



# AGENDA REPORT

**TO:** Edward D. Reskin  
City Administrator

**FROM:** Tonya Gilmore  
Assistant. to the City  
Administrator

**SUBJECT:** Violence Reduction Efforts Through  
Measure Z - Public Safety And  
Services Violence Prevention Act Of  
2014

**DATE:** November 15, 2022

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City Administrator Approval *Elizabeth Lake*

Date: Nov 21, 2022

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## **RECOMMENDATION**

**Staff Recommends That City Council That City Council Receive An Informational Report From The Oakland Police Department, Department Of Violence Prevention, Oakland Fire Department On Efforts To Reduce Violence In Oakland Through The Measure Z - Public Safety And Services Violence Prevention Act Of 2014 Presented To The City Council, Safety And Services Oversight Commission, Community Policing Advisory Board and the Police Commission.**

## **EXECUTIVE SUMMARY**

This report is being presented at a joint meeting of the City Council and the Safety and Services Oversight Commission (SSOC), along with members of Police Commission and Community Policing Advisory Board (CPAB) and provides an opportunity for the Commission and City leaders to articulate a commitment to reducing crime.

The report also provides a summary of how City Departments have utilized funds from the Public Safety and Services Violence Prevention Act of 2014 (Measure Z) in order to reduce crime through violence prevention and reduction services and programs.

## **BACKGROUND/LEGISLATIVE HISTORY**

On November 4, 2014, the Oakland voters approved the Public Safety and Services Violence Prevention Act of 2014 (Measure Z) with 77.05 percent of the vote, which surpassed the 66.7 percent approval requirement. Measure Z replaced the Public Safety and Services Violence Prevention Act of 2004 (Measure Y) and maintained the existing parcel tax ranging between \$51 and \$100 and the 8.5 percent parking tax surcharge for a period of 10 years through December 31, 2024, to improve police services, fire emergency response services as well as violence intervention and prevention strategies for at-risk youth and young adults.

City Council  
November 29, 2022

**ANALYSIS/POLICY ALTERNATIVES**

***Measure Z Objectives and Desired Outcomes***

Explicitly stated in Measure Z, the objectives are to:

1. Reduce homicides, robberies, burglaries, and gun-related violence,
2. Improve police and fire emergency 911 response times and other police services, and
3. Invest in violence intervention and prevention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism.

The production of this report aligns with Citywide priorities ***holistic community safety*** and ***responsive, trustworthy government***, as shown below. **Table 1** provides an overview of the objectives, legislation, funding, evaluation, and oversight of Measure Z supported activities.

**Table 1: Overview of Measure Z – Public Safety and Services Violence Prevention Act**

<b>OBJECTIVE</b>	<ul style="list-style-type: none"> <li>• Reduce homicides, robberies, burglaries, and gun-related violence</li> <li>• Improve police and fire emergency 911 response</li> <li>• Invest in violence intervention/prevention to interrupt cycle of violence</li> </ul>
<b>LEGISLATION ELEMENTS</b>	<ul style="list-style-type: none"> <li>• Expires in 2024</li> <li>• Requires 3rd party evaluation and audit</li> <li>• Minimum 678 Officers and prohibits layoff of officers if layoff results in fewer than 800 sworn OPD personnel</li> <li>• Layoff of officers requires adoption of City Council resolution containing factual findings</li> <li>• Services for youth and young adults at high risk for violence as guided by data analysis; also includes domestic violence and commercial sexual exploitation</li> </ul>
<b>FUNDING</b>	<ul style="list-style-type: none"> <li>• 3% of total revenue for evaluation of programs and services, audit, &amp; oversight</li> <li>• \$2M to Fire Department</li> <li>• 60% to Police Department</li> <li>• 40% to Department of Violence Prevention</li> </ul>
<b>EVALUATION AND AUDITS</b>	<ul style="list-style-type: none"> <li>• OPD and DVP Evaluations - Request for Qualifications (RFQ) issued on 12-3-21. Contract Award on 4-19-22 to Urban Institute / Urban Strategies Council. Council Resolution No. <a href="#">89139 C.M.S.</a></li> <li>• Data – SARAnet – Utilized by OPD to track activities of Community Resource Officers</li> <li>• Data – Currently Cityspan, transitioning to Apricot 360 in January 2023 - Utilized by DVP Grantees to report on programs and services</li> <li>• Audit - Controller's Office</li> </ul>
<b>COMMUNITY OVERSIGHT</b> Public Safety and Services Oversight Commission (SSOC)	<ul style="list-style-type: none"> <li>• Nine (9)-member Commission</li> <li>• Monitors annual performance audits</li> <li>• Monitors annual financial audits</li> <li>• Provides input on strategies</li> </ul>

