations of Damaging Landslides in Alameda County, California, resulting from 1997-98 El Niño Rainstorm."

Bay Area Air Quality Management District (BAAQMD) registered 11 Spare the Air days for the region and exceeded the California 1-hour standard for ozone (set at 90 ppb) 18 times. As noted above, parts of Oakland are already impacted by poor air quality due to the adjacent port, major highway system, and industry within the city borders.

Impacts on plants and vegetation: Native plants and animals are at risk as temperatures rise and scientists are reporting more species moving to higher elevations or more northerly latitudes in response to climate change. This could affect the 31 plant and 20 animal species that are either in danger of extinction or present in very limited numbers and make Oakland their home. On the list of special status animals, there are two mammals, one reptile, fifteen birds, one fish, and one insect. Of these, 14 are federal special status and 19 are state special status creatures. Six threatened plant species in Oakland are state status and 14 plant species are federal status threatened, endangered, or rare plants.

The absence of these native species would allow invasive species of weeds and insects to gain a foothold in these areas and to threaten other native species and their habitat. This change would be particularly devastating to Oakland as wildlife actually composes nearly 20% of Oakland's total land area. Furthermore, these special species and their habitats as they are already struggling to survive in an infill, urban area.

- c. The City of Oakland's local climatic, topographic, and geological conditions exacerbate the impacts of global climate change in several ways to make the adoption of green building requirements reasonably necessary:
 - i. Increasing summer temperatures increase the need for air conditioning, thereby increasing average load demand and peak load demand for energy within the City of Oakland. This heightened demand increases the risk of power outages and power shortages, with associated adverse public safety and economic impacts. Increased energy demand and usage also increases local and regional air pollution impacts. Decreasing energy consumption through energy efficiency and other green building techniques reduces each of these impacts.
 - ii. Increasing summer and year-round temperatures also adversely affect the City of Oakland's water supply, which is already subject to periodic drought conditions and potential water cutback. Decreasing water usage through conservation, sustainable landscaping (such as Bay-Friendly Landscaping), use of drought-tolerant and native plants, and other green building techniques reduces these adverse impacts.
- d. The City of Oakland finds that the design, construction, and maintenance of buildings and landscapes within the City of Oakland can have a significant impact on the City of Oakland's environmental sustainability, resource usage and efficiency, waste management, and the health and productivity of residents, workers, and visitors to the

City of Oakland. In 2005, Oakland enacted Chapter 15 of the Oakland Municipal Code, which requires all new City construction and major renovation projects to achieve a LEED Silver certification. In 2006, Oakland adopted as the Alameda County Residential Green Building Guidelines, the U.S. Green Building Council's LEED Rating Systems and the Bay-Friendly Landscape Guidelines as official City reference documents.

- e. Green buildings play a significant role in reducing the amount of waste sent to landfills. Construction and demolition debris comprise up to 30% of all materials disposed of in California's landfills and over 21% of materials disposed of in Alameda County. Many of these materials have greenhouse gas implications once landfilled. The breakdown of organic materials in landfills produces methane and other greenhouse gases, as does the process of making new building materials from raw materials.
- f. This green building ordinance furthers the City of Oakland's efforts to enhance the community's social, economic, and environmental well-being and to mitigate the efforts of global warming on the City of Oakland's weather, water supply, physical infrastructure, ecological diversity, human health and economy.