### **Accountability and Evaluation**

Measure Z (Measure) created the Public Safety and Services Violence Prevention Oversight Commission (SSOC), comprised of nine (9) community members, to monitor the financial and program implementation of Measure Z. The current members of the SSOC participated in the review of the Scope of Work included in the Request for Qualifications (RFQ) issued in December 2022. In addition, an SSOC Commissioner was included in the review and scoring of the applications that resulted in the award of contract to Urban Institute / Urban Strategies Council. The commission has prepared a presentation on their Strategic Plan for 2023 and a review of their activities during the past year (**Attachment A**).

The Measure specifies the duties, the membership composition and required background experiences for SSOC members, as well as the requirement to have a joint meeting of the SSOC and the City Council. Section 4(A)5 of Measure Z states:

*Joint Meetings of the Commission and City Council: The City Council, the Commission and other public safety-related boards and commissions shall conduct an annual joint special public informational meeting devoted to the subject of public safety. At each such meeting, the public, Commission and City Council will hear reports from representatives of all departments and the Chief of Police concerning progress of all the City's efforts to reduce violent crime.*

Annual independent program evaluations are also a requirement. Specifically, these evaluations include analysis and evidence that policing, and violence prevention/intervention programs and strategies are progressing toward the desired outcomes, and to consider whether programs and strategies are achieving reductions in community violence and serving those at the highest risk. Based on the results of the RFQ for new Evaluation contracts that was issued on December 3, 2021 and awarded at the April 19, 2022 City Council meeting to Urban Institute / Urban Strategies Council, work has begun with the Oakland Police Department (OPD) and the Department of Violence Prevention (DVP) to develop evaluation criteria for the remaining term of Measure Z, which is scheduled to sunset in 2024.

### **Oakland Police Department**

Measure Z identifies community-focused Policing Services Strategies and emphasizes “uses” or strategies towards achieving the following specific objectives:

- 1) Geographic Policing:
  - a) Crime Reduction Teams (CRTs) (teams assigned to the Violent Crime Operations Center) and Community Resource Officers (CROs)
  - b) Conduct intelligence (“Intel”)-based violence suppression operations
  - c) Domestic violence and child abuse intervention
  - d) Sustaining and strengthening of the City's Operation Ceasefire strategy
  - e) Addressing criminal and nuisance problems
  - f) Providing needed resources and referrals by partnering with community-based organizations
  - g) Project management and crime analysis

2) Maintenance of Sworn Police Personnel positions.

Measure Z implemented several requirements related to the maintenance of sworn police personnel positions. First, the City is required to maintain a budgeted level of no fewer than 678 sworn police personnel at all times. Furthermore, the City is prohibited from laying off any officers if this reduction will result in fewer than 737 sworn police personnel in OPD. In addition, the City may only lay off police officers upon adoption of a resolution by the City Council containing factual findings that it is necessary to do so.

OPDs official strategic goals are to:

- 1) Reduce crime and improve public safety
- 2) Improve community engagement and strengthen community trust
- 3) Develop and foster a high-quality, involved, and respected workforce
- 4) Demonstrate sustained compliance with the Negotiated Settlement Agreement
- 5) Prepare for the future of police service delivery

OPD's Measure Z strategies align with its official departmental strategies. Moreover, OPD is committed to reducing the risk of negative disparate impacts on the community by enhancing precision-based policing practices and continuously evaluating and mitigating racial disparities.

In April 2021, Oakland Police Chief Armstrong created the Violent Crime Operations Center (VCOC) to focus on timely responses to homicides and gun related crimes. The VCOC also supports the Department's Ceasefire strategy.

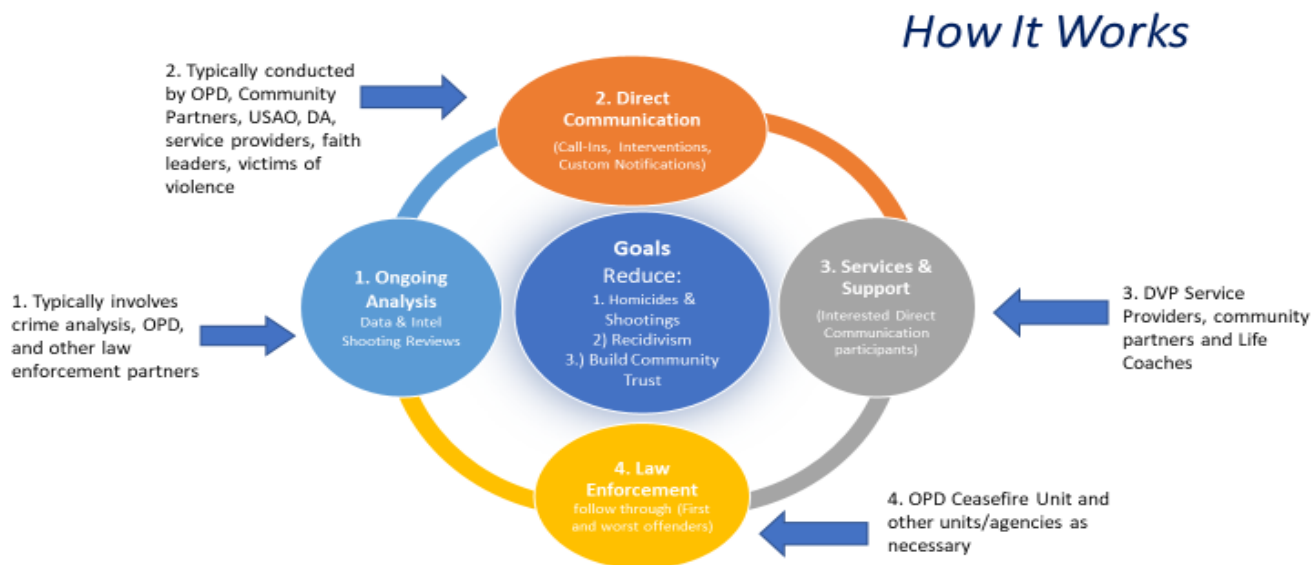
OPD has begun work with Urban Institute / Urban Strategies Council to develop the criteria for evaluations to assess CROs and CRTs in their efforts to reduce violent crime.

### ***Ceasefire***

Measure Z also funds Ceasefire, which is a data-driven, partnership-based strategy to reduce gang/group related shootings and homicides. The goals are to develop better police-community relationships, decrease recidivism rate of participants, and reduce gang/group related shootings and homicides. OPD strives to achieve these goals through collaboration with many partners such as faith leaders, violence intervention and outreach organizations, service providers, victims of violence, residents of affected neighborhoods, criminal justice agencies, and the formerly incarcerated; all actively working to build alliances that will stop the violence. Moreover, past years' gun violence reductions in Oakland have been linked in part to the Ceasefire strategy, which emphasizes a shared focus on young men at the center of gun violence.

The DVP's role in the strategy is to advocate for and serve these young men through coaching and resources. See **Figure 1** below.

**Figure 1: How it Works**



Ceasefire Oakland is a partnership based, intelligence led and data-driven strategy.

In 2021 a Problem Analysis on violence in Oakland was conducted by Lisa Barao, PH.D. of Westfield State University and Anthony Braga, PH.D. of the University of Pennsylvania. That analysis used data from 2019 and 2020. The next problem analysis should be conducted in 2023 using data from 2021 and 2022.

The “problem analysis” is a set of analysis exercises designed to support the implementation of violence reduction strategies (Ceasefire). This analysis establishes a common understanding of the local violence problem that guides and informs the work of Ceasefire to reduce violence. The problem analysis identifies the networks and individuals within the community who are at greatest risk of violence and helps tailor an intervention to reduce that risk. It is also supported by Measure Z-OPD funds.

### ***Department Of Violence Prevention***

#### Grant Awards Fiscal Year 2022-2023

At its June 29, 2022 meeting, the City Council approved approximately 60 grant agreements with over 30 non-profit and public agencies in fiscal year (FY) 2022-2023 to serve an estimated 11,775 people at the center of, at risk of, and exposed to violence in Oakland for an annual total amount of approximately \$19,370,000 for all the contracts ([Resolution No. 89273 C.M.S.](#)).

These grant award recommendations were the result of an RFQ process administered by DVP. The RFQ was based on the DVP FY 2022-2024 Spending Plan, approved by the SSOC and City Council in spring/summer 2021 ([Resolution No. 88795 C.M.S.](#)). The recommended grant agreements are currently running from July 1, 2022, through June 30, 2023, with an option to

renew for one year and six months pending City Council approval and available funds. The spending plan was funded by both Measure Z as well as General Purpose Fund, and Measure Z funds were prioritized for the Gun/Group/Gang Violence Response strategy.

**Table 2** below describes the strategies, sub-strategies, and activities funded for FY 2022-2023, including the number of awards and the amount of funding allocated.

**Table 2. DVP Grant Awards Fiscal Year 2022-2023**

<b>Strategy Area/Sub-Strategy</b>	<b># Awards</b>	<b>Funding</b>
<b>GUN/GROUP/GANG VIOLENCE RESPONSE</b>		
<b>Violent Incident Crisis Response</b>	8	\$3.12 million
<b>Youth Diversion and Youth and Adult Life Coaching</b>	11	\$3.20 million
<b>Youth and Adult Employment &amp; Education Support Services</b>	7	\$1.8 million
<b>School-site Violence Intervention and Prevention Teams</b>	7	\$2.4 million
<b>GENDER-BASED VIOLENCE RESPONSE</b>		
<b>Crisis Response</b>	3	\$900,000
<b>Housing</b>	4	\$1.1 million
<b>Wraparound Services</b>	8	\$2.4 million
<b>COMMUNITY HEALING AND RESTORATION</b>		
<b>Neighborhood and Community Teams with Town Nights</b>	6	\$2.4 million
<b>Healing/Restorative Activities</b>	4	\$1 million
<b>Therapeutic Supports</b>	1	\$200,000
<b>Community Capacity-Building and Mini-Grants</b>	2	\$850,000
<b>GRAND TOTAL</b>	61	\$19.37 million

Funded agencies, not including sub-grantees, include:

1. Abode Services
2. Building Opportunities for Self-Sufficiency
3. Catholic Charities of the Diocese of Oakland
4. Center for Employment Opportunities, Inc.
5. Communities United for Restorative Youth Justice
6. Community & Youth Outreach, Inc.
7. Community Works West, Inc.
8. Covenant House California
9. Destiny Arts Center
10. East Bay Asian Youth Center
11. Lao Family Community Development Inc.
12. Movement Strategy Center (Urban Peace Movement)
13. National Institute of Criminal Justice Reform
14. Oakland LGBTQ Community Center, Inc.
15. Oakland Kids First
16. Oakland Private Industry Council, Inc.

17. Oakland Unified School District Office of Equity
18. Oakland Unified School District-Juvenile Justice Center
19. Restorative Justice for Oakland Youth
20. Roots Community Health Center
21. Ruby's Place
22. Safe Passages
23. Sister-to-Sister 2 Inc.
24. Student Program for Academic and Athletic Transitioning
25. Family Violence Law Center
26. The Mentoring Center
27. Youth Employment Partnership, Inc.
28. The Youth Leadership Institute
29. Trybe, Inc.
30. Urban Strategies Council
31. Young Women's Freedom Center
32. Youth ALIVE!

Highlights of the DVP funding grant awards for FY 2022-2023 include:

- Investment of \$2.4 million in school safety in partnership with Oakland Unified School District (OUSD)
- More than fifty percent increase in funding for gender-based violence (GBV) responses with roughly half of the funding awarded to new grantees
- More than double the amount of funding for community-based violence interrupters
- \$500,000 in available funds for mini-grant projects by Oakland residents to address violence and promote community healing
- Training to build the natural leadership and capacity of Oakland residents to address trauma and violence in their neighborhoods
- Deep investment in neighborhood-based violence prevention efforts in areas identified by the DVP

For further details on the DVP grant awards for FY 2022-2023, see the agenda report on the funding recommendations adopted at the June 29, 2022, City Council meeting (Resolution No. [89273 C.M.S.](#)), and amended on November 1, 2022 (Resolution No. [89462 C.M.S.](#)).

### Improved Capacity and Training

#### *Infrastructure: DVP Office & Expanded Staffing*

The department has experienced extensive growth over the past year. The team has doubled with 17 new hires since September 2021, for a total of 38.8 full-time equivalent (FTE) positions. With new grant funds, the team will continue to grow. Lastly, construction of DVP's new office on the 6<sup>th</sup> floor of 250 Frank Ogawa Plaza is nearly complete.

#### *Data and Evaluation*

In the last year, the DVP has greatly expanded its capacity for data and evaluation by hiring two staff to work on internal evaluation, improving data systems, and conducting research analyses. This work has included:

- Procuring the Apricot 360 Data Management System
  - In July 2022, City Council approved a 5-year contract with Social Solutions Global, Inc. for the DVP to utilize the Apricot 360 Data Management System and replace the Cityspan Data Management System in order to improve data

collection capacity and ease of use ([Resolution No. 89380 C.M.S.](#)). This system will improve service delivery and reporting in many ways, including the following:

- Improved coordination amongst agency partners
- Improved user-friendliness
- In-system referral capacity
- Improved reporting including dashboards, charts, maps, etc.

The Apricot 360 system is currently being built-out and will be implemented with grantees in January 2023.

- Conducting geographic analysis of violent crime trends in Oakland by police beat over the years
- Researching the Latino Landscape Analysis in Oakland as well as the experience of unaccompanied minors from Central America and their risk for gang-joining, in order to procure additional funding for this population
- Improving the data collection across approaches including Triangle Incident Response, Community Engagement Teams, and Ceasefire

### *Training and Capacity Building*

In FY 2021-2022, DVP continued its investment in convening, training, and technical assistance opportunities for its network of grantees. Bright Research Group was engaged to support the development and implementation of the learning agenda and training priorities. Bright Research Group worked in partnership with DVP and with input from grantee organizations to create training and capacity-building opportunities that reflected the needs and priorities of the community-based organizations. From July 2021-June 2022, the Training & Technical Assistance agenda included the learning opportunities described in the list below.

The plan provided 115.5 hours of training to 466 participants. This included:

- Town Halls and stakeholder convenings on various topics including GBV
- Networkwide Convenings on Restorative Approaches to Community Safety & Healing, including multiple sessions on both Healing-Centered Coaching & Family Partnerships
- The Life Coaching Fellowship program to certify four fellows in community coaching

### Featured Programs

#### *Triangle Incident Response and Expansion of Violence Interruption*

Implementation of a Triangle Incident Response began in Spring 2021. Triangle Incident Response is a 24/7 real-time, coordinated crime scene response that aims to reduce retaliatory group/gang related violence, reduce the levels of trauma experienced by individuals, families, and impacted community members, and improve police-community relationships. The triangle partners, staffed by professionals with different orientations and responsibilities, include a) violence interrupters, b) DVP Crime-scene Response Advocates with expertise in crisis intervention principles, and c) law enforcement with knowledge of the geographic areas in which the triangle is implemented. The expertise of all 3 partners is equally valued. Crime-scene Response Advocates are DVP staff members who provide immediate support for family and peers, as well as communication and coordination of DVP Violent Incident Crisis Response efforts. Since March 2022, the DVP and its funded agencies have responded to over 330 shootings and homicides to provide support and resources to victims and their families.



### *Town Nights*

Town Nights is a community-driven, multi-generational violence prevention and intervention strategy that involves four components:

- 1) Outreach to community members to attend events
- 2) Employment opportunities for residents who work at events
- 3) Recreational activities and food available for free to all attendees
- 4) Violence interruption dialogues facilitated by violence interrupters and community engagement teams that are intended to reduce future violence

Town Nights events occurred at eight locations throughout the city on three evenings in Winter 2021 with a total estimated number of approximately 4,000 attendees, and at nine locations throughout the city on five evenings in Summer 2022, with a total estimated number of over 12,000 attendees.

Initial data analysis indicates that in the 48 hours following the start time of Town Nights events (6 pm—all weekend), there were 14 shootings with injury, compared to 41 shootings with injury during the same days and hours in 2020. This is potentially a 66 percent reduction. During the specific hours the events took place, the reduction was 90 percent over the same hours in 2020. Though these reductions may not be causal, meaning it cannot be confirmed with scientific certainty that they are the direct result of Town Nights, they represent an important shift that the City hopes to maintain when Town Nights summer series begins in June 2023.

### *Community Engagement Teams*

Community Engagement Teams (CET) send trusted messengers with lived experience and familiarity in neighborhoods of focus to deliver outreach messages to community members and connect individuals to services. Since April 2022, CET members have conducted outreach to over 1,000 individuals.

### *Ceasefire*

The DVP continues to participate in the Ceasefire partnership and has conducted over 145 custom notifications and attended call-ins with over 55 participants since January of 2022. As of September 2022, 60 percent of very high-risk individuals identified through Ceasefire have enrolled in life coaching with the DVP or DVP-funded agencies.

### Additional Grant Funding for Family Systems Work and Additional Strategies

In June 2022, DVP received two grants to implement family systems work with high-risk individuals and their families, as well as implement additional strategies to reduce violence. The prevention and intervention family systems approach to violence prevention focuses on strengthening the abilities of families to protect their members from engaging in or being victims of group violence. The approach is guided by the premise that relational dynamics that generate violence can be redirected through a structured approach that is adopted by the family through commitment and practice. In addition, in October 2022 the DVP received a grant from the Bureau of Justice Assistance's Byrne Discretionary Grants Program to support the department's violence incident crisis response activities. Details on these grants are below:

*The Gilead Foundation through the Oakland Fund for Public Innovation (OFPI)*

- Grant Period: July 2022-June 2025
- Grant Amount: \$1,800,000
- Grant Activities:
  - Prevention and Intervention Family Systems Approach

The prevention and intervention family systems approach to violence prevention focuses on strengthening the abilities of families to protect their members from engaging in or being victims of group violence. The approach is guided by the premise that relational dynamics that generate violence can be redirected through a structured approach that is adopted by the family through commitment and practice. For this grant, the DVP will contextualize, adapt, and implement the prevention and intervention family systems approach in Oakland by engaging four cohorts of 20 high-risk families (80 families total) from OUSD in 6 months of coaching and educational sessions.

- Media Awareness Campaign
  - The DVP will hire a violence prevention expert to develop and design messages and materials for a violence prevention and intervention awareness media campaign that will be implemented at the seven high school sites and during Town Nights events held during Summer 2023 and Summer 2024. Campaign messaging will focus on the following: (1) emotional, cognitive, and physical effects of violence on victims; (2) signs of victimization; (3) available prevention and intervention resources in Oakland; (4) non-violent responses to violence; and (5) cultural misconceptions and unhealthy behaviors related to violence. Students from each school site will receive stipends to provide feedback on developed materials and to publicize the materials once they are created. Fifteen family members from each school site will also be engaged for this purpose to ensure the appropriateness of messaging for adult audiences.
- Town Nights Enhancement
  - The DVP will hire a full-time Program Planner to coordinate the planning and implementation of Town Nights events on Friday evenings during Summer 2023 and Summer 2024.

*The Board of State and Community Corrections (BSCC)'s California Violence Intervention and Prevention (CaVIP)*

- Grant Period: July 2022-December 2025
- Grant Amount: \$6,000,000
- Grant Activities:
  - Prevention and Intervention Family Systems Approach

- The prevention and intervention family systems approach to violence prevention focuses on strengthening the abilities of families to protect their members from engaging in or being victims of group violence. The approach is guided by the premise that relational dynamics that generate violence can be redirected through a structured approach that is adopted by the family through commitment and practice. For this grant, the DVP will contextualize, adapt, and implement the prevention and intervention family systems approach in Oakland by engaging four cohorts of 48 high-risk families (192 families total) in 6 months of coaching and educational sessions. Families will be selected due to one member (index individual) being affiliated with Case/Acorn, ENT/Ghost Town, or Norteños. In the

month preceding each 6-month intervention period, Ceasefire partners and DVP direct service staff will identify and refer individuals who claim Case/Acorn, ENT/Ghost Town, or Norteños. Family coaches will then recruit individuals and their families through in-person contacts.

- Community Engagement Teams
  - Twenty-four community engagement team (CET) members will be hired to perform street outreach with individuals who affiliate with Case/Acorn, ENT/Ghost Town, or Norteños in order to proactively mediate potential conflicts, deliver cognitive behavioral skills training, and connect individuals to needed services. CET members will be divided into three teams of eight, and each team will focus on one of the target populations. CET members will rotate on conducting daily visits to group hot-spots or residences to connect with group members and affiliates. CET members will be carefully selected based on knowledge of and respect from their respective groups, and they will develop trusting relationships with group members based on their credibility, regular presence in the streets, and demonstrated care and compassion. CET members will identify members of their group based on personal knowledge and intelligence from Ceasefire partners.
- Cognitive Behavioral Theory Curriculum (REWIRE)
  - Family coaches and CET members will be trained in the REWIRE cognitive behavioral theory (CBT) curriculum and will deliver the curriculum to individuals and family members in order to change unhealthy thinking patterns that contribute to perpetration of gun violence. Family coaches will convey REWIRE concepts to individuals and families during implementation of the PIFSM, and CET members will deliver concepts during interactions in community with members of the target population. Additionally, DVP Staff will deliver the REWIRE curriculum in a group setting for one hour per week for 10 weeks during each family systems cohort.
- Crime Prevention through Environmental Design (CPTED)
  - CPTED is an approach to crime prevention that focuses on the design and management of built and natural environments. Many research studies, including several randomized controlled trials in Philadelphia, have demonstrated the impact of blight remediation on reducing violent crime. Increasing lighting in crime hot spots can also have a significant deterrence effect. To further reduce gun violence in Oakland, CET members will engage community members in identifying environmental contributors to violence that are specific to their respective groups. The CalVIP program planner will then work with staff from other City departments, including the Neighborhood Services Division, Oakland Public Works, and the Department of Transportation to implement interventions that remove environmental contributors to violence or mitigate their impact.

*The Bureau of Justice Assistance's Byrne Discretionary Grants Program*

- Grant Period: October 2022 – September 2024
- Grant Amount: \$200,000
- Grant Activities:

- The DVP will hire a Program Analyst I to support the department's violence incident crisis response activities. Specifically, this includes managing contracts with eight community-based organizations (CBOs) that are funded through the DVP to hire and supervise violence interrupters and hospital-based responders as well as providing administrative support to violence interrupters and crime scene response advocates who participate in the DVP's triangle incident response to shootings and homicides.

### ***Oakland Fire Department***

The Oakland Fire Department (OFD) is required to maintain adequate personnel resources to respond to fire and medical emergencies, including, but not limited to, response to homicides and gun related violence through a swift response to 911 calls.

The key departmental areas which contribute to our alignment and success in achieving the goals of Measure Z are:

Staffing: ensuring that firehouses are fully staffed to respond to emergencies.

Response: tracking response data to ensure that responders are consistently getting out of the firehouse, onto the apparatus and to the scene promptly to respond to all 911 emergencies.

Training: conducting regular trainings and performance evaluations to ensure effective responses to all 911 trauma emergencies, and particularly those which involve multiple victims and/or heightened medical treatment protocols.

OFD coordinates with multiple partners and stakeholders', the Peralta College system, and the non-profit community of Oakland to facilitate public education programming to educate, empower, and foster a safe, healthy, and informed community. Two specific programs the department has historically and successfully partnered with that aim to mitigate the impact of incidents while training future responders who will ultimately face the type of trauma that Measure Z aims to prevent are:

- The Oakland Youth Explorer Program, which exposes young people of Oakland (ages 14-21) to experience in the fire services and trains them in a range of emergency response techniques and strategies.
- The Public Health Academy and Merritt College EMR (emergency medical response) Course, which is an enhanced version of the Explorers program geared toward college students who are seeking a career as an EMT, Paramedic, Firefighter, or healthcare professional.

In accordance with Fire Chief Reginald Freeman's strategic goal to ensure OFD is delivering the highest level of effective courteous services to the residents, businesses and visitors of Oakland, OFD responds to 911 emergency calls within 7 minutes – 90 percent of the time – to the 60,000 emergency calls received per year.

The \$2 million allocated to OFD through Measure Z is primarily allocated through and goes toward the staffing costs of maintaining the Field Operations Division, which is responsible for emergency medical response, fire suppression, mitigation of disasters, mass casualty incidents and rescue activities. Field Operations is the department's largest division employing 12 Battalion Chiefs and over 430 suppression personnel which handles the 60,000 emergency

incidents a year, including fire, rescue, medical aid and other calls for service. The Field Operations Division participates in training related to a range of medical response scenarios and trauma-informed care for mass casualty incidents on an ongoing basis.

### **PUBLIC OUTREACH / INTEREST**

No outreach was deemed necessary for this report beyond the standard City Council agenda noticing procedures.

### **COORDINATION**

This report was prepared in coordination with staff from Oakland Police Department, Oakland Fire Department and Department of Violence Prevention.

### **FISCAL IMPACT**

There is no fiscal impact associated with this informational report.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** There are no economic opportunities associated with this report.

***Environmental:*** There are no environmental opportunities associated with this report.

***Race and Equity:*** Maintaining Measure Z funding is a benefit to residents and visitors to the City of Oakland by providing programs and services to reduce violent crime. The upcoming Evaluations for OPD and DVP will include a racial equity impact analysis and input from the community to recommend improved equity outcomes. This equity review process can also advise the formulation of the next ballot measure with a more intentional focus on equity intentions and outcomes. Applying an equity framework will help ensure the City's ability to address violence prevention in a strategic manner.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Receive An Informational Report From the Oakland Police Department, Department of Violence Prevention, Oakland Fire Department On Efforts To Reduce Violence In Oakland Through The Measure Z - Public Safety And Services Violence Prevention Act Of 2014 Presented To The City Council, Safety And Services Oversight Commission, Community Policing Advisory Board and the Police Commission.

For questions regarding this report, please contact Tonya Gilmore at [tgilmore@oaklandca.gov](mailto:tgilmore@oaklandca.gov).

Respectfully submitted,



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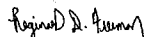
LERONNE L. ARMSTRONG  
Chief of Police  
Oakland Police Department



Guillermo Cespedes (Nov 18, 2022 18:26 PST)

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GUILLERMO CESPEDES  
Chief of Violence Prevention  
Department of Violence Prevention



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REGINALD FREEMAN  
Chief of Fire  
Oakland Fire Department

Reviewed by:  
Angela Robinson Piñon  
Deputy City Administrator  
City Administrator's Office

Prepared by:  
Tonya Gilmore, Asst. to the City Administrator  
City Administrator's Office

Attachment (1):  
A: 2022 SSOC – Joint Meeting Presentation